

**CITY OF BALTIMORE
COUNCIL BILL 23-0416
(First Reader)**

Introduced by: Councilmember Torrence, President Mosby, and Councilmembers Schleifer,
Bullock, Burnett, Middleton, Stokes, Ramos, Porter, Glover, Cohen

Introduced and read first time: August 21, 2023

Assigned to: Public Safety and Government Operations Committee

Referred to the following agencies: City Solicitor, Department of Finance, Office of Equity and
Civil Rights

A BILL ENTITLED

1 AN ORDINANCE concerning

2 **Baltimore City Office of Returning Citizens**

3 FOR the purpose of establishing a Baltimore City Office of Returning Citizens; defining certain
4 terms; providing for the appointment of the Director of the Office; establishing the duties of
5 the Office; providing for the staff and budget of the Office; establishing the Re-Entry Action
6 Council to advise and collaborate with the Office; providing for the appointment, structure,
7 and governance of the Council; requiring the Director, Council members, and staff of the
8 Office to file financial disclosures under the Ethics Code; and requiring that the Office
9 submit an annual report to the Mayor and City Council.

10 BY adding

11 Article 1 - Mayor, City Council, and Municipal Agencies
12 Sections 59-1 through 59-10, to be under the new subtitle,
13 “Subtitle 59. Office of Returning Citizens”
14 Baltimore City Code
15 (Edition 2000)

16 BY repealing and reordaining, with amendments

17 Article 8 - Ethics
18 Section 7-8(38a)
19 Baltimore City Code
20 (Edition 2000)

21 **SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE,** That the
22 Laws of Baltimore City read as follows:

EXPLANATION: CAPITALS indicate matter added to existing law.
[Brackets] indicate matter deleted from existing law.

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Baltimore City Code

Article 1. Mayor, City Council, and Municipal Agencies

Subtitle 58. OFFICE OF RETURNING CITIZENS

§ 59-1. DEFINITIONS.

(A) *IN GENERAL.*

IN THIS SUBTITLE, THE FOLLOWING TERMS HAVE THE MEANINGS INDICATED.

(B) *COUNCIL.*

“COUNCIL” MEANS THE BALTIMORE CITY RE-ENTRY ACTION COUNCIL.

(C) *DIRECTOR.*

“DIRECTOR” MEANS THE DIRECTOR OF THE OFFICE OF RETURNING CITIZENS.

(D) *OFFICE.*

“OFFICE” MEANS THE BALTIMORE CITY OFFICE OF RETURNING CITIZENS.

(E) *RETURNING CITIZEN.*

AN INDIVIDUAL WHO IS A RESIDENT OF BALTIMORE CITY AND WHO:

(1) WAS FORMALLY CHARGED WITH A CRIME;

(2) WAS CONVICTED OF A CRIME; OR

(3) PARTICIPATED IN A DIVERSION PROGRAM WHERE THE INDIVIDUAL RECEIVED REHABILITATIVE INSTRUCTION AND SUPPORT IN LIEU OF A CRIMINAL CONVICTION.

§ 59-2. RESERVED.

§ 59-3. OFFICE ESTABLISHED.

THERE IS A BALTIMORE CITY OFFICE OF RETURNING CITIZENS.

§ 59-4. DIRECTOR.

(A) *IN GENERAL.*

THE DIRECTOR IS RESPONSIBLE FOR THE ADMINISTRATION AND OVERSIGHT OF THE OFFICE.

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1 (B) *APPOINTMENT.*

2 THE DIRECTOR IS APPOINTED BY THE MAYOR IN ACCORDANCE WITH ARTICLE IV, § 6
3 {"APPOINTMENTS OF MUNICIPAL OFFICERS"} OF THE CITY CHARTER.

4 **§59-5. Reserved.**

5 **§ 59-6. RE-ENTRY ACTION COUNCIL.**

6 (A) *ESTABLISHED.*

7 THERE IS A BALTIMORE CITY RE-ENTRY ACTION COUNCIL WITHIN THE OFFICE.

8 (B) *DUTIES OF COUNCIL.*

9 THE COUNCIL MUST:

10 (1) ADVISE THE OFFICE AND THE MAYOR AND CITY COUNCIL ON ISSUES RELATING TO
11 RETURNING CITIZENS; AND

12 (2) COLLABORATE AND CONSULT WITH THE OFFICE ON MATTERS RELATING TO THE
13 DISCHARGE OF THE OFFICE’S DUTIES.

14 (C) *COMPOSITION.*

15 (1) *IN GENERAL.*

16 THE COUNCIL COMPRISES AT LEAST 14 MEMBERS BUT NO MORE THAN 25
17 MEMBERS APPOINTED BY THE MAYOR IN ACCORDANCE WITH ARTICLE IV, § 6
18 {"APPOINTMENTS OF MUNICIPAL OFFICERS"} OF THE CITY CHARTER WITH:

19 (I) 2 MEMBERS NOMINATED BY THE CITY COUNCIL PRESIDENT; AND

20 (II) 2 MEMBERS NOMINATED BY THE COMPTROLLER.

21 (2) *DIVERSITY.*

22 (I) TO THE EXTENT POSSIBLE, THE MAYOR MUST APPOINT COUNCIL MEMBERS
23 THAT ARE REPRESENTATIVE OF THE DIVERSITY IN THE COMMUNITY, WITH
24 REGARD TO SOCIOECONOMIC STATUS, RACE, ETHNICITY, GENDER
25 IDENTIFICATION, SEXUAL ORIENTATION, AND AGE.

26 (II) AT LEAST 1 OF THE MEMBERS OF THE COUNCIL MUST BE A MEMBER OF A
27 GROUP, ORGANIZATION, OR SERVICE PROVIDER THAT FOCUSES ON THE NEEDS
28 OF FEMALE RETURNING CITIZENS.

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1 (D) *TERMS.*

2 (1) COUNCIL MEMBERS SERVE A TERM OF 4 YEARS, CONCURRENT WITH THE TERMS OF THE
3 MAYOR AND THE CITY COUNCIL.

4 (2) AT THE END OF A TERM, A MEMBER CONTINUES TO SERVE UNTIL A SUCCESSOR IS
5 APPOINTED AND QUALIFIES.

6 (3) A MEMBER APPOINTED TO FILL A VACANCY IN AN UNEXPIRED TERM OR TO SUCCEED A
7 MEMBER WHO IS HOLDING OVER SERVES ONLY FOR THE REMAINDER OF THAT TERM.

8 (E) *CHAIR.*

9 (1) THE COUNCIL MUST ELECT A CHAIR FROM AMONG ITS MEMBERS.

10 (2) THE TERM OF THE CHAIR IS 1 YEAR.

11 (3) THE CHAIR MAY BE REELECTED.

12 (F) *VICE CHAIR.*

13 (1) THE COUNCIL MUST ELECT A VICE CHAIR FROM AMONG ITS MEMBERS.

14 (2) THE TERM OF THE VICE CHAIR IS 1 YEAR.

15 (3) THE VICE CHAIR MAY BE REELECTED.

16 (G) *SECRETARY.*

17 (1) THE COUNCIL MUST ELECT A SECRETARY FROM AMONG ITS MEMBERS.

18 (2) THE TERM OF THE SECRETARY IS 1 YEAR.

19 (3) THE SECRETARY MAY BE REELECTED.

20 (H) *MEETINGS; QUORUM.*

21 (1) THE COUNCIL MUST MEET AT LEAST MONTHLY.

22 (2) A MAJORITY OF THE MEMBERS OF THE COUNCIL CONSTITUTES A QUORUM FOR THE
23 TRANSACTION OF COUNCIL BUSINESS.

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1 **§ 59-7. RESERVED.**

2 **§ 59-8. STAFF AND BUDGET.**

3 (A) *STAFF.*

4 THE OFFICE MAY EMPLOY STAFF IN ACCORDANCE WITH THE ORDINANCE OF ESTIMATES.

5 (B) *BUDGET.*

6 THE OFFICE MAY EXPEND FUNDS AUTHORIZED IN THE ORDINANCE OF ESTIMATES, ANY
7 SUPPLEMENTARY APPROPRIATIONS, OR ANY APPROPRIATIONS TRANSFER.

8 **§ 59-9. DUTIES OF THE OFFICE.**

9 IN COLLABORATION AND CONSULTATION WITH THE COUNCIL, THE OFFICE MUST:

10 (1) SERVE AS AN ADVOCATE FOR RETURNING CITIZENS;

11 (2) COORDINATE AND MONITOR SERVICE DELIVERY TO RETURNING CITIZENS;

12 (3) PROMOTE THE GENERAL WELFARE, EMPOWERMENT, AND REINTEGRATION OF
13 RETURNING CITIZENS IN THE AREAS OF:

14 (I) EMPLOYMENT AND CAREER DEVELOPMENT;

15 (II) HEALTH CARE;

16 (III) EDUCATION;

17 (IV) HOUSING; AND

18 (V) SOCIAL SERVICES;

19 (4) DEVELOP SUSTAINABLE RELATIONSHIPS AND COORDINATE WITH FEDERAL, STATE, AND
20 PRIVATE AGENCIES WORKING WITH RETURNING CITIZENS;

21 (5) DEVELOP AND PROPOSE CITY POLICY REGARDING ISSUES AFFECTING RETURNING
22 CITIZENS;

23 (6) PARTICIPATE IN PUBLIC HEARINGS;

24 (7) PROMOTE COMMUNITY DIALOGUE CONCERNING THE ISSUES CONFRONTING RETURNING
25 CITIZENS; AND

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1 (8) REVIEW, COMMENT, AND MAKE RECOMMENDATIONS ON PROPOSED LEGISLATION AND
2 REGULATIONS, POLICIES, AND PROGRAMS THAT WILL AFFECT RETURNING CITIZENS.

3 **§ 59-10. ANNUAL REPORT.**

4 ON OR BEFORE JUNE 30 OF EACH YEAR, THE OFFICE MUST SUBMIT A REPORT TO THE MAYOR
5 AND CITY COUNCIL DETAILING:

6 (1) THE ACTIVITIES OF THE OFFICE AND THE COUNCIL; AND

7 (2) SPECIFIC POLICY AND LEGISLATIVE PROPOSALS TO PROMOTE THE GENERAL WELFARE,
8 EMPOWERMENT, AND REINTEGRATION OF BALTIMORE’S RETURNING CITIZENS.

9 **Article 8. Ethics**

10 **Subtitle 7. Financial Disclosure**

11 ***Part II. Who Must File***

12 **§ 7-8. Persons required to file – Agency officials and staff.**

13 The following officials and employees must file the financial disclosure statements required
14 by this subtitle:

15 . . .

16 (38A) *RE-ENTRY ACTION COUNCIL*

17 (I) DIRECTOR.

18 (II) MEMBERS OF THE RE-ENTRY ACTION COUNCIL.

19 (III) ALL NON-CLERICAL EMPLOYEES.

20 (38B) [(38a)] *South Baltimore Gateway Community Impact District Management*
21 *Authority.*

22 (i) Members of the Board of Directors.

23 (ii) Administrator.

24 (iii) All non-clerical employees assigned to the Commission.

25 **SECTION 2. AND BE IT FURTHER ORDAINED,** That this Ordinance takes effect on the 30th day
26 after the date it is enacted.