CITY OF BALTIMORE

STEPHANIE RAWLINGS-BLAKE, Mayor



FIRE AND POLICE EMPLOYEES' RETIREMENT SYSTEM

THOMAS P. TANEYHILL, CPA, Executive Director 7 E. Redwood Street 19th Floor Baltimore, Maryland 21202

September 22, 2010

The Honorable President and Members of the Baltimore City Council Attn: Karen Randle, Executive Secretary Room 409, City Hall 100 N. Holliday Street Baltimore, Maryland 21202



Re: Report to the City Council Concerning Sudan Investments Fire & Police Employees' Retirement System

On behalf of the Board of Trustees of the Fire and Police Employees' Retirement System (F&P), the following report is submitted to the Baltimore City Council as required by Baltimore City Code Article 22, Section 35(a)(1)(vii) (Ordinance 07-570 of 2007).

The Board of Trustees is pleased to report that no Sudan related investments are currently held in F&P actively managed separate accounts and the Board has not had to divest of any Sudan related investments over the last year.

The securities held in F&P investment manager accounts are compared each month to the list of companies on the Sudan listing as reported by the Risk Metrics Group. The companies listed are those that reportedly do business with the Sudan government. As of August 31, 2010, the F&P does not hold in any actively managed account any securities of Sudan related companies as reported on the Risk Metrics Group listing.

Legislative History and Report Requirements

Ordinance 07-570 of 2007 became law following passage by the City Council and the approval of Mayor Dixon on November 27, 2007. The purpose of the Ordinance is to authorize divestment of public pension or retirement funds from Sudan or from companies doing business in or with Sudan; it defines certain terms, specifies certain criteria and considerations, requires certain reports and provides for the automatic termination of the Ordinance. The Ordinance became effective according to Section 4 of its provisions on April 1, 2008, the first day of the second quarter after the date it was enacted.

Ordinance 07-570 of 2007 established Baltimore City Code Article 22, Section 35(a)(1) of the F&P plan provisions. Section 35(a)(1)(vii) requires that by October 1 of each year the F&P Board of Trustees submit a report to the Baltimore City Council concerning Sudan divestment that provides:

- all divestment actions taken by the Board of Trustees in accordance with the ordinance,
- a list of those companies doing business in Sudan and of those securities or instruments issued by Sudan, as reported to the Board by its investment managers and from which the Board has not divested, and
- 3. other developments relevant to investment in companies doing business in Sudan.

Identification of Sudan Related Companies

Section 35(a)(1)(iii) provides that for examination of each management portfolio for Sudan related investments, the manager (and the Board of Trustees) shall reference the U.S. Department of the Treasury's Office of Foreign Assets Control (OFAC) list of sanctioned companies, the Institutional Shareholders Services (ISS) list of Sudan related companies, or other list as approved by the F&P Board of Trustees.

The Treasury Department OFAC regulations list Sudanese specially designated nationals (SDNs) which are individuals and entities owned or controlled by or who act on behalf of the Government of Sudan. It is highly improbable that any investment management firm hired by the F&P Board of Trustees would hold shares or securities of companies on the OFAC Sudanese list or would conduct business with any individual on the OFAC Sudanese list.

Since passage of Ordinance 07-570, the Institutional Shareholders Services Company sold their social issue services which include the Sudan related companies list to the Risk Metrics Group. The Risk Metrics Group continues to provide the same Sudan service listing as previously issued by ISS. The F&P Board of Trustees previously approved utilization of the ISS list and continues to utilize the Risk Metrics listing for determination of Sudan related investments. The latest Risk Metrics Group Sudan Focus list, issued August 31, 2010, is attached to this report.

Actively Managed Separate Accounts Considered for Divestment Action

Section 35(a)(1)(iii) provides that the F&P Board of Trustees may take divestment action in "actively managed separate accounts" with regard to:

1. any bank or financial institution that makes loans to the Republic of Sudan,

- 2. a national corporation of Sudan, and
- 3. the stocks, securities, or other obligations of any company doing business in or with Sudan.

Excluded from divestment consideration are manager accounts that by definition in the law are not "actively managed separate accounts." Actively managed separate accounts do not include: indexed funds, private equity funds, hedge funds, real estate funds, other comingled funds, and passively managed funds. Therefore, the F&P's non-actively managed accounts are not included in this report.

Sudan Accountability and Divestment Act of 2007

The U.S. Sudan Accountability and Divestment Act of 2007 (P.L. 110-174) (the "Act"), signed into law by President Bush on December 31, 2007, provides authority for State and local governments and certain registered investment companies to adopt and enforce measures requiring divestment from companies having business operations in Sudan that include operations in 4 sectors — oil extraction, power production, mineral extraction, and military equipment manufacture — and provides a safe harbor from federal preemption claims for such divestment activity.

The Act provides protection for divestment only under the following conditions:

- The divestment action is based on a determination "using credible information available to the public" that the company is conducting business operations in Sudan.
- 2. "Business operations" must fall under the above-enumerated types of business operations.
- The Act excludes from this definition any entities whose business operations:
 - a) are "conducted under contract directly and exclusively with the regional government of southern Sudan;"
 - are conducted pursuant to a license from the Department of the Treasury's Office of Foreign Assets Control or otherwise exempted under Federal law;
 - c) "consist of providing goods or services to marginalized populations of Sudan;"

- d) involve "providing goods or services to an internationally recognized peacekeeping force or humanitarian organization;" or
- e) "consist of providing goods or services that are used only to promote health or education;".
- 4. The Act also excludes companies that have voluntarily suspended any such business operations.
- 5. The State or local government must provide written notice and an opportunity to comment in writing to each company to whom a divestment measure is applied.
- 6. The State or local government must refrain from divestment until after 90 days after the date on which written notice is provided to the company.
- 7. The State or local government may not divest from a company that demonstrates that it does not conduct or have direct investments in the 4 prohibited "business operations" categories.

Any State or local government enacting a divestment law or taking any divestment measure after January 1, 2008 must give notice of the action to the U.S. Justice Department no later than 30 days after adoption or action.

The divestment protections of the Act will terminate 30 days after the date the President certifies to Congress that the "Government of Sudan" as defined in the Act has honored its commitment to:

- 1. abide by United Nations Security Council Resolution 1769 (2007);
- 2. cease attacks on civilians:
- 3. demobilize and demilitarize the Janjaweed and associated militias;
- 4. grant free and unfettered access for delivery of humanitarian assistance;
- 5. allow for the safe and voluntary return of refugees and internally displaced persons.

As concerns the City's Sudan divestment legislation, it is clear that, in order to be constitutional, any divestment statute, regardless of when enacted, must conform to the requirements of the Act on or after January 1, 2008. As present, the City's Sudan divestment law is wider reaching and does not include the protections for targeted companies set forth in the Act. What is less than clear is whether an existing Sudan divestment law such as the City's which does not conform to the Act has to be rewritten before any divestment can take place or whether the City's retirement

Report to the Baltimore City Council Concerning Sudan Investments - F&P Employees' Retirement System September 22, 2010 Page 5 of 5

systems would be required to divest under the existing law to the extent it can be applied in a manner which conforms to the Act. It is thus advisable that the City Council amend its Sudan divestment law to conform to the Act and provide the U.S. Justice Department notice of the amended legislation.

Please let me know if I can provide any further information.

Respectfully submitted,

Thomas P. Taneyhill Executive Director

Cc: The Honorable Helen Holton, Councilwoman, Chair, Taxation, Finance, and Economic Development Committee of the Baltimore City Council Angela Gibson, Mayor's Legislative Liaison to the City Council The Honorable Members of the Board of Trustees, Fire and Police Employees' Retirement System

Fire and Police Re	Sudan Farm	in or partimore	e City	
Sudan Focus List As of August 31, 2010				
70 01 August 31, 2010				
Entity_name	Ticker	Cusip	Sedol	Isin
Alstom	ALO	021244207	B0DJ8Q5	FR0010220475
AREF Investment Group S.A.K.	AIG		6131335	KW0EQ020039
Areva S.A.	CEI	04012G102	4174116	FR0004275832
Arzamasskiy mashinostroitel'niy zavod OAO	armz		7153866	RU0007976825
AviChina Industry & Technology Co Ltd	2357		6707899	CNE1000001Y8
Bharat Heavy Electricals Limited	500103		6129523	INE257A01018
China Petroleum & Chemical Corporation	600028	16941R108	6373728	CNE0000018G
Dongfeng Motor Group Company Limited	489	257738203	B0PH5N3	CNE10000013G
Egypt Kuwait Holding Co (SAE)	EKHO		B0QMD00	EGS69082C013
El Sewedy Cables Co	SWDY		B15Q010	EGS3G0Z1C014
Finmeccanica SpA	FNC	318027208	B0DJNG0	IT0003856405
Harbin Power Equipment Co Ltd	1133	411459100	6422761	CNE100003C0
Indian Oil Corporation Ltd.	530965	Y3925YAB0	6253767	INE242A01010
Jinan Diesel Engine Co Ltd	000617	1332317100	6486109	CNE000000MS
Kejuruteraan Samudra Timur Bhd	SAMUDRA		B0M9M97	
Kencana Petroleum Bhd	KENCANA		B1L72X3	MYL71850000 MYL51220000
Korea Plant Service & Engineering Co Ltd	051600		B29ZGV2	
KunLun Energy Company Limited	135	50126A101	6340078	KR7051600005
La Mancha Resources Inc	LMA	503548109	2584290	BMG5320C1082
LS INDUSTRIAL SYSTEMS CO.,LTD	010120	303310103	6378217	CA5035481095
Mangalore Refinery & Petrochemicals Ltd	500109		6121530	KR7010120004
MISC Berhad	MISC		6557997	INE103A01014
Nam Fatt Corporation Berhad	NAMFATT		6621159	MYL38160000
Norinco International Cooperation Ltd	000065			MYL490100004
Oil and Natural Gas Corporation Limited	500312		6112125	CNE000000VZ9
Oil India Ltd	533106	_	6139362	INE213A01011
PetroChina Company Limited	601857	71646E100	B409HQ9	INE274J01014
Petrofac Limited	PFC	71040E100	B28SLD9	CNE1000007Q1
Petronas Dagangan Bhd	PETDAG		B0H2K53	GB00B0H2K534
Petronas Gas Berhad	PETGAS		6695938	MYL568100001
Ranhill Berhad	RANHILL		6703972	MYL603300004
Scomi Engineering Berhad	SCOMIEN		6328717	MYL503000001
Scomi Group Berhad	SCOMIEN	V76777444	6098452	MYL736600007
Seadrill Limited		Y7677TAA4	B00PKJ3	MYL715800008
inopec Kantons Holdings Ltd.	SDRL	R80454AK8	B09RMQ1	BMG7945E1057
INOPEC Shanghai Petrochemical Company Limited	934	82934W207	6162692	BMG8165U1009
udan Telecommunication Co Ltd		82935M109	6802794	CNE000000BB2
Vaertsilae Oyj Abp	SUDATEL	0005	B17N376	SD000A0F5KV7
-13	WRT1V	936544105	4525189	FI0009003727