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# BALTIMORE CITY COUNCIL WAYS AND MEANS COMMITTEE

Mission Statement

The Committee on Ways and Means (WM) is responsible for ensuring taxpayer dollars are expended prudently and equitably. WM will exercise regular oversight of the City's budget, expenditures, loans, and other financial matters. The committee's areas of jurisdiction include: budget & appropriations, taxation, financial services, consumer protection, audits, and the Comptroller's Office.

## The Honorable Eric T. Costello Chairman

**PUBLIC HEARING** 

Tuesday, July 2, 2024 10:01 AM

**COUNCIL CHAMBERS** 

*Council Bill*  **#24-0482** 

**Revenue Obligations – Water Projects** 

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Eric Costello, Chair Sharon Green Middleton, Vice Chair Isaac "Yitzy" Schleifer Robert Stokes

Danielle McCray

Staff: Marguerite Currin (443-984-3485)

Effective: 08/21/23 Revised: 10/03/23

#### CITY OF BALTIMORE

BRANDON M. SCOTT, Mayor



#### OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Halliday Street Baltimore, Maryland 21202 410-396-7215 / Fav: 410-545-7596 email: larry.greene@haltimorecity.gov

#### **BILL SYNOPSIS**

**Committee: Ways and Means** 

Bill: 24-0482

#### **Revenue Obligations – Water Projects**

**Sponsor:** Administration

Introduced: January 22, 2024

FOR the purpose of increasing the maximum aggregate principal amount of the revenue obligations that may be issued by the City to finance or refinance water facilities and, in that connection, amending and restating sections of Ordinance 02-331, as amended by Ordinances 04-687, 07-420, 11-429, and 14-292; authorizing the Board of Finance to specify, prescribe, determine, provide for, approve, and amend the form, terms, provisions, manner or method of issuing and selling, the time or times of issuance, and all other details of the revenue obligations and any other matters necessary or desirable in connection with the authorization, issuance, sale, and payment of these revenue obligations; providing for a special effective date; and generally relating to the issuance and payment of revenue obligations.

Effective: Day Enacted

Agency Reports		
Law	None as this writing	
Department of Transportation	None as this writing	
Department of Finance	Favorable	
Department of Planning	None as this writing	
Baltimore Development Corporation	Favorable	
Department of Public Works	Favorable	

#### **Analysis**

#### **Current Law**

Article II – General Powers, Section (50) Revenue bonds and obligations of the Baltimore City Charter authorize the May and City Council to issue and manage bonds, notes, or other revenue obligations.

Article Local Government, Title 19 – Public Debt, subtitles 1 - 10 of the Annotated Code of Maryland outlines the creation of public debt and bonds for municipalities in Maryland.

#### **Background**

Under the City Charter, specifically Article II – General Powers – Section 50 - Revenue Bonds and Obligations, the City Council is required to create an annual ordinance that allows the City to finance infrastructure projects by selling revenue bond obligations, a form of bond that repays the investors with income generated by the projects they fund. By law, the City is authorized to issue revenue obligations within the maximum aggregate principal amount within a limit of \$2,152,000,000 as enacted by Ordinance 14-293. This limit was increased in Ordinance 14-293 to accommodate the finance or refinance of water facilities within the limits of the City's regional water system. However, the maximum aggregate principal amount limit only accounts for debt issues and does not consider the repayment of prior obligations, limiting the City's ability to issue new obligations. Council Bill 24-0482 seeks to update how the Department of Finance calculates the maximum aggregate principal amount, which would include the repayment of prior obligations. This would add \$226 million in borrowing capacity over the next six years.

Beyond increasing and amending the maximum aggregate principal, this Bill, as noted by the Finance Department, also includes additional amendments related to revenue obligations:

- Allows inter-fund support to Stormwater, as is currently provided between Water and Wastewater.
- Permits bonds to be issued even if there is an existing default (such as debt service coverage violation), which will provide the City with the flexibility to remedy any such default with the issuance of additional obligations or to issue obligations if needed for the benefit of the utilities despite current defaults.
- Requires that rates and charges be assessed and collected to the extent deemed necessary to operate the facilities and provide payment for the outstanding revenue obligations. This requirement aligns with the existing Stormwater Ordinance provisions and City Charter Article 24, Section 3-5.
- Modernizes terms and allows the Board of Finance to:
  - o Determine the application of bond premium and other excess bond proceeds.
  - Determine the interest rate. Jennell Rogers, Chief and Clerk to the Board of Finance City Council Bill 24-0481

    Revenue Obligations – Wastewater Projects
  - o Prepare and distribute the Official Statement

#### **Additional Information**

#### **Fiscal Note:**

**Information Source(s):** 24-0482, Baltimore City Charter, Annotated Code of Maryland, and all agency reports received as of this writing.

Analysis by: Niya N. Garrett Direct Inquiries to (410) 396-1268

Analysis Date: June 27, 2024

**Agency Report** 

**SEE ATTACHED** 

5	NAME &	Jennell Rogers, Chief and Clerk to the Board of Finance	CITY of	
FRON	AGENCY NAME & ADDRESS		BALTIMORE	CITY O
	SUBJECT	City Council Bill 24-0482– Revenue Obligations – Water Projects	MEMO	1792

TO

DATE:

February 1, 2024

The Honorable President and Members of the City Council City Hall, Room 400

**Position: Support** 

The Department of Finance is herein reporting on City Council Bill 24-0482, Revenue Obligations – Water Projects, the purpose of which is increasing the authorization to issue revenue obligations within the maximum aggregate principal amount of the revenue obligations. In addition, the ordinance updates and modernizes specific provisions in the revenue obligation issuance.

#### **Background**

City Charter Article II – General Powers- Section 50 – Revenue Bonds and Obligations mandates that an ordinance of the City Council shall authorize revenue bond obligations. The current authorization established a limit of \$2,152,000,000 following the enactment of Ordinance 14-293. The bond resolution required this request and previous increases to accommodate new debt issuance in support of the Water Utility capital improvement program. This ordinance includes an amendment to address how the Department of Finance should calculate the maximum aggregated principal amount. The initial legislation only accounted for debt issued and did not consider the repayment of prior obligations, impairing the City's ability to issue new obligations within the maximum amount authorized. If the City instituted the revised calculation, the amendment would add approximately \$226 million in borrowing capacity over the next six years. Henceforth, the maximum aggregate principal authorization would be sufficient to accommodate future borrowings through Fiscal Year 2029.

The ordinance includes additional amendments related to revenue obligations.

- Allows inter-fund support to Stormwater, as is currently provided between Water and Wastewater.
- Permits bonds to be issued even if there is an existing default (such as debt service coverage violation), which will provide the City with the flexibility to remedy any such default with the issuance of additional obligations or to issue obligations if needed for the benefit of the utilities despite current defaults.
- Requires that rates and charges be assessed and collected to the extent deemed necessary to
  operate the facilities and provide payment for the outstanding revenue obligations. This
  requirement aligns with the existing Stormwater Ordinance provisions and City Charter Article 24,
  Section 3-5.
- Modernizes terms and allows the Board of Finance to:
  - a) Determine the application of bond premium and other excess bond proceeds.
  - b) Determine the interest rate.

c) Prepare and distribute the Official Statement.

#### **Fiscal Impact**

Increases are sought occasionally, based on the projected borrowing needs of the Department of Public Works for the Water Utility, to finance system improvements necessary to meet federal and state regulations and to continue modernizing and repairing the facilities for reliability. All the projects shall be in the Capital Improvement Program and part of the annual capital budget process, including approvals by the Board of Finance, the Board of Estimates, and the City Council. This debt shall be an obligation of the Water Utility System and will not constitute a general obligation of the City.

#### Conclusion

The City must establish the maximum aggregate principal amount sufficiently to enable the Department of Finance to borrow funds to address the significant capital improvement needed for the aging infrastructure. Additionally, the amendments outlined in the ordinance will strengthen the City's authority and maintain a solid framework for managing existing and new debt revenue obligations.

For the above reasons, the Department of Finance supports City Council Bill 24-0482.

cc: Michael Mocksten Nina Themelis



#### **MEMORANDUM**

**DATE:** March 8, 2024

**TO:** Ways and Means Committee

**FROM:** Colin Tarbert, President and CEO

**POSITION:** Favorable

**SUBJECT:** Council Bill 24-0482 Revenue Obligations – Water Projects

#### **INTRODUCTION**

The Baltimore Development Corporation (BDC) is reporting on City Council Bill 24-0482 introduced by Council President Mosby.

#### **PURPOSE**

This bill will increase the City's ability to issue revenue obligation bonds to finance or refinance water facilities.

#### **BRIEF HISTORY**

Under the City Charter, the City Council is required to create an annual ordinance that allows the City to finance infrastructure projects by selling revenue bond obligations, a form of bond that repays the investors with income generated by the projects they fund. The proposed amendments create a framework for the Department of Finance to more effectively manage debt.

In addition to providing an essential function for residents, businesses rely on well-maintained and well-functioning utilities to be able to operate, and provide jobs and services to communities. Inadequate systems may prevent businesses from being able to open, or from being able to operate appropriately. When these systems fail, the result can be catastrophic, and the costs enormous. The ability to obtain funds to maintain the water system in good repair is essential to ensuring that the City can continue to support the infrastructure that hundreds of thousands or residents and businesses rely on.

#### FISCAL IMPACT [to BDC]

None.

#### **AGENCY POSITION**

The Baltimore Development Corporation respectfully submits a **favorable** report on City Council Bill 24-0482. If you have any questions, please contact Kim Clark at 410-837-9305 or KClark@baltimoredevelopment.com.

cc: Nina Themelis, Mayor's Office of Government Relations [MJF]

M	NAME & TITLE	Richard J. Luna, Interim Director	CITY of	ON BAIL
RON	AGENCY NAME & ADDRESS		BALTIMORE	ALTIMORE ALTO
E	SUBJECT	City Council Bill 24-0482	MEMO	1797

February 27, 2024

#### TO:

Ways and Means Committee

I am herein reporting on City Council Bill 24-0482 introduced by the Council President on behalf of the Administration (Bureau of Treasury Management).

The purpose of the Bill is to increase the City's authorization to issue revenue obligations within the maximum aggregate principal amount of revenue obligations that may be outstanding, authorized, and calculated, as of June 30 of every year to finance or refinance water facilities; to amend and restate Ordinance 02-331, as amended by Ordinances 04-687, 07-420, 11-429, and 14-292; authorize the Board of Finance to specify, prescribe, determine, provide for, approve, and amend the form, terms, provisions, manner, or method of issuing and selling, the time or times of issuance, and all other details of the revenue obligations and any other matters necessary or desirable in connection with the authorization, issuance, sale, and payment of these revenue obligations; provide for a special effective date; and generally relating to the issuance and payment of revenue obligations.

Ordinance 90-495 authorized the City to issue revenue obligations to finance water facilities within the limits of the City's regional water system. The most recent amendment, Ordinance 14-292, increased the maximum revenue obligations to \$2,152,000,000. Increases are sought from time to time, based on the projected borrowing needs of the Water Utility, to finance water system improvements necessary to meet the City's regulatory responsibilities and to continue modernizing and repairing facilities for reliability. The projects funded by these authorizations are included in the City's Capital Improvement Program and are incorporated into the annual Ordinance of Estimates. The debt incurred is a revenue obligation of the Water Utility and is not a general obligation or pledge of the City's full faith and credit.

City Council Bill 24-0482 does not request an increase to the maximum revenue obligations but would amend how the Department of Finance calculates the maximum aggregated principal amount to include the repayment of prior obligations. Based on this calculation change, the

The Honorable President and Members of the Baltimore City Council February 27, 2024 Page 2

Water Utility would have sufficient authorization to satisfy anticipated borrowing needs through FY29. Additional amendments include recognizing the inter-fund support for the newer Stormwater Utility as is currently afforded to the Water and Wastewater Utilities, allowing issuance of bonds even if there is an existing default, aligning language regarding assessments and charges with the existing Stormwater Utility ordinance, and clarifying certain Board of Finance determinations.

The Department of Public Works supports passage of City Council Bill 24-0482.

Richard J. Luna Interim Director

RJL:MMC

#### **CITY OF BALTIMORE COUNCIL BILL 24-0482** (First Reader)

Introduced by: The Council President

At the request of: The Administration (Law Department)

Introduced and read first time: January 22, 2024 Assigned to: Ways and Means Committee

REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Department of Finance, Department of Planning, Department of Public Works, Baltimore Development Corporation, Department of Transportation

#### A BILL ENTITLED

1	AN ORDINANCE concerning
2	Revenue Obligations – Water Projects
3	FOR the purpose of increasing the maximum aggregate principal amount of the revenue
4	obligations that may be issued by the City to finance or refinance water facilities and, in that
5	connection, amending and restating sections of Ordinance 02-331, as amended by Ordinances
6	04-687, 07-420, 11-429, and 14-292; authorizing the Board of Finance to specify, prescribe,
7	determine, provide for, approve, and amend the form, terms, provisions, manner or method of
8	issuing and selling, the time or times of issuance, and all other details of the revenue
9 10	obligations and any other matters necessary or desirable in connection with the authorization, issuance, sale, and payment of these revenue obligations; providing for a special effective
11	date; and generally relating to the issuance and payment of revenue obligations.
12	By repealing and reordaining, with amendments
13	Ordinance 02-331, as amended by Ordinances 04-687, 07-420, 11-429, and 14-292
14	By authority of
15	Article II - General Powers
16	Section (50)
17	Baltimore City Charter
18	·
19	and
20	
21	Article - Local Government
22	Title 19
23	Annotated Code of Maryland
24	Recitals
25	Ordinance 02-331 authorizes the City to issue from time to time its revenue obligations to
26	finance water facilities within the geographical limits of the City's water system. The
27	maximum aggregate principal amount of revenue obligations authorized to be issued under
28	Ordinance 02-331, as last amended by Ordinance 14-292, is \$2,152,000,000.

**EXPLANATION:** CAPITALS indicate matter added to existing law. [Brackets] indicate matter deleted from existing law.

28

1 2 3 4	Certain recent events have occurred that affect aggregate principal amount of revenue obligations that may be required to finance water facilities, including (without limitation) an increase in the number of water facilities that the City may desire to finance with the proceeds of revenue obligations.
5 6	Accordingly, the City desires to increase to \$ the aggregate principal amount of the revenue obligations that may be issued under Ordinance 02-331, as amended.
7	In addition, it is in the best interest of the City to amend and restate Ordinance 02-331 to
8	authorize the Board of Finance to specify, prescribe, determine, provide for, approve, and
9	amend, from time to time, the form, terms, provisions, manner or method of issuing and
10	selling the revenue obligations (including negotiated as well as competitive bid sales), time or
11	times of issuance, security for the revenue obligations, and all other details of the revenue
12 13	obligations and other matters necessary or desirable in connection with the authorization, issuance, sale, and payment of the revenue obligations and to do all things necessary, proper,
14	or expedient in connection with the issuance and sale of the revenue obligations.
15	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That
16	Ordinance 02-331, as amended by Ordinances 04-687, 07-420, 11-429, and 14-292, is repealed,
17	reordained, and amended to read as follows:
18	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That, in
19	addition to any other terms defined elsewhere in this Ordinance, the following terms have the
20	meanings indicated:
21	(a) [1990 Resolution] 2002 RESOLUTION.
22	"[1990] 2002 Resolution" means the Mayor and City Council of Baltimore AMENDED
23	AND RESTATED Water Projects Resolution adopted by the Board of Finance June 6,
24	1990] APRIL 15, 2002, pursuant to Ordinance [90-495] 02-331, as amended, restated,
25	and supplemented from time to time.
26	(b) Administrative Resolution.
27	"Administrative Resolution" means, collectively:
28	(1) the [1990] 2002 Resolution; and
29	(2) any other resolution or resolutions adopted by the Board of Finance under this
30	Ordinance.
31	(c) Capital receipts.
32	"Capital receipts" means all receipts deposited in the Water Capital Fund or any other
33	fund for capital projects designated under the Administrative Resolution, including
34	revenues, receipts from federal grants, State of Maryland grants, county grants
35	(including contributions for service), private grants, State of Maryland loans, City
36 37	general obligation loan funds, proceeds of the revenue obligations, and all other receipts dedicated to particular capital projects of the water utility.
31	receipts dedicated to particular capital projects of the water utility.

1	(d) Costs of issuance.
2 3 4 5 6 7	"Costs of issuance" means the costs of issuing any series of revenue obligations, including costs of engraving, printing, and advertising, attorneys fees, underwriting discount, placement fees, consultants fees, bond insurance fees, rating agency fees, initial fees for letters of credit or lines of credit, initial fees of the Trustee, and all other incidental expenses.
8	(e) Credit facility.
9 10 11	"Credit facility" means any liquidity facility, letter of credit, bond insurance policy, bond purchase agreement, guaranty, line of credit, surety bond, or similar credit or liquidity facility securing any revenue obligation or other indebtedness of the City.
12	(f) Enabling Laws.
13	"Enabling Laws" means:
14	(1) City Charter Article II, § (50); and
15	(2) State Code, [Article 31, § 12] LOCAL GOVERNMENT ARTICLE, TITLE 19.
16	(g) Financed facilities.
17 18	"Financed facilities" means water utility capital projects that are financed with proceeds of revenue obligations and are either:
19 20	(1) appropriated in any past or the current Ordinance of Estimates (as of the date of issuance of any series of revenue obligations);
21 22	(2) included, from time to time, in the City's 6-year capital program (or comparable document, from time to time);
23 24	(3) contained in any supplemental appropriation approved from time to time by the Mayor and City Council; or
25 26	(4) the subjects of transfer from existing appropriations in the Ordinance of Estimates, as approved from time to time by the Board of Estimates.
27	(h) Includes; including.
28	"Includes" or "including" means by way of illustration and not by way of limitation.
29	(i) Indebtedness.
30 31 32 33 34	"Indebtedness" means any indebtedness or liability for borrowed money, any installment sale obligation, or any obligation under any financing lease, sale leaseback, or similar transaction capitalized under generally accepted accounting principles that, by law or contract, the City may be obligated to pay from the Water Operating Fund.

1	(j) Liquidity facility.
2 3	"Liquidity facility" means a written commitment to provide money to purchase or retire any indebtedness if:
4 5 6	(1) on the date of the commitment's delivery, the unsecured indebtedness of the provider of the commitment is rated by any two rating agencies in one of the two highest rating categories; and
7 8 9 10	(2) as of any particular date of determination, not more than 10% of any amount realized under the commitment for the payment of the principal or the purchase or redemption price of the indebtedness (exclusive of amounts realized for the payment of accrued interest on the indebtedness) is required to be repaid by the City within the next 12 months.
12	(k) Operating revenues.
13 14 15 16 17	"Operating revenues" means all income, revenue, receipts, and other money deposited in the Water Operating Fund, including revenues of the water utility arising from rates and charges established by the City, all amounts derived by the City from the ownership and operation of the water utility, all accounts, general intangibles, and contract or other rights to receive them, and the proceeds of any of these, but exclusive of capital receipts.
19	(1) Refunding revenue bond.
20 21 22	"Refunding revenue bond" means any bond issued under this Ordinance as a refunding, renewal, or refinancing bond, including any parity bond issued under any ordinance supplemental to this Ordinance.
23	(m) Refunding revenue note.
24 25 26	"Refunding revenue note" means any note or other indebtedness issued under this Ordinance as a refunding, renewal, or refinancing note or indebtedness, including any parity note issued under any ordinance supplemental to this Ordinance.
27	(n) Refunding obligations.
28 29	"Refunding obligations" means refunding revenue notes and refunding revenue bonds, collectively.
30	(o) Revenue bond.
31 32	"Revenue bond" means any revenue bond issued under this Ordinance, including any parity revenue bond issued under any ordinance supplemental to this Ordinance.

1	(p) Revenue note.
2 3 4	"Revenue note" means any revenue note or other indebtedness issued under this Ordinance, including any parity revenue note or indebtedness issued under any ordinance supplemental to this Ordinance.
5	(q) Revenue obligations.
6 7 8	"Revenue obligations" means revenue notes, revenue bonds, refunding revenue notes, and refunding revenue bonds, collectively.
9	(r) Trustee.
10	"Trustee" means:
11 12	(1) the bank, trust company, or national banking association appointed under the Administrative Resolution as trustee for any revenue obligations; and
13 14 15	(2) its successors and any other entity that is substituted in its place in accordance with the Administrative Resolution.
16	(s) Water Capital Fund.
17 18	"Water Capital Fund" means the fund of the City to which capital receipts are credited.
19	(t) Water facilities.
20	"Water facilities" means all water facilities of the City, including financed facilities.
21	(u) Water Operating Fund.
22 23	"Water Operating Fund" means the fund of the City to which operating revenues
24	are credited.
25	(v) Water utility.
26	"Water utility" means the water utility operated under City Charter Article VI, § 18.
27	SECTION 2. AND BE IT FURTHER ORDAINED, That:

1 2 3 4 5 6 7	(a)	[Revenue obligations may be issued from time to time in an aggregate principal amount not to exceed \$2,152,000,000 for the general public purposes of financing or refinancing the cost of the financed facilities and repaying the City for amounts expended on financed facilities in anticipation of the issuance of the revenue obligations.] THE ISSUANCE, SALE AND DELIVERY OF REVENUE OBLIGATIONS IS HEREBY AUTHORIZED FOR THE PUBLIC PURPOSE OF FINANCING OR REFINANCING THE COST OF THE FINANCED FACILITIES AND REPAYING THE CITY FOR AMOUNTS EXPENDE	
8		ON FINANCED FACILITIES IN ANTICIPATION OF THE ISSUANCE OF THE REVENUE	ע
9		OBLIGATIONS, PROVIDED THAT AS OF JUNE 30 OF EACH YEAR THE AGGREGATE	
10		PRINCIPAL AMOUNT OF REVENUE OBLIGATIONS OUTSTANDING MAY NOT EXCEED	
11		\$	
		<u></u>	
12 13	(b)	These revenue obligations may comprise any combination of (i) revenue notes, (ii) revenue bonds, (iii) refunding revenue notes, and (iv) refunding revenue bonds.	
14	(c)	Refunding obligations issued under this Ordinance to refund any revenue obligations	
15	(c)	previously issued under this Ordinance replace that portion of the authorized amount	
16		previously issued and does not reduce the maximum authorized amount of revenue	
17		obligations permitted to be issued under this Ordinance.	
		conguinate primitive to or isolate under the oranimizer	
18	(d)	THE AGGREGATE PRINCIPAL AMOUNT OF REVENUE OBLIGATIONS AUTHORIZED TO BE	
19	. ,	ISSUED UNDER THIS ORDINANCE MUST BE RESTORED BY AN AMOUNT EQUAL TO THE	
20		PRINCIPAL AMOUNT OF REVENUE OBLIGATIONS PAID, PURCHASED, CANCELLED OR	
21		OTHERWISE PROVIDED FOR WHENEVER:	
22		(1) THE PRINCIPAL OF ANY REVENUE OBLIGATIONS PREVIOUSLY ISSUED IS PAID,	
23		WHETHER AT MATURITY, ON REDEMPTION OR OTHERWISE;	
24		(2) ANY REVENUE OBLIGATIONS ARE PURCHASED AND CANCELLED; OR	
25		(3) PAYMENT OF THE PRINCIPAL OF ANY REVENUE OBLIGATIONS IS PROVIDED FOR	
26		IN A MATTER THAT MAKES THE REVENUE OBLIGATIONS NO LONGER	
27		OUTSTANDING UNDER THE TERMS OF THE ADMINISTRATIVE RESOLUTION OR	
28		ANY TRUST AGREEMENT AUTHORIZED UNDER THIS ORDINANCE.	
29		[(1) Paragraph (2) of this subsection (d) applies whenever:	
30		(i) the principal of any revenue obligations previously issued is paid, whether at	
31		maturity, on redemption, or otherwise;	
32		(ii) any revenue obligations are purchased and cancelled; or	
22		(iii) may mant of the main single of any may any a philostians is may ided for in a	
33 34		(iii) payment of the principal of any revenue obligations is provided for in a manner that makes the revenue obligations no longer outstanding under the	
34 35		terms of the Administrative Resolution.	
		of the frammonante resolution	
36		[(2) In a situation described in paragraph (1) of this subsection, the principal amount	
37		of revenue obligations authorized to be issued under this Ordinance is reduced by	
38		an amount equal to the principal amount of revenue obligations paid, purchased	
39		and cancelled or otherwise provided for ]	

1 2 3 4	(e) The amount of any credit facility and of any revenue obligation issued to evidence the indebtedness for borrowed money or the liability for that credit facility does not reduce the maximum authorized amount of revenue obligations permitted to be issued under this Ordinance.
5 6 7 8 9	(f) In connection with the issuance of capital appreciation revenue obligations, compound interest revenue obligations, or similar types of revenue obligations, the principal amount of those revenue obligations, for purposes of determining the remaining authorized amount permitted to be issued, is the principal amount outstanding on the date of their issuance.
10	SECTION 3. AND BE IT FURTHER ORDAINED, That:
11 12	(a) The revenue notes, revenue bonds, or refunding obligations, as the case may be, may be issued in one or more series from time to time.
13 14 15 16 17 18 19	(b) Unless otherwise specified in the Administrative Resolution, each series [shall] MUST be identified by a year and a letter designation. Thus, for example, the first series in the year [2002] 2021 (if more than one series of notes or bonds is issued in the year [2002] 2021) [shall] MUST be designated "Revenue Notes (Water Projects), Series [2002-A] 2021-A"; "Revenue Bonds (Water Projects), Series [2002-A] 2021-A"; "Refunding Revenue Notes (Water Projects), Series [2002-A] 2021-A"; or "Refunding Revenue Bonds (Water Projects), Series [2002-A] 2021-A".
20 21	(c) The aggregate principal amount of revenue obligations to be issued at any one time <a [shall]="" [shall]<="" administrative="" be="" board="" by="" determined="" finance="" href="[shall] MUST" in="" must="" must]="" of="" resolution."="" td="" the=""></a>
22	SECTION 4. AND BE IT FURTHER ORDAINED, That:
23 24	(a) The net proceeds from the sale of revenue notes or revenue bonds, as the case may be, <a href="shall">[shall] MUST</a> be used and applied for the public purposes of:
25 26 27	<ol> <li>refinancing the City's outstanding revenue bonds and revenue notes that were issued to finance or refinance capital improvements for water facilities of the City;</li> </ol>
28 29	(2) financing, in whole or in part, the cost of the financed facilities (either directly or by repayment to the City, as provided in this Ordinance);
30 31 32	(3) funding capitalized interest on any series of revenue notes or revenue bonds, to the extent the Board of Finance considers necessary and in accordance with any time limit established by law on this funding;
33 34	(4) paying the costs of issuance of any series of revenue notes or revenue bonds; and
35 36 37	(5) funding any reserve funds, including reserves for the revenue notes or revenue bonds and operating reserves (to the extent provided by the Board of Finance), created under this Ordinance and the Administrative Resolution.

1 2	(b) The net proceeds from the sale of refunding obligations [shall] MUST be used and applied for the public purposes of:
3 4	(1) refinancing, restructuring, refunding, or renewing, in whole or in part, from time to time, any outstanding revenue notes, revenue bonds, refunding
5 6	obligations, or other indebtedness, including the payment of any redemption premium on them;
7	(2) paying any redemption premium in connection with obligations being
8	refinanced or refunded from the proceeds of the refunding obligations;
9	(3) paying the costs of issuance of any series of refunding obligations; and
10	(4) funding any reserve funds for the Refunding Obligations, including reserves
l 1	for the payment of the refunding obligations and operating reserves (to the
11 12 13	extent provided by the Board of Finance), created under this Ordinance and
13	the Administrative Resolution.
14	SECTION 5. AND BE IT FURTHER ORDAINED, That:
15	(a) The City finds and determines that the Board of Finance, being primarily responsible
16	for the issuance and sale of the City's certificates of indebtedness, has the expertise
17	and experience necessary to be primarily responsible for the determination of matters
18	set forth in this Ordinance to be within its jurisdiction.
19	(b) The market for revenue obligations of the City may change from time to time, and it
20	is in the City's best interest to continue the Board of Finance's exercise of its broad
21	authority and flexibility in connection with the issuance of revenue obligations.
22	SECTION 6. AND BE IT FURTHER ORDAINED, That:
23	(a) Before delivery of any series of revenue obligations, the Board of Finance [shall]
23	MUST adopt an Administrative Resolution.
25	woor adopt an 7 terministrative Resolution.
23 24 25 26	(b) The Administrative Resolution [shall] MUST prescribe, subject to the Enabling Laws:
27	(1) the principal amount of revenue obligations to be issued as a series at any one
28	time;
29	(2) the date of issue of the series of revenue obligations;
30	(3) the interest rate or rates to be borne by the series of revenue obligations or the
31	method by which the interest rate or rates is computed, including limitations on
31 32 33	the interest rate or rates beyond which further approvals of the Board of Finance
33	are required;
34	(4) the time periods and method of payment of interest on the series of revenue
35	obligations;
36	(5) the redemption provisions, if any, for the series of revenue obligations;

1	(6) the maturity or maturities of the series of revenue obligations;
2	(7) the denomination or denominations of any revenue obligations;
3 4	(8) the form, use of registration, and mechanics for payment of the revenue obligations; and
5 6	(9) any other terms necessary or desirable to carry out this Ordinance, including other matters determined by the Board of Finance under Section 17.
7 8 9 10	SECTION 7. AND BE IT FURTHER ORDAINED, That the Board of Finance may determine whether a particular issue or series of revenue obligations [shall] MUST be sold by competitive bidding or by private negotiations. That determination [shall] MUST be set forth in the Administrative Resolution for the issue or series to which it applies.
11	SECTION 8. AND BE IT FURTHER ORDAINED, That:
12 13 14	(a) The Board of Finance may adopt a master administrative resolution that establishes procedures to facilitate the prompt determination and approval of one or more of the matters set forth in this Ordinance.
15 16 17 18	(b) These procedures may include telephonic approval and subsequent telegraphic, electronic, or written confirmation of one or more matters by a designated officer of the City, subject to safeguards and guidelines prescribed in the master administrative resolution.
19	SECTION 9. AND BE IT FURTHER ORDAINED, That the Board of Finance may:
20 21	(1) establish procedures whereby a variable or floating rate or rates can be utilized for any series of revenue obligations;
22 23 24 25 26	(2) establish any necessary relations with a commercial bank or other appropriate institution to facilitate the payment of revenue obligations, including the use of general or standby letters of credit, lines of credit, bond insurance, demand features, loan agreements, credit facilities, liquidity facilities, backup loan arrangements, or notes or similar arrangements; and
27 28 29 30 31 32 33 34 35 36	(3) determine that the City should enter into a contract or agreement, payable from operating revenues, intended to place revenue obligations on the interest rate, currency, cash flow, or other basis desired by the Board of Finance, including any interest rate swap agreement, currency swap agreement, forward payment conversion agreement, or futures contract, any contract providing for payments based on levels of, or changes in, interest rates, currency exchange rates, or stock or other indices, any contract to exchange cash flows or a series of payments, or any contract, including an interest rate floor or cap, or an option, put, or call, to hedge payment, currency, rate, spread, or similar exposure, on the terms and provisions that the Board of Finance considers necessary or desirable.
37	SECTION 10. AND BE IT FURTHER ORDAINED, That:

1 2 3	(a) The principal of, premium (if any) on, interest on, and purchase price of revenue obligations and, to the extent provided in the Administrative Resolution, the amounts owed to the provider of any credit facility securing any revenue obligations:
4 5	(1) do not constitute, within the meaning of any constitutional or charter provision or otherwise, an indebtedness of the City or any other political subdivision of
6 7	the State of Maryland or a charge against the general credit or taxing powers of the City; and
8 9	(2) may be paid solely from the following, in the order and manner that the Board of Finance prescribes in the Administrative Resolution:
10	(i) operating revenues;
11 12	(ii) amounts in any funds pledged under the Administrative Resolution to the payment of the revenue obligations, including any reserve fund
12 13 14 15	established by the Board of Finance for payment of the principal of,
14	premium (if any) on, and interest on the revenue obligations and any
15	investment earnings on those funds (to the extent provided by the
16	Board of Finance);
17	(iii) unexpended proceeds of the revenue obligations, including investment
18 19	earnings on those proceeds (to the extent provided by the Board of Finance); and
20	(iv) other amounts legally available for these purposes.
21	(b) The issuance of revenue obligations does not constitute (directly, indirectly, or
22	contingently) an obligation, moral or otherwise, of the State of Maryland, of the City,
22 23	or of any other political subdivision of the State, to levy or pledge any form of
24	taxation whatever for their payment.
25	(C) Rates and charges of the water utility must be set, assessed, and
26	COLLECTED IN ACCORDANCE WITH CITY PROCEDURES, THE CITY CHARTER, THE
27	ADMINISTRATIVE RESOLUTION, AND APPLICABLE LAW TO THE EXTENT DEEMED
28	NECESSARY TO OPERATE THE WATER FACILITIES AND PROVIDE PAYMENT FOR THE
29	OUTSTANDING REVENUE OBLIGATIONS.
30	SECTION 11. AND BE IT FURTHER ORDAINED, That:
31	(a) From the proceeds of the revenue obligations, from other funds of the water utility, or
32	from any other sources, the Board of Finance may establish one or more reserve funds
32 33 34 35	for the revenue obligations, including debt service reserve funds, which may be
34	pledged to the payment of the principal of, premium (if any) on, interest on, and
35	purchase price of one or more series of revenue obligations in the event that the
36	operating revenues for any year are insufficient to pay these items for that year.

1	(b) This section does not preclude the establishment of other reserve funds, the amounts
2	in which are not pledged to payment of revenue obligations, in connection with the
3	revenue obligations or any subordinate obligations of the water utility, including a
4	renewal and replacement fund, a rate stabilization fund, a residual fund, and an
5	operating reserve fund.
3	operating reserve rund.
6	SECTION 12. AND BE IT FURTHER ORDAINED, That the City covenants that it will pay the
7	principal of, the premium (if any) on, and the interest on any revenue notes or refunding
8	revenue notes in the nature of bond anticipation notes from the first proceeds of refunding
9	revenue bonds issued under this Ordinance when, and as soon as, the reason for deferring
10	their issuance no longer exists and, in any event, in sufficient time to permit the revenue
11	obligations to be paid at maturity or extended maturity.
11	obligations to be paid at maturity of extended maturity.
12	SECTION 13. AND BE IT FURTHER ORDAINED, That:
13	(a) All revenue obligations and other agreements of the City under this Ordinance [shall]
14	MUST be executed in the name of the City and on its behalf by the Mayor and the
15	Director of Finance, by manual or facsimile signatures. The corporate seal of the City
16	[shall] MUST be printed or imprinted on the revenue obligations and attested by the
17	Custodian or Alternate Custodian of the City Seal, by manual or facsimile signature.
1 /	Custodian of Atternate Custodian of the City Scar, by manual of facsinine signature.
18	(b) If the Board of Finance finds that the nature of a transaction so requires, the Board
19	may establish in the Administrative Resolution a procedure whereby the Trustee, a
20	responsible trust company, or other authorized trustee, issuing agent, or paying agent
21	maintains an inventory of blank revenue obligations that have been previously
22	imprinted and signed and are available for delivery to purchasers under conditions
23	that require prompt action and delivery.
23	that require prompt action and activery.
24	(c) If any official whose signature appears on any series of revenue obligations ceases to
25	be an official before the delivery of the revenue obligations, or if any official whose
26	signature appears on any series of revenue obligations became an official after the
27	date of issue, the revenue obligations of that series are nonetheless valid and legally
28	binding limited obligations of the City in accordance with their terms.
20	omanig imited congations of the city in decordance with their terms.
29	SECTION 14. AND BE IT FURTHER ORDAINED, That:
30	(a) The proceeds from the sale of revenue obligations [shall] MUST be paid to the Director
31	of Finance for deposit, investment, and disbursement in accordance with the Enabling
32	Laws, this Ordinance, and the Administrative Resolution. ALL PREMIUMS RESULTING
33	FROM THE SALE OF THE REVENUE OBLIGATIONS ISSUED AND SOLD PURSUANT TO THE
34	PROVISIONS OF THIS ORDINANCE MUST BE APPLIED AS DIRECTED BY THE BOARD OF
35	FINANCE.
33	I INANCE.
36	(b) On presentation of the appropriate vouchers, as provided in the Administrative
37	Resolution, the Trustee or the City [shall] MUST pay from the proceeds of each series
38	of revenue obligations all costs of issuance. Nothing prevents the City from paying
39	any underwriting discount or placement fee payable in connection with any series of
40	revenue obligations by the underwriters' or placement agents' deduction of an amount
41	equal to the discount or placement fee from the offering price of the series of revenue
42	obligations.
	confancing.

1 2 3 4	(c)	The Trustee [shall] MUST credit to a special account established under the Administrative Resolution the amount, if any, of the proceeds of each series of revenue obligations designated as capitalized interest on that series of revenue obligations.
5 6 7	(d)	Before the proceeds of any series of revenue obligations are expended, all or any part of the proceeds may be invested by the Trustee, in accordance with the Administrative Resolution and within any limitation and in the manner provided by law.
8 9 10 11	(e)	On presentation to the Trustee or the City of appropriate requests, as provided in the Administrative Resolution, the Trustee [shall] MUST make payments from the proceeds of any series of revenue obligations for any of the purposes specified in this Ordinance and in the Administrative Resolution.
12 13 14 15 16 17 18 19 20 21 22 23	(f)	If the funds derived from the sale of the revenue [notes or revenue bonds]  OBLIGATIONS exceed the amount needed (i) to refund any outstanding obligations of the City to be refunded under the Administrative Resolution, [and] (ii) to finance the financed facilities, (III) TO PAY COSTS OF ISSUANCE AND CAPITALIZED INTEREST, AND (IV) TO FUND ANY RESERVES AND FOR ANY OTHER PURPOSES AUTHORIZED BY THE ADMINISTRATIVE RESOLUTION, the funds so borrowed and not [expended] NEEDED [for the public improvements authorized by this Ordinance] [shall] MUST be applied as determined by the Board of Finance, under the terms and conditions set forth in the Administrative Resolution, including to fund reserve fund deficiencies OR OTHER RESERVES, if any, to pay principal of or interest on revenue obligations, to redeem or purchase revenue obligations, or to pay for other capital projects of the water utility within any limitation provided by law.
24	SECTIO	ON 15. AND BE IT FURTHER ORDAINED, That:
25 26	(a)	The Board of Finance may take the actions and make the commitments on behalf of the City described in this Section 15.
27 28 29 30 31 32	(b)	The Board of Finance may determine and set forth the form, terms, provisions (including redemption provisions and sinking fund requirements, if any), manner or method of issuing and selling the revenue obligations (including negotiated or competitive bid sale), time or times of issuance, security for the revenue obligations, and all other details and other matters necessary or desirable in connection with the authorization, issuance, sale, and payment of the revenue obligations.
33 34 35 36 37 38	(c)	In conjunction with the prospective underwriters or placement agents, if any, for the revenue obligations, the Board of Finance may prepare and distribute preliminary and final official statements or placement memoranda or circulars as the Board of Finance considers necessary or desirable. All preliminary official statements or placement memoranda or circulars [shall] MUST be clearly marked to indicate that they are subject to completion and amendment.

revenue obligations.

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(d) (1) The Board of Finance may determine the dates, times, and places for submission

of an underwriting or placement agreement or purchase contract by the underwriters or placement agents for the revenue obligations or purchasers of the

1 2	(2) The underwriting or placement agreement or purchase contract [shall] MUST specify:
3 4	(i) the interest rate or rates proposed to be paid on the revenue obligations or the method by which the interest rate or rates [shall] MUST be computed;
5 6	(ii) the price at which the revenue obligations are to be sold to the underwriters, placement agents, or purchasers; and
7 8 9	(iii) any other matters that the underwriters, placement agents, or purchasers and the Board of Finance consider necessary or desirable to effect the sale and delivery of the revenue obligations.
10 11 12 13 14	(e) The Board of Finance may determine the interest rate or rates to be paid by the City on the revenue obligations or the method by which the interest rate or rates is computed [in accordance with the proposed underwriting or placement agreement or purchase contract submitted by the underwriters or placement agents for the revenue obligations or purchasers of the revenue obligations].
15 16 17	(f) The Board of Finance, as it considers necessary or desirable, may appoint one or more banks with trust powers, or trust companies, as Trustee, registrar, or paying agent for the revenue obligations.
18 19	(g) (1) The Board of Finance may approve the form of trust agreements (which may be the Administrative Resolution) between the City and the Trustee.
20	(2) The trust agreements may:
21 22 23	<ul> <li>(i) pledge or assign all or any part of the security of the revenue obligations, consistent with the covenants contained in this Ordinance and the Administrative Resolution;</li> </ul>
24 25 26	<ul><li>(ii) contain reasonable and proper provisions for the protection and enforcement of the rights and remedies of the holders of revenue obligations;</li></ul>
27 28	(iii) set forth the rights and remedies of the holders of revenue obligations and the Trustee;
29 30	(iv) restrict the individual right of action by the holders of revenue obligations
31 32 33 34 35	(v) provide for the issuance of additional revenue obligations subordinate to, or on a parity with, revenue obligations previously issued under the trust agreement or the Administration Resolution, consistent with this Ordinance and the provisions of the trust agreement or the Administrative Resolution; and
36 37 38	(vi) contain whatever other provisions the Board of Finance considers reasonable and proper for the security of the holders of revenue obligations.

1 2 3	(h) The Board of Finance may amend, restate, or supplement the Administrative Resolution in accordance with the Enabling Laws, this Ordinance, and the Administrative Resolution.
4 5 6 7	SECTION 16. AND BE IT FURTHER ORDAINED, That the Board of Finance may perform any and all actions that it considers necessary or desirable to effect the issuance and sale of the revenue obligations in accordance with this Ordinance and the underwriting or placement agreements or purchase contracts for the revenue obligations.
8 9	SECTION 17. AND BE IT FURTHER ORDAINED, That, before any revenue obligations are sold, the Board of Finance may determine by administrative resolution:
10	(1) the provisions of the trust agreement between the City and the Trustee;
11 12	(2) the manner of execution, authentication, registration, and transfer of the revenue obligations;
13	(3) provisions for authentication and delivery of the revenue obligations;
14 15 16	(4) the terms of any private insurance, public insurance, or other security for the revenue obligations;
17 18	(5) provisions for creating, holding, and disbursing any funds and accounts to be held by the Trustee or the Director of Finance;
19	(6) provisions for applying the operating revenues;
20 21	(7) provisions for the security for and investment of money held by the Trustee or the Director of Finance;
22	(8) the procedures for redeeming the revenue obligations;
23	(9) remedies for holders of revenue obligations in the event of default;
24	(10) the duties, rights, and immunities of the Trustee;
25 26	(11) the manner of executing instruments by holders of revenue obligations and the method of proving ownership of revenue obligations;
27	(12) provisions for modifying the trust agreement;
28	(13) provisions for the defeasance of revenue obligations;
29 30	(14) the forms of the revenue obligations (including book-entry or certificated bonds) and of the Trustee's authentication certificate; [and]
31 32 33	(15) any other matters in connection with the authorization, issuance, security, sale, payment, and refunding of the revenue obligations that the Board of Finance considers appropriate[.]; AND

(16) THE PREPARATION AND DISTRIBUTION OF AN OFFICIAL STATEMENT, PLACEMENT MEMORANDUM OR OTHER DISCLOSURE DOCUMENT.
SECTION 18. AND BE IT FURTHER ORDAINED, That any resolution adopted under this Ordinance is considered to be administrative.
SECTION 19. AND BE IT FURTHER ORDAINED, That nothing in this Ordinance precludes a consolidation or other combination of the water utility, [and] the wastewater utility AND THE STORMWATER UTILITY or any budgetary restructuring or interfund reorganization of these
utilities, so long as it is determined, in accordance with procedures set forth in the Administrative Resolution, that the consolidation or combination will not impair the security for the revenue obligations.
SECTION 20. AND BE IT FURTHER ORDAINED, That nothing in this Ordinance precludes a pledge, with respect to the revenue obligations, of revenues of and amounts held by the water utility, including the operating revenues, under different or alternative formulations than that provided in this Ordinance and the Administrative Resolution.
SECTION 21. AND BE IT FURTHER ORDAINED, That[:]
[(a) The] THE Mayor and City Council may amend or supplement this Ordinance from time to time as necessary or desirable to increase the authorized amount of revenue obligations and for any other purpose, as long as the action is otherwise consistent with the terms of this Ordinance, the Administrative Resolution, and the revenue obligations.
[(b) The Administrative Resolution shall provide that no additional revenue obligations may be issued under this Ordinance unless:
(1) no event of default exists on the date that the additional revenue obligations are issued; and
(2) there is a determination, under the Administrative Resolution, that the rate requirements prescribed by the Administrative Resolution will be met on the date that the additional revenue obligations are issued.]
SECTION 22. AND BE IT FURTHER ORDAINED, That if the Board of Finance fails to take any
action or act on any matter delegated to it or authorized to be implemented by it, the action or matter may be taken or acted on or implemented by a resolution of the Mayor and City Council.
SECTION 23. AND BE IT FURTHER ORDAINED, That:
(a) Revenue obligations may be issued under this Ordinance with the expectation that interest on the revenue obligations will be exempt from federal income taxation ("tax-exempt obligations").

1 2 3 4 5	(b) The Administrative Resolution under which tax-exempt obligations are issued [shall] MUST prescribe covenants and matters that the Board of Finance considers necessary or desirable to assure that the revenue obligations will not be considered "arbitrage bonds" within the meaning of § 148 of the Internal Revenue Code and its regulations and to assure holders of the revenue obligations that interest on them will be and
6	remain exempt from federal income taxation.
7	(c) The Mayor, the Director of Finance, and the Chief of the Bureau of Treasury
8	Management [shall] MUST prepare or cause to be prepared and [shall] MUST execute
9 10	any certification, opinion, or other document that may be required to maintain the exemption of interest on tax-exempt obligations from federal income taxation.
11	SECTION 24. AND BE IT FURTHER ORDAINED, That the covenants contained in this Ordinance
12	are for the benefit of the holders of the revenue obligations from time to time and are
13	enforceable by those holders, subject to any limitations set forth in the Administrative
14	Resolution.
15	SECTION 25. AND BE IT FURTHER ORDAINED, That the provisions of this Ordinance are
16	severable. If any provision, sentence, clause, section, or other part of this Ordinance is held
17	illegal, invalid, unconstitutional, or inapplicable to any person or circumstances, that
18	illegality, invalidity, unconstitutionality, or inapplicability does not affect or impair any of the
19	remaining provisions, sentences, clauses, sections, or parts of this Ordinance or their
20 21	application to other persons or circumstances. It is the intent of the Mayor and City Council that this Ordinance would have been adopted even if the illegal, invalid, unconstitutional, or
22	inapplicable provision, sentence, clause, section, or other part had not been included in this
23	Ordinance, and as if the person or circumstances to which this Ordinance or part are
24	inapplicable had been specifically exempted.
25	SECTION 2. AND BE IT FURTHER ORDAINED, That the Board of Finance may amend, restate,
26	or supplement the 2002 Resolution, in accordance with that Resolution's provisions governing
27	amendments, to accomplish any of the purposes set forth in this Ordinance and to specify,
28	prescribe, determine, provide for, approve, and amend, from time to time, the form, terms,
29	provisions, manner, or method of issuing and selling the revenue obligations (including
30	negotiated or competitive bid sale), time or times of issuance, security for the revenue
31	obligations, and all other details and other matters necessary or desirable in connection with the
32	authorization, issuance, sale, and payment of the revenue obligations and to do all things
33	necessary, proper, or expedient in connection with the issuance and sale of those revenue
34	obligations.

enacted.

35 36 SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the date it is