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BALTIMORE CITY COUNCIL WAYS AND MEANS COMMITTEE

Mission Statement

The Committee on Ways and Means (WM) is responsible for ensuring taxpayer dollars are expended prudently and equitably. WM will exercise regular oversight of the City's budget, expenditures, loans, and other financial matters. The committee's areas of jurisdiction include: budget & appropriations, taxation, financial services, consumer protection, audits, and the Comptroller's Office.

The Honorable Eric T. Costello Chairman

PUBLIC HEARING

THURSDAY, JUNE 2, 2022 6:30 PM

COUNCIL CHAMBERS

TO BE TELEVISED ON CHARM TV 25

Mayor and City Council Resolution 22-0237

Operating Budget for the Baltimore City Board of School Commissioners for the Fiscal Year Ending June 30, 2023

PART OF DAY THREE BUDGET HEARINGS - BCPS

CITY COUNCIL COMMITTEES

ECONOMIC AND COMMUNITY DEVELOPMENT (ECD)

Sharon Green Middleton, Chair John Bullock - Vice Chair Mark Conway Ryan Dorsey Antonio Glover Odette Ramos Robert Stokes

Staff: Jennifier Coates (410-396-1260)

WAYS AND MEANS (W&M)

Eric Costello, Chair Kristerfer Burnett Ryan Dorsey Danielle McCray Sharon Green Middleton Isaac "Yitzy" Schleifer Robert Stokes Staff: Marguerite Currin (443-984-3485)

PUBLIC SAFETY AND GOVERNMENT OPERATIONS (SGO)

Mark Conway - Chair Kristerfer Burnett Zeke Cohen Eric Costello Antonio Glover Phylicia Porter Odette Ramos Staff: Samuel Johnson (410-396-1091) John Bullock

EDUCATION, WORKFORCE, AND YOUTH(EWY) Robert Stokes - Chair Zeke Cohen Antonio Glover Sharon Green Middleton Phylicia Porter James Torrence

Staff: Marguerite Currin (443-984-3485)

HEALTH, ENVIRONMENT, AND TECHNOLOGY

Danielle McCray - Chair John Bullock Mark Conway Ryan Dorsey Phylicia Porter James Torrence Isaac "Yitzy" Schleifer

Staff: Matthew Peters (410-396-1268)

RULES AND LEGISLATIVE OVERSIGHT (OVERSIGHT)

Isaac "Yitzy" Schleifer, Chair Kristerfer Burnett Mark Conway Eric Costello Sharon Green Middleton Odette Ramos James Torrence Staff: Richard Krummerich (410-396-1266)

Effective: 05/10/2022

ABOUT AGENCIES, FUNDS, AND/OR ORGANIZATIONS

BUDGET HEARINGS - DAY THREE - JUNE 2, 2022

Mayor and City Council Resolution 22-0237 – Operating Budget for the Baltimore

City Board of School Commissioners

For the Fiscal Year Ending June 30, 2023

6:30 PM - Baltimore City Public School System (BCPSS) –
 Volume 1, Page 380

BALTIMORE CITY PUBLIC SCHOOL SYSTEM (BCPSS) SEE ATTACHED PAPERWORK

M-R: Baltimore City Public Schools

State education aid was historically driven primarily by the Thornton funding formula, developed under the Bridge to Excellence in PublicSchools Act passed in 2002 that was intended to equalize state aid on the basis of local relative wealth. The funding formula provides school systems with a basic per pupil funding amount, which is adjusted based on local wealth; the State and local jurisdiction share the perpupil cost based on this wealth adjustment. Local wealth is measured primarily by local property assessments and personal income.

The Commission on Innovation and Excellence in Education, more commonly referred to as the "Kirwan Commission", wascreated by legislation in 2016 to generate recommendations to improve education across Maryland through funding, policies, and resources. One main goal for the Commission was to establish a new funding formula for school funding across Maryland.

The Blueprint for Maryland's Future Act, proposed in 2020 and passed in 2021 in House Bill 1300 (HB1300), alongside companion legislation passed in House Bill 1372 (HB1372), dramatically changes the current education funding formulas in Maryland. The Blueprint for Maryland's Future Act, passed in 2021, mandates additional State and local formula funding for specific public education purposes, including expansion of pre-kindergarten opportunities, resources for students in schools with a high concentration of poverty and students receiving special education services, expansion of career and technical education, and other purposes directed by the legislation. The Blueprint legislation requires implementation of new funding formulas for both State and local support for education that take full effect beginning in Fiscal 2023, with some provisions of the law requiring new State funding for schools in Fiscal 2021 and 2022 as well. The bill will require additional State Aid of an estimated \$263.6 million over the amount required by current law in Fiscal 2023 for City Schools, growing to an estimated \$584.0 million in Fiscal 2030. The bill also requires a significant increase in local support for City Schools, growing from \$325 million in Fiscal 2023 to \$446.1 million by Fiscal 2030. This represents the highest rate of increase of local support proposed among Maryland's jurisdictions.

Under HB 1300, local support for education is determined by whichever is greatest of Maintenance of Effort (MOE) or local share funding formulas. MOE is a calculation of the minimum level of local support for schools required by State law that was reformed in 2012 and requires counties to provide equal or greater per pupil funding as in previous years to ensure stability for year-to-year local school funding. Local share is determined by the combination local share of several major aid formulas. For Baltimore City, the greater of these two formulas is likely to always be the local share formula. Newly adopted legislation, House Bill 1450 (HB1450), further impacts calculation of local funding requirements by recalculating local share formulas and permitting counties with lower student enrollment than pre-pandemic levels to reduce per pupil funding.

Operating Budget Highlights

Fund Name	2021 Actual Dollars	2021 Actual Positions	2022 Budget Dollars	2022 Budget Positions	2023 Budget Dollars	2023 Budget Positions
General	287,346,700	0	275,306,538	0	332,776,508	0
Total	287,346,700	0	275,306,538	0	332,776,508	0

In Fiscal 2023, direct local operating support for City Schools increases to \$332.8 million, which includes the required \$313.2 million local share, \$11.8 million for retiree health benefits, and a \$7.8 million one-time contribution for school construction and offset of a state funding loss. Healthcare costs for City Schools retirees enrolled in City healthcare plans will be \$11.8 million for Fiscal 2023 due to enrollment of retirees in a new Medicare Advantage Plan that was first implemented in Fiscal 2022.

Capital Budget Highlights

Fund Name	Fiscal 2021 Budget		Fiscal 2022 Budget	Fiscal 2023 Budget
General Obligation Bonds	19,000,000	888	19,000,000	19,000,000
Total	19,000,000		19,000,000	19,000,000

- The Fiscal 2023 recommendations include \$19 million for school building upgrades and additions, including funding for major renovations and additions to Maree G. Farring Elementary and Furley Elementary schools.
- City GO bonds leverage approximately \$28 million in State funding that is allocated directly to the School System.
- This funding is in addition to the 21st Century Schools building program, through which the City has partnered with the City Schools and the State to completely renovate or replace 26 schools in Baltimore City.

Category	Expense	FY21 Actual	FY22 Budget	FY23 Budget
Direct Operating	Local Share (MOE)	257,541,343	263,528,469	313,229,545
Support			400,000,000	0,0,0,0
Direct Operating	Retiree Health	29,805,357	11,778,069	11,778,069
Support	Benefits		,,	, , , , , , , , , , , , , , , , , ,
Direct Operating	One-Time	0	0	7,768,894
Support	Contributions		3.	
	Subtotal	287,346,700	275,306,538	332,776,508
Support for City	School Nurse	10,211,898	15,725,944	15,781,786
Schools Programs	Program (General			
-	Fund portion)			
Support for City	School Nurse	1,359,729	4,883,512	3,011,413
Schools Programs	Program (City			
	Schools Fund portion)			
Support for City	School Crossing	3,413,925	4,898,603	4,953,896
Schools Programs	Guards			
	Subtotal	14,985,552	25,508,059	23,747,095
Capital - City Support	Debt Service for	24,046,103	24,812,700	25,967,801
of City Schools	School Construction			
Capital - City Support	GO Bond support for	19,000,000	19,000,000	19,000,000
of City Schools	School Construction			
	Projects			
	Subtotal	43,046,103	43,812,700	44,967,801
Capital - City Support	Table Games Aid -	1,521,132	2,056,260	2,056,260
for 21st Century	School Construction			
School Buildings				
Program				
Capital - City Support	Casino Lease	1,400,000	1,400,000	1,400,000
for 21st Century	Contribution - School			
School Buildings	Construction			
Program			59	
Capital - City Support	Beverage Tax	12,268,000	12,311,000	12,311,000
for 21st Century	Contribution - School			
School Buildings	Construction			
Program	To The section of the		AND THE RESERVE OF THE PARTY OF	
	Subtotal	15,189,132	15,767,260	15,767,260
TOTAL CITY SUPPORT	FOR BCPS	390,567,487	360,394,557	417,258,664

Fiscal 2023 Support for City Schools

The Fiscal 2023 recommended budget includes \$332.8 million in direct support for City Schools, which includes a \$49.7 million increase in operating budget support and \$18 million in continued savings for City Schools retirees enrolled in the City's retiree healthcare plans. The Fiscal 2023 recommended budget includes \$7.8 million in one-time support to offset a loss in state funding and support school construction.

The budget also includes funding for services in support of City Schools, including \$15.8 million in General Fund support for school health services and \$5 million for crossing guards. \$26 million supports debt service for school capital improvements.

The City is also required to make yearly payments to the Stadium Authority in support of the 21st Century School Buildings Program. In Fiscal 2023, this is projected to include \$12.3 million from beverage container tax revenues, \$1.4 million from Horseshoe Casino land lease revenue, and \$2.1 million from State Table Games revenue.

The City's Capital Improvement Plan includes \$19 million in General Obligation Bond support for school construction projects and in Fiscal 2023 for improvements to schools across the school district as well as renovations to the following schools: Maree G. Farring and Furley Elementary School.

Dollars by Service

Service	FY21 Actual	FY22 Budget	FY23 Budget
352 Baltimore City Public Schools	287,346,700	275,306,538	332,776,508
Total	287,346,700	275,306,538	332,776,508
Dollars by Object			
Object	FY21 Actual	FY22 Budget	FY23 Budget
7 Grants, Subsidies and Contributions	287,346,700	275,306,538	332,776,508
Total	287,346,700	275,306,538	332,776,508
Service 352 Budget: Expenditur	es		
Object	FY21 Actual	FY22 Budget	FY23 Budget
7 Grants, Subsidies and Contributions	287,346,700	275,306,538	332,776,508
Total	207 246 700	275 207 520	220 776 500



Service 310: School Health Services

This service provides delivery and coordination of health services in health suites and School-Based Health Centers (SBHCs) to more than 84,000 students enrolled in Baltimore City public schools (City Schools). Priorities include early nursing intervention in elementary schools; skilled nursing management for children with special health needs; mandated screening for hearing and vision impairments; mandated immunizations; health case management; and coordination with other services including primary care, mental health and substance abuse services.

Fund Name	2021 Actual Dollars	2021 Actual Positions	2022 Budget Dollars	2022 Budget Positions	2023 Budget Dollars	2023 Budget Positions
General	10,533,468	10	15,725,944	10	15,781,786	9
Federal	103,280	3	306,468	2	307,660	1
State	541,935	8	506,367	7	871,166	7
Special	1,953,538	286	5,194,693	288	3,321,098	290
Special Grant	3,618	0	25,000	0	25,000	0
Total	13,135,839	307	21,758,472	307	20,306,710	307

Performance Measures

Туре	Measure	Actual 2018	Actual 2019	Actual 2020	Target 2021	Actual 2021	Target 2022	Target 2023
Output	# of visits to school health suites (includes hearing and vision screens)	373,807	348,223	233,852	350,000	10,627	350,000	245,000
Effectiveness	% of asthmatic schoolchildren who have rescue medications available at school	61%	60%	62%	60%	9%	62%	60%
Effectiveness	% of students with active asthma who have an asthma action plan on file in the health suite	53%	45%	49%	55%	6%	50%	50%
Outcome	% of unduplicated overweight/obese students seen at school-based health centers who have received individual nutrition education	89%	63%	78%	82%	0%	80%	80%
Effectiveness	% students returned to class after health suite visit	83%	83%	83%	83%	76%	83%	80%

- The service did not meet its target for "% students returned to class after health suite visit" due to a decrease in the school's overall return-to-class rate.
- The service did not meet its target for "% of asthmatic schoolchildren who have rescue medications available at school" due to students attending school virtually for the first half of the school year and then returning to part-time, in-person learning. This made it exceptionally challenging for students to submit their health information cards which would have allowed health suite staff to determine which students had confirmed and active asthma.

Fiscal Note:	FY2013	FY 2014	FY2015	FY2016	FY2017	FY2018	FY2019	FY2020	FY2021	FY2022	FY2023
City of Baltimore -	\$239,890,793	\$254,516,158	\$254,684,808	\$258,212,181	\$268,212,181	\$278,439,227	\$278,412,181	\$278,412,181	\$287,346,700	\$295,085,483	\$ 313,229,545
State of Maryland -	870,198,095	899,487,658	910,753,521	902,476,953	869,934,442	855,053,361	851,005,354	851,655,194	905.074.789	904,950,218	1,112,473,143
Fund Balance	-0-	15,000,000	27,526,157	25,000,000	53,570,964	20,727,950	15,000,000	22,000,000	15,300,000	17,500,000	21,173,697
Federal -	169,270,381	149,780,815	139,612,583	143,692,414	151,691,325	152,095,667	163,625,417	164,193,284	173,814,823	169,117,720	166,787,598
Other -	31,949,681	4,444,196	8,365,472	10,033,702	8,423,497	7,426,593	6,395,000	6,383,279	7,124,000	7,124,274	7,124,559
Total Funds	\$1,311,308,950	\$1,323,228,827	\$1,340,942,541	\$1,339,415,250	\$1,351,832,409	\$1,313,742,798	\$1,314,437,952	\$1,322,643,938	\$1,388,660,312	1,393,777,695	\$1,620,788,542
Capital Budget											
City of Baltimore -	\$ \$16,744,000	\$17,000,000	\$17,000,000	\$17,000,000	\$17,000,000	\$17,000,000	\$17,000,000	\$19,000,000	\$19,000,000	\$19,000,000	\$19,000,000
Alcohol Tax Bill -	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-
State of Maryland -	40,000,000	32,500,000	27,561,000	36,800,000	37,500,000	37,303,000	52,553,000	26,570,000	27,769,000	26,978,000	29,276,000
Total Capital Budget	\$56,744,000	\$49,500,000	\$44,561,000	\$53,800,000	\$54,500,000	\$54,303,000	\$69,553,000	\$45,570,000	\$46,769,000	\$45,978,000	\$48,276,000

Difference FY23 v	s. F	Y22		
City of Baltimore	-	\$18.14 million	more	than FY22
State of Maryland	-	\$207.53 million	more	than FY22
Fund Balance	-	\$3.67 million	more	than FY22
Federal	-	\$2.33 million	less	than FY22
Other	-	Remained some	what co	<mark>nstant</mark>
Overall Total		\$227.01 million	more	than FY22
Capital Budget				
City of Baltimore	-	Remained constant	– no ch	ange
State of Maryland		\$2.3 million	mor	<mark>e</mark> than FY22

CITY OF BALTIMORE **COUNCIL BILL 22-0237** (First Reader)

Introduced by: The Council President

At the request of: Baltimore City Board of School Commissioners

Introduced and read first time: May 16, 2022 Assigned to: Ways and Means Committee

A RESOLUTION ENTITLED

1	A RESOLUTION OF THE MAYOR AND CITY COUNCIL concerning					
2 3	Operating Budget for the Baltimore City Board of School Commiss for the Fiscal Year Ending June 30, 2023	sioners				
4 5 6 7	FOR the purpose of approving the budget estimated to be needed for the Baltimore School Commissioners for operating programs during Fiscal 2023; providing of the approved budget to the State Superintendent of Schools; and providing effective date.	for certification				
8 9 10 11 12	By authority of Article – Education Section(s) 5-102 Annotated Code of Maryland (1997 Replacement Volume and Supplement)					
13 14 15 16	SECTION 1. BE IT RESOLVED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE , That the following amounts or so much thereof as shall be sufficient are hereby approved from the amounts estimated to be available in the designated funds during the fiscal year ending June 30, 2023.					
17	Operating Budget					
18	Baltimore City Public School System					
19	General Fund Expenses:					
20	Schools					
21	Education	1,001,959,032				
22	Total	1,001,959,032				
23	Board of School Commissioners					
24	Education	1,641,086				
25	Total\$	1,641,086				

EXPLANATION: CAPITALS indicate matter added to existing law. [Brackets] indicate matter deleted from existing law.

1	Chief Executive Officer	
2	Education	3,231,846
3	Total	3,231,846
4	Office of Legal Counsel	
5	Education	2,771,001
6	Total	2,771,001
7	Chief of Communications & Community Engagement Officer	
8	Education	4,491,939
9	Total	4,491,939
10	Human Capital Officer	
11	Education\$	5,436,548
12	Total	5,436,548
13	Achievement and Accountability Office:	
14	Administration	
15	Education	459,109
16	Total\$	459,109
17	Knowledge Management	
18	Education	1,579,700
19	Total	1,579,700
20	Assessment Services	
21	Education	719,348
22	Total	719,348
23	Research Services	
24	Education	1,134,210
25	Total	1,134,210
26	Data Monitoring and Compliance	•••
27	Education	230,642
28	Total	230,642
29	Summary – Achievement and Accountability Officer	4 122 000
30	Education	4,132,009
31	Total	4,132,009
32	Chief of Schools Office:	
33	Administration	
34	Education	4,943,526
35	Total	4,943,526

1 2 3	School Police Education\$ Total\$	7,262,493 7,262,493
4 5 6	Instructional Leadership Education	876,880 876,880
7 8 9	Whole Child Services Education\$ Total\$	8,746,025 8,746,025
10 11 12	Summary - Chief of SchoolsEducation\$Total\$	21,828,924 21,828,924
13	Chief Academic Officer:	
14 15 16	Strategy and Compliance: Education	1,085,487 1,085,487
17	Teaching and Learning:	
18 19 20	Early Childhood Services Education \$ Total \$	1,459,616 1,459,616
21 22 23	Literacy Languages and Culture Education	1,862,338 1,862,338
24 25 26	S.T.E.M. Education	1,043,227 1,043,227
27 28 29	Media and Instructional Technology Education	651,843 651,843
30 31 32	Teaching and Learning Administration Education	1,421,543 1,421,543
33 34 35	Differentiated Learning Education	2,281,785 2,281,785

1 2 3	Summary – Teaching and Learning Education	8,720,352 8,720,352
4	College and Career Readiness:	
5 6 7	Learning to Work Education	1,684,314 1,684,314
8 9 10	Secondary Services Education	1,026,044 1,026,044
11 12 13	Guidance and School Counseling Education	199,718 199,718
14 15 16	Summary – College and Career Readiness Education	2,910,076 2,910,076
17	Specialized Services:	
18 19 20	Administration Education	1,680,465 1,680,465
21 22 23	Non-Public Programs Education	28,068,226 28,068,226
24 25 26	Related Services Education	25,301,645 25,301,645
27 28 29	Special Populations Education	1,139,056 1,139,056
30 31 32	Compliance Investigations Education	1,273,666 1,273,666
33 34 35	Special Education Education	1,100,599 1,100,599

1	Summary – Specialized Services	
2	Education	58,563,657
3	Total	58,563,657
3	1 Utai	30,303,037
4	Summary – Chief Academic Officer	
5	Education	71,279,572
6	Total	71,279,572
7	Chief Operating Officer:	
8	Chief Operating Officer Administration	
9	Education	1,592,056
10	Total	1,592,056
11	Student Transportation	
12	Education	43,524,988
13	Total	43,524,988
14	Facilities Design and Construction	
15	Education	3,511,930
16	Total	3,511,930
17	Facilities Maintenance	
18	Education	39,013,166
19	Total\$	39,013,166
20	Health and Safety	
21	Education	1,099,727
22	Total\$	1,099,727
23	Mail Distribution	
24	Education	872,256
25	Total	872,256
26	21st Century Construction Office	
27	Education	3,659,909
28	Total\$	3,659,909
29	Summary – Chief Operating Officer	
30	Education	93,274,032
31	Total	93,274,032
32	Chief Financial Officer	
33	Education \$	2,489,862
34	Total	2,489,862 2,489,862
J 4	1 Utal	4,407,004

1	Chief Technology Officer	
2	Education \$	16,608,320
3	Total \$	16,608,320
4	Fringe Benefits	
5	Education \$	53,998,535
6	Total	53,998,535
7	Debt Service	
8	Education\$	22,127,159
9	Total	22,127,159
10	Contingency Reserve	
11	Education \$	1,932,218
12	Total	1,932,218
13	Utilities	
14	Education	26,000,000
15	Total	26,000,000
16	General Funds Capital Projects	
17	Education\$	30,000,000
18	Total	30,000,000
19	External Assignments	
20	Education\$	844,850
21	Total	844,850
22	Vacancy Factor	
23	Education	-5,000,000
24	Total	-5,000,000
25	Total General Fund Expenses	
26	Education \$	1,359,037,933
27	Total	1,359,037,933

Special Revenue Fund Expenses 2 65,318,546 23,488,975 3 IDEA Part B\$ 4 654,548 5 1,700,000 4,352,113 6 Title IV Part A.....\$ 7 Public Health Services Act - Aids\$ 280,000 230,000 8 9 Third Party Billing\$ 7,900,000 10 Medical Assistance – Infants and Toddlers\$ 15,000 27,702 11 241,410 12 Title II – Part A Improving Teacher Quality.....\$ 5,232,447 13 Title III - Part A Language Acquisition\$ 758,542 14 15 55,886 16 Ready for Kindergarten R4K\$ 133,440 17 Judy Hoyer – Moravia Park\$ 660,000 Judy Hoyer – John Eager Howard\$ 18 330,000 19 Judy Hoyer Enhancement\$ 2,970,001 Concentration of Poverty.....\$ 82,429,274 20 Struggling Learners\$ 12,978,140 21 Total Special Revenue Fund Expenses \$ 22 209,756,024 51,994,585 23 24 Total Baltimore City Public School System Expenses.....\$ 1,620,788,542 SECTION 2. AND BE IT FURTHER RESOLVED, That the foregoing amounts in summary are 25 funded from the following sources: 26

City of Baltimore.....\$

Fund Balance.....\$

Other\$

Total Capital Projects.....\$

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\$29,276,000 from the State of Maryland.

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SECTION 3. AND BE IT FURTHER RESOLVED, That the Capital Budget of Baltimore City

Public School System consists of \$48,276,000 for the fiscal year ending June 30, 2023. Sources

of these funds are \$19,000,000 from City of Baltimore General Obligation Bonds and

313,229,545

166,787,598

21,173,697 7,124,559

1,112,473,143

1,620,788,542

48,276,000

1	SECTION 4. AND BE IT FURTHER RESOLVED, That when enacted, this Resolution shall be
2	certified to the State Superintendent of Schools.

3 **SECTION 5. AND BE IT FURTHER RESOLVED**, That this Resolution takes effect July 1, 2023.