

**CITY OF BALTIMORE
COUNCIL BILL 21-0001
(First Reader)**

Introduced by: Councilmembers Burnett, Cohen, Dorsey, Bullock

Introduced and read first time: January 11, 2021

Assigned to: Public Safety and Government Operations Committee

REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Baltimore City Information Technology, Police Department, Mayor's Office of Criminal Justice, Department of Transportation, 9-1-1 Dispatch, Department of Finance

A BILL ENTITLED

1 AN ORDINANCE concerning

2 **Surveillance Technology in Baltimore**

3 FOR the purpose of prohibiting Baltimore City government from purchasing or obtaining certain
4 face surveillance technology; prohibiting Baltimore City government from contracting or
5 subcontracting with another for the purpose of face surveillance technology; prohibiting any
6 person in Baltimore City from obtaining, retaining, accessing, or using certain face
7 surveillance technology or any information obtained from certain face surveillance
8 technology; requiring the Director of Baltimore City Information and Technology to submit
9 an annual report to the Mayor and City Council regarding the use of surveillance by the
10 Mayor and City Council; providing for certain termination dates; providing for certain
11 penalties; and defining certain terms.

12 BY adding

13 Article 5 - Finance, Property, and Procurement
14 Section(s) 41-4
15 Baltimore City Code
16 (Edition 2000)

17 BY adding

18 Article 19 - Police Ordinances
19 Section(s) 18-1 through 18-6, to be under the new subtitle,
20 "Subtitle 18. Surveillance"
21 Baltimore City Code
22 (Edition 2000)

23 **SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE,** That the
24 Laws of Baltimore City read as follows:

25 **Baltimore City Code**

26 **Article 5. Finance, Property, and Procurement**

27 **Subtitle 41. Prohibited Contracts**

EXPLANATION: CAPITALS indicate matter added to existing law.
[Brackets] indicate matter deleted from existing law.

Council Bill 21-0001

1 **§ 41-4. FACE SURVEILLANCE TECHNOLOGY.**

2 (A) *SCOPE OF SECTION.*

3 NOTHING IN THIS SECTION APPLIES TO ANY CONTRACT, AGREEMENT, OR MEMORANDUM OF
4 UNDERSTANDING FOR THE ACCESS TO OR USE OF THE MARYLAND IMAGE REPOSITORY
5 SYSTEM.

6 (B) *DEFINITIONS.*

7 (1) *IN GENERAL.*

8 IN THIS SECTION, THE FOLLOWING TERMS HAVE THE MEANINGS SPECIFIED.

9 (2) *FACE SURVEILLANCE.*

10 “FACE SURVEILLANCE” MEANS AN AUTOMATED OR SEMI-AUTOMATED PROCESS THAT
11 ASSISTS IN IDENTIFYING OR VERIFYING AN INDIVIDUAL BASED ON THE PHYSICAL
12 CHARACTERISTICS OF THE INDIVIDUAL’S FACE.

13 (3) *FACE SURVEILLANCE SYSTEM.*

14 (I) *IN GENERAL.*

15 “FACE SURVEILLANCE SYSTEM” MEANS ANY COMPUTER SOFTWARE OR
16 APPLICATION THAT PERFORMS FACE SURVEILLANCE.

17 (II) *EXCLUSION.*

18 “FACE SURVEILLANCE SYSTEM” DOES NOT INCLUDE A BIOMETRIC SECURITY
19 SYSTEM DESIGNED SPECIFICALLY TO PROTECT AGAINST UNAUTHORIZED ACCESS TO
20 A PARTICULAR LOCATION OR AN ELECTRONIC DEVICE.

21 (C) *PURCHASE PROHIBITED.*

22 THE CITY OF BALTIMORE MAY NOT PURCHASE OR OTHERWISE OBTAIN A FACE
23 SURVEILLANCE SYSTEM OR FACE SURVEILLANCE SYSTEMS.

24 (D) *CONTRACTOR USE PROHIBITED.*

25 THE CITY OF BALTIMORE MAY NOT CONTRACT WITH ANOTHER ENTITY OR INDIVIDUAL,
26 EITHER DIRECTLY OR AS A SUBCONTRACT, FOR THE USE OF FACE SURVEILLANCE IN THE
27 CITY.

28 (E) *TERMINATION OF SECTION.*

29 THIS SECTION AUTOMATICALLY EXPIRES ON DECEMBER 31, 2022, UNLESS THE CITY
30 COUNCIL, AFTER CAUSING AN APPROPRIATE STUDY TO BE UNDERTAKEN, CONDUCTING
31 PUBLIC HEARINGS, AND HEARING TESTIMONIAL EVIDENCE, FINDS THAT THE PROHIBITIONS

Council Bill 21-0001

1 SET FORTH IN THIS SECTION REMAIN IN THE PUBLIC INTEREST, IN WHICH CASE THIS
2 SECTION MAY BE EXTENDED FOR 5 MORE YEARS.

3 **Article 19. Police Ordinances**

4 **SUBTITLE 18. SURVEILLANCE**

5 **§ 18-1. DEFINITIONS.**

6 (A) *IN GENERAL.*

7 IN THIS SUBTITLE, THE FOLLOWING TERMS HAVE THE MEANINGS SPECIFIED.

8 (B) *FACE SURVEILLANCE.*

9 “FACE SURVEILLANCE” MEANS AN AUTOMATED OR SEMI-AUTOMATED PROCESS THAT
10 ASSISTS IN IDENTIFYING OR VERIFYING AN INDIVIDUAL BASED ON THE PHYSICAL
11 CHARACTERISTICS OF AN INDIVIDUAL’S FACE.

12 (C) *FACE SURVEILLANCE SYSTEM.*

13 (1) *IN GENERAL.*

14 “FACE SURVEILLANCE SYSTEM” MEANS ANY COMPUTER SOFTWARE OR APPLICATION
15 THAT PERFORMS FACE SURVEILLANCE.

16 (2) *EXCLUSIONS.*

17 “FACE SURVEILLANCE SYSTEM” DOES NOT INCLUDE:

- 18 (I) A BIOMETRIC SECURITY SYSTEM DESIGNED SPECIFICALLY TO PROTECT AGAINST
19 UNAUTHORIZED ACCESS TO A PARTICULAR LOCATION OR AN ELECTRONIC
20 DEVICE; OR
21 (II) THE MARYLAND IMAGE REPOSITORY SYSTEM.

22 (D) *INCLUDES; INCLUDING.*

23 “INCLUDES” OR “INCLUDING” MEANS BY WAY OF ILLUSTRATION AND NOT BY WAY OF
24 LIMITATION.

25 (E) *PERSON.*

26 “PERSON” MEANS:

- 27 (1) AN INDIVIDUAL;
28 (2) A PARTNERSHIP, FIRM, ASSOCIATION, CORPORATION, OR OTHER ENTITY OF ANY
29 KIND;

Council Bill 21-0001

1 (3) A RECEIVER, TRUSTEE, GUARDIAN, PERSONAL REPRESENTATIVE, FIDUCIARY, OR
2 REPRESENTATIVE OF ANY KIND; OR

3 (4) EXCEPT AS USED IN § 18-3 {"PENALTIES"} OF THIS SUBTITLE FOR THE IMPOSITION
4 OF CRIMINAL PENALTIES, THE MAYOR AND CITY COUNCIL OF BALTIMORE OR AN
5 INSTRUMENTALITY OR UNIT OF THE MAYOR AND CITY COUNCIL OF BALTIMORE.

6 **§ 18-2. USE OF FACE SURVEILLANCE TECHNOLOGY PROHIBITED.**

7 A PERSON MAY NOT OBTAIN, RETAIN, ACCESS, OR USE IN BALTIMORE CITY:

8 (1) ANY FACE SURVEILLANCE SYSTEM; OR

9 (2) ANY INFORMATION OBTAINED FROM A FACE SURVEILLANCE SYSTEM.

10 **§ 18-3. PENALTIES.**

11 (A) *IN GENERAL.*

12 ANY PERSON WHO VIOLATES ANY PROVISION OF THIS SUBTITLE IS GUILTY OF A
13 MISDEMEANOR AND, ON CONVICTION, IS SUBJECT TO A FINE OF NOT MORE THAN \$1,000 OR
14 IMPRISONMENT FOR NOT MORE THAN 12 MONTHS OR BOTH FINE AND IMPRISONMENT.

15 (B) *EACH DAY A SEPARATE OFFENSE.*

16 EACH DAY THAT A VIOLATION CONTINUES IS A SEPARATE OFFENSE.

17 **§ 18-4. {RESERVED}**

18 **§ 18-5. ANNUAL REPORT AND ASSESSMENT.**

19 (A) *DEFINITIONS.*

20 (1) *IN GENERAL.*

21 IN THIS SECTION, THE FOLLOWING TERMS HAVE THE MEANINGS SPECIFIED.

22 (2) *SURVEILLANCE TECHNOLOGY.*

23 (I) *IN GENERAL.*

24 "SURVEILLANCE TECHNOLOGY" MEANS ANY SOFTWARE, ELECTRONIC DEVICE,
25 SYSTEM UTILIZING AN ELECTRONIC DEVICE, OR SIMILAR DEVICE USED, DESIGNED,
26 OR PRIMARILY INTENDED TO COLLECT, RETAIN, PROCESS, OR SHARE AUDIO,
27 ELECTRONIC, VISUAL, LOCATION, THERMAL, BIOMETRIC, OLFATORY, OR SIMILAR
28 INFORMATION SPECIFICALLY ASSOCIATED WITH, OR CAPABLE OF BEING
29 ASSOCIATED WITH, ANY INDIVIDUAL OR GROUP.

Council Bill 21-0001

1 (II) *INCLUSIONS.*

2 “SURVEILLANCE TECHNOLOGY” INCLUDES THE FOLLOWING:

- 3 (A) INTERNATIONAL MOBILE SUBSCRIBER IDENTITY (IMSI) CATCHERS AND
4 OTHER CELL SITE SIMULATORS;
- 5 (B) AUTOMATIC LICENSE PLATE READERS;
- 6 (C) CLOSED-CIRCUIT TELEVISION CAMERAS;
- 7 (D) GUNSHOT DETECTION HARDWARE AND SERVICES;
- 8 (E) VIDEO AND AUDIO MONITORING OR RECORDING TECHNOLOGY, SUCH AS
9 SURVEILLANCE CAMERAS, WIDE-ANGLE CAMERAS, AND WEARABLE BODY
10 CAMERAS;
- 11 (F) MOBILE DNA CAPTURE TECHNOLOGY;
- 12 (G) BIOMETRIC SOFTWARE OR TECHNOLOGY, INCLUDING FACE SURVEILLANCE
13 SYSTEMS AND VOICE, IRIS, AND GAIT-RECOGNITION SOFTWARE AND
14 DATABASES;
- 15 (H) SOFTWARE DESIGNED TO MONITOR SOCIAL MEDIA SERVICES;
- 16 (I) X-RAY VANS;
- 17 (J) SOFTWARE DESIGNED TO FORECAST CRIMINAL ACTIVITY OR CRIMINALITY;
18 RADIO-FREQUENCY I.D. (RFID) SCANNERS; AND
- 19 (K) TOOLS, INCLUDING SOFTWARE AND HARDWARE, USED TO GAIN
20 UNAUTHORIZED ACCESS TO A COMPUTER, COMPUTER SERVICE, OR
21 COMPUTER NETWORK.

22 (III) *EXCLUSIONS.*

23 “SURVEILLANCE TECHNOLOGY” DOES NOT INCLUDE THE FOLLOWING DEVICES,
24 HARDWARE, OR SOFTWARE:

- 25 (A) OFFICE HARDWARE, SUCH AS TELEVISIONS, COMPUTERS, CREDIT CARD
26 MACHINES, COPY MACHINES, TELEPHONES, AND PRINTERS, THAT ARE IN
27 COMMON USE BY CITY AGENCIES AND USED FOR ROUTINE CITY BUSINESS
28 AND TRANSACTIONS;
- 29 (B) CITY DATABASES AND ENTERPRISE SYSTEMS THAT CONTAIN INFORMATION
30 KEPT IN THE ORDINARY COURSE OF CITY BUSINESS, INCLUDING HUMAN
31 RESOURCE, PERMIT, LICENSE, AND BUSINESS RECORDS AND DATA;
- 32 (C) CITY DATABASES AND ENTERPRISE SYSTEMS THAT DO NOT CONTAIN ANY
33 DATA OR OTHER INFORMATION COLLECTED, CAPTURED, RECORDED,

Council Bill 21-0001

1 RETAINED, PROCESSED, INTERCEPTED, OR ANALYZED BY SURVEILLANCE
2 TECHNOLOGY, INCLUDING PAYROLL, ACCOUNTING, OR OTHER FISCAL
3 DATABASES;

4 (D) INFORMATION TECHNOLOGY SECURITY SYSTEMS, INCLUDING FIREWALLS
5 AND OTHER CYBERSECURITY SYSTEMS INTENDED TO SECURE CITY DATA;

6 (E) PHYSICAL ACCESS CONTROL SYSTEMS, EMPLOYEE IDENTIFICATION
7 MANAGEMENT SYSTEMS, AND OTHER PHYSICAL CONTROL SYSTEMS;

8 (F) INFRASTRUCTURE AND MECHANICAL CONTROL SYSTEMS, INCLUDING THOSE
9 THAT CONTROL OR MANAGE STREET LIGHTS, TRAFFIC LIGHTS, ELECTRICAL,
10 NATURAL GAS, OR WATER OR SEWER FUNCTIONS;

11 (G) MANUALLY-OPERATED TECHNOLOGICAL DEVICES USED PRIMARILY FOR
12 INTERNAL CITY COMMUNICATIONS, WHICH ARE NOT DESIGNED TO
13 SURREPTITIOUSLY COLLECT SURVEILLANCE DATA, SUCH AS RADIOS,
14 PERSONAL COMMUNICATION DEVICES, AND EMAIL SYSTEMS;

15 (H) MANUALLY-OPERATED AND NON-WEARABLE HANDHELD CAMERAS, AUDIO
16 RECORDERS, AND VIDEO RECORDERS, THAT ARE NOT DESIGNED TO BE USED
17 SURREPTITIOUSLY AND WHOSE FUNCTIONALITY IS LIMITED TO MANUALLY
18 CAPTURING AND MANUALLY DOWNLOADING VIDEO OR AUDIO RECORDINGS;

19 (I) SURVEILLANCE DEVICES THAT CANNOT RECORD OR TRANSMIT AUDIO OR
20 VIDEO OR BE REMOTELY ACCESSED, SUCH AS IMAGE STABILIZING
21 BINOCULARS OR NIGHT VISION EQUIPMENT;

22 (J) MEDICAL EQUIPMENT AND SYSTEMS USED TO RECORD, DIAGNOSE, TREAT,
23 OR PREVENT DISEASE OR INJURY, AND USED AND KEPT IN THE ORDINARY
24 COURSE OF PROVIDING CITY SERVICES;

25 (K) PARKING TICKET DEVICES;

26 (L) COMPUTER AIDED DISPATCH (CAD), RECORDS AND CASE MANAGEMENT,
27 LIVE SCAN, BOOKING, 9-1-1 AND RELATED DISPATCH AND OPERATION OR
28 EMERGENCY SERVICES SYSTEMS;

29 (M) EARLY WARNING SYSTEMS; AND

30 (N) COMPUTERS, SOFTWARE, HARDWARE, OR DEVICES INTENDED TO BE USED
31 SOLELY TO MONITOR THE SAFETY AND SECURITY OF CITY FACILITIES AND
32 CITY VEHICLES, NOT GENERALLY ACCESSIBLE TO THE PUBLIC.

33 (B) *SCOPE OF SECTION.*

34 THIS SECTION ONLY APPLIES TO THE USE OF SURVEILLANCE TECHNOLOGY BY THE MAYOR
35 AND CITY COUNCIL OF BALTIMORE CITY.

Council Bill 21-0001

1 (C) *ANNUAL SURVEILLANCE REPORT.*

2 (1) *IN GENERAL.*

3 ON OR BEFORE JUNE 30 OF EACH YEAR, THE DIRECTOR OF BALTIMORE CITY
4 INFORMATION AND TECHNOLOGY OR ANY SUCCESSOR ENTITY, IN CONSULTATION WITH
5 THE DEPARTMENT OF FINANCE, SHALL SUBMIT A REPORT TO THE MAYOR AND CITY
6 COUNCIL DETAILING:

7 (1) EACH PURCHASE OF SURVEILLANCE TECHNOLOGY DURING THE PRIOR FISCAL
8 YEAR, DISAGGREGATED BY THE PURCHASING AGENCY;

9 (2) AN EXPLANATION OF THE USE OF THE SURVEILLANCE TECHNOLOGY.

10 (2) *POSTING TO WEBSITE.*

11 BALTIMORE CITY INFORMATION AND TECHNOLOGY SHALL POST THE REPORTS
12 REQUIRED BY THIS SECTION PROMINENTLY ON ITS WEBSITE.

13 **§ 18-6. TERMINATION OF SUBTITLE.**

14 THIS SUBTITLE AUTOMATICALLY EXPIRES ON DECEMBER 31, 2022, UNLESS THE CITY
15 COUNCIL, AFTER CAUSING AN APPROPRIATE STUDY TO BE UNDERTAKEN, CONDUCTING PUBLIC
16 HEARINGS, AND HEARING TESTIMONIAL EVIDENCE, FINDS THAT THE PROHIBITIONS AND
17 REQUIREMENTS SET FORTH IN THIS SUBTITLE REMAIN IN THE PUBLIC INTEREST, IN WHICH CASE
18 THIS SECTION MAY BE EXTENDED FOR 5 MORE YEARS.

19 **SECTION 2. AND BE IT FURTHER ORDAINED,** That the catchlines contained in this Ordinance
20 are not law and may not be considered to have been enacted as a part of this or any prior
21 Ordinance.

22 **SECTION 3. AND BE IT FURTHER ORDAINED,** That this Ordinance takes effect on the 30th day
23 after the date it is enacted.