

Introduced by: Councilmember Scott, *Harry Costello, Scelleiter, Pivett, Donsey Burns*

Prepared by: Department of Legislative Reference *Bulluck, Cohen, Middleton, Sneed, Clarke,* Date: September 13, 2017 *Reising, Stoll*

Referred to: **RESOLUTION** Committee
JUDICIARY AND LEGISLATIVE INVESTIGATIONS

Also referred for recommendation and report to municipal agencies listed on reverse.

CITY COUNCIL *17-0046A*

A RESOLUTION ENTITLED

A COUNCIL RESOLUTION concerning

Request for State Action – Police Redistricting

FOR the purpose of calling on the Baltimore City Delegation to the 2018 Maryland General Assembly to secure enactment of legislation requiring that the Baltimore City Police Department review and adjust police district boundaries after the information from each decennial census becomes available to ensure that Baltimore's security resources are allocated as efficiently as possible.

Handwritten signatures in blue ink: Mill, Rabus, Mary Pat Clarke, Rydonsey, e.v. cost, JH Bulluck, ying, Hsu, D Sneed, Steve M... and a large signature at the bottom.

****The introduction of an Ordinance or Resolution by Councilmembers at the request of any person, firm or organization is a courtesy extended by the Councilmembers and not an indication of their position.**

Agencies

Department of Public Works	Baltimore City Public School System
Department of Real Estate	Baltimore Development Corporation
Department of Recreation and Parks	City Solicitor
Department of Transportation	Comptroller's Office
Fire Department	Department of Audits
Health Department	Department of Finance
Mayor's Office of Employment Development	Department of General Services
Mayor's Office of Human Services	Department of Housing and Community Development
Mayor's Office of Information Technology	Department of Human Resources
Office of the Mayor	Department of Planning
Police Department	Other: _____
Other: _____	Other: _____
Other: _____	Other: _____
Boards and Commissions	
Environmental Control Board	Board of Estimates
Fire & Police Employees' Retirement System	Board of Ethics
Labor Commissioner	Board of Municipal and Zoning Appeals
Parking Authority Board	Comm. for Historical and Architectural Preservation
Planning Commission	Commission on Sustainability
Wage Commission	Employees' Retirement System
Other: _____	Other: _____
Other: _____	Other: _____
Other: _____	Other: _____

**CITY OF BALTIMORE
COUNCIL BILL 17-0046R
(Resolution)**

Introduced by: Councilmembers Scott, Henry, Costello, Schleifer, Pinkett, Dorsey, Burnett,
Bullock, Cohen, Middleton, Sneed, Clarke, Reisinger, Stokes
Introduced and read first time: September 18, 2017
Assigned to: Judiciary and Legislative Investigations Committee

Committee Report: Favorable
Adopted: December 4, 2017

A COUNCIL RESOLUTION CONCERNING

Request for State Action – Police Redistricting

1
2 **FOR** the purpose of calling on the Baltimore City Delegation to the 2018 Maryland General
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4 Department review and adjust police district boundaries after the information from each
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6 allocated as efficiently as possible.

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8 Baltimore City’s Police Department divides the 86 square miles under its jurisdiction into 9
9 police districts of varying size for administrative purposes. Typically, each of the 9 districts is
10 staffed with roughly the same number of officers.

11 District boundaries have remained unchanged for years despite significant changes in both
12 population numbers and distribution since the present boundaries were adopted, as well as
13 changes in the security needs of various neighborhoods over this timespan. Today, the districts
14 vary significantly in area, population, and number of calls for services. A study of 2012 call for
15 service data, for instance, found that the least active district had only 60% as many calls for
16 service as the most active district.

17 Without periodic review and revision of the district boundaries it is likely that changing
18 circumstances will lead to increasingly inefficient allocations of police resources. In order to
19 avoid this, it is important to mandate that changes be considered at regular intervals.

20 By law, City Council districts need to be reexamined and realigned every 10 years when new
21 census results become available. Police districts should be adjusted at this time as well, so that
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24 In the last session of the General Assembly legislation drafted with the support of Baltimore’s
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26 Senate. This momentum needs to be built off of in the coming session so that this critical
27 realignment can finally take place.

EXPLANATION: Underlining indicates matter added by amendment.
Strike-out indicates matter stricken by amendment.

Council Bill 17-0046R

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2 **Council calls on the Baltimore City Delegation to the 2018 Maryland General Assembly to**
3 **secure enactment of legislation requiring that the Baltimore City Police Department review and**
4 **adjust police district boundaries after the information from each decennial census becomes**
5 **available to ensure that Baltimore’s security resources are allocated as efficiently as possible.**

6 **AND BE IT FURTHER RESOLVED, That a copy of this Resolution be sent to the Governor, the**
7 **Honorable Chairs and Members of the Baltimore City House and Senate Delegations to the**
8 **Maryland General Assembly, the President of the Maryland Senate, the Maryland House**
9 **Speaker, the Mayor, and the Mayor’s Legislative Liaison to the City Council.**

BALTIMORE CITY COUNCIL
JUDICIARY AND LEGISLATIVE INVESTIGATIONS COMMITTEE
VOTING RECORD

BILL#: CC-17-0046R

DATE: 11/20/17

BILL TITLE: Request for State Action – Police Redistricting

MOTION BY: SCOTT SECONDED BY: BULLOCK

- FAVORABLE FAVORABLE WITH AMENDMENTS
 UNFAVORABLE WITHOUT RECOMMENDATION

NAME	YEAS	NAYS	ABSENT	ABSTAIN	
Costello, E., Chair	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Clarke, M., Vice Chair	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
Bullock, J.	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Pinkett, L.	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Reisinger, E.	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
Scott, B.	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Stokes, R.	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
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TOTALS		4	0	3	0

CHAIRPERSON: C-V-LWS
 COMMITTEE STAFF: D'Paul S. Nibber, Initials: DPN

CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director
415 City Hall, 100 N. Holliday Street
Baltimore, Maryland 21202
410-396-7215 / Fax: 410-545-7596
email: larry.greene@baltimorecity.gov

HEARING NOTES

Bill: 17-0046r

Request for State Action - Police Redistricting

Committee: Judiciary and Legislative Investigations

Chaired By: Councilmember Eric Costello

Hearing Date: November 20, 2017
Time (Beginning): 5:00 p.m.
Time (Ending): 5:10 p.m.
Location: Clarence "Du" Burns Chamber
Total Attendance: ~25
Committee Members in Attendance:
Eric Costello Brandon Scott
Leon Pinkett John Bullock

Bill Synopsis in the file? [X] yes [] no [] n/a
Attendance sheet in the file? [X] yes [] no [] n/a
Agency reports read? [X] yes [] no [] n/a
Hearing televised or audio-digitally recorded? [] yes [X] no [] n/a
Certification of advertising/posting notices in the file? [] yes [] no [X] n/a
Evidence of notification to property owners? [] yes [] no [X] n/a
Final vote taken at this hearing? [X] yes [] no [] n/a
Motioned by: Councilman Scott
Seconded by: Councilman Bullock
Final Vote: Favorable, 4-0

Major Speakers

(This is not an attendance record.)

- James Gillis, Police Department
Andrew Vetter, Office of Criminal Justice
Mike Hilliard, Harbel Community Organization

Major Issues Discussed

1. Chairman Costello introduced the proceedings.
2. Councilman Scott explained his support for 17-0046R, stating that police redistricting is one of the most discussed issues in his district. He mentioned that a police redistricting bill had gone far in the Maryland General Assembly legislative process, yet still failed. The Councilman stated that the City's police districts need a new look since they have been in place for a very long time.
3. Mr. James Gillis stated that the Police Department submitted a letter in support of police redistricting legislation.
4. Mr. Drew Vetter discussed the Office of Criminal Justice's support for the Bill. He stated that the Mayor is interested in police redistricting as the Police Department is not currently compelled to do so. He added that 17-0046R would request that redistricting take place during the next census in 2020.
5. Mr. Mike Hilliard is a retire police officer and provided support for 17-0046R. He stated that police redistricting last took place in the 1980's, meaning that the police is deploying based on 1980's data. Mr. Hilliard mentioned that some districts are understaffed, resulting in increased response times to criminal activity. He noted that he would like to see redistricting every 10 years.

Further Study

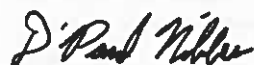
Was further study requested?

Yes No

If yes, describe. N/A

Committee Vote:

E. Costello: Yea
M. Clarke: Absent
J. Bullock: Yea
L. Pinkett: Yea
E. Reisinger: Absent
B. Scott: Yea
R. Stokes: Absent



D'Paul Nibber, Committee Staff

Date: November 29, 2017

cc: Bill File
OCS Chrono File

City of Baltimore

City Council
City Hall, Room 408
100 North Holliday Street
Baltimore, Maryland
21202

Meeting Minutes - Final

Judiciary and Legislative Investigations

Monday, November 20, 2017

5:00 PM

Du Burns Council Chamber, 4th floor, City Hall

17-0046R
CHARM TV 25

CALL TO ORDER

INTRODUCTIONS

ATTENDANCE

- Present** 4 - Member Eric T. Costello, Member Leon F. Pinkett III, Member John T. Bullock, and Member Brandon M. Scott
- Absent** 3 - Member Mary Pat Clarke, Member Edward Reisinger, and Member Robert Stokes Sr.

ITEMS SCHEDULED FOR PUBLIC HEARING

17-0046R

Request for State Action - Police Redistricting

For the purpose of calling on the Baltimore City Delegation to the 2018 Maryland General Assembly to secure enactment of legislation requiring that the Baltimore City Police Department review and adjust police district boundaries after the information from each decennial census becomes available to ensure that Baltimore's security resources are allocated as efficiently as possible.

Sponsors: Brandon M. Scott, Bill Henry, Eric T. Costello, Isaac "Yitzy" Schleifer, Leon F. Pinkett, III, Ryan Dorsey, Kristerfer Burnett, John T. Bullock, Zeke Cohen, Sharon Green Middleton, Shannon Sneed, Mary Pat Clarke, Edward Reisinger, Robert Stokes, Sr.

A motion was made by Member Scott, seconded by Member Bullock, that City Council Bill #17-0046R be Recommended Favorably. The motion carried by the following vote:

- Yes:** 4 - Member Costello, Member Pinkett III, Member Bullock, and Member Scott
- Absent:** 3 - Member Clarke, Member Reisinger, and Member Stokes Sr.

ADJOURNMENT



**BALTIMORE CITY COUNCIL
JUDICIARY AND LEGISLATIVE INVESTIGATIONS
COMMITTEE**

Mission Statement

On behalf of the Citizens of Baltimore City, the mission of the Judiciary and Legislative Investigations Committee is to investigate and study the continuing operations, efficiency, and functions of Baltimore City government in accordance with the laws of Baltimore City, the State of Maryland, and the United States.

As a result of its investigations and studies, the Committee will recommend and oversee reforms to improve the operations of Baltimore City's government through legislative, administrative, and/or budgetary processes.

**The Honorable Eric T. Costello
Chairman**

PUBLIC HEARING

TELEVISED

Monday, November 20, 2017

5:00 PM

CLARENCE "DU" BURNS COUNCIL CHAMBERS

Council Bill 17-0046R

Request for State Action - Police Redistricting

CITY COUNCIL COMMITTEES

BUDGET AND APPROPRIATIONS

Eric Costello – Chair
Leon Pinkett – Vice Chair
Bill Henry
Sharon Green Middleton
Brandon M. Scott
Isaac “Yitzy” Schleifer
Shannon Sneed
Staff: Marguerite Currin

EDUCATION AND YOUTH

Zeke Cohen – Chair
Mary Pat Clarke – Vice Chair
John Bullock
Kristerfer Burnett
Ryan Dorsey
Staff: D’Paul Nibber

EXECUTIVE APPOINTMENTS

Robert Stokes – Chair
Kristerfer Burnett – Vice Chair
Mary Pat Clarke
Zeke Cohen
Isaac “Yitzy” Schleifer
Staff: Marguerite Currin

HOUSING AND URBAN AFFAIRS

John Bullock – Chair
Isaac “Yitzy” Schleifer – Vice Chair
Kristerfer Burnett
Bill Henry
Shannon Sneed
Zeke Cohen
Ryan Dorsey
Staff: Richard Krummerich

JUDICIARY AND LEGISLATIVE INVESTIGATIONS

Eric Costello – Chair
Mary Pat Clarke – Vice Chair
John Bullock
Leon Pinkett
Edward Reisinger
Brandon Scott
Robert Stokes
Staff: D’Paul Nibber

LABOR

Shannon Sneed – Chair
Robert Stokes – Vice Chair
Eric Costello
Bill Henry
Mary Pat Clarke
Staff: Marguerite Currin

LAND USE AND TRANSPORTATION

Edward Reisinger – Chair
Sharon Green Middleton – Vice Chair
Mary Pat Clarke
Eric Costello
Ryan Dorsey
Leon Pinkett
Robert Stokes
Staff: Jennifer Coates

PUBLIC SAFETY

Brandon Scott – Chair
Ryan Dorsey – Vice Chair
Kristerfer Burnett
Shannon Sneed
Zeke Cohen
Leon Pinkett
Isaac “Yitzy” Schleifer
Staff: Richard Krummerich

TAXATION, FINANCE AND ECONOMIC DEVELOPMENT

Sharon Green Middleton – Chair
Leon Pinkett – Vice Chair
Eric Costello
Edward Reisinger
Robert Stokes
Staff: Jennifer Coates
- Larry Greene (*pension only*)

CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director
415 City Hall, 100 N. Holliday Street
Baltimore, Maryland 21202
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email: larry.greene@baltimorecity.gov

BILL SYNOPSIS

Committee: Judiciary and Legislative Investigations

Bill 17-0046R

Request For State Action - Police Redistricting

Sponsor: Councilmember Scott, et al

Introduced: September 18, 2017

Purpose:

For the purpose of calling on the Baltimore City Delegation to the 2018 Maryland General Assembly to secure enactment of legislation requiring that the Baltimore City Police Department review and adjust police district boundaries after the information from each decennial census becomes available to ensure that Baltimore's security resources are allocated as efficiently as possible.

Effective: Upon enactment.

Hearing Date/Time/Location: November 20, 2017/5:00 p.m./Clarence "Du" Burns Chamber

Agency Reports

Police Department

Favorable

ANALYSIS

Current Law

Under the Public Laws of Baltimore City, Article 4, §§ 16–7(1), (2), and (4), the Baltimore Police Commissioner has the ability to assign and/or reassign police resources to specific areas as he or she sees in the public interest, as well as the ability to create police districts.

Background

Council Bill 17-0046R calls upon the Baltimore City delegation to the Maryland General Assembly to revise the process for police redistricting in the City. The Bill requests that the City's nine police districts have their boundaries revised after every federal census, which occurs every 10 years, to better meet the needs of the populace. According to the Bill, in 2012, it was "found that the least active district had only 60% as many calls for service as the most active district."

The Police Department provided a favorable report, stating that, "While any General Assembly legislation on this matter would cause BPD to perform a task it currently does not do at a significant cost every ten years, the BPD believes this, more sophisticated way of calculating and redrawing police district boundaries will benefit the City of Baltimore and is the smarter way to police in the 21st Century."

Additional Information

Fiscal Note: Not Available

Information Source(s): Police Department; Baltimore Sun

Analysis by: *D'Paul & Nibber*
Analysis Date: November 16, 2017

Direct Inquiries to: (410) 396-1268

**CITY OF BALTIMORE
COUNCIL BILL 17-0046R
(Resolution)**

Introduced by: Councilmembers Scott, Henry, Costello, Schleifer, Pinkett, Dorsey, Burnett,
Bullock, Cohen, Middleton, Sneed, Clarke, Reisinger, Stokes

Introduced and read first time: September 18, 2017

Assigned to: Judiciary and Legislative Investigations Committee

REFERRED TO THE FOLLOWING AGENCIES: Police Department

A RESOLUTION ENTITLED

1 A COUNCIL RESOLUTION concerning

2 **Request for State Action – Police Redistricting**

3 FOR the purpose of calling on the Baltimore City Delegation to the 2018 Maryland General
4 Assembly to secure enactment of legislation requiring that the Baltimore City Police
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6 decennial census becomes available to ensure that Baltimore's security resources are
7 allocated as efficiently as possible.

8 **Recitals**

9 Baltimore City's Police Department divides the 86 square miles under its jurisdiction into 9
10 police districts of varying size for administrative purposes. Typically, each of the 9 districts is
11 staffed with roughly the same number of officers.

12 District boundaries have remained unchanged for years despite significant changes in both
13 population numbers and distribution since the present boundaries were adopted, as well as
14 changes in the security needs of various neighborhoods over this timespan. Today, the districts
15 vary significantly in area, population, and number of calls for services. A study of 2012 call for
16 service data, for instance, found that the least active district had only 60% as many calls for
17 service as the most active district.

18 Without periodic review and revision of the district boundaries it is likely that changing
19 circumstances will lead to increasingly inefficient allocations of police resources. In order to
20 avoid this, it is important to mandate that changes be considered at regular intervals.

21 By law, City Council districts need to be reexamined and realigned every 10 years when new
22 census results become available. Police districts should be adjusted at this time as well, so that
23 they can take advantage of the most up to date information available on population and service
24 call volume changes.

25 In the last session of the General Assembly legislation drafted with the support of Baltimore's
26 Police Commissioner on this topic passed the House unanimously but did not receive a vote in
27 Senate. This momentum needs to be built off of in the coming session so that this critical
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Council Bill 17-0046R

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8 Maryland General Assembly, the President of the Maryland Senate, the Maryland House
9 Speaker, the Mayor, and the Mayor's Legislative Liaison to the City Council.

JUDICIARY AND LEGISLATIVE INVESTIGATIONS COMMITTEE

Council Bill 17-0046R

Hearing Date: November 20, 2017

Agency Reports:

- **Police Department**
 - **Favorable**



**Catherine Pugh
Mayor**

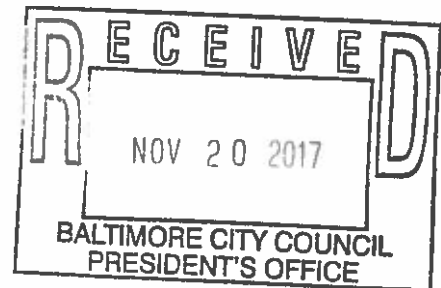
BALTIMORE POLICE DEPARTMENT



**Kevin Davis
Police Commissioner**

November 17, 2017

Honorable President and Members of the Baltimore City Council
Room 400, City Hall
100 N. Holliday Street
Baltimore, Maryland 21202



Attention: Natawna Austin, Executive Secretary

**Re: City Council Bill No. 17-0046R
Request for State Action – Police Redistricting**

Dear Council President Young and Members of the City Council:

The Baltimore Police Department (BPD) has reviewed Council Bill 17-0046R. This resolution is for the purpose of calling on the Baltimore City Delegation to the 2018 Maryland General Assembly to secure enactment of legislation requiring the BPD to review and adjust police district boundaries after the information from each decennial census becomes available to ensure that Baltimore's security concerns are allocated as efficiently as possible.

The BPD supports this bill.

The BPD's police district boundaries have not been redrawn or changed in over twenty years. The old way of determining the geographic boundaries for police districts was to utilize crime report data. Other factors including crime report data, such as 911 call volume information, police response times, and census data including population and housing data, should be used for this analysis.

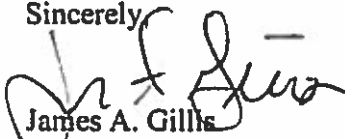
Collecting and analyzing United States census data after every decennial census to reallocate resources and redraw police district boundaries as necessary is important because communities are not static, and the Census measures many changes that must be accommodated.

While any General Assembly legislation on this matter would cause BPD to perform a task it currently does not do at a significant cost every ten years, the BPD believes this, more sophisticated way of calculating and redrawing police district boundaries will benefit the City of Baltimore and is the smarter way to police in the 21st Century.

Thank you for the opportunity to comment. The BPD looks forward to working the City Council on this matter.

c/o 242 West 29th Street • Baltimore, Maryland 21211-2908

Sincerely,



James A. Gillis
Chief of Staff

**CITY OF BALTIMORE
COUNCIL BILL 17-0046R
(Resolution)**

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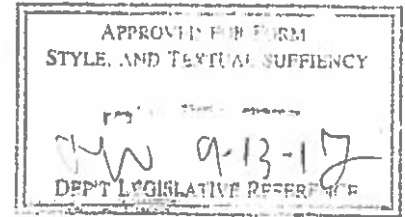
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Council Bill 17-0046R

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9 Speaker, the Mayor, and the Mayor's Legislative Liaison to the City Council.

INTRODUCTORY*
CITY OF BALTIMORE
COUNCIL BILL ____R
(Resolution)



Introduced by: Councilmember Scott

A RESOLUTION ENTITLED

A COUNCIL RESOLUTION concerning

Request for State Action – Police Redistricting

FOR the purpose of calling on the Baltimore City Delegation to the 2018 Maryland General Assembly to secure enactment of legislation requiring that the Baltimore City Police Department review and adjust police district boundaries after the information from each decennial census becomes available to ensure that Baltimore's security resources are allocated as efficiently as possible.

Recitals

Baltimore City's Police Department divides the 86 square miles under its jurisdiction into 9 police districts of varying size for administrative purposes. Typically, each of the 9 districts is staffed with roughly the same number of officers.

District boundaries have remained unchanged for years despite significant changes in both population numbers and distribution since the present boundaries were adopted, as well as changes in the security needs of various neighborhoods over this timespan. Today, the districts vary significantly in area, population, and number of calls for services. A study of 2012 call for service data, for instance, found that the least active district had only 60% as many calls for service as the most active district.

Without periodic review and revision of the district boundaries it is likely that changing circumstances will lead to increasingly inefficient allocations of police resources. In order to avoid this, it is important to mandate that changes be considered at regular intervals.

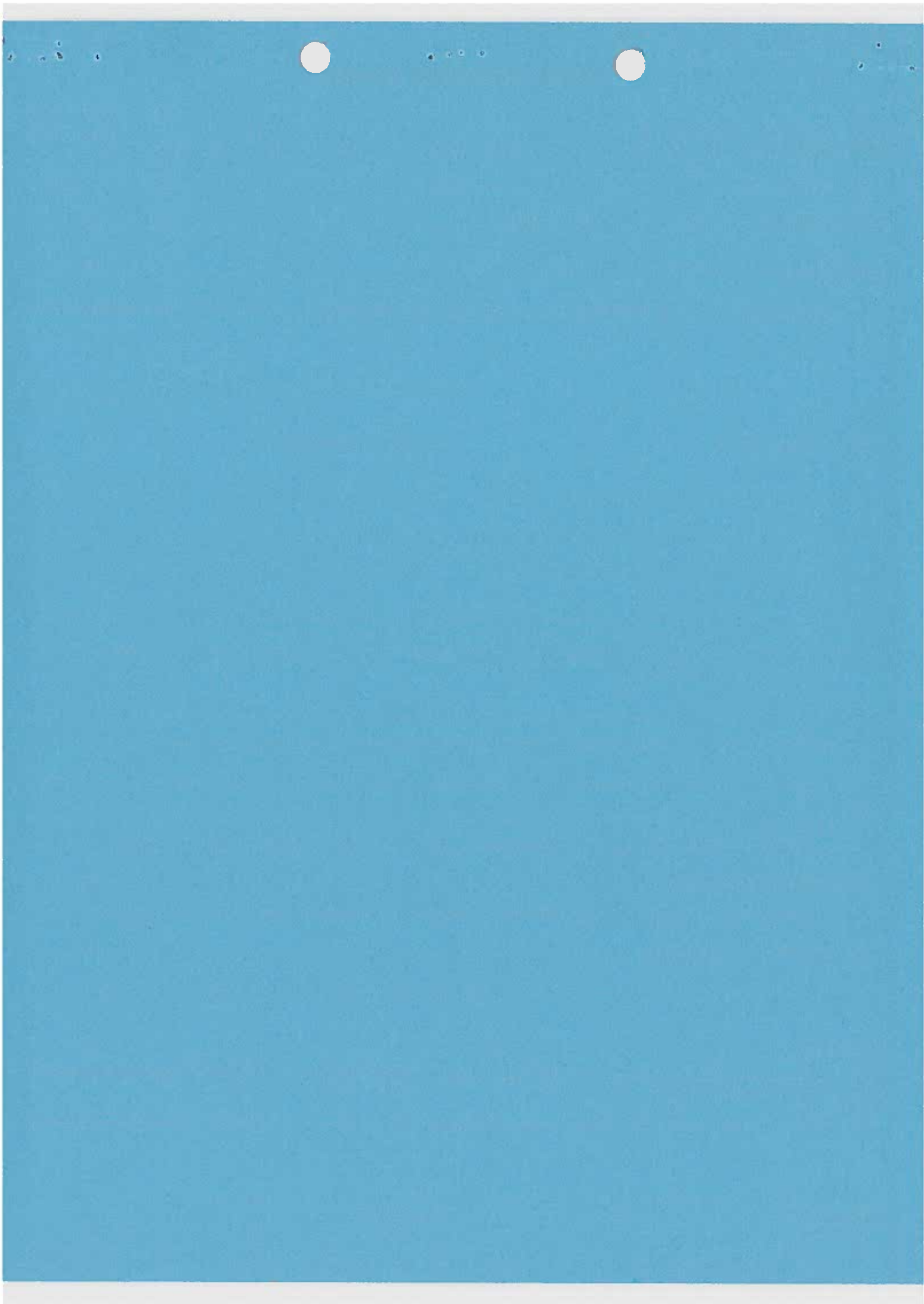
By law, City Council districts need to be reexamined and realigned every 10 years when new census results become available. Police districts should be adjusted at this time as well, so that they can take advantage of the most up to date information available on population and service call volume changes.

In the last session of the General Assembly legislation drafted with the support of Baltimore's Police Commissioner on this topic passed the House unanimously but did not receive a vote in Senate. This momentum needs to be built off of in the coming session so that this critical realignment can finally take place.

* WARNING: THIS IS AN UNOFFICIAL, INTRODUCTORY COPY OF THE BILL.
THE OFFICIAL COPY CONSIDERED BY THE CITY COUNCIL IS THE FIRST READER COPY.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF BALTIMORE, That the Council calls on the Baltimore City Delegation to the 2018 Maryland General Assembly to secure enactment of legislation requiring that the Baltimore City Police Department review and adjust police district boundaries after the information from each decennial census becomes available to ensure that Baltimore's security resources are allocated as efficiently as possible.

AND BE IT FURTHER RESOLVED, That a copy of this Resolution be sent to the Governor, the Honorable Chairs and Members of the Baltimore City House and Senate Delegations to the Maryland General Assembly, the President of the Maryland Senate, the Maryland House Speaker, the Mayor, and the Mayor's Legislative Liaison to the City Council.



ACTION BY THE CITY COUNCIL

SEP 18 2017

FIRST READING (INTRODUCTION) _____ 20 _____

PUBLIC HEARING HELD ON NOVEMBER 20 20 17

COMMITTEE REPORT AS OF DECEMBER 4 20 17

FAVORABLE UNFAVORABLE FAVORABLE AS AMENDED WITHOUT RECOMMENDATION



Chair

COMMITTEE MEMBERS:

COMMITTEE MEMBERS:

SECOND READING: The Council's action being favorable (unfavorable), this City Council bill was (was not) ordered printed for
Third Reading on:

DEC 04 2017

_____ 20 _____

_____ Amendments were read and adopted (defeated) as indicated on the copy attached to this blue backing.

THIRD READING _____ 20 _____

_____ Amendments were read and adopted (defeated) as indicated on the copy attached to this blue backing.

THIRD READING (ENROLLED) _____ 20 _____

_____ Amendments were read and adopted (defeated) as indicated on the copy attached to this blue backing.

THIRD READING (RE-ENROLLED) _____ 20 _____

WITHDRAWAL _____ 20 _____

There being no objections to the request for withdrawal, it was so ordered that this City Council Ordinance be withdrawn from the files of the City Council.

President

Chief Clerk

**CITY OF BALTIMORE
COUNCIL BILL 17-0046R
(Resolution)**

Introduced by: Councilmembers Scott, Henry, Costello, Schleifer, Pinkett, Dorsey, Burnett,
Bullock, Cohen, Middleton, Sneed, Clarke, Reisinger, Stokes
Introduced and read first time: September 18, 2017
Assigned to: Judiciary and Legislative Investigations Committee
Committee Report: Favorable
Adopted: December 4, 2017

A COUNCIL RESOLUTION CONCERNING

Request for State Action – Police Redistricting

1
2 FOR the purpose of calling on the Baltimore City Delegation to the 2018 Maryland General
3 Assembly to secure enactment of legislation requiring that the Baltimore City Police
4 Department review and adjust police district boundaries after the information from each
5 decennial census becomes available to ensure that Baltimore’s security resources are
6 allocated as efficiently as possible.

Recitals

7
8 Baltimore City’s Police Department divides the 86 square miles under its jurisdiction into 9
9 police districts of varying size for administrative purposes. Typically, each of the 9 districts is
10 staffed with roughly the same number of officers.

11 District boundaries have remained unchanged for years despite significant changes in both
12 population numbers and distribution since the present boundaries were adopted, as well as
13 changes in the security needs of various neighborhoods over this timespan. Today, the districts
14 vary significantly in area, population, and number of calls for services. A study of 2012 call for
15 service data, for instance, found that the least active district had only 60% as many calls for
16 service as the most active district.

17 Without periodic review and revision of the district boundaries it is likely that changing
18 circumstances will lead to increasingly inefficient allocations of police resources. In order to
19 avoid this, it is important to mandate that changes be considered at regular intervals.

20 By law, City Council districts need to be reexamined and realigned every 10 years when new
21 census results become available. Police districts should be adjusted at this time as well, so that
22 they can take advantage of the most up to date information available on population and service
23 call volume changes.

24 In the last session of the General Assembly legislation drafted with the support of Baltimore’s
25 Police Commissioner on this topic passed the House unanimously but did not receive a vote in
26 Senate. This momentum needs to be built off of in the coming session so that this critical
27 realignment can finally take place.

EXPLANATION: Underlining indicates matter added by amendment.
Strike-out indicates matter stricken by amendment.

Council Bill 17-0046R

1 **NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF BALTIMORE,** That the
2 Council calls on the Baltimore City Delegation to the 2018 Maryland General Assembly to
3 secure enactment of legislation requiring that the Baltimore City Police Department review and
4 adjust police district boundaries after the information from each decennial census becomes
5 available to ensure that Baltimore's security resources are allocated as efficiently as possible.

6 **AND BE IT FURTHER RESOLVED,** That a copy of this Resolution be sent to the Governor, the
7 Honorable Chairs and Members of the Baltimore City House and Senate Delegations to the
8 Maryland General Assembly, the President of the Maryland Senate, the Maryland House
9 Speaker, the Mayor, and the Mayor's Legislative Liaison to the City Council.



**Catherine Pugh
Mayor**

BALTIMORE POLICE DEPARTMENT



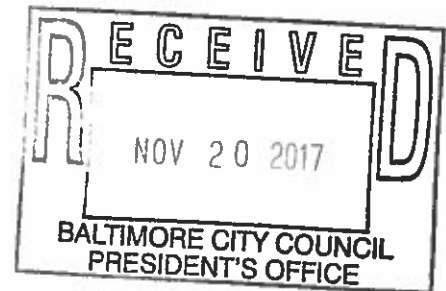
**Kevin Davis
Police Commissioner**

November 17, 2017

Honorable President and Members of the Baltimore City Council
Room 400, City Hall
100 N. Holliday Street
Baltimore, Maryland 21202

Attention: Natawna Austin, Executive Secretary

**Re: City Council Bill No. 17-0046R
Request for State Action – Police Redistricting**



Dear Council President Young and Members of the City Council:

The Baltimore Police Department (BPD) has reviewed Council Bill 17-0046R. This resolution is for the purpose of calling on the Baltimore City Delegation to the 2018 Maryland General Assembly to secure enactment of legislation requiring the BPD to review and adjust police district boundaries after the information from each decennial census becomes available to ensure that Baltimore's security concerns are allocated as efficiently as possible.

The BPD supports this bill.

The BPD's police district boundaries have not been redrawn or changed in over twenty years. The old way of determining the geographic boundaries for police districts was to utilize crime report data. Other factors including crime report data, such as 911 call volume information, police response times, and census data including population and housing data, should be used for this analysis.

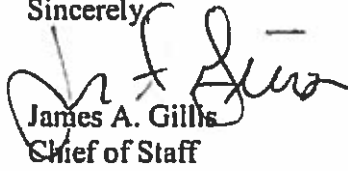
Collecting and analyzing United States census data after every decennial census to reallocate resources and redraw police district boundaries as necessary is important because communities are not static, and the Census measures many changes that must be accommodated.

While any General Assembly legislation on this matter would cause BPD to perform a task it currently does not do at a significant cost every ten years, the BPD believes this, more sophisticated way of calculating and redrawing police district boundaries will benefit the City of Baltimore and is the smarter way to police in the 21st Century.

Thank you for the opportunity to comment. The BPD looks forward to working the City Council on this matter.

c/o 242 West 29th Street • Baltimore, Maryland 21211-2908

Sincerely,

A handwritten signature in black ink, appearing to read "James A. Gillis". The signature is written in a cursive style with a large initial "J" and "G".

James A. Gillis
Chief of Staff

**CITY OF BALTIMORE
COUNCIL BILL 17-0046R
(Resolution)**

Introduced by: Councilmembers Scott, Henry, Costello, Schleifer, Pinkett, Dorsey, Burnett,
Bullock, Cohen, Middleton, Sneed, Clarke, Reisinger, Stokes

Introduced and read first time: September 18, 2017

Assigned to: Judiciary and Legislative Investigations Committee

REFERRED TO THE FOLLOWING AGENCIES: Police Department

A RESOLUTION ENTITLED

1 A COUNCIL RESOLUTION concerning

2 **Request for State Action – Police Redistricting**

3 FOR the purpose of calling on the Baltimore City Delegation to the 2018 Maryland General
4 Assembly to secure enactment of legislation requiring that the Baltimore City Police
5 Department review and adjust police district boundaries after the information from each
6 decennial census becomes available to ensure that Baltimore’s security resources are
7 allocated as efficiently as possible.

8 **Recitals**

9 Baltimore City’s Police Department divides the 86 square miles under its jurisdiction into 9
10 police districts of varying size for administrative purposes. Typically, each of the 9 districts is
11 staffed with roughly the same number of officers.

12 District boundaries have remained unchanged for years despite significant changes in both
13 population numbers and distribution since the present boundaries were adopted, as well as
14 changes in the security needs of various neighborhoods over this timespan. Today, the districts
15 vary significantly in area, population, and number of calls for services. A study of 2012 call for
16 service data, for instance, found that the least active district had only 60% as many calls for
17 service as the most active district.

18 Without periodic review and revision of the district boundaries it is likely that changing
19 circumstances will lead to increasingly inefficient allocations of police resources. In order to
20 avoid this, it is important to mandate that changes be considered at regular intervals.

21 By law, City Council districts need to be reexamined and realigned every 10 years when new
22 census results become available. Police districts should be adjusted at this time as well, so that
23 they can take advantage of the most up to date information available on population and service
24 call volume changes.

25 In the last session of the General Assembly legislation drafted with the support of Baltimore’s
26 Police Commissioner on this topic passed the House unanimously but did not receive a vote in
27 Senate. This momentum needs to be built off of in the coming session so that this critical
28 realignment can finally take place.

EXPLANATION: Underlining indicates matter added by amendment.
~~Strike-out~~ indicates matter deleted by amendment

Council Bill 17-0046R

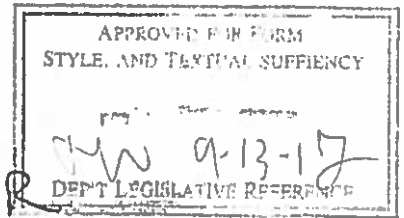
1 **NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF BALTIMORE,** That the
2 Council calls on the Baltimore City Delegation to the 2018 Maryland General Assembly to
3 secure enactment of legislation requiring that the Baltimore City Police Department review and
4 adjust police district boundaries after the information from each decennial census becomes
5 available to ensure that Baltimore’s security resources are allocated as efficiently as possible.

6 **AND BE IT FURTHER RESOLVED,** That a copy of this Resolution be sent to the Governor, the
7 Honorable Chairs and Members of the Baltimore City House and Senate Delegations to the
8 Maryland General Assembly, the President of the Maryland Senate, the Maryland House
9 Speaker, the Mayor, and the Mayor’s Legislative Liaison to the City Council.

INTRODUCTORY*

**CITY OF BALTIMORE
COUNCIL BILL _____ R**

(Resolution) 17-0046R



Introduced by: Councilmember Scott

A RESOLUTION ENTITLED

A COUNCIL RESOLUTION concerning

Request for State Action – Police Redistricting

[Handwritten signature]
JLI
Police

FOR the purpose of calling on the Baltimore City Delegation to the 2018 Maryland General Assembly to secure enactment of legislation requiring that the Baltimore City Police Department review and adjust police district boundaries after the information from each decennial census becomes available to ensure that Baltimore's security resources are allocated as efficiently as possible.

Recitals

Baltimore City's Police Department divides the 86 square miles under its jurisdiction into 9 police districts of varying size for administrative purposes. Typically, each of the 9 districts is staffed with roughly the same number of officers.

District boundaries have remained unchanged for years despite significant changes in both population numbers and distribution since the present boundaries were adopted, as well as changes in the security needs of various neighborhoods over this timespan. Today, the districts vary significantly in area, population, and number of calls for services. A study of 2012 call for service data, for instance, found that the least active district had only 60% as many calls for service as the most active district.

Without periodic review and revision of the district boundaries it is likely that changing circumstances will lead to increasingly inefficient allocations of police resources. In order to avoid this, it is important to mandate that changes be considered at regular intervals.

By law, City Council districts need to be reexamined and realigned every 10 years when new census results become available. Police districts should be adjusted at this time as well, so that they can take advantage of the most up to date information available on population and service call volume changes.

In the last session of the General Assembly legislation drafted with the support of Baltimore's Police Commissioner on this topic passed the House unanimously but did not receive a vote in Senate. This momentum needs to be built off of in the coming session so that this critical realignment can finally take place.

*** WARNING: THIS IS AN UNOFFICIAL, INTRODUCTORY COPY OF THE BILL.
THE OFFICIAL COPY CONSIDERED BY THE CITY COUNCIL IS THE FIRST READER COPY.**

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF BALTIMORE, That the Council calls on the Baltimore City Delegation to the 2018 Maryland General Assembly to secure enactment of legislation requiring that the Baltimore City Police Department review and adjust police district boundaries after the information from each decennial census becomes available to ensure that Baltimore's security resources are allocated as efficiently as possible.

AND BE IT FURTHER RESOLVED, That a copy of this Resolution be sent to the Governor, the Honorable Chairs and Members of the Baltimore City House and Senate Delegations to the Maryland General Assembly, the President of the Maryland Senate, the Maryland House Speaker, the Mayor, and the Mayor's Legislative Liaison to the City Council.