



**BALTIMORE CITY COUNCIL
PUBLIC SAFETY AND GOVERNMENT OPERATIONS
COMMITTEE**

Mission Statement

On behalf of the Citizens of Baltimore City, the Public Safety and Government Operations Committee will be responsible for matters concerning public safety, including, but not limited to; emergency preparedness, police services, fire/EMS, and the executive, administrative, and operational functions of the city government and libraries.

**The Honorable Mark Conway
Chair**

PUBLIC HEARING

**Thursday, July 13, 2023
5:00 PM**

CLARENCE "DU" BURNS COUNCIL CHAMBERS

Legislative Oversight LO23-0039

Brooklyn Mass Shooting

CITY COUNCIL COMMITTEES

ECONOMIC AND COMMUNITY DEVELOPMENT (ECD)

Sharon Green Middleton, Chair
John Bullock – Vice Chair
Mark Conway
Ryan Dorsey
Antonio Glover
Odette Ramos
Robert Stokes

Staff: Matthew Peters

WAYS AND MEANS (W&M)

Eric Costello, Chair
Kristofer Burnett
Ryan Dorsey
Danielle McCray
Sharon Green Middleton
Isaac “Yitzy” Schleifer
Robert Stokes

Staff: Marguerite Currin

PUBLIC SAFETY AND GOVERNMENT OPERATIONS (SGO)

Mark Conway – Chair
Kristofer Burnett
Zeke Cohen
Erick Costello
Antonio Glover
Phylicia Porter
Odette Ramos

Staff: Anthony Leva

EDUCATION, WORKFORCE, AND YOUTH (EWY)

Robert Stokes – Chair
John Bullock
Zeke Cohen
Antonio Glover
Sharon Green Middleton
Phylicia Porter
James Torrence

Staff: Marguerite Currin

HEALTH, ENVIRONMENT, AND TECHNOLOGY (HET)

Danielle McCray – Chair
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Mark Conway
Ryan Dorsey
Phylicia Porter
James Torrence

Isaac “Yitzy” Schleifer

Staff: Deontre Hayes

RULES AND LEGISLATIVE OVERSIGHT (OVERSIGHT)

Isaac “Yitzy” Schleifer, Chair
Kristofer Burnett
Mark Conway
Eric Costello
Sharon Green Middleton
Odette Ramos
James Torrence

Staff: Richard Krummerich_

LEGISLATIVE INVESTIGATIONS

Eric Costello, Chair
Sharon Green Middleton, Vice Chair
Isaac “Yitzy” Schleifer, Chair
Robert Stokes

Danielle McCray

Staff: Marguerite Currin



SYNOPSIS

Committee: Public Safety and Government Operations

Legislative Oversight: LO23-0039

Oversight Hearing - Brooklyn Mass Shooting

Sponsor: Phylicia Porter, Mark Conway

Introduced: July 3rd, 2023

Purpose:

For the purpose of inviting representatives from the Baltimore Police Department, Mayor's Office of Neighborhood Safety and Engagement, Housing Authority of Baltimore City, and to discuss the mass shooting that occurred in Brooklyn on July 2, 2023.

Effective: N/A

AGENCY REPORTS

Baltimore City Police Department
Mayor's Office of Neighborhood Safety and Engagement
Housing Authority of Baltimore City
Housing Authority of Baltimore City

Analysis

Background

At approximately 12:30 am on July 2nd BPD received reports of multiple gunshots at the Brooklyn Homes community in the Brooklyn Neighborhood. There were 2 confirmed fatalities and 28 wounded residents.

The shooting took place during the Brooklyn Day celebration. An annual festival that the community plans each year. Reports indicate that there were hundreds of participants in the area. The celebration was not a permitted event and BPD did not know it was happening until several hours before the shooting.

As of July 9th, the BPD was looking for suspects – casings indicate that there were more than a dozen weapons fired – on July 7th a 17-year-old male suspect was arrested on weapons

charges but has not been charged as a shooter. Media reports that the suspect may have been seen on social media with a weapon before the shooting.

Victims in the shooting range from 13-32 and include:

- One 13-year-old girl and one 13-year-old boy
- One 14-year-old girl
- Two 15-year-old girls and one 15-year-old boy
- Three 16-year-old girls and two 16-year-old boys
- Two 17-year-old girls and two 17-year-old boys
- Two 18-year-old women and three 18-year-old men
- Three 19-year-old women
- One 20-year-old woman
- One 22-year-old man
- One 23-year-old woman
- One 31-year-old man
- One 32-year-old woman

The fatalities in the shooting include:

- Aaliyah Gonzalez 18 years old – died at the scene.
- Kylis Fagbemi 20 years old – died at the hospital.

Police are still investigating and looking for suspects. Currently, there is a \$28,000 reward for information.

ADDITIONAL INFORMATION

Fiscal Note: None

Information Source(s): The Baltimore Banner, Mayor's Press Conference, WYPR

Analysis by: Tony Leva
Analysis Date: July 10, 2023

Direct Inquiries to 410-396-1091

**PUBLIC SAFETY AND
GOVERNMENT OPERATIONS
COMMITTEE**

**LO23-0039
AGENCY REPORTS**

LO23-0039 - Brooklyn Mass Shooting Coordinated Agency Response

Public Safety and Government Operations Committee

Legislative Oversight Hearing LO23-0039

Thursday, July 13, 2023



Brandon M. Scott
Mayor

Baltimore Police Department



Brandon M. Scott
Mayor

BPD CALLS FOR SERVICE

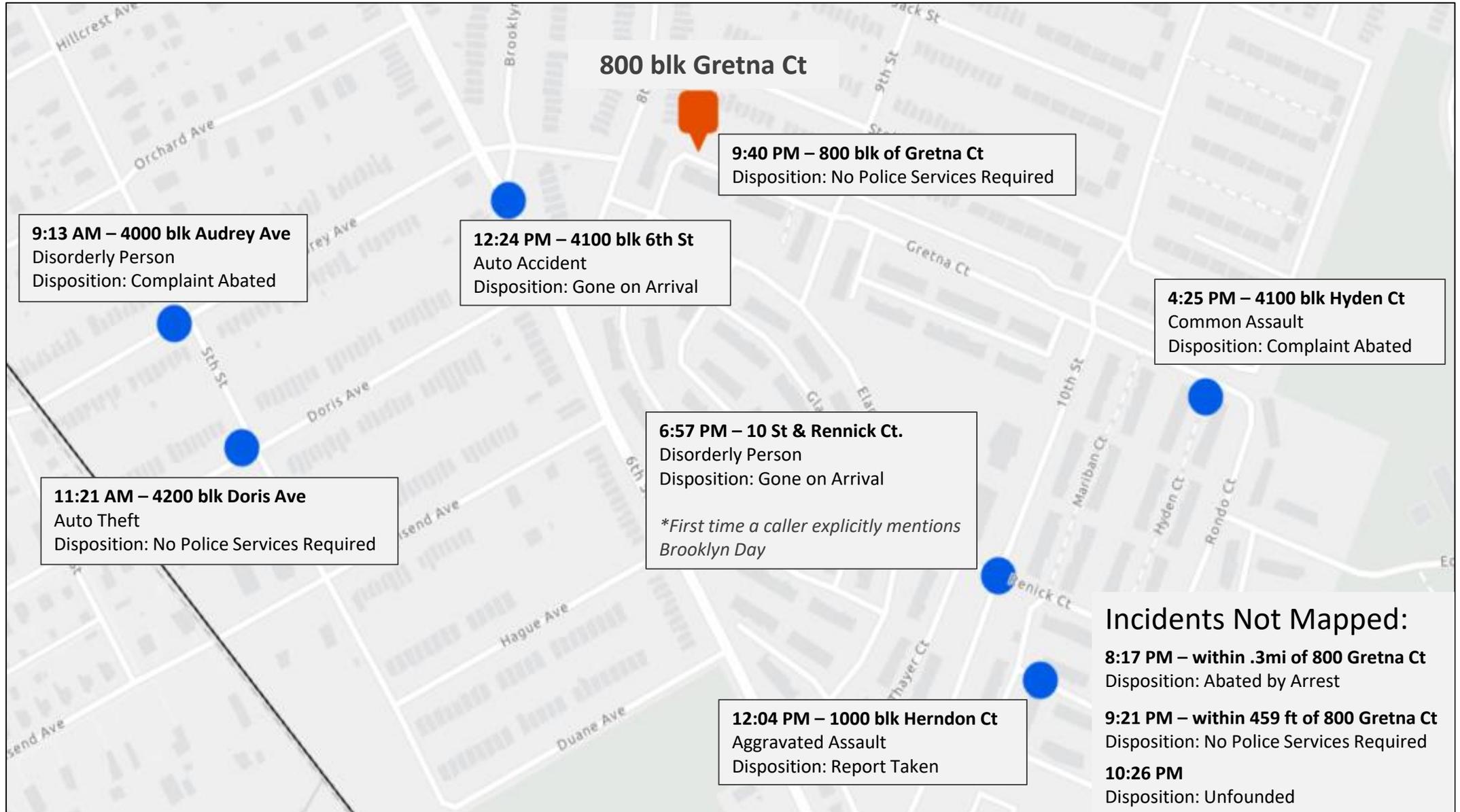
JULY 1, 2023

TIME OF CALL	DETAILS OF COMPLAINT	DISPOSITION	LOCATION	PROXIMITY to 800 GRETNA CT.
9:13 AM	Landlord attempting to illegally evict tenant	Complaint Abated	4000 block of Audrey Ave	.3 miles
11:21 AM	Vehicles stolen and left in front of location	No Police Services Required	4200 block of Doris Ave	.3 miles
12:04 PM	Individual robbed at gun point. Victim left the scene and reported from Anne Arundel County.	Report Taken	1000 block of Herndon Ct	.3 miles
12:24 PM	Vehicle accident and the other drivers are getting aggressive	Gone on Arrival	4100 block of 6th St	.1 miles
4:25 PM	13 year old assaulted by a female	Complaint Abated	4100 block of Hyden Ct	.3 miles
6:57 PM	Its Brooklyn Day and 2 vehicles driving reckless	Gone on Arrival	10 St & Rennick Ct	.2 miles
8:17 PM	Individual driving under the influence hit 2 parked cars	Abated by Arrest	4100 block of Duane Ave	.3 miles
9:21 PM	Loud kids at location	No Police Services Required	800 block of Clintwood Ct	459 feet
9:40 PM	100's of individuals armed with guns and knives	No Police Services Required	800 block of Gretna Ct	In 800 block of Gretna Ct.

**First call for shooting occurred at 12:31 am on July 2.*

Calls for Service: Brooklyn Area

7/1/2023



AFTER ACTION REVIEW

- **BPD COMPLIANCE BUREAU IS CONDUCTING EXTENSIVE AND COMPREHENSIVE REVIEW**
 - Looking at Body Worn Camera footage
 - Reviewing discussions over the radio
 - Holding interviews

- **USING NATIONAL BEST PRACTICES TO PRODUCE A COMPREHENSIVE, HOLISTIC AND HONEST ASSESSMENT**
 - FEMA
 - Las Vegas (Mandalay Bay mass shooting incident)
 - Aurora Colorado (Aurora Century 16 Theater mass shooting incident)

- **AFTER ACTION REVIEW WILL ANSWER**
 - Who knew what and when
 - What decisions were made, by whom and why
 - Policies and training that should be updated and/or improved
 - Protocol changes that could ensure better real time communication and swift resource deployment when necessary

IMMEDIATE CHANGES

- **PREPARED FORMAL GUIDANCE**
 - Clearly defines the expectations and steps that must be taken by officers, sergeants, lieutenants, command staff
- **EVERY DISTRICT AND THE SPECIAL EVENTS UNIT MUST CREATE A LIST OF ALL EVENTS THAT:**
 - Are known to happen regularly (monthly, quarterly, annually) that draw 50 or more participants whether permitted or not
- **SHARE LISTS OF IDENTIFIED HISTORICAL EVENTS AND OPERATIONAL PLANS**
 - What to expect, when to expect it, what has worked to address issues in the past, additional city resources utilized
- **SHARED SAMPLE CEASE AND DESIST ORDER**
- **STAFFING REQUIREMENTS FOR DISTRICT COMMAND TEAMS**

SOUTHERN DISTRICT STAFFING

SATURDAY, JULY 1

Charlie Shift:
3-11:30pm

Lt.	1
Sgt.	3
P/O	17
Constant	16

SUNDAY, JULY 2

Adam Shift:
11pm – 7:30am

Lt.	1
Sgt.	1
P/O	13
Constant	13

Housing Authority of Baltimore City (HABC)



Brandon M. Scott
Mayor

HOUSING AUTHORITY OF BALTIMORE CITY (HABC)

- Brooklyn Homes is an HABC owned and managed community with 481 units where we provide services and resources to more than 1,100 residents.
 - In total HABC owns and operates 10 public housing developments, consisting of approx. 6,000 units, housing over 5,600 families.
 - Each of our communities face their own challenges and issues related to safety and security.
- HABC was not notified of the Brooklyn Day event that took place on our property on July 1-2, 2023, and no HABC staff was part of the planning for this event.
- Since there was no prior notification, we did not have information to share with our partners about the need to provide security, and there was no security assigned or deployed to Brooklyn Homes.

SUMMARY OF HABC COMMUNITY CENTER SPACE & EVENT GUIDELINES

- HABC may provide space, where and when available, for its residents to hold community functions, and HABC'S lease requires written prior authorization for any events held on our properties, as outlined in our policy.
- Sponsors of Events Includes the Following:
 - HABC
 - Authorized representatives of a Resident Council who are in full compliance with their HABC leases
 - Recognized Organizations
 - HABC residents, who are in full compliance with their HABC lease
 - Non-HABC Residents
- Application Process
 - Sponsors must submit a written rental application to the Asset Manager of the site where the event is to be held.
 - The Asset Manager is responsible for deciding whether the Sponsor is eligible to rent the Community Center Space and will check with the Chief Operating Officer for any matter that may need to be reviewed.
 - The Asset Manager will ensure that the Sponsor satisfies all requirements for sponsoring an Event prior to accepting the Security Deposit or signing the Space License Agreement.
 - The Space License Agreement will be between HABC and the Sponsor.
- Other Requirements:
 - Alcoholic beverages are strictly prohibited in the Community Center.
 - The event sponsor is responsible for providing security for the event. HABC does not provide security for events that are non-HABC sponsored.
 - All events must be concluded by the agreed upon time period; and no event, except for HABC-sponsored events, can continue past 4:00 p.m. unless security is provided.
 - Events, including the time for clean-up, cannot be longer than 5 hours in duration unless HABC gives prior approval for a longer duration.

HABC

IMMEDIATE NEXT STEPS

- Expand Security Program
 - In early 2022 HABC launched a pilot security program to address some of the safety issues noted across the agency.
 - This was a pilot program implemented at 4 sites to ascertain the capacity and cost of security needed to build into our annual budget.
 - HABC is in the process of expanding security services to more sites, and we are scheduled to present security expansion to our Board of Commissioners on July 18, 2023.
 - Once approved by the Board, we will be able to implement security services at all HABC developments.
- Enhance communications to all residents by ensuring the Resident Tenant Council is fully functioning and re-establishing regular meetings. We will also highlight the opportunity to provide anonymous calls to the HABC Resident Hotline at 410-396-7424.
- Update all policies to explicitly state that there are required processes that need to be followed for requesting permission to host events at our sites.
 - The lease, Admissions and Continued Occupancy Policies and other related guidelines will be updated with more explicit information, including violations/prohibitions, and consequences for any violations.
 - All information will be provided to each tenant council leader and posted on our website.
- Expand social programs by exploring additional partners who are willing to provide sustained operational funding and support for educational programs, economic development and physical and mental health services.

Mayor's Office of Neighborhood Safety and Engagement (MONSE)



Brandon M. Scott
Mayor

Brooklyn Homes

Coordinated Neighborhood Stabilization Response (CNSR)

A Coordinated Neighborhood Stabilization Response (CNSR) mobilizes City agencies and community-based partners to embed critical, readily accessible resources in a community over a 45-day period

➤ **Activation of CNSR – Initial Needs Assessment**

- MONSE team on the ground at Brooklyn Homes by 12PM on Sunday, July 2

➤ **Immediate Stabilization Resources**

- Mon. July 3 – Wed. July 12 at Brooklyn Homes Community Center
- Direct victim services and trauma-responsive services (grief counseling and therapeutic support) provided immediately
- Peace Mobile on site – Mobile resource and engagement hub

➤ **Continued Supportive Services Tailored To The Community’s Needs (7/13-8/18)**

- Sustainable response to the specific ongoing needs of Brooklyn Homes residents
- MONSE partnering with CM Porter, City and State agencies, community members and organizations, and service providers



Brooklyn Homes Coordinated Neighborhood Stabilization Response (CNSR)

SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
2	3	4	5	6	7	8
Activating Event - Brooklyn Homes Mass Shooting (2H/28NFS); Youth-Involved Shooting (12:35A) On The Ground Activation Response (12P)	Immediate Stabilization Resources in Brooklyn Homes Community Ctr (10A-5P) CAO Agency Leader Stat Meeting (10A) Mayor Community Meeting (6P-8P) We Our Us Community Walk and Vigil (6P)	Immediate Stabilization Resources in Brooklyn Homes Community Ctr (10A-9P)	Immediate Stabilization Resources in Brooklyn Homes Community Ctr (10A-5P) Mayor Cabinet Community Walk (6P-8P)	Immediate Stabilization Resources in Brooklyn Homes Community Ctr (10A-5P)	Immediate Stabilization Resources in Brooklyn Homes Community Ctr (10A-8P) Safe Streets Shooting Response (5P-7P)	Immediate Stabilization Resources in Brooklyn Homes Community Ctr (10A-8P)
	9	10	11	12		
	Immediate Stabilization Resources in Brooklyn Homes Community Ctr (10A-5P)	Immediate Stabilization Resources in Brooklyn Homes Community Ctr (10A-5P)	Immediate Stabilization Resources in Brooklyn Homes Community Ctr (10A-5P) Safe Streets Resource Fair (1P)			

Brooklyn CNSR Activation Partners



Councilwoman Phylicia Porter

MONSE Victim Services



BPD Victim Services

SAO Victim Services



Office of Emergency Management

Housing Authority of Baltimore City

Mayor's Office of Immigrant Affairs



Baltimore City Public Schools



UB Center for Criminal Justice Reform

Mayor's Office of Employment Development

Baltimore City Recreation and Parks

Mayor's Office of Children & Family Success



Maryland Department of Human Services

MOAAME

Baltimore City DSS

Maryland Responds

Baltimore Crisis Response, Inc.

Moms Demand Action

We Responders, Inc.

Catholic Charities

Red Cross

Safe Streets Baltimore

Baltimore City DHCD

Center for Hope - PAAVE

Transformation Healthcare, Inc.

Baltimore City Health Department

HealthCare Access Maryland

Center for Urban Families

United Way

Delegate Gary Simmons

Delegate Luke Clippinger

Senator William Ferguson

Let's Thrive Baltimore

Linmar Leadership

4MyCity

CASA de Maryland

Molock Cares LLC PRP

Greater Baybrook Alliance

Living Classrooms

ROAR Center at UMB

Enoch Pratt Free Library

We Our Us





Brooklyn CNSR Outreach and Immediate Service Provision

- At least **600** individuals reached
- **91** individuals were engaged around relocation requests (SAO/MONSE/BPD victim services coordination)
- **80** individuals engaged with Transformation Health for mental health services
- Assistance with support services including food stamps, SSI, counseling, employment/financial assistance, hunger, housing
 - Resources distributed including food (groceries and boxed meals), water, diapers, toys

Victim Services Cases (Deidentified)

D, a Brooklyn Homes resident, was a primary victim in the July 2 mass shooting. He was not open to interacting with the SAO or BPD when he walked into the community center on Day 1 of the stabilization in crisis with multiple acute needs. The MONSE victim services team immediately began working with D. and connected him to a Transformation Health therapist. In the ensuing days, as trust was developed, he was connected on site with SAO victim services, who paid his back BGE bill and back rent; DSS for assistance with food stamps and benefits; ROAR for bandages for his wound; and UB's Center for Criminal Justice Reform for help with the Criminal Injuries Compensation Board (CICB) process. By Day 4, D. was joining other volunteers in helping MONSE hand out food to residents.

A's son was a non-fatal shooting victim in the July 2 incident. While he was still at the hospital, A. came to the community center, unable to sleep or eat. She was connected with SAO and MONSE victim services and immediately received relocation assistance. MONSE victim services reached out to her employer to ensure that she would not lose her job, and she was connected to therapy.

Brooklyn Homes

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Department of Transportation



Brandon M. Scott
Mayor

DOT Special Events

Overview of Permitting Process

<https://transportation.baltimorecity.gov/special-events-permitting>

May 2023 - soft launch of online permitting system

Application Submitted 6 weeks before event
(in person, mail, email, online)

Includes: Event name, date, timeline, run of show, est. attendance, organizer info, site map, flyer, security plan, application for noise exemption, letters of support, food service app, city services & equipment app

Application reviewed by BPD, DOT Traffic, Fire, and Liquor Board, if alcohol served

Application is reviewed for event conflicts, resources needs, site specific concerns.
1st time organizers asked to attend virtual City Services Coordination mtg.

If approved, applicant pays 25% of costs before receiving permit.

Total event cost is dependent on level of requested/needed City Services and Equipment w/ costs from all agencies.

Event Occurs

Agencies provided permitted resources (BPD officers, TEOs, stage, electrical, etc)

Remaining 75% billed 30-45 days after event

Final costs are determined post event based on any day of event changes related to staffing and resources.

DOT Special Events

Why do people host unpermitted events?

Potential reasons: avoidance of fees, application requirements for sanctioned events, lack of awareness that a permit is required

Is there an express permit option?

An application needs to be submitted a minimum of six (6) weeks in advance to ensure that approvers have time to complete a comprehensive review. The coordination between supporting agencies is an imperative factor in determining how to deploy resources efficiently.

What are the barriers to permitting?

Possible barriers:

- Submitting a complete application 6 weeks in advance
- Incorrect, unclear or incomplete documentation
- Ability to pay associated permitting costs

**PUBLIC SAFETY AND
GOVERNMENT OPERATIONS
COMMITTEE**

**LO23-0039
ATTENDANCE RECORD**



Baltimore City Council Committee Hearing Attendance Record

Subject: Legislative Oversight - Legislative Oversight – Brooklyn Mass Shooting	Bill #: LO23-0039
Committee: Public Safety and Government Operations	Chair: Mark Conway
Date: Thursday, July 13, 2023	Time: 5:00 PM
Location: Clarence "Du" Burns Council Chamber	

PLEASE PRINT CLEARLY

CHECK HERE TO TESTIFY

First Name	Last Name	Address / Organization / Email	What is your position on this bill?		Lobbyist: Are you registered in the City?*	
			For	Against	Yes	No
John Kobi	Doe Little	400 N. Holliday St. Johndoenbmore@yahoo.com	✓	✓	✓	✓
TREVOR	HEWICK	918 W. LOMBARD ST THEWICKPSA@GMAIL.COM	✓			
Sherry	Davis		✓			
DeAndre	Daniels	Flourishing Lives Investment Group LLC	✓			
myrick	Cannon	M C Reddick We Own Us	✓			
Kobi	Little	NAAACP	✓			
Nashona	Kess	NAAACP	✓			

*NOTE: IF YOU ARE COMPENSATED OR INCUR EXPENSES IN CONNECTION WITH THIS BILL, YOU MAY BE REQUIRED BY LAW TO REGISTER WITH THE CITY ETHICS BOARD AS A LOBBYIST. REGISTRATION CAN BE DONE ONLINE AND IS A SIMPLE PROCESS. FOR INFORMATION VISIT: [HTTPS://ETHICS.BALTIMORECITY.GOV/](https://ethics.baltimorecity.gov/) OR CALL: 410-396-4730



Baltimore City Council Committee Hearing Attendance Record

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			For	Against	Yes	No
John	Doe	400 N. Holliday St. Johndoenbmore@yahoo.com	✓	✓	✓	✓
Mark	<u>Cannon</u>					
Donna	Bruce					
Michael	Bratten					
John	Watts	504 Annabel ave Baltimore MD 21223				
Keith	Holt	5603 Ready Ave Baltimore, MD 21212				

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John	Doe	400 N. Holliday St. Johndoenbmore@yahoo.com	✓	✓	✓	✓
Corey	Gillie	Youth initiative Dir.			✓	

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