

**CITY OF BALTIMORE  
COUNCIL BILL 10-0217R  
(Resolution)**

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Introduced by: President Young, Councilmembers Branch, Kraft, Henry, Middleton, Conaway,  
Holton, Welch, Clarke, Reisinger, Curran, Stokes, Cole

Introduced and read first time: July 12, 2010

Assigned to: Public Safety and Health Committee

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REFERRED TO THE FOLLOWING AGENCIES: Police Department, Baltimore City State's Attorney's  
Office, Mayor's Office of Criminal Justice

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A RESOLUTION ENTITLED

1 A COUNCIL RESOLUTION concerning

2 **Investigative Hearing - Dismissal of Rape Cases**

3 FOR the purpose of directing representatives from the Baltimore City Police Department, the  
4 Office of the State's Attorney for Baltimore City, and the Mayor's Office of Criminal Justice  
5 to appear before the Council to explain the reasons why an abnormally high percentage of  
6 rape complaints in Baltimore are dismissed as unfounded and to discuss what changes must  
7 be made to ensure that rape allegations are investigated properly and respectfully.

8 **Recitals**

9 A recent review of FBI crime statistics by the *Baltimore Sun* found that a troublingly high  
10 percentage of reported rape cases in Baltimore are ultimately classified as unfounded by the  
11 Baltimore Police Department. According to the *Sun* report, over the last 4 years more than 30%  
12 of alleged rapes investigated by detectives each year have been deemed unfounded, five times  
13 the national average. Worse, 40% of calls to police involving rape allegations were never even  
14 referred to sex crimes detectives.

15 Both of these percentages are among the highest in the nation, and together they mean that  
16 the majority of the time that the police are alerted to a possible rape the allegations are  
17 eventually dismissed. A rape report in Baltimore is more likely to be dismissed as false or  
18 baseless than in any other city in America.

19 Although each report to police is unique, and the judgements officers must make are often  
20 complex and difficult, the extreme deviation from national averages found in the Baltimore  
21 percentages raises serious concerns. Victim advocates who have reviewed the figures cited in  
22 the *Sun*'s report worry that investigative tactics used by the Baltimore City Police Department  
23 may distort the extent of sexual violence in Baltimore by discourage assault victims from coming  
24 forward or proceeding with a complaint. Past media reports of officers refusing to file rape  
25 reports, and anecdotal accounts by some victims of egregiously callous police behavior, lend  
26 credence to the fear that elements of the Police Department instinctively distrust victim accounts  
27 of assaults and are disinclined to investigate rape claims.

28 Seen from this perspective, the extraordinarily large percentage of rape reports that are  
29 dismissed without ever being referred to specially trained sex crimes detectives who are best able

EXPLANATION: Underlining indicates matter added by amendment.  
~~Strike out~~ indicates matter deleted by amendment.

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1 to evaluate these claims is especially troubling. In order to address this issue and other serious  
2 concerns about the City’s rape investigation policies and procedures brought to light by the FBI  
3 statistics it is vital that all aspects of these policies and procedures be fully, and publicly,  
4 examined.

5 The internal audit and investigation initiated by the Mayor is an important first step in this  
6 examination. However, in order to reassure all of Baltimore’s citizens about the willingness of  
7 the Police Department to take their reports seriously, the issues raised by these numbers must be  
8 discussed publically in a forum that allows concerns from every corner of the City to be  
9 expressed. The Police Department, and the City, need to work hard to restore the public’s trust  
10 that the claims of sexual assault victims will be taken seriously and dealt with respectfully. An  
11 important way to begin to earn back this trust is to frankly discuss the reasons for the current  
12 numbers and to clearly lay out what changes must be - and will be - made in order to ensure that  
13 no sexual assault victims ever feel that they must suffer in silence because of a fear that they  
14 would be belittled instead of believed if they were to come forward.

15 **NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF BALTIMORE,** That  
16 representatives from the Baltimore City Police Department, the Office of the State’s Attorney for  
17 Baltimore City, and the Mayor’s Office of Criminal Justice are directed to appear before the  
18 Council to explain the reasons why an abnormally high percentage of rape complaints in  
19 Baltimore are dismissed as unfounded and to discuss what changes must be made to ensure that  
20 rape allegations are investigated properly and respectfully.

21 **AND BE IT FURTHER RESOLVED,** That a copy of this Resolution be sent to the Mayor, the  
22 Police Commissioner, the Director of the Mayor’s Office of Criminal Justice, the State’s  
23 Attorney for Baltimore City, and the Mayor’s Legislative Liaison to the City Council.