

# BALTIMORE CITY COUNCIL COMMITTEE ON ECONOMIC AND COMMUNITY DEVELOPMENT

#### **Mission Statement**

On behalf of the Citizens of Baltimore City, the Committee on Economic and Community Development (ECD) is responsible for supporting strong thriving communities ECD will review proposed zoning and land use changes, tackle issues related to economic development, oversee housing policy, and promote equitable economic opportunity for all Baltimore residents.

# The Honorable Sharon Green Middleton

### **PUBLIC HEARING**

May 11, 2021 2:10 PM Virtual Webex Meeting

City Council Bill #21-0045

Rezoning - Block 4053, Lot 013, Ward 09, Section 020

#### CITY COUNCIL COMMITTEES

# ECONOMIC AND COMMUNITY DEVELOPMENT (ECD)

Sharon Green Middleton, Chair John Bullock Mark Conway Ryan Dorsey Antonio Glover Odette Ramos Robert Stokes

Staff: Jennifer Coates

#### WAYS AND MEANS (W&M)

Eric Costello, Chair Kristerfer Burnett Ryan Dorsey Danielle McCray Sharon Green Middleton Isaac "Yitzy" Schleifer Robert Stokes

Staff: Marguerite Currin

# PUBLIC SAFETY AND GOVERNMENT OPERATIONS (SGO)

Mark Conway – Chair Kristerfer Burnett Zeke Cohen Erick Costello Antonio Glover Phylicia Porter Odette Ramos

Staff: Samuel Johnson

#### **EDUCATION, WORKFORCE, AND YOUTH (EWY)**

Robert Stokes – Chair John Bullock Zeke Cohen Antonio Glover Sharon Green Middleton Phylicia Porter James Torrence Staff: Marguerite Currin

## HEALTH, ENVIRONMENT, AND TECHNOLOGY

Danielle McCray – Chair John Bullock Mark Conway Ryan Dorsey Phylicia Porter James Torrence Isaac "Yitzy" Schleifer Staff: Matthew Peters

# RULES AND LEGISLATIVE OVERSIGHT (OVERSIGHT)

Isaac "Yitzy" Schleifer, Chair Kristerfer Burnett Mark Conway Eric Costello Sharon Green Middleton Odette Ramos James Torrence Staff: Richard Krummerich

Effective: 01/04/21

#### CITY OF BALTIMORE

BRANDON M. SCOTT, Mayor



#### OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fast 410-545-7596 email: larry greene@haltimorecity.gov

#### **BILL SYNOPSIS**

**Committee: Economic and Community Development** 

Bill: 21-0045

#### Rezoning - Block 4053, Lot 013, Ward 09, Section 020

Sponsor:

Councilmember Ramos

Introduced: February 22, 2021

#### **Purpose:**

For the purpose of changing the zoning for the property at Block 4053, Lot 013, Ward 09, and Section 020, as outlined in red on the accompanying plat, from the O-S Zoning District to the R-7 Zoning District; and providing for a special effective date.

Effective:

The date it is enacted.

#### **Agency Reports**

Planning Commission	Favorable
Board of Municipal Zoning Appeals	Defers to Planning
Department of Transportation	
City Solicitor	Favorable
Department of Housing and Community Development	
Baltimore Development Corporation	Favorable
Department of Finance	Defers to BMZA and Planning

#### **Analysis**

#### **Current Law**

Article 32 – Zoning; Zoning District Map; sheets 79 and 80; Baltimore City Code (Edition 2000)

Under § 5-508(b)(1) of Article 32 – Zoning, and the State Land Use Article, the City Council may approve a rezoning based on a finding that there was either:

- (1) a substantial change in the character of the neighborhood where the property is located; or
- (2) a mistake in the existing zoning classification.

#### **Background**

The bill would change the zoning for the properties known as Block 4053, Lot 013, Ward 09, Section 020. The property is situated in a residential area of the Waverly neighborhood. Commercial and institutional uses are nearby. The Better Waverly community lies to the south.

The site is owned by Robert Edwards. The proposed rezoning will allow the property to be redeveloped with residential uses.

Prior to 2017, the property was zoned R-6 residential. Under Transform Baltimore, the property was rezoned to the Open Space Zoning District.

The intended purposes for the current and proposed zoning districts, as described in Article 32, are below:

#### <u>Current Zoning District – O-S</u>

The Open-Space Zoning District applies to public and private open space properties and cemeteries. The Open-Space Zoning District is intended to protect and promote public and private open space; provide public reflective, cultural, educational, and recreational opportunities; enhance the urban environment; provide pedestrian and bicycle transportation connections; and encourage neighborhood investment in and stewardship of natural green spaces and native flora and fauna.

#### <u>Proposed Zoning District – R7</u>

The R-7 Mixed Residential Zoning District is intended for those areas that offer a diverse range of housing types. Development in this district accommodates a transition between naturalistic and urban residential settings.

#### **Additional Information**

Fiscal Note: Not Available

Information Source(s): Bill 21-0045 and Article 32 – Zoning, `Reporting Agencies, Statement of

Intent,

Analysis by: Jennifer L. Coates Direct Inquiries to: 410-396-1260

Analysis Date: May 6, 2021

# COMMITTEE ON ECONOMIC AND COMMUNITY DEVELOPMENT

# Bill 21-0045 **AGENCY REPORTS**

Planning Commission	Favorable
Board of Municipal Zoning Appeals	Defers to Planning
Department of Transportation	
City Solicitor	Favorable
Department of Housing and Community Development	
Baltimore Development Corporation	Favorable
Department of Finance	Defers to BMZA and
	Planning

2	NAME & TITLE	CHRIS RYER, DIRECTOR
0	AGENCY NAME & ADDRESS	DEPARTMENT OF PLANNING 8 <sup>TH</sup> FLOOR, 417 EAST FAYETTE STREET
L	SUBJECT	CITY COUNCIL BILL #21-0045 / REZONING – BLOCK 4053, LOT 013, WARD 09, SECTION 020



DATE:

March 23, 2021

The Honorable President and Members of the City Council City Hall, Room 400 100 North Holliday Street

TO

At its regular meeting of March 11, 2021, the Planning Commission considered City Council Bill #21-0045, for the purpose of changing the zoning for the property at Block 4053, Lot 013, Ward 09, and Section 020, as outlined in red on the accompanying plat, from the O-S Zoning District to the R-7 Zoning District; and providing for a special effective date.

In its consideration of this Bill, the Planning Commission reviewed the attached staff report which recommended approval of City Council Bill #21-0045 and adopted the following resolution nine members being present (nine in favor):

RESOLVED, That the Planning Commission concurs with the recommendation of its departmental staff, adopts the findings outlined in the staff report, with consideration for testimony and facts presented in the meeting, and recommends that City Council Bill #21-0045 be passed by the City Council.

If you have any questions, please contact Mr. Eric Tiso, Division Chief, Land Use and Urban Design Division at 410-396-8358.

#### CR/ewt

#### attachment

cc: Ms. Natasha Mehu, Mayor's Office

Ms. Nina Themelis, Mayor's Office

The Honorable Eric Costello, Council Rep. to Planning Commission

Mr. Matthew Stegman, City Council President's Office

Ms. Nikki Thompson, City Council President's Office

Mr. Colin Tarbert, BDC

Ms. Kathleen Byrne, BMZA

Mr. Geoffrey Veale, Zoning Administration

Ms. Stephanie Murdock, DHCD

Ms. Elena DiPietro, Law Dept.

Mr. Francis Burnszynski, PABC

Mr. Liam Davis, DOT

Ms. Natawna Austin, Council Services

Mr. Dominic McAlily, Council Services



#### PLANNING COMMISSION

Sean D. Davis, Chairman





March 11, 2021

**REQUEST:** City Council Bill #21-0045/ Rezoning – Block 4053, Lot 013, Ward 09, Section 020:

For the purpose of changing the zoning for the property at Block 4053, Lot 013, Ward 09, and Section 020, as outlined in red on the accompanying plat, from the O-S Zoning District to the R-7 Zoning District; and providing for a special effective date.

**RECOMMENDATION:** Adopt findings and Approve

**STAFF:** Eric Tiso

**INTRODUCED BY:** Councilmember Ramos at the request of Robert Edwards

**OWNER:** Robert Edwards

#### SITE/GENERAL AREA

<u>Site Conditions</u>: This property is located on the north side of the street, in the middle of the 600-block of East 33<sup>rd</sup> Street. The lot is currently zoned OS (Open Space), measures approximately 106' wide by 85' deep, and is currently unimproved.

<u>General Area</u>: This property is located on the southern edge of the Waverly neighborhood, which is predominantly residential in character, with a large portion of the housing stock comprised of row homes, with occasional groupings of semi-detached and detached homes. Commercial and institutional buildings and uses are found along the larger peripheral streets. The Better Waverly neighborhood is located to the south of East 33<sup>rd</sup> Street.

#### **HISTORY**

• This property was zoned OS (Open Space) as part of the Comprehensive Rezoning of the City in 2017. The property was previously zoned R-6 residential.

#### **ANALYSIS**

This property was rezoned OS as part of the Comprehensive Rezoning of the City in error. Staff will outline the history of the City-wide rezoning process, and will show where an administrative mistake lead to that outcome.

Below are the approval standards under §5-508(b) of Article 32 – *Zoning* for proposed zoning map amendments:

- (b) Map amendments.
  - (1) Required findings.

As required by the State Land Use Article, the City Council may approve the legislative authorization based on a finding that there was either:

- (i) a substantial change in the character of the neighborhood where the property is located; or
- (ii) a mistake in the existing zoning classification.
- (2) Required findings of fact.

In making the determination required by subsection (b)(1) of this section, the City Council must also make findings of fact that address:

- (i) population changes;
- (ii) the availability of public facilities;
- (iii) present and future transportation patterns;
- (iv) compatibility with existing and proposed development for the area;
- (v) the recommendations of the City agencies and officials; and
- (vi) the proposed amendment's consistency with the City's Comprehensive Master Plan.
- (3) Additional standards General

Additional standards that must be considered for map amendments are:

- (i) existing uses of property within the general area of the property in question;
- (ii) the zoning classification of other property within the general area of the property in question;
- (iii) the suitability of the property in question for the uses permitted under its existing zoning classification; and
- (iv) the trend of development, if any, in the general area of the property in question, including changes, if any, that have taken place since the property in question was placed in its present zoning classification.

Below is the staff's review of the required considerations of §5-508(b)(3) of Article 32 – *Zoning*, where staff finds that this change is in the public's interest, in that it will correct an administrative error, and will provide for the continuity of residential use on the northern side of the 600-block of East 33<sup>rd</sup> Street.

#### Maryland Land Use Code – Requirements for Rezoning:

The Maryland Land Use Code requires the Planning Commission to study the proposed changes in relation to: 1. The plan; 2. The needs of Baltimore City; and 3. The needs of the particular neighborhood in the vicinity of the proposed changes (*cf.* MD Land Use Code § 10-305 (2019)). In reviewing this request, the staff finds that:

- **1. The Plan:** This property contains approximately 9,010 sqft of land, and was designated OS (Open-Space) at the end of the Comprehensive Rezoning process for the City. However, staff will show how this designation was done in error.
- **2.** The needs of Baltimore City: This property's small size will not satisfy any City-wide need for open space. Matching the adjacent residential zoning would be appropriate.
- **3.** The needs of the particular neighborhood: There is no neighborhood need for this property to be designated as OS, while it remains in private ownership.

Similarly, the Land Use article requires the City Council to make findings of fact (MD Land Use Code § 10-304 (2019)). The findings of fact include:

- 1. **Population changes**; There have been no significant population changes in this neighborhood.
- **2. The availability of public facilities;** This neighborhood is well served by public utilities, which will not be impacted by the proposed rezoning of this property.
- **3. Present and future transportation patterns;** Residential zoning for this property will not have a significant impact on transportation patterns in the immediate neighborhood.
- **4.** Compatibility with existing and proposed development for the area; The R-7 District proposed for this property matches the other properties in the 600-block of East 33<sup>rd</sup> Street, and will not impair development potential in the area, nor will it create a negative impact in that block.
- 5. The recommendations of the Planning Commission and the Board of Municipal and Zoning Appeals (BMZA); For the above reasons, the Planning Department will recommend approval of the rezoning request to the Planning Commission. The BMZA has not yet commented on this bill.
- **6.** The relation of the proposed amendment to the City's plan. This block is not located in an Urban Renewal Plan (URP) area, it is not a locally-designated historic district, and it is not within any other recognized planning area or effort.

There are additional standards under §5-508(b)(3) that must be considered for map amendments. These include:

- (i) existing uses of property within the general area of the property in question; The north side of the 600-block on East 33<sup>rd</sup> Street is residential in character, with a place of worship on the eastern end of the block on Frisby Street. The Giant grocery store is located on the south side of East 33<sup>rd</sup> Street in this block, and there are two gas stations across Greenmount Avenue to the west. The subject property is unimproved.
- (ii) the zoning classification of other property within the general area of the property in question; Aside from the OS zoning, the other properties in this block are zoned R-7 residential, which joins R-5, R-6, and R-7 zoning to the north and east. The grocery store is C-3 to the south, and the properties west of Greenmount Avenue are either C-1 or C-2 (the gas stations).
- (iii) the suitability of the property in question for the uses permitted under its existing zoning classification; and The property is currently unimproved, and has trees on it, which nominally seems to support its use as OS zoned land. However, it is privately owned, and was not intended for use as park space, even in a passive sense, without the permission of the owner to do so.
- (iv) the trend of development, if any, in the general area of the property in question, including changes, if any, that have taken place since the property in question was placed in its present zoning classification. There has not been any significant development in the immediate area that would affect the proposed zoning in this bill.

Per  $\S5-508(b)(1)$  of Article 32-Zoning, and as required by the State Land Use Article, the City Council may approve the legislative authorization based on a finding that there was either: (i) a substantial change in the character of the neighborhood where the property is located; or (ii) a mistake in the existing zoning classification.

Staff believes that this property (Block 4053, Lot 013) was rezoned OS in error, and offers the following timeline for consideration:

- Prior to the Comprehensive Rezoning of the City in 2012, this property was zoned R-6 under the previous zoning code, as was the surrounding properties in the same block.
- At the time of the first introduction of the Comprehensive Rezoning bill (<u>CCB #12-0152</u>), this property was proposed to be zoned R-7, the same as the surrounding lots (see <u>1<sup>st</sup> Reader Maps Sheet 3-C</u>).
- In September 2015, in the first round of map amendments for the 14<sup>th</sup> Councilmanic District, the property immediately to the north of the subject property (k/a Block 4053, Lot 095) along Venable Avenue was proposed to be rezoned R-1-C instead of the initial recommendation of R-7 (see 14th District Map Amendments September 2015).
- By August of 2016, the proposed revision by the prior Councilmember was that lot 095 instead be rezoned OS (see <u>TransForm Baltimore Map Amendment List August 2016 Excel Sheet</u>, on the District 14 tab, at line item M678). Staff notes that the property was identified by the block and lot number since it didn't have an address as an unimproved property, but the text in the "Notes" field describes it as "Greenspace extending from 600 block E 33rd Street to 600 block Venable" mistakenly including reference to the adjacent parcel in Block 4053, Lot 013 (also unimproved), and a portion of the paper alley between the two lots. The <u>District 14 map</u> accompanying that list of proposed changes did not show Lot 013 highlighted for any changes, and instead showed the adjacent Lot 095 identified as proposed Map Amendment 626, which doesn't appear to line up with any 14<sup>th</sup> District map amendment in the list, though it will match to the 2<sup>nd</sup> Reader map amendments (see below).
- There was a subsequent round of map amendments October 5, 2016, but none were offered for the 14<sup>th</sup> District. There was also a "Map Amendment Errata Sheet 10.17.16" for individual properties around the City, but none affected Block 4053.
- In preparation for the 2<sup>nd</sup> Reader set of Maps, a subsequent list of map changes was put together (see 2nd Reader Map Amendments Districts 1, 9, 11 Supplemental, 12-14). In this list, Map Change M626 (matching up with the map above) describes Ward 9, Section 2, Block 4053, Lot 095 and Ward 9, Section 2, Block 4053, Lot 013 as being rezoned to OS, with the same Notes field as in the earlier list, with "Greenspace extending from 600 block E 33rd Street to 600 block Venable" in that line. Staff believes that there was an administrative error in an attempt to rectify the block and lot reference to the Notes description, where the actual correction should've gone the other way (i.e. correcting the notes field, and leaving the block and lot reference as it was, so that it matched the accompanying map exhibit). We also note that to compound the confusion in this list, Map Amendment M678 that was requested by the Guilford Association, references an unrelated change to a property in the 400-block of East 39<sup>th</sup> Street. The <u>final version of that list</u> was adopted by Council on October 24, 2016, with hand-edits to a couple of pages in District 14, though not affecting Block 4053.

• For that reason, the <u>3<sup>rd</sup> Reader Map</u> showed Block 4053, Lot 013 zoned OS in error, and was ultimately adopted into law as the final zoning map.

Notification: The Waverly Improvement Association has been notified of this action.

Chris Ryer Director

# Planning Commission Exhibit for CCB #21-0045

**Zoning Map – Before 2017** 



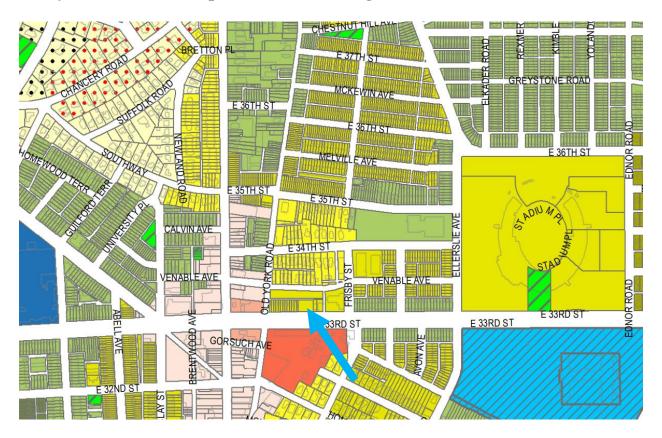
This is a portion of the zoning map that existed prior to the Comprehensive Rezoning of the City in 2016, which took effect mid-2017. The subject parcel was zoned R-6 residential (highlighted in yellow above).

# **Zoning Map – Current**



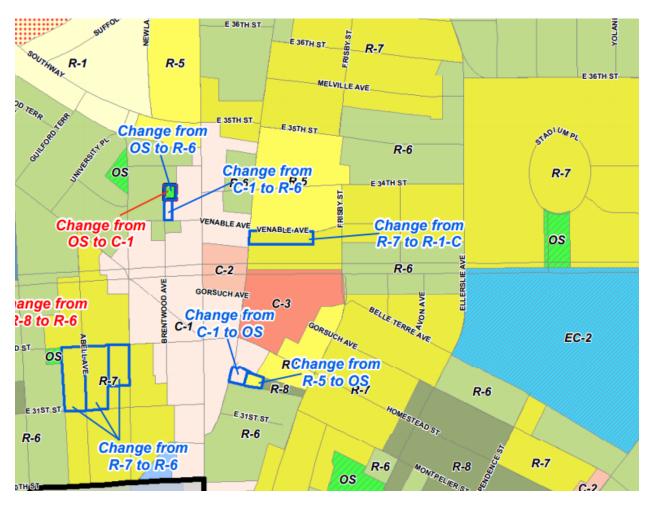
This is a portion of the existing zoning map that is in effect today, showing the subject property with OS (Open Space) Zoning.

# **Analysis – Start of Comprehensive Rezoning – 2012**



At the time of the first introduction of the Comprehensive Rezoning bill (<u>CCB #12-0152</u>), this property was proposed to be zoned R-7, the same as the surrounding lots (see <u>1st Reader Maps Sheet 3-C</u>).





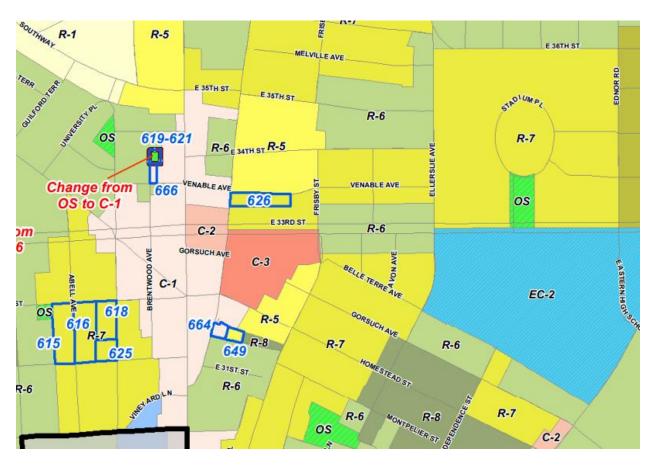
In September 2015, in the first round of map amendments for the 14<sup>th</sup> Councilmanic District, the property immediately to the north of the subject property (k/a Block 4053, Lot 095) along Venable Avenue was proposed to be rezoned R-1-C instead of the initial recommendation of R-7 (see 14th District Map Amendments - September 2015).

#### Analysis – Map Amendment List – August 2016

Unique ID	#	Amendment Offered by	Street Number	Street Address	Block and Lot Number	Council District	Current Zoning	TransForm Zoning Designation	Proposed Zoning	Notes
		Mark Counselman on behalf of								
		Oakenshawe			Block 3884					
		Improvement Association			Lots 037, 038,					
		Association			039, 040 (the					
M674	673		3407-3415	Brentwood Ave	st property)	14	os	R-6	C-1	
		Councilwoman		Brentwood Ave						
M675	674	Clarke	3400 block	(eastside)		14	os		R-6	
		Douglas								
M676	675	Armstrong	2807	Cresmont Ave		14	B-3	R-10	R-7	
		Councilwoman								
M677	676	Clarke	386-398	E 31st Street		14	R-7		R-6	
		C 1			Ward 9,					Greenspace
		Councilwoman Clarke		E 33rd Street to	Section 2, Block 4053,					extending from 600 block E 33rd Street to
M678	677	Clarke	600 Block	Venable Ave	Lot 095	1/1	R-7			600 block Venable
141076	3//		OOU BIOCK	VEHADIC AVE		14	11-7		03	OOO DIOCK VEHADIE
		G 70 4			Section 18.					
		Guilford			Ward 12, Section 18,					

By August of 2016, the proposed revision by the prior Councilmember was that lot 095 instead be rezoned OS (see <u>TransForm Baltimore Map Amendment List</u> - August 2016 - Excel Sheet, on the District 14 tab, at line item M678). Staff notes that the property was identified by the block and lot number since it didn't have an address as an unimproved property, but the text in the "Notes" field describes it as "Greenspace extending from 600 block E 33rd Street to 600 block Venable" mistakenly including reference to the adjacent parcel in Block 4053, Lot 013 (also unimproved), and a portion of the paper alley between the two lots. The <u>District 14 map</u> accompanying that list of proposed changes did not show Lot 013 highlighted for any changes, and instead showed the adjacent Lot 095 identified as proposed Map Amendment 626, which doesn't appear to line up with any 14<sup>th</sup> District map amendment in the list, though it will match to the 2<sup>nd</sup> Reader map amendments (see below).

## **Analysis – 2nd Reader Map Amendments**



There was a subsequent round of map amendments October 5, 2016, but none were offered for the 14<sup>th</sup> District. There was also a "Map Amendment Errata Sheet 10.17.16" for individual properties around the City, but none affected Block 4053.

#### **Analysis – 2nd Reader Map Amendments**

anşfoi •	m Baltir	nore - Map Amendments	5		14th C	ouncil District				10/5/
id	no	Amendment Offered by	Street Number	Street Address	Block and Lot Number	Council / strict	Current Zoning	TransForm Zoning Designation	Proposed Zoning	Notes
15	615	Councilwoman Clarke	3100-3144 (even)	Abell Avenue			R-6	R-7	R-6	
16	616	Councilwoman Clarke	3101-3145 (odd)				R-6	R-7	R-6	
18		Councilwoman Clarke	3100-3120 (even)				R-6	R-7	R-6	
24		Douglas Armstrong		Cresmont Ave			B-3	R-10	R-7	
25	625	Councilwoman Clarke	386-398	E 31st Street	<u> </u>	14	R-6	R-7	R-6	
				E 33rd Street to Venable	Ward 9, Section 2, Block 4053, Lot 095 Ward 9, Section 2,					Greenspace extending from 60 block E 33rd Street to 600 block
26	626	Councilwoman Clarke	600 Block	Ave	Block 4053, Lot 013	14	OR/R-6	R-7	os	Venable
		6. 35d 4		E University Pkwy	Ward 12, Section 18, Block 3730, Lot 001	14	R-9	R-9	R-1-E	
27		Guilford Association, Inc Councilwoman Clarke		East 30th Street	BIOCK 3730, LOC 001		R-7	R-6	C-1	
28		Councilwoman Clarke		Elm Ave			R-7	R-8	OS	
30		Councilwoman Clarke		Evans Chapel Road	+		R-6	R-7	R-6	
			4100 - 4110 (even) 4200 - 4242 (even)							
31	40.	Councilwoman Clarke	1000 - 1022 (even) 1001 - 1015 (odd)				R-6	R-7	R-6	
32	632			Falls Cliff Road	Block 3504B, Lot 001; Block 3511D, Lot 002; Block 3511D, Lot 001; Block 3511D, Lot 003	14	R-4/M-2	R-8/I-1	I-MU	Permits the proposed resident use and the retention of some small, light-industrial tenants.
35		Councilwoman Clarke	2812-2822 (even)		1		R-8	R-8	OS	
36	636	Councilwoman Clarke		Gorsuch Ave		14	R-6	R-6	I-MU	
			2301-2337 (odd)		1					
38		Councilwoman Clarke	1601-1615 (odd)		-		B-3-2/R-8	C-1	OS	
41		Councilwoman Clarke		Homestead Street	-		R-6	R-6	OS	
42		Councilwoman Clarke		Homestead Street	-		R-6 R-6	R-6 R-6	OS	<b>-</b>
43	643	Councilwoman Clarke	1450	Homestead Street	-		K-6	M-6	OS	
		Amendment since Planning								
45	645	Commission Approval	3526	KESWICK ROAD		14	B-1-2	C-1	R-7	
46	646	Councilwoman Clarke	3318, 3324, 3333-3341	Keswick Road		14	8-3-2	C-1	C-3	
10	0.0		3320, 3324, 3333 3342	income none		-				
47	647	Amendment since Planning Commission Approval	2624	MATHEWS ST		14	M-1-2	I-1	R-8	
**	047	Certification Approval	2021	MATTER SST	Ward 9, Section 03,		111111111111111111111111111111111111111	1-2	II-U	
49	649	Councilwoman Clarke	500	Montpelier Street	Block 4075, Lot 15	14	R-8	R-5	os	
50	650	Councilwoman Clarke	3200-3212 (even)				R-6	R-8	R-6	
51	651	Joan Floyd of Remington Neighborhood Alliance		NE Corner of Remington Avenue and 242 W 29th Street			8-3	I-MU	EC-1	
JA.	631	Acignotino Alliance		Succi		19	Residential and	PINO	101	22 contiguous vacant lots - 16 to 1615 Normal Ave and easts
52	652	Councilwoman Clarke	1601-1615	Normal Ave		14	commercial	C-1	os	of 2300 block of Harford Road

In preparation for the 2<sup>nd</sup> Reader set of Maps, a subsequent list of map changes was put together (see 2nd Reader Map Amendments - Districts 1, 9, 11 Supplemental, 12-14). In this list, Map Change M626 (matching up with the map above) describes Ward 9, Section 2, Block 4053, Lot 095 and Ward 9, Section 2, Block 4053, Lot 013 as being rezoned to OS, with the same Notes field as in the earlier list, with "Greenspace extending from 600 block E 33rd Street to 600 block Venable" in that line. Staff believes that there was an administrative error in an attempt to rectify the block and lot reference to the Notes description, where the actual correction should've gone the other way (i.e. correcting the notes field, and leaving the block and lot reference as it was, so that it matched the accompanying map exhibit). We also note that to compound the confusion in this list, Map Amendment M678 that was requested by the Guilford Association, references an unrelated change to a property in the 400-block of East 39<sup>th</sup> Street. The final version of that list was adopted by Council on October 24, 2016, with hand-edits to a couple of pages in District 14, though not affecting Block 4053.

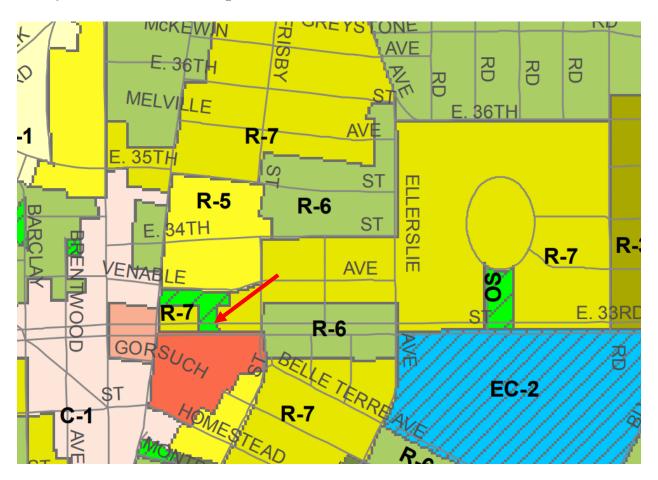
# **Analysis – 2nd Reader Map Amendments (Zoomed in)**

14th Council District 10/5/2016

Block and Lot Number	Council District	Current Zoning	TransForm Zoning Designation	Proposed Zoning	Notes
	14	R-6	R-7	R-6	
	14	R-6	R-7	R-6	
	14	R-6	R-7	R-6	
	14	B-3	R-10	R-7	
	14	R-6	R-7	R-6	
Ward 9, Section 2,			- Pastrial W		
Block 4053, Lot 095					Greenspace extending from 600
Ward 9, Section 2,			1		block E 33rd Street to 600 block
Block 4053, Lot 013	14	OR/R-6	R-7	os	Venable
Ward 12, Section 18,					
Block 3730, Lot 001	14	R-9	R-9	R-1-E	
	14	R-7	R-6	C-1	
	14	R-7	R-8	OS	
		R-6	R-7	R-6	
		0			

As in the page above, but enlarged for legibility.

## Analysis – 3rd Reader Map



For that reason, the  $3^{rd}$  Reader Map showed Block 4053, Lot 013 zoned OS in error, and was ultimately adopted into law as the final zoning map.

#### CITY OF BALTIMORE

BRANDON M. SCOTT, Mayor



#### BOARD OF MUNICIPAL AND **ZONING APPEALS**

417 E. Fayette Street, Suite 922 Baltimore, Maryland 21202

May 6, 2021

The Honorable President and Members of the City Council City Hall 100 N. Holliday Street Baltimore, MD 21202

> CC Bill #21-00045 - Zoning - Rezoning of Block 4053, Lot 013 Re:

Ladies and Gentlemen:

City Council Bill No. 21-0045 has been referred by your Honorable Body to the Board of Municipal and Zoning Appeals for study and report.

The purpose of City Council Bill No. 21-0045 is to rezone the Block 4053, Lot 013, Ward 09, Section 020 from the O-S Zoning District to the R-7 Zoning District. The BMZA is deferring its recommendation on the legislation to that of the report and recommendation of the Planning Commission.

Sincerely,

Kathleen Byrne

Kathleen Byrne Acting Executive Director

Mayor's Office of Council Relations CC: City Council President

Legislative Reference

#### **CITY OF BALTIMORE**

# BRANDON M. SCOTT Mayor



DEPARTMENT OF LAW
JAMES L. SHEA
100 N. HOLLIDAY STREET
SUITE 101, CITY HALL
BALTIMORE, MD 21202

May 3, 2021

The Honorable President and Members of the Baltimore City Council Attn: Natawna B. Austin, Executive Secretary Room 409, City Hall, 100 N. Holliday Street Baltimore, Maryland 21202

Re: City Council Bill 21-0045 - Rezoning – Block 4053, Lot 013, Ward 09, Section 020

Dear President and City Council Members:

The Law Department has reviewed City Council Bill 21-0045 for form and legal sufficiency. The bill changes the zoning for the property at Block 4053, Lot 013, Ward 09, and Section 020 from the O-S Zoning District to the R-7 Zoning District. The bill provides for an immediate effective date.

The City Council may permit the proposed rezoning if it finds facts sufficient to show either a mistake in the existing zoning classification or a substantial change in the character of the neighborhood. Md. Code, Land Use, §10-304(b)(2); Baltimore City Code, Art. 32, §§5-508(a) and (b)(1).

In determining whether the proposed rezoning meets either standard, the City Council is required to make findings of fact on the following matters: (1) population change; (2) the availability of public facilities; (3) the present and future transportation patterns; (4) compatibility with existing and proposed development; (5) the recommendations of the Planning Commission and the Board of Municipal and Zoning Appeals; and (6) the relationship of the proposed amendment to the City's plan. Md. Land Use Code Ann., §10-304(b)(1); see also, Baltimore City Code, Art. 32, §5-508(b)(2) (citing same factors with (v) being "the recommendations of the City agencies and officials," and (vi) being "the proposed amendment's consistency with the City's Comprehensive Master Plan.").

Furthermore, the City Council is required to consider: (i) existing uses of property within the general area of the property in question; (ii) the zoning classification of other property within the general area of the property in question; (iii) the suitability of the property in question for the uses permitted under its existing zoning classification; and (iv) the trend of development, if any, in the general area of the property in question, including changes, if any, that have taken place

since the property in question was placed in its present zoning classification. Baltimore City Code, Art. 32, §5-508(b)(3).

The Planning Department reviewed these standards in its report dated March 23, 2021 ("Report"). It concluded that a mistake in zoning occurred. Report, p. 4. Moreover, the Report provides facts that are required to be reviewed and considered by §§ 10-304 and 5-508 of City Code Article 32.

Provided the City Council finds facts identical or similar to those provided in the Report, the Law Department is prepared to approve the bill for form and sufficiency.

Sincerely,

Victor K. Tervala

Victor K. Tervala Chief Solicitor

cc: James L. Shea, City Solicitor
Nina Themelis, Mayor's Office of Government Relations
Nikki Thompson, Director of Legislative Affairs
Matthew Stegman, Director of Fiscal and Legislative Services
Elena DiPietro, Chief Solicitor, General Counsel Division
Hilary Ruley, Chief Solicitor
Ashlea Brown, Assistant Solicitor



#### **MEMORANDUM**

**DATE:** March 25, 2021

**TO:** Economic and Community Development Committee

FROM: Colin Tarbert, President and CEO

**POSITION:** Support

**SUBJECT:** City Council Bill No. 21-0045

Rezoning – Block 0453, Lot 013, Ward 09, Section 020

#### **INTRODUCTION**

The Baltimore Development Corporation (BDC) is reporting on City Council Bill No. 21-0045 introduced by Councilmember Ramos at the request of Robert Edwards, c/o Jason Williams, Rosenberg Martin Greenberg, LLP.

#### **PURPOSE**

The purpose of this Bill is to change the zoning for the property at Block 4053, Lot 013, Ward 09, and Section 020 from the O-S Zoning District to the R-7 Zoning District, and providing for a special effective date.

#### **BRIEF HISTORY**

The property in question is currently vacant land zoned Open Space along the 33<sup>rd</sup> Street corridor. The adjacent properties are currently zoned R-7 and the property owner proposes to redevelop the parcel into residential units, thus requiring a zoning change. The development of the land for residential use is consistent with the surrounding residential rowhouse properties and will support nearby commercial businesses. Though zoned as open space, this particular space is not utilized for any public purpose and the conversion to R-7 will not deprive the community of an existing recreational asset.

#### **FISCAL IMPACT**

None

#### **AGENCY POSITION**

BDC supports City Council Bill No. 21-0045.

If you have any questions, please contact Kim Clark at <a href="McClark@baltimoredevelopment.com">KClark@baltimoredevelopment.com</a> and 410-837-9305.

[CM]



_	NAME & TITLE	Robert Cenname, Budget Director	CITY of	
20 2	AGENCY NAME & ADDRESS	Bureau of the Budget and Management Research Room 432, City Hall (410) 396-4774	BALTIMORE	CITY OF
Ш	SUBJECT	City Council Bill 21-0045 – Rezoning-Block 4053, Lot 013, Ward 09, Section 020	INI E INI U	1792
_	_		DATE:	

TO

The Honorable President and Members of the City Council City Hall, Room 400

April 23, 2021

#### Position: Defer to Board of Municipal and Zoning Appeals and Planning

The Department of Finance is herein reporting on City Council Bill 21-0045, Rezoning-Block 4053, Lot 013, Ward 09, Section 020, the purpose of which is to rezone the property from the O-S Zoning District to the R-7 Zoning District.

The Department of Finance does not anticipate a cost for the City as a result of this legislation and has no position on this rezoning action.

For the reasons stated above, the Department of Finance defers to the Board of Municipal and Zoning Appeals and the Department of Planning on City Council Bill 21-0045.

cc: Henry Raymond Natasha Mehu Nina Themelis

#### CITY OF BALTIMORE COUNCIL BILL 21-0045 (First Reader)

Introduced by: Councilmember Ramos At the request of: Robert Edwards

Address: c/o Justin A. Williams, Rosenberg Martin Greenberg, LLP, 25 S. Charles St., 21st

Floor, Baltimore, MD 21201 Telephone: 410-727-6600

Introduced and read first time: February 22, 2021

Assigned to: Economic and Community Development Committee

REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Board of Municipal and Zoning Appeals, Planning Commission, Department of Housing and Community Development, Department of Transportation, Department of Finance, Baltimore Development Corporation

#### A BILL ENTITLED

1	AN ORDINANCE concerning
2	Rezoning – Block 4053, Lot 013, Ward 09, Section 020
3	FOR the purpose of changing the zoning for the property at Block 4053, Lot 013, Ward 09, and
4	Section 020, as outlined in red on the accompanying plat, from the O-S Zoning District to the
5	R-7 Zoning District; and providing for a special effective date.
6	By amending
7	Article - 32
8	Zoning District Map
9	Sheet 26
10	Baltimore City Revised Code
11	(Edition 2000)
12	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That
13	Sheet 26 of the Zoning District Map is amended by changing from the O-S Zoning District to the
14	R-7 Zoning District the property known as Block 4053, Lot 013, Ward 09, and Section 020, as
15	outlined in red on the plat accompanying this Ordinance.

**SECTION 2. AND BE IT FURTHER ORDAINED,** That as evidence of the authenticity of the accompanying plat and in order to give notice to the agencies that administer the City Zoning Ordinance: (i) when the City Council passes this Ordinance, the President of the City Council shall sign the plat; (ii) when the Mayor approves this Ordinance, the Mayor shall sign the plat; and (iii) the Director of Finance then shall transmit a copy of this Ordinance and the plat to the Board of Municipal and Zoning Appeals, the Planning Commission, the Commissioner of Housing and Community Development, the Supervisor of Assessments for Baltimore City, and the Zoning Administrator.

**SECTION 3. AND BE IT FURTHER ORDAINED,** That this Ordinance takes effect on the date it is enacted.

**EXPLANATION:** CAPITALS indicate matter added to existing law. [Brackets] indicate matter deleted from existing law.

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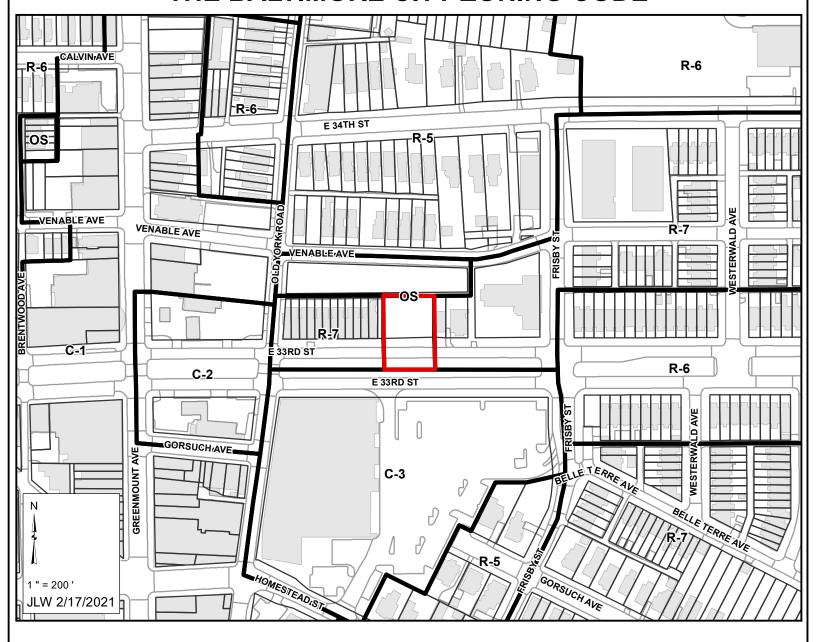
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# SHEET NO. <u>26</u> OF THE ZONING DISTRICT MAP OF THE BALTIMORE CITY ZONING CODE



In connection with the property known as 4053 013, The City of Baltimore wishes to request the rezoning of the aforementioned property from OS zoning to R-7 zoning, as outlined in red above.

WARD 9 SECTION 20

Block 4053 Lot 013

MAYOR PRESIDENT, CITY COUNCIL