CITY OF BALTIMORE

BRANDON M. SCOTT, Mayor



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August 28, 2024

The Honorable President and Members of the Baltimore City Council Attn: Executive Secretary Room 409, City Hall 100 N. Holliday Street Baltimore, Maryland 21202

Re: City Council Bill 24-0533- Conditional Use Conversion of a Single-Family Unit to 4 Dwelling Units in the R-8 Zoning District –Variances- 15 N Stricker Street

The Law Department has reviewed City Council Bill 24-0533 for form and legal sufficiency. The bill permits, subject to certain conditions, the conversion of a single-family dwelling unit to 4 dwelling units in the R-8 Zoning District on the property known as 15 North Stricker Street (Block 0197, Lot 020), as outlined in red on the accompanying plat; and granting variances from off-street parking requirements; and providing for a special effective date.

Conditional Use Standards

Under the Zoning Article of the City Code, the conversion of a single-family dwelling to a multi-family dwelling in an R-8 District requires conditional-use approval by ordinance. Baltimore City Code, Art. 32, § 9-701(2). Further, approval of a conditional use must be based on the following findings:

- (1) the establishment, location, construction, maintenance, or operation of the conditional use would not be detrimental to or endanger the public health, safety, or welfare;
- (2) the use would not be precluded by any other law, including an applicable Urban Renewal Plan;
- (3) the authorization would not be contrary to the public interest; and
- (4) the authorization would be in harmony with the purpose and intent of this Code. § 5-406(a).

Moreover, the above findings must be guided by 14 "considerations" involving, for example, such things as the "nature of the surrounding area and the extent to which the proposed use might

impair its present and future development," "the character of the neighborhood," and "the resulting traffic patterns and adequacy of proposed off-street parking." Art. 32, § 5-406(b). Planning staff notes that the community would benefit from the redevelopment of this damaged structure. Other factors described above should be considered at the hearing.

Variance Standards

The bill grants a variance for off street parking. According to staff, there is room for parking spaces to be established in the rear but the applicant has not yet utilized this option. It is not clear whether a variance is required or not based on the facts available. If it is, facts are needed to support the variance for off-street parking as described below.

Further, it is unknown whether a variance is needed for gross floor area. Facts must be established to answer whether variances are needed and if they are, the bill must be amended accordingly and facts are needed to support how the circumstances present a practical difficulty due to the uniqueness of the property as described below.

To grant a variance, the City Council must find that, "because of the particular physical surroundings, shape, or topographical conditions of the specific structure or land involved, an unnecessary hardship or practical difficulty, as distinguished from a mere inconvenience, would result if the strict letter of the applicable requirement were carried out." Art. 32, \S 5-308(a).

The City Council must also make seven other findings:

- (1) the conditions on which the application is based are unique to the property for which the variance is sought and are not generally applicable to other property within the same zoning classification:
- (2) the unnecessary hardship or practical difficulty is caused by this Code and has not been created by the intentional action or inaction of any person who has a present interest in the property;
- (3) the purpose of the variance is not based exclusively on a desire to increase the value or income potential of the property; (4) the variance will not: (i) be injurious to the use and enjoyment of other property in the immediate vicinity; or (ii) substantially diminish and impair property values in the neighborhood; (5) the variance is in harmony with the purpose and intent of this Code;
- (6) the variance is not precluded by and will not adversely affect: (i) any Urban Renewal Plan;
- (ii) the City's Comprehensive Master Plan; or (iii) any Historical and Architectural Preservation District; and
- (7) the variance will not otherwise: (i) be detrimental to or endanger the public health, safety, or welfare; or (ii) be in any way contrary to the public interest. Art. 32, § 5-308(b).

Hearing Requirements

The Land Use and Transportation Committee (the "Committee") must consider the above law at the scheduled public hearing wherein it will hear and weigh the evidence as presented in: (1) the Planning Report and other agency reports; (2) testimony from the Planning

Department and other City agency representatives; and (3) testimony from members of the public and interested persons. After weighing the evidence presented and submitted into the record before it, the Committee is required to make findings of fact with respect to the factors and considerations outlined above. If, after its investigation of the facts, the Committee makes findings which support the conditional use and the variance sought, it may adopt these findings and the legal requirements will be met.

Law Department notes further that a bill authorizing a conditional use is classified as a "legislative authorization." Art. 32, § 5-501. Legislative authorizations require that certain procedures be followed in the bill's passage. Specifically, certain notice requirements apply to the bill. *See* Art 32, § 5-602. The bill must be referred to certain City agencies, which are obligated to review the bill in a specified manner. See Art. 32, §§ 5-504, 5-506, 5-604. Finally, certain limitations on the City Council's ability to amend the bill apply. *See* Art. 32 § 5-507.

Assuming all the procedural requirements are satisfied and the facts required are presented and found, the Law Department is prepared to approve the bill for form and legal sufficiency.

Very truly yours,

Ashlea Brown Chief Solicitor

cc: Ebony Thompson, City Solicitor Stephen Salsbury, Deputy Solicitor Nina Themelis, MOGR Elena DiPietro, Chief, General Counsel Hilary Ruley Michele Toth Desiree Luckey