CITY OF BALTIMORE ORDINANCE _____ Council Bill 05-249

Introduced by: Councilmembers Holton, Clarke, Kraft, Spector, Rawlings Blake, President

Dixon, Councilmembers D'Adamo, Mitchell, Conaway, Welch, Harris

Introduced and read first time: August 15, 2005

Assigned to: Economic Development and Public Financing Subcommittee

Committee Report: Favorable, with amendments

Council action: Adopted

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Read second time: February 6, 2006

AN ORDINANCE CONCERNING

A Commercial Non-Discrimination Policy

2	FOR the purpose of establishing a clear policy against discrimination in business on the basis of
3	race, gender, religion, national origin, ethnicity, sexual orientation, gender identity or
4	expression, age, or disability and a clear policy for the City not to engage in business with
5	firms that discriminate in their solicitation, selection, or treatment of vendors, suppliers,
6	subcontractors, or business customers; establishing a formal complaint process and
7	investigation process for alleged violations of this policy; and providing due process for
8	hearing evidence, rendering findings, and imposing sanctions for violations of the
9	commercial non-discrimination policy.
0	By repealing and reordaining, with amendments
1	Article 5 - Finance, Property, and Procurement
2	Section(s) 3-1, 5-2, 40-7
3	Baltimore City Code
4	(Edition 2000)
5	By adding
6	Article 5 - Finance, Property, and Procurement
17	Section(s) 29-1 through 29-20, inclusive, to be under the new subtitle designation
8	"Subtitle 29. Commercial Non-Discrimination Policy"
9	Baltimore City Code
20	(Edition 2000)
21	Recitals
22	As a result of extensive evidence of race- and gender-based discrimination against minority
23	and women-owned business enterprises presented to the Baltimore City Council in the 1990
24	Millemann Report and the 2000 Disparity Study conducted by City consultants, the City has
25	determined that it is necessary for it to establish and firmly enforce a clear policy against
26	discrimination in business on the basis of race, gender, religion, national origin, ethnicity.

EXPLANATION: CAPITALS indicate matter added to existing law.

[Brackets] indicate matter deleted from existing law.

Underlining indicates matter added to the bill by amendment.

Strike out indicates matter stricken from the bill by amendment or deleted from existing law by amendment.

1 2 3 4 5 6	sexual orientation, age, or disability. The City is further committed to establish a clear policy for the City not to engage in business with firms that discriminate in their solicitation, selection, hiring, or treatment of vendors, suppliers, subcontractors, or business customers. Such a commercial non-discrimination policy approach has been favorably commented upon by the United States Supreme Court in <i>City of Richmond v. J. A. Croson</i> , 488 U.S. 469, 509-510 (1989), and by other federal courts.
U	510 (1767), and by other rederal courts.
7	The City of Baltimore has further determined that it has a constitutional duty compelling
8	interest to ensure that the tax dollars collected from its citizens do not serve to finance and
9 10	reward the evil of private prejudice on the basis of race, gender, religion, national origin, ethnicity, sexual orientation, gender identity or expression, age, disability, or any other form
11	of unlawful discrimination.
12	It is in the best interests of the City of Baltimore to enhance competition on City projects by
13	promoting equal opportunity and the full participation of all segments of the community in a
14	marketplace environment that is free from the effects of discrimination. The City is likely to
15	benefit from a discrimination-free marketplace through lower prices and higher revenues.
16	Through enactment of this Ordinance, the City of Baltimore provides a formal mechanism
17	for receiving, investigating, and resolving complaints of discrimination filed against
18	businesses that have submitted a bid or proposal for, have been selected to engage in, or are
19	engaged in doing business with the City. The City also gives fuller meaning and effect to the
20	goals and objectives of this policy by including enforcement provisions that may subject
21	violators of the commercial non-discrimination policy to possible contract termination,
22	debarment from participation in City contracts and projects, or other remedial actions.
23 24	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the Laws of Baltimore City read as follows:
25	Baltimore City Code
26	Article 5. Finance, Property, and Procurement
27	SUBTITLE 3. DEPOSIT OF CITY FUNDS
28	§ 3-1. Required deposit and accounting.
29	(a) Deposits.
20	(1) The Director of Finance shall deposit all money belonging to the City in banks which
30 31	shall be designated by the Board of Finance.
32	(2) And it shall be the duty of the Board of Finance in making the selection to enter into
33	an agreement with the banks so selected with regard to compensating the City, either
34	by service rendered by the banks to the City, or some rate of compensation in the
35	form of interest on the balances belonging to the City, as in its judgment will be most
36	beneficial to the City.
37	(3) And it shall be the duty of the Board of Finance in making the selection to
38	ENSURE THAT THOSE BANKS ARE IN FULL COMPLIANCE WITH THE CITY'S COMMERCIAL
39	Non-Discrimination Policy as set forth in Subtitle 29 of this article, and

1 2 3 4 5 6 7 8	COMMENSURATELY PLACE CITY DEPOSITS WITH THOSE BANKS THAT BEST EXHIBIT DEMONSTRATED COMMITMENT TO THE PRINCIPLES OF NON-DISCRIMINATION IN COMMERCIAL LENDING PRACTICES THE BOARD OF FINANCE, IN CONSULTATION WITH THE MINORITY AND WOMEN'S BUSINESS OPPORTUNITY OFFICE, SHALL ADOPT REGULATIONS TO REQUIRE THAT THE BANKS SELECTED ARE IN FULL COMPLIANCE WITH THE CITY'S COMMERCIAL NON-DISCRIMINATION POLICY, AS SET FORTH IN SUBTITLE 29 OF THIS ARTICLE.
9	(b) Accounts; reports.
10 11	(1) It shall be the duty of the Director of Finance to keep regular and correct account of all moneys received and expended by him on behalf of the City.
12 13	(2) And he shall submit an annual report as soon as practicable after June 30, showing all moneys received and expended by him during the preceding FISCAL year.
14	Subtitle 5. Investments
15	§ 5-2. Local government investment policy.
16	(a) State guidelines adopted.
17 18 19 20	The Mayor and City Council of Baltimore shall be governed by a local government investment policy that is consistent with and complies with the local government investment guidelines adopted [in accordance with the provisions of the Annotated] UNDER STATE Code [of Maryland,] Article 95, § 22F[, as amended].
21	(b) Board of Finance to adopt and implement policy.
22 23	The Board of Finance shall [have the authority to] adopt and implement the local government investment policy for Baltimore City.
24	(c) Amendments.
25	Any amendments to the City's local government investment policy [of the City]:
26	(1) shall be consistent with the local government investment guidelines; and
27 28	(2) shall be submitted to the State Treasurer in accordance with [the provisions of the Annotated] STATE Code [of Maryland,] Article 95, § 22F[, as amended].
29	(d) Commercial non-discrimination.
30 31 32 33 34	Consistent with the requirements of this section, the Board of Finance shall amend the City's local government investment policy to be consistent with Subtitle 29 {"Commercial Non-Discrimination Policy"} of this article and to ensure that no City funds are invested in or through business entities that are in violation of the City's Commercial Non-Discrimination Policy.

SUBTITLE 29. COMMERCIAL NON-DISCRIMINATION POLICY

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2	§ 29-1. Purpose and intent.
3	It is the intent of the City of Baltimore to avoid becoming a passive participant in
4	PRIVATE SECTOR COMMERCIAL DISCRIMINATION BY REFUSING TO ENGAGE IN BUSINESS WITH
5	BUSINESS FIRMS THAT DISCRIMINATE IN THE SOLICITATION, SELECTION, HIRING, OR
6	TREATMENT OF VENDORS, SUPPLIERS, SUBCONTRACTORS, OR COMMERCIAL CUSTOMERS ON
7	THE BASIS OF RACE, GENDER, RELIGION, NATIONAL ORIGIN, ETHNICITY, SEXUAL ORIENTATION,
8	GENDER IDENTITY OR EXPRESSION, AGE, OR DISABILITY BY PROVIDING A PROCEDURE FOR
9	RECEIVING, INVESTIGATING, AND RESOLVING COMPLAINTS OF DISCRIMINATION FILED
10	AGAINST BUSINESS FIRMS THAT HAVE SUBMITTED A BID OR PROPOSAL FOR, HAVE BEEN
11	SELECTED TO ENGAGE IN, OR ARE ENGAGED IN DOING BUSINESS WITH THE CITY.
12	§ 29-2. Definitions.
13	(A) In general.
14	In this subtitle, the following terms have the meanings indicated unless the
15	CONTEXT CLEARLY REQUIRES A DIFFERENT MEANING.
16	(B) BALTIMORE CITY MARKET AREA.
17	"Baltimore City Market Area" means Baltimore City, Baltimore County,
18	Anne Arundel County, Howard County, Montgomery County, and Prince
19	George's County.
20	$\underline{\text{(C)}}$ (B) Business firm.
21	"Business firm" means any person, firm, sole proprietorship, partnership,
22	CORPORATION, LIMITED LIABILITY COMPANY, OR OTHER BUSINESS ENTITY OR
23	COMBINATION OF THEM, INCLUDING ANY FINANCIAL INSTITUTION, DEVELOPER,
24	CONSULTANT, PRIME CONTRACTOR, SUBCONTRACTOR, SUPPLIER, OR VENDOR, THAT HAS
25	SUBMITTED A BID OR PROPOSAL, HAS BEEN SELECTED TO DO BUSINESS, OR IS DOING
26	BUSINESS WITH THE CITY, INCLUDING SELLING OR LEASING SUPPLIES, OR GOODS, OR
27 28	PROVIDING CONSTRUCTION, FINANCIAL, PROFESSIONAL, OR OTHER SERVICES, IN RETURN FOR A FEE OR ANY OTHER FORM OF COMPENSATION.
29	<u>(D) (C)</u> Chief.
30	"Chief" means the Chief of the Minority and Women's Business Opportunity
31	OFFICE.
32	(E)(D) CITY.
33	"CITY" MEANS THE CITY OF BALTIMORE AND THOSE AGENCIES, BOARDS, COMMISSIONS,
34	GOVERNMENT AUTHORITIES, AND CORPORATIONS AUTHORIZED TO ACT ON BEHALF OF, OR
35	AS AGENT FOR, THE CITY OF BALTIMORE.

1	(f) <u>Commercial customer.</u>
2	"Commercial customer" means a business entity that has procured or
3	ATTEMPTED TO PROCURE GOODS OR SERVICES FROM ANOTHER BUSINESS ENTITY FOR
4	BUSINESS PURPOSES, AS OPPOSED TO PERSONAL, FAMILY, OR HOUSEHOLD PURPOSES.
5	$\underline{\text{(G)}}$ (E) Contract.
6	"Contract" means an agreement with any business firm let by or on behalf of
7	THE CITY FOR THAT BUSINESS FIRM TO SELL OR LEASE SUPPLIES, OR GOODS, OR PROVIDE
8	CONSTRUCTION, FINANCIAL, PROFESSIONAL, OR OTHER SERVICES, IN RETURN FOR A FEE OR
9	ANY OTHER FORM OF COMPENSATION.
10	$\underline{\text{(H)}}$ (F) Discrimination.
11	(1) In general.
12	"Discrimination" means any disadvantage, difference, distinction, or
13	PREFERENCE IN THE SOLICITATION, SELECTION, HIRING, OR TREATMENT OF A VENDOR,
14	SUPPLIER, SUBCONTRACTOR, COMMERCIAL CUSTOMER, OR ANY OTHER BUSINESS
15	ENTITY ON THE BASIS OF RACE, GENDER, RELIGION, NATIONAL ORIGIN, ETHNICITY,
16	SEXUAL ORIENTATION, GENDER IDENTITY OR EXPRESSION, AGE, DISABILITY, OR ANY
17	OTHER FORM OF UNLAWFUL DISCRIMINATION REGARDING THE CHARACTERISTICS OF
18	THAT BUSINESS ENTITY'S EMPLOYEES OR OWNERS.
19	(2) Exclusion.
20	"DISCRIMINATION" DOES NOT INCLUDE OTHERWISE LAWFUL EFFORTS, INCLUDING
21	THOSE SPECIFIED IN SUBTITLE 28, {"MINORITY AND WOMEN'S BUSINESS
22	Enterprises" of this Article, to remedy the effects of discrimination that
23	HAS OCCURRED OR IS OCCURRING IN THE MARKETPLACE.
24	(I) (G) Financial institution.
25	(1) In general.
26	"Financial institution" means any person or entity engaged in the business
27	OF LENDING MONEY, GUARANTEEING LOANS, EXTENDING CREDIT, SECURING BONDS,
28	OR PROVIDING VENTURE OR EQUITY CAPITAL TO BUSINESS ENTITIES, OR THAT OFFERS
29	FINANCIAL SERVICES IN CONNECTION WITH CITY PROJECTS OR THE ADMINISTRATION
30	OF CITY GOVERNMENT.
31	(2) Inclusions.
32	"Financial institution" includes any bank, savings and loan association,
33	VENTURE CAPITAL COMPANY, INSURANCE COMPANY, BONDING COMPANY, MORTGAGE
34	COMPANY, CREDIT UNION, AND BROKER.

15 IS A PARTY. A CLAIM OF DISCRIMINATION MAY BE INVESTIGATED AND ADJUDICATED 16 UNDER THIS POLICY ONLY IF THE CLAIM ALLEGES THAT: 17 (1) THE DISCRIMINATION WAS COMMITTED BY A BUSINESS FIRM WITHIN THE 18 APPLICABLE LIMITATIONS PERIOD SET FORTH IN § 29-7 OF THIS SUBTITLE; AND 19 (2) THE DISCRIMINATION OCCURRED IN THE BALTIMORE CITY MARKET AREA. 20 DISCRIMINATION IS DEEMED TO HAVE OCCURRED IN THE BALTIMORE CITY MARKET AREA. 21 ONLY IF: 22 (1) EACH PARTY EITHER OPERATED A PLACE OF BUSINESS IN, OR RESIDED IN, THE 23 BALTIMORE CITY MARKET AREA AT THE TIME OF THE DISCRIMINATION; OR 24 (2) THE DISCRIMINATORY ACT WAS COMMITTED IN THE BALTIMORE CITY MARKET 25 AREA. 26 (B) THIRD-PARTY CONTRACTS. 27 EVERY CONTRACT AND OTHER AGREEMENT BETWEEN THE CITY OF BALTIMORE AND ANY 28 GOVERNMENTAL AGENCY, QUASI-GOVERNMENTAL AGENCY, CORPORATION, DEVELOPER, OR 29 OR CONTRACTOR, UNDER WHICH THE AGENCY, CORPORATION, DEVELOPER, OR 30 CONTRACTOR RECEIVES ANY FISCAL ASSISTANCE FROM OR THROUGH THE CITY FOR THE 31 PURPOSE OF CONTRACTING WITH BUSINESSES TO PERFORM REAL ESTATE DEVELOPMENT, 32 RENOVATION, MAINTENANCE, OR OTHER SERVICES, MUST REQUIRE THE AGENCY, 33 CORPORATION, DEVELOPER, OR CONTRACTOR TO COMPLY WITH THIS SUBTITLE IN	1	$\underline{(J)}$ (H) Includes; including.
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THIS SUBTITLE APPLIES TO ALL BUSINESS FIRMS AND ALL CONTRACTS TO WHICH THE CITY IS A PARTY. A CLAIM OF DISCRIMINATION MAY BE INVESTIGATED AND ADJUDICATED UNDER THIS POLICY ONLY IF THE CLAIM ALLEGES THAT: (1) THE DISCRIMINATION WAS COMMITTED BY A BUSINESS FIRM WITHIN THE APPLICABLE LIMITATIONS PERIOD SET FORTH IN § 29-7 OF THIS SUBTITLE; AND (2) THE DISCRIMINATION OCCURRED IN THE BALTIMORE CITY MARKET AREA. DISCRIMINATION IS DEEMED TO HAVE OCCURRED IN THE BALTIMORE CITY MARKET AREA. ONLY IF: (1) EACH PARTY EITHER OPERATED A PLACE OF BUSINESS IN, OR RESIDED IN, THE BALTIMORE CITY MARKET AREA AT THE TIME OF THE DISCRIMINATION; OR (2) THE DISCRIMINATORY ACT WAS COMMITTED IN THE BALTIMORE CITY MARKET AREA. (B) THIRD-PARTY CONTRACTS. EVERY CONTRACT AND OTHER AGREEMENT BETWEEN THE CITY OF BALTIMORE AND ANY GOVERNMENTAL AGENCY, QUASI-GOVERNMENTAL AGENCY, CORPORATION, DEVELOPER, OR CONTRACTOR, UNDER WHICH THE AGENCY, CORPORATION, DEVELOPER, OR CONTRACTOR RECEIVES ANY FISCAL ASSISTANCE FROM OR THROUGH THE CITY FOR THE PURPOSE OF CONTRACTING WITH BUSINESSES TO PERFORM REAL ESTATE DEVELOPMENT, RENOVATION, MAINTENANCE, OR OTHER SERVICES, MUST REQUIRE THE AGENCY, CORPORATION, DEVELOPER, OR CONTRACTOR, OR CONTRACTOR TO COMPLY WITH THIS SUBTITLE IN		
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15 IS A PARTY. A CLAIM OF DISCRIMINATION MAY BE INVESTIGATED AND ADJUDICATED 16 UNDER THIS POLICY ONLY IF THE CLAIM ALLEGES THAT: 17 (1) THE DISCRIMINATION WAS COMMITTED BY A BUSINESS FIRM WITHIN THE 18 APPLICABLE LIMITATIONS PERIOD SET FORTH IN § 29-7 OF THIS SUBTITLE; AND 19 (2) THE DISCRIMINATION OCCURRED IN THE BALTIMORE CITY MARKET AREA. 20 DISCRIMINATION IS DEEMED TO HAVE OCCURRED IN THE BALTIMORE CITY MARKET AREA. 21 ONLY IF: 22 (1) EACH PARTY EITHER OPERATED A PLACE OF BUSINESS IN, OR RESIDED IN, THE 23 BALTIMORE CITY MARKET AREA AT THE TIME OF THE DISCRIMINATION; OR 24 (2) THE DISCRIMINATORY ACT WAS COMMITTED IN THE BALTIMORE CITY MARKET 25 AREA. 26 (B) THIRD-PARTY CONTRACTS. 27 EVERY CONTRACT AND OTHER AGREEMENT BETWEEN THE CITY OF BALTIMORE AND ANY 28 GOVERNMENTAL AGENCY, QUASI-GOVERNMENTAL AGENCY, CORPORATION, DEVELOPER, OR 29 OR CONTRACTOR, UNDER WHICH THE AGENCY, CORPORATION, DEVELOPER, OR 30 CONTRACTOR RECEIVES ANY FISCAL ASSISTANCE FROM OR THROUGH THE CITY FOR THE 31 PURPOSE OF CONTRACTING WITH BUSINESSES TO PERFORM REAL ESTATE DEVELOPMENT, 32 RENOVATION, MAINTENANCE, OR OTHER SERVICES, MUST REQUIRE THE AGENCY, 33 CORPORATION, DEVELOPER, OR CONTRACTOR TO COMPLY WITH THIS SUBTITLE IN	13	(A) IN GENERAL.
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25 AREA. 26 (B) Third-party contracts. 27 Every contract and other agreement between the City of Baltimore and any governmental agency, quasi-governmental agency, corporation, developer, or contractor, under which the agency, corporation, developer, or contractor receives any fiscal assistance from or through the City for the purpose of contracting with businesses to perform real estate development, renovation, maintenance, or other services, must require the agency, corporation, developer, or contractor to comply with this subtitle in		
EVERY CONTRACT AND OTHER AGREEMENT BETWEEN THE CITY OF BALTIMORE AND ANY GOVERNMENTAL AGENCY, QUASI-GOVERNMENTAL AGENCY, CORPORATION, DEVELOPER, OR CONTRACTOR, UNDER WHICH THE AGENCY, CORPORATION, DEVELOPER, OR CONTRACTOR RECEIVES ANY FISCAL ASSISTANCE FROM OR THROUGH THE CITY FOR THE PURPOSE OF CONTRACTING WITH BUSINESSES TO PERFORM REAL ESTATE DEVELOPMENT, RENOVATION, MAINTENANCE, OR OTHER SERVICES, MUST REQUIRE THE AGENCY, CORPORATION, DEVELOPER, OR CONTRACTOR TO COMPLY WITH THIS SUBTITLE IN		
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	28 29 30 31	GOVERNMENTAL AGENCY, QUASI-GOVERNMENTAL AGENCY, CORPORATION, DEVELOPER, OR CONTRACTOR, UNDER WHICH THE AGENCY, CORPORATION, DEVELOPER, OR CONTRACTOR RECEIVES ANY FISCAL ASSISTANCE FROM OR THROUGH THE CITY FOR THE PURPOSE OF CONTRACTING WITH BUSINESSES TO PERFORM REAL ESTATE DEVELOPMENT,
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§ 29-4. Rules of construction.

2	(A) Liberal construction.
3 4	THE PROVISIONS OF THIS SUBTITLE ARE TO BE LIBERALLY CONSTRUED TO ACCOMPLISH ITS POLICIES AND PURPOSES.
5	(B) Mandatory, prohibitory, and permissive terms.
6	(1) Mandatory terms.
7 8	"Must" and "shall" are each mandatory terms used to express a requirement or to impose a duty.
9	(2) Prohibitory terms.
10 11	"Must not", "may not", and "nomay" are each mandatory negative terms used to establish a prohibition.
12	(3) Permissive terms.
13	"May" is permissive.
14	(c) Number.
15	THE SINGULAR INCLUDES THE PLURAL AND VICE VERSA.
16	(d) Severability.
17	(1) All provisions of this subtitle are severable.
18 19 20 21 22 23	(2) If a court determines that a word, phrase, clause, sentence, paragraph, subsection, section, or other provision is invalid or that the application of any part of the provision to any person or circumstances is invalid, the remaining provisions and the application of those provisions to other persons or circumstances remain in full force and effect to the maximum extent practicable.
24	(E) Time computations.
25	(1) Computation of time after an act, event, or default.
26 27 28	(I) IN COMPUTING ANY PERIOD OF TIME PRESCRIBED BY THIS SUBTITLE, THE DAY OF THE ACT, EVENT, OR DEFAULT AFTER WHICH THE DESIGNATED PERIOD OF TIME BEGINS TO RUN IS NOT INCLUDED.
29 30	(II) IF THE PERIOD OF TIME ALLOWED IS MORE THAN 7 DAYS, INTERMEDIATE SATURDAYS, SUNDAYS, AND LEGAL HOLIDAYS ARE COUNTED.
31 32	(III) IF THE PERIOD OF TIME ALLOWED IS 7 DAYS OR LESS, INTERMEDIATE SATURDAYS, SUNDAYS, AND LEGAL HOLIDAYS ARE NOT COUNTED.

1 2	(IV) THE LAST DAY OF THE PERIOD SO COMPUTED IS INCLUDED UNLESS IT IS A SATURDAY, SUNDAY, OR LEGAL HOLIDAY, IN WHICH EVENT THE PERIOD RUNS
3	UNTIL THE END OF THE NEXT DAY THAT IS NOT A SATURDAY, SUNDAY, OR LEGAL
4	HOLIDAY.
5	(2) Computation of time before a day, act, or event.
6	(I) IN DETERMINING THE LATEST DAY FOR PERFORMING AN ACT THAT IS REQUIRED BY
7	THIS SUBTITLE TO BE PERFORMED A PRESCRIBED NUMBER OF DAYS BEFORE A
8	CERTAIN DAY, ACT, OR EVENT, ALL DAYS PRECEDING THAT DAY, INCLUDING
9	intervening Saturdays, Sundays, and legal holidays, are counted in
10	THE NUMBER OF DAYS SO PRESCRIBED.
11	(II) THE LATEST DAY IS INCLUDED IN THE DETERMINATION UNLESS IT IS A SATURDAY,
12	SUNDAY, OR LEGAL HOLIDAY, IN WHICH EVENT THE LATEST DAY IS THE FIRST
13	PRECEDING DAY THAT IS NOT A SATURDAY, SUNDAY, OR LEGAL HOLIDAY.
14	§ 29-5. Short title.
15	This subtitle may be cited as the "Commercial Non-Discrimination Policy".
16	§ 29-6. Commercial non-discrimination policy.
17	It is the policy of the City of Baltimore not to accept bids or proposals from, nor
18	TO ENGAGE IN BUSINESS WITH, ANY BUSINESS FIRM THAT HAS DISCRIMINATED ON THE BASIS
19	OF RACE, GENDER, RELIGION, NATIONAL ORIGIN, ETHNICITY, SEXUAL ORIENTATION, GENDER
20	IDENTITY OR EXPRESSION, AGE, DISABILITY, OR ANY OTHER FORM OF UNLAWFUL
21	DISCRIMINATION IN ITS SOLICITATION, SELECTION, HIRING, OR TREATMENT OF ANOTHER
22	BUSINESS.
23	§ 29-7. COMPLAINTS OF DISCRIMINATION.
24	Any adult person, business entity, association, organization, or government
25	AGENCY MAY FILE AN ADMINISTRATIVE COMPLAINT WITH THE CHIEF STATING FACTS
26	SHOWING OR TENDING TO SHOW THAT A BUSINESS FIRM HAS ENGAGED IN DISCRIMINATION
27	AGAINST ONE OR MORE OTHER BUSINESSES. "THE COMPLAINT MUST BE FILED WITHIN 4 YEARS
28	FROM THE DATE IT ACCRUES WITHIN 10 BUSINESS DAYS, THE CHIEF SHALL NOTIFY THE
29	BUSINESS FIRM AGAINST WHOM THE COMPLAINT WAS FILED THAT A COMPLAINT HAS BEEN
30	RECEIVED.
31	§ 29-8. Investigation of complaints.
32	THE OFFICE'S INVESTIGATIVE UNIT SHALL REVIEW AND INVESTIGATE DISCRIMINATION
33	COMPLAINTS FILED UNDER THIS SUBTITLE. THE CITY SOLICITOR IN CONSULTATION WITH THE
34	Chief shall exercise his or her best judgment to assign Office staff persons, other
35	CITY PERSONNEL, AND OUTSIDE CONSULTANTS TO THE INVESTIGATIVE UNIT AS NECESSARY TO
36	CONDUCT INVESTIGATIONS IN A COMPREHENSIVE, FAIR, COMPETENT, AND EFFICIENT MANNER.
37	THE INVESTIGATIVE UNIT SHALL SEEK ALL RELEVANT EVIDENCE FROM THE COMPLAINANT,
38	FROM THE RESPONDENT BUSINESS FIRM, AND FROM EXTERNAL SOURCES RELATING TO THE
39	ALLEGATIONS OF THE COMPLAINT.

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1	(D	<u>THE CHIEF SHALL MAKE THE INITIAL FINDING BASED UPON A PREPONDERANCE OF THE</u>
2		EVIDENCE.

- (E) (c) The initial non-binding findings and recommendations shall be made by the Chief within 120 calendar days of receipt of the complaint.
 - (F) (D) THE CITY SOLICITOR MAY EXTEND THIS TIME LIMIT AT THE REQUEST OF THE CHIEF AND EITHER FOR GOOD CAUSE, OR IF THE PARTIES AGREE TO MEDIATE A SETTLEMENT TO THE COMPLAINT.
- (G) (E) THE CHIEF SHALL NOTIFY THE COMPLAINANT AND THE BUSINESS FIRM WITHIN 5 BUSINESS DAYS OF THE ISSUANCE OF THE INITIAL NON-BINDING FINDINGS AND RECOMMENDATIONS, INCLUDING AN EXPLANATION OF THE REASONS JUSTIFYING THE INITIAL FINDINGS.

§ 29-10. HEARINGS.

- (A) IF THE CHIEF DETERMINES THAT ONE OR MORE ALLEGATIONS ARE SUSTAINED, THE BUSINESS FIRM AGAINST WHOM THE ALLEGATIONS WERE MADE SHALL BE ENTITLED TO AN ADMINISTRATIVE HEARING ON THE ALLEGATIONS AND AN OPPORTUNITY TO PARTICIPATE IN THE ADMINISTRATIVE HEARING. THE BUSINESS FIRM MUST REQUEST AN ADMINISTRATIVE HEARING BY FILING A WRITTEN REQUEST WITH THE CHIEF WITHIN 15 CALENDAR DAYS OF NOTICE OF THE INITIAL FINDINGS AND RECOMMENDATIONS. IF THE BUSINESS FIRM FAILS TO PROPERLY REQUEST AN ADMINISTRATIVE HEARING, THE INITIAL NON-BINDING FINDINGS AND RECOMMENDATIONS SHALL BECOME THE FINAL ADMINISTRATIVE DECISION OF THE CITY PENDING REVIEW AND APPROVAL BY THE BOARD OF ESTIMATES. IF THE BUSINESS FIRM DOES REQUEST AN ADMINISTRATIVE HEARING, THE CHIEF SHALL SO NOTIFY THE CITY SOLICITOR IMMEDIATELY, AND WITHIN 10 DAYS, THE CITY SOLICITOR SHALL APPOINT A HEARING EXAMINER FOR PURPOSES OF CONDUCTING THE ADMINISTRATIVE HEARING. THE ADMINISTRATIVE HEARING SHALL BE HELD BY THE HEARING EXAMINER WITHIN 90 CALENDAR DAYS OF THE APPOINTMENT OF THE HEARING EXAMINER.
- (B) EXCEPT WHERE THEY CONFLICT WITH THIS SUBTITLE OR THE RULES AND REGULATIONS ESTABLISHED BY CITY SOLICITOR PURSUANT TO THIS SUBTITLE, THE HEARING SHALL BE CONDUCTED IN A MANNER SIMILAR TO THE ADMINISTRATIVE HEARING PROCEDURES SET FORTH IN §§ 40–4 AND 40–5 OF THIS ARTICLE. THE CITY SOLICITOR SHALL ESTABLISH REGULATIONS, AS NECESSARY, THAT ARE IN ACCORDANCE WITH THIS SUBTITLE AND ANY DUE PROCESS RIGHTS TO WHICH ANY PARTY IS ENTITLED, TO FURTHER SPECIFY THE PROCEDURES AND STANDARDS BY WHICH THESE ADMINISTRATIVE HEARINGS ARE CONDUCTED. AT A MINIMUM, THE HEARING SHALL AFFORD ALL PARTIES AN OPPORTUNITY TO PRESENT WITNESSES, CONDUCT DIRECT AND CROSS-EXAMINATION OF WITNESSES, INTRODUCE RELEVANT EVIDENCE, SUBMIT BRIEFS, AND PRESENT ORAL ARGUMENT. FINDINGS SHALL BE MADE BY THE HEARING EXAMINER BASED UPON A PREPONDERANCE OF THE EVIDENCE PRESENTED.
- (c) THE CONSISTENT WITH THE MARYLAND PUBLIC INFORMATION ACT AND THE STATE OPEN MEETINGS ACT, THE HEARING EXAMINER MAY ISSUE PROTECTIVE ORDERS FOR GOOD CAUSE FOR THE FOLLOWING REASONS:

1 2 3 4	(1) TO LIMIT, OR OTHERWISE IMPOSE CONDITIONS ON, ACCESS BY ANY PERSON TO ANY DOCUMENT IN THE POSSESSION OF A PARTY, INCLUDING AN DOCUMENT IN THE CITY'S POSSESSION OR IN THE RECORD OF THE HEARING THAT IS NOT A PUBLIC RECORD; OR
5 6	(2) TO CLOSE ALL OR ANY PORTION OF THE HEARING, OR OTHERWISE IMPOSE CONDITIONS ON ACCESS TO THE HEARING BY ANY PERSON.
7	(d) Within a reasonable period of time not to exceed 120 days after the closing oi
8	THE HEARING RECORD, THE HEARING EXAMINER SHALL PREPARE A WRITTEN DECISION
9	THAT MAY AFFIRM OR REJECT THE INITIAL FINDINGS AND RECOMMENDATIONS, MAY
10	SUBSTITUTE DIFFERENT FINDINGS AND ORDER APPROPRIATE REMEDIES, OR MAY RETURN
11	THE CASE TO THE CHIEF FOR FURTHER INVESTIGATION AND FINDINGS TO BE COMPLETED
12	WITHIN A PERIOD OF TIME SPECIFIED BY THE HEARING EXAMINER.
13	(E) THE HEARING EXAMINER'S WRITTEN DECISION SHALL BE BASED UPON A PREPONDERANCE
14	OF THE EVIDENCE CONTAINED IN THE HEARING RECORD, AND SHALL REFLECT THE
15	EVIDENTIARY BASIS FOR ITS FINDINGS.
16	(f) At the hearing, the City shall have the burden of proof based upon \underline{a}
17	PREPONDERANCE OF THE EVIDENCE.
18	§ 29-11. Remedies.
19	(A) WHEN A COMPLAINT IS SUSTAINED IN A FINAL ADMINISTRATIVE DECISION, THE HEARING
20	EXAMINER OR THE BOARD OF ESTIMATES SHALL MAY ORDER ANY ONE OR MORE OF THE
21	FOLLOWING ACTIONS:
22	(1) ANY REMEDY PROVIDED BY LAW OR AGREED TO BY THE RESPONDENT BUSINESS
23	FIRM, THE COMPLAINANT, AND THE CITY;
24	(2) RECOMMENDATION TO, OR IMPLEMENTATION OF PROCEDURES BY, THE CITY
25	SOLICITOR AND THE BOARD OF ESTIMATES FOR DEBARMENT OF THE RESPONDENT
26	BUSINESS FIRM FROM BIDDING AND CONTRACT AWARDS ON CITY PROJECTS FOR A
27	PERIOD OF NOT MORE THAN 5 YEARS , ACCORDING TO THE PROCEDURES SET FORTH
28	IN §§ 40-4 AND 40-5 OF THIS ARTICLE;
29	(3) RESCISSION, SUSPENSION OR TERMINATION OF ANY CURRENT CONTRACT BETWEEN
30	THE RESPONDENT BUSINESS FIRM AND THE CITY; OR
31	(4) REFERRAL OF THE MATTER FOR CRIMINAL PROSECUTION FOR FRAUD AND OTHER
32	VIOLATIONS OF MARYLAND LAW AND UNDER THE TERMS OF § 28-98 OF THIS
33	ARTICLE LAW, IF APPROPRIATE UNDER THE CIRCUMSTANCES: OR
34	(5) THE BOARD OF ESTIMATES OR HEARING EXAMINER MAY ORDER THE PARTIES TO
35	SUBJECT THE COMPLAINT TO MEDIATION.
36	§ 29-12. SANCTIONS FOR KNOWINGLY FILING FALSE OR FRIVOLOUS COMPLAINT.
37	IF THE CHIEF DETERMINES THAT ONE OR MORE ALLEGATIONS OF A COMPLAINT ARE FALSE
38	AND THAT THE COMPLAINANT KNEW THEM TO BE FALSE WHEN FILED, OR THAT ONE OR MORE

1 2 3 4 5 6 7	OF THE ALLEGATIONS OF A COMPLAINT ARE SO FRIVOLOUS THAT THEY ARE WHOLLY AND WITHOUT MERIT, THE CHIEF MAY REFUSE TO REVIEW OR INVESTIGATE ANY COMPLAINT FILED UNDER THIS SUBTITLE BY THE SAME COMPLAINANT FOR A PERIOD OF UP TO 3 YEARS. THE CHIEF MAY ALSO RECOMMEND TO THE HEARING EXAMINER OR THE BOARD OF ESTIMATES THAT MONETARY SANCTIONS BE IMPOSED AGAINST THE COMPLAINANT IN THE AMOUNT OF THE COSTS INCURRED FOR THE INVESTIGATION AND REVIEW OF THE FALSE OR FRIVOLOUS COMPLAINT.
8	§29-13. Administrative appeals.
9	A BUSINESS FIRM AGAINST WHOM A COMPLAINT HAS BEEN FILED OR A COMPLAINANT MAY
10	APPEAL THE DECISION OF THE HEARING EXAMINER BY FILING A REQUEST FOR AN APPEAL IN
11	WRITING WITH THE CITY SOLICITOR WITHIN 10 CALENDAR DAYS FROM SERVICE OF THE
12	NOTICE OF THE DECISION. THE CITY SOLICITOR, OR HIS OR HER REPRESENTATIVE, SHALL
13	within 10 calendar days of receipt of the request for appeal, notify all parties
14	THAT AN APPEAL HAS BEEN REQUESTED, AND REFER THE MATTER TO THE BOARD OF
15	ESTIMATES TO HEAR THE APPEAL. THE CITY SOLICITOR SHALL ALSO TRANSFER THE ENTIRE RECORD OF THE INVESTIGATION AND ADMINISTRATIVE HEARING TO THE BOARD OF
16 17	ESTIMATES IN ADVANCE OF THE APPEAL HEARING. THE APPEAL SHALL BE HEARD AND THE
18	BOARD OF ESTIMATES SHALL RENDER A FINAL ADMINISTRATIVE DECISION WITHIN 45 90
19	CALENDAR DAYS OF RECEIPT OF THE REQUEST FOR APPEAL. EXCEPT WHERE THEY CONFLICT
20	WITH THIS SUBTITLE OR THE RULES AND REGULATIONS ESTABLISHED BY THE CITY SOLICITOR
21	PURSUANT TO THIS SUBTITLE, THE APPEAL HEARING SHALL BE CONDUCTED PURSUANT TO THE
22	ADMINISTRATIVE HEARING PROCEDURES SET FORTH IN §§ 40-4 AND 40-5 OF THIS ARTICLE. AT
23	THE APPEAL HEARING, THE CHIEF OR THE CHIEF'S DESIGNEE SHALL BE RESPONSIBLE FOR
24	PRESENTING THE JUSTIFICATIONS FOR ITS FINDINGS AND RECOMMENDATIONS AS PREVIOUSLY
25	SUSTAINED OR MODIFIED BY THE HEARING EXAMINER.
26	§ 29-14. Judicial and appellate review.
27	(A) JUDICIAL REVIEW.
28	A party aggrieved by a final decision of the Board of Estimates may seek
29	JUDICIAL REVIEW OF THAT DECISION BY PETITION TO THE CIRCUIT COURT FOR BALTIMORE
30	CITY IN ACCORDANCE WITH THE MARYLAND RULES OF PROCEDURE.
31	(B) APPELLATE REVIEW.
32	A PARTY TO THE JUDICIAL REVIEW MAY APPEAL THE COURT'S FINAL JUDGMENT TO THE
33	COURT OF SPECIAL APPEALS IN ACCORDANCE WITH THE MARYLAND RULES OF
34	Procedure.
35	§ 29-15. Mandatory nondiscrimination contract clause.
36	EVERY CONTRACT AND SUBCONTRACT SHALL CONTAIN A NONDISCRIMINATION CLAUSE THAT
37	READS AS FOLLOWS:
38	CONTRACTOR SHALL NOT DISCRIMINATE ON THE BASIS OF RACE, GENDER,
39	RELIGION, NATIONAL ORIGIN, ETHNICITY, SEXUAL ORIENTATION, GENDER
40	IDENTITY OR EXPRESSION, AGE, OR DISABILITY IN THE SOLICITATION, SELECTION,

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HIRING, OR TREATMENT OF SUBCONTRACTORS, VENDORS, SUPPLIERS, OR

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1	COMMERCIAL CUSTOMERS. CONTRACTOR SHALL PROVIDE EQUAL OPPORTUNITY
2	FOR SUBCONTRACTORS TO PARTICIPATE IN ALL OF ITS PUBLIC SECTOR AND
3	PRIVATE SECTOR SUBCONTRACTING OPPORTUNITIES, PROVIDED THAT NOTHING
4	CONTAINED IN THIS CLAUSE SHALL PROHIBIT OR LIMIT OTHERWISE LAWFUL
5	EFFORTS TO REMEDY THE EFFECTS OF MARKETPLACE DISCRIMINATION THAT HAS
6	OCCURRED OR IS OCCURRING IN THE MARKETPLACE, SUCH AS THOSE SPECIFIED IN
7	ARTICLE 5, SUBTITLE 28 OF THE BALTIMORE CITY CODE, AS AMENDED FROM TIME
8	TO TIME. CONTRACTOR UNDERSTANDS AND AGREES THAT VIOLATION OF THIS
9	CLAUSE IS A MATERIAL BREACH OF THE CONTRACT AND MAY RESULT IN CONTRACT
10	TERMINATION, DEBARMENT, OR OTHER SANCTIONS. THIS CLAUSE IS NOT
11	ENFORCEABLE BY OR FOR THE BENEFIT OF, AND CREATES NO OBLIGATION TO, ANY
12	THIRD PARTY.
13	§ 29-16. Contractor bid requirements.
14	ALL REQUESTS FOR BIDS OR PROPOSALS ISSUED BY THE CITY SHALL INCLUDE A CLAUSE TH
15	READS AS FOLLOWS:
16	As part of its bid or proposal, Bidder shall provide to the City a list of
17	ALL INSTANCES WITHIN THE PAST $\overline{10}$ YEARS WHERE A COMPLAINT WAS FILED OR
1 Ω	DENDING AGAINST RIDDED IN A LEGAL OF ADMINISTRATIVE PROCEEDING

21 DISABILITY AGAINST ITS SUBCONTRACTORS, VENDORS, SUPPLIERS, OR
22 COMMERCIAL CUSTOMERS, AND A DESCRIPTION OF THE STATUS OR RESOLUTION OF

EACH COMPLAINT, INCLUDING ANY THERE HAS BEEN A FINAL ADJUDICATED

DETERMINATION IN A LEGAL OR ADMINISTRATIVE PROCEEDING IN THE STATE OF

MARYLANDTHAT THE BIDDER HAS DISCRIMINATED AGAINST ITS

SUBCONTRACTORS, SUPPLIERS, VENDORS, OR COMMERCIAL CUSTOMERS ON THE

BASIS OF RACE, GENDER, RELIGION, NATIONAL ORIGIN, ETHNICITY, SEXUAL

ALLEGING THAT BIDDER DISCRIMINATED ON THE BASIS OF RACE, GENDER,

RELIGION, NATIONAL ORIGIN, ETHNICITY, SEXUAL ORIENTATION, AGE, OR

ORIENTATION, GENDER IDENTITY OR EXPRESSION, AGE, OR DISABILITY, AND A

DESCRIPTION OF ANY RESULTING SANCTION ENTERED AND REMEDIAL ACTION

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§ 29-17. CONTRACT DISCLOSURE REQUIREMENTS.

EVERY CONTRACT ISSUED BY THE CITY SHALL INCLUDE A CLAUSE THAT READS AS FOLLOWS:

Upon the City's request, and upon <u>only after</u> the filing of a complaint against Contractor pursuant to Article 5, Subtitle 29, of the Baltimore City Code, as amended from time to time, Contractor agrees to provide the City, within 60 calendar days, a truthful and complete list of the names of all subcontractors, vendors, and suppliers that Contractor has used in the past 5 4 years on any of its contracts that were undertaken within the Baltimore City Market Area as defined in Article 5, §28-1(d) of the Baltimore City Code, as amended from time to time, including the total dollar amount paid by Contractor for each subcontract or supply contract. Contractor agrees to fully cooperate in any investigation conducted by the City pursuant to the City's Commercial Non-Discrimination Policy, as contained in Article 5, Subtitle 29, of the Baltimore City Code, as amended from time to time.

1 2 3	CONTRACTOR UNDERSTANDS AND AGREES THAT VIOLATION OF THIS CLAUSE IS A MATERIAL BREACH OF THE CONTRACT AND MAY RESULT IN CONTRACT TERMINATION, DEBARMENT, AND OTHER SANCTIONS.				
4	§ 29-18. Other legal remedies.				
5	The remedies provided by this subtitle are in addition to any other statutory,				
6	LEGAL, OR EQUITABLE REMEDIES THAT MAY BE AVAILABLE AND ARE NOT INTENDED TO BE				
7	PREREQUISITE TO OR EXCLUSIVE OF ANY OTHER REMEDIES.				
8	§ 29-19. Non-interruption of performance.				
9	THE FILING, INVESTIGATION, HEARING, AND APPEAL OF A COMPLAINT UNDER THIS SUBTITLE				
10	DOES NOT HINDER OR AFFECT THE AWARD OF, PERFORMANCE OF, OR PAYMENT ON A				
11	CONTRACT PRIOR TO A FINAL ADMINISTRATIVE DECISION THAT ESTABLISHES A VIOLATION.				
12	§ 29-20. Rules and regulations.				
13	(A) SOLICITOR MAY ADOPT.				
14	THE CITY SOLICITOR MAY ADOPT RULES AND REGULATIONS TO CARRY OUT THIS				
15	SUBTITLE.				
16	(B) FILING WITH LEGISLATIVE REFERENCE.				
17	${f A}$ copy of all rules and regulations must be filed with the ${f D}$ epartment of				
18	LEGISLATIVE REFERENCE BEFORE THEY TAKE EFFECT.				
19	Subtitle 40. Debarment from City Contracts				
20	§ 40-7. Violations of other laws.				
21	(a) Judgments.				
22	The Board may debar a person from entering into a contract with the City if that person,				
23	or a principal of that person, or any other person substantially involved in that person's				
24	contracting activities:				
25	(1) has been convicted under the laws of the City, this State, another state, or the				
26	United States of:				
27	(i) a criminal offense incident to obtaining, attempting to obtain, or				
28	performing a public or private contract; or				
29	(ii) fraud, embezzlement, theft, forgery, falsification or destruction of records,				
30	or receiving stolen property;				
31	(2) has been convicted of a criminal violation of an antitrust statute of this State,				
32	another state, or the United States;				

1 2 3	(3) has been convicted of a violation of the Racketeer Influenced and Corrupt Organization Act or of the Mail Fraud Act for acts in connection with the submission of bids or proposals for a public or private contract;			
4	(4) has been convicted of a violation of Title 14 {"Preferences"}, Subtitle 3			
5	("Minority Business Participation") of the State Finance and Procurement			
6	Article;			
7	(5) has been convicted of conspiracy to commit any act or omission that would			
8	constitute grounds for conviction under any of the laws or statutes described in			
9	paragraphs (1) through (5) of this subsection; [or]			
10	(6) has been found civilly liable under an antitrust statute of this State, another state,			
11	or the United States for acts or omissions in connection with the submission of			
12	bids or proposals for a public or private contract; OR			
13	(7) has been found in a final administrative determination Θ <u>to</u> have			
14	VIOLATED THE CITY'S COMMERCIAL NON-DISCRIMINATION POLICY, AS SET FORTH			
15	in Subtitle 29 of this article.			
16	(b) Admissions.			
17	The Board may debar a person from entering into a contract with the City if, during the			
18	course of an official investigation or other proceeding, that person, or a principal of that			
19	person, or any other person substantially involved in that person's contracting activities			
20	has admitted, in writing or under oath, an act or omission that constitutes grounds for			
21	conviction or liability under any law described in subsection (a) of this section.			
22	SECTION 2. AND BE IT FURTHER ORDAINED, That the catchlines contained in this Ordinance			
23				
24	Ordinance.			
25	SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30th day			
26	after the date it is enacted July 1, 2006. Discrimination that occurs before the effective date sha			
27	not be actionable under this Subtitle.			

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Council Bill 05-249

UNOFFICIAL COPY

Certified as duly passed this day of	, 20
	D. I. A. D. Ki
	President, Baltimore City Council
Certified as duly delivered to His Honor, the Mayor,	
this, 20	
	Chief Clerk
Approved this day of, 20	
	Marrow Daltimore City
	Mayor, Baltimore City