



LO25-0022: OVERSIGHT OF THE OPIOID RESTITUTION FUNDS

January 21, 2025



Brandon M. Scott
Mayor

Agenda

1. Background
2. Status of Grant Agreements with Named Programs
3. Status of Opioid Restitution Fund Community Grants
4. Grant Monitoring and Oversight
5. Development of Standard Performance Metrics
6. Alignment with Overdose Response Strategic Plan
7. Ongoing Partnerships and Engagement





1. Background



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Opioid Litigation and Mayor Scott's Executive Order

- In suing the opioid industry and opting out of most global settlements with the companies, Baltimore City was awarded **\$579.9 million** in settlements and awards
 - 22 programs named in settlements to receive **\$87 million**.
- On August 29, 2024, Mayor Scott issued an Executive Order to guide the City's approach to managing restitution funds
 - Establish a separate Baltimore City Opioid Restitution Fund (ORF)
 - Stipulated allowable uses, including community grants to address prevention, treatment, recovery, harm reduction, the social determinants of health, and harms caused by the opioid epidemic
 - Establish a Restitution Advisory Board
 - Prepare an Overdose Response Strategic Plan informed by a Needs Assessment



2. Status of Grant Agreements with Named Programs



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Process for ORF Grantees Named in Settlements



Initial Communication with Grantee



Concept Form Submission



Site Visit & Program Assessment



Post-Site Visit Feedback & Guidance



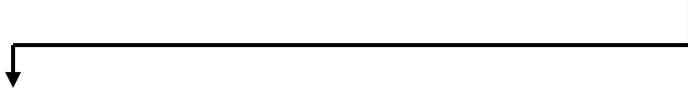
Risk Assessment



Grant Application Development



Grant Agreement Execution

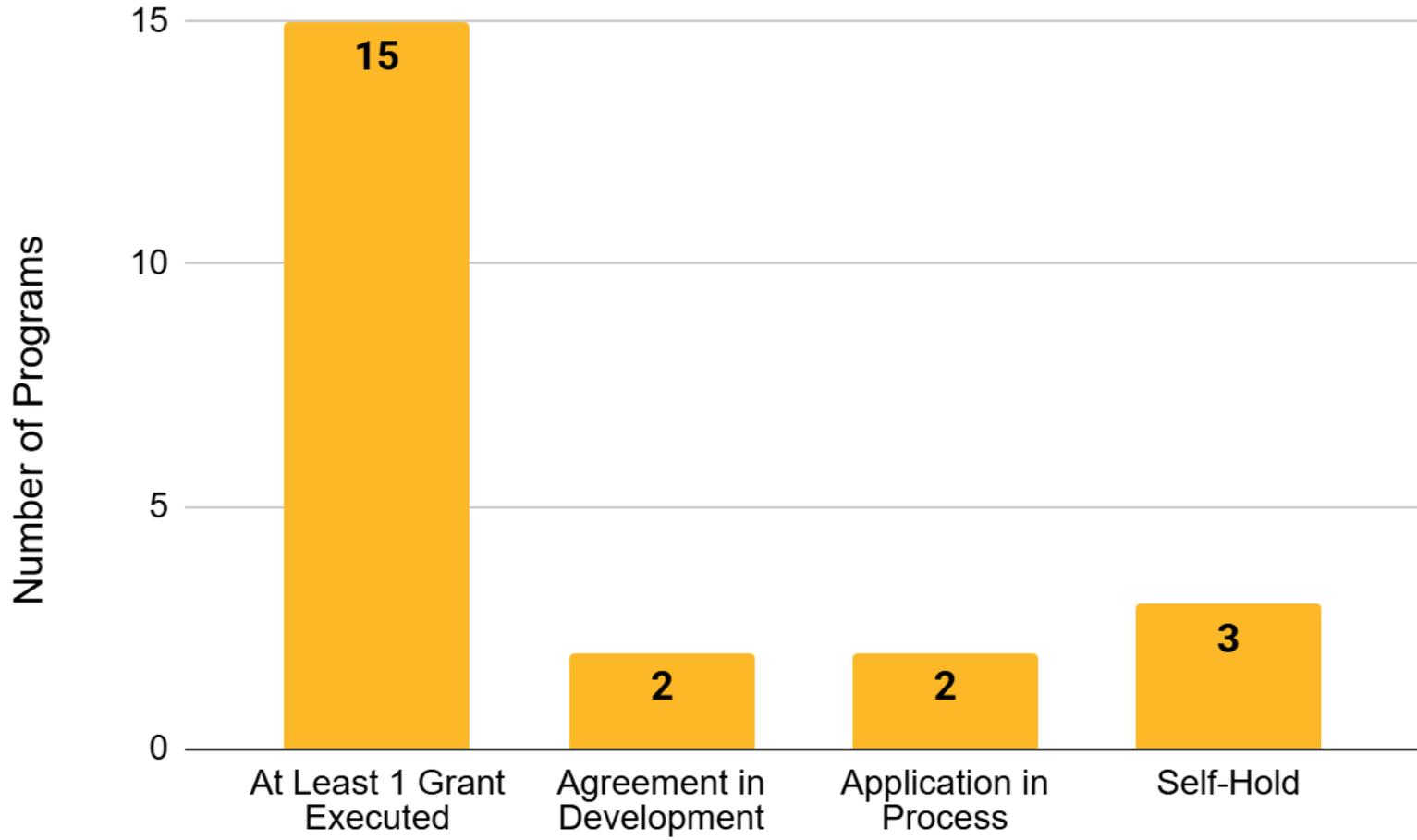


This includes developing a scope of work, workplan, and detailed budget. Feedback and guidance from both BCMOOR and MORP may require the grantee to make revisions, provide clarifications, or secure commitments (e.g., a lease agreement) before the application and corresponding agreement may be finalized. This is an iterative process to ensure that critical planning and due diligence take place before the grant is awarded.



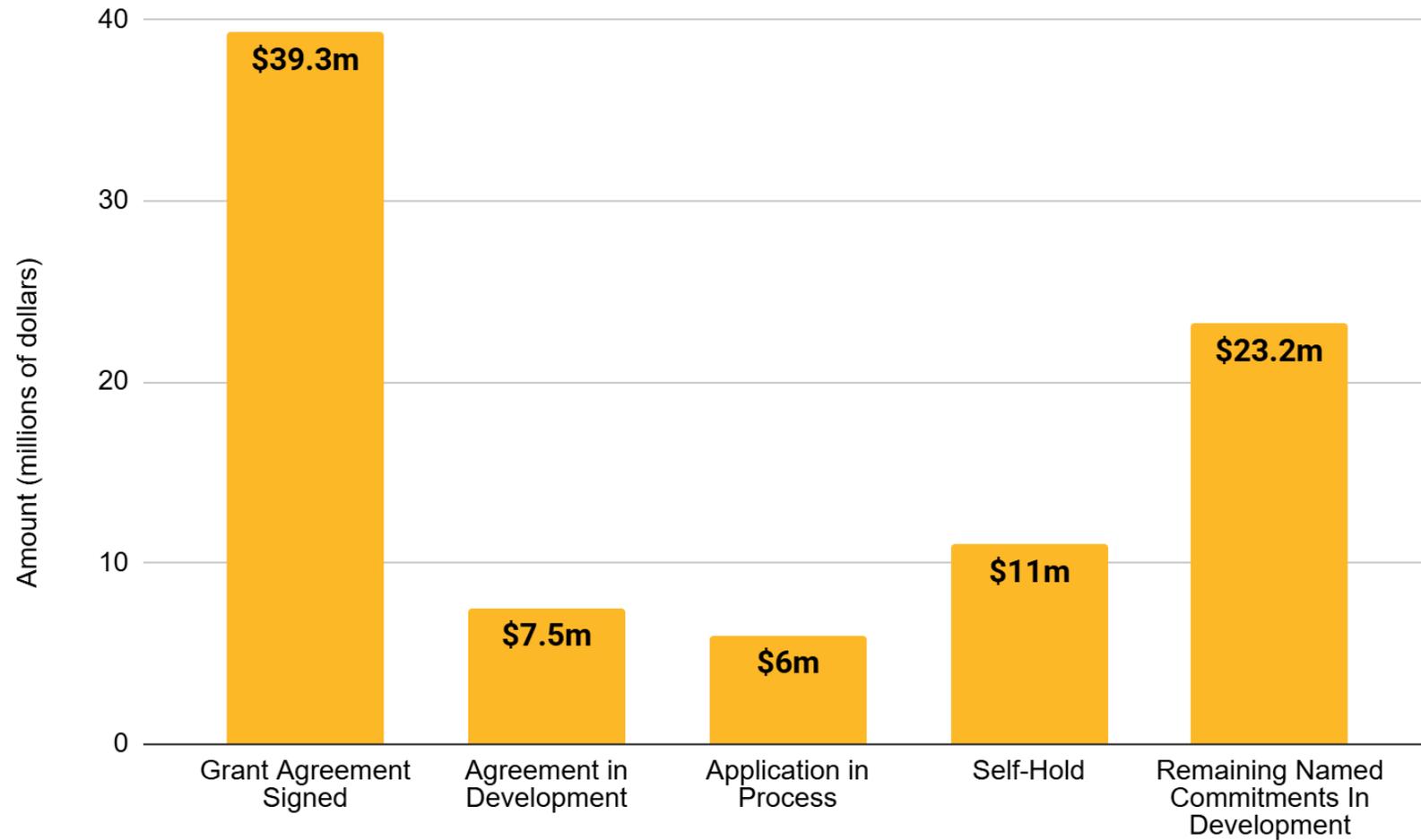
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Status of Named Programs: By Agreement



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Status of Named Programs: By Amount



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Named Programs with Signed Agreements | 1 of 2

Grantee	Committed	Obligated	Term	Term End
B-CORE	\$10,000,000	\$3,161,133		
University of Maryland Baltimore		\$2,941,433	12 months	September 2026
Baltimore City Fire Department		\$219,700	12 months	November 2026
Baltimore Safe Haven	\$3,000,000	\$3,000,000	36 months	June 2028
Behavioral Health System Baltimore - Bmore POWER	\$2,000,000	\$1,791,974	36 months	June 2028
Behavioral Health System Baltimore - 988	\$10,000,000	\$10,000,000	60 months	June 2030
Charm City Care Connection	\$5,000,000	\$5,000,000	27 months	June 2027
From Prison Cells to PhD	\$1,000,000	\$1,000,000	30 months	June 2028
Helping Up Mission	\$5,000,000	\$5,000,000	47 months	June 2029

As of January 7, 2026



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Named Programs with Signed Agreements | 2 of 2

Grantee	Committed	Obligated	Term	Term End
Helping Other People Through Empowerment (HOPE)	\$3,000,000	\$1,608,300	12 months	December 2026
Marian House	\$1,000,000	\$1,000,000	45 months	June 2029
Maryland Coalition of Families	\$1,000,000	\$1,000,000	48 months	June 2029
Maryland Peer Advisory Council	\$2,000,000	\$2,000,000	45 months	June 2029
Peer Navigator	\$5,000,000	\$2,470,948		
Maryland Peer Advisory Council		\$1,933,554	58 months	June 2030
Healing Cities, Inc		\$537,394	56 months	June 2030
Roberta's House	\$1,000,000	\$1,000,000	24 months	June 2027
Turnaround Tuesday	\$1,000,000	\$1,000,000	23 months	June 2027
24/7 Outreach	\$15,000,000	\$225,000		
R.E. Harris Consulting		\$225,000	9 months	June 2026

As of January 7, 2026



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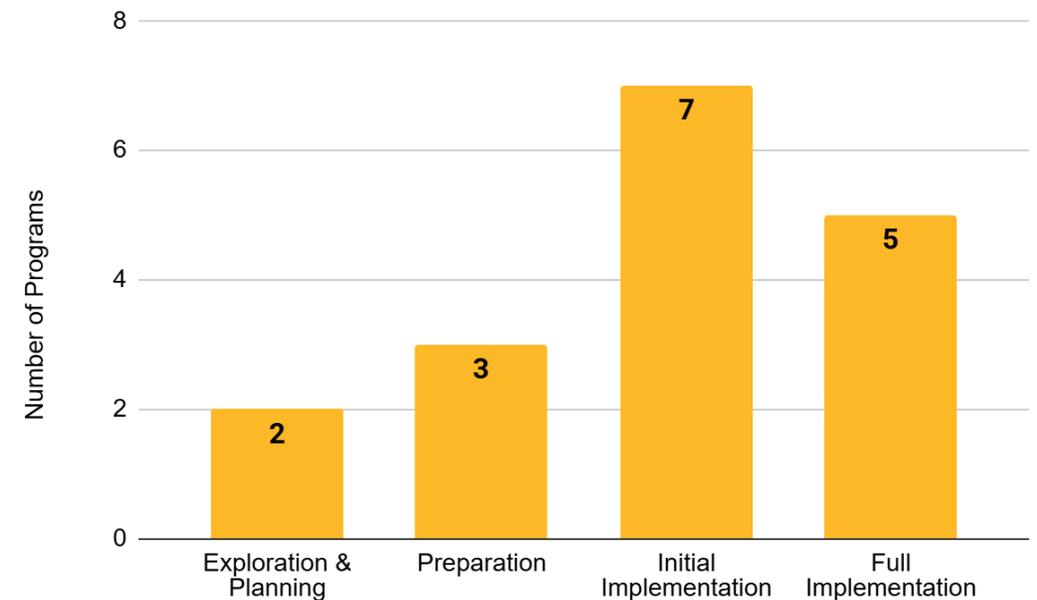
Stages of Grant Implementation

Exploration & Planning: Assessing community conditions, building partnerships, and selecting a program that is practical and responsive to community needs

Preparation: Establishing the necessary infrastructure, staffing, training, and feedback mechanisms to support successful program implementation

Initial Implementation: Delivering the program, actively monitoring performance data, gathering participant feedback, and collaborating with community partners and leadership to improve implementation

Full Implementation: Operating the program as intended, using data and stakeholder feedback to sustain operations and demonstrate outcomes.



Named Programs: Pending Initial Grant

Grant Agreement Development Stage	Grant Application Revision Stage	Self-Requested Hold
<ul style="list-style-type: none"> • Enoch Pratt Free Library - Peer Navigator Partner Grant (\$2,529,052)* • Maryland Community Health Initiatives, Inc. (DBA Penn North Recovery) (\$3,000,000) • More than a Shop (\$2,000,000) 	<ul style="list-style-type: none"> • Tuerk House (\$5,000,000) • We Our Us (\$1,000,000) 	<ul style="list-style-type: none"> • On Our Own Maryland (\$1,000,000) • Law Enforcement Assisted Diversion Program (LEAD) (\$5,000,000) • Healing Cities (\$5,000,000)

As of January 15, 2026

*Grant Agreement will appear on 1/21 BOE agenda



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3. Status of Opioid Restitution Fund Community Grants



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Background

- Beyond funding to grantees named in settlements, additional grant funding opportunities will be available for community-based organizations to propose work consistent with Overdose Response Strategic Plan
- Requests for Proposals (RFPs) will be released based on key activities identified in partnership with the RAB
- Proposals to be evaluated and recommendations will be made by the RAB, and approved by the Mayor



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Funding Tiers: First Round of Community Grants

RFP process for first round of RAB community grants totaling **\$2 million** opened on **October 23**

- Tier 3 (up to \$500,000): Increase availability of **low-barrier mobile treatment services**, specifically in geographic areas that are disproportionately affected by overdose but may not have the necessary number of services to meet the need. Tier 3 funding must include robust harm reduction services
- Tier 2 (up to \$250,000): Increase access to a full array of **low-barrier harm reduction services** (including naloxone distribution, drug checking, syringe service programs, wound care, and other evidence-based strategies). Tier 2 funding must include robust harm reduction services
- Tier 1 (up to \$50,000): Increase access to **low-barrier social support services** (i.e., housing, transportation, food assistance, education, and employment) for people who use drugs and people with substance use disorders



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Progress Towards Community Grant Awards

Proposal to Application

- **100** proposals were submitted and **86** were deemed eligible
- Eligible proposals were each reviewed by 5-person RAB teams
- Proposals receiving scores over 75% were sent to the full RAB to be ranked
- **19** advanced to application based on RAB ranking and funding available

Application to Award

- Applications are due on January 25. Not all will receive funding
- Applications will be reviewed by the RAB, which will make recommendations to be shared with the Mayor's Overdose Cabinet
- Final award decisions will be made by the Mayor
- **Awards will be announced in February 2026**



4. Grant Monitoring and Oversight



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Annual Planning

For multi-year Opioid Restitution Fund Grants, the Recovery Office is instituting annual planning to ensure that projects are responsive to changes and the needs of the City. Annual Planning will:



Allow grantees a **regular and planned opportunity to review their scope and budget** based on what worked during prior periods, the current context, their organizational situation and capacity and any underspend available from the prior period.



Offer a **flexible approach** that is advantageous to the grantees and the City.



Allow grantees to be **responsive to changes** in federal funding, inflationary costs, and changes to the City's overdose response strategy or needs.



Grant Monitoring Roles

The Recovery Office and the Mayor's Office of Overdose Response work collaboratively to ensure strong monitoring and compliance for ORF grants.



Recovery Office

- Compliance with grant agreement
- Administrative practices
- Compliance with financial policies
- Allowability of expenditures
- Expenditure documentation



Office of Overdose Response

- High-quality programming
- Evidence-based practice
- Coordination with citywide response
- Contribution to strategic plan

Cycle of Monitoring Activities include monthly performance and status reports, periodic site visits, document reviews, performance meetings (quarterly or semi-annual depending on determined risk level), and corrective actions (as needed)



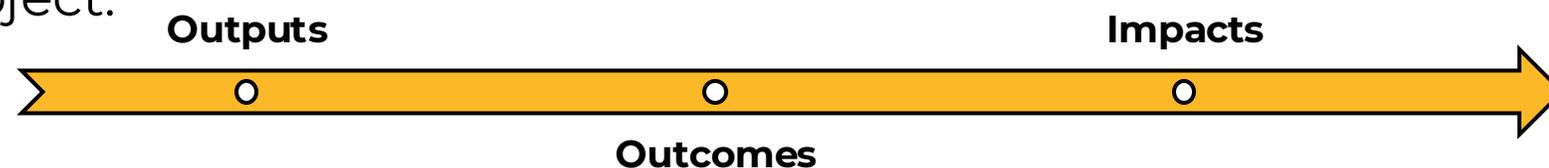
5. Development of Standard Performance Metrics



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Opioid Restitution Fund Standard Performance Metrics

- BCMOOR has adopted standard performance measures for all ORF grants.
- Performance measures were developed by the Johns Hopkins Bloomberg School of Public Health in partnership with Vital Strategies and the Centers for Disease Control and Prevention to assist jurisdictions with establishing indicators to monitor opioid settlement spending.
- Performance measures are linked to the five approved uses as outlined in the Executive Order (Prevention, Treatment, Recovery, Harm Reduction, and the Social Determinants of Health).
- All ORF grantees (named programs and community grant recipients) are responsible for reporting on these measures as relevant to their project.



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Illustrative Standard Performance Metrics

- Number of unique people served in funded program(s).
- Number of referrals to care and outcome of referral (specify by referral type).
- Number of recipients of substance-use disorder screening services.
- Number of individuals receiving peer support (unduplicated).
- Percent of people with opioid-use disorder in a recovery program using buprenorphine or methadone.
- Number of available service locations, and hours of operation of syringe service programs.
- Number of harm reduction supplies (grouped by type) distributed.
- Number of naloxone doses distributed through community events and organizations, harm reduction programs, vending machines, etc.

Additional information about grantee standard performance metrics can be found [here](#).



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6. Alignment with Overdose Response Strategic Plan



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Overdose Response Strategic Plan

- Called for in Mayor Scott's August 29, 2024 Executive Order
- Preliminary Baltimore City Overdose Response Strategic Plan and Needs Assessment released in July 2025
 - Five priority areas: addressing inequities, dismantling silos, confronting stigma, increasing access to low-barrier services, and improving quality
 - 13 strategies and accompanying activities to advance these priorities
- Public feedback obtained through four community engagement listening sessions in impacted neighborhoods and via online input form
- Public feedback synthesized and presented to the Overdose Working Group and to the RAB in September 2025
- Finalized Strategic Plan updated to incorporate this feedback



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Named Programs Alignment with Overdose Response Strategic Plan

Program	Address Inequities	Dismantle Silos	Confront Stigma	Increase Access to Low-Barrier Services	Improve Quality
B-CORE (UMB)	✓	✓	✓	✓	
Baltimore Safe Haven	✓		✓	✓	
BHSB - 988			✓	✓	✓
BHSB - Bmore POWER	✓		✓	✓	✓
Charm City Care Connection	✓		✓	✓	✓
From Prisons Cells to PhD	✓				
Helping Up Mission	✓			✓	
Helping Other People Through Empowerment				✓	
Marian House	✓			✓	
Maryland Coalition of Families	✓			✓	
MPAC	✓	✓		✓	✓
Peer Navigators		✓		✓	
Roberta's House		✓	✓		
Turnaround Tuesday		✓	✓	✓	
24/7 Outreach Consulting			✓	✓	



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Priority 1: Help those most at risk by addressing race, sex, and age-based disparities in overdose

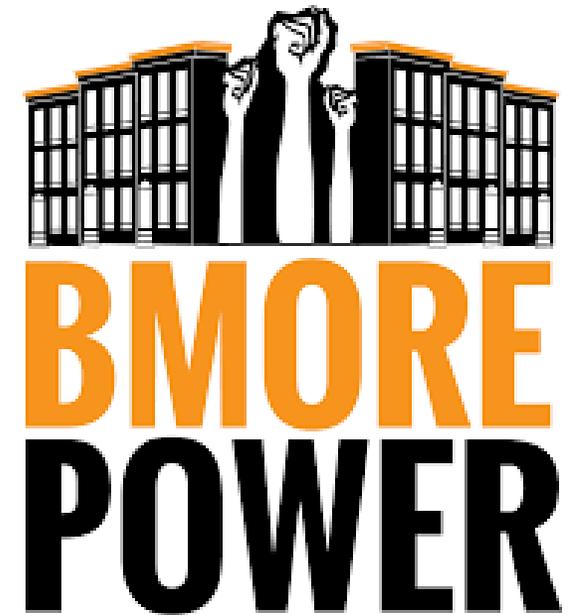


BHSB – Bmore POWER

Total Award: \$2 million

Grant Term: July 16, 2025-June 30, 2028

Scope of Work: Expand harm reduction outreach, overdose cluster response, and outreach team workforce development including people with lived experience in Baltimore



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BHSB – Bmore POWER

Alignment with Strategic Plan

- Activity 1c: Increase availability of low-barrier mobile harm reduction and treatment services, specifically in geographic areas that are disproportionately affected by overdose but may not have the necessary number of services to meet the need.

Sample Performance Metrics

- Number of available service locations of harm reduction programs (weekly number of proactive outreach sites)
- Number of harm reduction supplies distributed (broken down by type—i.e., safer sex supply kits, hygiene and feminine hygiene supply kits, etc.)



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**Priority 2: Ensure services work together
by dismantling silos and improving
coordination across systems**



University of Maryland Baltimore – B-CORE

Total Award: \$2.9 million

Grant Term: September 15, 2025-
September 14, 2026

B-CORE to be implemented in
coordination with additional partners

Scope of Work

- 24/7 telemedicine line
- ED-based MOUD treatment and linkage protocols
- Community connection teams
- GOLDIE



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of MARYLAND
BALTIMORE



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University of Maryland Baltimore – B-CORE

Alignment with Strategic Plan

- Activity 4a: Pilot coordination platform to improve engagement, outreach, and care for people with substance use disorder
- Activity 11d: Create 24/7 access to medication treatment, including bridge prescriptions

Sample Performance Metrics

- Number of referrals to care and percent of initiated referrals
- Number of users enrolled in software platform
- Number of MOUD prescriptions filled



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Priority 3: Confront stigma in services, policy, and public perception so people feel safe and welcome asking for help



Baltimore Safe Haven

Total Award: \$3 million

Grant Term: July 2, 2025-June 30, 2028

Scope of Work: Harm reduction, treatment, and comprehensive support services for LGBTQIA+ Baltimoreans



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Baltimore Safe Haven

Alignment with Strategic Plan

- Activity 7a: Increase access to a full array of low-barrier harm reduction services
- Strategy 10: Adopt innovative models to increase access to immediate and quality housing

Sample Performance Metrics

- Number of harm reduction service encounters
- Number of individuals provided housing navigation
- Number of individuals provided emergency shelter



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Priority 4: Increase access to low-barrier services, particularly in underserved neighborhoods



Maryland Peer Advisory Council – Peer Navigators

Total Award: \$1.9 million

Grant Term: September 3, 2025-June 30, 2030

Peer Navigator Program implemented in coordination with the Enoch Pratt Free Library and Healing Cities Baltimore

Scope of Work: Selection, training, supervision, and professional development for peers impacted by SUD



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Maryland Peer Advisory Council – Peer Navigators

Alignment with Strategic Plan

- Activity 12c: Scale up the peer specialist workforce and peer-delivered services in a variety of settings across the City

Sample Performance Metrics

- Number of participants registered for informational sessions
- Number of applications
- Number of participants selected for the program



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Priority 5: Improve the quality of substance use disorder treatment and recovery supports so individuals can achieve lasting recovery



Maryland Peer Advisory Council

Total Award: \$2 million

Grant Term: October 1, 2025-June 30, 2029

Scope of Work

- Peer support for justice-involved Baltimore City residents
- Expanding peer-led Recovery Café Baltimore
- Outreach to connect individuals to recovery support services
- Naloxone distribution in non-traditional settings



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Maryland Peer Advisory Council

Alignment with Strategic Plan

- Activity 13e: Support individual autonomy in program and residence selection.

Sample Performance Metrics

- Number of encounters with justice-involved individuals per year
- Number of individuals connected to ongoing MOUD
- Number of clients engaged in MOUD at 1, 3, and 6 months post-release



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7. Ongoing Partnerships and Engagement



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Ongoing Partnerships and Engagement

The ORF and Overdose Response Strategic Plan were established within a broader, long-standing Baltimore City overdose response

- City agency programs (i.e., BCHD's Community Risk Reduction Services)
- Existing partnerships with community-based organizations
- Existing partnerships with providers (i.e., Healthcare on the SPOT in partnership with Johns Hopkins School of Medicine)
- Intergovernmental partners (i.e., Maryland Office of Overdose Response)
- City Council

As these programs and partnerships continue, BCMOOR leverages ORF to expand their capacity and implement new collaborations to advance goal of reducing fatal overdoses in Baltimore City



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THANK YOU
Questions?





Appendix



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B-CORE – Baltimore City Fire Department | 1 of 2

Total Award: \$219,700

Grant Term: 11/19/2025-11/30/2026

Scope of Work: Purchase a sprinter van and other supplies to prepare to implement the B-CORE project to expand behavioral health co-response and mobile units to reach individuals in non-traditional settings, and bridge access gaps.



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B-CORE – Baltimore City Fire Department | 2 of 2

Alignment with Strategic Plan

- Activity 1c: Increase availability of low-barrier mobile harm reduction and treatment services, specifically in geographic areas that are disproportionately affected by overdose but may not have the necessary number of services to meet the need
- Activity 11b: Support initiatives to increase access to same-day and on-demand treatment services (including through emergency management services, telemedicine, coordinated transportation, street medicine, etc.).



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BHSB – 988 | 1 of 2

Total Award: \$10 million

Grant Term: July 16, 2025-June 30, 2030

Scope of Work: Promoting public awareness of 988 among Baltimore City residents



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BHSB – 988 | 2 of 2

Alignment with Strategic Plan

- Activity 8a: Expand the capacity of 988 to dispatch a non-emergency response system that is available 24/7 and accessible to the general public, emergency personnel, and service providers to connect people to non-emergency services

Sample Performance Metrics

- 988 call volume (monthly)
- 988 answer rate (monthly)
- 988 call outcomes (monthly)



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Charm City Care Connection | 1 of 2

Total Award: \$5 million

Grant Term: April 2, 2025 – June 30, 2027

Scope of Work

- Strengthen and expand current services providing safer drug use supplies, wound care and hygiene supplies, food, laundry, showers, and clothing closet, therapeutic and education activities, and case management
- Develop outreach services in West Baltimore



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Charm City Care Connection | 2 of 2

Alignment with Strategic Plan

- Activity 7a: Increase access to a full array of low-barrier harm reduction services
- Activity 12a: Increase partnerships across a network of providers in the community and City agencies who can prioritize service coordination and provisions for people who use drugs

Sample Performance Metrics

- Number of referrals from harm reduction organizations to evidence-based substance use disorder treatment
- Number of new patients receiving buprenorphine from providers on a mobile unit
- Number of harm reduction supplies (grouped by type) distributed



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Helping Up Mission| 1 of 2

Total Award: \$5 million

Grant Term: August 6, 2025-June 30, 2029

Scope of Work

- Mobile outreach to individuals with substance use disorder
- Ongoing support and engagement with individuals in recovery
- Recovery services and housing for pregnant and parenting individuals



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Helping Up Mission | 2 of 2

Alignment with Strategic Plan

- Activity 1b: Scale up access to evidence-based, inclusive behavioral health treatment and harm reduction services during pregnancy and parenthood
- Activity 12a: Increase partnerships across a network of providers in the community and City agencies who can prioritize service coordination and provision for people who use drugs

Sample Performance Metrics

- Number of families who receive specific social supports (i.e., case management, childcare, transportation, employment assistance, family housing, and more)
- Number of eligible children/youth/adolescents who receive early intervention services



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HOPE | 1 of 2

Total Award: \$1,608,300

Grant Term: January 6, 2026-December 31, 2026

Scope of Work

- Acquire 2514 Greenmount Avenue, Baltimore MD 21218, including building purchase, closing costs, and legal fees, to ensure that the property is a fully owned capital asset
- Complete essential renovations



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HOPE | 2 of 2

Alignment with Strategic Plan

- Strategy 1: Increase access to harm reduction services, mental health services, social and structural supports, and substance use disorder treatment for populations most impacted by the overdose crisis
- Strategy 7: Integrate harm reduction policies and practices across all programs and systems that address social needs, healthcare, and behavioral health
- Strategy 8: Develop an effective non-emergency response system that connects individuals with substance use disorder and behavioral health needs to on-demand, community-based services that address the social determinants of health



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Marian House | 1 of 2

Total Award: \$1 million

Grant Term: October 1, 2025-June 30, 2029

Scope of Work: Treatment and social support services for women with substance use disorder



MARIAN HOUSE



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Alignment with Strategic Plan

- Activity 11a: Promote universal screening and connection to treatment of substance use disorder, using validated verbal or written tools, across all medical, behavioral health, and social needs providers
- Activity 12a: Increase partnerships across a network of providers in the community and City agencies who can prioritize service coordination and provision for people who use drugs

Sample Performance Metrics

- Number of women receiving treatment who are on MOUDs
- Number of women receiving additional support outside of normal business hours (after 5PM or before 9AM)
- Number of women moved to stable housing after program completion



Maryland Coalition of Families | 1 of 2

Total Award: \$1 million

Grant Term: July 2, 2025-June 30, 2029

Scope of Work: Expand family peer support teams (which provide multilingual services), including on mobile crisis teams and in follow-up at hospitals



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Maryland Coalition of Families | 2 of 2

Alignment with Strategic Plan

- Activity 4c: Support ongoing efforts to increase the use of Mobile Crisis Teams and build their capacity
- Activity 12c: Scale up the peer specialist workforce and peer-delivered services in a variety of settings across the City

Sample Performance Metrics

- Number of embedded family peer staff (% of workforce)
- Number of eligible families who receive evidence-based interventions including home visiting programs
- Number of families receiving peer support (unduplicated)



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From Prison Cells to PhD | 1 of 2

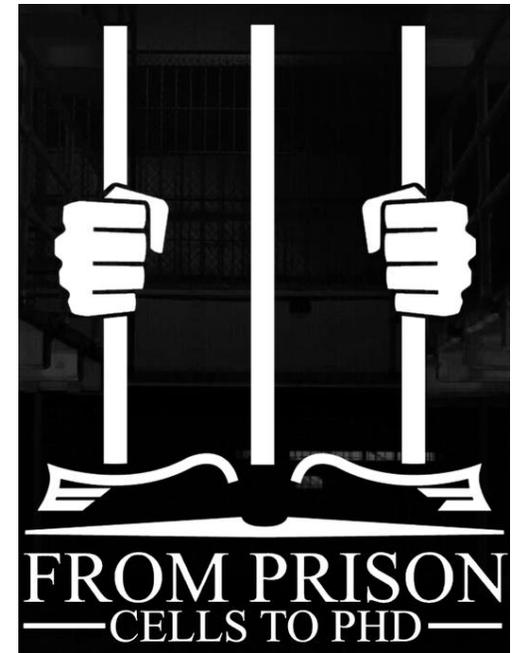
Total Award: \$1 million

Grant Term: January 6, 2026-June 30, 2029

Scope of Work:

Acquire, renovate and operate a transitional home for justice-impacted women and their children in Baltimore, providing:

- Secure housing and gradual rent independence
- Academic and career planning
- Substance-use recovery support
- Mentorship and peer navigation
- Child support services and other programming (parenting workshops, childcare coordination, prevention and healing workshops and more)



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From Prison Cells to PhD | 2 of 2

Alignment with Strategic Plan

- Strategy 1: Increase access to harm reduction services, mental health services, social and structural supports, and substance use disorder treatment for populations most impacted by the overdose crisis.
- Strategy 3: Ensure comprehensive connection to substance use services within the criminal justice system and upon release.
- Strategy 10: Adopt innovative models to increase access to immediate and quality housing, regardless of current substance use, past substance use, or treatment status.

Sample Performance Metrics

- Number of individuals provided housing assistance (recovery housing)
- Percent graduation rate among those who start the cohort (certificates awarded to graduates)



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Roberta's House | 1 of 2

Total Award: \$1 million

Grant Term: July 2, 2025-June 30, 2027

Scope of Work: Grief support and trauma-informed services for people who have lost loved ones to the overdose crisis (including youth) and in recovery programs



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Roberta's House | 2 of 2

Alignment with Strategic Plan

- Activity 7d: Increase trauma-informed care and harm reduction training and practices among a range of public and private services
- Activity 9c: Increase prevention programming to help youth avoid and reduce substance use disorder

Sample Performance Metrics

- Number of eligible children/youth/adolescents who receive early intervention services
- Number of clients who received behavioral health counseling (at group events)



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Turnaround Tuesday | 1 of 2

Total Award: \$1 million

Grant Term: July 16, 2025-June 30, 2027

Scope of Work: Case management, job training, and long-term employment services for residents with substance use disorder



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Turnaround Tuesday | 2 of 2

Alignment with Strategic Plan

- Activity 1b: Scale up access to evidence-based, inclusive behavioral health treatment and harm reduction services during pregnancy and parenthood
- Activity 12a: Increase partnerships across a network of providers in the community and City agencies who can prioritize service coordination and provision for people who use drugs

Sample Performance Metrics

- Number of unique people recruited from recovery programs
- Names of recovery programs where recruitment occurred
- Number of individuals placed at employment opportunity
- Outcome of employment connection



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24/7 Outreach Consulting

Total Award: \$225,000

Grant Term: October 1, 2025-June 30, 2026

Scope of Work

- Development and management of 24/7 outreach
- Integration of 24/7 outreach and B-CORE with City-funded services

Alignment with Strategic Plan

- Activity 8b: Create specialized 24/7 outreach teams to provide immediate support and connection to appropriate community-based services and resources



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