CITY OF BALTIMORE ORDINANCE ______ Council Bill 07-0591

Introduced by: Councilmembers Holton, Kraft, Curran, President Rawlings-Blake, Young,
Spector, Conaway, Branch
Introduced and read first time: February 12, 2007

Assigned to: Taxation and Finance Committee
Committee Report: Favorable with amendments
Council action: Adopted
Read second time: November 19, 2007

AN ORDINANCE CONCERNING

1 Retirement Systems – Precluded Investments Divestments – Republic of Sudan FOR the purpose of prohibiting authorizing the investment divestment of public pension or 2 3 retirement funds in from Sudan or in from companies doing business in or with Sudan; defining certain terms; specifying certain criteria and considerations; requiring certain 4 reports; and providing for the automatic termination of this Ordinance. 5 By adding 6 7 Article 22 - Retirement Systems Section(s) 7(a)(1), 23(b), and 35(a)(1) 8 **Baltimore City Code** 9 10 (Edition 2000) SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the 11 Laws of Baltimore City read as follows: 12 **Baltimore City Code** 13 **Article 22. Retirement Systems** 14 15 **Subtitle – Employees' Retirement System** § 7. Management of funds. 16 (a) Trustee of funds. 17 (1) (1) No funds held under by the Employees' Retirement System may remain 18 19 INVESTED OR BECOME INVESTED IN THE STOCKS, SECURITIES, OR OTHER 20 OBLIGATIONS OF ANY BANK OR FINANCIAL INSTITUTION THAT MAKES LOANS TO 21 THE REPUBLIC OF SUDAN, OR TO A NATIONAL CORPORATION OF SUDAN, OR IN THE

EXPLANATION: CAPITALS indicate matter added to existing law.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates matter added to the bill by amendment.

<u>Strike out</u> indicates matter stricken from the bill by amendment or deleted from existing law by amendment.

| 1 2 3 | STOCKS, SECURITIES, OR OTHER OBLIGATIONS OF ANY COMPANY DOING BUSINESS IN OR IN OR WITH SUDAN, OR WHOSE SUBSIDIARY OR AFFILIATE DOES BUSINESS IN OR WITH SUDAN. |
|----------------------------------|---|
| 4 5 | (II) COMPANIES DOING BUSINESS IN OR WITH SUDAN SHALL BE AS IDENTIFIED BY THE U.S. DEPARTMENT OF THE TREASURY'S OFFICE OF FOREIGN ASSETS CONTROL. |
| 6 7 | (1) (1) 1. In this paragraph (1), the following words have the meanings indicated. |
| 8 9 10 | 2. "COMPANY" MEANS ANY CORPORATION, UTILITY, PARTNERSHIP, JOINT VENTURE, FRANCHISOR, FRANCHISEE, TRUST, ENTITY, INVESTMENT VEHICLE, FINANCIAL INSTITUTION, OR ITS WHOLLY-OWNED SUBSIDIARY. |
| 11 12 13 | 3. "DIVESTMENT ACTION" MEANS SELLING, REDEEMING, TRANSFERRING, EXCHANGING, OR OTHERWISE DISPOSING OR REFRAINING FROM FURTHER INVESTMENT IN CERTAIN INVESTMENTS. |
| 14 15 16 | 4. "Doing business in Sudan" means maintaining equipment, facilities, personnel, or other apparatus of business or commerce in Sudan, including ownership of real or personal property in Sudan, or engaging in any business activity with the Government of Sudan. |
| 18 19 20 21 22 23 | 5. A. "SUDAN" MEANS THE GOVERNMENT IN KHARTOUM, SUDAN, THAT IS LED BY THE NATIONAL CONGRESS PARTY (FORMERLY KNOWN AS THE NATIONAL ISLAMIC FRONT) OR ANY SUCCESSOR GOVERNMENT FORMED ON OR AFTER OCTOBER 13, 2006, INCLUDING THE COALITION NATIONAL UNITY GOVERNMENT AGREED ON IN THE COMPREHENSIVE PEACE AGREEMENT FOR SUDAN. |
| 24 25 | B. "SUDAN" DOES NOT INCLUDE THE REGIONAL GOVERNMENT OF SOUTHERN SUDAN. |
| 26 27 28 | 6. A. "ACTIVELY MANAGED SEPARATE ACCOUNT" MEANS THE ACCOUNTS OF THE SYSTEM THAT ARE ACTIVELY MANAGED AT THE DIRECTION OF THE BOARD OF TRUSTEES AND HELD IN SEPARATE ACCOUNTS. |
| 29 | B. "ACTIVELY MANAGED SEPARATE ACCOUNT" DOES NOT INCLUDE: |
| 30 | 1. INDEXED FUNDS, |
| 31 | 2. PRIVATE EQUITY FUNDS, |
| 32 | 3. HEDGE FUNDS. |
| 33 | 4. REAL ESTATE FUNDS, AND |
| 34 | 5. OTHER COMMINGLED OR PASSIVELY MANAGED FUNDS. |

| 1 2 | (II) EACH INVESTMENT MANAGER ENGAGED BY THE BOARD WILL PROVIDE TO THE BOARD QUARTERLY WRITTEN REPORTS PRESENTING A LIST OF: | | |
|----------------------|--|--|--|
| 3 4 | 1. SECURITIES OF COMPANIES UNDER MANAGEMENT DOING BUSINESS IN SUDAN, AND | | |
| 5 6 | 2. SECURITIES OR INSTRUMENTS ISSUED BY SUDAN HELD BY THE INVESTMENT MANAGER, IN WHICH SYSTEM FUNDS ARE INVESTED. | | |
| 7 8 9 10 | (III) IN PREPARING REPORTS REQUIRED IN SUBPARAGRAPH (II) OF THIS PARAGRAPH (1), AN INVESTMENT MANAGER SHALL REFERENCE THE U.S. DEPARTMENT OF THE TREASURY'S OFFICE OF FOREIGN ASSETS CONTROL, INSTITUTIONAL SHAREHOLDER SERVICES, OR OTHER LIST APPROVED BY THE BOARD OF TRUSTEES. | | |
| 11 12 13 14 | (IV) CONSISTENT WITH THE FIDUCIARY DUTIES OF THE BOARD OF TRUSTEES UNDER THIS ARTICLE 22, AND THE PROVISIONS OF SUBPARAGRAPH (V) OF THIS PARAGRAPH (1), THE BOARD OF TRUSTEES MAY TAKE DIVESTMENT ACTION IN ACTIVELY-MANAGED SEPARATE ACCOUNTS WITH REGARD TO INVESTMENTS IN: | | |
| 15 16 | 1. ANY BANK OR FINANCIAL INSTITUTION THAT MAKES LOANS TO THE REPUBLIC OF SUDAN, | | |
| 17 | 2. A NATIONAL CORPORATION OF SUDAN, AND | | |
| 18 19 | 3. THE STOCKS, SECURITIES, OR OTHER OBLIGATIONS OF ANY COMPANY DOING BUSINESS IN OR WITH SUDAN. | | |
| 20 21 22 23 | (V) IN DETERMINING WHETHER TO TAKE DIVESTMENT ACTION UNDER SUBPARAGRAPH (IV) OF THIS PARAGRAPH (1) WITH REGARD TO THE INVESTMENT OF FUNDS IN ACTIVELY-MANAGED SEPARATE ACCOUNTS IN A COMPANY DOING BUSINESS IN SUDAN, THE BOARD OF TRUSTEES MAY CONSIDER THE FOLLOWING: | | |
| 24 25 | 1. REVENUES PAID BY A COMPANY DIRECTLY TO THE GOVERNMENT OF SUDAN, | | |
| 26 27 28 | 2. WHETHER A COMPANY SUPPLIES INFRASTRUCTURE OR RESOURCES USED BY THE GOVERNMENT OF SUDAN TO IMPLEMENT ITS POLICIES OF GENOCIDE IN DARFUR OR OTHER REGIONS OF SUDAN, | | |
| 29 30 | 3. WHETHER A COMPANY KNOWINGLY OBSTRUCTS LAWFUL INQUIRIES INTO ITS OPERATIONS AND INVESTMENTS IN SUDAN, | | |
| 31 32 | 4. WHETHER A COMPANY ATTEMPTS TO CIRCUMVENT ANY APPLICABLE SANCTIONS OF THE UNITED STATES, | | |
| 33 34 | 5. THE EXTENT OF ANY HUMANITARIAN ACTIVITIES UNDERTAKEN BY A COMPANY IN SUDAN, | | |
| 35 36 37 | 6. WHETHER A COMPANY IS ENGAGED SOLELY IN THE PROVISION OF GOODS AND SERVICES INTENDED TO RELIEVE HUMAN SUFFERING, OR TO PROMOTE WELFARE, HEALTH, EDUCATION, OR RELIGIOUS OR SPIRITUAL ACTIVITIES, | | |

| 1 2 | 7. WHETHER A COMPANY IS AUTHORIZED BY THE FEDERAL GOVERNMENT OF THE UNITED STATES TO DO BUSINESS IN SUDAN, | |
|----------|---|--|
| 3 4 | 8. EVIDENCE THAT A COMPANY HAS ENGAGED THE GOVERNMENT OF SUDAN TO CEASE ITS ABUSES IN DARFUR OR OTHER REGIONS IN SUDAN, | |
| 5 | 9. WHETHER A COMPANY IS ENGAGED SOLELY IN JOURNALISTIC ACTIVITIES. | |
| 6 | 10. THE ECONOMIC IMPACT OF THE DIVESTMENT FROM THE PORTFOLIO, AND | |
| 7 | 11. ANY OTHER FACTOR THAT THE BOARD OF TRUSTEES DEEMS PRUDENT. | |
| 8 | (VI) IF THE BOARD OF TRUSTEES TAKES DIVESTMENT ACTION UNDER SUBPARAGRAPH | |
| 9 | (IV) OF THIS PARAGRAPH (1) WITH RESPECT TO INVESTMENTS IN A COMPANY, THE | |
| 10 | BOARD OF TRUSTEES SHALL DIRECT THE INVESTMENT MANAGER TO PROVIDE THE | |
| 11 | COMPANY WITH WRITTEN NOTICE OF ITS DECISION AND REASONS FOR THE | |
| 12 | <u>DECISION.</u> | |
| | | |
| 13 | (VII) ON OR BEFORE OCTOBER 1 OF EACH YEAR, THE BOARD OF TRUSTEES SHALL | |
| 14 | SUBMIT A REPORT TO THE CITY COUNCIL THAT PROVIDES: | |
| | | |
| 15 | 1. ALL DIVESTMENT ACTIONS TAKEN BY THE BOARD IN ACCORDANCE WITH | |
| 16 | THIS PARAGRAPH (1), | |
| 10 | IIIIS I AKAOKAI II (1), | |
| 17 | 2 A LIGH OF THOSE COMPANIES DOING BUSINESS IN CUDAN AND OF THOSE | |
| | 2. A LIST OF THOSE COMPANIES DOING BUSINESS IN SUDAN AND OF THOSE | |
| 18 | SECURITIES OR INSTRUMENTS ISSUED BY SUDAN, AS REPORTED TO THE | |
| 19 | BOARD BY ITS INVESTMENT MANAGERS UNDER SUBPARAGRAPH (II) OF THIS | |
| 20 | PARAGRAPH (1), FROM WHICH THE BOARD HAS NOT DIVESTED; AND | |
| 0.1 | 2 | |
| 21 | 3. OTHER DEVELOPMENTS RELEVANT TO INVESTMENT IN COMPANIES DOING | |
| 22 | BUSINESS IN SUDAN. | |
| 23 | Subtitle – Elected Officials' Retirement System | |
| 24 | § 23. Management of Funds. | |
| 25 | (B) THE PROVISIONS OF \S 7(A)(1) OF THIS ARTICLE, CONCERNING THE INVESTMENT OF FUNDS | |
| 25 26 | IN COMPANIES DOING BUSINESS IN OR WITH SUDAN, APPLY TO ALL FUNDS OF THE ELECTED | |
| | · · | |
| 27 | OFFICIALS' RETIREMENT SYSTEM. | |
| 28 | Subtitle – Fire and Police Employees' Retirement System | |
| 29 | § 35. Management of Funds. | |
| 30 | (a) Trustee of funds. | |
| 31 | (1) (i) No funds held under by the Fire and Police Employees' Retirement | |
| | | |
| 32 | SYSTEM MAY REMAIN INVESTED OR BECOME INVESTED IN THE STOCKS, | |
| 33 | SECURITIES, OR OTHER OBLIGATIONS OF ANY BANK OR FINANCIAL INSTITUTION | |
| 34 | THAT MAKES LOANS TO THE REPUBLIC OF SUDAN, OR TO A NATIONAL | |
| 35 | CORPORATION OF SUDAN, OR IN THE STOCKS, SECURITIES, OR OTHER OBLIGATIONS | |

| 1 2 | OF ANY COMPANY DOING BUSINESS IN OR WITH SUDAN, OR WHOSE SUBSIDIARY OR AFFILIATE DOES BUSINESS IN OR WITH SUDAN. | | |
|-----|--|--|--|
| 3 4 | (II) COMPANIES DOING BUSINESS IN OR WITH SUDAN SHALL BE AS IDENTIFIED BY THE U.S. DEPARTMENT OF THE TREASURY'S OFFICE OF FOREIGN ASSETS CONTROL. | | |
| 5 | (1) (I) 1. IN THIS PARAGRAPH (1), THE FOLLOWING WORDS HAVE THE MEANINGS | | |
| 6 | INDICATED. | | |
| 7 | 2. "COMPANY" MEANS ANY CORPORATION, UTILITY, PARTNERSHIP, JOINT | | |
| 8 | VENTURE, FRANCHISOR, FRANCHISEE, TRUST, ENTITY, INVESTMENT VEHICLE, | | |
| 9 | FINANCIAL INSTITUTION, OR ITS WHOLLY-OWNED SUBSIDIARY. | | |
| 10 | 3. "Divestment action" means selling, redeeming, transferring, | | |
| 11 | EXCHANGING, OR OTHERWISE DISPOSING OR REFRAINING FROM FURTHER | | |
| 12 | INVESTMENT IN CERTAIN INVESTMENTS. | | |
| 13 | 4. "Doing business in Sudan" means maintaining equipment, facilities, | | |
| 14 | PERSONNEL, OR OTHER APPARATUS OF BUSINESS OR COMMERCE IN SUDAN, | | |
| 15 | INCLUDING OWNERSHIP OF REAL OR PERSONAL PROPERTY IN SUDAN, OR | | |
| 16 | ENGAGING IN ANY BUSINESS ACTIVITY WITH THE GOVERNMENT OF SUDAN. | | |
| 17 | 5. A. "SUDAN" MEANS THE GOVERNMENT IN KHARTOUM, SUDAN, THAT IS LED | | |
| 18 | BY THE NATIONAL CONGRESS PARTY (FORMERLY KNOWN AS THE | | |
| 19 | NATIONAL ISLAMIC FRONT) OR ANY SUCCESSOR GOVERNMENT FORMED ON | | |
| 20 | OR AFTER OCTOBER 13, 2006, INCLUDING THE COALITION NATIONAL | | |
| 21 | UNITY GOVERNMENT AGREED ON IN THE COMPREHENSIVE PEACE | | |
| 22 | AGREEMENT FOR SUDAN. | | |
| 23 | B. "SUDAN" DOES NOT INCLUDE THE REGIONAL GOVERNMENT OF SOUTHERN | | |
| 24 | SUDAN. | | |
| 25 | 6. A. "ACTIVELY MANAGED SEPARATE ACCOUNT" MEANS THE ACCOUNTS OF THE | | |
| 26 | SYSTEM THAT ARE ACTIVELY MANAGED AT THE DIRECTION OF THE BOARD | | |
| 27 | OF TRUSTEES AND HELD IN SEPARATE ACCOUNTS. | | |
| 28 | B. "ACTIVELY MANAGED SEPARATE ACCOUNT" DOES NOT INCLUDE: | | |
| 29 | 1. INDEXED FUNDS, | | |
| 30 | 2. PRIVATE EQUITY FUNDS, | | |
| 31 | 3. HEDGE FUNDS, | | |
| 32 | 4. REAL ESTATE FUNDS, AND | | |
| 33 | 5. OTHER COMMINGLED OR PASSIVELY MANAGED FUNDS. | | |

| 1 2 | (II) EACH INVESTMENT MANAGER ENGAGED BY THE BOARD WILL PROVIDE TO THE BOARD QUARTERLY WRITTEN REPORTS PRESENTING A LIST OF: | |
|----------------------|---|--|
| 3 4 | 1. SECURITIES OF COMPANIES UNDER MANAGEMENT DOING BUSINESS IN SUDAN, AND | |
| 5 | 2. SECURITIES OR INSTRUMENTS ISSUED BY SUDAN HELD BY THE INVESTMENT MANAGER, IN WHICH SYSTEM FUNDS ARE INVESTED. | |
| 7 8 9 | (III) IN PREPARING REPORTS REQUIRED IN SUBPARAGRAPH (II) OF THIS PARAGRAPH (1), AN INVESTMENT MANAGER SHALL REFERENCE THE U.S. DEPARTMENT OF THE TREASURY'S OFFICE OF FOREIGN ASSETS CONTROL, INSTITUTIONAL | |
| 10 | SHAREHOLDER SERVICES, OR OTHER LIST APPROVED BY THE BOARD OF TRUSTEES. | |
| 11 12 13 | (IV) CONSISTENT WITH THE FIDUCIARY DUTIES OF THE BOARD OF TRUSTEES UNDER THIS ARTICLE 22, AND THE PROVISIONS OF SUBPARAGRAPH (V) OF THIS PARAGRAPH (1), THE BOARD OF TRUSTEES MAY TAKE DIVESTMENT ACTION IN ACTIVELY-MANAGED SEPARATE ACCOUNTS WITH REGARD TO INVESTMENTS IN: | |
| 15 16 | 1. ANY BANK OR FINANCIAL INSTITUTION THAT MAKES LOANS TO THE REPUBLIC OF SUDAN, | |
| 17 | 2. A NATIONAL CORPORATION OF SUDAN, AND | |
| 18 19 | 3. THE STOCKS, SECURITIES, OR OTHER OBLIGATIONS OF ANY COMPANY DOING BUSINESS IN OR WITH SUDAN. | |
| 20 21 22 23 | (v) In determining whether to take divestment action under subparagraph (iv) of this paragraph (1) with regard to the investment of funds in actively-managed separate accounts in a company doing business in Sudan, the Board of Trustees may consider the following: | |
| 24 25 | 1. REVENUES PAID BY A COMPANY DIRECTLY TO THE GOVERNMENT OF SUDAN, | |
| 26 27 28 | 2. WHETHER A COMPANY SUPPLIES INFRASTRUCTURE OR RESOURCES USED BY THE GOVERNMENT OF SUDAN TO IMPLEMENT ITS POLICIES OF GENOCIDE IN DARFUR OR OTHER REGIONS OF SUDAN, | |
| 29 30 | 3. WHETHER A COMPANY KNOWINGLY OBSTRUCTS LAWFUL INQUIRIES INTO ITS OPERATIONS AND INVESTMENTS IN SUDAN, | |
| 31 32 | 4. WHETHER A COMPANY ATTEMPTS TO CIRCUMVENT ANY APPLICABLE SANCTIONS OF THE UNITED STATES, | |
| 33 34 | 5. THE EXTENT OF ANY HUMANITARIAN ACTIVITIES UNDERTAKEN BY A COMPANY IN SUDAN, | |

| 1 2 3 | 6. WHETHER A COMPANY IS ENGAGED SOLELY IN THE PROVISION AND SERVICES INTENDED TO RELIEVE HUMAN SUFFERING, OR TWELFARE, HEALTH, EDUCATION, OR RELIGIOUS OR SPIRITUAL A | O PROMOTE |
|----------------------------|---|----------------------------|
| 4 5 | 7. WHETHER A COMPANY IS AUTHORIZED BY THE FEDERAL GOVERNMENT THE UNITED STATES TO DO BUSINESS IN SUDAN, | _ |
| 6 7 | 8. EVIDENCE THAT A COMPANY HAS ENGAGED THE GOVERNMENT TO CEASE ITS ABUSES IN DARFUR OR OTHER REGIONS IN SUDAI | |
| 8 | 9. WHETHER A COMPANY IS ENGAGED SOLELY IN JOURNALISTIC A | CTIVITIES, |
| 9 | 10. THE ECONOMIC IMPACT OF THE DIVESTMENT FROM THE PORTFO | OLIO, AND |
| 10 | 11. ANY OTHER FACTOR THAT THE BOARD OF TRUSTEES DEEMS PR | UDENT. |
| 11 12 13 14 15 | (VI) IF THE BOARD OF TRUSTEES TAKES DIVESTMENT ACTION UNDER SUBI (IV) OF THIS PARAGRAPH (1) WITH RESPECT TO INVESTMENTS IN A COM- BOARD OF TRUSTEES SHALL DIRECT THE INVESTMENT MANAGER TO P COMPANY WITH WRITTEN NOTICE OF ITS DECISION AND REASONS FOR A DECISION. | MPANY, THE ROVIDE THE |
| 16 17 | (VII) ON OR BEFORE OCTOBER 1 OF EACH YEAR, THE BOARD OF TRUSTEE. SUBMIT A REPORT TO THE CITY COUNCIL THAT PROVIDES: | S SHALL |
| 18 19 | 1. ALL DIVESTMENT ACTIONS TAKEN BY THE BOARD IN ACCORDATHIS PARAGRAPH (1), | NCE WITH |
| 20 21 22 23 | 2. A LIST OF THOSE COMPANIES DOING BUSINESS IN SUDAN AND OSECURITIES OR INSTRUMENTS ISSUED BY SUDAN, AS REPORTED BOARD BY ITS INVESTMENT MANAGERS UNDER SUBPARAGRAP PARAGRAPH (1), FROM WHICH THE BOARD HAS NOT DIVESTED: | O TO THE H (II) OF THIS |
| 24 25 | 3. OTHER DEVELOPMENTS RELEVANT TO INVESTMENT IN COMPAN BUSINESS IN SUDAN. | IIES DOING |
| 26 27 28 | SECTION 2. AND BE IT FURTHER ORDAINED , That the catchlines contained in th are not law and may not be considered to have been enacted as a part of this or any properties. | |
| 29 30 31 32 | SECTION 3. AND BE IT FURTHER ORDAINED, That if the President of the United rescinds or repeals Executive Order 13067 or the United States Congress lifts all economic sagainst the Republic of Sudan, this Ordinance shall automatically, with no action required by the City Council, be abrogated and of no further force and effect. | nomic |
| 33 34 35 | SECTION 3 4. AND BE IT FURTHER ORDAINED , That <u>subject to the provisions of this Ordinance</u> , this Ordinance takes effect on the 1 st day of the 2 nd fiscal quarter after is enacted. | Section 3 of r the date it |

| Certified as duly passed this day of | , 20 |
|--|-----------------------------------|
| | President, Baltimore City Council |
| Certified as duly delivered to Her Honor, the Mayor, | |
| this, 20 | |
| | Chief Clerk |
| Approved this day of, 20 | |
| | Mayor, Baltimore City |