

CITY OF BALTIMORE

STEPHANIE RAWLINGS-BLAKE, Mayor

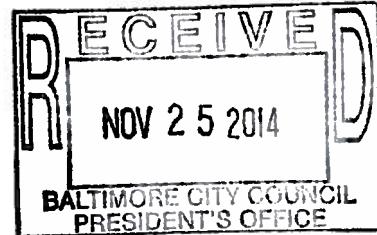


DEPARTMENT OF LAW

GEORGE A. NILSON, City Solicitor  
101 City Hall  
Baltimore, Maryland 21202

November 25, 2014

The Honorable President and Members  
of the Baltimore City Council  
Attn: Natawna B. Austin, Executive Secretary  
Room 409, City Hall  
100 N. Holliday Street  
Baltimore, Maryland 21202



Re: City Council Bill 14-0439 – Planned Unit Development –  
Amendment 1 – Greektown Redevelopment

Dear Mr. President and City Council Members:

The Law Department has reviewed City Council Bill 14-0439 for form and legal sufficiency. The bill approves an amendment to the Development Plan of the Greektown Redevelopment Planned Unit Development.

With the exception of certain minor modifications, every deviation from a PUD must be processed and approved, under Title 9 of the Zoning Code of Baltimore City (ZC), as a new application. ZC §9-118(a). To be lawful, the proposed changes to the PUD cannot make the PUD incompatible with the surrounding neighborhood or negate the purposes for which the PUD was originally created. *See Maryland Overpak Corp. v. Mayor and City Council of Baltimore*, 396 Md. 16, 30-31 (2006) (“[A] PUD partakes more of the characteristics of a conditional use than any other zoning construct or mechanism recognized in Baltimore City . . . . The hallmarks examined for their approval generally are compatibility with a Master Plan, conformance to regulatory criteria, and an examination of potential deleterious effects vis-a-vis adjacent property and uses.”). According to the Staff Report from the Planning Department, the proposed amendment is in conformity with the Baltimore City Comprehensive Master Plan. *See* Report at 2. The Planning Report further states that “[g]iven the site’s neighboring character and proximity to I-895 and a residential neighborhood, a drive-in café may be a suitable use and viable addition to the area.” *Id.*

The Law Department notes, however, that the Section 6-309(12) of the Zoning Code lists, as a conditional use requiring approval by ordinance in a B-2 zone, “Restaurants: drive-in—but not including pick-up drives with window service.” ZC § 6-309(12). The Planning Department has indicated that this language would exclude a “drive-thru.” Thus, since no other uses in the underlying zones, (here, R-8 and M-3, *see* 9-202), or other uses permitted in Residential PUDs per the zoning code (*see* ZC 9-203), allow a drive-in, this amendment to the PUD may not meet the objective of attracting local and national retailers who wish to bring a “drive-thru” to the area. *See* Planning Report at 2.

Fav w/ comm.



Printed on recycled paper with environmentally friendly soy based ink.

Certain procedural requirements also apply to this bill because an amendment to a Planned Unit Development is deemed a “legislative authorization.” ZC §§16-101(c)(3); 16-101(d). Specifically, special notice requirements apply to the bill’s introduction and the bill must be referred to certain City agencies, which are obligated to review it in a specified manner. *See* ZC §§16-203, 16-301, 16-303. Additional public notice and hearing requirements apply to the bill, including advertising the time, place and subject of the hearing in a paper of general circulation for 15 days and posting the property conspicuously with this same information. *See* Md. Code, Land Use, §10-303; ZC §16-402. Finally, certain limitations on the City Council’s ability to amend the bill apply, including a Third Reading hold-over before final passage by the Council. *See* ZC §§16-403, 16-404.

This bill is the appropriate method for the City Council to review the facts and make the determination as to whether the legal standard for amending the Greektown Redevelopment Planned Unit Development has been met. Assuming all procedural requirements are met, the Law Department approves the bill for form and legal sufficiency.

Sincerely,



Jennifer Landis  
Special Assistant Solicitor

cc: George Nilson, City Solicitor  
Angela C. Gibson, Mayor’s Legislative Liaison  
Elena DiPietro, Chief, General Counsel Division  
Hilary Ruley, Chief Solicitor  
Victor Tervala, Chief Solicitor