Introduced by: Councilmember Schleifer Prepared by: Department of Legislative Reference Date: April 25, 2018 Referred to: JUDICIARY AND LEGISLATIVE INVESTIGATIONS Committee Also referred for recommendation and report to municipal agencies listed on reverse. CITY COUNCIL 8 - 0232 A BILL ENTITLED AN ORDINANCE concerning **Diaper-Changing Amenity** FOR the purpose of requiring certain buildings and occupancies to provide diaper-changing amenities accessible to both male and female occupants; and providing for a special effective date. By adding Article - Building, Fire, and Related Codes Section 2-103 (BC § 1210.4) Baltimore City Revised Code (2015 Edition)

\*\*The introduction of an Ordinance or Resolution by Councilmembers at the request of any person, firm or organization is a courtesy extended by the Councilmembers and not an indication of their position.

#### Agencies

Other:	Other:
Other:	Other:
Other:	Other:
Wage Commission	Employees, Retirement System
Planning Commission	Commission on Sustainability
Parking Authority Board	Comm. for Historical and Architectural Preservation
Labor Commissioner	elsaqqA gninoZ bns lsqipinuM to brsod
Fire & Police Employees' Retirement System	Board of Ethics
Environmental Control Board	Board of Estimates
	Boards and Coi
Other:	Other:
Other:	Other:
Police Department	
Office of the Mayor	Buinnald To Insmiraged
Mayor's Office of Information Technology	Department of Human Resources
Mayor's Office of Human Services	Department of Housing and Community Development
Mayor's Office of Employment Development	Department of General Services
Health Department	Department of Finance
Fife Department	Department of Audits
Department of Transportation	Comptroller's Office
Department of Recreation and Parks	City Solicitor
Department of Real Estate	Baltimore Development Corporation
Department of Public Works	Bakimore City Public School System

## CITY OF BALTIMORE ORDINANCE 18 - 182 Council Bill 18-0232

Introduced by: Councilmembers Schleifer, Henry, President Young, Councilmembers Costello, Scott, Burnett, Dorsey, Sneed, Stokes, Middleton, Reisinger, Bullock, Cohen, Pinkett, Clarke Introduced and read first time: April 30, 2018

Assigned to: Judiciary and Legislative Investigations Committee

Committee Report: Favorable with amendments

Council action: Adopted

Read second time: October 15, 2018

#### AN ORDINANCE CONCERNING

1	Diaper-Changing Amenity
2 3 4	FOR the purpose of requiring certain buildings and occupancies to provide diaper-changing amenities accessible to both male and female occupants; and providing for a special effective date.
5	By adding
6	Article - Building, Fire, and Related Codes
7	Section 2-103 (BC § 1210.4)
8	Baltimore City Revised Code
9	(2015 Edition)
10	By repealing and reordaining, with amendments
11	Article 1 - Mayor, City Council, and Municipal Agencies
12	Section 40-14(e)(5c)
13	Baltimore City Code
14	(Edition 2000)
15	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the
16	Laws of Baltimore City read as follows:
17	Baltimore City Revised Code
18	Article – Building, Fire, and Related Codes
19	Part II. International Building Code
20	§ 2-103. City modifications.
21	The additions, deletions, amendments, and other modifications adopted by the City are as

EXPLANATION: CAPITALS indicate matter added to existing law.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates matter added to the bill by amendment.

<u>Strike out</u> indicates matter stricken from the bill by amendment or deleted from existing law by amendment.

#### Council Bill 18-0232

1	Chapter 12. Interior Environment
2	Sections 1204 to [1210] 1209 {As in IBC}
3	Section 1210 Toilet and Bathroom Requirements
4	1210.1 TO 1210.3 {AS IN IBC}
5	1210.4 DIAPER-CHANGING AMENITY.
6 7 8 9	IN EVERY ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M OCCUPANCY AND IN EVERY CITY OWNED OR OCCUPIED BUILDING, ON EACH FLOOR AREA THAT CONTAINS A PUBLIC TOILET OR BATHROOM, BOTH MALE AND FEMALE OCCUPANTS MUST HAVE ACCESS TO AT LEAST ONE SAFE, SANITARY, CONVENIENT, AND DISCREET DIAPER-CHANGING STATION, DECK, TABLE, OR SIMILAR AMENITY.
11	1210.4. DIAPER-CHANGING AMENITIES.
12 13 14 15 16 17	EVERY NEW OR RENOVATED ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M OCCUPANCY, AS THOSE TERMS ARE DEFINED IN THE INTERNATIONAL BUILDING CODE § 303, § 304, AND § 309 WITH AT LEAST ONE PUBLIC BATHROOM, AND EVERY CITY-OWNED OR -OCCUPIED BUILDING WITH AT LEAST ONE
18 19 20	PUBLIC BATHROOM. MUST INCLUDE A DIAPER-CHANGING AMENITY IN ITS PUBLIC BATHROOMS, WHETHER DESIGNATED FOR MEN OR WOMEN OR BOTH, OR IN ANOTHER APPROPRIATE, SANITARY SPACE THAT BOTH MEN AND WOMEN CAN ACCESS.  1210.4.2. EXCEPTIONS.
22 23 24	THIS § 1210.4 DOES NOT APPLY TO THE FOLLOWING ASSEMBLY GROUP A, BUSINESS GROUP-B, AND MERCANTILE GROUP M OCCUPANCIES AND CITY-OWNED OR-OCCUPIED BUILDINGS:
25 26 27	1. ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M OCCUPANGIES AND CITY-OWNED OR -OCCUPIED BUILDINGS UNDERGOING RENOVATIONS IF THE RENOVATIONS DO NOT REQUIRE A BUILDING PERMIT;
28 29 30	2. ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M OCCUPANGIES AND CITY-OWNED OR -OCCUPIED BUILDINGS THAT PROHIBIT ENTRANCE TO MINORS; AND
31 32 33 34 35 36 37 38	3. ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M OCCUPANCIES FOR WHICH THE BUILDING OFFICIAL DETERMINES THAT THE INSTALLATION OF A DIAPER-CHANGING AMENITY IS NOT FEASIBLE OR WOULD RESULT IN A FAILURE TO COMPLY WITH APPLICABLE BUILDING STANDARDS GOVERNING THE RIGHT OF ACCESS FOR PERSONS WITH DISABILITIES ARE EXEMPT FROM THE REQUIREMENTS OF THIS PROVISION. CITY-OWNED OR - OCCUPIED BUILDINGS WILL NOT BE EXEMPT FROM THE REQUIREMENTS OF THIS PROVISION.

#### Council Bill 18-0232

1	1210.4.3. COMPLIANCE WITH OTHER LAWS.
2 3 4 5	ALL DIAPER-GHANGING AMENITIES MUST COMPLY WITH THE REQUIREMENTS OF THIS BALTIMORE CITY BUILDING, FIRE, AND RELATED CODES ARTICLE AND WITH ANY STATE AND FEDERAL LAWS, INCLUDING THE AMERICANS WITH DISABILITY ACT, THAT DEAL WITH THE INSTABLATION OF DIAPER-GHANGING AMENITIES.
6	Baltimore City Code
7	Article 1. Mayor, City Council, and Municipal Agencies
8	Subtitle 40. Environmental Control Board
9	§ 40-14. Violations to which subtitle applies.
10	(e) Provisions and penalties enumerated.
11	(5c) Building, Fire, and Related Codes Article - Building Code
12	§ 105.14. Work without permit \$500
13	§ 115.3. Stop-work order: Unlawful continuance \$500
14 15 16 17	§ 123.8. Failure to comply with notice       Unsafe structure {§ 116}       \$900         Condemnation proceedings {§ 120}       \$500         All other notices (excluding citations)       \$250
18	§ 1210.4. DIAPER-CHANGING AMENITIES \$500
19	§ 3302.2. Construction Safeguards: Waste and debris \$250
20	§ 3808. Traffic Mitigation Enforcement \$1,000
21 22 23	SECTION 2. AND BE IT FURTHER ORDAINED, That the catchlines contained in this Ordinance are not law and may not be considered to have been enacted as a part of this or any prior Ordinance.
24 25	SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 90th day after the date it is enacted.

#### Council Bill 18-0232

Certified as duly passed this day ofOCT 2.9	President, Baltimore City Council
Certified as duly delivered to Her Honor, the Mayor, this day ofOCT 29 2018	Chief Clerk
Approved this 9 day of November, 2018	Cather Mayor, Baltimore City

Chief Solicitor

PORMATTED BY DLR

### Amendments to Council Bill 18-0232 (1st Reader Copy)

By: Judiciary and Legislative Investigations Committee

#### Amendment No. 1



On page 2, strike lines 1 through 6 in their entireties and substitute:

"1210.4. DIAPER-CHANGING AMENITIES.

#### 1210.4.1. IN GENERAL.

"EVERY NEW OR RENOVATED ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M OCCUPANCY, AS THOSE TERMS ARE DEFINED IN THE INTERNATIONAL BUILDING CODE § 303, § 304, AND § 309 WITH AT LEAST ONE PUBLIC BATHROOM, AND EVERY CITY-OWNED OR -OCCUPIED BUILDING WITH AT LEAST ONE PUBLIC BATHROOM, MUST INCLUDE A DIAPER-CHANGING AMENITY IN ITS PUBLIC BATHROOMS, WHETHER DESIGNATED FOR MEN OR WOMEN OR BOTH, OR IN ANOTHER APPROPRIATE, SANITARY SPACE THAT BOTH MEN AND WOMEN CAN ACCESS.

#### 1210.4.2. EXCEPTIONS.

THIS § 1210.4 DOES NOT APPLY TO THE FOLLOWING ASSEMBLY GROUP A. BUSINESS GROUP-B, AND MERCANTILE GROUP M OCCUPANCIES AND CITY-OWNED OR - OCCUPIED BUILDINGS:

- 1. ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M
  OCCUPANCIES AND CITY-OWNED OR -OCCUPIED BUILDINGS UNDERGOING
  RENOVATIONS IF THE RENOVATIONS DO NOT REQUIRE A BUILDING PERMIT:
- 2. ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M
  OCCUPANCIES AND CITY-OWNED OR -OCCUPIED BUILDINGS THAT PROHIBIT
  ENTRANCE TO MINORS; AND
- 3. ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M

  OCCUPANCIES FOR WHICH THE BUILDING OFFICIAL DETERMINES THAT THE

  INSTALLATION OF A DIAPER-CHANGING AMENITY IS NOT FEASIBLE OR

  WOULD RESULT IN A FAILURE TO COMPLY WITH APPLICABLE BUILDING

  STANDARDS GOVERNING THE RIGHT OF ACCESS FOR PERSONS WITH

  DISABILITIES ARE EXEMPT FROM THE REQUIREMENTS OF THIS PROVISION.

## <u>CITY-OWNED OR -OCCUPIED BUILDINGS WILL NOT BE EXEMPT FROM THE REQUIREMENTS OF THIS PROVISION.</u>

#### 1210.4.3. COMPLIANCE WITH OTHER LAWS.

ALL DIAPER-CHANGING AMENITIES MUST COMPLY WITH THE REQUIREMENTS OF THIS BALTIMORE CITY BUILDING, FIRE, AND RELATED CODES ARTICLE AND WITH ANY STATE AND FEDERAL LAWS. INCLUDING THE AMERICANS WITH DISABILITY ACT, THAT DEAL WITH THE INSTALLATION OF DIAPER-CHANGING AMENITIES."

#### Amendment No. 2

On page 1, after line 10, insert:

"By amending

Article 1. Mayor, City Council, and Municipal Agencies

Section 40-14(e)(5c)

Baltimore City Code

(Edition 2000);"

and on page 2, after line 6, insert:

#### "Baltimore City Code

#### Article 1. Mayor, City Council, and Municipal Agencies

#### Subtitle 40. Environmental Control Board

#### § 40-14. Violations to which subtitle applies.

(e) Provisions and penalties enumerated.

#### (5c) Building, Fire, and Related Codes Article - Building Code

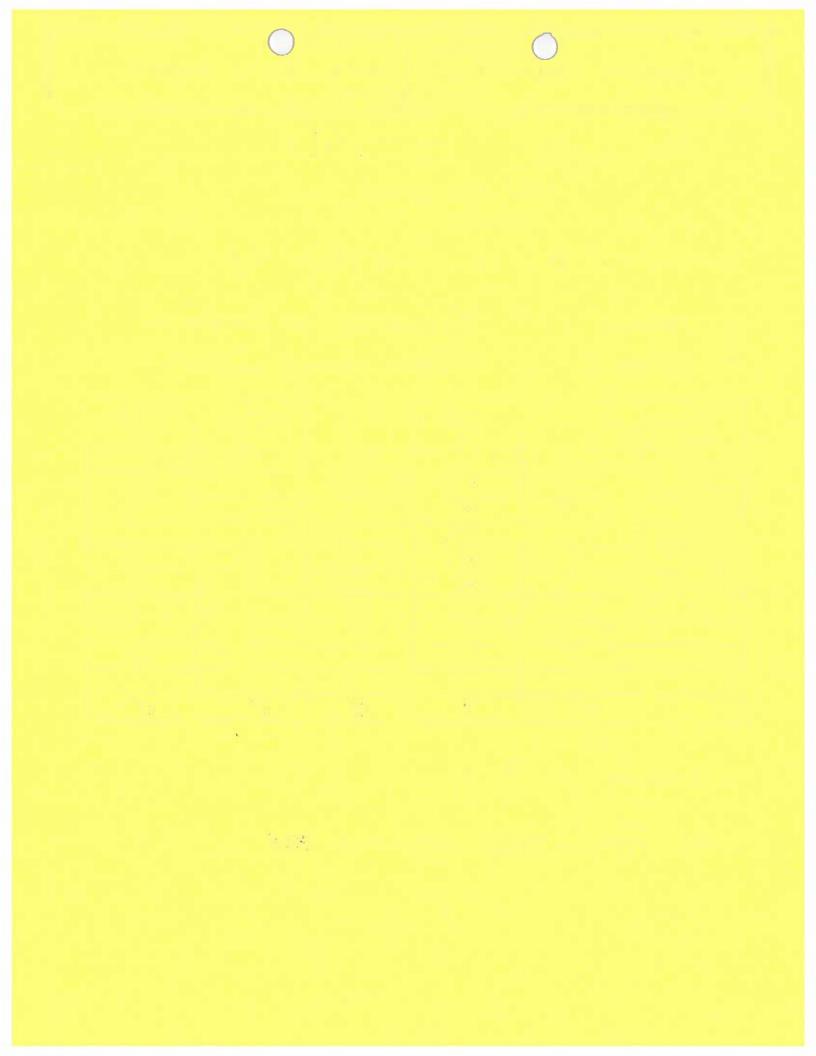
§ 105.14. Work without permit	\$500
§ 115.3. Stop-work order: Unlawful continuance	\$500
§ 123.8. Failure to comply with notice	
Unsafe structure (§ 116)	\$900
Condemnation proceedings {§ 120}	\$500
All other notices (excluding citations)	\$250

§ 1210.4. Diaper-Changing Amenities	\$500
§ 3302.2. Construction Safeguards: Waste and debris.	\$250
§ 3808. Traffic Mitigation Enforcement	\$1,000"

	e A

# JUDICIARY AND LEGISLATIVE INVESTIGATIONS COMMITTEE VOTING RECORD

BILL#: <u>CC-18-0232</u>	DAT	E: 10 9	18	
TITI	LE: <u>Diaper-C</u>	hanging Amer	iity	
MOTION BY: Clarke	SE	CONDED BY	Y: <u>Seett</u>	
☐ FAVORABLE	FAV	ORABLE W	ITH AMEND	MENTS
☐ UNFAVORABLE ☐ WITHOUT RECOMMENDATION				
NAME	YEAŞ	NAYS	ABSENT	ABSTAIN
Costello, E., Chair	7,			
Clarke, M., Vice Chair				
Bullock, J.				
Pinkett, L.	$\square$			
Reisinger, E.	<b>1</b> ,			
Scott, B.	I,			
Stokes, R.				
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TOTALS	7	Ø	Ø	Ø
CHAIRPERSON: C-V-C				
COMMITTEE STAFF: Matthew L. Peters, Initials: MLG				



JF	Name & Title	Dr. Leana Wen, Commissioner	Health Department	ANTH DEPARTAGE
R O M	Agency Name & Address	Health Department 1001 E. Fayette Street Baltimore, Maryland 21201	AGENCY REPORT	STORE MARK
	Subject	18-0232 – Diaper-Changing Amenity		

To: President and Members of the City Council c/o 409 City Hall October 9, 2018

The Baltimore City Health Department (BCHD) is pleased to have the opportunity to review #18-0232. This legislation would require that any new and recently renovated building have a diaper changing amenity within each bathroom.

Council Bill #18-0232 has many positive public health and equity implications. Other jurisdictions have adopted similar laws citing similar benefits. The first law to be introduced requiring universal diaper changing amenities was passed in New York City in January of 2018.<sup>1</sup> On the federal level, a more limited law, the BABIES Act, was signed into law by President Obama in 2016, making diaper changing stations mandatory in all restrooms in federal buildings, men's rooms included.<sup>2</sup> Since the adoption of New York City's legislation, both California and the state of New York have passed diaper changing amenities legislation.<sup>3</sup>

The New York City bill sponsor, Councilman Rafael Espinal, was quoted as saying, "After witnessing a father changing his daughter's diaper on an unsanitary sink in a public space, I realized diaper changing stations must be a requirement in all public bathrooms, because moms and dads should have equal access to sanitary and safe spaces when changing their baby's diapers." His comments reflect a 2013 Centers for Disease Control study in which it was found that "nine out of 10 fathers (90%) who lived with children under age five bathed, diapered, or dressed the children, or helped them bathe, dress, or use the toilet 'every day' or 'several times a week." With the knowledge that both mothers and fathers frequently share these duties, equal access to diaper changing stations is of paramount concern when addressing the gender equity issues associated with raising young children.

As mentioned by New York City Councilman Espinal, cleanliness and general sanitary conditions are also a concern for many parents with respect to diaper changing. Public restrooms potentially have between "500 to a few thousand bacteria for every centimeter squared, depending on how often [they

<sup>&</sup>lt;sup>5</sup> Jones, Jo and Mosher, William D., "Fathers' Involvement With Their Children: United States, 2006–2010," Division of Vital Statistics; <a href="https://www.cdc.gov/nchs/data/nhsr/nhsr071.pdf">https://www.cdc.gov/nchs/data/nhsr/nhsr071.pdf</a>



<sup>&</sup>lt;sup>1</sup> Intro. 1241-A, <a href="https://legistar.council.nyc.gov/View.ashx?M=F&ID=5738632&GUID=B2A1208E-8793-45D9-9C85-AF241C29385D">https://legistar.council.nyc.gov/View.ashx?M=F&ID=5738632&GUID=B2A1208E-8793-45D9-9C85-AF241C29385D</a>

<sup>&</sup>lt;sup>2</sup> H.R.5147 - BABIES Act, https://www.congress.gov/114/plaws/publ235/PLAW-114publ235.pdf

<sup>&</sup>lt;sup>3</sup> AB-1127, <a href="https://ieginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill\_id=201720180AB1127">https://ieginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill\_id=201720180AB1127</a>; A09511, <a href="https://www.budget.ny.gov/pubs/archive/fy19/exec/fy19artVlls/WAArticleVII.pdf">https://www.budget.ny.gov/pubs/archive/fy19/exec/fy19artVlls/WAArticleVII.pdf</a>

<sup>4</sup> http://newyork.cbslocal.com/2018/01/14/diaper-changing-stations/

are] cleaned," with these bacteria including "E. coli and salmonella," and other "potentially dangerous bacteria like campylobacter, klebsiella, and C. diff." Other potential harms surround not having a secure flat surface for diaper changing, which could potentially result in injury for uncooperative young children. Given the potential harm, the potential solution of diaper changing amenities is fairly inexpensive. In the incredibly expensive New York City real estate market, Councilman Espinal mentioned very little pushback from developers and noted that "the changing tables themselves cost between \$155 and \$185... a low cost for a big benefit."

Altogether, BCHD believes that Council Bill #18-0232 is a pivotal step toward ensuring all parents of young children are able to share equally in their parental obligations, while also protecting the well-being of said children. For the forgoing reasons, the Baltimore City Health Department urges a favorable report on Council Bill #18-0232.

<sup>&</sup>lt;sup>6</sup> "Ecological succession and viability of human-associated microbiota on restroom surfaces," American Society for Microbiology, <a href="https://aem.asm.org/content/early/2014/11/10/AEM.03117-14">https://aem.asm.org/content/early/2014/11/10/AEM.03117-14</a>; "Everything You Never Wanted to Know About Public Toilets," Women's Health, <a href="https://www.womenshealthmag.com/health/a19985012/public-bathroom-facts/">https://www.womenshealthmag.com/health/a19985012/public-bathroom-facts/</a>

<sup>7 &</sup>quot;New York City Just Recognized That It's Not Only Women Who Have To Change Diapers," Huffington Post, https://www.huffingtonpost.com/entry/nyc-changing-table-bill us 5a2abb0ee4b073789f6945c0

F	Name& Title	Steve Sharkey, Director	CITY OF	10 A 2E
R	Agency Name& Address	Department of General Services 200 Holliday Street, Suite 800 Baltimore, Maryland 21202	BALTIMORE	1191
M	Subject	Support – City Council Bill 18-0232 – Diaper- Changing Amenity	INILINI	

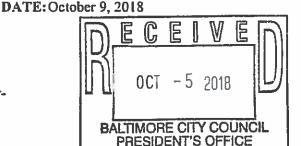
favorable

TO: The Honorable President and Members of the City Council

Room 409, City Hall 100 N. Holliday Street Baltimore, Maryland 21202

Re: Support with Amendment – City Council Bill 18-0232 – Diaper-Changing Amenity

Dear President Young and Members of the City Council:



The Department of General Services reviewed City Council Bill 18-0232 – Diaper-Changing Amenity as introduced by Councilman Schleifer with the purpose of requiring certain buildings and occupancies to provide diaper-changing amenities accessible to both male and female occupants; and providing for a special effective date. The department SUPPORTS City Council Bill 18-0232 – Diaper-Changing Amenity.

The bill states that "in every...City-owned or -occupied building, on each floor area that contains a public toilet or bathroom, both male and female occupant must have access to at least one safe, sanitary, convenient, and discreet diaper-changing station, deck, table, or similar amenity." As the chartered custodian, responsible for the management, maintenance, and renovation of a diverse portfolio of city-owned properties, the Department of General Services is in the position to properly and swiftly execute the requirements of the legislation.

While the legislation only requires an amenity be provided in a new or renovated public building restroom, the department is taking a pro-active, family-friendly approach by installing units in the City's most public facing properties: Govans Multi-Purpose Center, Charles L. Benton, Jr. Building, The Councilman Harry S. Cummings Building, People's Court, Mitchell Courthouse, Courthouse East, City Hall, Abel Wolman Municipal Building, and the Park Heights Multi-Purpose Center. For example, this past weekend the department installed a diaper-changing amenities in City Hall's first floor factation room.

DGS will install nearly 40 units across the public building portfolio within the next year. Currently, the department's facilities maintenance staff are conducting on-site field measurements to ensure the correct unit size and adequate space to place an order for the diaper-changing amenities. The department has found several wall mounted, diaper-changing table options the in-house staff can install across the city. The total cost of the amenities and installation is estimated to cost between \$8,000 and \$12,500 depending on the payrate of the staff and the unit(s) the department selects.

The Department of General Services reviewed City Council Bill 18-0232 – Diaper-Changing Amenity and requests that the City Council give the bill favorable consideration.



#### CITY OF BALTIMORE

CATHERINE E PUGH, Mayor

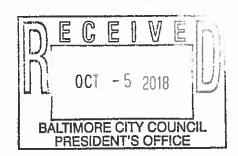


#### DEPARTMENT OF LAW

ANDRE M. DAVIS, City Solicitor 101 City Hall Baltimore, Maryland 21202

October 5, 2018

The Honorable President and Members of the Baltimore City Council Attn: Natawna B. Austin, Executive Secretary Room 409, City Hall 100 N. Holliday Street Baltimore, Maryland 21202



Re: City Council Bill 18-0232 - Diaper Changing Amenity

President and City Council Members:

The Law Department has reviewed City Council Bill 18-0232 for form and legal sufficiency. The bill would amend Building Code to require that certain buildings and occupancies to provide diaper changing amenities accessible to both male and female occupants. The Law Department has been advised that substantial amendments are being offered to this bill. This report will focus on the bill with the proposed amendments.

The bill as amended requires all new and renovated public buildings to incorporate a diaper changing amenity in its public bathrooms or appropriate private, sanitary space accessible to both men and women. The bill provides for certain exemptions including if the building official determines it is not feasible. "Public building" is defined broadly to include not only buildings owned or occupied by the City but also Assembly Group A buildings which include places where people gather for civic, social or religious functions; recreation or food and drink consumption or awaiting transportation; Business Group B including buildings used for office. professional or service-type transactions and Merchant Group M including buildings used for the display and sale of merchandise. In order to be subject to this law, such buildings must already have at least one public bathroom.

It is important to note that installation of diaper changing amenities is covered in the Americans with Disabilities Act (ADA). The ADA has substantial requirements to ensure a safe changing station and changing tables that do not obstruct the required width of an accessible route to the facilities in the bathroom. Federal law regarding diaper changing amenities provides that "subject to reasonable accommodations that may be made for individuals in accordance with the ADA" restrooms in public buildings shall be equipped with baby changing facilities. See 40 USC Sec. 3314 et seq. (2016) It would be worthwhile to include in the bill a reference to the requirements of the ADA. (See attached suggested amendment.)

Accordingly, the Law Department approves the bill for form and legal sufficiency

For M Amend

Sincerely,

Clena Di Pietro
Elena R. DiPietro

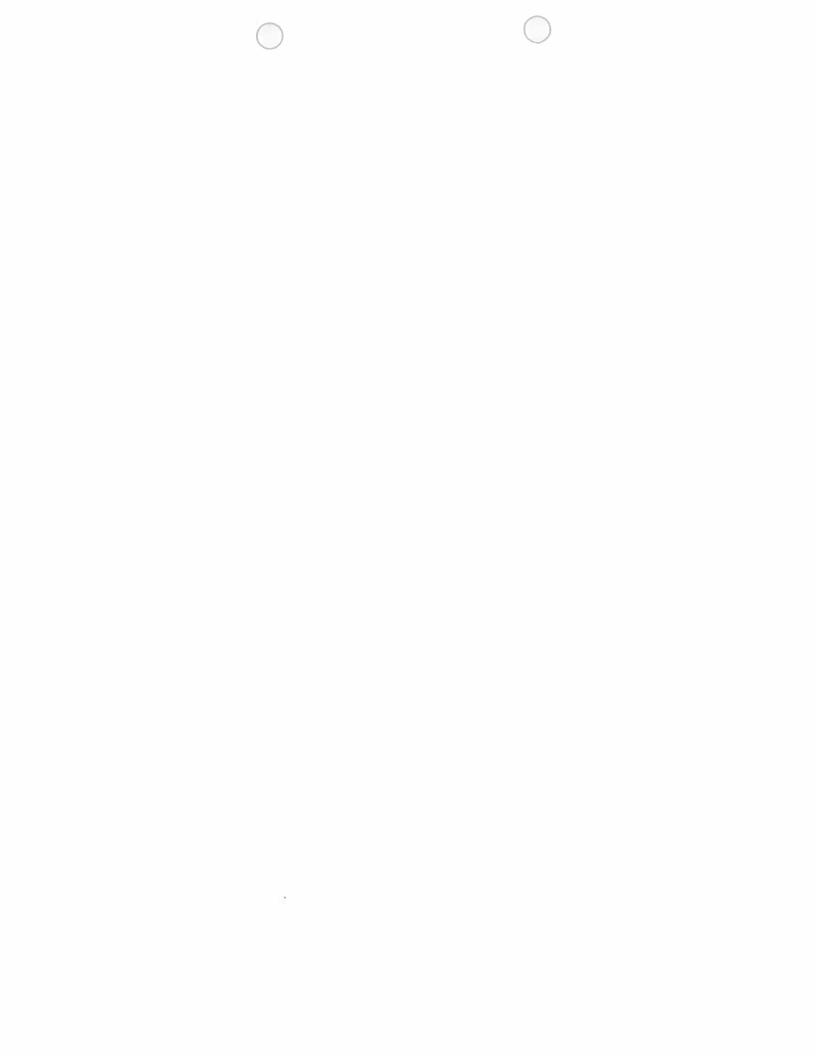
Division Chief

cc: Andre Davis, City Solicitor

Karen Stokes, Director, Mayor's Office of Government Relations

Kyron Banks, Mayor's Legislative Liaison

Ashlea Brown, Assistant Solicitor Hilary Ruley, Chief Solicitor Victor Tervala, Chief Solicitor



#### SUGGESTED AMENDMENT TO CITY COOUNCIL BILL18-0232

Section 19-102(b) -All diaper changing amenities shall comply with the requirements of Baltimore City Building, Fire and Related Codes and with any applicable State and federal laws regarding the installation of diaper changing amenities including the ADA.

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# The Baltimore City Department of HOUSING & COMMUNITY DEVELOPMENT

#### **MEMORANDUM**

To: The Honorable President and Members of the Baltimore City Council

c/o Natawna Austin, Executive Secretary

From: Michael Braverman, Housing Commissioner

Date: September 26, 2018

Re: City Council Bill 18-0232 - Diaper-Changing Amenity

The Department of Housing and Community Development (HCD) has reviewed City Council Bill 18-0232, for the purpose of requiring certain buildings and occupancies to provide diaper-changing amenities accessible to both male and female occupants; and providing for a special effective date.

If enacted, this bill would create requirements for diaper changing facilities in certain restrooms. HCD understands that there are amendments for consideration that will be discussed at the hearing and the new requirements will only apply to restrooms open to the public in new or renovated buildings.

The Department of Housing and Community Development does not object to the passage of City Council Bill 18-0232.

#### MB:sd

cc: Ms. Karen Stokes, Mayor's Office of Government Relations Mr. Kyron Banks, Mayor's Office of Government Relations





#### **MEMORANDUM**

TO:

Honorable President and Members of the City Council

Attention: Natawna B. Austin, Executive Secretary

FROM:

William H. Cole, President and CF

DATE:

May 3, 2018

SUBJECT:

City Council Bill No. 18-0232

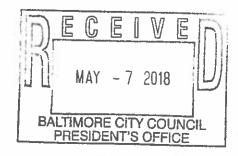
**Diaper-Changing Amenity** 

The Baltimore Development Corporation (BDC) has been asked to comment on City Council Bill No. 18-0232. The purpose of this bill is to require certain buildings and occupancies to provide diaper-changing amenities to both male and female occupants.

While potentially adding a slight cost for businesses to meet the requirements of the bill, these diaper-changing amenities only need to be added to both male and female bathrooms that are public. Additionally, by adding these amenities, more customers and consumers may be willing to frequent these establishments knowing that there will be a diaper-changing amenity that can be used no matter the gender of the occupant.

BDC supports the bill to require diaper-changing amenities to both male and female occupants and respectfully requests that Bill No. 18-0232 be given favorable consideration by the City Council.

cc: Kyron Banks



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#### **City of Baltimore**

City Council City Hall, Room 408 100 North Holliday Street Baltimore, Maryland 21202

#### **Meeting Minutes - Final**

#### **Judiciary and Legislative Investigations**

Tuesday, October 9, 2018	10:00 AM	Du Burns Council Chamber, 4th floor, City Hall
	18-0232	

**CALL TO ORDER** 

INTRODUCTIONS

**ATTENDANCE** 

Present 7 - Member Eric T. Costello, Member Mary Pat Clarke, Member Leon F. Pinkett III,
Member John T. Bullock, Member Edward Reisinger, Member Brandon M. Scott,
and Member Robert Stokes Sr.

#### ITEMS SCHEDULED FOR PUBLIC HEARING

#### 18-0232

#### **Diaper-Changing Amenity**

For the purpose of requiring certain buildings and occupancies to provide diaper-changing amenities accessible to both male and female occupants; and providing for a special effective date.

#### Sponsors:

Isaac "Yitzy" Schleifer, Bill Henry, President Young, Eric T. Costello, Brandon M. Scott, Kristerfer Burnett, Ryan Dorsey, Shannon Sneed, Robert Stokes, Sr., Sharon Green Middleton, Edward Reisinger, John T. Bullock, Zeke Cohen, Leon F. Pinkett, III, Mary Pat Clarke

A motion was made by Member Clarke, seconded by Member Scott, that this Ordinance be Recommended Favorably with Amendment. The motion carried by the following vote:

Yes: 7 - Member Costello, Member Clarke, Member Pinkett III, Member Bullock, Member Reisinger, Member Scott, and Member Stokes Sr.

#### **ADJOURNMENT**

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#### CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



#### OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fax: 410-545-7596 email: larry.greene@baltimorecity.gov

#### **HEARING NOTES**

Bill: 18-0232

	Diap	er-Changing Ameni	ity
Committee: Judici	ary and Legislative In	vestigations	
Chaired By: Counc	cilmember Eric Costel	lo	
Hearing Date:	October 9, 2	018	
Time:	10:10 AM to		
Location:	Clarence "D	u" Burns Chamber	0
<b>Total Attendance:</b>			
Committee Member	rs in Attendance:		
Eric Costello	<b>Edward Reisinger</b>	<b>Brandon Scott</b>	
Leon Pinkett	Robert Stokes	John Bullock	Mary Pat Clarke
Attendance sheet in Agency reports read Hearing televised of Certification of adv Evidence of notifica Final vote taken at a Motioned by:		orded?ces in the file?	

#### **Major Speakers**

(This is not an attendance record.)

- Dr. Leana Wen, Department of Health
- Victor Tervala, Department of Law
- Ryan Trout, Department of General Services
- Matthew Kachura, Baltimore Development Corporation
- Sharon Daboin, Department of Housing and Community Development

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#### **Major Issues Discussed**

- 1. Chairman Costello opened the proceedings and introduced the committee members in attendance.
- 2. Councilmember Schleifer explained the bill and the importance of ensuring that all parents have access to safe and sanitary spaces to change their children's diapers.
- 3. Dr. Wen testified in support of the bill based on her expertise in public health and experiences as a parent. Members of the committee also thanked Dr. Wen for her years of service to the City and wished her well in her new position.
- 4. Representatives from the Baltimore Development Corporation, Department of Housing and Community Development, Department of General Services, and Law Department confirmed the agencies' recommendations as stated in their respective written reports.
- 5. Members of the public testified in support of the bill, and discussed the challenges of changing diapers in buildings that do not have changing amenities.
- 6. Representatives from the Restaurant Association of Maryland and the Maryland Retailers Association testified about their members' concerns with the bill, including potential conflicts with the requirements of the Americans with Disabilities Act, and their support for Councilmember Schleifer's amendments.
- 7. The Committee considered and adopted amendments proposed by Councilmember Schleifer (see attached) and the Law Department (see report in file).

	1 0 1
	ther Study
Was further study requested?	☐ Yes ⊠ No
If yes, describe.	
N/A	
	mittee Vote
E. Costello:	
M. Clarke:	Yea
J. Bullock:	Yea
L. Pinkett:	Yea
E. Reisinger:	Yea
B. Scott:	Yea
R. Stokes:	Yea

Date: October 9, 2018

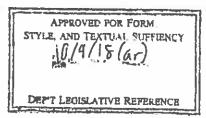
Matthew L. Peters, Committee Staff

cc: Bill File

Matthew Octor

OCS Chrono File

## Amendments to Council Bill 18-0232 (1st Reader Copy)



By: Councilmember Schleifer

{To be offered to the Judiciary and Legislative Investigations Committee}

#### Amendment No. 1

On page 2, strike lines 2 through 6 in their entireties and substitute:

"EVERY NEW OR RENOVATED ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M OCCUPANCY, AS THOSE TERMS ARE DEFINED IN THE INTERNATIONAL BUILDING CODE § 303, § 304. AND § 309 WITH AT LEAST ONE PUBLIC BATHROOM, AND EVERY CITY-OWNED OR -OCCUPIED BUILDING WITH AT LEAST ONE PUBLIC BATHROOM, MUST INCLUDE A DIAPER-CHANGING AMENITY IN ITS PUBLIC BATHROOMS, WHETHER DESIGNATED FOR MEN OR WOMEN OR BOTH, OR IN ANOTHER APPROPRIATE, SANITARY SPACE THAT BOTH MEN AND WOMEN CAN ACCESS.

#### § 1210.4.1. EXCEPTIONS

§ 1210.4 DOES NOT APPLY TO THE FOLLOWING ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M OCCUPANCIES AND CITY-OWNED OR -OCCUPIED BUILDINGS:

- 1. ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M
  OCCUPANCIES AND CITY-OWNED OR -OCCUPIED BUILDINGS UNDERGOING
  RENOVATIONS IF THE RENOVATIONS DO NOT REQUIRE A BUILDING PERMIT;
- 2. ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M

  OCCUPANCIES AND CITY-OWNED OR -OCCUPIED BUILDINGS THAT PROHIBIT

  ENTRANCE TO MINORS; AND
- 3. ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M
  OCCUPANCIES FOR WHICH THE BUILDING OFFICIAL DETERMINES THAT THE
  INSTALLATION OF A DIAPER-CHANGING AMENITY IS NOT FEASIBLE OR WOULD
  RESULT IN A FAILURE TO COMPLY WITH APPLICABLE BUILDING STANDARDS
  GOVERNING THE RIGHT OF ACCESS FOR PERSONS WITH DISABILITIES ARE
  EXEMPT FROM THE REQUIREMENTS OF THIS PROVISION. CITY-OWNED OR OCCUPIED BUILDINGS WILL NOT BE EXEMPT FROM THE REQUIREMENTS OF THIS
  PROVISION.".

#### Amendment No. 2

On page 1, after line 10, insert:

#### "BY amending

Article 1. Mayor, City Council, and Municipal Agencies

Section 40-14(e)(5c)

Baltimore City Code

(Edition 2000);"

and on page 2, after line 6, insert:

#### "Baltimore City Code

#### Article 1. Mayor, City Council, and Municipal Agencies

#### Subtitle 40. Environmental Control Board

#### § 40-14. Violations to which subtitle applies.

#### (e) Provisions and penalties enumerated.

#### (5c) Building, Fire, and Related Codes Article - Building Code

§ 105.14. Work without permit	\$500
§ 115.3. Stop-work order: Unlawful continuance	\$500
§ 123.8. Failure to comply with notice	
Unsafe structure (§ 116)	\$900
Condemnation proceedings {§ 120}	\$500
All other notices (excluding citations)	\$250
§ 1210.4. DIAPER-CHANGING AMENITY	\$500
§ 3302.2. Construction Safeguards: Waste and debris.	\$250
§ 3808. Traffic Mitigation Enforcement	\$1,000".





# CITY COUNCIL HEARING ATTENDANCE RECORD CITY OF BALTIMORE

(					
Committee: Judiciary and Legislative Investigations	tions				Chairperson: Er
Date: October 9, 2018	Time:	Time: 10:00 AM	Place: Clarence	"Du"	Place: Clarence "Du" Burns Chambers

Subject: Ordinance - Diaper-Changing Amenity

### PLEASE PRINT

FIRST NAME	LAST NAME	ST.#	ADDRESS/ORGANIZATION NAME	ZIP	EMAIL ADDRESS
John	Doe	100	North Charles Street	21202	Johndoenbmore@yahoo.com
Matt	Quiplan	6025	Bellona Ave.	21212	MWSquinlan Qgmo:1.com
Mary	Trova		P6 S		
Emily 1	Meduck		BCHO		
Philip	Cronin	555	- F 300 1.5	21724	philip . שחוי פי עג אנש יכטר
Meria	Thompson		Rostavant Assoc.	21037	21037 mthompson Promplantre
( ) ( ) ( )	101/N/2011	141	(anout Steet	214D)	240) Cimble talle owner
Mather	Kaulura		Bat Du Corp		mkselucaleballinocedeutoma
Tranne	Jakobi				

(\*) NOTE: IF YOU ARE COMPENSATED OR INCUR EXPENSES IN CONNECTION WITH THIS BILL, YOU MAY BE REQUIRED BY LAW TO REGI BOARD. REGISTRATION IS A SIMPLE PROCESS. FOR INFORMATION AND FORMS, CALL OR WRITE: BALTIMORE CITY BOARD OF ETHICS LEGISLATIVE REFERENCE, 626 CITY HALL, BALTIMORE, MD 21202. TEL: 410-396-4730: FAX: 410-396-8483.



# CITY COUNCIL HEARING ATTENDANCE RECORD CITY OF BALTIMORE

Committee: Judiciary and Legislative Investigations	Chairperson: Eri
Date: October 9, 2018 Time: 10:00 AM	Place: Clarence "Du" Burns Chambers
Subject: Ordinance - Dianer-Changing Amenity	

## PLEASE PRINT

# TESTIFY PLEASE CHECK HERE

	ACCUSE A CALCULATION	7	THE PROPERTY OF TAXABLE		EMAIL AUDITOR
John	Doe	100	North Charles Street	21202	Johndoenbmore@yahoo.com
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				4	
22					

BOARD. REGISTRATION IS A SIMPLE PROCESS. FOR INFORMATION AND FORMS, CALL OR WRITE: BALTIMORE CITY BOARD OF ETHICS, (\*) NOTE: IF YOU ARE COMPENSATED OR INCUR EXPENSES IN CONNECTION WITH THIS BILL, YOU MAY BE REQUIRED BY LAW TO REGI LEGISLATIVE REFERENCE, 626 CITY HALL, BALTIMORE, MD 21202. TEL: 410-396-4730: FAX: 410-396-8483.

From: Matt Quinlan < mwsquinlan@gmail.com >

Date: October 4, 2018 at 1:00:02 PM EDT To: <<u>Isaac.Schleifer@baltimorecity.gov</u>> Cc: TCQREX <<u>tcqrex@gmail.com</u>>

Subject: 18-0232 Diaper Changing Amenity

Hi Councilman Schleifer.

I'm reaching out in support of your diaper-changing amenity bill. My husband (copied here) and I have a 1 year old daughter and, as a two-dad household, have had countless experiences where we've been stuck without a changing table in a public restroom, forcing us to change our daughter on the floor or outdoors. This an issue of access, equity and dignity for all men who are parenting.

I'd be happy to come testify in support of the bill if you think that'd be helpful. It looks like you have everyone on board as cosponsors. If you already have people lined up to speak in support, or want to keep the hearing brief, then I'm more than happy to just cheer-lead from the sidelines. I'll take your direction here.

I live in the 4th district, but as a City resident I am deeply appreciative of yours (and Baltimore's) leadership on this issue. Thank you! Please let me know the best way I can support your efforts as a resident and as a dad.

Best, Matt Quinlan 410-236-5488

### **City of Baltimore**

City Council
City Hall, Room 408
100 North Holliday Street
Baltimore, Maryland
21202

### **Meeting Agenda - Final**

### **Judiciary and Legislative Investigations**

Tuesday, October 9, 2018

10:00 AM

Du Burns Council Chamber, 4th floor, City Hall

18-0232

**CALL TO ORDER** 

**INTRODUCTIONS** 

**ATTENDANCE** 

### ITEMS SCHEDULED FOR PUBLIC HEARING

18-0232

Diaper-Changing Amenity

For the purpose of requiring certain buildings and occupancies to provide diaper-changing amenities accessible to both male and female occupants;

and providing for a special effective date.

Sponsors:

Isaac "Yitzy" Schleifer, Bill Henry, President Young, Eric T. Costello, Brandon M. Scott, Kristerfer Burnett, Ryan Dorsey, Shannon Sneed, Robert Stokes, Sr., Sharon Green Middleton, Edward Reisinger, John T. Bullock, Zeke Cohen, Leon F. Pinkett, III, Mary Pat

Clarke

### **ADJOURNMENT**

THIS MEETING IS OPEN TO THE PUBLIC



CATHERINE E. PUGII, Mayor



### OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fax: 410-545-7596 email: larry.greene@baltimorecity.gov

### **BILL SYNOPSIS**

Committee: Judiciary and Legislative Investigations

### Bill 18-0232

### **Diaper-Changing Amenity**

Sponsor: Councilmember Schleifer, et al

Introduced: April 30, 2018

### **Purpose:**

For the purpose of requiring certain buildings and occupancies to provide diaper-changing amenities accessible to both male and female occupants; and providing for a special effective date.

Effective: 90th day after the date it is enacted

Hearing Date/Time/Location: October 9, 2018/10:00 a.m./Clarence "Du" Burns Chamber

### **AGENCY REPORTS**

Baltimore Development Corporation
Department of Housing and Community Development
City Solicitor

Favorable No Objection

Department of Health

### **ANALYSIS**

### **Current Law**

Part II of the Building, Fire, and Related Codes of Baltimore City adopts the International Building Code (2015 Edition) ("IBC") subject to certain additions, deletions, amendments, and other modifications. Baltimore City adopted Section 1210 (Toilet and Bathroom Requirements) as written in the IBC.

### **Bill Summary**

The bill adds a new provision to Section 1210 (Toilet and Bathroom Requirements) of Part II of the Building, Fire, and Related Codes of Baltimore City to require certain privately owned buildings, and all buildings owned or occupied by the City, to provide diaper-changing amenities. Under the new provision, on each floor area that contains a public toilet or bathroom, both male and female occupants must have access to at least one changing station, deck, table, or similar amenity.

### **ADDITIONAL INFORMATION**

Fiscal Note: None

Information Source(s): Baltimore City Code, International Building Code, Baltimore Development Corporation, Department of Housing and Community Development, Bill 18-0232.

Direct Inquiries to: (410) 396-1268

Analysis by: Analysis Date: Matthew L. Peters

October 4, 2018

### CITY OF BALTIMORE **COUNCIL BILL 18-0232** (First Reader)

Introduced by: Councilmembers Schleifer, Henry, President Young, Councilmembers Costello, Scott, Burnett, Dorsey, Sneed, Stokes, Middleton, Reisinger, Bullock, Cohen, Pinkett, Clarke Introduced and read first time: April 30, 2018

Assigned to: Judiciary and Legislative Investigations Committee

REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Health Department, Department of Housing and Community Development, Baltimore Development Corporation, Depurment of June 1



### A BILL ENTITLED

1	AN ORDINANCE CONCERNING
2	Diaper-Changing Amenity
3 4 5	FOR the purpose of requiring certain buildings and occupancies to provide diaper-changing amenities accessible to both male and female occupants; and providing for a special effective date.
6 7 8 9	By adding Article - Building, Fire, and Related Codes Section 2-103 (BC § 1210.4) Baltimore City Revised Code (2015 Edition)
11 12	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the Laws of Baltimore City read as follows:
13	Baltimore City Revised Code
14	Article – Building, Fire, and Related Codes
15	Part II. International Building Code
16	§ 2-103. City modifications.
17 18	The additions, deletions, amendments, and other modifications adopted by the City are as follows:
19	Chapter 12. Interior Environment
20	Sections 1204 to [1210] 1209 {As in IBC}
21	Section 1210 Toilet and Bathroom Requirements
22	1210.1 TO 1210.3 {AS IN IBC}

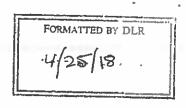
EXPLANATION: CAPITALS indicate matter added to existing law. [Brackets] indicate matter deleted from existing law.

### Council Bill 18-0232

1	1210.4 DIAPER-CHANGING AMENITY.
2	IN EVERY ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M
3	OCCUPANCY AND IN EVERY CITY-OWNED OR -OCCUPIED BUILDING, ON EACH FLOOR AREA
4	THAT CONTAINS A PUBLIC TOILET OR BATHROOM, BOTH MALE AND FEMALE OCCUPANTS
5	MUST HAVE ACCESS TO AT LEAST ONE SAFE, SANITARY, CONVENIENT, AND DISCREET
6	DIAPER-CHANGING STATION, DECK, TABLE, OR SIMILAR AMENITY.
7	SECTION 2. AND BE IT FURTHER ORDAINED, That the catchlines contained in this Ordinance
8	are not law and may not be considered to have been enacted as a part of this or any prior
9	Ordinance.
10	SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 90th day
11	after the date it is enacted.

### INTRODUCTORY\*

### CITY OF BALTIMORE COUNCIL BILL \_\_\_\_



Introduced by: Councilmember Schleifer

### A BILL ENTITLED

AN ORDINANCE concerning

### **Diaper-Changing Amenity**

FOR the purpose of requiring certain buildings and occupancies to provide diaper-changing amenities accessible to both male and female occupants; and providing for a special effective date.

By adding

Article - Building, Fire, and Related Codes Section 2-103 (BC § 1210.4) Baltimore City Revised Code (2015 Edition)

SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the Laws of Baltimore City read as follows:

**Baltimore City Revised Code** 

Article - Building, Fire, and Related Codes

Part II. International Building Code

§ 2-103. City modifications.

The additions, deletions, amendments, and other modifications adopted by the City are as follows:

Chapter 12. Interior Environment

Sections 1204 to [1210] 1209 {As in IBC}

Section 1210 Toilet and Bathroom Requirements

1210.1 TO 1210.3 {As IN IBC}

ENPLANATION: CAPITALS indicate matter added to existing law.

[Brackets] indicate matter deleted from existing law.

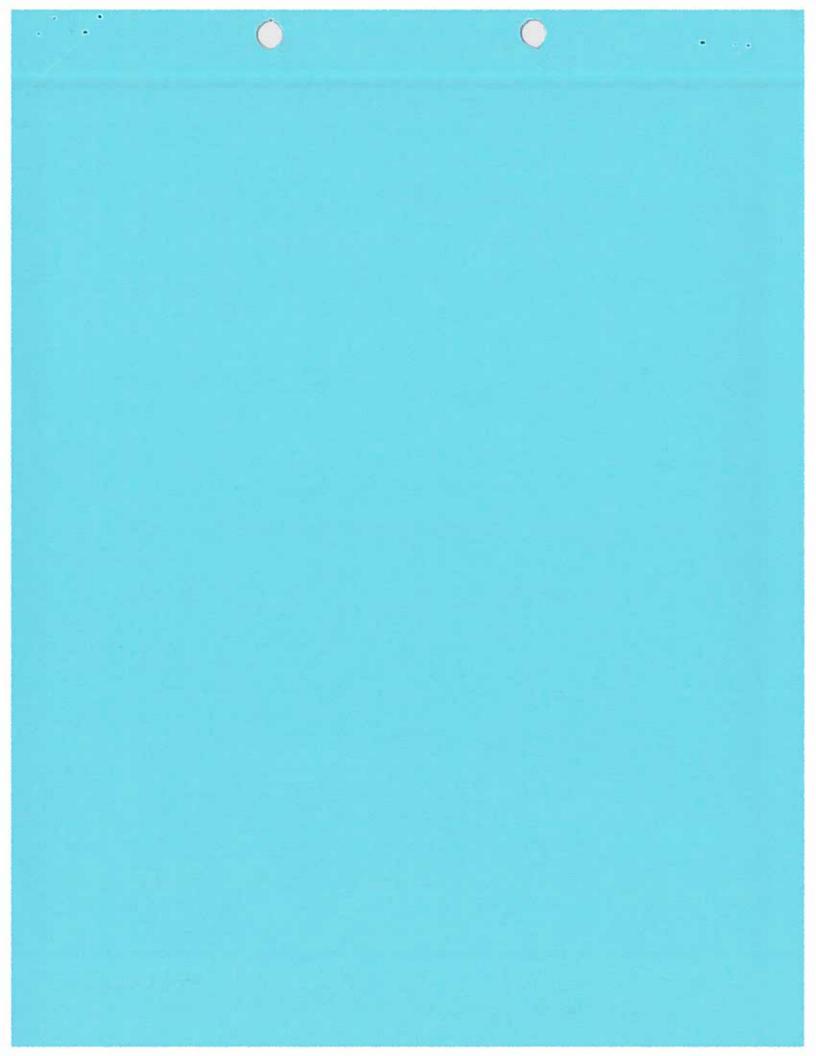
\* WARNING: THIS IS AN UNOFFICIAL, INTRODUCTORY COPY OF THE BILL.
THE OFFICIAL COPY CONSIDERED BY THE CITY COUNCIL IS THE FIRST READER COPY.

### 1210.4 DIAPER-CHANGING AMENITY.

IN EVERY ASSEMBLY GROUP A, BUSINESS GROUP B, AND MERCANTILE GROUP M OCCUPANCY AND IN EVERY CITY-OWNED OR -OCCUPIED BUILDING, ON EACH FLOOR AREA THAT CONTAINS A PUBLIC TOILET OR BATHROOM, BOTH MALE AND FEMALE OCCUPANTS MUST HAVE ACCESS TO AT LEAST ONE SAFE, SANITARY, CONVENIENT, AND DISCREET DIAPER-CHANGING STATION, DECK, TABLE, OR SIMILAR AMENITY.

SECTION 2. AND BE IT FURTHER ORDAINED, That the catchlines contained in this Ordinance are not law and may not be considered to have been enacted as a part of this or any prior Ordinance.

SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 90<sup>th</sup> day after the date it is enacted.



### ACTION BY THE CITY COUNCIL

FIRST READING (INTRODUCTION)	APR 3 0 2018
PUBLIC HEARING HELD ON _ October 9, 2018	20
COMMITTEE REPORT AS OF October 15, 2018	
	ABLE AS AMENDEDWITHOUT RECOMMENDATION
	7-V. End
	Chair
COMMITTEE MEMBERS:	COMMITTEE MEMBERS:
SECOND READING: The Council's action being favorable (unfav	orable), this City Council bill was (was not) ordered printed for
/·	OCT 15 2018
Amendments were read and adopted (defeated) as ind	icated on the copy attached to this blue backing.
THIRD READING	OCT 2 9 2018
Amendments were read and adopted (defeated) as ind	
THIRD READING (ENROLLED)	
Amendments were read and adopted (defeated) as ind	licated on the copy attached to this blue backing.
THIRD READING (RE-ENROLLED)	
WITHDRAWAL	20
There being no objections to the request for withdrawal, it we from the files of the City Council.	
Bulder	Leacentr. Deceni
President	Chief Clerk

1050-10-2