# CITY OF BALTIMORE ORDINANCE \_\_\_\_\_\_ Council Bill 21-0066

Introduced by: Councilmember Conway, President Mosby, Councilmembers Costello, Stokes, Middleton, Torrence, Ramos, Burnett, Porter, Bullock

Introduced and read first time: April 19, 2021

Assigned to: Public Safety and Government Operations Committee

Committee Report: Favorable with amendments

Council action: Adopted

Read second time: June 21, 2021

#### AN ORDINANCE CONCERNING

1	Retirement Systems – Precluded Investment and Divestment – Fossil Fuel Companies
2	FOR the purpose of prohibiting the new investment of certain retirement funds in fossil fuel
3	companies; requiring the divestment of certain retirement funds in fossil fuel companies
4	within a certain timeframe; requiring certain reviews; specifying a certain procedure for the
5	divestiture of investments; authorizing certain exemptions; defining certain terms; and
6	providing for a special effective date.
7	By adding
8	Article 22 - Retirement Systems
9	Section(s) $7(a)(2)$ , $23(c)$ , and $35(a)(3)$
10	Baltimore City Code
11	(Edition 2000)
12	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the
13	Laws of Baltimore City read as follows:
14	Baltimore City Code
15	Article 22. Retirement Systems
16	Subtitle – Employees' Retirement System

EXPLANATION: CAPITALS indicate matter added to existing law.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates matter added to the bill by amendment.

<u>Strike out</u> indicates matter stricken from the bill by amendment or deleted from existing law by amendment.

1	§ 7. Management of funds.
2	(a) Trustee of funds.
3	•••
4	(2) FOSSIL FUEL INVESTMENTS.
_	
5	(I) DEFINITIONS.
6 7	<ol> <li>IN THIS PARAGRAPH (2), THE FOLLOWING TERMS HAVE THE MEANINGS INDICATED.</li> </ol>
8 9 10	2. A. "ACTIVELY MANAGED SEPARATE ACCOUNT" MEANS ASSETS OF THE SYSTEM THAT ARE ACTIVELY MANAGED AT THE DIRECTION OF THE BOARD OF TRUSTEES AND HELD IN A SEPARATE ACCOUNT.
11	B. "ACTIVELY MANAGED SEPARATE ACCOUNT" DOES NOT INCLUDE:
12	1. AN INDEXED FUND;
13	2. A PRIVATE EQUITY FUND;
14	3. A HEDGE FUND;
15	4. A REAL ESTATE FUND; OR
16	5. ANY OTHER COMMINGLED OR PASSIVELY MANAGED FUND.
17	3. "COMPANY" MEANS ANY SOLE PROPRIETORSHIP, ORGANIZATION,
18	ASSOCIATION, CORPORATION, LIMITED LIABILITY COMPANY, UTILITY,
19	PARTNERSHIP, JOINT VENTURE, OR ANY OTHER ENTITY OR BUSINESS
20	ASSOCIATION, INCLUDING ANY WHOLLY-OWNED SUBSIDIARY, MAJORITY-
21	OWNED SUBSIDIARY, OR PARENT ENTITY OF ANY COMPANY.
22	4. "DIVEST" OR "DIVESTMENT ACTION" MEANS SELLING, REDEEMING,
23	TRANSFERRING, EXCHANGING, OR OTHERWISE DISPOSING OR REFRAINING FROM
24	FURTHER INVESTMENT IN CERTAIN INVESTMENTS.
25	5. "FOSSIL FUEL COMPANY" MEANS A COMPANY LISTED IN THE 200 PUBLICLY
26	TRADED COAL, OIL, AND GAS COMPANIES THAT HOLD REPORTED FOSSIL FUEL
27	RESERVES WITH THE LARGEST POTENTIAL CARBON EMISSIONS, AS RANKED AND
28	UPDATED ANNUALLY IN THE FOSSIL FREE INDEXES US ("FFIUS") THE CARBON
29	<u>Underground 200</u> or any successor index.
30	(II) NEW INVESTMENTS PROHIBITED.
31	EXCEPT AS OTHERWISE PROVIDED IN THIS PARAGRAPH (2), THE BOARD OF
32	TRUSTEES MAY NOT MAKE ANY NEW INVESTMENTS IN ANY FOSSIL FUEL COMPANY
33	WITHIN AN ACTIVELY MANAGED SEPARATE ACCOUNT.

1	(III) PERIODIC REVIEW.
2 3 4	AT LEAST EVERY 6 MONTHS, THE BOARD OF TRUSTEES SHALL REVIEW THE INVESTMENT HOLDINGS IN EACH ACTIVELY MANAGED SEPARATE ACCOUNT AND IDENTIFY EACH INVESTMENT IN ANY FOSSIL FUEL COMPANY.
5	(IV) DIVESTMENT.
6 7	EXCEPT AS OTHERWISE PROVIDED IN THIS PARAGRAPH (2), THE BOARD OF TRUSTEES SHALL:
8 9 10	<ol> <li>BY JULY 1, 2022, DIVEST AT LEAST 20% OF ITS INVESTMENTS IN FOSSIL FUEL COMPANIES HELD IN ANY ACTIVELY MANAGED SEPARATE ACCOUNT AS OF JANUARY 1, 2022;</li> </ol>
11 12 13	<ol> <li>BY JULY 1, 2023, DIVEST AT LEAST 40% OF ITS INVESTMENTS IN FOSSIL FUEL COMPANIES HELD IN ANY ACTIVELY MANAGED SEPARATE ACCOUNT AS OF JANUARY 1, 2022;</li> </ol>
14 15 16	<ol> <li>BY JULY 1, 2024, DIVEST AT LEAST 60% OF ITS INVESTMENTS IN FOSSIL FUEL COMPANIES HELD IN ANY ACTIVELY MANAGED SEPARATE ACCOUNT AS OF JANUARY 1, 2022;</li> </ol>
17 18 19	<ol> <li>BY JULY 1, 2025, DIVEST AT LEAST 80% OF ITS INVESTMENTS IN FOSSIL FUEL COMPANIES HELD IN ANY ACTIVELY MANAGED SEPARATE ACCOUNT AS OF JANUARY 1, 2022; AND</li> </ol>
20 21 22	5. BY JULY 1, 2026, DIVEST AT LEAST 100% OF ITS INVESTMENTS IN FOSSIL FUEL COMPANIES HELD IN ANY ACTIVELY MANAGED SEPARATE ACCOUNT AS OF JANUARY 1, 2022.
23	(V) FIDUCIARY DUTY; DIVESTMENT DELAY.
24 25 26 27	1. NOTHING IN THIS PARAGRAPH (2) REQUIRES THE BOARD OF TRUSTEES TO TAKE ANY ACTION DESCRIBED IN THIS PARAGRAPH (2) THAT THE BOARD DETERMINES IN GOOD FAITH TO BE INCONSISTENT WITH THE FIDUCIARY RESPONSIBILITIES OF THE BOARD UNDER THIS ARTICLE 22.
28 29 30 31	1. NOTHING IN THIS PARAGRAPH (2) SHALL REQUIRE THE BOARD TO TAKE ACTION AS DESCRIBED IN THIS PARAGRAPH (2) UNLESS THE BOARD DETERMINES, IN GOOD FAITH, THAT THE ACTION IS CONSISTENT WITH THE FIDUCIARY DUTIES AND RESPONSIBILITIES OF THE BOARD AS REQUIRED BY LAW.
32 33 34 35 36	2. If the Board of Trustees finds that a delay in divesting from a fossil fuel company is necessary due to its fiduciary duty, the Board shall, within 30 days of that finding, report the delay to the Mayor, the Board of Estimates, and the City Council and report an estimated timeline for the resumption of divestment.

1	(VI) NOTICE.
2 3 4 5	<ol> <li>BEFORE DIVESTING FROM A FOSSIL FUEL COMPANY UNDER THIS PARAGRAPH (2), THE BOARD SHALL PROVIDE WRITTEN NOTICE AND AN OPPORTUNITY TO RESPOND IN WRITING TO EACH COMPANY SUBJECT TO THE DIVESTMENT ACTION.</li> </ol>
6 7	2. NO DIVESTMENT ACTION MAY OCCUR UNTIL 90 DAYS FROM THE DATE OF THE NOTICE DESCRIBED IN SUB-SUBPARAGRAPH 1. OF THIS SUBPARAGRAPH (VI).
8 9 10	3. NO DIVESTMENT ACTION MAY OCCUR IF THE COMPANY DEMONSTRATES TO THE BOARD OF TRUSTEES THAT IT IS EXEMPT FROM DIVESTMENT UNDER SUBPARAGRAPH (VII) OF THIS PARAGRAPH (2).
11	(VII) EXEMPTION.
12 13 14	THE DIVESTMENT REQUIREMENTS AND INVESTMENT PROHIBITIONS OF THIS PARAGRAPH (2) DO NOT APPLY TO ANY COMPANY THAT CAN DEMONSTRATE TO THE BOARD OF TRUSTEES THAT THE COMPANY:
15	1. HAS STOPPED EXPLORING FOR NEW HYDROCARBONS;
16 17	2. CONTRACTUALLY AGREES NOT TO DEVELOP OR SELL 80% OF ITS CURRENT PROVEN FOSSIL FUEL RESERVES; AND
18 19 20 21	<ol> <li>HAS CEASED LOBBYING OR ATTEMPTING TO INFLUENCE CITY, STATE, OR FEDERAL GOVERNMENT OFFICIALS TO PRESERVE FOSSIL FUEL SUBSIDIES, TAX BREAKS, OR THE COMPANY'S COMPETITIVE ADVANTAGE WITH RESPECT TO CLEAN, RENEWABLE ENERGY.</li> </ol>
22	(VII) ANNUAL REPORT.
23 24 25	On or before June 30 of each year, the Board of Trustees shall submit a report to the Mayor and City Council detailing the operation and compliance with this paragraph (2). The report shall include:
26 27	<ol> <li>IDENTIFICATION OF EACH INVESTMENT IN A FOSSIL FUEL COMPANY HELD IN AN ACTIVELY MANAGED SEPARATE ACCOUNT;</li> </ol>
28 29	<ol> <li>A LIST OF EACH DIVESTMENT ACTION TAKEN UNDER THIS PARAGRAPH (2) IN THE PRIOR FISCAL YEAR;</li> </ol>
30	3. A DESCRIPTION OF EACH DECISION TO DELAY DIVESTMENT; AND
31 32	4. A CALCULATION OF THE ADMINISTRATIVE COST OF COMPLIANCE WITH THIS PARAGRAPH (2).

1	Subtitle – Elected Officials' Retirement System
2	§ 23. Management of Funds.
3	(C) FOSSIL FUEL COMPANY INVESTMENTS.
4 5 6	The provisions of $\S$ 7(a)(2) of this article, concerning the investment of funds in fossil fuel companies, apply to all funds of the Elected Officials' Retirement System.
7	Subtitle - Fire and Police Employees' Retirement System
8	§ 35. Management of Funds.
9	(a) Trustee of funds.
10	•••
11	(3) FOSSIL FUEL INVESTMENTS.
12	(I) DEFINITIONS.
13 14	<ol> <li>IN THIS PARAGRAPH (3), THE FOLLOWING TERMS HAVE THE MEANINGS INDICATED.</li> </ol>
15 16 17	2. A. "ACTIVELY MANAGED SEPARATE ACCOUNT" MEANS ASSETS OF THE SYSTEM THAT ARE ACTIVELY MANAGED AT THE DIRECTION OF THE BOARD OF TRUSTEES AND HELD IN A SEPARATE ACCOUNT.
18	B. "ACTIVELY MANAGED SEPARATE ACCOUNT" DOES NOT INCLUDE:
19	1. AN INDEXED FUND;
20	2. A PRIVATE EQUITY FUND;
21	3. A HEDGE FUND;
22	4. A REAL ESTATE FUND; OR
23	5. ANY OTHER COMMINGLED OR PASSIVELY MANAGED FUND.
24 25 26 27 28	3. "COMPANY" MEANS ANY SOLE PROPRIETORSHIP, ORGANIZATION, ASSOCIATION, CORPORATION, LIMITED LIABILITY COMPANY, UTILITY, PARTNERSHIP, JOINT VENTURE, OR ANY OTHER ENTITY OR BUSINESS ASSOCIATION, INCLUDING ANY WHOLLY-OWNED SUBSIDIARY, MAJORITY- OWNED SUBSIDIARY, OR PARENT ENTITY OF ANY COMPANY.
29 30 31	4. "DIVEST" OR "DIVESTMENT ACTION" MEANS SELLING, REDEEMING, TRANSFERRING, EXCHANGING, OR OTHERWISE DISPOSING OR REFRAINING FROM FURTHER INVESTMENT IN CERTAIN INVESTMENTS.

1 2 3 4 5	5. "FOSSIL FUEL COMPANY" MEANS A COMPANY LISTED IN THE 200 PUBLICLY TRADED COAL, OIL, AND GAS COMPANIES THAT HOLD REPORTED FOSSIL FUEL RESERVES WITH THE LARGEST POTENTIAL CARBON EMISSIONS, AS RANKED AND UPDATED ANNUALLY IN THE FOSSIL FREE INDEXES US ("FFIUS") THE CARBON UNDERGROUND 200 OR ANY SUCCESSOR INDEX.
6	(II) NEW INVESTMENTS PROHIBITED.
7	EXCEPT AS OTHERWISE PROVIDED IN THIS PARAGRAPH (3), THE BOARD OF
8	TRUSTEES MAY NOT MAKE ANY NEW INVESTMENTS IN ANY FOSSIL FUEL COMPANY
9	WITHIN AN ACTIVELY MANAGED SEPARATE ACCOUNT.
10	(III) PERIODIC REVIEW.
11	AT LEAST EVERY 6 MONTHS, THE BOARD OF TRUSTEES SHALL REVIEW THE
12	INVESTMENT HOLDINGS IN EACH ACTIVELY MANAGED SEPARATE ACCOUNT AND
13	IDENTIFY EACH INVESTMENT IN ANY FOSSIL FUEL COMPANY.
14	(IV) DIVESTMENT.
15	EXCEPT AS OTHERWISE PROVIDED IN THIS PARAGRAPH (3), THE BOARD OF
16	TRUSTEES SHALL:
17	1. BY JULY 1, 2022, DIVEST AT LEAST 20% OF ITS INVESTMENTS IN FOSSIL
18	FUEL COMPANIES HELD IN ANY ACTIVELY MANAGED SEPARATE ACCOUNT
19	AS OF JANUARY 1, 2022;
20	2. BY JULY 1, 2023, DIVEST AT LEAST 40% OF ITS INVESTMENTS IN FOSSIL
21	FUEL COMPANIES HELD IN ANY ACTIVELY MANAGED SEPARATE ACCOUNT
22	AS OF JANUARY 1, 2022;
23	3. BY JULY 1, 2024, DIVEST AT LEAST 60% OF ITS INVESTMENTS IN FOSSIL
24	FUEL COMPANIES HELD IN ANY ACTIVELY MANAGED SEPARATE ACCOUNT
25	AS OF JANUARY 1, 2022;
26	4. BY JULY 1, 2025, DIVEST AT LEAST 80% OF ITS INVESTMENTS IN FOSSIL
27	FUEL COMPANIES HELD IN ANY ACTIVELY MANAGED SEPARATE ACCOUNT
28	as of January 1, 2022; and
29	5. BY JULY 1, 2026, DIVEST AT LEAST 100% OF ITS INVESTMENTS IN FOSSIL
30	FUEL COMPANIES HELD IN ANY ACTIVELY MANAGED SEPARATE ACCOUNT
31	AS OF JANUARY 1, 2022.
32	(V) FIDUCIARY DUTY; DIVESTMENT DELAY.
33	1. NOTHING IN THIS PARAGRAPH (3) REQUIRES THE BOARD OF TRUSTEES TO TAKE
34	ANY ACTION DESCRIBED IN THIS PARAGRAPH (3) THAT THE BOARD
35	DETERMINES IN GOOD FAITH TO BE INCONSISTENT WITH THE FIDUCIARY
36	RESPONSIBILITIES OF THE BOARD UNDER THIS ARTICLE 22.

1 2 3 4	1. NOTHING IN THIS PARAGRAPH (3) SHALL REQUIRE THE BOARD TO TAKE ACTION AS DESCRIBED IN THIS PARAGRAPH (3) UNLESS THE BOARD DETERMINES, IN GOOD FAITH, THAT THE ACTION IS CONSISTENT WITH THE FIDUCIARY DUTIES AND RESPONSIBILITIES OF THE BOARD AS REQUIRED BY LAW.
5 6 7 8 9	2. If the Board of Trustees finds that a delay in divesting from a fossil fuel company is necessary due to its fiduciary duty, the Board shall, within 30 days of that finding, report the delay to the Mayor, the Board of Estimates, and the City Council and report an estimated timeline for the resumption of divestment.
10	(VI) NOTICE.
11 12 13 14	<ol> <li>BEFORE DIVESTING FROM A FOSSIL FUEL COMPANY UNDER THIS PARAGRAPH (3), THE BOARD SHALL PROVIDE WRITTEN NOTICE AND AN OPPORTUNITY TO RESPOND IN WRITING TO EACH COMPANY SUBJECT TO THE DIVESTMENT ACTION.</li> </ol>
15 16	2. NO DIVESTMENT ACTION MAY OCCUR UNTIL 90 DAYS FROM THE DATE OF THE NOTICE DESCRIBED IN SUB-SUBPARAGRAPH 1. OF THIS SUBPARAGRAPH (VI).
17 18 19	3. NO DIVESTMENT ACTION MAY OCCUR IF THE COMPANY DEMONSTRATES TO THE BOARD OF TRUSTEES THAT IT IS EXEMPT FROM DIVESTMENT UNDER SUBPARAGRAPH (VII) OF THIS PARAGRAPH (3).
20	(VII) EXEMPTION.
21 22 23	THE DIVESTMENT REQUIREMENTS AND INVESTMENT PROHIBITIONS OF THIS PARAGRAPH (3) DO NOT APPLY TO ANY COMPANY THAT CAN DEMONSTRATE TO THE BOARD OF TRUSTEES THAT THE COMPANY:
24	1. HAS STOPPED EXPLORING FOR NEW HYDROCARBONS;
25 26	<ol><li>CONTRACTUALLY AGREES NOT TO DEVELOP OR SELL 80% OF ITS CURRENT PROVEN FOSSIL FUEL RESERVES; AND</li></ol>
27 28 29 30	<ol> <li>HAS CEASED LOBBYING OR ATTEMPTING TO INFLUENCE CITY, STATE, OR FEDERAL GOVERNMENT OFFICIALS TO PRESERVE FOSSIL FUEL SUBSIDIES, TAX BREAKS, OR THE COMPANY'S COMPETITIVE ADVANTAGE WITH RESPECT TO CLEAN, RENEWABLE ENERGY.</li> </ol>
31	(VII) ANNUAL REPORT.
32 33 34	On or before June 30 of each year, the Board of Trustees shall submit a report to the Mayor and City Council detailing the operation and compliance with this paragraph (3). The report shall include:
35 36	<ol> <li>IDENTIFICATION OF EACH INVESTMENT IN A FOSSIL FUEL COMPANY HELD IN AN ACTIVELY MANAGED SEPARATE ACCOUNT;</li> </ol>

1 2	<ol> <li>A LIST OF EACH DIVESTMENT ACTION TAKEN UNDER THIS PARAGRAPH (3) IN THE PRIOR FISCAL YEAR;</li> </ol>
3	3. A DESCRIPTION OF EACH DECISION TO DELAY DIVESTMENT; AND
4 5	4. A CALCULATION OF THE ADMINISTRATIVE COST OF COMPLIANCE WITH THIS PARAGRAPH (3).
6 7 8	<b>SECTION 2. AND BE IT FURTHER ORDAINED,</b> That the catchlines contained in this Ordinance are not law and may not be considered to have been enacted as a part of this or any prior Ordinance.
9 10	SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on January 1, 2022.

Certified as duly passed this 19 day of July , 2021
President, Baltimore City Council
Certified as duly delivered to His Honor, the Mayor,
this <u>19</u> day of <u>July</u> , 20 <u>21</u>
\times Austin \times Chief Clerk
Approved this day of, 2021
Mayor, Baltimore City
oproved for Form and Legal Sufficiency nis 21st Day of July, 2021.

Elena R SiPietro Chief Solicitor