

**CITY OF BALTIMORE**  
**ORDINANCE \_\_\_\_\_**  
**Council Bill 26-0144**

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Introduced by: Councilmembers Gray, Parker, and Ramos  
Cosponsored by: Councilmembers Dorsey, Conway, Middleton, Bullock, Porter, Blanchard,  
Jones, Glover, Torrence, and McCray and President Cohen  
Introduced and read first time: February 9, 2026  
Assigned to: Public Safety Committee

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Committee Report: Favorable, with Amendments  
Council action: Adopted  
Read second time: March 23, 2026

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**AN ORDINANCE CONCERNING**

**Baltimore City Policies and Procedures – Safe Spaces and Communities**

FOR the purpose of prohibiting ~~a covered entity~~ an agency from discriminating against an individual based on actual or perceived immigration status; restricting ~~a covered entity~~ an agency from coordinating with federal immigration officials under certain circumstances; requiring ~~a covered entity~~ an agency to adhere to certain data governance standards; requiring ~~a covered entity~~ an agency to adopt a certain immigration action response plan; establishing policies and procedures for the Baltimore Police Department’s interactions with federal immigration officials; defining certain terms; providing for a special effective date; and generally relating to ~~a covered entity’s~~ an agency’s interactions with federal immigration officials.

BY adding

Article 4 - Community Relations  
Sections 4-1 to 4-6 to be under the new subtitle designation,  
“Subtitle 4. Federal Immigration Enforcement”  
Baltimore City Code  
(Edition 2000)

BY adding

Article 17 - Police Department  
Section 2-3  
Baltimore City Code  
(Edition 2000)

**SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE,** That the Laws of Baltimore City read as follows:

**EXPLANATION:** CAPITALS indicate matter added to existing law.  
[Brackets] indicate matter deleted from existing law.  
Underlining indicates matter added to the bill by amendment.  
~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from existing law by amendment.

RULE 12-2 * THIRD READER PREPARED AND REVIEWED DEPARTMENT OF LEGISLATIVE REFERENCE
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Council Bill 26-0144

Baltimore City Code

Article 4. Community Relations

SUBTITLE 4. FEDERAL IMMIGRATION ENFORCEMENT

§ 4-1. Definitions.

(A) *IN GENERAL.*

IN THIS SUBTITLE, THE FOLLOWING TERMS HAVE THE MEANINGS INDICATED.

(B) *AGENCY.*

“AGENCY” HAS THE MEANING STATED IN § 4-101(B) OF THE CITY GENERAL PROVISIONS ARTICLE.

~~(C) *COVERED ENTITY.*~~

~~“COVERED ENTITY” MEANS:~~

~~(1) ANY AGENCY THAT DELIVERS A DIRECT PUBLIC SERVICE; OR~~

~~(2) ANY LEGAL ENTITY THAT ENTERS INTO A WRITTEN AGREEMENT WITH THE CITY AND RECEIVES MONEY FROM THE CITY TO SUPPORT, IN WHOLE OR IN PART, ITS OPERATIONS.~~

~~(D) *DIRECT PUBLIC SERVICE.*~~

~~“DIRECT PUBLIC SERVICE” MEANS THE PROVISION OF A GOOD OR SERVICE, INCLUDING A MONETARY GOOD, THAT IS DELIVERED BY A COVERED ENTITY.~~

(C) ~~(E)~~ *IMMIGRATION ENFORCEMENT ACTION.*

“IMMIGRATION ENFORCEMENT ACTION” MEANS ANY AND ALL EFFORTS CONDUCTED BY AN IMMIGRATION OFFICIAL FOR THE PURPOSE OF LOCATING, APPREHENDING, DETAINING, OR REMOVING AN INDIVIDUAL WHO THE IMMIGRATION OFFICIAL BELIEVES IS VIOLATING FEDERAL IMMIGRATION LAW.

(D) ~~(F)~~ *IMMIGRATION ENFORCEMENT ACTION RESPONSE PLAN; PLAN.*

“IMMIGRATION ENFORCEMENT ACTION RESPONSE PLAN” OR “PLAN” MEANS A SET OF POLICIES AND PROCEDURES ADOPTED BY ~~A COVERED ENTITY~~ AN AGENCY TO GUIDE THE ~~COVERED ENTITY’S~~ AGENCY’S PREPARATION FOR AND RESPONSE TO AN INTERACTION WITH AN IMMIGRATION OFFICIAL.

**Council Bill 26-0144**

1        (E) ~~(G)~~ *IMMIGRATION OFFICIAL.*

2            “IMMIGRATION OFFICIAL” MEANS ANY EMPLOYEE OF THE UNITED STATES DEPARTMENT  
3            OF HOMELAND SECURITY, ANY EMPLOYEE OF UNITED STATES IMMIGRATION AND  
4            CUSTOMS ENFORCEMENT, OR ANY FEDERAL OFFICIAL WHO ENGAGES IN AN IMMIGRATION  
5            ENFORCEMENT ACTION.

6        **§ 4-2. GENERAL REQUIREMENTS.**

7            (A) *IN GENERAL.*

8            ~~A COVERED ENTITY~~ AN AGENCY MAY NOT, UNLESS REQUIRED BY FEDERAL LAW, STATE  
9            LAW, OR A COURT ORDER:

10            (1) ENTER INTO AN AGREEMENT FOR THE PURPOSE OF HOUSING INDIVIDUALS SUBJECT  
11            TO DETENTION ON CIVIL IMMIGRATION CHARGES;

12            (2) ENTER INTO AN AGREEMENT FOR ANY PURPOSE RELATED TO THE ENFORCEMENT OF  
13            FEDERAL IMMIGRATION LAWS;

14            (3) EXPEND OR USE CITY FUNDS, RESOURCES, OR PERSONNEL TO INVESTIGATE,  
15            QUESTION, APPREHEND, DETAIN, OR ARREST AN INDIVIDUAL SOLELY FOR AN  
16            ACTUAL OR SUSPECTED VIOLATION OF FEDERAL IMMIGRATION LAW;

17            (4) CONDITION THE PROVISION OF A CITY SERVICE OR BENEFIT ON THE ACTUAL OR  
18            PERCEIVED CITIZENSHIP OR IMMIGRATION STATUS OF THE INDIVIDUAL SEEKING  
19            THAT SERVICE OR BENEFIT;

20            (5) ALLOW AN IMMIGRATION OFFICIAL TO ACCESS A SPACE THAT IS NOT REGULARLY  
21            ACCESSIBLE TO THE PUBLIC WITHIN A FACILITY OPERATED BY ~~A COVERED ENTITY~~;  
22            AN AGENCY;

23            (6) ALLOW AN IMMIGRATION OFFICIAL TO ACCESS AN INDIVIDUAL WHO IS BEING  
24            DETAINED BY OR IS IN THE CUSTODY OF ~~A COVERED ENTITY~~; AN AGENCY;

25            (7) ALLOW AN IMMIGRATION OFFICIAL TO USE ~~A COVERED ENTITY’S~~ AN AGENCY’S  
26            FACILITIES, INFORMATION, OR EQUIPMENT FOR AN IMMIGRATION ENFORCEMENT  
27            ACTION PURPOSE; ~~OR~~

28            (8) ALLOW AN IMMIGRATION OFFICIAL TO USE ANY SPACE OWNED, LEASED, OPERATED,  
29            OR CONTROLLED BY THE AGENCY, INCLUDING A PARK, A RECREATIONAL AREA, OR  
30            ANOTHER PUBLIC FACILITY, FOR THE PURPOSE OF STAGING, COORDINATING,  
31            PLANNING, OR CONDUCTING AN IMMIGRATION ENFORCEMENT ACTION WITHOUT A  
32            VALID PERMIT ISSUED BY THE CITY; OR

33            (9) ~~(8)~~ ALLOW AN IMMIGRATION OFFICIAL TO ACCESS ANY INFORMATION REGARDING  
34            AN INDIVIDUAL WHO IS THE SUBJECT OF AN IMMIGRATION ENFORCEMENT ACTION,  
35            UNLESS THE INDIVIDUAL HAS CONSENTED TO THE DISCLOSURE.

**Council Bill 26-0144**

1 (B) *DISCRIMINATION PROHIBITED.*

2 ~~A COVERED ENTITY~~ AN AGENCY MAY NOT COERCE, INTIMIDATE, THREATEN, OR ACT WITH  
3 BIAS AGAINST ANY INDIVIDUAL BASED ON ACTUAL OR PERCEIVED CITIZENSHIP OR  
4 IMMIGRATION STATUS OF THE INDIVIDUAL OR THEIR FAMILY.

5 (C) *REQUEST FROM IMMIGRATION OFFICIAL.*

6 IF ~~A COVERED ENTITY~~ AN AGENCY RECEIVES A REQUEST FROM AN IMMIGRATION OFFICIAL  
7 FOR INFORMATION REGARDING AN INDIVIDUAL, TO DETAIN AN INDIVIDUAL, OR TO NOTIFY  
8 IMMIGRATION OFFICIALS OF THAT INDIVIDUAL'S LOCATION, THE ~~COVERED ENTITY~~ AGENCY  
9 SHALL, UNLESS PROHIBITED BY FEDERAL LAW, STATE LAW, OR A COURT ORDER:

10 (1) ASK FOR AND DOCUMENT THE IMMIGRATION OFFICIAL'S IDENTIFICATION;

11 (2) IF THE REQUEST MADE BY AN IMMIGRATION OFFICIAL WAS IN WRITING, PROVIDE A  
12 COPY OF THAT REQUEST TO THE INDIVIDUAL IN QUESTION; AND

13 (3) NOTIFY THE INDIVIDUAL IN QUESTION WITHIN 48 HOURS.

14 **§4-3. DATA GOVERNANCE.**

15 ~~A COVERED ENTITY~~ AN AGENCY MAY NOT:

16 (1) ASK AN INDIVIDUAL TO DISCLOSE THEIR CITIZENSHIP OR IMMIGRATION STATUS UNLESS  
17 THE INFORMATION IS REQUIRED BY A LAW, A COURT ORDER, OR IS NECESSARY FOR A  
18 CITY FUNCTION;

19 (2) STORE ANY INFORMATION REGARDING AN INDIVIDUAL'S CITIZENSHIP OR IMMIGRATION  
20 STATUS, UNLESS THE INFORMATION IS REQUIRED BY A LAW, A COURT ORDER, OR IS  
21 NECESSARY FOR A CITY FUNCTION; OR

22 (3) INVESTIGATE OR ASSIST IN AN INVESTIGATION REGARDING AN INDIVIDUAL'S  
23 CITIZENSHIP OR IMMIGRATION STATUS, UNLESS THE INQUIRY OR INVESTIGATION IS  
24 REQUIRED BY LAW, A COURT ORDER, OR A JUDICIAL WARRANT.

25 **§ 4-4. IMMIGRATION ENFORCEMENT ACTION RESPONSE PLAN.**

26 (A) *IN GENERAL.*

27 ~~A COVERED ENTITY~~ IN CONSULTATION WITH THE MAYOR'S OFFICE OF IMMIGRANT  
28 AFFAIRS, AN AGENCY SHALL CREATE AND ADOPT AN IMMIGRATION ENFORCEMENT ACTION  
29 RESPONSE PLAN TO COMPLY WITH THE PROVISIONS OF THIS SUBTITLE.

30 (B) *DESIGNATED OFFICIAL.*

31 ~~A COVERED ENTITY~~ AN AGENCY SHALL DESIGNATE AN OFFICIAL WITHIN THE ~~ENTITY~~  
32 AGENCY WHO SHALL SERVE AS THE PRIMARY POINT OF CONTACT FOR ISSUES RELATED TO  
33 IMMIGRATION ENFORCEMENT ACTIONS.

**Council Bill 26-0144**

1 (C) *CONTENTS OF PLAN.*

2 ~~A COVERED ENTITY'S~~ AN AGENCY'S IMMIGRATION ACTION RESPONSE PLAN SHALL  
3 INCLUDE:

4 (1) A RESPONSE PROTOCOL FOR COMMUNICATION AND INTERACTION WITH AN  
5 IMMIGRATION OFFICIAL;

6 (2) PREVENTATIVE MEASURES THE ~~ENTITY~~ AGENCY WILL TAKE TO PREVENT AN  
7 IMMIGRATION OFFICIAL FROM ACCESSING A SPACE THAT IS NOT REGULARLY  
8 ACCESSIBLE TO THE PUBLIC, UNLESS THE IMMIGRATION OFFICIAL DISPLAYS A  
9 JUDICIAL WARRANT OR EXIGENT CIRCUMSTANCES REQUIRE SUCH ACCESS; AND

10 (3) THE STEPS THE ~~COVERED ENTITY~~ AGENCY WILL TAKE TO ENSURE ALL EMPLOYEES  
11 ARE INFORMED OF THE PLAN AND REMAIN IN COMPLIANCE WITH THE PLAN.

12 (D) *PLAN TO BE RETAINED.*

13 ~~A COVERED ENTITY~~ AN AGENCY SHALL SUBMIT A COPY OF ITS IMMIGRATION ACTION  
14 RESPONSE PLAN TO THE MAYOR'S OFFICE OF IMMIGRANT AFFAIRS.

15 **§ 4-5. REPORTING.**

16 (A) *IN GENERAL.*

17 NO LATER THAN JANUARY 1 OF EACH YEAR, AN AGENCY SHALL SUBMIT TO THE MAYOR'S  
18 OFFICE OF IMMIGRANT AFFAIRS A REPORT THAT INCLUDES THE FOLLOWING:

19 (1) THE NUMBER OF REQUESTS FOR INFORMATION OR ACCESS TO FACILITIES THAT THE  
20 AGENCY RECEIVED FROM IMMIGRATION OFFICIALS, IF ANY, AND HOW THE AGENCY  
21 RESPONDED TO EACH REQUEST; AND

22 (2) THE NUMBER OF TIMES THE AGENCY VIOLATED THE TERMS OF THIS SUBTITLE, IF  
23 ANY.

24 (B) *REPORTS TO BE COMPILED AND SUBMITTED.*

25 NO LATER THAN ~~MARCH~~ APRIL 1 OF EACH YEAR, THE MAYOR'S OFFICE OF IMMIGRANT  
26 AFFAIRS SHALL COMPILE THE REPORTS RECEIVED PURSUANT TO SUBSECTION (A) OF THIS  
27 SECTION AND SUBMIT A COMPREHENSIVE REPORT TO THE MAYOR AND CITY COUNCIL.

28 (C) *ANNUAL REVIEW BY CITY SOLICITOR.*

29 IF THIS SUBTITLE IS PREEMPTED BY ANY CHANGE IN FEDERAL, STATE, OR INTERNATIONAL  
30 LAW, THE CITY SOLICITOR SHALL PROVIDE NOTICE OF THE PREEMPTION TO THE MAYOR  
31 AND CITY COUNCIL.

## Council Bill 26-0144

### 1 § 4-6. TRAINING.

#### 2 (A) *IN GENERAL.*

3 THE MAYOR'S OFFICE OF IMMIGRANT AFFAIRS SHALL DEVELOP AND DELIVER TO ALL  
4 EMPLOYEES OF ~~A COVERED ENTITY~~ AN AGENCY A TRAINING COURSE REGARDING:

5 (1) HOW AN EMPLOYEE SHALL RESPOND IN THE EVENT THAT AN IMMIGRATION  
6 OFFICIAL ENTERS A FACILITY OPERATED BY ~~A COVERED ENTITY~~; AN AGENCY;

7 (2) THE RIGHTS AND RESPONSIBILITIES OF ~~A COVERED ENTITY~~ AN AGENCY DURING AN  
8 INTERACTION WITH AN IMMIGRATION OFFICIAL; AND

9 (3) THE PROVISIONS OF THIS SUBTITLE.

#### 10 (B) *BALTIMORE POLICE DEPARTMENT.*

11 THE BALTIMORE POLICE DEPARTMENT IS EXCLUDED FROM THE TRAINING REQUIREMENTS  
12 IN SUBSECTION (A) OF THIS SECTION IF IT DEVELOPS AND DELIVERS AN EQUIVALENT  
13 TRAINING DESIGNED FOR POLICE OPERATIONS.

## 14 Article 17. Police Department

### 15 Subtitle 2. Police Department

### 16 § 2-3. IMMIGRATION ENFORCEMENT POLICIES AND PROCEDURES.

#### 17 (A) *DEFINITIONS.*

##### 18 (1) *IN GENERAL.*

19 IN THIS SUBTITLE, THE FOLLOWING TERMS HAVE THE MEANINGS INDICATED.

##### 20 (2) *IMMIGRATION ENFORCEMENT ACTION.*

21 "IMMIGRATION ENFORCEMENT ACTION" HAS THE MEANING STATED IN § 4-1 OF CITY  
22 CODE ARTICLE 4.

##### 23 (3) *IMMIGRATION OFFICIAL.*

24 "IMMIGRATION OFFICIAL" HAS THE MEANING STATED IN § 4-1 OF ARTICLE 4 OF CITY  
25 CODE ARTICLE 4.

#### 26 (B) *IN GENERAL.*

27 THE DEPARTMENT MAY NOT ENGAGE IN, ASSIST, OR SUPPORT IMMIGRATION  
28 ENFORCEMENT ACTIONS UNLESS:

**Council Bill 26-0144**

1 (1) THE DEPARTMENT IS REQUIRED TO EXECUTE A CRIMINAL WARRANT OR COURT  
2 ORDER ISSUED BY A FEDERAL OR STATE ~~COURT~~; JUDGE; OR

3 (2) AS OTHERWISE REQUIRED BY LAW, INCLUDING THE TERMS OF THE BALTIMORE CITY  
4 CONSENT DECREE.

5 (C) *DE-ESCALATION.*

6 ~~THE IN ACCORDANCE WITH DEPARTMENT POLICY, THE~~ DEPARTMENT MAY BE PRESENT AT  
7 THE SCENE OF AN IMMIGRATION ENFORCEMENT ACTION TO DE-ESCALATE ANY DIRECT  
8 THREAT TO LIFE OR PUBLIC SAFETY.

9 (D) *IMMIGRATION OFFICIAL INTERACTION PROCEDURE.*

10 IF THE DEPARTMENT INTERACTS WITH AN IMMIGRATION OFFICIAL WHO IS CONDUCTING AN  
11 IMMIGRATION ACTION, THE DEPARTMENT SHALL, IN ACCORDANCE WITH ANY APPLICABLE  
12 LAW:

13 (1) INQUIRE WHETHER ANY INDIVIDUAL BEING HELD BY THE IMMIGRATION OFFICIAL IS  
14 BEING HELD PURSUANT TO A WARRANT, A COURT ORDER, OR PROBABLE CAUSE;

15 (2) REQUEST THE NAME OF ANY INDIVIDUAL BEING HELD BY THE IMMIGRATION  
16 OFFICIAL;

17 (3) DOCUMENT THE INTERACTION ON THE OFFICER'S BODY-WORN CAMERA, IN  
18 ADHERENCE WITH DEPARTMENT POLICY; AND

19 (4) REQUEST AND DOCUMENT THE IMMIGRATION OFFICIAL'S LAW ENFORCEMENT  
20 ~~CREDENTIALS AND VERIFY THEIR IDENTITY BY REQUESTING THEY REMOVE ANY~~  
21 ~~MASK OR FACE COVERING.~~ CREDENTIALS.

22 **SECTION 2. AND BE IT FURTHER ORDAINED,** That within 90 days of the taking effect of this  
23 Ordinance, each ~~covered entity~~ agency shall:

24 (1) review all applications, questionnaires, interviews, or other forms used in relations to  
25 its benefits or services and remove any questions regarding citizenship or immigration  
26 status, unless it is necessary for a City function;

27 (2) delete any information regarding an individual's citizenship or immigration status,  
28 unless it is necessary for a City function; and

29 (3) review its confidentiality practices and ensure they comply with the terms of this  
30 Ordinance.

31 ~~**SECTION 3. AND BE IT FURTHER ORDAINED,** That the provisions of this Ordinance do not~~  
32 ~~apply to any entity that currently has a written agreement with the City and receives money from~~  
33 ~~the City to support, in whole or in part, its operations, until such time that the entity renews its~~  
34 ~~existing agreement with the City or enters into a new written agreement with the City.~~

**Council Bill 26-0144**

1       **SECTION 4.3.** **AND BE IT FURTHER ORDAINED,** That this Ordinance takes effect on the date  
2       it is enacted.

**Council Bill 26-0144**

Certified as duly passed this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_

\_\_\_\_\_  
President, Baltimore City Council

Certified as duly delivered to His Honor, the Mayor,  
this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_

\_\_\_\_\_  
Chief Clerk

Approved this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_

\_\_\_\_\_  
Mayor, Baltimore City