Introduced by: Councilmember Cohen, Jour Mit

At the request of: TRP-MCB 5601 Eastern, LLC

Address: c/o AB Associates, 201 East Baltimore Street, Suite 1150, Baltimore, Maryland 21202

Telephone: 410-547-6900

Prepared by: Department of Legislative Reference Date: June 20, 2018

# Referred to:LAND USE AND TRANSPORTATION Committee

Also referred for recommendation and report to municipal agencies listed on reverse.

CITY COUNCIL 8 - 02-70

### A BILL ENTITLED

AN ORDINANCE concerning

### Planned Unit Development - Designation - 5601 Eastern Avenue

FOR the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

By authority of

Article 32 - Zoning Section 5-201(a) and Title 13 Baltimore City Revised Code (Edition 2000)

\*\*The introduction of an Ordinance or Resolution by Councilmembers at the request of any person, firm or organization is a courtesy extended by the Councilmembers and not an indication of their position.

# **Agencies**

Other:	Other:		
Other:	Оtheт:		
Other:	Other:		
noissimmoD agaW	Employees, Retirement System		
noissimmo gninnal¶	Commission on Sustainability		
Parking Authority Board	Comm. for Historical and Architectural Preservation		
Labor Commissioner	standA gninoS bna laqininuM to brao8		
Fire & Police Employees' Retirement System	Board of Ethics		
Environmental Control Board	Board of Estimates		
Boards and Commissions			
Other:	Other:		
Other:	Other:		
Police Department	Other:		
Office of the Mayor	Department of Planning		
Mayor's Office of Information Technology	Department of Human Resources		
Mayor's Office of Human Services	Department of Housing and Community Development		
Mayor's Office of Employment Development	Department of General Services		
Health Department	Department of Finance		
Fire Department	Department of Audits		
Department of Transportation	Comptroller's Office		
Department of Recreation and Parks	City Solicitor		
Department of Real Estate	Baltimore Development Corporation		
Department of Public Works	Baltimore City Public School System		

# CITY OF BALTIMORE ORDINANCE 18 • 175 Council Bill 18-0270

Introduced by: Councilmember Cohen, President Young

At the request of: TRP-MCB 5601 Eastern, LLC

Address: c/o AB Associates, 201 East Baltimore Street, Suite 1150, Baltimore, Maryland 21202

Telephone: 410-547-6900

Introduced and read first time: June 25, 2018

Assigned to: Land Use and Transportation Committee

Committee Report: Favorable with amendments

Council action: Adopted

Read second time: September 17, 2018

### AN ORDINANCE CONCERNING

1	Planned Unit Development - Designation - 5601 Eastern Avenue
2	and 5801 Eastern Avenue
3	FOR the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue
4	Planned Unit Development and approving a new Development Plan for the 5601 Eastern
5	Avenue and 5801 Eastern Avenue Planned Unit Development.
6	By authority of
7	Article 32 - Zoning
8	Section 5-201(a) and Title 13
9	Baltimore City Revised Code
0	(Edition 2000)
1	Recitals
2	By Ordinance 15-380, the Mayor and City Council of Baltimore approved the application to
3	have certain property located at 5601 Eastern Avenue designated a Business Planned Unit
4	Development and approved the Development Plan as submitted by the applicant.
5	The applicant An affiliate of the applicant, MCB 5801 Eastern LLC, is the contract purchaser
6	of an adjoining property at 5801 Eastern Avenue that is to be added to the Planned Unit
7	Development and wants approval of a Final Development Plan for the combined property. The
8	applicant wants to replace the existing Planned Unit with a new one that reflects changes
9	previously approved in the Development Plan and final plan approvals from the Planning
0!	Commission, and to revise certain text provisions.
11	On May 30, 2018, representatives of the applicant met with the Department of Planning for a
.2	preliminary consultation, to explain the scope and nature of existing and proposed development
23	on the property and to institute proceedings to have the property designated a Planned Unit
24	Development.

EXPLANATION: CAPITALS indicate matter added to existing law.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates matter added to the bill by amendment.

<u>Strike out</u> indicates matter stricken from the bill by amendment or deleted from existing law by amendment.

1 2	The representatives of the applicant have now applied to the Baltimore City Council for designation of the property as a Planned Unit Development, and they have submitted a
3	Development Plan intended to satisfy the requirements of the Baltimore City Zoning Code,
4	Section 5-201(a) and Title 13.
5	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That
6	Ordinance 15-380 is repealed.
7	SECTION 2. AND BE IT FURTHER ORDAINED, That the Mayor and City Council approves the
8	application of TRP-MCB 5601 Eastern Avenue, LLC, owner of the property located at 5601
9	Eastern Avenue, consisting of 20.0166 acres, and contract purchaser of the adjacent property at
0	5801 Eastern Avenue, consisting of 27,000 square feet, more or less, as outlined on the
1	accompanying Development Plan entitled "5601 Eastern Avenue", to designate the property as a
2	Planned Unit Development under Title 13, of the Baltimore City Zoning Code.
3	SECTION 3. AND BE IT FURTHER ORDAINED, That the Mayor and City Council of Baltimore
4	approves the replacement of the Planned Unit Development and approves the new Development
5	Plan submitted by the applicant, as attached to and made part of this Ordinance, including:
6	Exhibit C-1.0, "Cover Sheet", dated June 20 July 12, 2018
7	Exhibit C-2.0, "Existing Conditions Plan", dated June 20 July 12, 2018
8	Exhibit C-3.0, "Revised Master Plan - Low Density", dated June 20 July 12, 2018
9	Exhibit C-4.0, "Simplified Forest Delineation Plan", dated June 20 July 12, 2018
20	Exhibit C-5.0, "Landscape Plan", dated June 20 July 12, 2018
21	Exhibit C-6.0, "Landscape Notes and Details", dated June 20 July 12, 2018
22	Exhibit C-7.0, "Development Plan Height Limit", dated June 20 July 12, 2018.
23	Exhibit C-8.0, "Design Guidelines", dated July 12, 2018.
4	SECTION 4. AND BE IT FURTHER ORDAINED, That the maximum gross square footage for all
2.5	buildings and uses, excluding parking and circulation, in the Planned Unit Development is
26	2,000,000 square feet, as follows:
27	184,000 square feet for retail uses;
28	376,000 square feet for office uses;
29	350,000 square feet for hotel uses; and
30	up to and including a maximum number of 1,350 residential units.
31	SECTION 5. AND BE IT FURTHER ORDAINED, That the maximum heights for all buildings
32	shall be as shown on Exhibit C-7.0 of the Development Plan, and no building may be constructed
13	within 65 feet of the westernmost boundary of the Planned Unit Development.
14 15	SECTION 6. AND BE IT FURTHER ORDAINED, That residential, retail, and office uses shall be permitted as follows:
16	(a) Uses allowed in the Planned Unit Development are those uses permitted under Title
17	10-205 and Table 10-301; In addition, the 2 following conditional uses are allowed:
8	retail goods establishment (with alcoholic beverages sales) and gas station.

2	grocery store whose net leasable area exceeds 15,000 square feet; and
3	(c) 1 gas station as approved under the Final Development Plan at 5801 Eastern Avenue.
4 5	SECTION 7. AND BE IT FURTHER ORDAINED, That the following uses are prohibited within the Planned Unit Development:
6	Adult book or video store
7	Adult entertainment
8	Amusement arcade
9	Bail bond establishment
10	Body art establishment
11	Community correction center
12	Firearm sales
13	Fraternity or sorority house
14	Helistop
15	Massage parlor
16	Parole and Probation field office
17	Payday loan shop
18	Rooming house
19	Taxidermist shop
20	Tobacco, hookah, and vaping shops
21	SECTION 8. AND BE IT FURTHER ORDAINED, That the number of liquor licenses permitted
22	within the Planned Unit Development are limited as follows:
23	(a) Class A Beer, Wine & Liquor License, if approved as a conditional use by the Board;
24	(b) Class BD-7 Beer, Wine & Liquor Licenses (Tavern), provided that there are no off-
25	premises sales, except for the use specifically approved under § 6(b) of this
26	<del>Ordinance;</del>
27	(c) Class B Beer, Wine & Liquor Licenses (Restaurant) in such number as may
28	accompany restaurants within the Planned Unit Development that may qualify under
29	applicable law for such licenses; and
30	(d) Class B Beer, Wine & Liquor Licenses (Hotel/Motel) in such number as may qualify
31	under applicable law for such licenses.
32	SECTION 8. AND BE IT FURTHER ORDAINED, That this Ordinance and its approvals of the
33	Planned Unit Development and Development Plan are conditioned on compliance with the
34	following Traffic mitigation agreement reached in accordance with Zoning Code §§ 2-305
35	{"Traffic Impact Study"} and 16-301(b) {"Referral to Agencies: Traffic Impact Study"} and
36	Building Code § 105.3.2 {"Action on (permit) application - Traffic Impact Study"} as follows:
37	In the Developer's Agreement 1593, submitted to the Department of Transportation for
38	construction within the Planned Unit Development, the applicant shall, at the applicant's
39	expense and pursuant to plans and specifications approved by the Department of
40	Transportation, be responsible for:

1 2 3	<ol> <li>the design, engineering, and installation of traffic signal modifications, including any and all necessary markings, improvements, repairs, and signage on Eastern Avenue at Anglesea Street; and</li> </ol>
4 5 6	<ol> <li>the design, engineering, and installation of traffic signal modifications, including any and all necessary markings, repairs, and signage on Eastern Avenue at Bonsal Street.</li> </ol>
7	SECTION 9. AND BE IT FURTHER ORDAINED, That off-street parking shall be provided
8	according to the provisions of the Baltimore City Zoning Code, without regard to specific lot
9	lines, and, instead, in the aggregate for the entire Planned Unit Development. Off-street parking
0	may also be further reduced by the Planning Commission on a finding of shared parking where appropriate.
2	SECTION 10. AND BE IT FURTHER ORDAINED, That all buildings with frontages on Eastern
3	Avenue shall have a principal entrance on Eastern Avenue. All buildings with frontages on
4	Bayview Drive, as shown on the Development Plan, shall have a principal entrance on that road
5	unless the building also has a entrance on Eastern Avenue. No service access shall be permitted
6	to buildings on Eastern Avenue or Bayview Drive. No vehicular access shall be permitted
7	directly or indirectly to Foster Avenue into the Planned Unit Development.
8	SECTION 11. AND BE IT FURTHER ORDAINED, That the following signage limitations apply to the Planned Unit Development:
20	(a) Total permitted signage within the Planned Unit Development shall be calculated
1	under the Zoning Code using an area factor of 3 and applied to buildings facing any
22	public or private right of ways or streets is per the underlying zoning.
2.3	(b) A maximum of three monument/pylon signs along Eastern Avenue are permitted
4	subject to the previous design approval by the Planning Commission under the
2.5	previous Planned Unit Development. One new monument/pylon sign will be
26	permitted for the 5801 Eastern Avenue property, and one free-standing sign facing I-
27	95 will be permitted:
28	(b) (c) All signage within the Planned Unit Development is subject to final design
29	approval by the Planning Commission. The approval can be in the form of either a
80	specific design or a sign design package.
11	SECTION 12. AND BE IT FURTHER ORDAINED, That the Planning Commission may determine
2	what constitutes minor or major modifications to the Planned Unit Development, as per the
3	provisions of Title 13 of the Baltimore City Zoning Code.
84	SECTION 13. AND BE IT FURTHER ORDAINED, That all plans for the construction of
5	permanent improvements on the property are subject to final design approval by the Planning
16	Commission to insure that the plans are consistent with the Development Plan and this
7	Ordinance. All final design approvals previously accepted in the existing Planned Unit
88	Development, established in 2015, are accepted under this Planned Unit Development, subject to
19	other Agency comments.
	Onto Algore Comments.

1 2 3 4 5 6 7 8	SECTION 14. AND BE IT FURTHER ORDAINED, That as evidence of the authenticity of the accompanying Development Plan and in order to give notice to the agencies that administer the City Zoning Ordinance: (i) when the City Council passes this Ordinance, the President of the City Council shall sign the Development Plan; (ii) when the Mayor approves this Ordinance, the Mayor shall sign the Development Plan; and (iii) the Director of Finance then shall transmit a copy of this Ordinance and the Development Plan to the Board of Municipal and Zoning Appeals, the Planning Commission, the Commissioner of Housing and Community Development, the Supervisor of Assessments for Baltimore City, and the Zoning Administrator.
9 10 11 12	SECTION 15. AND BE IT FURTHER ORDAINED, That the filing of an appeal of the Planned Unit Development or an appeal of any building permit issued in accordance with the Planned Unit Development shall toll any time limits set forth in the Development Plan pending the conclusion of all appeals:
13 14 15	SECTION 15. AND BE IT FURTHER ORDAINED, That if MCB 5801 Eastern LLC does not close on the acquisition of 5801 Eastern Avenue, that property shall not be deemed part of nor subject to the provisions of the Planned Unit Development.
16 17 18 19	SECTION 16. AND BE IT FURTHER ORDAINED, That if any provision of this Ordinance or the application of this Ordinance to any person or circumstance is held invalid for any reason, the invalidity does not affect any other provision or any other application of this Ordinance, and for this purpose the provisions of this Ordinance are declared severable.
20 21	SECTION 17. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30 <sup>th</sup> day after the date it is enacted.  Certified as duly passed this day of SEP 7 2000
	Certified as duly delivered to Her Honor, the Mayor,
	this day of SEP 17,2018 Chair Tolui
	Chief Clerk
	Approved this / day of October, 2018  Coulons
Approx	Day of

- 5 -

Approved For Form and Legal Sufficiency
This \_\_\_\_\_\_ Day of \_\_\_\_\_ noticality.

# PLANNED UNIT DEVELOPMENT

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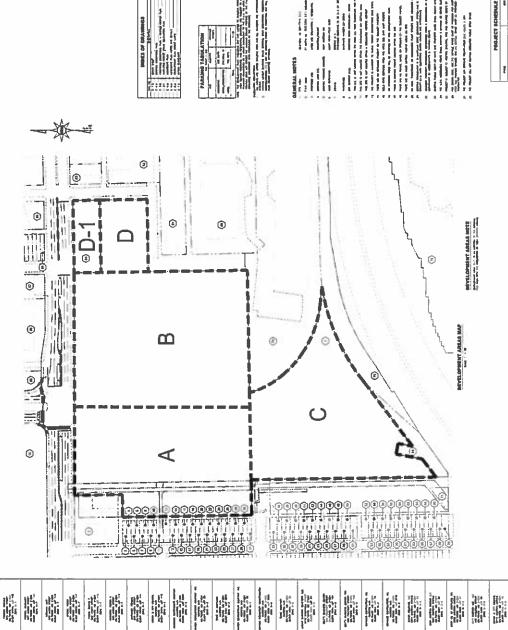
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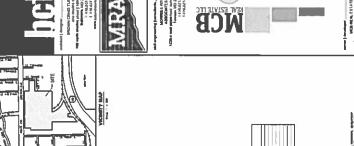


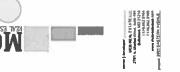
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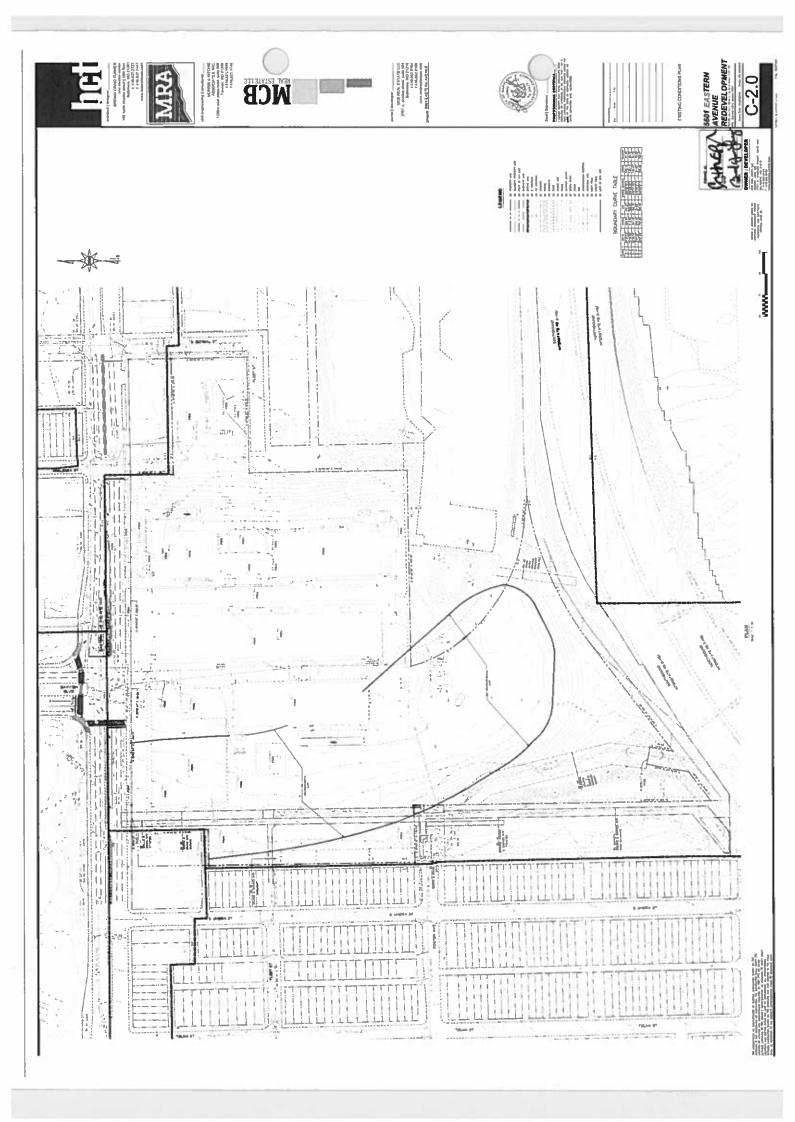




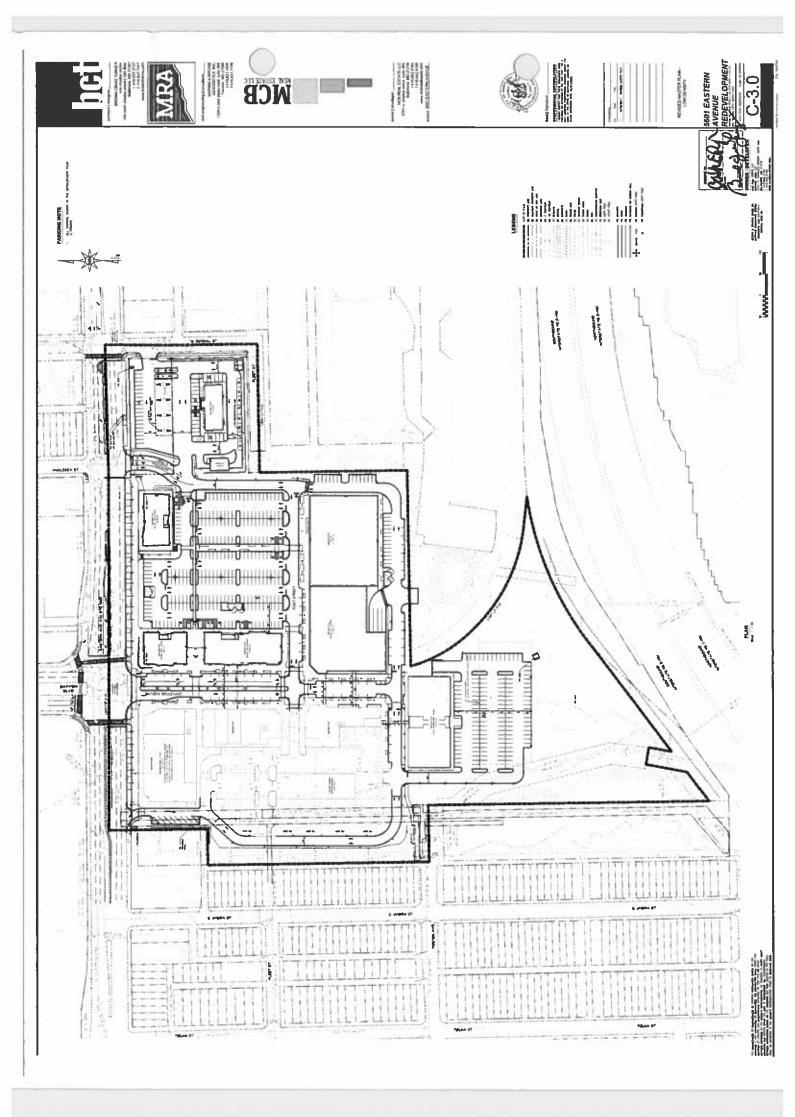


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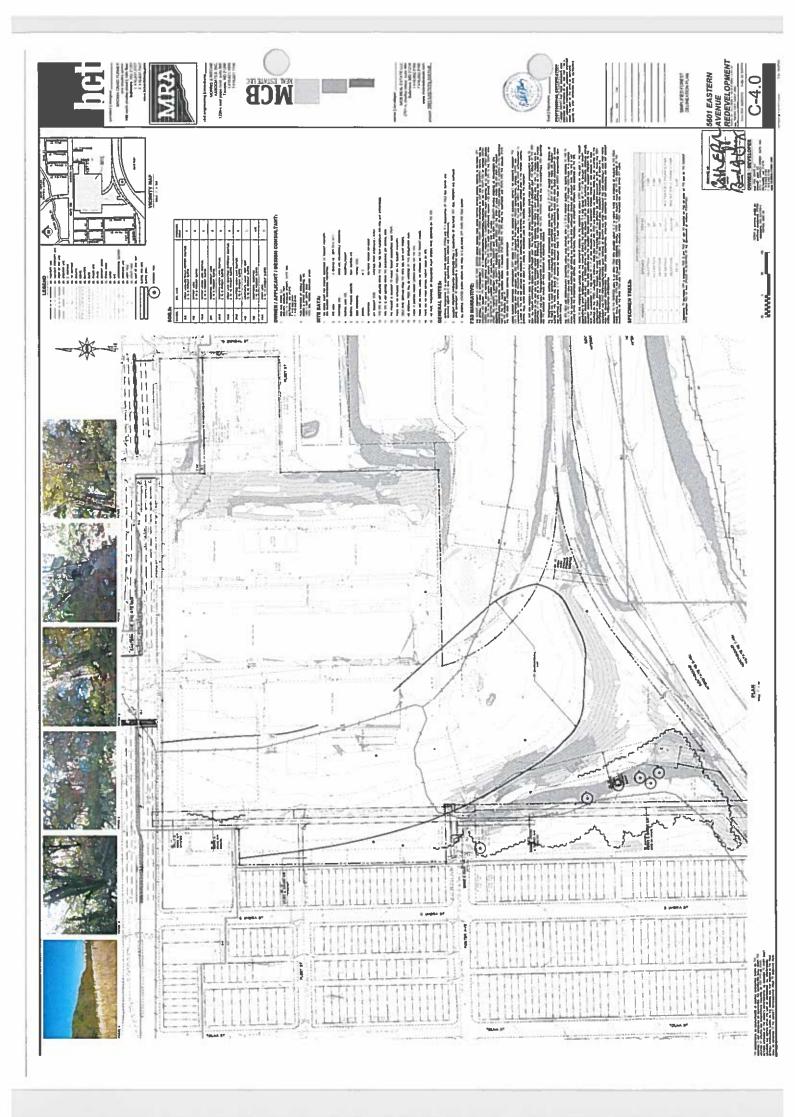




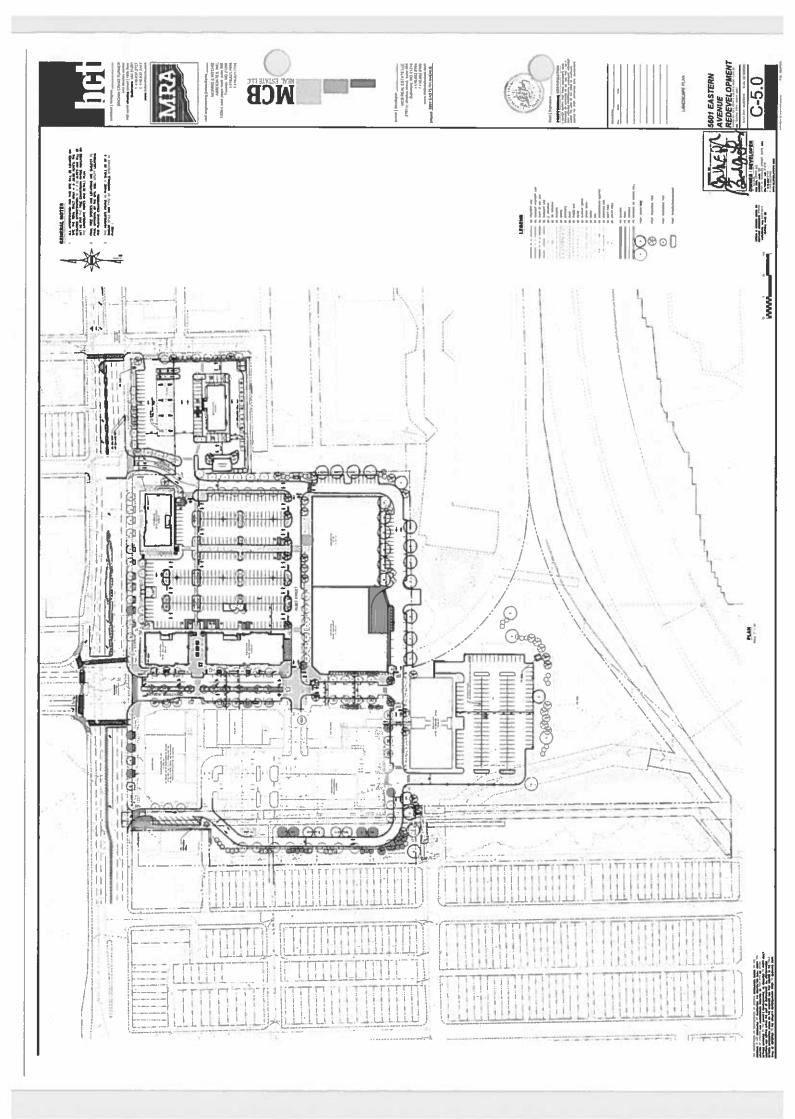














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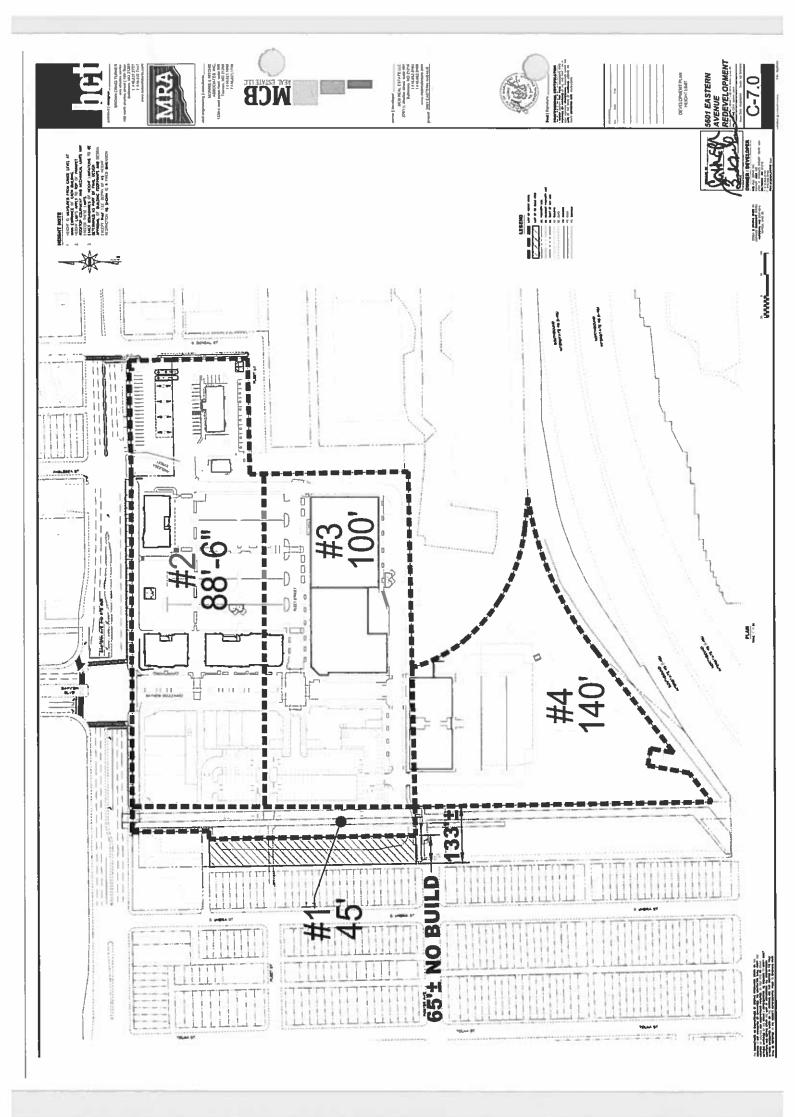
















APPROVED FOR FORM.

STYLE, AND TEXTUAL SUPPLENCY

9-17-18

DEP'T LEGISLATIVE REFERENCE

By: Land Use and Transportation Committee

## Amendment No. 1



On page 1, in line 2, after "Avenue", insert "and 5801 Eastern Avenue"; on the same page, in line 5, after "Avenue", insert "and 5801 Eastern Avenue"; and, on page 1, in line 15, strike "The applicant" and substitute "An affiliate of the applicant, MCB 5801 Eastern LLC.".

### Amendment No. 2

On page 1, beginning in line 15, strike "that" down through and including "provisions", in line 19.

### Amendment No. 3

On page 2, in lines 16 through 22, in each instance, strike "June 20" and substitute "July 12"; in line 22, strike the period; and, on the same page, after line 22, insert "Exhibit C-8.0. "Design Guidelines", dated July 12, 2018.".

### Amendment No 4.

On page 2, in line 35, strike "(a)"; in the same line, after "Uses", insert "allowed in the <u>Planned Unit Development are those uses</u>"; in the same line, strike the semi colon and insert "<u>In addition, the 2 following conditional uses are allowed: retail goods establishment (with alcoholic beverages sales) and gas station.</u>"; and, on the same page, strike lines 36 through 38 in their entireties.

### Amendment No. 5

On page 3, strike lines 8, 9, 13, and 16 in their entireties; and, on the same page, strike lines 18 through 28 in their entireties and substitute

"SECTION 8. AND BE IT FURTHER ORDAINED, That this Ordinance and its approvals of the Planned Unit Development and Development Plan are conditioned on compliance

with the following Traffic mitigation agreement reached in accordance with Zoning Code §§ 2-305 {"Traffic Impact Study"} and 16-301(b) {"Referral to Agencies: Traffic Impact Study"} and Building Code § 105.3.2 {"Action on (permit) application - Traffic Impact Study"} as follows:

In the Developer's Agreement 1593, submitted to the Department of

Transportation for construction within the Planned Unit Development, the

Applicant shall at the applicant's expense and pursuant to plans and specifications
approved by the Department of Transportation, be responsible for:

- 1. the design, engineering, and installation of traffic signal modifications. including any and all necessary markings, improvements, repairs, and signage on Eastern Avenue at Anglesea Street; and
- 2. the design, engineering, and installation of traffic signal modifications, including any and all necessary markings, repairs, and signage on Eastern Avenue at Bonsal Street.".

### Amendment No. 6

On page 4, beginning in line 1, strike "shall" down through and including "streets", in line 3 and substitute "is per the underlying zoning"; on the same page, strike lines 4 through 8 in their entireties; and, on the same page, strike "(c)" and substitute "(b)".

### Amendment No. 7

On page 4, in line 18, after the period, insert "All final design approvals previously accepted in the existing Planned Unit Development, established in 2015, are accepted under this Planned Unit Development, subject to other Agency comments.".

### Amendment No. 8

On page 4, strike lines 27 through 30 in their entireties and substitute

"SECTION 15. AND BE IT FURTHER ORDAINED, That if MCB 5801 Eastern LLC does not close on the acquisition of 5801 Eastern Avenue, that property shall not be deemed part of nor subject to the provisions of the Planned Unit Development.".

### LAND USE AND TRANSPORTATION COMMITTEE

### FINDINGS OF FACT

City Council Bill No. 18-0270
Planned Unit Development – Designation – 5601 Eastern Avenue

MOTION OF THE CHAIR OF THE LAND USE AND TRANSPORTATION COMMITTEE AFTER A PUBLIC HEARING AT WHICH AGENCY REPORTS AND PUBLIC TESTIMONY WERE CONSIDERED, AND PURSUANT TO THE APPLICABLE SECTIONS OF ARTICLE 32 OF THE BALTIMORE CITY CODE, THE CITY COUNCIL ADOPTS THESE FINDINGS OF FACT CONCERNING A PLANNED UNIT DEVELOPMENT FOR THE ACRES LOCATED AT:

### 5601 AND 5801 EASTERN AVENUE

### **IN GENERAL:**

To approve this PUD, the City Council has considered: (check to evidence consideration)



- Whether the planned unit development is in general conformance with all elements of the Comprehensive Master Plan, and the character and nature of existing and contemplated development in the vicinity of the proposed planned unit development;
- whether the planned unit development will preserve unusual topographic or natural features of the land, and the design of the planned unit development will best utilize and be compatible with the topography of the land;
- whether the physical characteristics of the planned unit development will not adversely affect future development or the value of undeveloped neighboring areas, or the use, maintenance, or value of neighboring areas already developed;
- whether the planned unit development will provide the same protection as the basic district regulations in regard to fire, health hazards, and other dangers;
- whether the planned unit development will encourage innovative design features or adaptive reuse of structures that would not be possible by application of the basic district regulations; and
- ☑ whether the planned unit development is compatible with any nearby industrial district.

and finds that:

(1) the use <u>IS</u>/ IS NOT compatible with surrounding neighborhood for the following reasons: (select one)

The use is compatible with the surrounding neighborhood. The subject property was formerly a long abandoned industrial use and unable to be sold as such due to the environmental cleanup required. The property is adjacent to two primarily residential neighborhoods, a primary artery predominately with commercial uses and across from the Johns Hopkins Bayview Medical campus. The development plan for a pedestrian oriented mixed use development combines each of these land uses as a complimentary overall development and has received unanimous community and institutional support.

The developer obtained environmental approvals in 2017 from both the Maryland Department of Environment and the Environmental Protection Agency. The entire 20.6 acre property will undergo remedial action and planning with Maryland Department of the Environment and U.S. Environmental Protection Agency (EPA) approval prior to commencement of any of the redevelopment phases.

The proposed \$150 million redevelopment will transform a long-abandoned industrial property that was blight to its immediate neighbors into a vibrant mixed use community center providing community services and jobs.

The Planned Unit Development (PUD) is in general conformance with all elements of the Comprehensive Master Plan as well as the nature of existing and contemplated development in the vicinity. There are several trends that this PUD is consistent with: the continued revitalization of the Greektown and Bayview communities, and the projected growth of the Johns Hopkins Bayview campus.

The PUD is compatible with the natural features of the property. The site plan was designed to take advantage of the significant change in topography from Eastern Avenue to the I-95 boundary and the existence of the prior landfill established by the prior owner. A significant buffer on the western edge of the property adjacent to the Greektown homes is being preserved.

The physical characteristics will not adversely affect future development. The plan has established both development restrictions on heights and vehicular access to encourage compatible development and pedestrian connections to the immediate neighborhoods and institutions.

The PUD will provide the same protection with respect to fire and health hazards. The plans have been approved by both the City Fire and Transportation Departments.

The PUD will feature innovative design features not allowed under the existing zoning. The previous PUD established appropriate height and signage standards for redevelopment that were permitted under the previous zoning, but not under Transform.

The PUD is adjacent to an existing warehouse and distribution center and will have no impact on their operation. The industrial use has access to a separate street (Dundalk Avenue) and the owner is cooperating with the PUD developer on grading issues between the properties

(2) the use <u>FURTHERS</u> / **DOES NOT FURTHER** the proposed classification for the following reasons: (select one)

The use furthers the purpose of the proposed classification. The City Council recently approved the rezoning of the property from industrial to commercial (Ordinance 18-172) recognizing the inappropriateness of the industrial classification. The proposed Master Plan in the PUD incorporates uses that are all listed as permitted or conditional uses in the commercial classification.

The combination of retail, office and residential uses could not be achieved under the property's original industrial zoning and the City Council subsequently rezoned the property in 2015 to a more appropriate commercial zone that was mistakenly omitted under the Transform Comprehensive rezoning. A corrective bill (Bill 18-0269) was adopted by the City Council. The uses within the PUD are all consistent with the underlying zoning and therefore furthers the purpose of the classification.

(3) the PUD master plan:

<u>IS</u>/ IS NOT developed under Section 13-304 of the Zoning Code; and (select one)

ENSURES / DOES NOT ENSURE that there will be no discordance with existing uses by: (select one)

The PUD Master Plan developed under Article 32, Section 13-304 ensures there is no discordance within existing uses. The exhibits included in the PUD have been carefully reviewed and approved by the City's Site Plan Review Committee. This interagency committee is comprised of appropriate City agencies such as Department of Transportation (DOT), Department of Public Works (DPW) and the Fire Department.

The applicant has entered into a Developer's Agreement #1593with DOT on a comprehensive traffic mitigation plan for Eastern Avenue that involves signal and intersection upgrades.

(4) the establishment, location, construction, maintenance, or operation of the PUD WOULD/ WOULD NOT be detrimental to or endanger the public health, safety, or welfare because: (select one)

The establishment of the PUD will not be detrimental to the public health and welfare. The redevelopment, through a \$18 million environmental remediation removes a long-standing blight and neighborhood nuisance.

(5) the use WOULD/WOULD NOT be precluded by any other law, including an Urban Renewal Plan (select one)

The use is not precluded by any other law including an Urban Renewal Plan. The property is not in any Urban Renewal Plan or other City designated district.

The proposed mixed-use development meets several of the City's Comprehensive Master Plan goals, including returning vacant properties to productive use; creating/strengthening main streets; and increasing housing choice.

(6) the authorization WOULD/WOULD NOT be contrary to the public interest because: (select one)

The authorization is in the public interest. The stated environmental clean- up and the return of the property to an active use with over \$150 million dollars of investment will complement the two adjacent residential neighborhoods and the Johns Hopkins Bayview campus with its 5,000 employees.

(7) the authorization <u>WOULD</u>/ WOULD NOT be in harmony with the purpose & intent of the Zoning Code because: (select one)

The authorization would be in harmony with the intent of the Zoning Code. The concept of a Planned Unit Development was an innovative feature of the 1971 Zoning Code to foster innovative planning and design treatments of entire large sites such as this property. Fortunately, Transform continued that feature and this replacement PUD is consistent with the intent of its original 2015 approval and Transform Baltimore.

### SOURCE OF FINDINGS:

(check all that apply)

## ☑ Planning Report

- Baltimore City Planning Commission Agency Report on Bill 18-0270- Dated August 7, 2018
- Baltimore City Department of Planning Staff Report Dated August 2, 2018

### ☑ Testimony presented at the Committee hearing:

### ⊠Oral – Witnesses Names:

- Ms. Tamara Woods, Staff, Department of Planning
- Ms. Hilary Ruley, Staff, Baltimore City Law Department
- Ms. Valerie LaCour, Staff, Baltimore City Department of Transportation
- Mr. Alfred W. Barry, III, Representative AB Associates, LLC

### ☑ Written – Authors Names:

- Baltimore City Law Department Agency Report on Bill 18-0270 -
- Department of Transportation Agency Report on Bill 18-0270- September 12, 2018
- AB Associates, Mr. Alfred W. Barry, III, Representative Letter September 10, 2018
- Development Plans Exhibits C-1.0 C-8.0 Dated July 12, 2018

(continue next to Exception pages of this form if the Bill seeks Exceptions, or if not, to Conditions pages of this Form. If neither are sought, then to Signature page of this Form.)

### **EXCEPTION:**

To grant Secti	ion 4 of the bill, as an exception to the underlying regulations in the district for:
□ Use ⊠ Bulk ⊠ Yard	
□Parking □ Signag	
the City Coun	cil has considered whether the exception will: ce consideration)
⊠enhance	e the overall merit of the planned unit development;
⊠promote	e the objectives of both the City and the development;
⊠enhance	e the quality of the design of the structures and the site plan;
⊠enable t	the development to offer environmental and pedestrian amenities;
	se such an adverse impact on neighboring properties so as to outweigh the benefits lopment;
_	atively affect the value and enjoyment of surrounding property, the provision of municipal s, or the flow of traffic;
⊠be com	patible with the land use policies of the Comprehensive Master Plan;
⊠provide	a substantial public benefit to the City, such as:
0	use of sustainable design and architecture, such as green roofs, white roofs, and other energy efficient design concepts, new building technologies, and qualifying as a Leadership in Energy and Environmental Design ("LEED") or LEED-equivalent structure; enhanced design characteristics, including mixed-use development, circulation systems that utilize alleys or traffic-calming techniques, and a pedestrian-oriented environment;

- o preservation of natural areas and site design that is sensitive to environmental features;
- o historic preservation and adaptive reuse of historic structures;
- additional open-space and recreational amenities, such as recreational open space and playgrounds, including athletic fields, dog parks, natural water features, and conservation areas;

community amenities, including plazas, malls, formal gardens, places to congregate, outdoor seating, public art, and

- additional public infrastructure improvements, in addition to the minimum needed by the planned unit development, such as new or repaved streets, bicycle paths, gutters and sewers, and traffic control devices to improve traffic flow
- senior housing set-aside;
- o affordable housing set-aside;

pedestrian and transit facilities;

- o provision of accessible dwelling units with accessible features beyond those required by the Americans with Disabilities Act or any other applicable codes; or
- o provision of public car or bike share facilities.

⊠allow uses that predominantly match or are compatible with uses allowed in the underlying zoning district and the zoning districts of adjacent properties.

and for that exception to the underlying regulation, finds:

(1) the applicant <u>HAS/ HAS NOT</u> demonstrated the following superior design **and** enhanced amenities: (select one)

Exhibits C-8.0 Design Guidelines are meant to be used in conjunction with the PUD text and development plan. Together they illustrate the intent of the design and character of any future structures within the PUD.

This proposed repeal and replace, like the existing PUD, establishes a comprehensive, yet flexible development plan for the site by establishing a physical layout of proposed improvements on both 5601 Eastern Avenue and 5801 Eastern Avenue, but the text sets maximum square footage and height limits across the development plan.

The proposed limits mirror limits that are in the existing PUD. The total development of the entirety of the PUD area is limited to 2 million SF. In addition to this cap, there is a square footage cap by the type of land uses provided within the PUD. The PUD anticipates a mix of retail, office, residential and hotel. The limits are as follows:

Land Use Limits
Retail – 184,000 SF
Office – 376,000 SF
Residential – 1,350 SF
Hotel – 350,000 SF

(2) the applicant <u>HAS/HAS NOT</u> demonstrated the following substantial benefit to the City: (select one)

The proposed Planned Unit Development (PUD) and development plan provide substantial benefits to the City as it will bring a vacant highly contaminated manufacturing site back to viability by providing a mixture of new uses that include new infrastructure within the site, improved streetscape, intersection and signal improvements along Eastern Avenue, services, gathering spaces, as well as, portions of naturalized environment for citizens to use and enjoy.

### **SOURCE OF FINDINGS:**

(check all that apply)

### ☑ Planning Report

- Baltimore City Planning Commission Agency Report on Bill 18-0270 Dated August 7, 2018
- Baltimore City Department of Planning Staff Report Dated August 2, 2018

☑Testimony presented at the Committee hearing:

### ⊠Oral – Witnesses Names:

- Ms. Tamara Woods, Staff, Department of Planning
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- Ms. Valerie LaCour, Staff, Baltimore City Department of Transportation

• Mr. Alfred W. Barry, III, Representative - AB Associates, LLC

### ⊠Written – Authors Names:

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- AB Associates, Mr. Alfred W. Barry, III, Representative Letter September 10, 2018
- Development Plans Exhibits C-1.0 C-8.0 Dated July 12, 2018

(use a separateException form for eachException sought in the bill.

Once all Exceptions have been reviewed, continue next to Condition page of this form if the Bill seeks Conditions. If no Conditions are sought, then go to Signature page of this Form.).

### **EXCEPTION:**

To grant Section 5 of the bill, as an exception to the underlying regulations in the district for:
$\square$ $Use$
$\boxtimes Bulk$
$\boxtimes$ Yard
$\square$ Parking; or
□ Signage
the City Council has considered whether the exception will: (check to evidence consideration)
⊠enhance the overall merit of the planned unit development;
⊠promote the objectives of both the City and the development;
⊠enhance the quality of the design of the structures and the site plan;
⊠enable the development to offer environmental and pedestrian amenities;
⊠not cause such an adverse impact on neighboring properties so as to outweigh the benefits of development;
⊠not negatively affect the value and enjoyment of surrounding property, the provision of municipal services, or the flow of traffic;
⊠be compatible with the land use policies of the Comprehensive Master Plan;
⊠provide a substantial public benefit to the City, such as:
<ul> <li>use of sustainable design and architecture, such as green roofs, white roofs, and other energy efficient design concepts new building technologies, and qualifying as a Leadership in Energy and Environmental Design ("LEED") or LEED equivalent structure;</li> </ul>
<ul> <li>enhanced design characteristics, including mixed-use development, circulation systems that utilize alleys or traffic</li> </ul>

- r LEEDr traffic-
- calming techniques, and a pedestrian-oriented environment;
- community amenities, including plazas, malls, formal gardens, places to congregate, outdoor seating, public art, and pedestrian and transit facilities;
- preservation of natural areas and site design that is sensitive to environmental features;
- historic preservation and adaptive reuse of historic structures;
- additional open-space and recreational amenities, such as recreational open space and playgrounds, including athletic fields, dog parks, natural water features, and conservation areas;
- additional public infrastructure improvements, in addition to the minimum needed by the planned unit development, such as new or repaved streets, bicycle paths, gutters and sewers, and traffic control devices to improve traffic flow
- senior housing set-aside;
- affordable housing set-aside;
- provision of accessible dwelling units with accessible features beyond those required by the Americans with Disabilities Act or any other applicable codes; or
- provision of public car or bike share facilities.

⊠allow uses that predominantly match or are compatible with uses allowed in the underlying zoning district and the zoning districts of adjacent properties.

and for that exception to the underlying regulation, finds:

(1) the applicant <u>HAS/ HAS NOT</u> demonstrated the following superior design **and** enhanced amenities: (select one)

Exhibits C-8.0 Design Guidelines are meant to be used in conjunction with the PUD text and development plan. Together they illustrate the intent of the design and character of any future structures within the PUD.

The building envelope for any future building is also capped by height limits on the Development Plan. The height zones help to define the street wall and alight to the topography of the site which slopes downward toward the rear of the site. The table below shows the height zones, limits and approximate locations.

Zone	Height Limit	Location
No Build Zone	65 foot buffer	Western most edge of site near Greektown
Height Zone 1	45 feet	Low height adjacent to no build zone
Height Zone 2	88.6 feet	Northern band along Eastern Avenue
Height Zone 3	100 feet	Center band of the site
Height Zone 4	140 feet	Southern most section of the site

# (2) the applicant <u>HAS/HAS NOT</u> demonstrated the following substantial benefit to the City: (select one)

The proposed Planned Unit Development (PUD) and development plan provide substantial benefits to the City as it will bring a vacant highly contaminated manufacturing site back to viability by providing a mixture of new uses that include new infrastructure within the site, improved streetscape, intersection and signal improvements along Eastern Avenue, services, gathering spaces, as well as, portions of naturalized environment for citizens to use and enjoy.

### Heights

The previous PUD set up zones for future high density development ranging between 88 feet to 140 feet as well as established a 45 foot buffer along the western portion of the site. In the C-3 zoning district, heights above 60 feet to 100 feet are required to obtain conditional use approval and heights above 100 feet would be required to obtain a variance. These heights were approved following a rigorous review by the Planning Department's Urban Design and Architectural Advisory Panel that considered the overall plan for a high-quality pedestrian development that took into considerations the topography of the site and the need to restrict the taller buildings further from the adjacent Greektown neighborhood. Each of the nine considerations in 13-204 (A) were considered by the Planning Commission's recommendation for approval. Examples of the substantial benefits to the City required in 13-204 (D) include:

- 1. Use of sustainable design and architecture
- 2. Enhanced design characteristics for the mixed-use development
- 3. Community amenities including enhanced pedestrian spaces
- 4. Additional public improvements along Eastern Avenue and new traffic control devices

### **SOURCE OF FINDINGS:**

(check all that apply)

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- Baltimore City Department of Planning Staff Report Dated August 2, 2018

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(use a separate Exception form for each Exception sought in the bill. Once all Exceptions have been reviewed, continue next to Condition page of this form if the Bill seeks Conditions. If no Conditions are sought, then go to Signature page of this Form.).

### **EXCEPTION:**

3	□ Use □ Bulk □ Yard ⊠ Parking □ Signag	·
the (	City Coun	cil has considered whether the exception will: ve consideration)
1	⊠enhance	the overall merit of the planned unit development;
	⊠promote	the objectives of both the City and the development;
	⊠enhance	the quality of the design of the structures and the site plan;
	⊠enable t	he development to offer environmental and pedestrian amenities;
		se such an adverse impact on neighboring properties so as to outweigh the benefits opment;
	_	atively affect the value and enjoyment of surrounding property, the provision of municipal s, or the flow of traffic;
	⊠be comj	patible with the land use policies of the Comprehensive Master Plan;
	⊠provide	a substantial public benefit to the City, such as:
	0	use of sustainable design and architecture, such as green roofs, white roofs, and other energy efficient design concepts, new building technologies, and qualifying as a Leadership in Energy and Environmental Design ("LEED") or LEED-equivalent structure;
	0	enhanced design characteristics, including mixed-use development, circulation systems that utilize alleys or traffic-
	0	calming techniques, and a pedestrian-oriented environment; community amenities, including plazas, malls, formal gardens, places to congregate, outdoor seating, public art, and pedestrian and transit facilities;
	0	preservation of natural areas and site design that is sensitive to environmental features;
	_	historia accompatina and adaptina accomp afficiate at a structura a

To grant Section 9 of the bill, as an exception to the underlying regulations in the district for:

- o historic preservation and adaptive reuse of historic structures;
- additional open-space and recreational amenities, such as recreational open space and playgrounds, including athletic fields, dog parks, natural water features, and conservation areas;
- additional public infrastructure improvements, in addition to the minimum needed by the planned unit development, such as new or repayed streets, bicycle paths, gutters and sewers, and traffic control devices to improve traffic flow
- senior housing set-aside;
- o affordable housing set-aside;
- o provision of accessible dwelling units with accessible features beyond those required by the Americans with Disabilities Act or any other applicable codes; or
- o provision of public car or bike share facilities.

⊠allow uses that predominantly match or are compatible with uses allowed in the underlying zoning district and the zoning districts of adjacent properties.

and for that exception to the underlying regulation, finds:

(1) the applicant <u>HAS/</u> HAS NOT demonstrated the following superior design and enhanced amenities: (select one)

Exhibits C-8.0 Design Guidelines are meant to be used in conjunction with the PUD text and development plan. Together they illustrate the intent of the design and character of any future structures within the PUD. Design guidelines include language for parking.

(2) the applicant <u>HAS/HAS NOT</u> demonstrated the following substantial benefit to the City: (select one)

The proposed Planned Unit Development (PUD) and development plan provide substantial benefits to the City as it will bring a vacant highly contaminated manufacturing site back to viability by providing a mixture of new uses that include new infrastructure within the site, improved streetscape, intersection and signal improvements along Eastern Avenue, services, gathering spaces, as well as, portions of naturalized environment for citizens to use and enjoy.

### **SOURCE OF FINDINGS:**

(check all that apply)

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(use a separate Exception form for each Exception sought in the bill. Once all Exceptions have been reviewed, continue next to Condition page of this form if the Bill seeks Conditions. If no Conditions are sought, then go to Signature page of this Form.).

## **EXCEPTION:**

То	grant Section 11 of the bill, as an exception to the underlying regulations in the district for:
	$\square$ Use
	$\square Bulk$
	$\Box$ Yard
	□Parking; or
	□ Signage □ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □
	City Council has considered whether the exception will: eck to evidence consideration)
	⊠enhance the overall merit of the planned unit development;
	⊠promote the objectives of both the City and the development;
	⊠enhance the quality of the design of the structures and the site plan;
	⊠enable the development to offer environmental and pedestrian amenities;
	⊠not cause such an adverse impact on neighboring properties so as to outweigh the benefits of development;
	⊠not negatively affect the value and enjoyment of surrounding property, the provision of municipal services, or the flow of traffic;
	⊠be compatible with the land use policies of the Comprehensive Master Plan;
	⊠provide a substantial public benefit to the City, such as:
	o use of sustainable design and architecture, such as green roofs, white roofs, and other energy efficient design concepts, new building technologies, and qualifying as a Leadership in Energy and Environmental Design ("LEED") or LEED-equivalent structure;
	o enhanced design characteristics, including mixed-use development, circulation systems that utilize alleys or traffic-

calming techniques, and a pedestrian-oriented environment;
o community amenities, including plazas, malls, formal gardens, places to congregate, outdoor seating, public art, and

pedestrian and transit facilities;

o preservation of natural areas and site design that is sensitive to environmental features;

o historic preservation and adaptive reuse of historic structures;

- additional open-space and recreational amenities, such as recreational open space and playgrounds, including athletic fields, dog parks, natural water features, and conservation areas;
- additional public infrastructure improvements, in addition to the minimum needed by the planned unit development, such as new or repaved streets, bicycle paths, gutters and sewers, and traffic control devices to improve traffic flow

o senior housing set-aside;

- o affordable housing set-aside;
- o provision of accessible dwelling units with accessible features beyond those required by the Americans with Disabilities Act or any other applicable codes; or
- o provision of public car or bike share facilities.

⊠allow uses that predominantly match or are compatible with uses allowed in the underlying zoning district and the zoning districts of adjacent properties.

and for that exception to the underlying regulation, finds:

(1) the applicant <u>HAS/</u> HAS NOT demonstrated the following superior design and enhanced amenities: (select one)

Exhibits C-8.0 Development Guidelines are meant to be used in conjunction with the PUD text and development plan. Together they illustrate the intent of the design and character of any future structures within the PUD. Design guidelines include language for signage.

(2) the applicant <u>HAS/HAS NOT</u> demonstrated the following substantial benefit to the City: (select one)

Signage

The comprehensive sign program will enhance the overall development plan

- 1. The program will enhance the City's economic development program.
- 2. The sign program has been designed as an integral part of the design plans.
- 3. The sign program will feature attractive pedestrian signage.
- 4. The sign program will not cause any adverse impact on neighboring properties.
- 5. The sign program will not negatively impact the value or enjoyment of surrounding properties, or the provision of municipal services or traffic flow.
- 6. The sign program is compatible with the City's land Use policies.
- 7. The sign program provides substantial public benefits as required by the Code.
- 8. The sign program will allow signs that are compatible with commercial and residential uses in the underlying zoning district and the zoning districts of adjacent properties.

#### **SOURCE OF FINDINGS:**

(check all that apply)

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(use a separate Exception form for each Exception sought in the bill. Once all Exceptions have been reviewed, continue next to Condition page of this form if the Bill seeks Conditions. If no Conditions are sought, then go to Signature page of this Form.).

#### **CONDITION:**

To impose the condition, restriction or limitation in Section 6a of the bill, the City Council has found that

(1) the condition <u>IS</u>/ IS NOT necessary for the protection of the public interest because: (select one)

The uses align to the presumed rezoning of 5601 Eastern Avenue to C-3 by Bill 18-0269. The allowable use list must be amended to allow for two conditional uses:

- 1. a retail goods establishment (with alcoholic beverage sales) and
- 2. a gas station.

The proposed mixed-use development meets several of the City's Comprehensive Master Plan goals, including returning vacant properties to productive use; creating/strengthening main streets; and increasing housing choice.

The proposed development reflects the mixed-use character of the surrounding, neighborhood and incorporates design guidelines that respect and compliment the surrounding neighborhood. Therefore, this proposed PUD should not be detrimental to the character and nature of existing and contemplated development in the immediate area.

Liquor licenses are governed by the State of Maryland and the Liquor Board.

- 1. The establishment of the license will require the approval of the Liquor Board.
- 2. The new license will not be precluded by any other law.
- 3. The new license will not be contrary to the public interest.
- 4. The authorization will be in harmony with the purpose and intent of the Code.
- (2) the condition <u>IS</u>/ IS NOT reasonably related to the expected impact of the PUD because of the: (select one)
  - 1. The large nature of the 20+ acre site and the relative isolation of the license from adjacent neighborhoods.
  - 2. The planned access improvements that restrict vehicular traffic to Eastern Avenue.
  - 3. The nature of the surrounding area and the lack of impact of the proposed license.
  - 4. The large distance of the use from dwellings, churches, schools and other places of public gathering.
  - 5. The accessibility of emergency vehicles as evidenced by the Fire Department's approval
- (3) the condition <u>IS</u>/ IS NOT roughly proportional to the expected impact of the PUD as follows: (select one)

The original purpose of the condition was to ensure that a stand-alone off premise retail sales establishment would not be permitted but that an existing tavern Class B license owned by the applicant could be used to compliment the future grocery store as an accessory use. Nevertheless the required conditional use approval by the city Council for alcohol sales in the underlying C-3 zoning district needs to be satisfied.

## **SOURCE OF FINDINGS:**

(check all that apply)

## ⊠Planning Report

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(use a separate Condition form for each Condition sought in the bill. Once all Conditions have been reviewed, continue next to Signature page).

## **CONDITION:**

To impose the condition, restriction or limitation in Section 10 of the bill, the City Council has found that

(1) the condition <u>IS</u>/ IS NOT necessary for the protection of the public interest because: (select one)

Exhibits C-8.0 Development Guidelines are meant to be used in conjunction with the PUD text and development plan. Together they illustrate the intent of the design and character of any future structures within the PUD. Design guidelines include a discussion of the use of a Frontage Zone, Pedestrian Zone, Public Amenity Zone and Roadway Edge Zone within the PUD. Specifically, the Frontage Zone lies adjacent to building frontages and serves as a transition area.

(2) the condition <u>IS</u>/ IS NOT reasonably related to the expected impact of the PUD because: (select one)

The Frontage Zone forms the outer edge of the public right-of-way and typically is defined by a building façade, constructed wall, or landscape screening treatment. This zone provides a connection of pedestrian circulation of the public sidewalk to the interior of the buildings. It allows for retailers and restaurants to extend their programs out into the hardscape. Some uses or programs include displays, street furniture, seating, tables, planters, and other elements as a means of engaging passerby and activating the public streetscape. This area is an opportunity for places of interest like outdoor dining without constricting the adjacent flow of pedestrian traffic.

(3) the condition <u>IS</u>/ IS NOT roughly proportional to the expected impact of the PUD as follows: (select one)

The PUD will provide significant features such as welcoming and enhanced pedestrian areas that facilitate movement both to the new development from the community and within the development itself. This principle also recognizes the importance of the architectural treatments such as windows and entrances within the plan to reinforce and welcome pedestrian activity.

#### **SOURCE OF FINDINGS:**

(check all that apply)

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(use a separate Condition form for each Condition sought in the bill. Once all Conditions have been reviewed, continue next to Signature page).

## **CONDITION:**

To impose the condition, restriction or limitation in Section 11 of the bill, the City Council has found that

(1) the condition <u>IS</u>/ IS NOT necessary for the protection of the public interest because: (select one)

Design guidelines in the PUD speak to items within the public spaces such as signage. Exhibits C-8.0 Design Guidelines are meant to be used in conjunction with the PUD text and development plan. Together they illustrate the intent of the design and character of any future structures within the PUD. There are guidelines for signage.

(2) the condition <u>IS</u>/ IS NOT reasonably related to the expected impact of the PUD because: (select one)

The prior PUD included a subsequent Planning Commission approval on December 12, 2017 for a comprehensive sign package consistent with the previous Zoning Code and PUD. This proposed repeal and replace, like the existing PUD establishes a comprehensive, yet flexible development plan for the site, which includes building structures and signage.

(3) the condition <u>IS</u>/ IS NOT roughly proportional to the expected impact of the PUD as follows: (select one)

Total permitted signage within the Planned Unit Development is per the underlying zoning. Any development plans for new construction included in the PUD exhibits is for concept only. The project will require Final Design Approval by the Planning Commission in the future.

#### **SOURCE OF FINDINGS:**

(check all that apply)

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(use a separate Condition form for each Condition sought in the bill.

Once all Conditions have been reviewed, continue next to Signature page).

#### **CONDITION:**

To impose the condition, restriction or limitation in Section 8 of the bill, the City Council has found that

(1) the condition <u>IS</u>/ IS NOT necessary for the protection of the public interest because: (select one)

Traffic Impacts were reviewed by the Department of Transportation (DOT) for the Planned Unit Development (PUD) proposed at 5601 Eastern Avenue. The site is located in the Pulaski industrial area which is adjacent to the Greektown and Bayview neighborhoods of southeast Baltimore. Eastern Avenue is an arterial roadway designated as a local truck route on the Baltimore City Truck Map.

Trip generation estimates were based primarily on ITE methodology. The trip generation is a compilation of data collected from numerous sources. In the ITE Trip generation, 7<sup>th</sup> Edition, data are combined from thousands of trip generation studies. This information is by no means all inclusive; however, it represents the best information available at this time.

DOT concluded that the PUD had a total daily automobile trip generation of 9,900 for the total maximum density of the PUD. Discounts and credits were applied for local bus, non-motorized (walking/cycling) and pass-by discount reducing the total trips generated to net daily trips 6,800.

(2) the condition <u>IS</u>/ IS NOT reasonably related to the expected impact of the PUD because: (select one)

The proposed site trips forecasted for the maximum density allowed in the PUD are based on the best data available. The actual trips from the site may vary depending on final program build out and future transportation options. In conjunction with the proposed access points of the site, the developer is making improvements to the roadway network adjacent to the site including the traffic signal at Bayview Boulevard. However, in order to provide adequate mitigation for the forecasted new daily trips generated, DOT has negotiated additional improvements for multimodal traffic management.

(3) the condition <u>IS</u>/ IS NOT roughly proportional to the expected impact of the PUD as follows: (select one)

The above traffic mitigation required by DOT will not only provide additional access improvements to the site but also traffic management to the surrounding network.

#### **SOURCE OF FINDINGS:**

(check all that apply)

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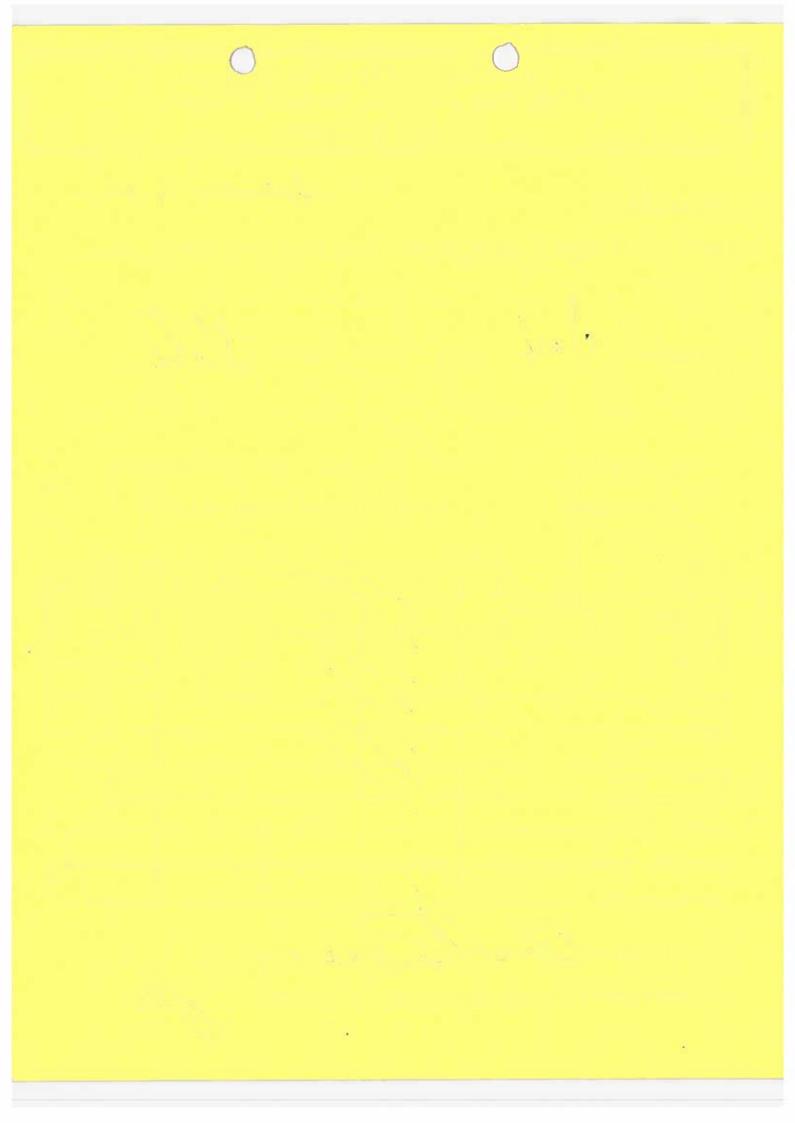
(use a separate Condition form for each Condition sought in the bill.

Once all Conditions have been reviewed, continue next to Signature page).

LAND USE AND TRANSPORTATION CO	MMITTEE:
Edward Susey	
Chairman	Member
CV-CV3	1
Member	Member
Member Stoles	Member
Member	Member

## BALTIMORE CITY COUNCIL LAND USE AND TRANSPORTATION VOTING RECORD

DATE: September 12,2018 BILL#:18-0270 BILL TITLE: Planned Unit Development - Designation - 5601 Eastern Avenue SECONDED BY: **FAVORABLE** FAVORABLE WITH AMENDMENTS UNFAVORABLE WITHOUT RECOMMENDATION NAME YEAS NAYS ABSENT ABSTAIN Reisinger, Edward, Chair Middleton, Sharon, Vice Chair Clarke, Mary Pat Costello, Eric Dorsey, Ryan Pinkett, Leon Stokes, Robert **TOTALS** CHAIRPERSON COMMITTEE STAFF: Jennifer L. Coates , Initials:





501 N. Calvert St., P.O. Box 1377 Baltimore, Maryland 21278-0001 tel: 410/332-6000 800/829-8000

WE HEREBY CERTIFY, that the annexed advertisement of Order No 5756677

**Sold To:** 

Baltimore City Council - CU00201379 100 Holliday St Rom 409 Baltimore, MD 21202-3427

**Bill To:** 

TRP-MCB Real Estate - CU80000772 5601 Eastern Ave Baltimore, MD 21224-2726

Was published in "The Baltimore Sun", "Daily", a newspaper printed and published in Baltimore City on the following dates:

Aug 13, 2018; Aug 28, 2018

The Baltimore Sun Media Group

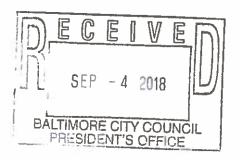
Subscribed and sworn to before me this 30

By

Notary Public

My commission expires

PUBL!



BALTIMORE CITY COUNCIL PUBLIC HEARING ON BILL NO.

PUBLIC HEARING ON BILL NO.

18-0270
The Land Use and Transportation Committee of the Baltimore City Council will meet on Wednesday, September 12, 2018 at 1:10 p.m. in the City Council Chambers, 4th floor, City Hall, 100 N. Holliday Street to conduct a public hearing on City Council Bill No. 18-0270.
CC 18-0270 ORDINANCE Planned Unit Bevelopment Designation - 5601 Eastern Avenue For the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unit Development Plan for the 5601 Eastern Avenue Planned Unit Development Plan for the 5601 Eastern Avenue Planned Unit Development Plan for the 5601 Eastern Avenue Planned Unit Development. Section 5-201(a) and Title 13 Baltimore City Revised Code (Edition 2000)

Applicanc: TRP-MCB Real Estate 5601 Eastern, LLC c/o AB

ASSOciates
For more information contact:
Committee Staff at (410) 3961260.
NOTE: This bill is subject to amendment by the Baltimore
City Council. EDWARD REISINGER, Chair



## **CERTIFICATE OF POSTING**

RE: Case No	CCB 18-0270	
	<del></del>	
Date of Hearing	9/12/18	

Baltimore City Council c/o Natawna B. Austin Room 409 – City Hall 100 N. Holliday Street Baltimore, Md. 21202

This letter is to certify that the necessary signs was posted conspicuously, on the							
properties located at:							
5601 Eastern Avenue & 5801 Eastern Avenue							
		on	8/13/18				

AUG 2 9 2018

BALTIMORE CITY COUNCIL FRESIDENT'S OFFICE

Sincerely,

Richard E. Hoffman

904 Dellwood Drive

Fallston, Md. 21047

(443) 243-7360

## CERTIFICATE OF POSTING

EEL Case No. \_\_\_ CCH 18-04/0 \_\_\_ Date or Meanus \_\_\_ 9/12/13 \_\_\_

Saltimore City Council
c) o Marawana R. Austin
futern 400 - City Hell
100 M. Helleday Street
Ratimore, Mrs. 21202

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## **Certificate of Posting**

## **Baltimore City Council**

# Land Use and Transportation Committee <u>City Council Bill No. 18-0270</u>



## 5601 Eastern Avenue

Posted 8/13/18

Richard E. Hoffman

904 Dellwood Drive

Fallston, Md. 21047

443-243-7360

Certificate of Postins

saltimore Cay Council

Landista und Transportulos Comultura CVV Comuni Bill No. 18-1270

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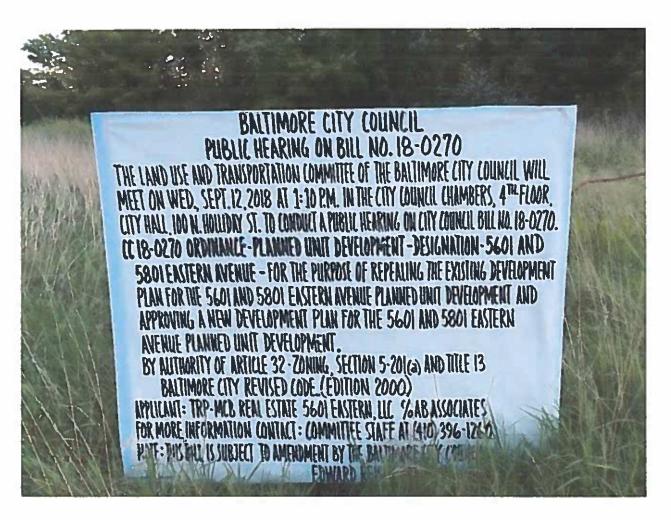
Fallston, Mo. 21007

443-545-Y350

## **Certificate of Posting**

## **Baltimore City Council**

# Land Use and Transportation Committee <u>City Council Bill No. 18-0270</u>



**5801 Eastern Avenue** 

Posted 8/13/18

Richard E. Hoffman

904 Dellwood Drive

Fallston, Md. 21047

<u>443-243-7360</u>

Certificate of Postmic

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Land Dynam Franstskradion Committees Sire council St., IVer 18 0270

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Professor E. Hoffinger

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FAULS town Tidd. 22047

D257-6-5-5-646

## Coates, Jennifer

From:

Coates, Jennifer

Sent:

Tuesday, August 07, 2018 5:01 PM

To:

'AB Associates'

Cc:

Cohen, Zeke; Austin, Natawna B.; Bishop, Ervin

Subject:

Hearing for City Council Bill 18-0270

**Attachments:** 

PNI - Letter - 18-0270 - Planned Unit Development - Designation - 5601 Eastern Avenue

09-12-18.docx; Sign Posting Contacts.pdf; Afro American; Michele Griesbauer -

Sunpaper - Advertising; Darlene Miller - Daily Record; Sample - Certificate of Posting -

Attachment C.docx

#### Good Afternoon Mr. Barry:

Attached is the information you will need to post a sign and publish a newspaper ad for the subject bill to be heard by the Land Use and Transportation Committee on September 12, 2018 at 1:10 p.m. at City Hall in the City Council Chamber. I have also attached a contact list for sign makers, contacts for the newspaper ad and a sample template for the sign certification.

Thank you and feel free to call me if you need more information.

#### PLEASE ACKNOWLEDGE RECEIPT OF THIS EMAIL.



Jennifer L. Coates

Senior Legislative Policy Analyst
Office of Council Services

100 N. Holliday Street, Room 415 Baltimore, MD 21202

jennifer.coates@baltimorecity.gov

OFFICE OF COUNCIL SERVICES

Office: (410) 396-1260 Fax: (410) 545-7596

## **Confidentiality Notice:**

This e-mail, including any attachment(s), is intended for receipt and use by the intended addressee(s), and may contain legal or other confidential and privileged information. If you are not an intended recipient of this e-mail, you are hereby notified that any unauthorized use or distribution of this e-mail is strictly prohibited, and requested to delete this communication and its attachment(s) without making any copies thereof and to contact the sender of this e-mail immediately. Nothing contained in the body and/or header of this e-mail is intended as a signature or intended to bind the addressor or any person represented by the addressor to the terms of any agreement that may be the subject of this e-mail or its attachment(s), except where such intent is expressly indicated.



## CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



## OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fax: 410-545-7596 email: larry.greene@baltimorecity.gov

TO:

MCB Real Estate, LLC c/o AB Associates

FROM:

Jennifer L. Coates, Committee Staff, Land Use and Transportation Committee,

**Baltimore City Council** 

Date:

August 7, 2018

RE:

INSTRUCTIONS FOR NOTICE OF A PUBLIC HEARING - MAP AMENDMENTS

(REZONINGS); TEXT AMENDMENTS AND PLANNED UNIT DEVELOPMENTS

The Land Use and Transportation Committee has scheduled the following City Council Bill for a public hearing:

Bill:

City Council Bill No. 18-0270

Date:

Wednesday, September 12, 2018

Time:

1:10 p.m.

Place:

City Council Chambers, 4th floor, City Hall, 100 N. Holliday Street

At the expense of the applicant, notice of the public hearing must be provided in accordance with:

Article 32. Zoning § 5-601 – Map or Text Amendments; PUDs

For helpful information about the notice requirements under Article 32 - Zoning (pages 127 -128) see Attachment B. You are encouraged to access and review Article 32 using the web link below:

## http://ca.baltimorecity.gov/codes/Art%2032%20-%20Zoning.pdf

Disclaimer. The City makes no claims as to the quality, completeness, accuracy, timeliness, or content of any data contained herein or on this site. All such items and materials are provided on an "as is" basis, and you are fully and solely responsible for your use of them and for any results or consequences of your use. They have been compiled from a variety of sources, including sources beyond the control of the City, and are subject to change without notice from the City. The data is subject to change as modifications and updates are complete. It is understood that the information contained in the site is being used at one's own risk. In no event shall the City or its elected/appointed officials, municipal agencies and departments, employees, agents, or volunteers be liable for any direct, indirect, special, punitive, incidental, exemplary or consequential damages arising your accessing or using the site, or otherwise arising from this site or from anything contained in or displayed on this site. Nothing contained in or displayed on this site constitutes or is intended to constitute legal advice by the City or any of its elected/appointed officials, municipal agencies and departments, employees, agents, and volunteers

## **Newspaper Advertisement**

A notice of the public hearing must be published in one (1) newspaper of general circulation, 15 days prior to the date of the hearing.

You may choose any of the following newspapers for advertising purposes: The Daily Record, The Baltimore Sun; or the Afro-American.

## Wording for Written Notice to Property Owner(s), Sign Posting and Newspaper Advertisement

The information that must be published in a newspaper advertisement, posted on a sign and mailed to the property owner appears between the double lines on the attached page (See Attachment A); the <u>deadline date</u> is indicated in BOLD letters at the top of Attachment A.

## **Certification of Postings**

Certification of the written notice, sign posting on the property, and publication of the newspaper advertisement, in duplicate, must be sent four (4) days prior to the hearing to:

Ms. Natawna Austin, Executive Secretary Baltimore City Council 100 N. Holliday Street, Fourth Floor, Room 400 Baltimore, MD 21202

If the required certifications are not received as specified above, the public hearing will be cancelled without notice to the applicant. <u>Deadline dates are as follows:</u>

Sign Posting:

Newspaper Advertisement:

Written Notice to Property Owners:

August 13, 2018

August 28, 2018

August 28, 2018

Please note that <u>ALL</u> of these requirement <u>MUST</u> be met in order for your hearing to proceed as scheduled. If you have any questions regarding your notice requirements please contact:

Ms. Jennifer L. Coates, Committee Staff Baltimore City Council, Land Use and Transportation Committee 410-396-1260 Jennifer.Coates@baltimorecity.gov.

#### ATTACHMENT A

THE INFORMATION BETWEEN THE DOUBLE LINES (SEE BELOW) MUST BE POSTED ON A SIGN ON THE PROPERTY BY **WEDNESDAY**, **AUGUST 13**, **2018** AND PUBLISHED **BY WEDNESDAY AUGUST 28**, **2018**, AS DISCUSSED ON THE PREVIOUS PAGE AND OUTLINED ON ATTACHMENT B.

# BALTIMORE CITY COUNCIL PUBLIC HEARING ON BILL NO. 18-0270

The Land Use and Transportation Committee of the Baltimore City Council will meet on Wednesday, September 12, 2018 at 1:10 p.m. in the City Council Chambers, 4th floor, City Hall, 100 N. Holliday Street to conduct a public hearing on City Council Bill No. 18-0270.

CC 18-0270 Ordinance - Planned Unit Development - Designation - 5601

Eastern Avenue - For the purpose of repealing the existing
Development Plan for the 5601 Eastern Avenue Planned Unit
Development and approving a new Development Plan for the 5601
Eastern Avenue Planned Unit Development.

By authority of Article 32 – Zoning Section 5-201(a) and Title 13 Baltimore City Revised Code (Edition 2000)

Applicant: TRP-MCB Real Estate 5601 Eastern, LLC c/o AB Associates For more information contact: Committee Staff at (410) 396-1260.

NOTE: This bill is subject to amendment by the Baltimore City Council.

#### EDWARD REISINGER

Chair

## SEND CERTIFICATION OF PUBLICATION TO:

## SEND BILL FOR THIS ADVERTISEMENT TO:

Baltimore City Council c/o Natawna B. Austin Room 409, City Hall 100 N. Holliday Street Baltimore, MD 21202

TRP-MCB Real Estate 5601 Eastern, LLC c/o AB Associates
201 E. Baltimore Street, #1150
Baltimore, MD 21202
(410) 547-6900

### ZONING SUBTITLE 6 – NOTICES

## **ARTICLE 32, § 5-601**

§ 5-601. Map or text amendments; PUDs.

(a) Hearing required.

For a bill proposing a zoning map amendment, a zoning text amendment, or the creation or modification of a planned unit development, the City Council committee to which the bill has been referred must conduct a hearing at which:

- (1) the parties in interest and the general public will have an opportunity to be heard; and
- (2) all agency reports will be reviewed.
- (b) Notice of hearing required.

Notice of the hearing must be given by each of the following methods, as applicable:

- (1) by publication in a newspaper of general circulation in the City;
- (2) for the creation or modification of a planned unit development and for a zoning map amendment, other than a comprehensive rezoning:
  - (i) by posting in a conspicuous place on the subject property; and
  - (ii) by first-class mailing of a written notice, on forms provided by the Zoning Administrator, to each person who appears on the tax records of the City as an owner of the property to be rezoned; and
- (2) for a comprehensive rezoning:
  - (i) by posting in conspicuous places within and around the perimeter of the subject area or district, as the Department of Planning designates; and
  - (ii) by first-class mailing of a written notice, on forms provided by the Zoning Administrator, to each person who appears on the tax records of the City as an owner of property within the subject area or district.
- (c) Contents of notice.

### The notice must include:

- (1) the date, time, place, and purpose of the public hearing;
- (2) the address of the subject property or a drawing or description of the boundaries of the area affected by the proposed rezoning; and
- (3) the name of the applicant.
- (d) Number and manner of posted notices.
  - (1) For a zoning map amendment or the creation or modification of a planned unit development, the number and manner of posting is as follows:
    - (i) for an individual property, at least 1 sign must be visible from each of the property's street frontages;
    - (ii) for a comprehensive rezoning, a change in the boundaries of a zoning district, or the creation or modification of a planned unit development, at least 2 or more signs are required, as the Department of Planning designates;
    - (iii) each sign must be posted at a prominent location, near the sidewalk or public right-of-way, so that it is visible to passing pedestrians and motorists;
    - (iv) a window-mounted sign must be mounted inside the window glass and placed so that it is clearly visible to passing pedestrians and motorists; and
    - (v) each sign must be at least 3 feet by 4 feet in size.
  - (2) Nothing in this subtitle prevents the voluntary posting of more notices than required by this subtitle.
- (e) Timing of notices In general.

The notice must be published, mailed, and, except as provided in subsection (f) of this section, posted:

- (1) at least 15 days before the public hearing; or
- (2) for a comprehensive rezoning, at least 30 days before the public hearing.
- (f) Timing of notices Posting for map amendment or PUDs.

For a zoning map amendment or the creation or modification of a planned unit development, the posted notice must be:

- (1) posted at least 30 days before the public hearing; and
- (2) removed within 48 hours after conclusion of the public hearing.

# Baltimore City Council Certificate of Posting - Public Hearing Notice <u>City Council Bill No.:</u>

Today's Date: [Insert Here]

(Place a picture of the posted sign in the space below.)

Address:

**Date Posted:** 

Name:

**Address:** 

**Telephone:** 

Email to: <u>Natawnab.Austin@baltimorecity.qov</u>

 Mail to: Baltimore City Council; c/o Natawna B. Austin; Room 409, City Hall; 100 N. Holliday Street; Baltimore, MD 21202

## ADVERTISING SIGNS MAY BE OBTAINED FROM THE FOLLOWING:

RICHARD HOFFMAN AMERICAN DRAFTING SERVICE 904 DELLWOOD DRIVE BALTIMORE, MARYLAND 21047

PHONE: (410) 879-3122 E-MAIL: DICK\_E@COMCAST.NET

LA GRANDE VISION
JAMES EARL REID
408 E. EAGER STREET
BALTIMORE, MARYLAND 21202

PHONE: (410) 448-4913 or (410) 783-1555

FAX (410) 783-1559

SIGNS BY ANTHONY ANTHONY L. GREENE 2815 TODKILL TRACE EDGEWOOD, MD 21040

PHONE: 443-866-8717 FAX: 410-676-5446 E-MAIL: bones\_malone@comcast.net

LINDA O'KEEFE 523 PENNY LANE HUNT VALLEY, MD 21030 PHONE: 410-666-5366 CELL: 443-604-6431

E-MAIL: LUCKYLINDA1954@YAHOO.COM

OR ANY OTHER COMPANY OF YOUR CHOICE. THE SIGNS MUST BE MADE IN ACCORDANCE WITH THE RULES OF THE BOARD OF MUNICIPAL AND ZONING APPEALS.

THIS OFFICE IS NOT ASSOCIATED WITH ANY OF THE ABOVE DRAFTING COMPANIES, NOR DO WE RECOMMEND ANY SPECIFIC ONE.

## Coates, Jennifer

Full Name:

Michele Griesbauer

Last Name:

Griesbauer

First Name:

Michele

Company:

Sunpaper - Advertising

**Business Address:** 

http://ts.merlinone.com/scripts/foxisapi.dll/sur.x.go?WHkI8OI--1

**Business:** 

(410) 332-6381

**Business Fax:** 

(410) 783-2507

E-mail:

mgriesbauer@baltsun.com

E-mail Display As:

Sunpaper - Advertising (mgriesbauer@baltsun.com)

Monday, June 09, 2014 4:07 PM: Michele Wharton 410-332-6522

## Coates, Jennifer

**Full Name:** 

Afro American

Last Name:

American

First Name:

Afro

**Business:** 

(410) 554-8251

E-mail:

TRobinson@afro.com

E-mail Display As:

TRobinson@afro.com





## CITY OF BALTIMORE

CATHERINE E PUGIL, Mayor



## OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fax: 410-545-7596 email: larry greene@baltimorecity.gov

TO:

MCB Real Estate c/o AB Associates

FROM:

Jennifer L. Coates, Committee Staff, Land Use and Transportation Committee,

**Baltimore City Council** 

Date:

June 26, 2018

RE:

INSTRUCTIONS FOR NOTICE OF A PUBLIC HEARING - MAP AMENDMENTS

(REZONINGS); TEXT AMENDMENTS AND PLANNED UNIT DEVELOPMENTS

The Land Use and Transportation Committee has scheduled the following City Council Bill for a public hearing:

Bill:

City Council Bill No. 18-0270

Date:

Wednesday, August 1, 2018

Time:

1:15 p.m.

Place:

City Council Chambers, 4th floor, City Hall, 100 N. Holliday Street

At the expense of the applicant, notice of the public hearing must be provided in accordance with:

Article 32. Zoning § 5-601 – Map or Text Amendments; PUDs

For helpful information about the notice requirements under Article 32 - Zoning (pages 127 -128) see Attachment B. You are encouraged to access and review Article 32 using the web link below:

## http://ca.baltimorecity.gov/codes/Art%2032%20-%20Zoning.pdf

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Carrelless

## **Newspaper Advertisement**

A notice of the public hearing must be published in one (1) newspaper of general circulation, 15 days prior to the date of the hearing.

You may choose any of the following newspapers for advertising purposes: The Daily Record, The Baltimore Sun; or the Afro-American.

## Wording for Written Notice to Property Owner(s), Sign Posting and Newspaper Advertisement

The information that must be published in a newspaper advertisement, posted on a sign and mailed to the property owner appears between the double lines on the attached page (See Attachment A); the <u>deadline date</u> is indicated in BOLD letters at the top of Attachment A.

## **Certification of Postings**

Certification of the written notice, sign posting on the property, and publication of the newspaper advertisement, in duplicate, must be sent four (4) days prior to the hearing to:

Ms. Natawna Austin, Executive Secretary Baltimore City Council 100 N. Holliday Street, Fourth Floor, Room 400 Baltimore, MD 21202

If the required certifications are not received as specified above, the public hearing will be cancelled without notice to the applicant.

Please note that <u>ALL</u> of these requirement <u>MUST</u> be met in order for your hearing to proceed as scheduled. If you have any questions regarding your notice requirements please contact:

Ms. Jennifer L. Coates, Committee Staff Baltimore City Council, Land Use and Transportation Committee 410-396-1260 Jennifer.Coates@baltimorecity.gov.

THE INFORMATION BETWEEN THE DOUBLE LINES (SEE BELOW) MUST BE POSTED BY **JULY 2, 2018** AND PUBLISHED **BY JULY 17, 2018**, AS DISCUSSED ON THE PREVIOUS PAGE AND OUTLINED ON ATTACHMENT B.

## BALTIMORE CITY COUNCIL PUBLIC HEARING ON BILL NO. 18-0270

The Land Use and Transportation Committee of the Baltimore City Council will meet on Wednesday, August 1, 2018 at 1:15 p.m. in the City Council Chambers, 4th floor, City Hall, 100 N. Holliday Street to conduct a public hearing on City Council Bill No. 18-0270.

CC 18-0270 ORDINANCE - Planned Unit Development - Designation - 5601 Eastern
Avenue- FOR the purpose of repealing the existing Development Plan for the
5601 Eastern Avenue Planned Unit Development and approving a new
Development Plan for the 5601 Eastern Avenue Planned Unit Development.

By authority of
Article 32 - Zoning
Section 5-201(a) and Title 13
Baltimore City Revised Code
(Edition 2000)

NOTE: This bill is subject to amendment by the Baltimore City Council.

Applicant: MCB Real Estate c/o AB Associates

For more information contact: Jennifer Coates, Committee Staff at (410) 396-1260.

## EDWARD REISINGER

Chair

SEND CERTIFICATION OF PUBLICATION TO: ADVERTISEMENT TO:

SEND BILL FOR THIS

Baltimore City Council c/o Natawna B. Austin Room 409, City Hall 100 N. Holliday Street Baltimore, MD 21202 MCB Real Estate c/o AB Associates 201 E. Baltimore Street, #1150 Baltimore, MD 21202 410-547-6900 

## ZONING SUBTITLE 6 – NOTICES

## **ARTICLE 32, § 5-601**

- § 5-601. Map or text amendments; PUDs.
  - (a) Hearing required.

For a bill proposing a zoning map amendment, a zoning text amendment, or the creation or modification of a planned unit development, the City Council committee to which the bill has been referred must conduct a hearing at which:

- (1) the parties in interest and the general public will have an opportunity to be heard; and
- (2) all agency reports will be reviewed.
- (b) Notice of hearing required.

Notice of the hearing must be given by each of the following methods, as applicable:

- (1) by publication in a newspaper of general circulation in the City;
- (2) for the creation or modification of a planned unit development and for a zoning map amendment, other than a comprehensive rezoning:
  - (i) by posting in a conspicuous place on the subject property; and
  - (ii) by first-class mailing of a written notice, on forms provided by the Zoning Administrator, to each person who appears on the tax records of the City as an owner of the property to be rezoned; and
- (3) for a comprehensive rezoning:
  - (i) by posting in conspicuous places within and around the perimeter of the subject area or district, as the Department of Planning designates; and
  - (ii) by first-class mailing of a written notice, on forms provided by the Zoning Administrator, to each person who appears on the tax records of the City as an owner of property within the subject area or district.
- (c) Contents of notice.



#### The notice must include:

- (1) the date, time, place, and purpose of the public hearing;
- (2) the address of the subject property or a drawing or description of the boundaries of the area affected by the proposed rezoning; and
- (3) the name of the applicant.
- (d) Number and manner of posted notices.
  - (1) For a zoning map amendment or the creation or modification of a planned unit development, the number and manner of posting is as follows:
    - (i) for an individual property, at least 1 sign must be visible from each of the property's street frontages;
    - (ii) for a comprehensive rezoning, a change in the boundaries of a zoning district, or the creation or modification of a planned unit development, at least 2 or more signs are required, as the Department of Planning designates;
    - (iii) each sign must be posted at a prominent location, near the sidewalk or public right-of-way, so that it is visible to passing pedestrians and motorists;
    - (iv) a window-mounted sign must be mounted inside the window glass and placed so that it is clearly visible to passing pedestrians and motorists; and
    - (v) each sign must be at least 3 feet by 4 feet in size.
  - (2) Nothing in this subtitle prevents the voluntary posting of more notices than required by this subtitle.
- (e) Timing of notices In general.

The notice must be published, mailed, and, except as provided in subsection (f) of this section, posted:

- (1) at least 15 days before the public hearing; or
- (2) for a comprehensive rezoning, at least 30 days before the public hearing.
- (f) Timing of notices Posting for map amendment or PUDs.

For a zoning map amendment or the creation or modification of a planned unit development, the posted notice must be:

- (1) posted at least 30 days before the public hearing; and
- (2) removed within 48 hours after conclusion of the public hearing.

## ADVERTISING SIGNS MAY BE OBTAINED FROM THE FOLLOWING:

RICHARD HOFFMAN AMERICAN DRAFTING SERVICE 904 DELLWOOD DRIVE BALTIMORE, MARYLAND 21047

PHONE: (410) 879-3122 E-MAIL: DICK\_E@COMCAST.NET

LA GRANDE VISION
JAMES EARL REID
408 E. EAGER STREET
BALTIMORE, MARYLAND 21202

PHONE: (410) 448-4913 or (410) 783-1555

FAX (410) 783-1559

SIGNS BY ANTHONY ANTHONY L. GREENE 2815 TODKILL TRACE EDGEWOOD, MD 21040

PHONE: 443-866-8717 FAX: 410-676-5446 E-MAIL: bones\_malone@comcast.net

LINDA O'KEEFE 523 PENNY LANE HUNT VALLEY, MD 21030 PHONE: 410-666-5366

CELL: 443-604-6431 E-MAIL: LUCKYLINDA1954@YAHOO.COM

OR ANY OTHER COMPANY OF YOUR CHOICE. THE SIGNS MUST BE MADE IN ACCORDANCE WITH THE RULES OF THE BOARD OF MUNICIPAL AND ZONING APPEALS.

THIS OFFICE IS NOT ASSOCIATED WITH ANY OF THE ABOVE DRAFTING COMPANIES, NOR DO WE RECOMMEND ANY SPECIFIC ONE.

# Baltimore City Council Certificate of Posting - Public Hearing Notice City Council Bill No.:

Today's Date: [Insert Here]

(Place a picture of the posted sign in the picture box below.)

Address: te Posted:

- Email to: <u>Natawnab.Austin@baltimorecity.gov</u>
- Mail to: Baltimore City Council; c/o Natawna B. Austin; Room 409, City Hall; 100 N. Holliday Street; Baltimore, MD 21202

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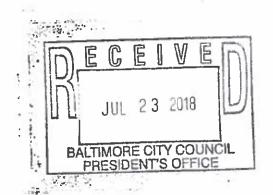
## **CERTIFICATE OF POSTING**

RE: Case No	CCB 18-0270
Date of Hearing	8/1/18

Baltimore City Council c/o Natawna B. Austin Room 409 – City Hall 100 N. Holliday Street Baltimore, Md. 21202

This letter is to certify that the necessary sign was posted conspicuously, on the		
property located at		
5601 Eastern Avenue		
on 7/2/18		

Sincerely,



Richard E. Hoffman

904 Dellwood Drive

Fallston, Md. 21047

(443) 243-7360

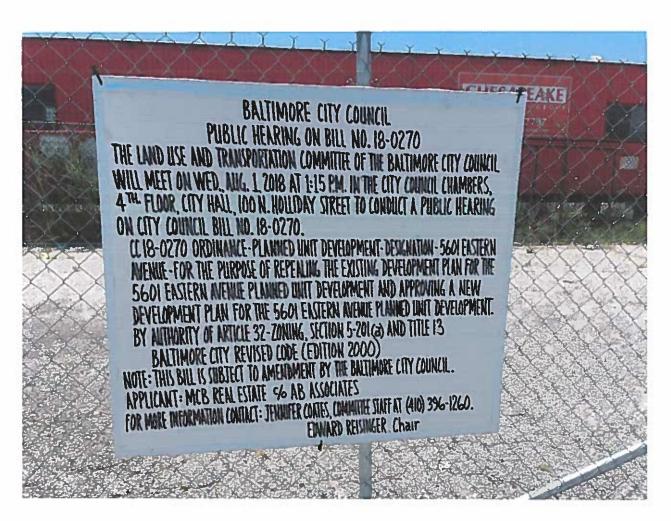
## CERTIFICATE OF POSTING

SE: Case Mo. CCS 18-0:170	
Date of HeavingS/1/18	
Farm.	Baltimare City Co.
niid	c/o Natawna B. A.
H63	Room : \$65 - City F
1.93	190 N. Hollday St
202	Baltimore, Md. 21
raffy that the necessary sign was posted conspicuously, on the	The letter B to te
	property located
5501 Eastern Avenue	
8173 GC	
Sincerely,	
Richard F. Hostenson	
SOS Dalwood Drive	
Faliston, Md. 21047	^1 = 2°
(443) 243-7360	
	0.6

## **Certificate of Posting**

## **Baltimore City Council**

## Land Use and Transportation Committee City Council Bill No. 18-0270



## **5601 Eastern Avenue**

Posted 7/2/18

Richard E. Hoffman

904 Dellwood Drive

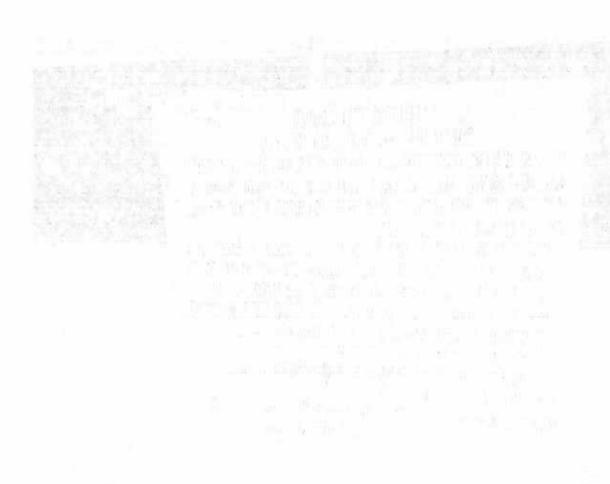
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Œ,	SUBJECT	CITY COUNCIL BILL #18-0270/ PLANNED UNIT DEVELOPMENT -DESIGNATION-5601 EASTERN AVENUE	MEMO	1797
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TO

The Honorable President and Members of the City Council City Hall, Room 400 100 N. Holliday Street DATE:

August 7, 2018

At its regular meeting of August 2, 2018, the Planning Commission considered City Council Bill #18-0270 for the purpose of repealing and replacing the 5601 Eastern Avenue Planned Unit Development #157.

In its consideration of this Bill, the Planning Commission reviewed the attached staff report, which recommended amendment and approval of City Council Bill #18-0270 and adopted the following resolution; nine members being present (seven in favor and two recusals).

RESOLVED, That the Planning Commission concurs with the recommendation of its departmental staff, and recommends that City Council Bill #18-0270 be amended and passed by the City Council.

If you have any questions, please contact Mr. Eric Tiso, Division Chief, Land Use and Urban Design Division at 410-396-8358.

#### TJS/ewt

#### attachment

cc: Mr. Pete Hammen, Chief Operating Officer

Mr. Jim Smith, Chief of Strategic Alliances

Ms. Karen Stokes, Mayor's Office

Mr. Colin Tarbert, Mayor's Office

Mr. Kyron Banks, Mayor's Office

The Honorable Edward Reisinger, Council Rep. to Planning Commission

Mr. William H. Cole IV, BDC

Mr. Derek Baumgardner, BMZA

Mr. Geoffrey Veale, Zoning Administration

Ms. Sharon Daboin, DHCD

Ms. Elena DiPietro, Law Dept.

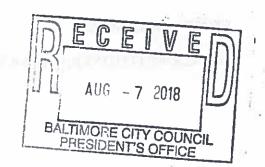
Mr. Francis Burnszynski, PABC

Ms. Eboni Wimbush, DOT

Ms. Natawna Austin, Council Services

Mr. Ervin Bishop, Council Services

Mr. Alfred Barry, AB Associates



For W/ AmondS



#### PLANNING COMMISSION

Sean D. Davis, Chairman

#### STAFF REPORT



August 2, 2018

## REQUEST: City Council Bill #18-0270/ Planned Unit Development – Designation – 5601 Eastern Avenue

For the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

## **RECOMMENDATION:** Approval with the following amendments:

- Amend page 1, Recitals: In lines 15 through 19 strike the words "that is to be added to ... and final plan approvals from the Planning Commission, and to revise certain text provisions."
- Amend page 2, Section 3 to replace all exhibits C-1.0 through C-7.0 dated June 20, 2018 with all new exhibits C-1.0 through C-7.0, dated July 12, 2018.
- Amend page 2, Section 3 to add new exhibit "Exhibit C-8.0, 'Design Guidelines,'" dated July 12, 2018 after line 22.
- Amend page 2, Section 6 (a), to read "Uses allowed in the Planned Unit Development are those uses permitted under Title 10-205 and Table 10-301. In addition, the two following conditional uses are allowed: Retail Goods Establishment (With Alcoholic Beverages Sales) and Gas Station."
- Amend page 2, Section 6(b) to read "1 Retail Goods Establishment (With Alcoholic Beverages Sales) when within a full service grocery store whose net leasable area exceeds 15,000 square feet; and"
- Amend page 2, Section 6, to strike "(c) 1 gas station as approve under the Final Development Plan at 5801 Eastern Avenue."
- Amend page 3, to strike Section 8 in its entirety and renumber the sections.
- Amend page 4, Section 11 to strike lines 4 through 8, "(b) A maximum of three monument...facing I-95 will be permitted."
- Amend page 4, Section 13, to add language on line 18 after "Ordinance." the following language: "All Final Design Approvals previously accepted in the existing PUD established in 2015 are accepted under this PUD, subject to other Agency comments."

STAFF: Tamara Woods

OWNER/PETITIONER: TRP-MCB 5601 Eastern LLC

#### SITE/GENERAL AREA

#### General Area:

The existing 5601 Eastern Avenue Planned Unit Development (PUD) is located in the Pulaski Industrial Area, which is adjacent to the Greektown and Bayview neighborhoods of southeast Baltimore. The site is situated on the south side of Eastern Avenue, across from the Johns Hopkins Bayview Hospital and is bounded by Bonsal Street to the east, Umbra Street to the west and I-95 bounds the site to the south.

#### Site Conditions:

The subject parcel, 5601 Eastern Avenue, is approximately 20 acres (871,751 square feet). The site was improved with several warehouse buildings that have recently been demolished. Within the 20 acres there are significant grade changes, most notably from an upper section fronting Bonsal Street that is roughly 19 feet higher in elevation than that fronting Eastern Avenue. There is also a significant slope from Eastern Avenue to the rear of the site. In addition to the physical characteristics of the site, there are also environmental challenges.

For many years, the Pemco Corporation, as well as other corporations, held this site to manufacture glass and porcelain. Throughout the time it was used for heavy manufacturing waste porcelain and glass, known as "frit," was disposed of in the western portion of the site. The owner is currently working with the Maryland Department of the Environment to do proper mitigation.

#### HISTORY

- Ordinance 15-379 was signed by the Mayor on June 24, 2015 to rezone 5601 Eastern Avenue from the M-3 zoning district to the B-2-3 zoning district.
- Ordinance 15-380 was signed by the Mayor on June 24, 2015 to establish the 5601
   Eastern Avenue Planned Unit Development.
- On May 4, 2017, the Planning Commission approved the Final Design for the LA Fitness.
- On December 21, 2017, the Planning Commission approved the Final Design proposed retail and site for the Eastern side of the site, as well as a Phase I Signage Package.
- On May 31, 2018, the Planning Commission approved a major subdivision for 5601
   Eastern Avenue.

#### **ANALYSIS**

<u>Project Overview</u>: The 5601 Eastern Avenue Planned Unit Development (PUD) is a mixed-use commercial and residential development. The development plan proposes the creation of a new mixed use development that includes both a low density and high density option that would be built in phases. As stated before, this site is a former industrial site. The proposed land uses and density in the PUD are based on a 2015 rezoning that rezoned the site from M-3 to B-2-3. At the time of the 2015 PUD approval, the site was one parcel. In May 2018, the Planning Commission approved a major subdivision, which is in the process of being recorded. In addition, the developer is currently under contract to acquire 5801 Eastern Avenue. Their desire is to add this parcel to the PUD and eventually consolidate to the easternmost parcel to create a new retail opportunity that fronts Eastern Avenue.

In 2016, the City Council of Baltimore approved a new zoning code which went into effect on June 5, 2017. In that zoning code new rules for PUDs went into effect and the property of 5601 Eastern Avenue was rezoned to I-2, an industrial zoning. Also, the new zoning code, which went into effect in June 2017, created new rules for PUDs that require repeal and replacement of the PUD for any major change. This requirement to repeal and replace the PUD, necessitates the rezoning of the property because PUDs cannot be established in the I-2 zoning category. Without rezoning, no major changes could be done with the existing PUD. That being said, many of the changes would have required a major amendment to the PUD under the old rules. The transition rules are put in place to require projects to become current to existing zoning rules if the desire is to make substantial changes to the PUD.

## <u>City Council Bill #18-0270 / Planned Unit Development - Designation - 5601 Eastern</u> Avenue

As previously noted, Ordinance 15-380 was signed by the Mayor in June 2015 to establish the 5601 Eastern Avenue Planned Unit Development. Though the developer is currently in permits for one building within the PUD and plans to submit permits prior to a new PUD being in place, there are major changes proposed within the PUD legislation from the existing PUD. These changes are:

- Expansion of PUD boundaries to include a new parcel 5801 Eastern Avenue.
- The formal removal of a high-density development plan option (though the development plan was modified via Minor Change in May 2017 to pursue buildout of the low-density development plan option.)
- Modification in the development plan concept for the PUD, including modifying the planned hotel site, for a possible medical office building, inclusion of a new retail/gas station site at 5801 Eastern Avenue (to be combined with previously shown parking lot site.)
- Significant changes to the use structure within the text.

<u>Development Plan</u>: This proposed repeal and replace, like the existing PUD, establishes a comprehensive, yet flexible development plan for the site by establishing a physical layout of proposed improvements on both 5601 Eastern Avenue and 5801 Eastern Avenue, but the text sets maximum square footage and height limits across the development plan.

The proposed limits mirror limits that are in the existing PUD. The total development of the entirety of the PUD area is limited to 2 million SF. In addition to this cap, there is a square footage cap by the type of land uses provided within the PUD. The PUD anticipates a mix of retail, office, residential and hotel. The table below shows the land use cap. The limits are as follows:

Land Use Limits	F. J. F.
Retail - 184,000 SF	
Office – 376,000 SF	
Residential – 1,350 units	
Hotel - 350,000 SF	

While these limits cap the amount of density allowed per land use within the PUD, the building envelope for any future building is also capped by height limits on the Development Plan. The height zones help to define the street wall and align to the topography of the site which slopes downward toward the rear of the site. The table below shows the height zones, limits and approximate locations.

Zone	Height Limit	Location
No Build Zone	65 foot buffer	Western most edge of site near Greektown
Height Zone 1	45 feet	Low height adjacent to no build zone
Height Zone 2	88.6 feet	Northern band along Eastern Avenue
Height Zone 3	100 feet	Center band of the site
Height Zone 4	140 feet	Southern most section of the site

Land Use: The proposed uses for this PUD in Section 6 of the legislation are contingent upon rezoning the site from the I-2 zoning district to the C-3 zoning district (refer to companion legislation City Council Bill #18-0269). The proposed PUD lists permitted uses and prohibited uses individually. As the bill is written, all uses permitted in the C-3 zoning district would be allowed within the PUD.

Also added is the allowance of a limit of one retail goods establishment when within a grocery store larger than 15,000 SF. Overall, the land use provisions within the bill are in keeping with the character of the surrounding neighborhoods and promote a healthy mix of commercial and residential uses.

<u>Development Plan Reviews</u>: Both Design Review and Site Plan Review are currently underway for this PUD. The PUD master plan, as well as various aspects of the development plan are continuously evolving as there is a current PUD in place which has been used for a current subdivision that has not been recorded and existing permit applications which are under review.

Conformance with Title 13: As part of the analysis of City Council Bill #18-0270, staff reviewed § 13-203 Approval standards and §13-204 Exceptions from district regulations. Title 13 also states that § 5-405 Conditions and § 5-406 Approval standards from the Conditional Use criteria must be reviewed in conjunction with the additional requirements of Title 13. This proposal must satisfy the requirements of the governing standards for PUDs per Title 13 and consequently Title 5 of the Zoning Code. Staff offers the following considerations from our review:

- The proposed PUD would not be detrimental to the public health, safety or welfare.
- The proposed PUD is not contrary to the public interest.

- The proposed PUD is in harmony with this code, provided the rezoning to C-3 per the companion bill City Council Bill #18-0269 is passed and goes into effect.
- The proposed mixed-use development meets several of the city's Comprehensive Master Plan goals, including returning vacant properties to productive use; creating/strengthening main streets; and increasing housing choice.
- The proposed development reflects the mixed-use character of the surrounding neighborhood and incorporates design guidelines that respect and compliment the surrounding neighborhood. Therefore, this proposed PUD should not be detrimental to the character and nature of existing and contemplated development in the immediate area.
- The location of the PUD has been thoughtfully considered to accommodate the existing topography of the land. There are tremendous slopes across the entirety of the PUD. The established heights and proposed development plan take the topography into consideration.
- The proposal will not create any situation that should negatively impact future development potential or the use, maintenance or value of neighboring areas already developed.
- The new construction will not impact the availability of light, air, open space, and street access.
- The proposed development will not reduce the protection of residents, visitors, or neighboring residents from fire, health hazards, or other dangers.
- The proposed PUD and development plan provide substantial benefits to the City, as it will bring a vacant highly contaminated manufacturing site back to viability by provided a mixture of new uses that include new infrastructure within the site, improved streetscape, intersection and signal improvements along Eastern Avenue, services, gathering spaces, as well as, portions of naturalized environment for citizens to use and enjoy.

<u>Legislative Amendments</u>: There are several amendments that Planning Staff is proposing to this bill. The amendments and purpose of them are as follows:

- 1. Amend page 1, Recitals: In lines 15 through 19 strike the words "that is to be added to ... and final plan approvals from the Planning Commission, and to revise certain text provisions."
- 2. Amend page 2, Section 3 to replace all exhibits C-1.0 through C-7.0 dated June 20, 2018 with all new exhibits C-1.0 through C-7.0, dated July 12, 2018.
- 3. Amend page 2, Section 3 to add new exhibit "Exhibit C-8.0, 'Design Guidelines,'" dated July 12, 2018 after line 22.
- 4. Amend page 2, Section 6 (a), to read "Uses allowed in the Planned Unit Development are those uses permitted under Title 10-205 and Table 10-301. In addition, the two following conditional uses are allowed: Retail Goods Establishment (With Alcoholic Beverages Sales) and Gas Station."

- 5. Amend page 2, Section 6(b) to read "1 Retail Goods Establishment (With Alcoholic Beverages Sales) when within a full service grocery store whose net leasable area exceeds 15,000 square feet; and"
- 6. Amend page 2, Section 6, to strike "(c) 1 gas station as approve under the Final Development Plan at 5801 Eastern Avenue."
- 7. Amend page 3, to strike Section 8 in its entirety and renumber the sections.
- 8. Amend page 4, Section 11 to strike lines 4 through 8, "(b) A maximum of three monument...facing I-95 will be permitted."
- 9. Amend page 4, Section 13, to add language on line 18 after "Ordinance." the following language: "All Final Design Approvals previously accepted in the existing PUD established in 2015 are accepted under this PUD, subject to other Agency comments."

## Purpose of Amendments 1 and 6

Proposed Amendments 1 and 4 are regarding the Final Design Approval of a property, 5801 Eastern Avenue, that is not currently in the existing PUD that will be adjoined in the future to a parcel that is currently in the PUD. The establishing PUD for this property cannot at its creation also approve the Final Design that per language of this bill and the existing PUD are in the authority of the Planning Commission. Any development plans for new construction included in the PUD exhibits is for concept only. The project will require Final Design Approval by the Planning Commission in the future.

The intended developer of the retail space is not the petitioner of this PUD, though the petitioner of the PUD is purchasing 5801 Eastern Avenue. Planning Staff has had a pre-development meeting with the intended developer to thoroughly review the project or ascertain exactly which approvals would be needed. In addition, the engineer for the site, MRA, attended one Site Plan Review Committee meeting on July 11, 2018, one day prior to the July 12, 2018 Planning Commission hearing. Design Review has just begun.

#### Purposed of Amendments 2 and 3

The exhibits as introduced have been updated to reflect changes made since introduction. These include changes to the development plan to show that the plan for the eastern-most edge is conceptual, updates to show the current zoning code classification and proposed boundaries to the Forest Delineation Plan and an updated landscape plan exhibit. All of the exhibit sheets should be replaced with new dates so as not to confuse sheets upon approval of the PUD.

In addition, a new exhibit "C-8.0 Design Guidelines" is to be added (See Appendix). This document is included in the existing PUD and was inadvertently not included in the introduction of the current PUD City Council Bill #18-0270. The design guidelines include language on parking, building form and placement and general planting. They also include streetscape design guidance for various zones: Frontage Zone, Pedestrian Zone, Public Amenity Zone and Roadway Edge Zone. The guidelines speak to screening, street furniture and other items within the public spaces. They are meant to be used in conjunction with the PUD text and development plan. Together they illustrate the intent of the design and character of any future structures within the PUD.

## Purpose of Amendment 4 and 5

These amendments pertain to the allowable uses within the PUD. THe uses align to the presumed rezoning of 5601 Eastern Avenue to C-3. The allowable use list must be amended to allow for two conditional uses under the zoning code. "Retail Goods Establishment (With Alcholic Beverages Sales) and Gas Station. In addition, amendment five is just to match the use name to what is it called in the zoning code. Amendment 6 is not needed as the

## Purpose of Amendment 7

Liquor licenses are governed by the State of Maryland and the Liquor Board. The Board of Municipal and Zoning Appeals does not issue conditional uses for liquor licenses as alluded to in (a) of Section 8. The section is not needed as the PUD will be allowed to receive the proper licenses per the Liquor Board. The limit on the number of establishments allowed is included within the land use section of City Council Bill #18-0270.

## Purpose of Amendment 8

This section is not needed. The total amount of signage is calculated for the entirety of the PUD. The development plan show the locations of the proposed monument signs. In addition, the proposed Amendment 6 will allow for any previous approvals to be accepted, which include two of the proposed monument signs.

## Purpose of Amendment 9

As previously mentioned, there is an existing PUD for this property that had current Final Design Approvals received in 2017. In addition, the developer has submitted for permits for the LA Fitness, that is the subject of the May 2017 Planning Commission Approval. It is expected that the developer may submit for permits under the existing PUD prior to the passage of CCB #18-0270 or within weeks of passage. This language will allow for continuity of prior Final Design Approvals as they transition to a new PUD. The intent is that the design will stand, but subject to any other agency reviews that may require a change. If the developer changes the designs substantially, new Planning Commission approval would be required.

#### Notifications:

In advance of a hearing on this matter, staff notified the Community Leaders of Bayview, representatives from the following associations: the Bayview Community Association, Southeast Neighborhoods Development (SEND) Southeast CDC, the Greater Greektown Neighborhood Alliance and City Councilman Zeke Cohen.

Thomas J. Stosur

Director

# Appendix Amendment #6 Design Guidelines Exhibit C-8.0

# **DESIGN GUIDELINES**

# 5601 and 5801 EASTERN AVENUE BALTIMORE, MD 21224

BUSINESS PLANNED UNIT DEVELOPMENT PLAN
EXHIBIT C-8.0
JULY 12, 2018

Note: The illustrations contained in this document show the design intent, but do not represent a formal approval of any site or building design. The illustrations contained herein are conceptual and guidelines only, and are subject to Final Design Approval. Specific references (names) to internal circulation streets and drives are for descriptive purposes only.

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### **DESIGN PRINCIPLES**

### 5601 Eastern Avenue Business Planned Unit Development

### INTRODUCTION

These design principles are intended to support the overall intent behind the specific guidelines that accompany the Planned Unit Development approval of 5601 Eastern Avenue and its redevelopment into a mixed-use center with retail, office, fuel service station/convenience store, medical, hotel and residential uses.

The 5601 Eastern Avenue Business Planned Unit Development consist of the parcels addressed as 5601 Eastern Avenue and 5801 Eastern Avenue but will be referenced to as 5601 Eastern Avenue.

### 1. An integrated redevelopment plan

The entire site of 5601 Eastern Avenue will be designed as a cohesive redevelopment plan with integrated design and architectural features that complement each of the individual phases and the surrounding residential and institutional communities. The plan is intended to be a phased project within four distinct Development Areas (Design Guidelines Exhibit A).

### 2. Create a pedestrian -friendly, mixed-use environment

Provide significant features such as welcoming and enhanced pedestrian areas that facilitate movement both to the new development from the community and within the development itself. This principle also recognizes the importance of the architectural treatments such as windows and entrances within the plan to reinforce and welcome pedestrian activity.

### 3. Create a high-quality environment

The use of high-quality design elements and materials in both the architectural and landscaping elements throughout the redevelopment plan are intended to promote a quality destination environment that emphasizes the redevelopment as an asset that reinforces the on-going revitalization of the overall community.

### 4. Undertake the environmental remediation and planning of the entire site as the initial phase

The entire 20.6-acre property will undergo remedial action and planning with Maryland Department of the Environment (MDE) and U.S. Environmental Protection Agency (EPA) approval prior to commencement of any of the redevelopment phases.

### 5. Complete the initial landscaping areas following environmental remediation

The landscaped areas along both Eastern Avenue and the buffer adjacent to the Greektown community (Design Guidelines Exhibit B) will be implemented as part of the initial phase of redevelopment in order to establish the overall landscaping intent.

### STREETSCAPE DESIGN

The objective is to create streetscape designs that focus on improving the attractiveness and effectiveness of the pedestrian network with a level of safety, social spaces, amenities, and active uses that reinforce and encourage pedestrian activity along the street corridor.

- Streetscape at retail/restaurant frontage areas must accommodate pedestrian activities and allow retail/restaurant programs to spread out into the hardscape area.
- The streetscape design must screen parking lots from adjacent public rights-of-way. In order to screen headlights from the parked car a 3.5'+/- height wall or landscape screening buffer will be required facing Eastern Avenue. The parking lot shall be graded to be lower than the sidewalk along Eastern Avenue to enhance the screening. Walls should be constructed out of durable, low maintenance materials coordinated with the materials used on building facades. Walls should be placed on the inside edge of the landscape strip with the planting on the Eastern Avenue side of the wall or in wider buffers, placed to allow planting on both sides of the wall.
- An 8' wide clear unobstructed, linear sidewalk space must be created to allow for
  pedestrian circulation. If there are project constraints effecting the design, an ADA
  compliant, unobstructed walking path must maintained. Where space allows within the
  pedestrian zone street furniture is encouraged as long as the minimum clear zone is
  maintained.
- The area at roadway edge should be clear of any amenity element and should be set back as much as 3 feet from the face of the street curb to avoid conflict with on-street parking (e.g. car doors, passenger loading, etc.), but no less than 1.5 feet.

### General Sidewalk Design

Sidewalk widths are established at 8 feet. If there are project constraints effecting the design, an ADA compliant, unobstructed walking path must maintained. Public sidewalks will provide a direct and continuous pedestrian network with a clear, unobstructed pedestrian path way throughout the development. Sidewalks will be cast-in-place concrete or integral colored concrete with thoughtful score line design.

### Paving Design

The pedestrian experience shall be enhanced through the variation of paving materials. Paving material, color, and pattern shall provide visual cues to help define pedestrian access and safety. The surfaces shall be attractive, durable and of high-quality. Design options for paving surfaces include: cast-in-place concrete, integral colored concrete, stamped concrete, non-slip finish concrete, and stamped asphalt.

Colors to be coordinated with architecture.

Special paving shall be located at high visibility locations like entrances and intersections

### Lighting Selection and Design

All lighting shall be dark sky compliant. When possible, street lighting shall be pedestrian

oriented 12'- 15' high decorative poles. To provide additional pedestrian lighting and night light effects, accent lighting should be incorporated when appropriate. Wall washes, LED colored light, light strings, and pendant lights are encouraged at entries and gathering areas. When required for vehicular safety, cobra lighting, or a similar vehicular scale fixture, shall be installed.

### General Planting Guidelines and Design

To enhance the pedestrian experience, planting of the public spaces adds visual interest, softens the urban edges, and provides shade. It also creates buffers, pedestrian scale, and assists with storm water management. When selecting a planting palette, consideration shall be given to compatibility with the urban environment (i.e. limited space for roots and canopies, limited soil fertility increased urban pollution, etc.) and multi-seasonal interest.

Streetscape planting shall have a consistent and well-coordinated planting scheme where specific species are repeated regularly throughout the site to provide visual continuity and identity of spaces. The plant palette selected should assist in unifying the site while also offering periodic accent points. Landscaping should not obstruct pedestrian through-traffic or access to the street or retail storefronts. Spacing of trees shall coordinate with utilities, sight clearances, and maintaining views of retail signage and storefronts.

Proper clearance of plant material includes the following:

- Shrubs shall be trimmed to three (3) feet or less in height above the grade of the sidewalk
- Tree canopies shall be trimmed up to at least eight (8) feet over the sidewalk when trees have matured.
- Street trees shall be selected that have a branching pattern that will not obscure storefront windows or conflict with truck/pedestrian access.
- Where possible, trees shall be spaced 25'-35' to maintain a consistent overhead canopy;
   provided, however, final tree locations shall be coordinated with utilities.
- Tree pits shall be a minimum of 4'x8' and may include continuous planting strips or pits.

### STREETSCAPE ZONES

For purposes of these guidelines, the pedestrian realm has been subdivided into four zones: the frontage zone, the pedestrian zone, the amenity zone and the roadway edge zone. These zones are conceptual, and may vary in areas along the street.

- Frontage zone-adjacent to building frontages and serves as a transition area
- Pedestrian zone- primarily accommodates pedestrian circulation and ensures an 8' unobstructed sidewalk width for pedestrian through-traffic (If design constraints are present, at a minimum, the path shall be an ADA complaint walking path.)
- Amenity zone- adjacent to the street and accommodates a landscape buffer, storm water management, and street furnishings (Minimum 4' Width)
- Roadway edge zone- this zone's purpose is to allow cars parked along the street enough room to open their car doors without any obstructions (Minimum 1.5' Width)

### Frontage Zone

The frontage zone forms the outer edge of the public right-of-way and typically is defined by a building façade, constructed wall, or landscape screening treatment. This zone provides a connection of pedestrian circulation of the public sidewalk to the interior of the buildings. It allows for retailers and restaurants to extend their programs out into the hardscape. Some uses or programs include displays, street furniture, seating, tables, planters, and other elements as a means of engaging passersby and activating the public streetscape. This area is an opportunity for places of interest like outdoor dining without constricting the adjacent flow of pedestrian traffic.

The streetscape design must screen parking lots from adjacent public rights-of Way. In order to screen headlights from the parked car a 3.5'+/- height wall or landscape screening treatment will be required with landscaping in front of the wall facing Eastern Avenue. Walls shall be constructed of durable, low maintenance materials coordinated with the materials used on building facades or coordinated with the existing church facade. Walls shall be placed on the inside edge of the landscape strip with the planting on Eastern Avenue side of the wall or in wider buffers, placed to allow planting on both sides of the walls.

### Pedestrian Zone

The pedestrian zone's intent is to facilitate the efficient movement of pedestrians between the frontage zone and the public amenity zone. It provides a wide unobstructed, linear sidewalk space that is free of street furniture, street trees, planters, and other vertical elements (Refer to General Sidewalk Design listed above). Where space allows within the pedestrian zone street furniture can be introduced as long as the minimum, ADA compliant, clear zone is maintained. The pedestrian zone should generally remain straight, and never be less than ADA compliant at specific constrained locations.

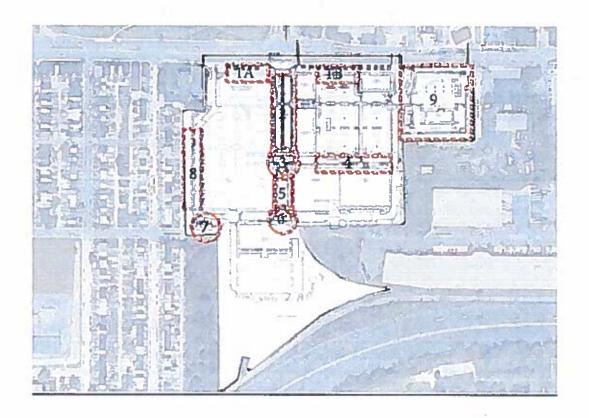
### **Public Amenity Zone**

The public amenity zone contains streetscape amenities that work and coordinate with the pedestrian zone. It includes features such as street trees, landscaping, micro-bioretention, site furniture, seating, and other features. This space not only acts as a buffer from vehicular traffic but enhances the aesthetics of the streetscape and activates the space with its designated functions. Streetscape features should be repeated to provide a continuity and identity along the street. Where possible and appropriate, furniture shall be oriented to allow for social interaction. Amenities located in this zone improve the visual appearance of the street, and assist in making the streetscape a functional/ active space. Street furnishing design, type, color and material shall be consistent. Along Eastern Avenue there shall be a sufficient landscape buffer provided which may include storm water management areas.

### Roadway Edge Zone

The public amenity and the roadway edge zone is the area directly adjacent to the street and buffers pedestrians from the street. Where feasible in the roadway edge zone, elements within the Public Amenity Zone generally should be set back at minimum 1.5' to 3' feet from the face of the street curb to avoid conflict with on-street parking (e.g. car doors, passenger loading, etc.),

### **AREA LOCATION MAP**

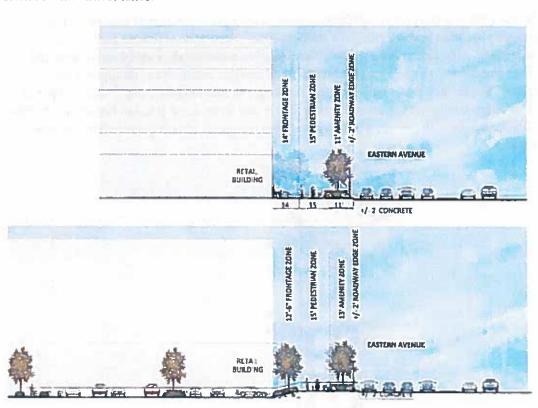


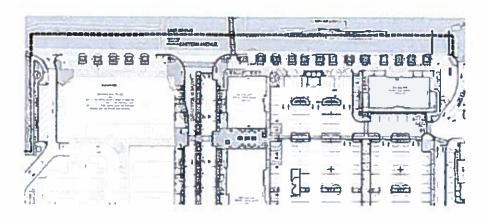
### 1. STREETSCAPE ON EASTERN AVENUE

The streetscape along Eastern Avenue (shown on Design Guidelines Exhibits B and C) shall maintain an average 42' +/- setback from the travel lanes. This setback was created to coordinate with the adjacent church to the west of the property. Where appropriate, existing pedestrian access and crosswalks shall be incorporated into the pedestrian access areas and create a link to the community.

- Encourage locations that coordinate with public transportation spots.
- Maintain an average 42' +/- setback from travel lanes.
- Lighting along Eastern Avenue shall be coordinated with the project design.
- Provide bike racks and benches.
- Create a landscape buffer along Eastern Avenue; landscaped area can be designed as a micro-bioretention area.

No permanent or temporary surface parking lot shall be permitted within 42 feet of the Eastern Avenue travel lanes.

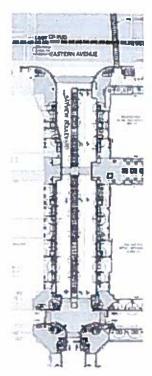


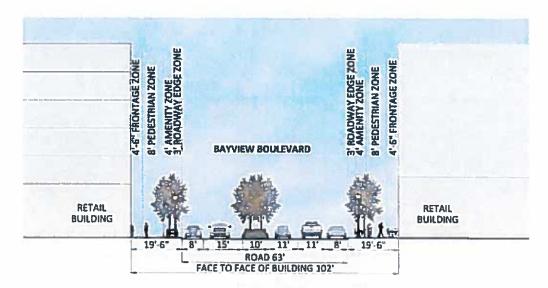


\*All dimensions are approximate and subject to change.

### 2. UPPER BAYVIEW BOULEVARD DESIGN

The focus of the design is on the aesthetics and effectiveness of the pedestrian network that encourages pedestrian activity along the street corridor. Pedestrian elements such as site furnishings and wide sidewalks shall be incorporated to accommodate social interaction and amenities like outdoor dining. Provide benches and smaller seating areas throughout the streetscape. Street trees along this street shall be larger in size ranging from 3"-3.5" caliper to provide a larger tree canopy. Upper Bayview Boulevard Streetscape (Design Guidelines Exhibit C) will also include a 10' +/- median that provides a refuge for crossing pedestrians between retail spaces.

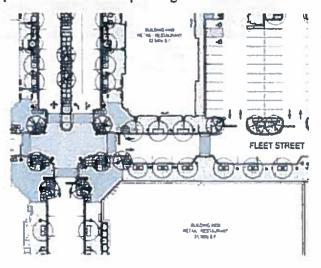


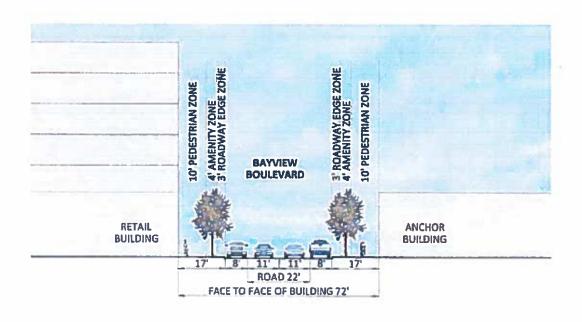


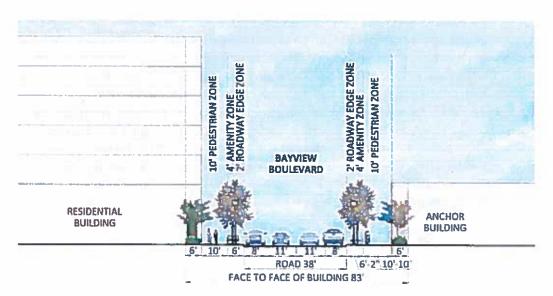
\*All dimensions are approximate and subject to change.

### 3. BAYVIEW BOULEVARD AND FLEET STREET INTERSECTION DESIGN

This intersection (Design Guidelines Exhibit C) is the terminus point of the designated retail area and therefore needs to have a special identity. The buildings in this area will be chamfered to accommodate opportunities for pedestrians to activate the area. This will also allow retailers and restaurants to extend their programs out into the hardscape. This may include displays, street furniture, seating, tables for outdoor dining areas, planters, and other elements as a means of engaging passersby. This intersection shall have special paving patterns and attractive pedestrian crosswalks. To help aid in traffic calming and add a distinctive character in this area, raised planters or seat walls will help separate the pedestrian and vehicular traffic. Site furniture, lighting, seating areas, and outdoor dining is encouraged in this area. The area shall provide a Tree canopy and opportunities for accent planting.



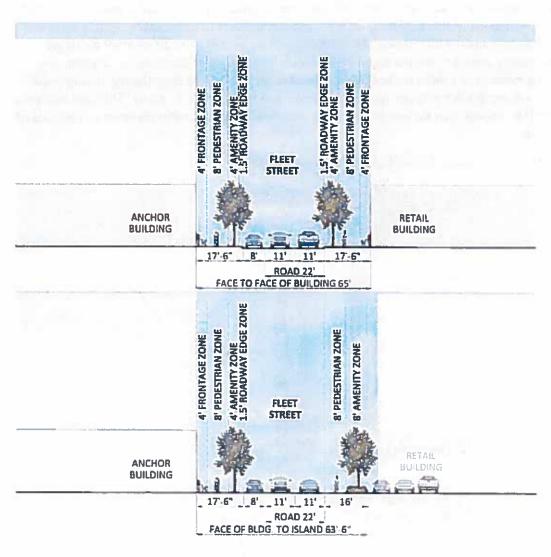




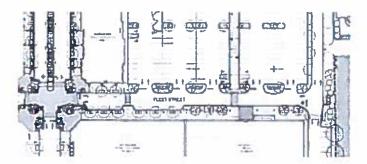
<sup>\*</sup>All dimensions are approximate and subject to change.

### 4. FLEET STREET ADJACENT TO ANCHOR BUILDING STREETSCAPEDESIGN

This area (Design Guidelines Exhibit C) is designated to act as: 1) a buffer between the parking lot and the anchor building entrance; or, 2) a drive aisle serving surface and structured parking. The use of special paving and bollards is encouraged to help identify the space as a pedestrian friendly walkway. Bollards can be used to mark pathway entries and the bollard styles and color shall match other site furniture. At the far east of Fleet Street, a focal point shall be created to be visible from the Bayview Boulevard and Fleet Street intersection. This focal point can be created by a special landscaped area or a feature wall which may have special signage and lighting.

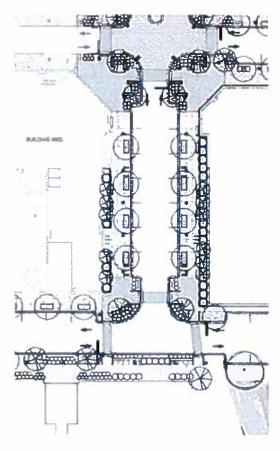


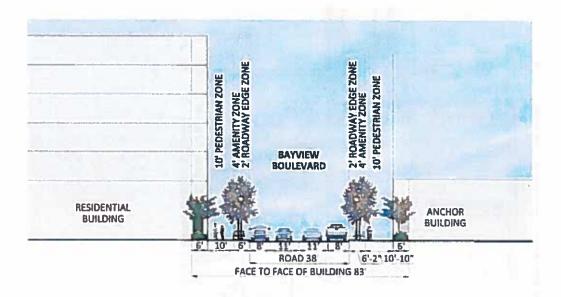
<sup>\*</sup>All dimensions are approximate and subject to change.



### 5. LOWER BAYVIEW BOULEVARD STREETSCAPE DESIGN

The character transitions here (Design Guidelines Exhibit C) from a retail corridor to an outdoor residential amenity space. This "quieter space" is comprised of green space, seating areas and site furniture such as bike racks. The buildings will be inset 6'+/- to allow room for larger landscaping areas and seating areas. The road also transforms its character by changing the paving material to a different paving material than the retail areas Here the site furniture will serve a more flexible purpose such as platforms, seat walls or site furniture. This area will act as a flexible outdoor area for lounging, seating and socializing with other residents and patrons of the site.

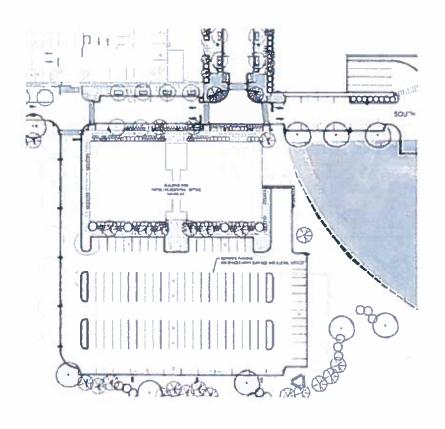


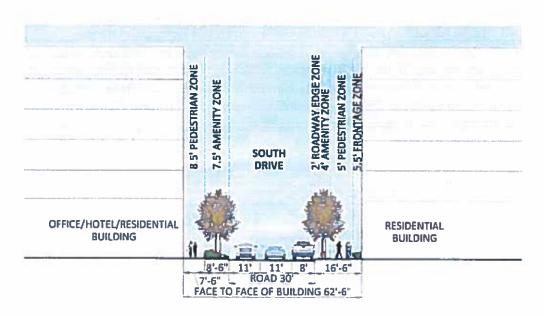


\*All dimensions are approximate and subject to change.

### 6. BAYVIEW BOULEVARD STREETSCAPE AND TERMINUS POINT DESIGN

Located at the terminus point of Bayview Boulevard a focal point is to be created at the intersection of Bayview Boulevard and South Drive (Design Guidelines Exhibit C). This will be achieved with a site feature such as a sculpture, architecture, seat wall, water feature, landscaping, etc. Additional pedestrian lighting, night light effects, or accent lighting shall be incorporated into the gathering area. This seating area provides an opportunity for the hotel/residential building to have an amenity of outdoor dining and a place for socializing surrounded by landscaping. To the south of the anchor building, the service road on South Drive shall be screened with landscaping. A wall may be used in this area for additional screening, subject to final design approval. Walls shall be constructed of durable, low maintenance materials coordinated with the materials used on building facades.

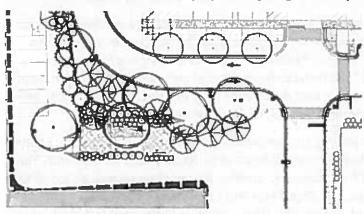


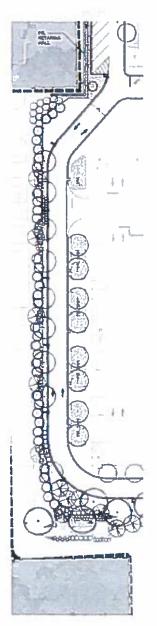


<sup>\*</sup>All dimensions are approximate and subject to change.

### 7. GREEKTOWN CONNECTION TO SOUTH DRIVE DESIGN

This site is within easy walking distance of residential areas and Greektown. To gain entrance to the site, pedestrian access will be provided that connects Foster Avenue to South Drive. As appropriate, this area shall provide space for passive gathering with benches for seating and social activities. Landscaping shall be low maintenance and must keep clear sightlines so that the seating area can be seen by the hotel/residential building. Shrubs and groundcover must be maintained 3' high or lower so vegetation does not obstruct visibility. Security must be maintained and adequate and appropriate lighting must be provided for pedestrian safety.



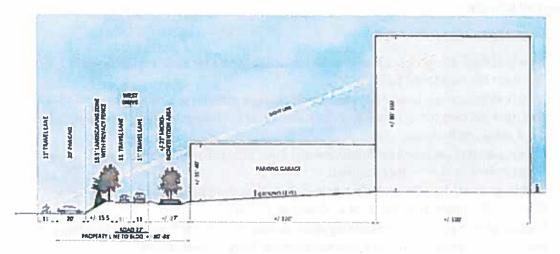


### 8. GREEKTOWN BUFFER TO WEST DRIVE DESIGN

On the site there is a transitional space located between the residential units of Greektown and the parking garage building on West Drive (Design Guidelines Exhibit B). This area will act as a buffer and transitional zone between the residential community and the myriad of uses on the site. Along the existing alley there will be designated parking for the residents to the west of the property.

Next to the parking an approximately 13'+/- wide landscape buffer shall be created to help screen the new development from the residents. The buffer shall be enhanced by creating the vegetative screen on top of an earthen berm. The sloped area will help screen the residents while assisting with site grading. This vegetative buffer shall include a combination of evergreen trees, shrubs, and shade trees. The majority of the selected plants shall be evergreen to maintain screening qualities in winter. Beyond the landscape buffer a 6' high privacy fence shall be placed (and shown on a site plan prior to final approvals). The privacy fence shall be made of durable, good quality, and aesthetically pleasing materials. It should be coordinated in style, color, and materials of the buildings' architecture.

Stormwater management areas such as micro-bioretention areas will be provided along both sides of West Drive. The width of the mico-bioretention areas vary from 20'-27'. As noted above in the "General Planting Guidelines and Design" species selected should be native/ adaptive plant material and should take into account seasonal interest and survivability of the urban condition. Plant species selected for the micro-bioretention should handle the specific fluxuating water depth.



\*All dimensions are approximate and subject to change.

### 9. EASTERN AVENUE FUEL STATION AND CONVENIENCE STORE

At the corner of Eastern Avenue and Bonsal Street there will be a fuel service station and convenience store placed at the front of the site. The streetscape planting along Eastern Ave will be continued and established as per the streetscape design described in Section 1 (page 8). The streetscape design must screen parking lots from adjacent public rights-of-way. In order to screen headlights from the parked cars a 3.5' +/- height wall and landscape screening treatment will be required with landscaping in front of the wall facing Eastern Avenue. Walls shall be constructed of durable, low maintenance materials coordinated with the materials used on building facades or coordinated with the existing church facade. Walls shall be placed on the inside edge of the landscape strip with the planting on eastern Avenue side of the wall or in wider buffers, placed to allow planting on both sides of the wall. This area will incorporate aesthetically pleasing plantings selected to fluctuate due to seasonal patterns while still providing year-round screening and buffering from the adjacent road. Within the fuel service station/convenience store there will be decorative crosswalks for aesthetics and for pedestrian safety. Crosswalks can also be found surrounding the area for increasing the walkability of the site and providing connectivity to the surrounding neighborhood.

### **NEW BUILDING DESIGN GUILDELINES**

### **BUILDING FORM AND PLACEMENT**

New buildings in the project are to be designed to allow for a transition from nearby low-density areas to moderate and high densities within the site boundary. Building form and penetrations shall be used to define and reinforce the public realm. Build-to lines are established to reinforce the building-to-building relationships (Design Guidelines Exhibit D). Maximum heights and structured parking shall be setback from the existing residential community on the western

### boundary of the project.

### Design Guidelines:

- New buildings along Upper Bayview Boulevard are to be set back a minimum of 17-19 feet from the curb to the building.
- New buildings along Lower Bayview Boulevard are to be set back a minimum of 15-17 feet from the curb to the building with an additional 6'+/- inset to allow for additional, quiet public realm space.
- Corner buildings at Bayview Boulevard and Fleet Street shall have massing and active fronts reflecting their corner position.
- Buildings located on Development Area C shall have pedestrian access directly to the Bayview Boulevard terminus area as shown on Exhibit C.
- Pedestrian passageways from parking areas to streets are to cut through the building mass and receive appropriate lighting and architectural design consideration.
- Service and utility access shall not be located on Eastern Avenue and Bayview Boulevard.
- All buildings fronting Eastern Avenue and Bayview Boulevard shall have main entrances on those streets.

### **BUILDING WALL**

- 80% of the ground level building wall planes highlighted on Design Guidelines Exhibit D
  shall meet the build-to line dimension on Exhibit D. The line relationship may be
  established by building-to-building dimension or by half of the building-to-building
  dimension from the street center line.
- Street frontage buildings on Eastern Avenue and Upper Bayview Boulevard shall, in their ground level street front facade, allow for potential retail, restaurants, cafes and service type businesses that activate the street with pedestrian traffic. Extensive solid wall areas at the street level are not permitted.
- Street frontage at the intersection of Bayview Boulevard and Fleet Street shall be active, composed of significant amounts of glazing and have entries at the intersection areas.
- Glass at the ground floor must be clear vision glass; heavily tinted or mirrored glass is not permitted.
- · Upper floors must have street-facing windows.
- A distinct base will be composed of the first floor or the first two floors of the building.
- Rooftop elements such as mechanical penthouses shall be compatible and integrate into the massing and exterior wall design below in materials, color and design.
- Ground floor facades shall be designed to accommodate signage that allows for each commercial tenant to achieve a distinct identity.

### **PARKING**

### STRUCTURED PARKING

- Garage openings should have some form of screening to block views of cars on upper levels.
- Structured parking shall not exclusively front, nor be the first building wall plane, on Eastern Avenue or North South Street.

### SURFACE PARKING

- Structured parking is preferred over surface parking.
- No off-street surface parking shall be permitted within 50 feet of the streetscape edge of Bayview Boulevard.
- Permanent surface parking is permitted provided lots: 1) have landscaped refuge islands; and, 2) are screened with constructed walls.
- Surface parking lot light fixtures shall be dark sky compliant.
- Permanent, clear-to-sky, surface parking lots on Development Area A as shown on Exhibit A shall not exceed 100 spaces. Temporary surface parking shall be allowed.

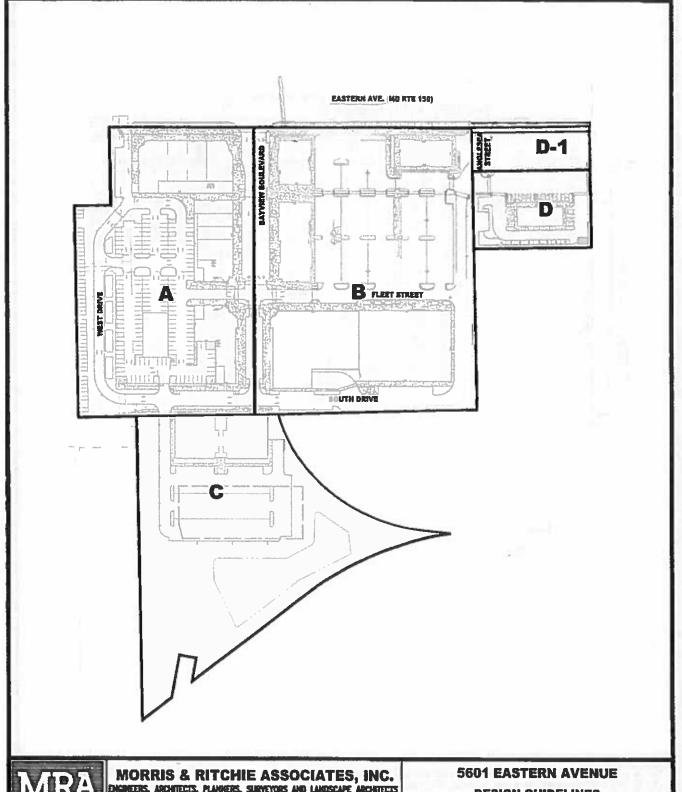
### **SIGNAGE**

The primary project entrance and identity signage locations shall be shown on the Development Plan and have dimensions not to exceed 12' by 4' by 25'.

Comprehensive Signage Plan shall be subject to Final Design Approval.

### 5601 EASTERN AVENUE, BALTIMORE, MD 21224 BUSINESS PLANNED UNIT DEVELOPMENT

**EXHIBITS** 





ENGINEERS, ARCHITECTS, PLANIERS, SURVEYORS AND LANDSCAPE ARCHITECTS
1220-C EAST JOPPA ROAD, SUITE 505
TOWSON, MARYLAND 21286

(410) 821-1690 FAX: (410) 821-1748

MRAGTA.COM

**DESIGN GUIDELINES** 

**EXHIBIT 'A'** 

**DEVELOPMENT AREAS** 

BALTIMORE CITY, MARYLAND

SCALE: 1"-200"

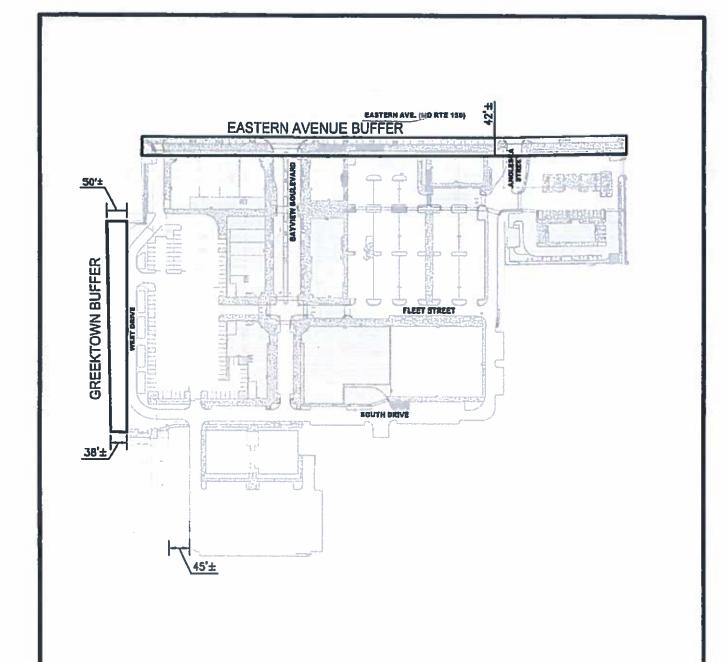
DATE: 07-12-2018

DRAWN BY:

DESIGN BY:

REVIEW BY: JTS

JOB NO. : 18297





MORRIS & RITCHIE ASSOCIATES, INC.
ENGINEERS, ARCHITECTS, PLANCERS, SURVEYORS AND LANGSCAPE ARCHITECTS
1220-C EAST JOPPA ROAD, SUITE 505
TOWSON, MARYLAND 21286 (410) 821-1690 FAX: (410) 821-1748

**MRAGTA.COM** 

**5601 EASTERN AVENUE DESIGN GUIDELINES** EXHIBIT 'B'

**BUFFER AREAS** 

SCALE: 1"-200" DATE: 07-12-2018

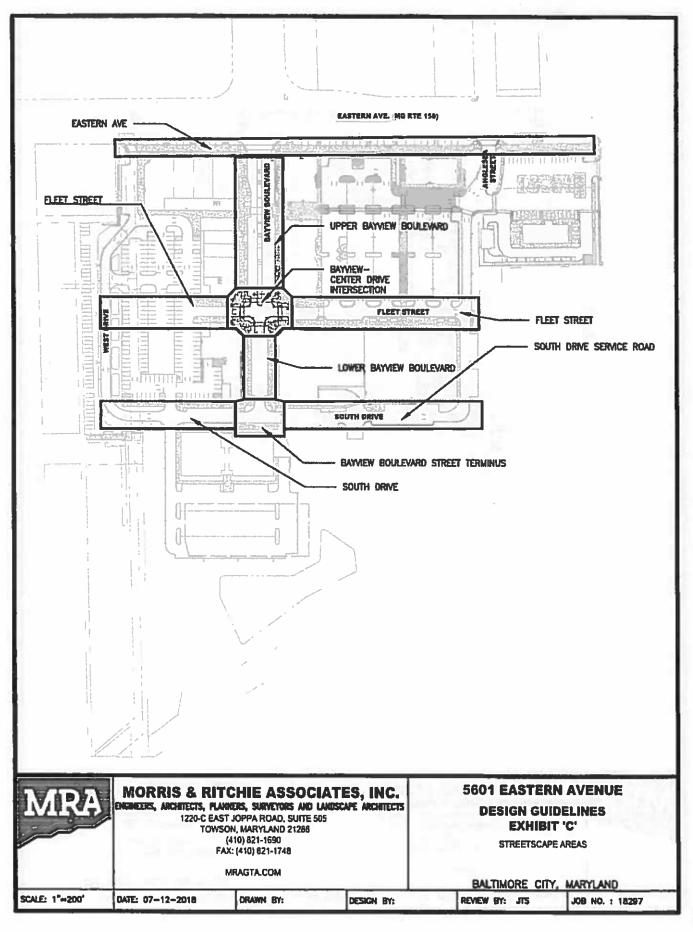
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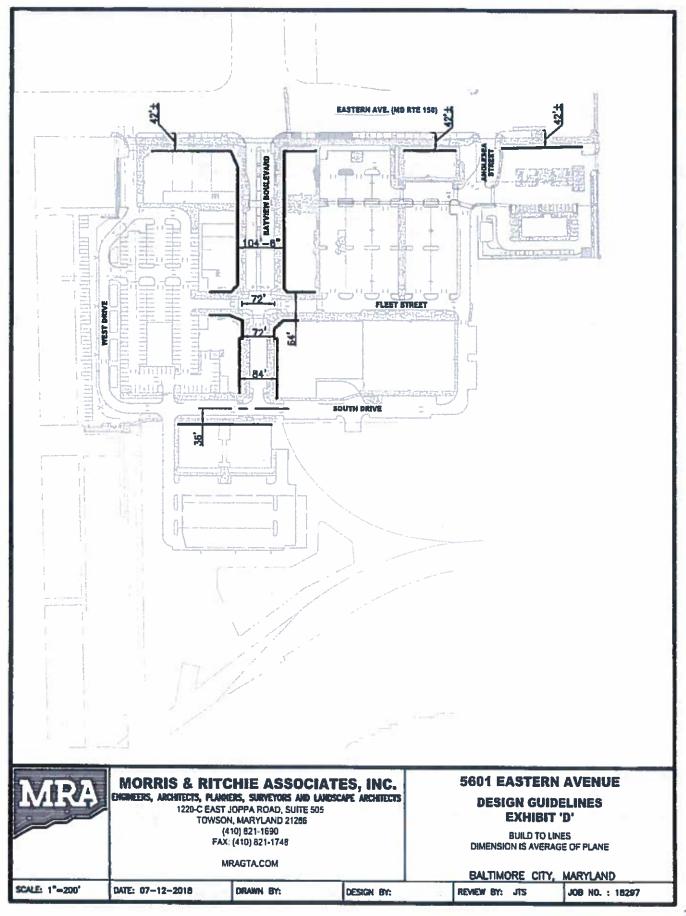
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BALTIMORE CITY, MARYLAND

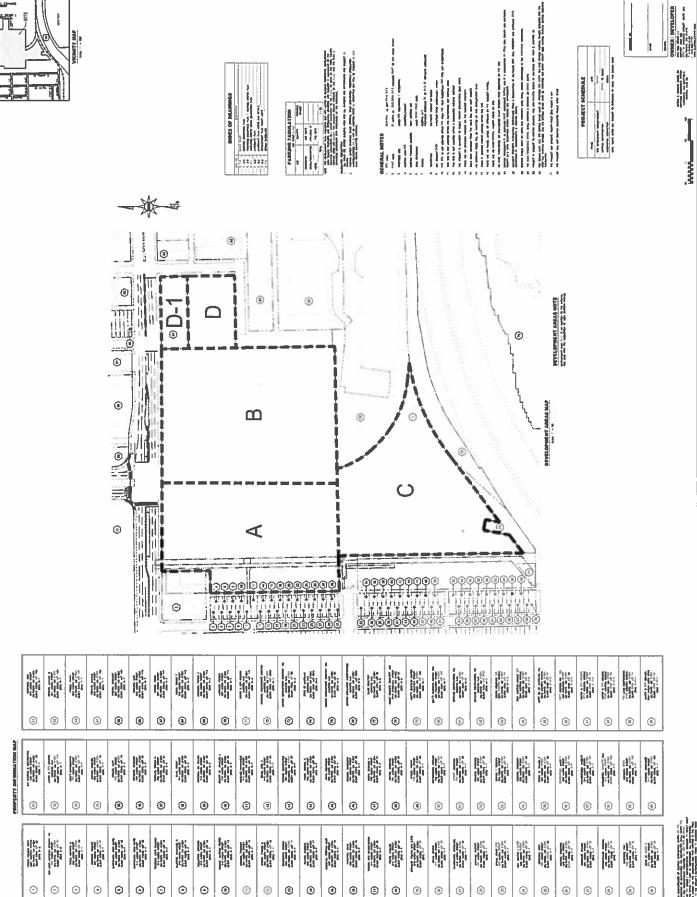
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# PLANNED UNIT DEVELOPMENT

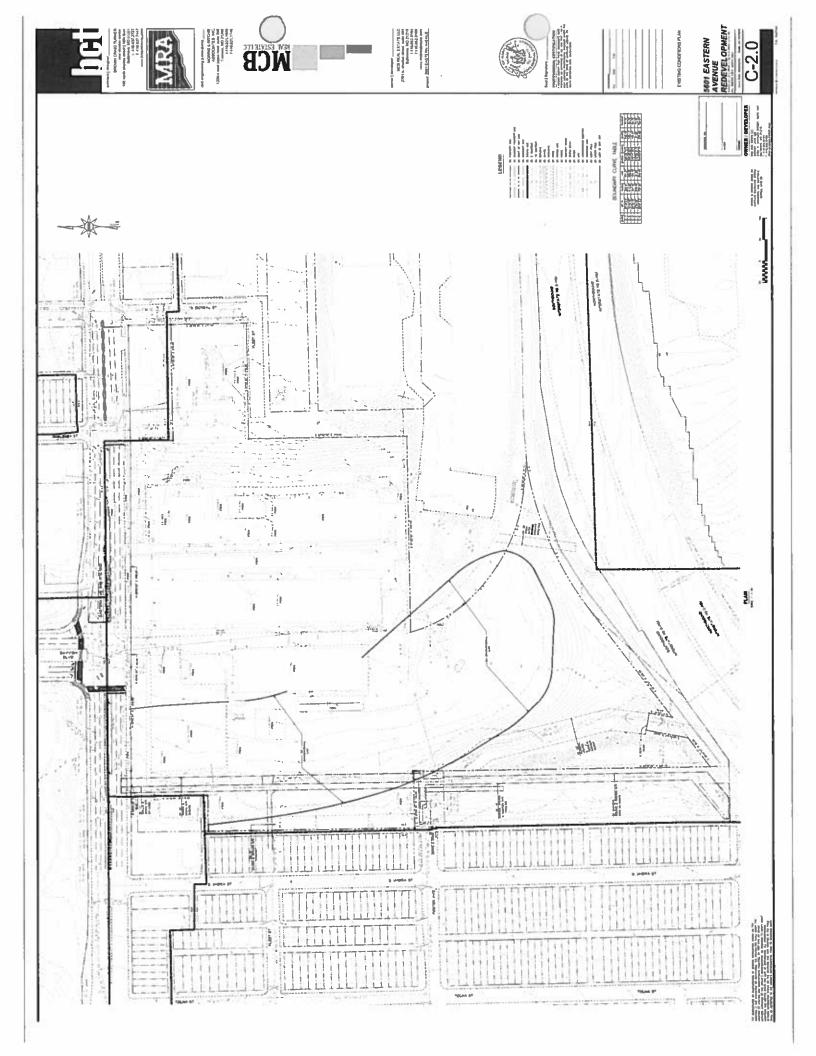


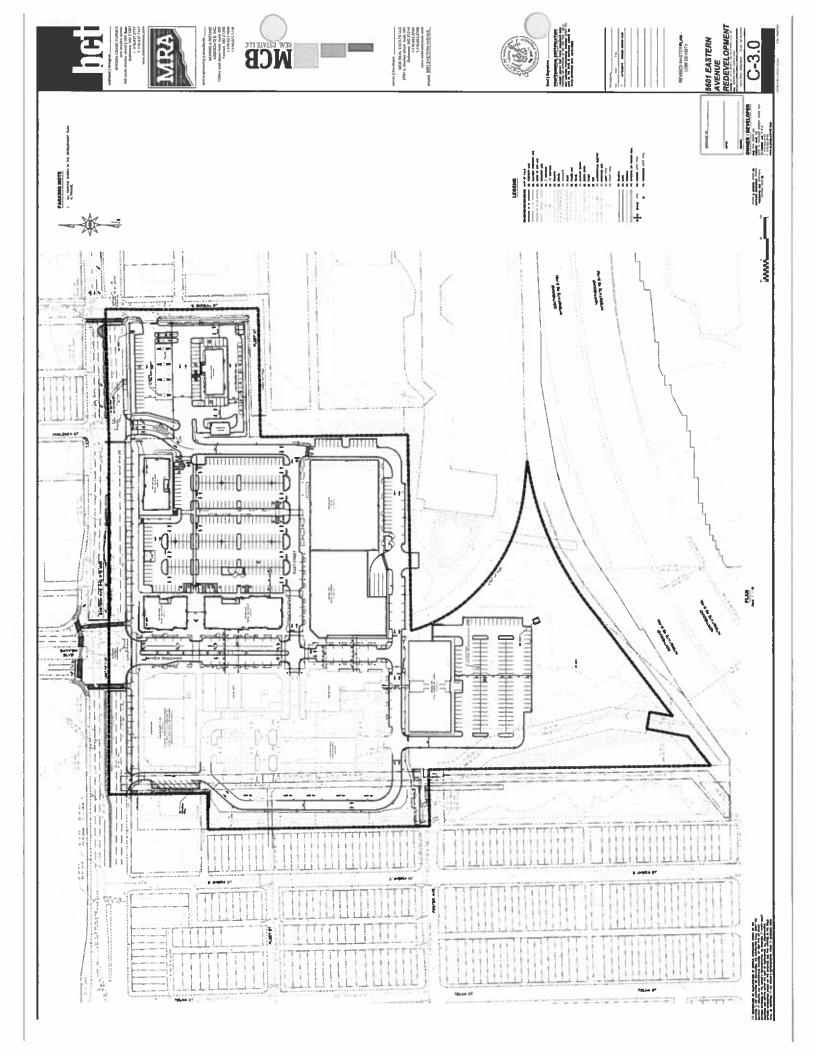
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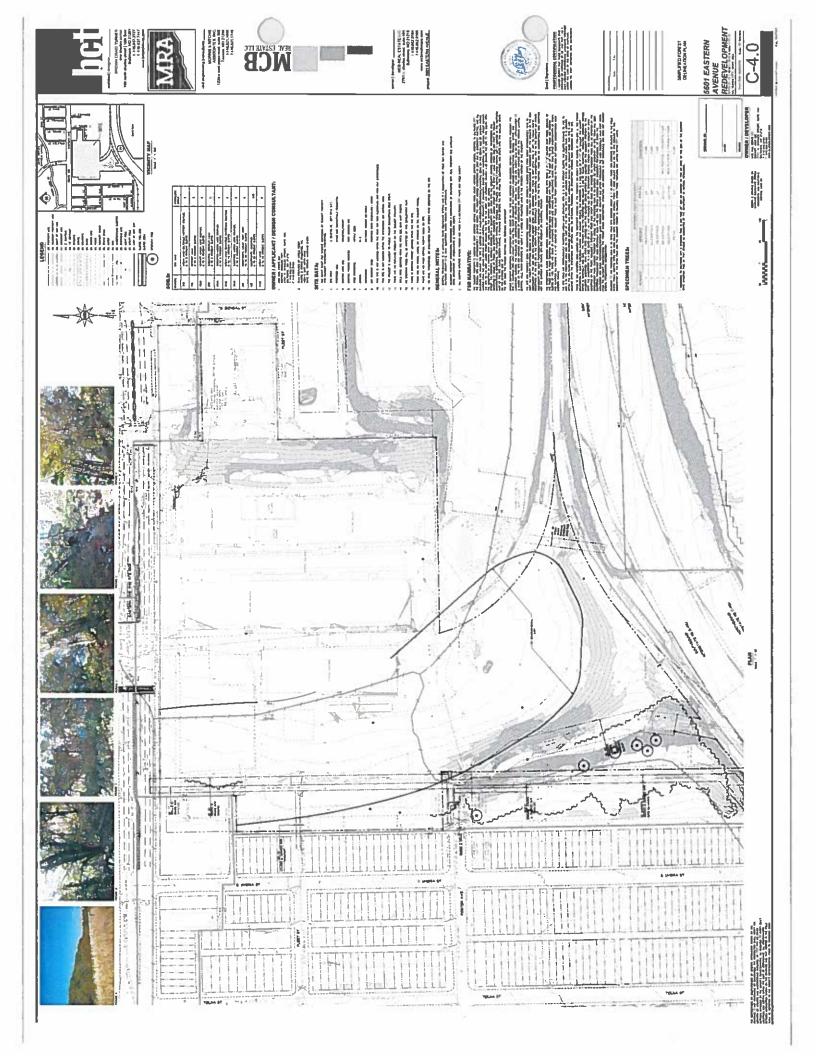
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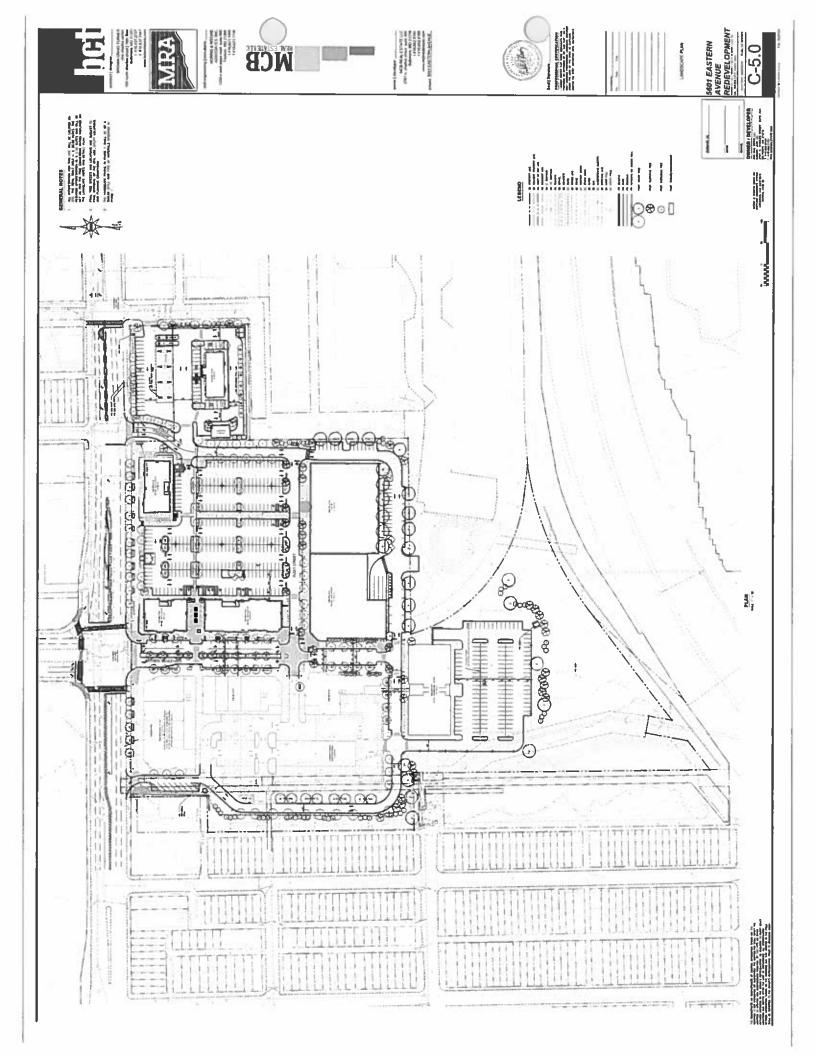
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5601 EASTERN AVENUE REDEVELOPMENT

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## FEB REGUNERATIVE INTERNAL DESIGNATION

## PLANT SCHOOLE - STREETSCAPE

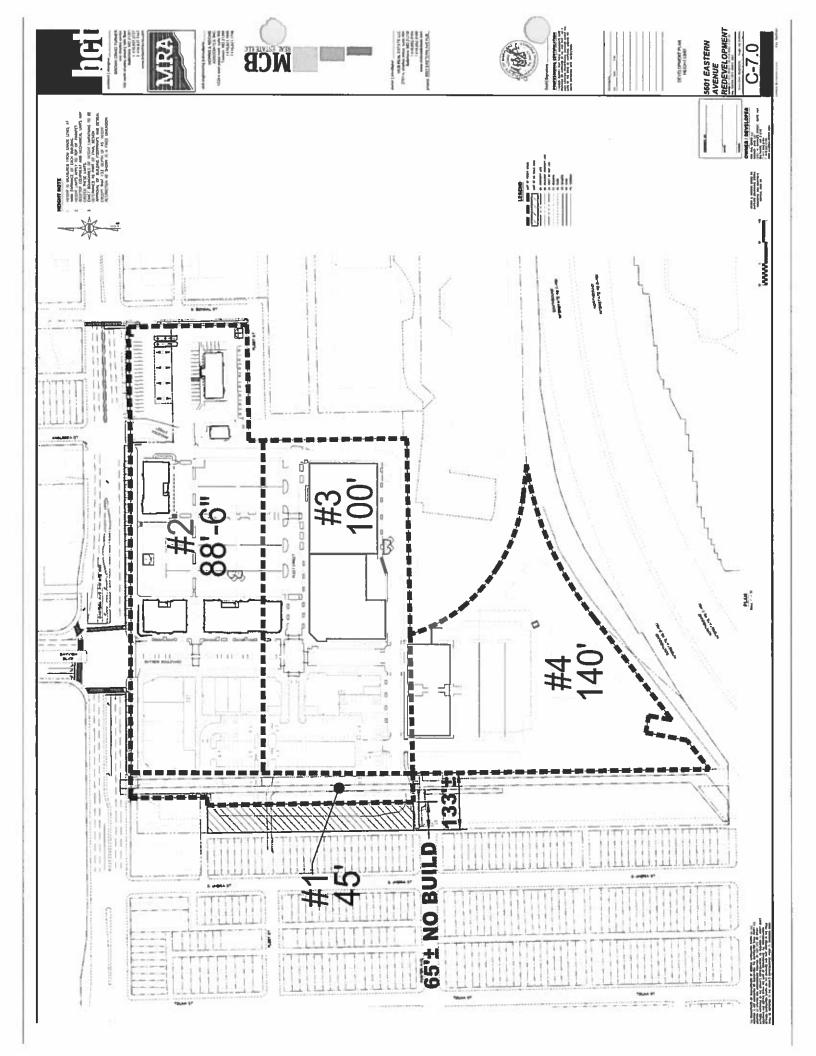
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#### CITY OF BALTIMORE

CATHERINE E PUGII, Mayor



#### BOARD OF MUNICIPAL AND ZONING APPEALS

DEREK J. BAUMGARDNER, Executive Director 417 E. Fayette Street, Room 1432 Baltimore, Maryland 21202

#### September 7, 2018

The Honorable President and Members of the City Council City Hall 100 N. Holliday Street Baltimore, MD 21202

> RE: CC Bill #18-0270 Planned Unit Development - Designation - 5601 Eastern Avenue

#### Ladies and Gentlemen:

City Council Bill No. 18-270 has been referred by your Honorable Body to the Board of Municipal and Zoning Appeals for study and report.

The purpose of City Council Bill No. 18-270 is to repeal the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approve a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

The BMZA has reviewed the legislation and concurs with the report and recommendation of the Planning Commission and Planning Department recommending approval of CC Bill. 18-270 with amendments.

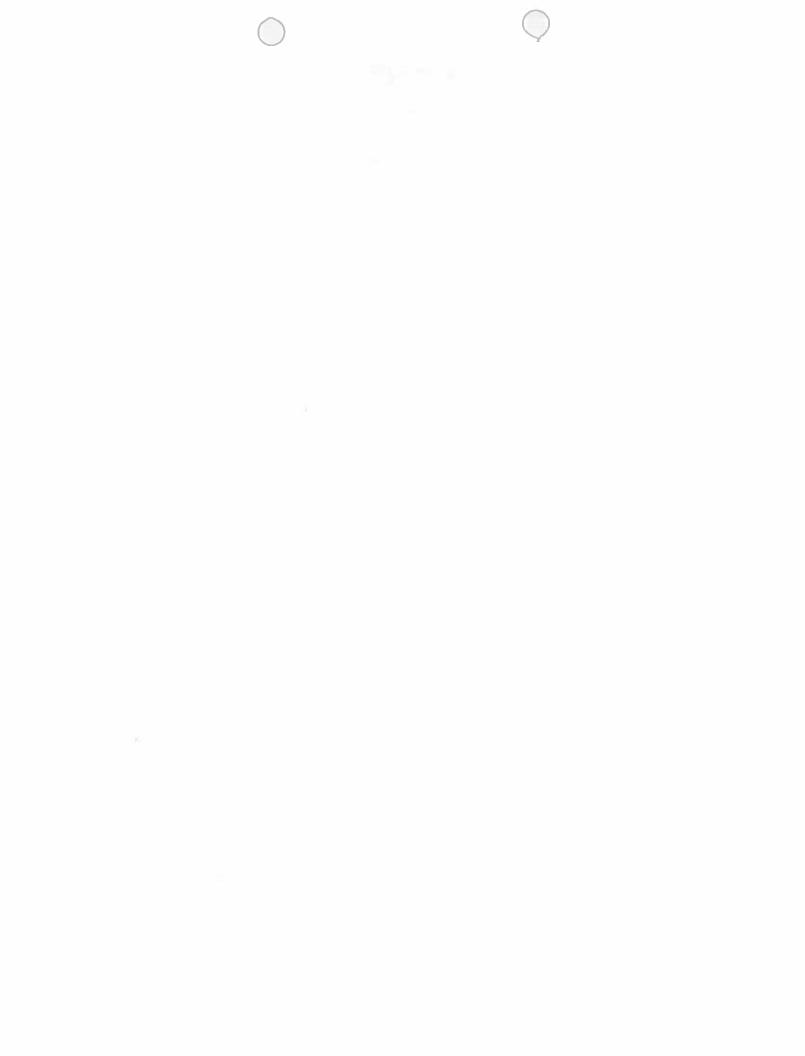
Sincerely.

Derek J. Baumgardner **Executive Director** 

CC: Mayors Office of Council Relations City Council President Legislative Reference

PRESIDENT'S OFFICE

Far of Amends for Granning



1,	NAME & TITLE	Michelle Pourciau, Director	CITY of	100
R	AGENCY NAME & ADDRESS	Department of Transportation (DOT) 417 E Fayette Street, Room 527	BALTIMORE	
М	SUBJECT	City Council Bill 18-0270	MEMO	

TO The Honorable President and
Members of the City Council
c/o Natawna Austin
Room 400 City Hall

September 12, 2018

1 2 2018

BALTIMORE CITY COUNCIL PRESIDENT'S OFFICE

I am herein updating the Department of Transportation reporting on City Council Bill 18-0270 Planned Unit Development – Designation – 5601 Eastern Avenue For the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new development Plan for the 5601 Eastern Avenue Planned Unit Development.

The Traffic Impact Study (TIS) for the Planned Unit Development (PUD) located at 5601 Eastern Avenue is complete. The Department of Transportation (DOT) has thoroughly reviewed the PUD development program and discussed its findings with the development team. In conjunction with these discussions, DOT recommends the following language for insertion into City Council Bill No. 18-0270.

SECTION \_\_\_\_\_. AND BE IT FURTHER ORDAINED, That this ordinance and its approvals of the planned unit development and development plan are conditioned on compliance with the following Traffic mitigation agreement reached in accordance with Zoning Code 2-305 ("Traffic Impact Study") and 16-301(B) ("Referral to Agencies: Traffic – Impact Study") and Building Code 105.3.2 ("Action on (Permit) application – Traffic Impact Study") as follows:

IN A DEVELOPER'S AGREEMENT SUBMITTED TO THE DEPARTMENT OF GENERAL SERVICES FOR CONSTRUCTION WITHIN THE PLANNED UNIT DEVELOPMENT, THE APPLICANT SHALL, AT THE APPLICANT'S EXPENSE AND PURSUANT TO PLANS AND SPECIFICATIONS APPROVED BY THE DEPARTMENT OF TRANSPORTATION:

- 1. THE DESIGN, ENGINEERING AND INSTALLATION OF TRAFFIC SIGNAL MODIFICATIONS INCLUDING ANY AND ALL NECESSARY MARKINGS, IMPROVEMENTS, REPAIRS, AND SIGNAGE ON EASTERN AVENUE AT ANGLESEA STREET; AND
- 2. THE DESIGN, ENGINEERING AND INSTALLATION OF TRAFFIC SIGNAL MODIFICATIONS INCLUDING ANY AND ALL NECESSARY MARKINGS, IMPROVEMENTS, REPAIRS, AND SIGNAGE ON EASTERN AVENUE AT BONSAL STREET.

DOT supports this bill and respectfully requests a favorable report.

Respectfully.

Michelle Pourciau

Director

MP/vl

Cc: Kyron Banks, Mayor's Office

-		. ( )		
Œ	NAME & TITLE	Michelle Pourciau, Director	CITY of	
R	AGENCY NAME & ADDRESS	Department of Transportation (DOT) 417 E Fayette Street, Room 527	BALTIMORE	
M	SUBJECT	City Council Bill 18-0270	мемо	THI

TO Mayor Catherine E. Pugh

DATE: 7/30/18

TO: Respective City Council Land Use and Transportation Committee

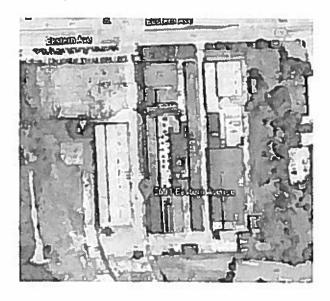
FROM: Department of Transportation

POSITION: Support

RE: Council Bill - 18-0270 - Planned Unit Development - Designation - 5601 Eastern Avenue

<u>INTRODUCTION</u> – By Ordinance 15-380, the Mayor and City Council of Baltimore approved the application to have certain property located at 5601 Eastern Avenue designated a Business Planned Unit Development and approved the Development Plan as submitted by the applicant.

<u>PURPOSE/PLANS</u> – For the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unite Development.



#### AGENCY/DEPARTMENT POSITION -

The Department of Transportation supports City Council 18-0270

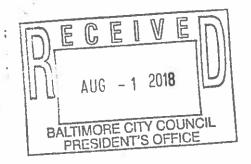
If you have any questions, please do not hesitate to contact Josh Taylor at Josh. Taylor@baltimorecity.gov, 443-984-3394

Sincerely,

Michelle Pourciou

Director





.

#### CITY OF BALTIMORE

CATHERINE E PUGII, Mayor



#### DEPARTMENT OF LAW

ANDRE M. DAVIS, City Solicitor 101 City Hall Baltimore, Maryland 21202

August 27, 2018

The Honorable President and Members of the Baltimore City Council Attn: Executive Secretary Room 409, City Hall 100 N. Holliday Street Baltimore, Maryland 21202

Re: City Council Bill 18-0270 - Planned Unit Development - 5601 Eastern

Avenue

because it cannot exist for 5801 Eastern Avenue alone.

Dear President and City Council Members:

The Law Department has reviewed City Council Bill 18-0270 for form and legal sufficiency. The bill would repeal the existing Planned Unit Development ("PUD") for 5601 Eastern Avenue and replace it with a Planned Unit Development for 5601 Eastern Avenue and 5801 Eastern Avenue.

A repeal of a PUD without a replacement has no legal impediments because for floating zones, such as a PUD, Maryland Courts have said that the legislative body must have "a little more than a scintilla of evidence" to support its decision and that decision must not be "arbitrary, capricious or illegal." Rockville Crushed Stone, Inc. v. Montgomery County, 78 Md. App. 176, 190 (1989) (citations omitted). However, the replacement of a new PUD for 5601 Eastern Avenue, to include 5801 Eastern Avenue, is treated as any other enactment of a new PUD. Baltimore City Code, Art. 32, §§ 5-201(a), 13-403(a)(4), (b).

A PUD is not permitted in an I-2 zoning district. Baltimore City Code, Art. 32, § 13-201(c). Therefore, this PUD is only allowed if 5601 Eastern Avenue is rezoned because it is currently zoned I-2. City Council Bill 18-0269, or another to bill to rezone 5601 Eastern Avenue, must be enacted at or before the time that this bill is enacted. Additionally, there must be at least two acres within the PUD. Baltimore City Code, Art. 32, §13-202(b). 5601 Eastern Avenue, which is larger than twenty acres, must remain a part of this PUD because 5801 Eastern Avenue, at only 27,000 square feet, is too small for a PUD itself. In short, if 5601 Eastern Avenue is not rezoned, or is otherwise removed from this bill, then the PUD cannot be enacted.

For alfminds

AUG 28 2018

PRESIDENT'S OFFICE

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#### Page 2 of 8

#### Findings of Fact and Factors to Consider

The City Council may approve the PUD in accordance with Subtitle 2 of Article 13 of the City's Zoning Code, which requires that the City Council find facts to establish:

- (1) the use is compatible with the surrounding neighborhood;
- (2) the use furthers the purpose of the proposed classification; and
- (3) the PUD master plan developed under § 13-304 {"PUD master plan"} of this title ensures that there will be no discordance with existing uses.

Baltimore City Code, Art. 32, §13-203(b). In addition, the PUD is subject to the conditional use standards in Section 5-406, which means that the City Council may not approve the PUD unless it finds:

- (1) the establishment, location, construction, maintenance, or operation of the PUD would not be detrimental to or endanger the public health, safety, or welfare;
- (2) the use would not be precluded by any other law, including an applicable Urban Renewal Plan;
- (3) the authorization would not be contrary to the public interest; and
- (4) the authorization would be in harmony with the purpose and intent of this Code.

Baltimore City Code, Art. 32, §§5-406, 13-203(a)(1). The following additional factors must also be considered:

- (i) whether the planned unit development is in general conformance with all elements of the Comprehensive Master Plan, and the character and nature of existing and contemplated development in the vicinity of the proposed planned unit development;
- (ii) whether the planned unit development will preserve unusual topographic or natural features of the land, and the design of the planned unit development will best utilize and be compatible with the topography of the land;
- (iii) whether the physical characteristics of the planned unit development will not adversely affect future development or the value of undeveloped neighboring areas, or the use, maintenance, or value of neighboring areas already developed;

#### Page 3 of 8

- (iv) whether the planned unit development will provide the same protection as the basic district regulations in regard to fire, health hazards, and other dangers;
- (v) whether the planned unit development will encourage innovative design features or adaptive reuse of structures that would not be possible by application of the basic district regulations; and
- (vi) whether the planned unit development is compatible with any nearby industrial district.

Baltimore City Code, Art. 32, §13-203(a)(2).

The Planning Report does not find all the facts necessary to support this Planned Unit Development. Therefore, the City Council must take care to make all the required findings of fact.

Approval of the Master Plan

The Mayor and City Council's enactment of the ordinance is legislative approval of the PUD Master Plan, which must include thirteen separate components. Baltimore City Code, Art. 32, §13-304(a), (b). There are no required findings or reviews for this Master Plan by the City Council, but the Planning Commission must include in its bill report to the City Council its final determination on the proposed PUD Master Plan. Baltimore City Code, Art. 32, §13-304(d). Thus, it is imperative that in Section 3, the Planning Commission and City Council are satisfied that they have received the correct Exhibits that make up this Master Plan. The Law Department notes that the Planning Report recommends amending the Exhibits to reflect a new date and an additional exhibit. The Law Department would approve that amendment for form and legal sufficiency. Additionally, the Planning Report states that this PUD serves to approve the same design approvals that had been approved under the previous PUD. The Law Department would also approve that amendment for form and legal sufficiency.

Exceptions for Use, Bulk, Yard, Parking and Signage

The PUD can make exceptions for the use, bulk, yard, parking and signage regulations of the underlying districts (C-3, if 5601 Eastern Avenue is rezoned; C-4 for 5801 Eastern Avenue). Baltimore City Code, Art. 32, §13-202(c). But, in "determining whether to grant an exception from district regulations, the Planning Commission and City Council must consider whether the exception will:

- (1) enhance the overall merit of the planned unit development;
- (2) promote the objectives of both the City and the development;

#### Page 4 of 8

- (3) enhance the quality of the design of the structures and the site plan;
- (4) enable the development to offer environmental and pedestrian amenities;
- (5) not cause such an adverse impact on neighboring properties so as to outweigh the benefits of the development;
- (6) not negatively affect the value and enjoyment of surrounding property, the provision of municipal services, or the flow of traffic;
- (7) be compatible with the land use policies of the Comprehensive Master Plan;
- (8) provide a substantial public benefit to the City, as illustrated in subsection (d) of this section; and
- (9) allow uses that predominantly match or are compatible with uses allowed in the underlying zoning district and the zoning districts of adjacent properties."

Baltimore City Code, Art. 32, §13-204(a). Moreover, to be granted an exception, the applicant must demonstrate superior design, enhanced amenities and substantial benefit to the City. Baltimore City Code, Art. 32, §13-204(b), (c). Examples of substantial benefits to the City are contained in Section 13-204(d). Baltimore City Code, Art. 32, §13-204(d).

This PUD seeks such exceptions to bulk regulations in Sections 4 and 5 and to the parking regulations in Section 9. It also seeks in certain signage regulation exceptions in Section 11. The Planning Report does not address all these considerations for each of the exceptions sought in this PUD. Therefore, the City Council must take care to address the required considerations for each legally permissible exception.

While there are no legal impediments to the exemptions sought in Sections 4, 5 and 9, assuming the above facts are found with respect to them, there is a problem with the signage exception in Section 11. In that Section, the bill creates a whole separate set of signage regulations for the area contained in the PUD rather than operating as an exception to the existing regulations on signs contained in Title 17 of Article 32 of the City Code. Thus, Section 11 impermissibly operates as the creation of a whole new set of sign regulations applicable only in this PUD. Baltimore City Code, Art. 32, §13-202(c). The amendment suggested in the Planning Report, to delete subsection 11(b), while legally sufficient, is not enough to cure this problem. Therefore, the Law Department recommends rewording this Section 11 to make the permissions or restrictions sought conform with the regulations on signs in Title 17 or deleting Section 11. A suggested amendment to remove the sign regulations is attached to this bill report.

#### Conditions Imposed

Conditions may be imposed on the PUD in accordance with Section 5-405(a). Baltimore City Code, Art. 32, §13-203(a)(1). These can only be conditions that protect the public interest and are "reasonably related and roughly proportional to the expected impact" of the PUD. Baltimore City Code, Art. 32, §5-405(a). Such a condition is proposed in Section 10 of the Bill concerning principal entrances and frontages. The City Council must find that this condition protects the public interest and does so in a way that it proportional to the expected impact.

Additionally, such a condition is imposed in Section 6(b) with the language "when within a full service grocery store whose net leasable area exceeds 15,000 square feet." That language operates as a condition on a retail goods establishment with alcoholic beverage sales. Such a use is permitted of right in a C-4 district but is only permitted by enactment of conditional use ordinance in a C-3. Baltimore City Code, Art. 32, Tbl. 10-301. This PUD would operate as the conditional use ordinance and therefore permit the retail goods establishment with alcoholic beverage sales. The Law Department notes that the Planning Report recommends an amendment to language in Section 6(b). The Law Department would approve that language for form and legal sufficiency. However, as with the conditions in Section 10 of the bill, the City Council must find that this condition protects the public interest and does so in a way that it proportional to the expected impact.

The Planning Report does not address the required findings for these conditions. Therefore, the City Council must take care to make these findings for <u>every condition</u> sought to be imposed on this PUD.

#### Use Restrictions

With respect to the use restrictions in Section 6, 7, and 8 of the bill, there are various issues.

Section 6(a) is unclear because it refers to a "Title 10-205." Even if the word "Section" was intended instead of "Title," there is still ambiguity because it is unclear if the PUD is attempting to permit all the uses that are allowed in the C-3 district, or also those that are conditional in that district. It is also unclear if the PUD is to allow any of the uses permitted or conditional in the C-4 district. Baltimore City Code, Art. 32, §10-205. Presumably, Section 6(a) should be reworded to state that the PUD allows all the uses permitted in C-3 and C-4. The Law Department notes that the Planning Report suggests an amendment to this language that will remedy this issue by allowing all permitted uses and two conditional uses. The Law Department would approve this amendment for form and legal sufficiency.

Section 6(c) should be modified to remove the language "as approved under the Final Development Plan at 5801 Eastern Avenue" because this PUD would have its own Development

Plan that is approved via this PUD process. Baltimore City Code, Art. 32, §13-304. This exact amendment is recommended in the Planning Report and the Law Department would approve it for form and legal sufficiency.

Section 7 includes in its list of prohibited uses, several uses that are not in Article 32. These include a Community Correction Center, Firearm Sales, Parole and Probation Field Office and Taxidermist Shop. These uses need to be removed from the bill or reworded so that they are defined by whatever use they would fall under in Article 32. Baltimore City Code, Art. 32, §13-202(c). A suggested amendment to remove these uses is attached to this bill report.

Section 8(a) states that a certain liquor license must be "approved as a conditional use by the Board." The Board of Municipal and Zoning Appeals does not approve liquor licenses. If the intent of this language is to allow a Class A Beer, Wine & Liquor License if approved by the Liquor Board, then the language should be modified to "as may qualify under applicable law for such license." If the intent is to require a conditional use for something that is already permitted of right in a C-3 or C-4, that may not be accomplished in a PUD because it effectuates a change in the text of Article 32. Baltimore City Code, Art. 32, §13-202(c). Certainly, an otherwise permitted use can be prohibited in a PUD, but it cannot be made to get conditional use approval if such approval is not required in the underlying zoning district.

Section 8(b) must be clarified because as written in prohibits a tavern with off-premises sales unless that tavern is the retail goods establishment in a grocery store described in Section 6(b). It is unclear how such grocery store with over 15,000 square feet would satisfy the requirement in Section 14-437(b) of Article 32 that requires more than half of the establishment's floor space be devoted to on-premises consumption and annually more than half of the average daily receipts are for the sale of alcoholic beverages for on-premises consumption. Baltimore City Code, Art. 32, §14-337(b). The Law Department recommends deleting the language that ties this use restriction to Section 6(b).

The Planning Report suggested an amendment to eliminate the entirety of Section 8, which would fix the issues in Sections 8(a) and 8(b). The Law Department would approve that amendment for form and legal sufficiency.

#### Tolling Provision

The Law Department notes that Section 15 should be removed from the bill as it may conflict with the rules on tolling time limits and stays set forth in Title 19 of Article 32 and the City's Building Code. Baltimore City Code, Art. 32, §§ 19-301(c), 19-302(d); Baltimore City Building, Fire and Related Codes, §128.6.1. An amendment to accomplish that purpose is attached to this bill report.

#### Procedural Requirements

Finally, certain procedural requirements apply to this bill beyond those discussed above because the enactment of a Planned Unit Development is deemed a "legislative authorization." Baltimore City Code, Art. 32, §5-501(2)(iii). This includes referral to certain agencies, including the Planning Commission. Baltimore City Code, Art. 32, §\$5-504, 5-506. Specifically, notice of the City Council hearing must be given by publication in a newspaper of general circulation in the City, by posting in a conspicuous place on the property and by first-class mail, on forms provided by the Zoning Administrator, to each person who appears on the tax records of the City as an owner of the property. Baltimore City Code, Art. 32, §5-601(b). The notice of the City Council hearing must include the date, time, place and purpose of the hearing, as well as the address of the property and the name of the applicant. Baltimore City Code, Art. 32, §5-601(c). The posted notices must be at least 3 feet by 4 feet in size, placed at a prominent location that is visible to passing pedestrians, and at least one sign must be visible from each of the property's street frontages. City Code, Art., §5-601(d). The published and mailed notices must be given at least 15 days before the hearing; the posted notice must be at least 30 days before the public hearing. Baltimore City Code, Art. 32, §5-601(e), (f).

The bill is the appropriate method to review the facts and make the determination as to whether the legal standards for PUD have been met. The Law Department can approve the amended bill for form and legal sufficiency if the required findings are made at the hearing, all procedural requirements are satisfied, and the amendments discussed herein, or other satisfactory amendments, are adopted.

Very truly yours,

Hilary Ruley

Chief Solicitor

cc: Andre M. Davis, City Solicitor

Karen Stokes, Director, Mayor's Office of Government Relations

Kyron Banks, Mayor's Legislative Liaison

Elena DiPietro, Chief Solicitor, General Counsel Division

Victor Tervala, Chief Solicitor

Ashlea Brown, Assistant Solicitor

Avery Aisenstark

### AMENDMENTS TO COUNCIL BILL 18-0270 (1st Reader Copy)

Proposed by: Law Dep't {To be offered to the Land Use and Transportation Committee}

#### Amendment No. 1

Delete lines 40 and 41 on page 3 and lines 1 through 11 on page 4.

#### Amendment No. 2

On page 3, delete lines 8, 9, 13 and 16.

#### Amendment No. 3

On page 4, delete lines 27 through 30.

## The Baltimore City Department of HOUSING & COMMUNITY DEVELOPMENT

#### **MEMORANDUM**

To: The Honorable President and Members of the Baltimore City Council

c/o Natawna Austin, Executive Secretary

From: Michael Braverman, Housing Commissioner

Date: August 24, 2018

Re: City Council Bill 18-0270 - Planned Unit Development - Designation - 5601 Eastern

Avenue

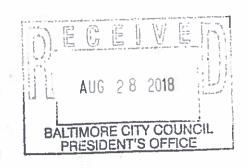
The Department of Housing and Community Development (HCD) has reviewed City Council Bill 18-0270, for the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

If enacted, this bill would repeal the existing Development Plan for 5601 Easter Avenue and replace it with a development plan that would include improvements on both 5601 and 5801 Eastern Avenue because the lots were consolidated. The development plan includes mixed-use commercial and residential development and includes limits on heights and square footage, which are consistent with the limits in the original development plan.

The Department of Housing and Community Development supports the passage of City Council Bill 18-0270.

MB:sd

cc: Ms. Karen Stokes, Mayor's Office of Government Relations Mr. Kyron Banks, Mayor's Office of Government Relations







#### **MEMORANDUM**

TO:

Honorable President and Members of the City Council

Attention: Natawna B. Austin, Executive Secretary

FROM:

William H. Cole, President and REC

DATE:

July 19, 2018

SUBJECT:

City Council Bill No. 18-0270

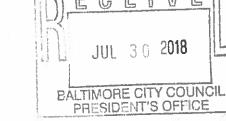
Planned Unit Development - Designation - 5601 Eastern Avenue

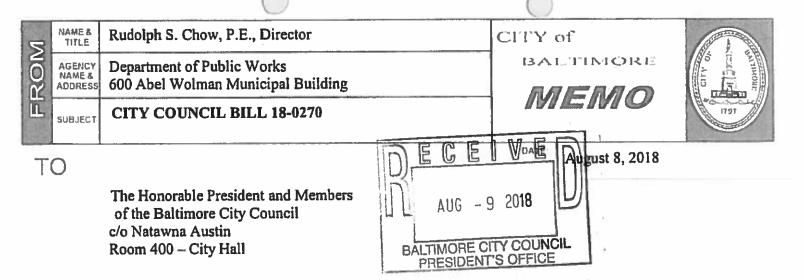
The Baltimore Development Corporation (BDC) has been asked to comment on City Council Bill No. 18-0270, a Bill for the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

This Bill will allow for the transformation of the former PEMCO industrial site into Yard 56, a \$100 million, mixed-use development featuring over two million square feet of residential, retail, hotel and office space. BDC acknowledges that through several years of extensive outreach, the developer has connected with the neighboring communities, and they strongly support this project.

BDC supports this proposed ordinance and respectfully requests that City Council Bill# 18-0270 be given favorable consideration by the City Council.

cc: Kyron Banks





I am herein reporting on City Council Bill 18-0270 introduced by Councilmember Cohen and Council President Young at the request of TRP-MCB 5601 Eastern, LLC.

The purpose of this Bill is to repeal the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approve a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

Ordinance 15-380 established the Business Planned Unit Development (PUD) for 5601 Eastern Avenue. The boundaries of this PUD are Eastern Avenue to the north, Bonsal Street to the east, I-95 to the south, and Umbra Street to the west. The PUD, which consists of approximately 20 acres, is located in the Pulaski Industrial Area of southeast Baltimore, adjacent to the neighborhoods of Bayview and Greektown. Heavy manufacturing occurred at the site for many years when the Pemco Corporation, and other corporations, manufactured glass and porcelain. The current owner is working with the Maryland Department of the Environment on mitigation.

The City's new zoning code, which went into effect on June 5, 2017, included new rules for PUDs that require repeal and replacement of PUDs for any major changes. The developer for this site is seeking major changes in the new proposed PUD, including: expanding the boundaries, removing a high-density development plan, modifying the development plan concept, and making changes to the use structure. The new development plan proposes to create a mixed-use commercial and residential development which would be built in phases with both high-density and low-density options.

City Council Bill 18-0270, if approved, would replace the existing Planned Unit with a new one that reflects changes previously approved in the Development Plan and final plan approvals from the Planning Commission, and would revise certain text provisions. Companion legislation, City Council Bill 18-0269, seeks to rezone the property from the I-2 Zoning District to the C-3 Zoning District.

The Department of Public Works' Plans Review Section will need to review and approve all Stormwater Management plans and Erosion and Sediment Control (ESD) plans for the development. The ESD plans for the portion of the project known as Yard 56 were approved in July 2018.

The Planning Commission considered City Council Bill 18-0270 at its August 2, 2018 meeting and recommended several amendments which are explained in the Planning Commission Staff Report. It is the understanding of this Department that the neighboring community associations were notified of this legislation.



Based on these considerations, the Department of Public Works has no objection to the passage of City Council Bill 18-0241 as proposed to be amended by the Planning Commission.

Sincerely,

S. Dale Thompson for R. Chow Rudolph S. Chow, P.E. Director

Director

RSC/KTO

#### TRANSMITTAL MEMO

Bernard C. "Jack" Young, President City Council

FROM: Peter Little, Executive Director

July 13, 2018

City Council Bill 18-0270

RE:



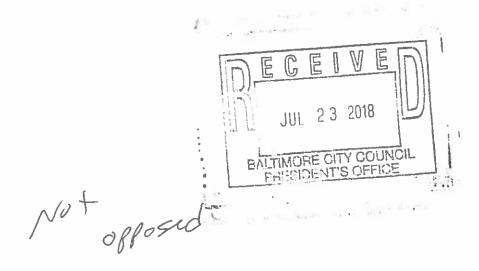
I am herein reporting on City Council Bill 18-0270 introduced by Councilmembers Cohen and President Young at the request of TMP-MCB 5601 Eastern, LLC.

The purpose of this bill is to approve certain amendments to the Planned Unit Development – Designation – 5601 Eastern Avenue.

The Development Plan for the 5601 Eastern Avenue Planned Unit Development (PUD) was originally approved by Ordinance 15-380. Master developer TRP-MCB 5601 Eastern, LLC wishes to amend the Development Plan, as previously approved, to add an adjoining property within the Planned Unit Development.

The Parking Authority of Baltimore City (PABC) reviewed the proposed legislation and determined there would be no impact to any parking programs for on-street parking activity and/or City-owned off-street parking facilities. The Baltimore City Parking Authority will continue to work with City agencies and developers to ensure that sufficient parking is provided without regard to specific lot lines, and, instead, in the aggregate for the entire PUD. Additionally, PABC will help ensure parking ratios as proscribed by Code are met, with the understanding that off-street parking may be further reduced by the Planning Commission in cases where shared parking may be appropriate.

Based on the above comments, PABC does not oppose the passage of City Council Bill 18-0270.





One South Calvert Street / Suite 1150 Baltimore, Maryland 21202 TEL 410 547 6900 FAX 410 547 6903

September 10, 2018

Alfred W Barry III Principal

The Honorable President and Members of the Baltimore City Council Room 409, City Hall 100 N. Holliday Street Baltimore, Maryland 21202

Re: City Council Bill 18-0270 - Planned Unit Development, 5601 Eastern Avenue

**Dear President and City Council Members:** 

On behalf of the Applicant, TRP-MCB 5601 Eastern, LLC, I would like to offer the following comments in support of the proposed Planned Unit Development (PUD) and offer comments on the suggested amendments offered by both Planning and Law. A companion Bill, 18-0269, that rezoned the 5601 property from I-MU to a C-3 zoning district was previously passed by the City Council on August 6, 2018 (Ordinance 18-172) fulfilling one of Law's requirements.

It is important to recognize that this proposed replacement PUD is the first to be considered by the Council since the adoption of Transform Baltimore and the applicant agrees that the new procedures and guidelines should be carefully followed but also recognize the spirit and intent of the original PUD approval. The City Council's original approval dates back to 2015 (Ordinance 15-380) following 18 months of community and City review. The proposed replacement PUD essentially maintains the physical plan approved by the Council and the subsequent Final Design approvals by the Planning Commission for which permits have been issued and demolition and grading are underway for Phase 1 of the development. The only significant changes come about from certain text changes related to certain restrictive aspects of the original PUD that interfered with the leasing for a new supermarket and the addition of the adjacent vacant property known as 5801 Eastern Avenue. Since Transform Baltimore does not allow simple amendments to cure these types of changes, the replacement Bill requires the PUD to conform the new PUD language to the new Code.

Before discussing the specific amendments and the need for the required Findings of Fact, I want to summarize the overall development plan and emphasize its importance to southeast Baltimore. The original PUD was for a mixed use development on the twenty acre former PEMCO industrial property that had been abandoned for over twenty years and was a prominent eyesore and nuisance across from the Hopkins Bayview campus and adjacent to the Greektown and Bayview communities. A small portion of the PUD is located directly to the





south of a vacant service station at 5801 Eastern Avenue. MCB 5801 Eastern Avenue LLC, a wholly-owned subsidiary of the Applicant, is currently under contract to purchase the 5801 Eastern Avenue property. The Applicant desires that upon acquisition, the 5801 Eastern Avenue property be included in the PUD. In the event that the 5801 property is not acquired by the Applicant, the current owners have requested that the property not be included in the PUD.

Following the 2015 approval, the developer obtained environmental approvals in 2017 from both the Maryland Department of Environment and the Environmental Protection Agency. The Planning Commission also approved Final Design approvals for Phase 1 of the project for the Eastern portion of the site that includes over 85,000 square feet of retail uses anchored by a 34,000 square foot LA Fitness operation a 20,000 square foot Streets Market and Café and a 100,000 square foot medical office building. Demolition of the former PEMCO buildings has been completed, site grading and environmental remediation is underway at a total projected cost of \$18.5 million. The first phase buildings represent a \$77 million dollar private investment and are anticipated to open in in late 2019 and 2020.

Phase 2 is being planned to include office, retail, hospitality and residential. The proposed Phase 2 development plan is in conformance with the original PUD vision and will require Planning Commission Final Design approvals. The property at 5801 Eastern will be combined with a portion of the original 5601 property and is currently under review by Planning for a new gasoline station and convenience store. In all, the entire PUD will ultimately total over \$150 million dollars of private investment.

I also want to add that following the 2015 approval, the developer has maintained regular contact with the various neighborhood associations that supported the original PUD, including the Greater Greektown Neighborhood Alliance, The Bayview Community Association, the Bayview Business Association, the Southeast Community Development Corporation, Johns Hopkins Bayview and the Greektown Community Development Corporation.

With that as background, let me address the conformance with the conditional use standards, the required Findings of Fact and Exceptions, and the various amendments to be considered by the Council.

- Conditional Use Standards (Section 5-406 and Article 13, subtitle 2)
   Planning's report found that the proposal met the conditional use standards required by
   the Code however Law suggests that their reasons may not be sufficient for the Council.
   Accordingly, Attachment A is provided that offers specific support for the Council to
   consider.
- 2. Findings of Fact and Exceptions (Article 13- 203 and 204) Planning's report again addresses this in its entirety, recognizing that the previous PUD approval and this replacement are essentially for the same development and under the same standards of approval. In addition, it is important that the previous approvals for density, height and signage be retained and not be repealed through any inadvertent

	*:	*:

action or amendment. Attachment B is provided that also offers specific findings for the Council to consider.

#### 3. Amendments

There are amendments suggested by Planning and Law as well as the Applicant. Most, if not all, of Planning's suggestions have been accepted by Law as well as the Applicant. For consistency, Attachment C is provided that consolidates all of the proposed amendments as one exhibit for the Council to consider.

In summary, the Applicant urges the Committee to support City Council Bill 2018-0270 at its hearing on September 12<sup>th</sup> so that it can be approved by the City Council on September 17<sup>th</sup>.

Sincerely,

Alfred W. Barry III

on behalf of the Applicant

cc: David Bramble

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ATTACHMENT A - September 10, 2018

CITY COUNCIL BILL 18-0270 - PLANNED UNIT DEVELOPMENT, 5601 and 5801 EASTERN AVENUE

CONDITIONAL USE STANDARDS (Article 13 Subtitle 2, 5-406, 13-203(a,b)

- 1. The use is compatible with the surrounding neighborhood. The subject property was formerly a long abandoned industrial use and unable to be sold as such due to the environmental cleanup required. The property is adjacent to two primarily residential neighborhoods, a primary artery predominately with commercial uses and across from the Johns Hopkins Bayview Medical campus. The development plan for a pedestrian oriented mixed use development combines each of these land uses as a complimentary overall development and has received unanimous community and institutional support.
- 2. The use furthers the purpose of the proposed classification. The combination of retail, office and residential uses could not be achieved under the property's original industrial zoning and the City Council subsequently rezoned the property in 2015 to a more appropriate commercial zone that was mistakenly omitted under the Transform Comprehensive rezoning. A corrective Bill was adopted by the City Council on August 6, 2018. The uses within the PUD are all consistent with the underlying zoning and therefore furthers the purpose of the classification.
- 3. The PUD master plan ensures that there will be no discordance with existing uses. This has previously been accepted as such by the Planning Commission's through review of the plan, its subsequent final design approvals for the initial plans as well as the overall community review and acceptance
- 4. The establishment of the PUD will not be detrimental to the public health and welfare. The redevelopment, through a \$18 million environmental remediation removes a long-standing blight and neighborhood nuisance.
- The use is not precluded by any other law including an Urban Renewal Plan.The property is not in any Urban Renewal Plan or other City designated district.
- 6. The authorization is in the public interest.
  The stated environmental clean- up and the return of the property to an active use with over \$150 million dollars of investment will complement the two adjacent residential neighborhoods and the Johns Hopkins Bayview campus with its 5,000 employees.
- 7. The authorization would be in harmony with the intent of the Zoning Code. The concept of a Planned Unit Development was an innovative feature of the 1971 Zoning Code to foster innovative planning and design treatments of entire large sites such as this property. Fortunately, Transform continued that feature and this replacement PUD is consistent with the intent of its original 2015 approval and Transform Baltimore.
- 8. The PUD is in general conformance with all elements of the Comprehensive Master Plan as well as the nature of existing and contemplated development in the vicinity.

  There are several trends that this PUD is consistent with: the continued revitalization of

- the Greektown and Bayview communities, and the projected growth of the Johns Hopkins Bayview campus.
- 9. The PUD is compatible with the natural features of the property. The site plan was designed to take advantage of the significant change in topography from Eastern Avenue to the I-95 boundary and the existence of the prior landfill established by the prior owner. A significant buffer on the western edge of the property adjacent to the Greektown homes is being preserved.
- 10. The physical characteristics will not adversely affect future development. The plan has established both development restrictions on heights and vehicular access to encourage compatible development and pedestrian connections to the immediate neighborhoods and institutions.
- 11. The PUD will provide the same protection with respect to fire and health hazards.

  The plans have been approved by both the City Fire and Transportation Departments.
- 12. The PUD will feature innovative design features not allowed under the existing zoning. The previous PUD established appropriate height and signage standards for redevelopment that were permitted under the previous zoning but not under Transform.
- 13. The PUD is adjacent to an existing warehouse and distribution center and will have no impact on their operation. The industrial use has access to a separate street (Dundalk Avenue) and the owner is cooperating with the PUID developer on grading issues between the properties

### ATTACHMENT B - September 10, 2018

CITY COUNCIL BILL 18-270 - PLANNED UNIT DEVELOPMENT, 5601 and 5801 EASTERN AVENUE

### FINDINGS OF FACT (13-203 (A and B))

- The use is compatible with the surrounding neighborhood.
   The proposed \$150 million redevelopment will transform a long-abandoned industrial property that was a blight to its immediate neighbors into a vibrant mixed use community center providing community services and jobs.
- 2. The use furthers the purpose of the proposed classification. The City Council recently approved the rezoning of the property from industrial to commercial (Ord 18-172) recognizing the inappropriateness of the industrial classification. The proposed Master Plan in the PUD incorporates uses that are all listed as permitted or conditional uses in the commercial classification.
- 3. The PUD Master Plan developed under 13-304 ensures there is no discordance within existing uses.
  The exhibits included in the PUD have been carefully reviewed and approved by the City's Site Plan Review Committee. This interagency committee is comprised of appropriate City agencies such as DOT, DPW and Fire. The applicant is working with DOT on a comprehensive traffic mitigation plan for Eastern Avenue that involves signal and intersection upgrades.

### **EXCEPTIONS (13-204 (A-D)**

Three exceptions are requested from the existing Transform Baltimore Code. These were exceptions that were included in the original PUD approval and permitted in the former underlying Commercial zoning. As noted by Law, the Council must take into account the considerations for each exception listed below.

### Heights

The previous PUD set up zones for future high density development ranging between 88 feet to 140 feet as well as established a 45 foot buffer along the western portion of the site. In the C-3 zoning district, heights above 60 feet to 100 feet are required to obtain conditional use approval and heights above 100 feet would be required to obtain a variance. These heights were approved following a rigorous review by the Planning Department's Urban Design and Architectural Advisory Panel that considered the overall plan for a high-quality pedestrian development that took into considerations the topography of the site and the need to restrict the taller buildings further from the adjacent Greektown neighborhood. Each of the nine considerations in 13-204 (A) were considered by the Planning Commission's recommendation for approval. Examples of the substantial benefits to the City required in 13-204 (D) include:

- 1. Use of sustainable design and architecture
- 2. Enhanced design characteristics for the mixed-use development

- 3. Community amenities including enhanced pedestrian spaces
- 4. Additional public improvements along Eastern Avenue and new traffic control devices

### Signage

The prior PUD included a subsequent Planning Commission approval on December 12, 2017 for a comprehensive sign package consistent with the previous Zoning Code and PUD. Planning and the applicant wish to retain these approvals and incorporate them into the PUD approvals with future Planning Commission approval. Law is suggesting that the sections in the PUD be removed due to a conflict with the new sign regulations in Transform. If the City Council must make specific findings that the sign guidelines are considered an exception to the District regulations. These findings are listed below:

- 1. The comprehensive sign program will enhance the overall development plan
- 2. The program will enhance the City's economic development program
- 3. The sign program has been designed as an integral part of the design plans
- 4. The sign program will feature attractive pedestrian signage
- 5. The sign program will not cause any adverse impact on neighboring properties
- 6. The sign program will not negatively impact the value or enjoyment of surrounding properties, or the provision of municipal services or traffic flow
- 7. The sign program is compatible with the City's land Use policies
- 8. The sign program provides substantial public benefits as required by the Code
- 9. The sign program will allow signs that are compatible with commercial and residential uses in the underlying zoning district and the zoning districts of adjacent properties

### **Alcoholic Beverage Sales**

The prior PUD contained very proscribed conditions related to alcohol licenses for which Planning is recommending removal (Section 8). The remaining provision as a condition in Section 6(b) for alcohol sales within a grocery store needs to be amended so as to not conflict with State or local law. The original purpose of the condition was to ensure that a stand-alone off premise retail sales establishment would not be permitted but that an existing tavern Class B license owned by the applicant could be used to compliment the future grocery store as an accessory use. Nevertheless, the required conditional use approval by City Council for alcohol sales in the underlying C-3 zoning district needs to be satisfied by the Council by adopting the following Findings of Fact required under 5-406 (A and B):

- The establishment of the license will require the approval of the Liquor Board and their approval will be for the operation of a first class license that compliments the \$150 million dollar mixed use development
- 2. The new license will not be precluded by any other law
- 3. The new license will not be contrary to the public interest
- 4. The authorization will be in harmony with the purpose and intent of the Code

In coming to these findings, the City Council has considered the following;

- 1. The large nature of the 20+ acre site and the relative isolation of the license from adjacent neighborhoods.
- 2. The planned access improvements that restrict vehicular traffic to Eastern Avenue
- 3. The nature of the surrounding area and the lack of impact of the proposed License.
- 4. The large distance of the use from dwellings, churches, schools and other places of public gathering
- 5. The accessibility of emergency vehicles as evidenced by the Fire Department's approval

### CITY COUNCIL BILL 18-0270 - September 10, 2018

### SUMMARY OF AMENDMENTS (First Reader Copy)

### BY PLANNING

- 1. Page 1, lines 15-19 strike "that is to be added to...and final plan approvals from the Planning Commission, and to revise certain text provisions"
- 2. Page 2, Section 3 replace all exhibits C-1.0 through C-7.0 dated June 20, 2018 with all new exhibits C-1.0-C-7.0, dated July 12, 2018
- 3. Page 2, Section 3 to add new exhibit "Exhibit C-8.0, Design Guidelines dated July 12, 2018 after line 22
- 4. Page 2, Section 6 (a) to read "Uses allowed in the Planned Unit Development are those uses permitted under Title 10-205 and Table 10-301. In addition, the two following conditional uses are allowed: Retail Goods Establishment (With Alcoholic Beverages Sales) and Gas Station "
- Page 2, Section 6 (b) to read "1 Retail Goods Establishment (With Alcoholic Beverage sales0 when within a full service grocery store whose net leasable area exceeds 15,000 square feet"
- 6. Page 2, Section 6 Strike "(c) 1 gas station as approved under the Final Development Plan at 5801 Eastern Avenue."
- 7. Page 3 Strike Section 8 in its entirety and renumber sections
- 8. Page 4, Section 11 strike lines 4-8, (b) A maximum of three monument...facing 1-95 will be permitted"
- Page 4, Section 13 to add language on line 18 after "Ordinance." "All Final Design
  Approvals previously accepted in the existing PUD established in 2015 are accepted
  under this PUD, subject to other agency comments."

### BY LAW

- 1. Page 3 Delete lines 40-41 and 1-11 on Page 4 related to signage
- 2. Page 3 Delete lines 8,9,13 and 16 related to uses
- 3. Page 4 Delete lines 27-30 related to tolling

### BY THE APPLICANT

- 1. Page 1, Line 2 Add "and 5801 Eastern Avenue" after "5601 Eastern Avenue"
- 2. Page 1, Line 5 Add "and 5801 Eastern Avenue" after "Avenue"
- 3. Page 1, Line 15 Replace "the applicant" with " An affiliate of the applicant, MCB 5801 Eastern LLC"
- 4. Page 2, Lines 36-37 Strike in its entirety and renumber sections
- 5. Page 4, Add new Section 14 as follows and renumber Sections "AND BE IT FURTHER ORDAINED, That if MCB 5801 Eastern LLC does not close on the acquisition of 5801

Eastern Avenue, then that property shall not be deemed part of, or subject to the provisions of the Planned Unit Development."

### **BY TRANSPORTATION**

1. DOT will be submitting an amendment pertaining to the Traffic Mitigation requirements

### Coates, Jennifer

From:

Lacour, Valorie

Sent:

Friday, September 14, 2018 5:58 PM

To:

Banks, Kyron; Coates, Jennifer; Taylor, Josh

Cc:

Ray, Nancy; Framm, David

Subject:

RE: Bill 18-0270

Nancy:

I hope I don't confuse the issue further:

A Developer's Agreement (DA) is the legal agreement between the City and Developer and is required for all work in the right-of-way by the developer. In this case, the developer will be required to include the work described in the amendments – signal modification at Eastern Avenue and Anglesea and Eastern and Bonsal.

DOT reviews and approves the work through the Developer's Agreement. The engineering details and specifications for the amendments are required to be shown on the Developer's Agreement. DOT has the final approval authority for the work described in the amendment.

The Developer has made its initial Developer's Agreement submission for 5601 Eastern Avenue. The Developer's Agreement Number is 1593. If you prefer to reference the Actual Developer's Agreement in the Legislation I think that would be ok. I have added David Framm to this email for his concurrence.

I will be in my office Monday morning at 9AM to clarify any additional information.

Valorie LaCour, RLA, LEED AP Strategic Initiatives

417 East Fayette Street, 5th Floor Baltimore, MD 21202 443-984-4092 Cell: 443-202-5446

Valorie.LaCour@Baltimorecity.gov





Connect with the Department of Transportation!

Twitter: @bmorecityDOT Facebook: BaltimoreCityDOT

Weather Alert – In the event that Baltimore City schools are closed system-wide, all meetings (a.m. and p.m.) of the Baltimore City Department of Transportation Planning Division will be canceled for that day, if the school system closes during the day, any meetings scheduled for the remainder of the day or evening are canceled. Delays in the opening of the school system do not impact meeting with the Transportation Planning Division or their scheduled time.



### CITY OF BALTIMORE

CATHERINE E PUGH, Mayor



### DEPARTMENT OF TRANSPORTATION

Michelle Pourciau, Director 417 E. Fayette Street, 5th Floor Baltimore, Maryland 21202

August 31, 2018

Traffic Mitigation Report for: 5601 Eastern Avenue Planned Unit Development (PUD)

### INTRODUCTION

Traffic Impacts were reviewed for the Planned Unit Development (PUD) proposed at 5601 Eastern Avenue. The site is located in the Pulaski industrial area which is adjacent to the Greektown and Bayview neighborhoods of southeast Baltimore. Figure 1 is the location map. Appendix A contains the 5601 Eastern Avenue Redevelopment Plans C-1.0 through C-7.0. Eastern Avenue is an arterial roadway designated as a local truck route on the Baltimore City Truck Map.



Figure: ILocation Map

The proposed PUD has a maximum gross square footage for all buildings and uses, excluding parking and circulation for the 2,000,000 square feet as follows.

184,000 square feet for retail 376,000 square feet for office 350,000 square feet for hotel 1,350 residential units



### B. Trip Generation Methodology

Trip generation estimates were based primarily on ITE methodology. The trip generation is a compilation of data collected from numerous sources. In the ITE *Trip Generation*, 7th Edition, data are combined from thousands of trip generation studies. This information is by no means all inclusive; however, it represents the best information available at this time.

DOT concluded that the PUD had a total daily automobile trip generation of 9,900 for the total maximum density of the PUD. Discounts and credits were applied for local bus, non-motorized (walking/cycling) and pass-by discount reducing the total trips generated to net daily trips 6,800.

### C. MITIGATION

The proposed site trips forecasted for the maximum density allowed in the PUD are based on the best data available. The actual trips from the site may vary depending on final program build out and future transportation options. In conjunction with the proposed access points of the site, the developer is making improvements to the roadway network adjacent to the site including the traffic signal at Bayview Boulevard. However, in order to provide adequate mitigation for the forecasted new daily trips generated, DOT has negotiated the following additional improvements for multimodal traffic management.

- The Design, engineering and installation of traffic signal modifications including any and all
  necessary markings, roadway improvements/repairs, and signage on Eastern Avenue at Anglesea
  Street. The Anglesea Street signal improvements provide for the signal at Baltimore City Fire
  Department Station at this location.
- 2. The Design, engineering and installation of traffic signal modifications including any and all necessary markings, roadway improvements/repairs, and signage on Eastern Avenue at Bonsal Street.

The above traffic mitigation required by DOT will not only provide additional access improvements to the site but also traffic management to the surrounding network.



### Traffic Analysis Glossary:

Access Point: An intersection, driveway, or opening on a public street providing entry to a private development or property.

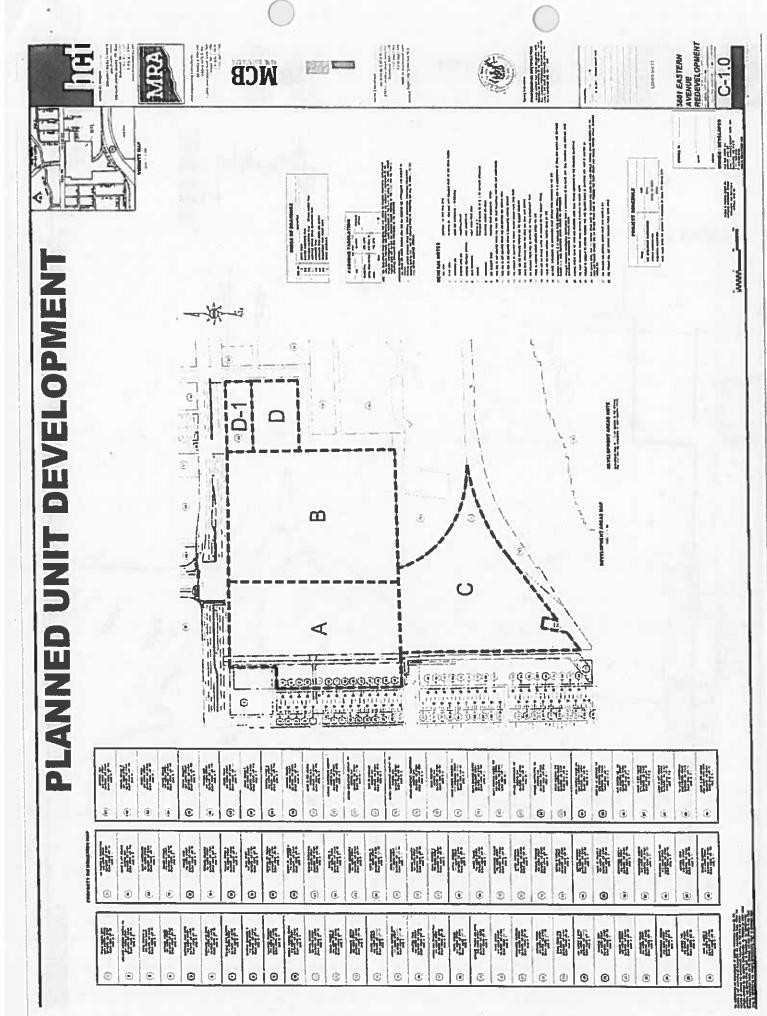
Adjacent Street Traffic: All traffic with direct access to a development site

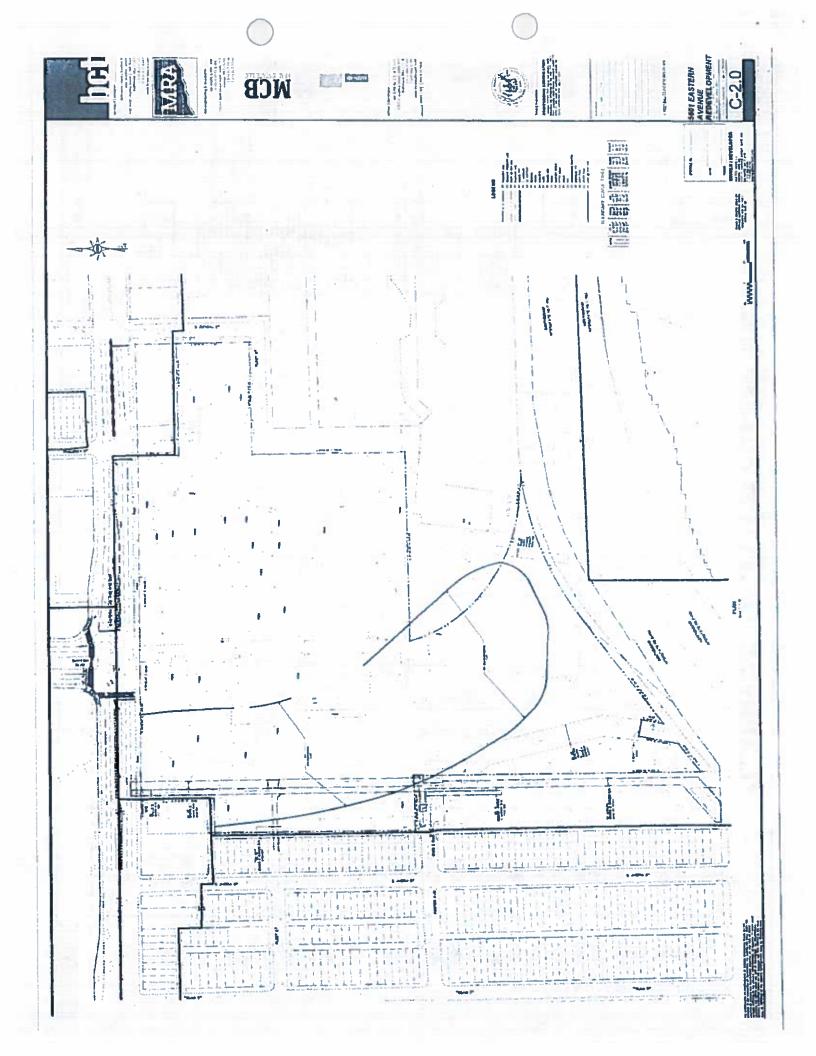
Arterial: A signalized street that primarily serves through traffic and that secondarily provides access to abutting properties, with signal spacing of 2.0 miles or less.

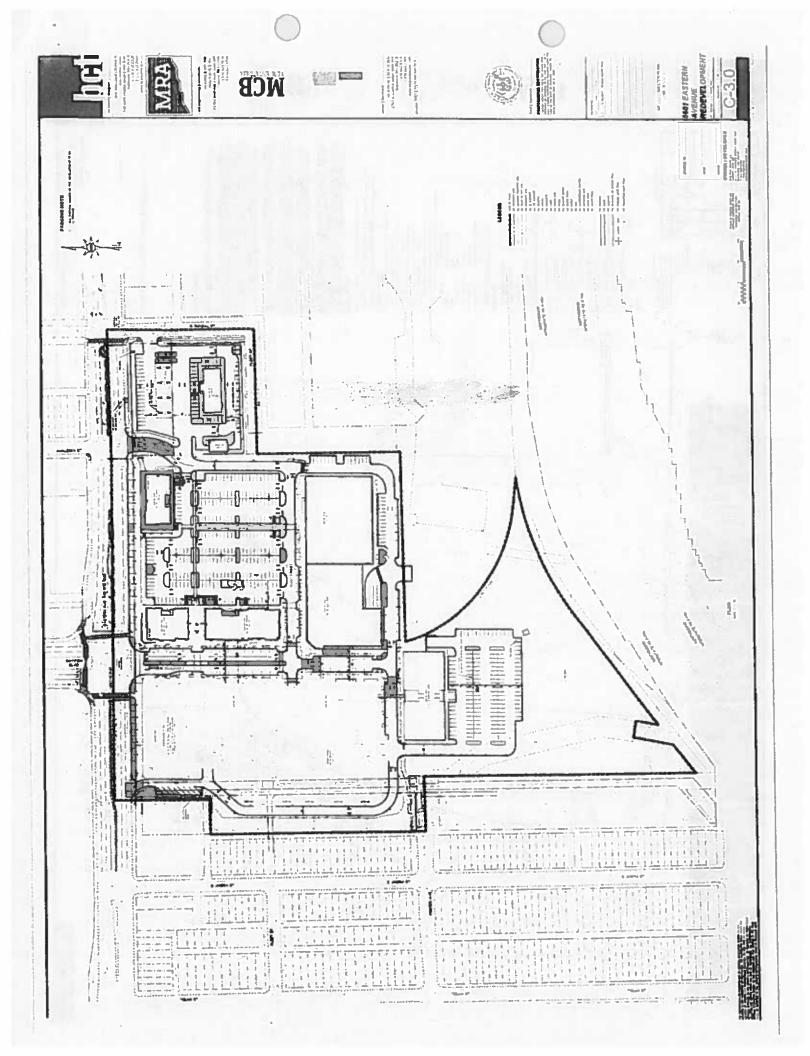
Multimodel: A transportation facility for different types of users, modes or vehicles.

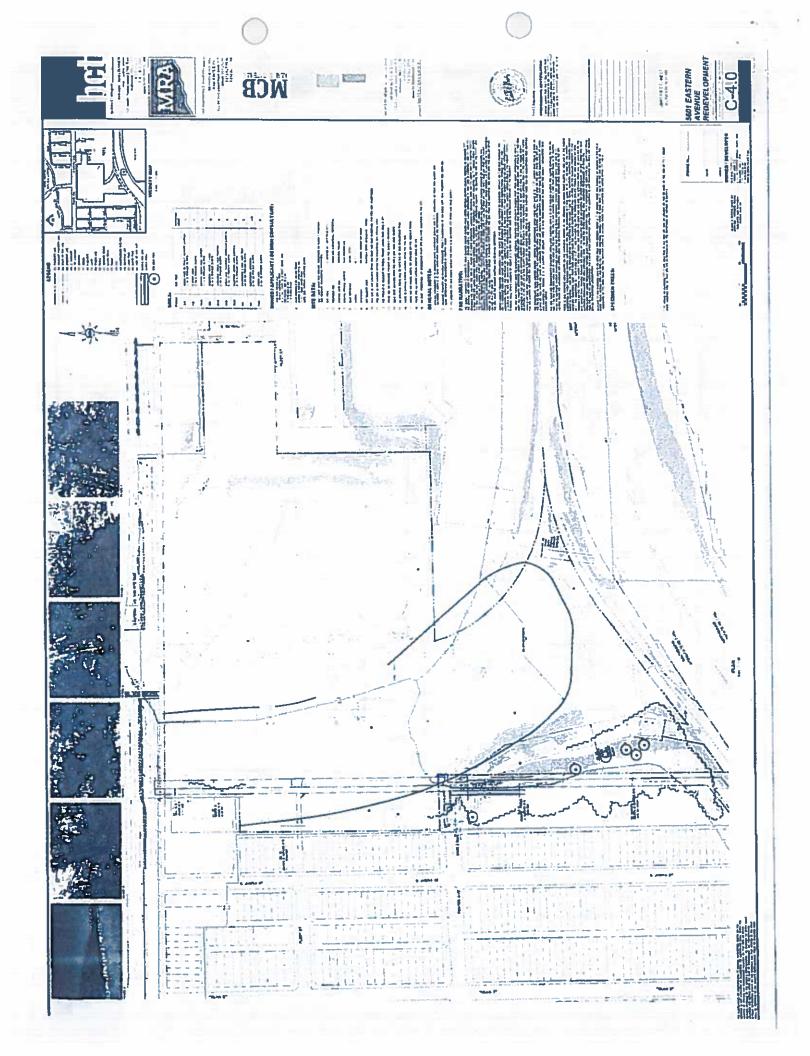
Pass-by Trip: An intermediate stop on the way from an origin to a primary trip destination without a route diversion. Pass-by trips are attracted from traffic passing the site on an adjacent street or roadway that offers direct access to the development.

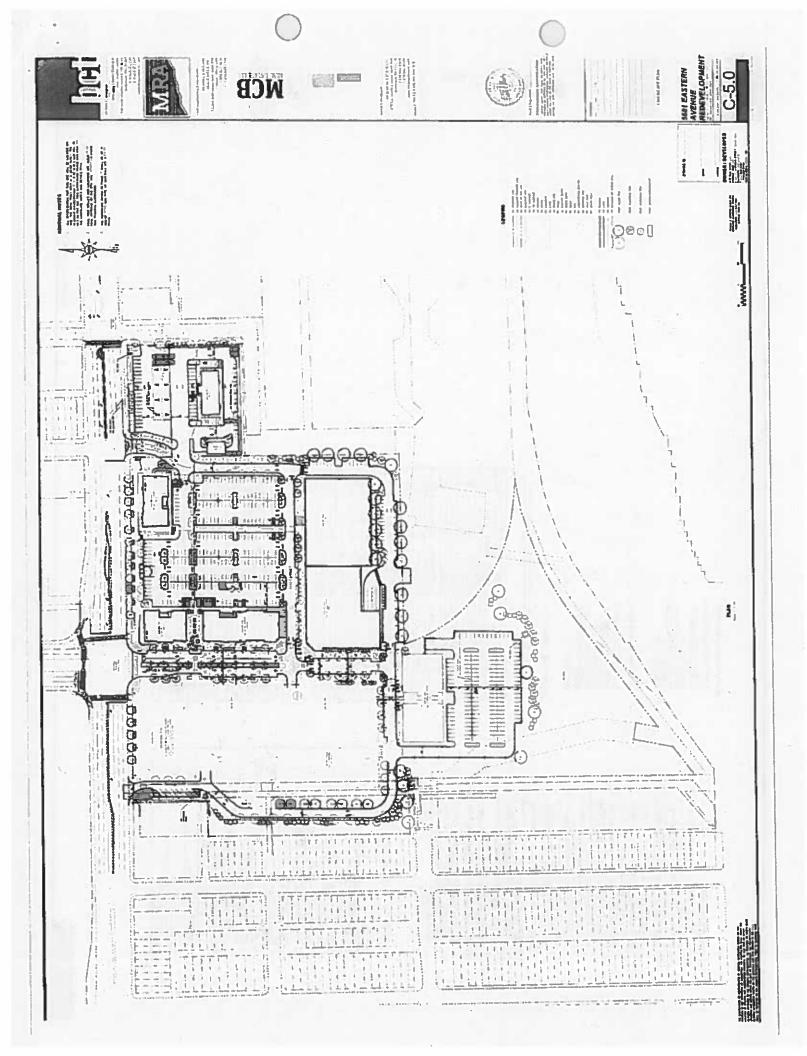
# APPENDIX A 5601 Eastern Avenue Redevelopment Plans C-1.0 through C-7.0











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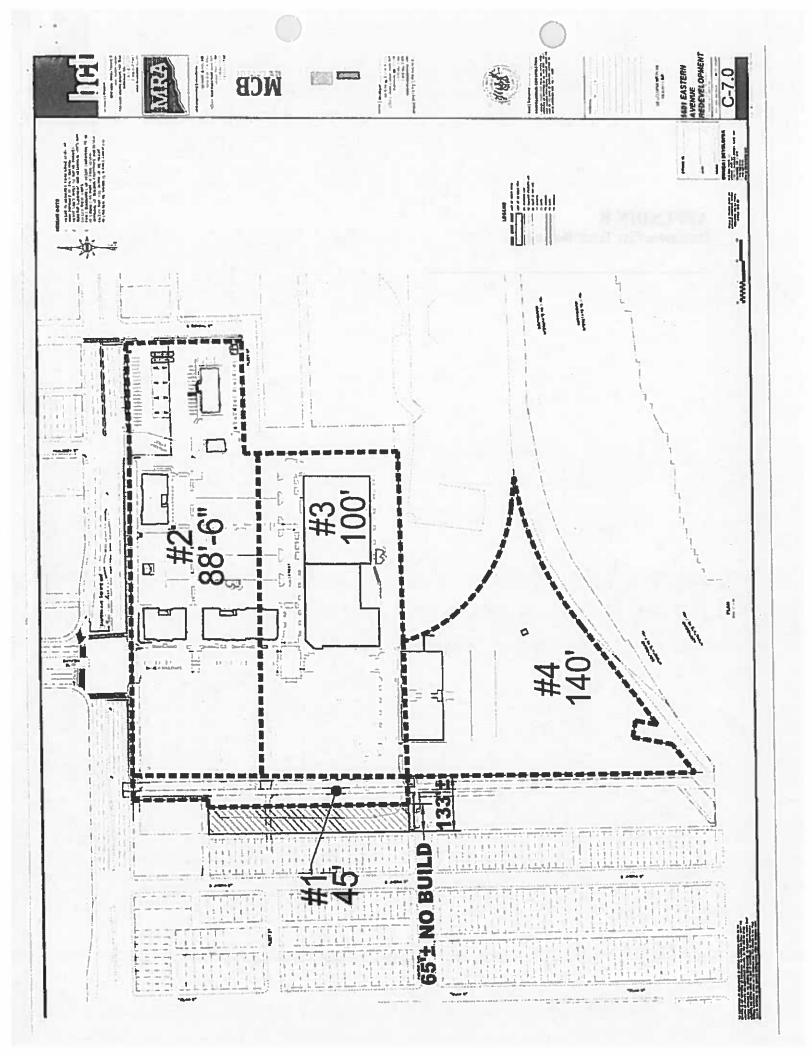
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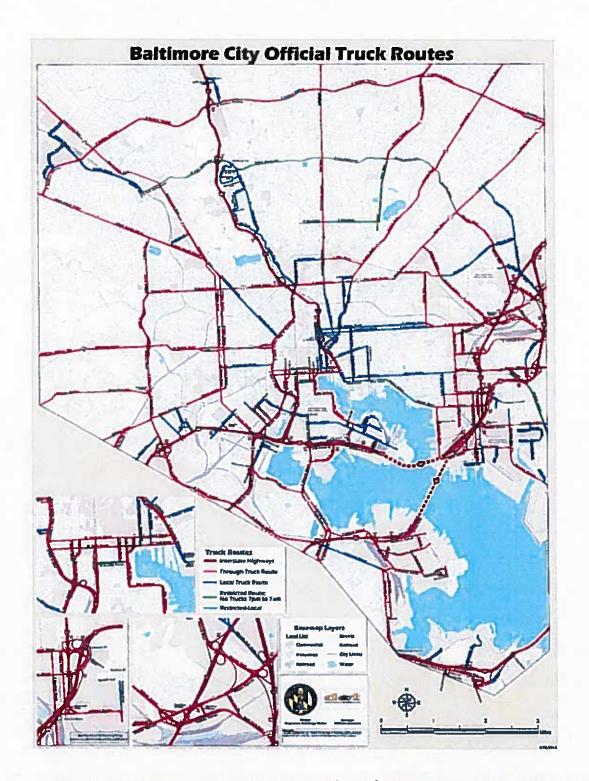
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# APPENDIX B Baltimore City Truck Route Map



Page 13

# **City of Baltimore**

City Council
City Hall, Room 408
100 North Holliday Street
Baltimore, Maryland
21202

### **Meeting Minutes - Final**

## **Land Use and Transportation Committee**

Wednesday, September 12, 2018

1:10 PM

Du Burns Council Chamber, 4th floor, City Hall

18-0270

**CALL TO ORDER** 

INTRODUCTIONS

**ATTENDANCE** 

Present 7 - Member Edward Reisinger, Member Sharon Green Middleton, Member Mary Pat Clarke, Member Eric T. Costello, Member Ryan Dorsey, Member Leon F. Pinkett III, and Member Robert Stokes Sr.

### ITEMS SCHEDULED FOR PUBLIC HEARING

18-0270

Planned Unit Development - Designation - 5601 Eastern Avenue

For the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

Sponsors: Zeke Cohen, President Young

A motion was made by Member Clarke, seconded by Member Stokes, Sr., that this bill be recommended favorably with amendments. The motion carried by the following vote:

Yes: 7 - Member Reisinger, Member Middleton, Member Clarke, Member Costello, Member Dorsey, Member Pinkett III, and Member Stokes Sr.

### **ADJOURNMENT**

### CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



### OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fax: 410-545-7596 email: larry.greene@baltimorecity.gov

### **HEARING NOTES**

Bill: 18-0270

Planned Unit Development - Designation - 5601 Eastern Avenue	
Committee: Land Use and Transportation Chaired By: Councilmember Edward Reisinger	_
Hearing Date: September 12, 2018  Time (Beginning): 1:20 PM  Time (Ending): 2:30 PM  Location: Clarence "Du" Burns Chamber  Total Attendance: ~30  Committee Members in Attendance: Reisinger, Edward, Chairman Middleton, Sharon, Vice Chair Clarke, Mary Pat Costello, Eric Dorsey, Ryan Pinkett, Leon Stokes, Robert	
Bill Synopsis in the file?	

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### Major Speakers

(This is not an attendance record.)

- Ms. Tamara Woods, Department of Planning
- Mr. Josh Taylor, Department of Transportation
- Ms. Valeriie LaCour, Department of Transportation
- Mr. Derek Baumgardner, Board of Municipal Zoning Appeals
- Ms. Hilary Ruley, Department of Law
- Ms. Sharon DaBoin, Department of Housing and Community Development
- Ms. Laura Bianca Pruitt, Parking Authority of Baltimore City
- Ms. Sally Costello, Baltimore Development Corporation
- Ms. Kristen Oldendorf, Department of Public Works
- Mr. Al Barry, representative for the applicant

### Major Issues Discussed

- 1. Councilman Reisinger introduced committee members and read the bill's title and purpose. He also provided general information about the development project and its benefits for the City.
- 2. Ms. Tamara Woods presented the Planning Commission's recommendations and provided information from the Department of Planning's staff report. Committee staff gave committee members a copy of the Planning Commission's report which explained findings of facts for the Planned Unit Development. Ms. Woods provided background information about the property. The site was a vacant brownfield site. Commercial and retail development is being planned for the site. Ms. Woods also explained the amendments being recommended by the Planning Commission.
- 3. Councilwoman Clarke asked about the addition of two new uses. Tamara Woods explained that the property at 5801, which is being added to the site, would be split zoned (C3/C4).
- 4. Councilwoman Middleton made a statement indicating that she will continue to monitor how equitably the Planning Department treats zoning requests for retail goods establishment for alcoholic beverage sales (particularly when the use is combined with a grocery store) throughout Baltimore.
- 5. Ms. Ruley presented amendments for the Law Department. She explained legal requirements for exceptions, conditions, findings and amendments.
- 6. Agency reports were read. Agency representatives testified in support of their respective agency's position on the bill. The Department of Transportation offered amendments.
- 7. Mr. Al Barry provided general information about the development project for the site and answered general questions. He stated that an estimated \$70 millions dollars has been invested in the development project. He also indicated that the project would be completed in phases. He explained that certain zoning code text amendments were needed for the existing planned unit development PUD. For the major changes being requested, the new zoning code (Article 32) required a repeal and replacement of the existing (PUD). The committee discussed the applicant's signage request.
- 8. Councilwoman Clarke stated that language in Article 32 relating to Planned Unit Developments may need to be reviewed.

- 9. Ms. LaCour presented an updated report from the Department of Transportation that included amendments and supporting information.
- 10. The committee discussed the amendments, exceptions, conditions, and findings for the bill.
- 11. The committee approved finding of facts and amendments for the bill.
- 12. The committee voted to recommend the bill favorable with amendments.
- 13. The hearing was adjourned.

<b>Further</b>	Study
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Was further study requested? If yes, describe.

	Yes	$\boxtimes$	No
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### **Committee Vote:**

Reisinger, Edward, Chairman	Yea
Middleton, Sharon, Vice Chair	Ye
Clarke, Mary Pat	Ye
Costello, Eric	
Dorsey, Ryan	
Pinkett, Leon	
Stokes, Robert:	
·	

Jennifer L. Coates, Committee Staff

cc: Bill File

OCS Chrono File

Date: September 13, 2018



# CITY OF BALTIMORE CITY COUNCIL HEARING ATTENDANCE RECORD

Committee: Land L	Committee: Land Use and Transportation				Chairperson: Edward	<b>Edward Reisinger</b>	ger	
Subject: Ordinance - Plan	- Planned Unit Develo	pment	Subject: Ordinance - Planned Unit Development - Designation - 5601 Eastern Avenuen Avenue	ce: Clar venuen A	Du" Burns Chambe	CC Bill	CC Bill Number: 18-0270	3-0270
			PLEASE PRINT				WHAT IS YOUR POSITION ON THIS BILL?	(*) LOBBYIST: ARE YOU REGISTERED IN THE CITY
IF YOU	WANTTO	TE	TESTIFY PLEASE	C	HECK HERE	<u> </u>	INST	
FIRST NAME	LAST NAME	ST.#	ADDRESS/ORGANIZATION NAME	ZIP	EMAIL ADDRESS	TEST	FOR AGAII	YES
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BOARD. REGISTRATION LEGISLATIVE REFEREN	N IS A SIMPLE PROCESS. ICE, 626 CITY HALL, BALT	FOR INFO	BOARD. REGISTRATION IS A SIMPLE PROCESS. FOR INFORMATION AND FORMS, CALL OR WRITE: BALLEGISLATIVE REFERENCE, 626 CITY HALL, BALTIMORE, MD 21202. TEL: 410-396-4730: FAX: 410-396-8483.	/RITE: BAI 0-396-8483	BOARD. REGISTRATION IS A SIMPLE PROCESS. FOR INFORMATION AND FORMS, CALL OR WRITE: BALTIMORE CITY BOARD OF ETHICS, C/O DEPARTMENT OF LEGISLATIVE REFERENCE, 626 CITY HALL, BALTIMORE, MD 21202. TEL: 410-396-4730; FAX: 410-396-8483.	)EPARTM	ENT OF	ICS

Page No.

# **City of Baltimore**

City Council City Hall, Room 408 100 North Holliday Street Baltimore, Maryland 21202

# Meeting Agenda - Final

# **Land Use and Transportation Committee**

Wednesday, September 12, 2018

1:10 PM

Du Burns Council Chamber, 4th floor, City Hall

18-0270

**CALL TO ORDER** 

INTRODUCTIONS

**ATTENDANCE** 

ITEMS SCHEDULED FOR PUBLIC HEARING

18-0270

Planned Unit Development - Designation - 5601 Eastern Avenue

For the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the

5601 Eastern Avenue Planned Unit Development.

Sponsors:

Zeke Cohen, President Young

**ADJOURNMENT** 

THIS MEETING IS OPEN TO THE PUBLIC



# BALTIMORE CITY COUNCIL LAND USE AND TRANSPORTATION COMMITTEE

# **Mission Statement**

On behalf of the Citizens of Baltimore City, the mission of the Land Use and Transportation Committee is to review and support responsible development and zoning initiatives to ensure compatibility with the aim of improving the quality of life for the diverse population of Baltimore City.

# The Honorable Edward Reisinger Chairperson

# **PUBLIC HEARING**

Wednesday, September 12, 2018 1:10 PM Clarence "Du" Burns Council Chambers

City Council Bill # 18-0270

Planned Unit Development - Designation - 5601 Eastern Avenue

# CITY COUNCIL COMMITTEES

# **BUDGET AND APPROPRIATIONS**

Eric Costello – Chair Leon Pinkett – Vice Chair Bill Henry Sharon Green Middleton Brandon M. Scott Isaac "Yitzy" Schleifer Shannon Sneed Staff: Marquerite Currin

#### **EDUCATION AND YOUTH**

Zeke Cohen – Chair Mary Pat Clarke – Vice Chair John Bullock Kristerfer Burnett Ryan Dorsey Staff: Matthew Peters

# **EXECUTIVE APPOINTMENTS**

Robert Stokes – Chair Kristerfer Burnett– Vice Chair Mary Pat Clarke Zeke Cohen Isaac "Yitzy" Schleifer Staff: Marguerite Currin

# **HOUSING AND URBAN AFFAIRS**

John Bullock – Chair Isaac "Yitzy" Schleifer – Vice Chair Kristerfer Burnett Bill Henry Shannon Sneed Zeke Cohen Ryan Dorsey Staff: Richard Krummerich

# JUDICIARY AND LEGISLATIVE INVESTIGATIONS

Eric Costello – Chair
Mary Pat Clarke – Vice Chair
John Bullock
Leon Pinkett
Edward Reisinger
Brandon Scott
Robert Stokes
Staff: Matthew Peters

#### **LABOR**

Shannon Sneed – Chair Robert Stokes – Vice Chair Eric Costello Bill Henry Mary Pat Clarke Staff: Samuel Johnson

# **LAND USE AND TRANSPORTATION**

Edward Reisinger - Chair
Sharon Green Middleton - Vice Chair
Mary Pat Clarke
Eric Costello
Ryan Dorsey
Leon Pinkett
Robert Stokes
Staff: Jennifer Coates

#### PUBLIC SAFETY

Brandon Scott – Chair Ryan Dorsey – Vice Chair Kristerfer Burnett Shannon Sneed Zeke Cohen Leon Pinkett Isaac "Yitzy" Schleifer Staff: Richard Krummerich

# TAXATION, FINANCE AND ECONOMIC DEVELOPMENT

Sharon Green Middleton – Chair Leon Pinkett – Vice Chair Eric Costello Edward Reisinger Robert Stokes Staff: Samuel Johnson

- Larry Greene (pension only)

## CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



#### OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fax: 410-545-7596 email: larry.greene@baltimorecity.gov

## **BILL SYNOPSIS**

**Committee: Land Use and Transportation** 

Bill 18-0270

# Planned Unit Development - Designation - 5601 Eastern Avenue

Sponsor: Councilmember Cohen

Introduced: June 25, 2018

#### Purpose:

For the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development (PUD) and approving a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

Effective: 30th Day after Enactment

September 12, 2018/1:10 p.m./Clarence "Du" Burns Chambers **Hearing Date/Time/Location:** 

# **Agency Reports**

Planning Commission Favorable/Amend

Board of Municipal and Zoning Appeals Favorable Department of Transportation

Favorable/Amend Department of Law

Department of Housing and Community Development Favorable **Baltimore Development Corporation** Favorable

**Not Opposed** Parking Authority of Baltimore City No Objection Department of Public Works

Fire Department

# **Analysis**

## **Current Law**

Article 32 – Zoning; Sections 5-201(a) and Title 13; Baltimore City Revised Code (Edition 2000)

# Background

CC Bill 18-0270, if approved, would repeal Ordinance 15-380 the existing development plan for the 5601 Eastern Avenue Planned Unit Development (PUD). Major changes proposed by the bill would:

- add an additional property (5801 Eastern Avenue) to the 5601 Eastern Avenue PUD site (Sec. 2)
- approve a new development plan for the site (with appropriate exhibits)
   (Sec. 3)
- allow for maximum gross square footage for all buildings and uses (Sec. 4)
- allow for maximum heights for all buildings (Sec. 5)
- regulate construction within the PUD near certain boundaries (Sec. 5)
- specify permitted uses and include a "retail goods establishment with off premises alcohol sales" when within a full service grocery store, and gas station (Sec. 6)
- grant Final Development Plan approval for a gas station (Sec. 6)
- prohibit certain uses within the PUD, including uses not included in Article
   32 (Community Correction Center, Firearm Sales, Parole and Probation Field Office and Taxidermist Shop) (Sec. 7)
- limit the number of liquor licenses permitted within the PUD (Sec. 7)
- permit only liquor licenses approved by the Board of Municipal and Zoning Appeals (Sec. 8(a))
- prohibit a tavern with off-premises sales unless it is the retail goods establishment in a grocery store (Sec. 8(b))
- provide for and/or reduce off-street parking in the PUD (Sec. 9)
- determine building entrances (Sec. 10)
- permit/limit service and vehicular access to buildings (Sec. 10)
- permit/limit certain types and number of signs (Sec. 11)
- set parameters for sign approval (Sec. 11)
- allow (as specified in Article 32, Title 13) the Planning Commission to determine minor and major modifications to the PUD Development Plan (Section 12)

- require that all plans for the construction of permanent improvements are subject to final design approval by the Planning Commission (Sec. 13)
- require that the filing of an appeal of the PUD or any building permit issued shall toll any time limits set forth in the Development Plan pending the conclusion of all appeals. (Sec. 15)

There is a companion bill (Bill 18-0269) to rezone the property from I-2 to C-3 which was heard by the Land Use and Transportation Committee on August 1, 2018 and approved on its second reading by the full Council on August 6, 2018.

The property, which lies on the south side of Eastern Avenue, is situated directly across the street from the Johns Hopkins Bayview Hospital. It is bounded on the east by Bonsal Street, on the west by Umbra Street and on the south by I-95. Greektown and Bayview neighborhoods are adjacent to the site.

The former industrial site is owned by TRP-MCB 5601 Eastern LLC, the applicant for the PUD. The site was previously used by corporations for heavy manufacturing of waste porcelain and glass, which was disposed of on certain sections of the parcel. The owner is working with the Maryland Department of the Environment to perform proper mitigation. Buildings, on the once improved lot, have recently been demolished. The applicant is also a contract purchaser of an adjoining property at 5801 Eastern Avenue, which is zoned C-4 Commercial Zoning District and is to be added to the PUD.

The 5601 Eastern Avenue Planned Unit Development (PUD), established in 2015, is a mixed-use commercial and residential development. The PUD's new development plan proposes to create a new mixed use development.

Proposed amendments from the Department of Planning and Law Department are attached. The amendments are as follows:

# Department of Planning proposes to amend the bill to:

- #1 Page 1, Lines 15-19 Recital Strike language in the recital that discusses the rationale for adding the property located at 5801 Eastern Avenue to the PUD
- #2 Page 2, Lines 16 22 Section 3 Change the date of the Exhibits to July 12, 2018 and add Exhibit C 8.0 Design Guidelines dated July 12, 2018
- #3 Page 2, Line 35 Section 6 Specify that uses in Table 10-205 and Table 10-301 are allowed/permitted and add two (2) additional conditional uses:

- retail goods establishment (with alcoholic beverages sales), and
- gas stations
- #4 Page 2, Lines 36 38 Section 6 Change the language that describes retail goods establishment by replacing <u>"with off premises alcohol sales"</u> and inserting <u>"with alcoholic beverage sales"</u> AND delete language referencing approval of the Final Development Plan for 5801 Eastern Avenue.
- #5 Page 3, Lines 18 28 and Lines 12, 15, 19, 27, 31 and 35 Section 8 Remove the entire Section 8 regarding liquor licenses and renumber remaining sections 9 14 of the bill.
- #6 Page 4, Lines 4 8 and Line 9- Section 11(b) Remove the entire section 11(b) and renumber remaining sections.
- #7 Page 4, Line 18 Section 13 Insert language to allow/accept all final design approvals that were previously accepted in the existing PUD which was established in 2015.

# Department of Law proposes to amend the bill to:

- #1 Page 3, Line 40 41 and Page 4, Line 1 -11 Section 11 Delete in its entirety Section 11 which pertains to signage.
- #2 Page 3, Lines 8, 9, 13 and 16 Section 7 Delete the following uses from those prohibited within the PUD: Community correction centers, Firearm Sales, Parole and Probation Field Office and Taxidermist Shop.
- #3 Page 4, Lines 27 30 Section 15 Delete in its entirety Section 15 which would have set tolling time limits on appeals of the PUD or building permits for the PUD.

# Additional Information

Fiscal Note: Not Available

Information Source(s): Agency Reports

Analysis by:

Jennifer L. Coates

Analysis Date:

September 6, 2018

Direct Inquiries to: (410) 396-1260

# CITY OF BALTIMORE COUNCIL BILL 18-0270 (First Reader)

Introduced by: Councilmember Cohen, President Young

At the request of: TRP-MCB 5601 Eastern, LLC

Address: c/o AB Associates, 201 East Baltimore Street, Suite 1150, Baltimore, Maryland 21202

Telephone: 410-547-6900

Introduced and read first time: June 25, 2018

Assigned to: Land Use and Transportation Committee

REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Board of Municipal and Zoning Appeals, Planning Commission, Department of Housing and Community Development, Department of Public Works, Fire Department, Baltimore Development Corporation, Baltimore City Parking Authority Board, Department of Transportation

#### A BILL ENTITLED

ANO	RDINANCE	concerning	3

# Planned Unit Development - Designation - 5601 Eastern Avenue

- FOR the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.
- 6 By authority of

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- 7 Article 32 Zoning
- 8 Section 5-201(a) and Title 13
- 9 Baltimore City Revised Code
- 10 (Edition 2000)

#### 11 Recitals

By Ordinance 15-380, the Mayor and City Council of Baltimore approved the application to have certain property located at 5601 Eastern Avenue designated a Business Planned Unit Development and approved the Development Plan as submitted by the applicant.

The applicant is the contract purchaser of an adjoining property at 5801 Eastern Avenue that is to be added to the Planned Unit Development and wants approval of a Final Development Plan for the combined property. The applicant wants to replace the existing Planned Unit with a new one that reflects changes previously approved in the Development Plan and final plan approvals from the Planning Commission, and to revise certain text provisions.

On May 30, 2018, representatives of the applicant met with the Department of Planning for a preliminary consultation, to explain the scope and nature of existing and proposed development on the property and to institute proceedings to have the property designated a Planned Unit Development.

EXPLANATION: CAPITALS indicate matter added to existing law.

[Brackets] indicate matter deleted from existing law.

# Council Bill 18-0270

1 2 3 4	The representatives of the applicant have now applied to the Baltimore City Council for designation of the property as a Planned Unit Development, and they have submitted a Development Plan intended to satisfy the requirements of the Baltimore City Zoning Code, Section 5-201(a) and Title 13.
5 6	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That Ordinance 15-380 is repealed.
7 8 9 10 11 12	SECTION 2. AND BE IT FURTHER ORDAINED, That the Mayor and City Council approves the application of TRP-MCB 5601 Eastern Avenue, LLC, owner of the property located at 5601 Eastern Avenue, consisting of 20.0166 acres, and contract purchaser of the adjacent property at 5801 Eastern Avenue, consisting of 27,000 square feet, more or less, as outlined on the accompanying Development Plan entitled "5601 Eastern Avenue", to designate the property as a Planned Unit Development under Title 13, of the Baltimore City Zoning Code.
13 14 15	SECTION 3. AND BE IT FURTHER ORDAINED, That the Mayor and City Council of Baltimore approves the replacement of the Planned Unit Development and approves the new Development Plan submitted by the applicant, as attached to and made part of this Ordinance, including:
16 17 18 19 20 21	Exhibit C-1.0, "Cover Sheet", dated June 20, 2018 Exhibit C-2.0, "Existing Conditions Plan", dated June 20, 2018 Exhibit C-3.0, "Revised Master Plan - Low Density", dated June 20, 2018 Exhibit C-4.0, "Simplified Forest Delineation Plan", dated June 20, 2018 Exhibit C-5.0, "Landscape Plan", dated June 20, 2018 Exhibit C-6.0, "Landscape Notes and Details", dated June 20, 2018 Exhibit C-7.0, "Development Plan Height Limit", dated June 20, 2018.
23 24 25	SECTION 4. AND BE IT FURTHER ORDAINED, That the maximum gross square footage for all buildings and uses, excluding parking and circulation, in the Planned Unit Development is 2,000,000 square feet, as follows:
26 27 28 29	184,000 square feet for retail uses; 376,000 square feet for office uses; 350,000 square feet for hotel uses; and up to and including a maximum number of 1,350 residential units.
30 31 32	SECTION 5. AND BE IT FURTHER ORDAINED, That the maximum heights for all buildings shall be as shown on Exhibit C-7.0 of the Development Plan, and no building may be constructed within 65 feet of the westernmost boundary of the Planned Unit Development.
33 34	SECTION 6. AND BE IT FURTHER ORDAINED, That residential, retail, and office uses shall be permitted as follows:
35	(a) Uses permitted under Title 10-205 and Table 10-301;
36 37	(b) 1 retail goods establishment with off premises alcohol sales when within a full service grocery store whose net leasable area exceeds 15,000 square feet; and
38	(c) 1 gas station as approved under the Final Development Plan at 5801 Eastern Avenue.

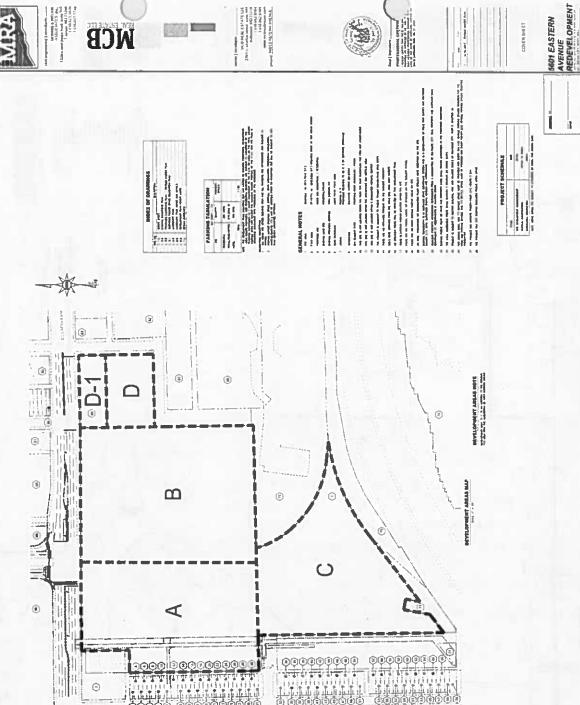
# Council Bill 18-0270

1 2	SECTION 7. AND BE IT FURTHER ORDAINED, That the following uses are prohibited within the Planned Unit Development:
3	Adult book or video store
4	Adult entertainment
5	Amusement arcade
6	Bail bond establishment
7	Body art establishment
8	Community correction center
9	Firearm sales
0	Fraternity or sorority house
1	Helistop
2	Massage parlor
13	Parole and Probation field office
14	Payday loan shop
15	Rooming house
16	Taxidermist shop
17	Tobacco, hookah, and vaping shops
18 19	SECTION 8. AND BE IT FURTHER ORDAINED, That the number of liquor licenses permitted within the Planned Unit Development are limited as follows:
20	(a) Class A Beer, Wine & Liquor License, if approved as a conditional use by the Board;
21	(b) Class BD-7 Beer, Wine & Liquor Licenses (Tavern), provided that there are no off-
22 23	premises sales, except for the use specifically approved under § 6(b) of this Ordinance;
24 25 26	(c) Class B Beer, Wine & Liquor Licenses (Restaurant) in such number as may accompany restaurants within the Planned Unit Development that may qualify under applicable law for such licenses; and
27 28	(d) Class B Beer, Wine & Liquor Licenses (Hotel/Motel) in such number as may qualify under applicable law for such licenses.
29	SECTION 9. AND BE IT FURTHER ORDAINED, That off-street parking shall be provided
30	according to the provisions of the Baltimore City Zoning Code, without regard to specific lot
31	lines, and, instead, in the aggregate for the entire Planned Unit Development. Off-street parking
32	may also be further reduced by the Planning Commission on a finding of shared parking where
33	appropriate.
34	SECTION 10. AND BE IT FURTHER ORDAINED, That all buildings with frontages on Eastern
35	Avenue shall have a principal entrance on Eastern Avenue. All buildings with frontages on
36	Bayview Drive, as shown on the Development Plan, shall have a principal entrance on that road
37	unless the building also has a entrance on Eastern Avenue. No service access shall be permitted
38	to buildings on Eastern Avenue or Bayview Drive. No vehicular access shall be permitted
39	directly or indirectly to Foster Avenue into the Planned Unit Development.
40	SECTION 11. AND BE IT FURTHER ORDAINED, That the following signage limitations apply
41	to the Planned Unit Development:

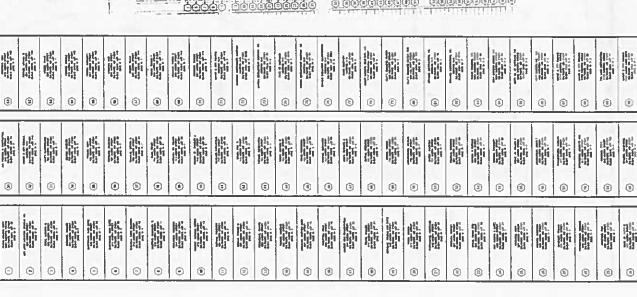
# Council Bill 18-0270

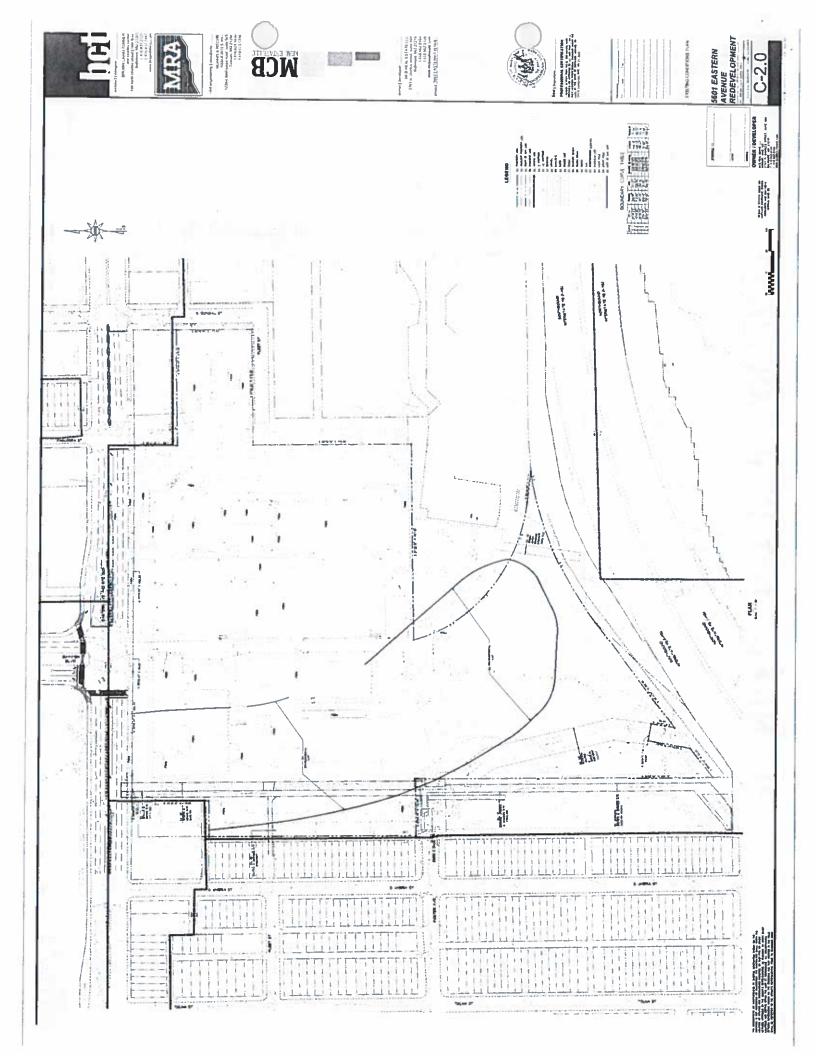
1 2 3	(a) Total permitted signage within the Planned Unit Development shall be calculated under the Zoning Code using an area factor of 3 and applied to buildings facing any public or private right of ways or streets.
4	(b) A maximum of three monument/pylon signs along Eastern Avenue are permitted
5	subject to the previous design approval by the Planning Commission under the
6	previous Planned Unit Development. One new monument/pylon sign will be
7	permitted for the 5801 Eastern Avenue property, and one free-standing sign facing I-
8	95 will be permitted.
9	(c) All signage within the Planned Unit Development is subject to final design approval
10	by the Planning Commission. The approval can be in the form of either a specific
11	design or a sign design package.
12	SECTION 12. AND BE IT FURTHER ORDAINED, That the Planning Commission may determine
13	what constitutes minor or major modifications to the Planned Unit Development, as per the
14	provisions of Title 13 of the Baltimore City Zoning Code.
15	SECTION 13. AND BE IT FURTHER ORDAINED, That all plans for the construction of
16	permanent improvements on the property are subject to final design approval by the Planning
17	Commission to insure that the plans are consistent with the Development Plan and this
18	Ordinance.
9	SECTION 14. AND BE IT FURTHER ORDAINED, That as evidence of the authenticity of the
20	accompanying Development Plan and in order to give notice to the agencies that administer the
21	City Zoning Ordinance: (i) when the City Council passes this Ordinance, the President of the
22	City Council shall sign the Development Plan; (ii) when the Mayor approves this Ordinance, the
23	Mayor shall sign the Development Plan; and (iii) the Director of Finance then shall transmit a
24	copy of this Ordinance and the Development Plan to the Board of Municipal and Zoning
25	Appeals, the Planning Commission, the Commissioner of Housing and Community
26	Development, the Supervisor of Assessments for Baltimore City, and the Zoning Administrator.
27	SECTION 15. AND BE IT FURTHER ORDAINED, That the filing of an appeal of the Planned
28	Unit Development or an appeal of any building permit issued in accordance with the Planned
29	Unit Development shall toll any time limits set forth in the Development Plan pending the
80	conclusion of all appeals.
31	SECTION 16. AND BE IT FURTHER ORDAINED, That if any provision of this Ordinance or the
32	application of this Ordinance to any person or circumstance is held invalid for any reason, the
3	invalidity does not affect any other provision or any other application of this Ordinance, and for
34	this purpose the provisions of this Ordinance are declared severable.
5	SECTION 17. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30th
6	day after the date it is enacted.

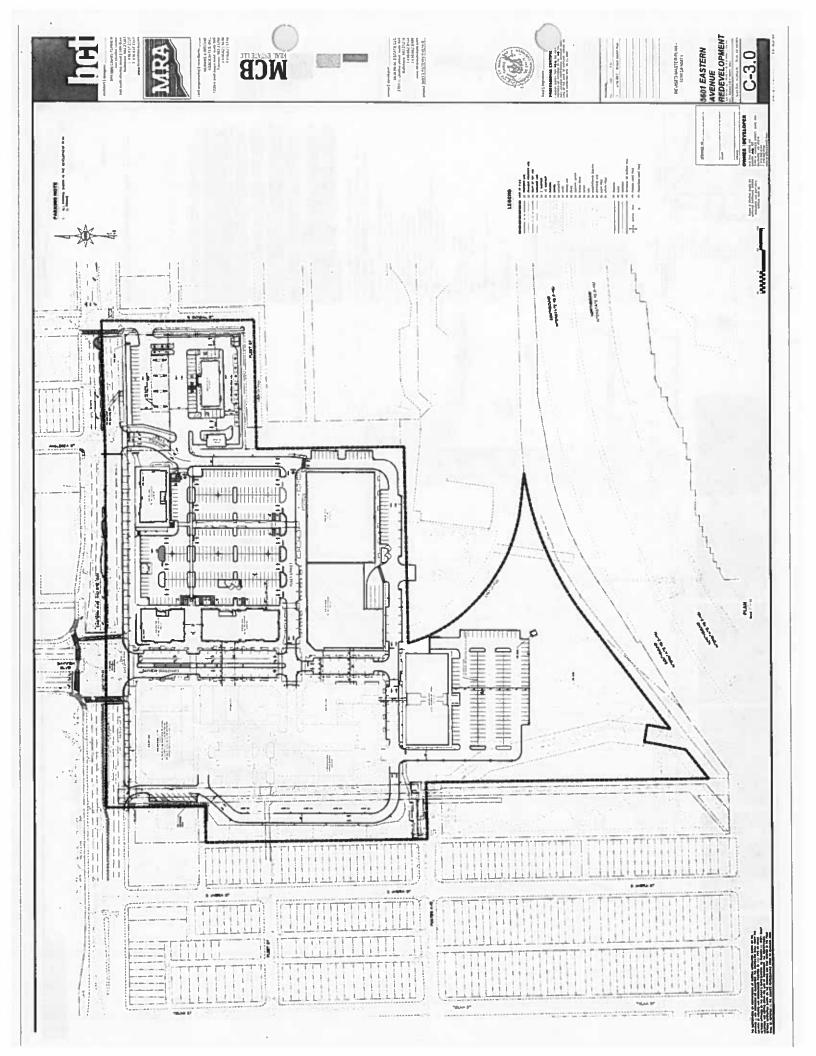
# PLANNED UNIT DEVELOPMENT

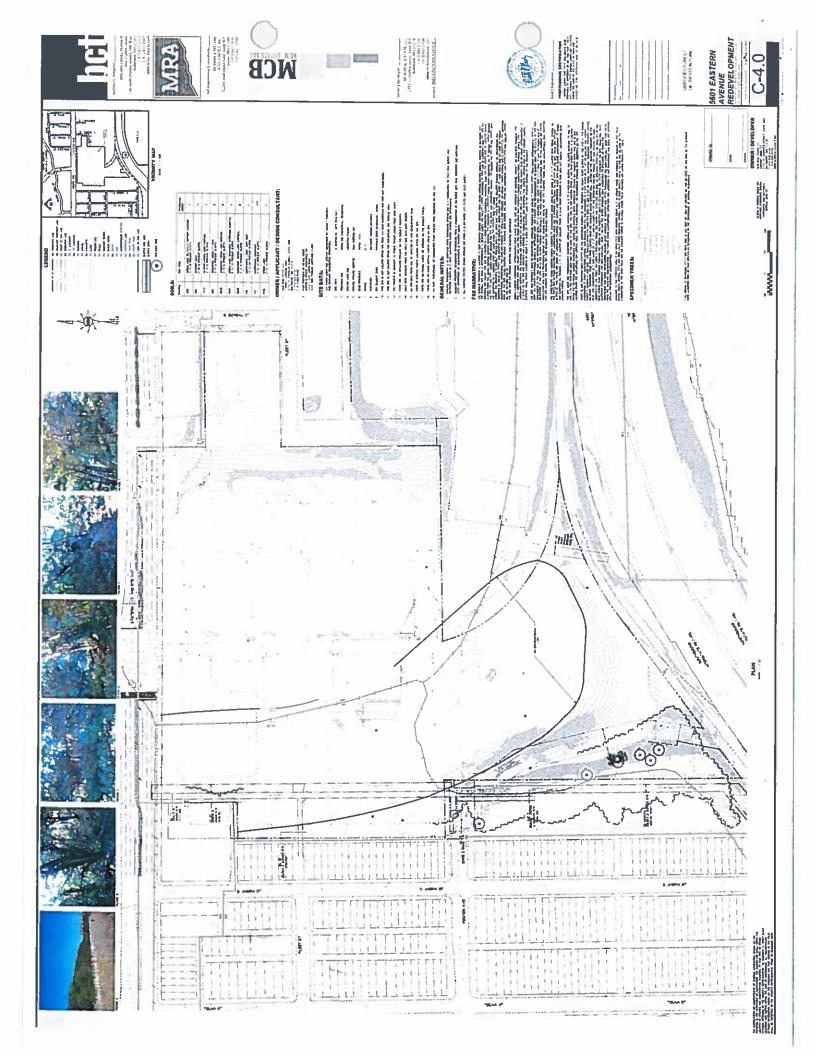


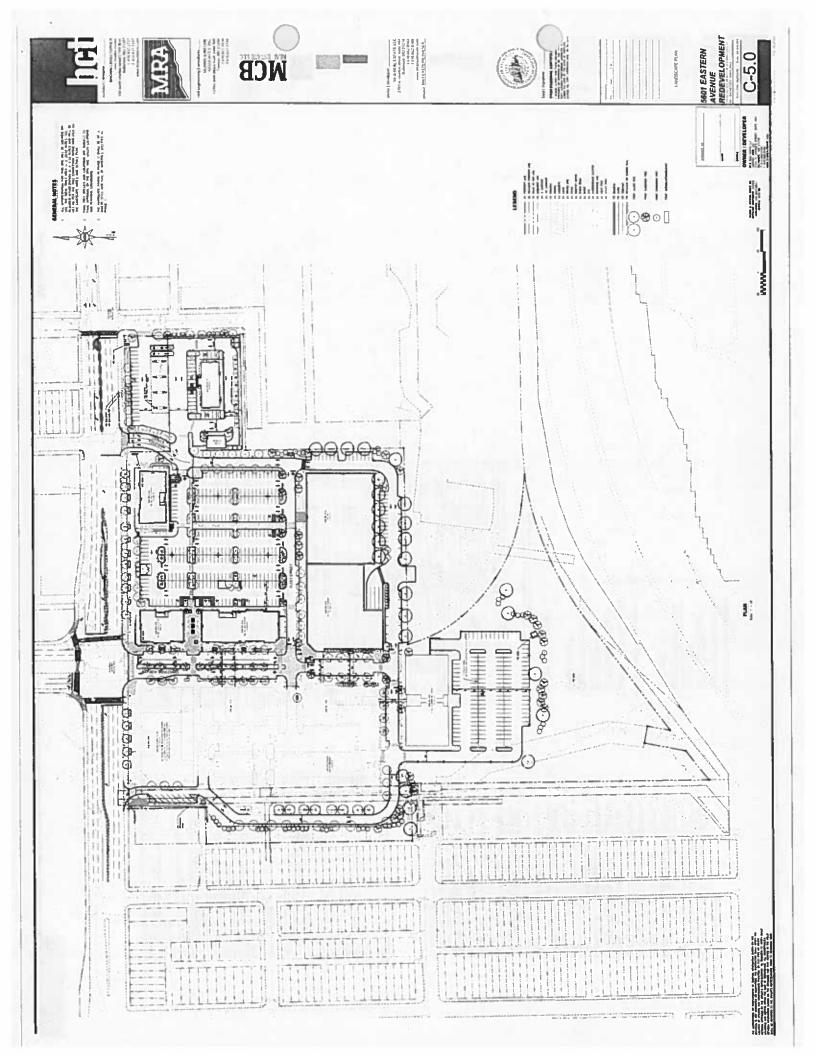
OWNER (DEVILORE)











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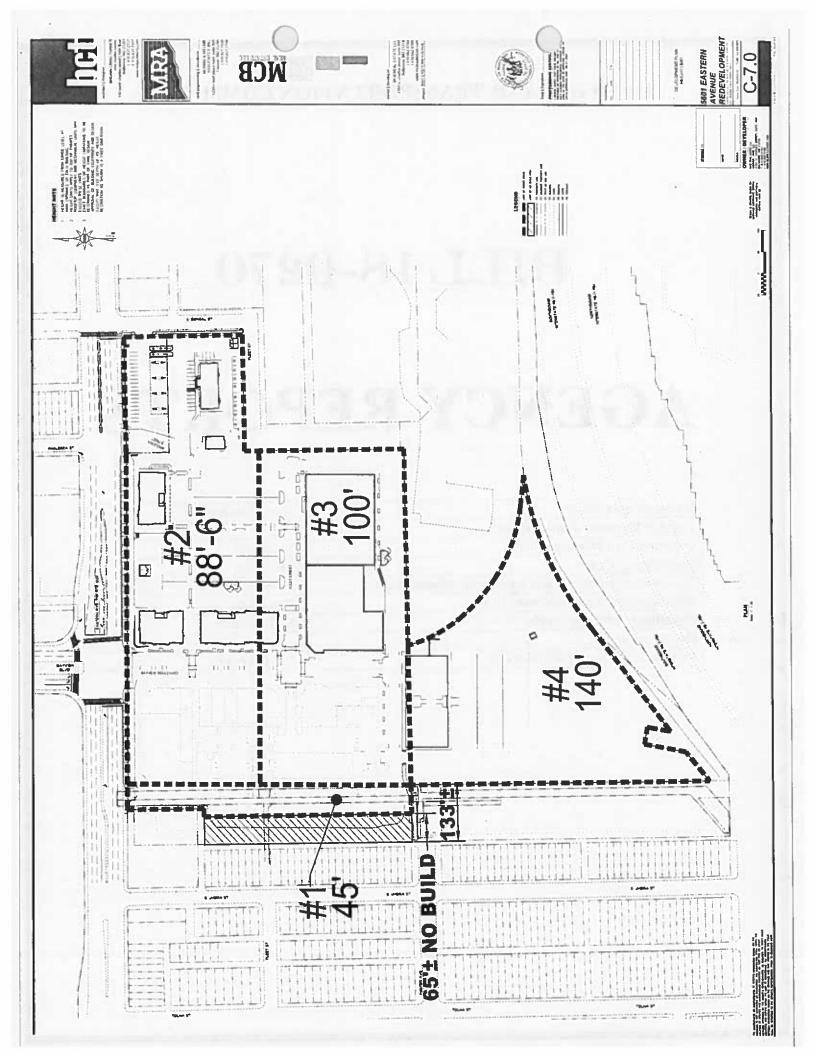
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# LAND USE AND TRANSPORTATION COMMITTEE

# BILL 18-0270

# **AGENCY REPORTS**

Planning Commission	Favorable/Amend
Board of Municipal Zoning Appeals	
Department of Transportation	Favorable
Department of Law	Favorable
Department of Housing and Community Development	Favorable
Baltimore Development Corporation	Favorable
Department of Public Works	No Objection
Fire Department	
Parking Authority of Baltimore City	Not Opposed

V	NAME &	THOMAS J. STOSUR, DIRECTOR	
RON	AGENCY NAME & ADDRESS	DEPARTMENT OF PLANNING 417 E. FAYETTE STREET, 8th FLOOR	100
L	SUBJECT	CITY COUNCIL BILL #18-0270/ PLANNED UNIT DEVELOPMENT - DESIGNATION-5601 EASTERN AVENUE	

CITY of

MEMO



TO

The Honorable President and Members of the City Council City Hall, Room 400 100 N. Holliday Street DATE:

August 7, 2018

At its regular meeting of August 2, 2018, the Planning Commission considered City Council Bill #18-0270 for the purpose of repealing and replacing the 5601 Eastern Avenue Planned Unit Development #157.

In its consideration of this Bill, the Planning Commission reviewed the attached staff report, which recommended amendment and approval of City Council Bill #18-0270 and adopted the following resolution; nine members being present (seven in favor and two recusals).

RESOLVED, That the Planning Commission concurs with the recommendation of its departmental staff, and recommends that City Council Bill #18-0270 be amended and passed by the City Council.

If you have any questions, please contact Mr. Eric Tiso, Division Chief, Land Use and Urban Design Division at 410-396-8358.

## TJS/ewt

## attachment

cc: Mr. Pete Hammen, Chief Operating Officer

Mr. Jim Smith, Chief of Strategic Alliances

Ms. Karen Stokes, Mayor's Office

Mr. Colin Tarbert, Mayor's Office

Mr. Kyron Banks, Mayor's Office

The Honorable Edward Reisinger, Council Rep. to Planning Commission

Mr. William H. Cole IV, BDC

Mr. Derek Baumgardner, BMZA

Mr. Geoffrey Veale, Zoning Administration

Ms. Sharon Daboin, DHCD

Ms. Elena DiPietro, Law Dept.

Mr. Francis Burnszynski, PABC

Ms. Eboni Wimbush, DOT

Ms. Natawna Austin, Council Services

Mr. Ervin Bishop, Council Services

Mr. Alfred Barry, AB Associates



#### **PLANNING COMMISSION**

Sean D. Davis, Chairman

## STAFF REPORT



August 2, 2018

# REQUEST: City Council Bill #18-0270/ Planned Unit Development - Designation - 5601 Eastern Avenue

For the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

# RECOMMENDATION: Approval with the following amendments:

- Amend page 1, Recitals: In lines 15 through 19 strike the words "that is to be added to ... and final plan approvals from the Planning Commission, and to revise certain text provisions."
- Amend page 2, Section 3 to replace all exhibits C-1.0 through C-7.0 dated June 20, 2018 with all new exhibits C-1.0 through C-7.0, dated July 12, 2018.
- Amend page 2, Section 3 to add new exhibit "Exhibit C-8.0, 'Design Guidelines,'" dated July 12, 2018 after line 22.
- Amend page 2, Section 6 (a), to read "Uses allowed in the Planned Unit Development are those uses permitted under Title 10-205 and Table 10-301. In addition, the two following conditional uses are allowed: Retail Goods Establishment (With Alcoholic Beverages Sales) and Gas Station."
- Amend page 2, Section 6(b) to read "1 Retail Goods Establishment (With Alcoholic Beverages Sales) when within a full service grocery store whose net leasable area exceeds 15,000 square feet; and"
- Amend page 2, Section 6, to strike "(c) 1 gas station as approve under the Final Development Plan at 5801 Eastern Avenue."
- Amend page 3, to strike Section 8 in its entirety and renumber the sections.
- Amend page 4, Section 11 to strike lines 4 through 8, "(b) A maximum of three monument...facing I-95 will be permitted."
- Amend page 4, Section 13, to add language on line 18 after "Ordinance." the following language: "All Final Design Approvals previously accepted in the existing PUD established in 2015 are accepted under this PUD, subject to other Agency comments."

**STAFF:** Tamara Woods

OWNER/PETITIONER: TRP-MCB 5601 Eastern LLC

#### SITE/GENERAL AREA

#### General Area:

The existing 5601 Eastern Avenue Planned Unit Development (PUD) is located in the Pulaski Industrial Area, which is adjacent to the Greektown and Bayview neighborhoods of southeast Baltimore. The site is situated on the south side of Eastern Avenue, across from the Johns Hopkins Bayview Hospital and is bounded by Bonsal Street to the east, Umbra Street to the west and I-95 bounds the site to the south.

#### **Site Conditions:**

The subject parcel, 5601 Eastern Avenue, is approximately 20 acres (871,751 square feet). The site was improved with several warehouse buildings that have recently been demolished. Within the 20 acres there are significant grade changes, most notably from an upper section fronting Bonsal Street that is roughly 19 feet higher in elevation than that fronting Eastern Avenue. There is also a significant slope from Eastern Avenue to the rear of the site. In addition to the physical characteristics of the site, there are also environmental challenges.

For many years, the Pemco Corporation, as well as other corporations, held this site to manufacture glass and porcelain. Throughout the time it was used for heavy manufacturing waste porcelain and glass, known as "frit," was disposed of in the western portion of the site. The owner is currently working with the Maryland Department of the Environment to do proper mitigation.

## HISTORY

- Ordinance 15-379 was signed by the Mayor on June 24, 2015 to rezone 5601 Eastern Avenue from the M-3 zoning district to the B-2-3 zoning district.
- Ordinance 15-380 was signed by the Mayor on June 24, 2015 to establish the 5601
   Eastern Avenue Planned Unit Development.
- On May 4, 2017, the Planning Commission approved the Final Design for the LA
- On December 21, 2017, the Planning Commission approved the Final Design proposed retail and site for the Eastern side of the site, as well as a Phase I Signage Package.
- On May 31, 2018, the Planning Commission approved a major subdivision for 5601
   Eastern Avenue.

#### **ANALYSIS**

<u>Project Overview</u>: The 5601 Eastern Avenue Planned Unit Development (PUD) is a mixed-use commercial and residential development. The development plan proposes the creation of a new mixed use development that includes both a low density and high density option that would be built in phases. As stated before, this site is a former industrial site. The proposed land uses and density in the PUD are based on a 2015 rezoning that rezoned the site from M-3 to B-2-3. At the time of the 2015 PUD approval, the site was one parcel. In May 2018, the Planning Commission approved a major subdivision, which is in the process of being recorded. In addition, the developer is currently under contract to acquire 5801 Eastern Avenue. Their desire is to add this parcel to the PUD and eventually consolidate to the easternmost parcel to create a new retail opportunity that fronts Eastern Avenue.

In 2016, the City Council of Baltimore approved a new zoning code which went into effect on June 5, 2017. In that zoning code new rules for PUDs went into effect and the property of 5601 Eastern Avenue was rezoned to I-2, an industrial zoning. Also, the new zoning code, which went into effect in June 2017, created new rules for PUDs that require repeal and replacement of the PUD for any major change. This requirement to repeal and replace the PUD, necessitates the rezoning of the property because PUDs cannot be established in the I-2 zoning category. Without rezoning, no major changes could be done with the existing PUD. That being said, many of the changes would have required a major amendment to the PUD under the old rules. The transition rules are put in place to require projects to become current to existing zoning rules if the desire is to make substantial changes to the PUD.

# <u>City Council Bill #18-0270 / Planned Unit Development - Designation - 5601 Eastern Avenue</u>

As previously noted, Ordinance 15-380 was signed by the Mayor in June 2015 to establish the 5601 Eastern Avenue Planned Unit Development. Though the developer is currently in permits for one building within the PUD and plans to submit permits prior to a new PUD being in place, there are major changes proposed within the PUD legislation from the existing PUD. These changes are:

- Expansion of PUD boundaries to include a new parcel 5801 Eastern Avenue.
- The formal removal of a high-density development plan option (though the development plan was modified via Minor Change in May 2017 to pursue buildout of the low-density development plan option.)
- Modification in the development plan concept for the PUD, including modifying the planned hotel site, for a possible medical office building, inclusion of a new retail/gas station site at 5801 Eastern Avenue (to be combined with previously shown parking lot site.)
- Significant changes to the use structure within the text.

<u>Development Plan</u>: This proposed repeal and replace, like the existing PUD, establishes a comprehensive, yet flexible development plan for the site by establishing a physical layout of proposed improvements on both 5601 Eastern Avenue and 5801 Eastern Avenue, but the text sets maximum square footage and height limits across the development plan.

The proposed limits mirror limits that are in the existing PUD. The total development of the entirety of the PUD area is limited to 2 million SF. In addition to this cap, there is a square footage cap by the type of land uses provided within the PUD. The PUD anticipates a mix of retail, office, residential and hotel. The table below shows the land use cap. The limits are as follows:

Land Use Limits	
Retail - 184,000 SF	
Office – 376,000 SF	
Residential – 1,350 units	
Hotel - 350,000 SF	

While these limits cap the amount of density allowed per land use within the PUD, the building envelope for any future building is also capped by height limits on the Development Plan. The height zones help to define the street wall and align to the topography of the site which slopes downward toward the rear of the site. The table below shows the height zones, limits and approximate locations.

Zone	Height Limit	Location
No Build Zone	65 foot buffer	Western most edge of site near Greektown
Height Zone 1	45 feet	Low height adjacent to no build zone
Height Zone 2	88.6 feet	Northern band along Eastern Avenue
Height Zone 3	100 feet	Center band of the site
Height Zone 4	140 feet	Southern most section of the site

<u>Land Use</u>: The proposed uses for this PUD in Section 6 of the legislation are contingent upon rezoning the site from the I-2 zoning district to the C-3 zoning district (refer to companion legislation City Council Bill #18-0269). The proposed PUD lists permitted uses and prohibited uses individually. As the bill is written, all uses permitted in the C-3 zoning district would be allowed within the PUD.

Also added is the allowance of a limit of one retail goods establishment when within a grocery store larger than 15,000 SF. Overall, the land use provisions within the bill are in keeping with the character of the surrounding neighborhoods and promote a healthy mix of commercial and residential uses.

<u>Development Plan Reviews</u>: Both Design Review and Site Plan Review are currently underway for this PUD. The PUD master plan, as well as various aspects of the development plan are continuously evolving as there is a current PUD in place which has been used for a current subdivision that has not been recorded and existing permit applications which are under review.

Conformance with Title 13: As part of the analysis of City Council Bill #18-0270, staff reviewed § 13-203 Approval standards and §13-204 Exceptions from district regulations. Title 13 also states that § 5-405 Conditions and § 5-406 Approval standards from the Conditional Use criteria must be reviewed in conjunction with the additional requirements of Title 13. This proposal must satisfy the requirements of the governing standards for PUDs per Title 13 and consequently Title 5 of the Zoning Code. Staff offers the following considerations from our review:

- The proposed PUD would not be detrimental to the public health, safety or welfare.
- The proposed PUD is not contrary to the public interest.

- The proposed PUD is in harmony with this code, provided the rezoning to C-3 per the companion bill City Council Bill #18-0269 is passed and goes into effect.
- The proposed mixed-use development meets several of the city's Comprehensive Master Plan goals, including returning vacant properties to productive use; creating/strengthening main streets; and increasing housing choice.
- The proposed development reflects the mixed-use character of the surrounding neighborhood and incorporates design guidelines that respect and compliment the surrounding neighborhood. Therefore, this proposed PUD should not be detrimental to the character and nature of existing and contemplated development in the immediate area.
- The location of the PUD has been thoughtfully considered to accommodate the existing topography of the land. There are tremendous slopes across the entirety of the PUD. The established heights and proposed development plan take the topography into consideration.
- The proposal will not create any situation that should negatively impact future development potential or the use, maintenance or value of neighboring areas already developed.
- The new construction will not impact the availability of light, air, open space, and street access.
- The proposed development will not reduce the protection of residents, visitors, or neighboring residents from fire, health hazards, or other dangers.
- The proposed PUD and development plan provide substantial benefits to the City, as it will bring a vacant highly contaminated manufacturing site back to viability by provided a mixture of new uses that include new infrastructure within the site, improved streetscape, intersection and signal improvements along Eastern Avenue, services, gathering spaces, as well as, portions of naturalized environment for citizens to use and enjoy.

<u>Legislative Amendments</u>: There are several amendments that Planning Staff is proposing to this bill. The amendments and purpose of them are as follows:

- 1. Amend page 1, Recitals: In lines 15 through 19 strike the words "that is to be added to ... and final plan approvals from the Planning Commission, and to revise certain text provisions."
- 2. Amend page 2, Section 3 to replace all exhibits C-1.0 through C-7.0 dated June 20, 2018 with all new exhibits C-1.0 through C-7.0, dated July 12, 2018.
- 3. Amend page 2, Section 3 to add new exhibit "Exhibit C-8.0, 'Design Guidelines,'" dated July 12, 2018 after line 22.
- 4. Amend page 2, Section 6 (a), to read "Uses allowed in the Planned Unit Development are those uses permitted under Title 10-205 and Table 10-301. In addition, the two following conditional uses are allowed: Retail Goods Establishment (With Alcoholic Beverages Sales) and Gas Station."

- 5. Amend page 2, Section 6(b) to read "1 Retail Goods Establishment (With Alcoholic Beverages Sales) when within a full service grocery store whose net leasable area exceeds 15,000 square feet; and"
- 6. Amend page 2, Section 6, to strike "(c) 1 gas station as approve under the Final Development Plan at 5801 Eastern Avenue."
- 7. Amend page 3, to strike Section 8 in its entirety and renumber the sections.
- 8. Amend page 4, Section 11 to strike lines 4 through 8, "(b) A maximum of three monument...facing 1-95 will be permitted."
- 9. Amend page 4, Section 13, to add language on line 18 after "Ordinance." the following language: "All Final Design Approvals previously accepted in the existing PUD established in 2015 are accepted under this PUD, subject to other Agency comments."

# Purpose of Amendments 1 and 6

Proposed Amendments 1 and 4 are regarding the Final Design Approval of a property, 5801 Eastern Avenue, that is not currently in the existing PUD that will be adjoined in the future to a parcel that is currently in the PUD. The establishing PUD for this property cannot at its creation also approve the Final Design that per language of this bill and the existing PUD are in the authority of the Planning Commission. Any development plans for new construction included in the PUD exhibits is for concept only. The project will require Final Design Approval by the Planning Commission in the future.

The intended developer of the retail space is not the petitioner of this PUD, though the petitioner of the PUD is purchasing 5801 Eastern Avenue. Planning Staff has had a pre-development meeting with the intended developer to thoroughly review the project or ascertain exactly which approvals would be needed. In addition, the engineer for the site, MRA, attended one Site Plan Review Committee meeting on July 11, 2018, one day prior to the July 12, 2018 Planning Commission hearing. Design Review has just begun.

#### Purposed of Amendments 2 and 3

The exhibits as introduced have been updated to reflect changes made since introduction. These include changes to the development plan to show that the plan for the eastern-most edge is conceptual, updates to show the current zoning code classification and proposed boundaries to the Forest Delineation Plan and an updated landscape plan exhibit. All of the exhibit sheets should be replaced with new dates so as not to confuse sheets upon approval of the PUD.

In addition, a new exhibit "C-8.0 Design Guidelines" is to be added (See Appendix). This document is included in the existing PUD and was inadvertently not included in the introduction of the current PUD City Council Bill #18-0270. The design guidelines include language on parking, building form and placement and general planting. They also include streetscape design guidance for various zones: Frontage Zone, Pedestrian Zone, Public Amenity Zone and Roadway Edge Zone. The guidelines speak to screening, street furniture and other items within the public spaces. They are meant to be used in conjunction with the PUD text and development plan. Together they illustrate the intent of the design and character of any future structures within the PUD.

# Purpose of Amendment 4 and 5

These amendments pertain to the allowable uses within the PUD. THe uses align to the presumed rezoning of 5601 Eastern Avenue to C-3. The allowable use list must be amended to allow for two conditional uses under the zoning code. "Retail Goods Establishment (With Alcholic Beverages Sales) and Gas Station. In addition, amendment five is just to match the use name to what is it called in the zoning code. Amendment 6 is not needed as the

# Purpose of Amendment 7

Liquor licenses are governed by the State of Maryland and the Liquor Board. The Board of Municipal and Zoning Appeals does not issue conditional uses for liquor licenses as alluded to in (a) of Section 8. The section is not needed as the PUD will be allowed to receive the proper licenses per the Liquor Board. The limit on the number of establishments allowed is included within the land use section of City Council Bill #18-0270.

# Purpose of Amendment 8

This section is not needed. The total amount of signage is calculated for the entirety of the PUD. The development plan show the locations of the proposed monument signs. In addition, the proposed Amendment 6 will allow for any previous approvals to be accepted, which include two of the proposed monument signs.

# Purpose of Amendment 9

As previously mentioned, there is an existing PUD for this property that had current Final Design Approvals received in 2017. In addition, the developer has submitted for permits for the LA Fitness, that is the subject of the May 2017 Planning Commission Approval. It is expected that the developer may submit for permits under the existing PUD prior to the passage of CCB #18-0270 or within weeks of passage. This language will allow for continuity of prior Final Design Approvals as they transition to a new PUD. The intent is that the design will stand, but subject to any other agency reviews that may require a change. If the developer changes the designs substantially, new Planning Commission approval would be required.

#### **Notifications:**

In advance of a hearing on this matter, staff notified the Community Leaders of Bayview, representatives from the following associations: the Bayview Community Association, Southeast Neighborhoods Development (SEND) Southeast CDC, the Greater Greektown Neighborhood Alliance and City Councilman Zeke Cohen.

Thomas J. Stosur

Director

# CITY OF BALTIMORE

CATHERINE E PUGII, Mayor



#### DEPARTMENT OF LAW

ANDRE M. DAVIS, City Solicitor 101 City Hall Baltimore, Maryland 21202

# August 27, 2018

The Honorable President and Members of the Baltimore City Council Attn: Executive Secretary Room 409, City Hall 100 N. Holliday Street Baltimore, Maryland 21202

> Re: City Council Bill 18-0270 - Planned Unit Development - 5601 Eastern Avenue

Dear President and City Council Members:

The Law Department has reviewed City Council Bill 18-0270 for form and legal sufficiency. The bill would repeal the existing Planned Unit Development ("PUD") for 5601 Eastern Avenue and replace it with a Planned Unit Development for 5601 Eastern Avenue and 5801 Eastern Avenue.

A repeal of a PUD without a replacement has no legal impediments because for floating zones, such as a PUD, Maryland Courts have said that the legislative body must have "a little more than a scintilla of evidence" to support its decision and that decision must not be "arbitrary, capricious or illegal." Rockville Crushed Stone, Inc. v. Montgomery County, 78 Md. App. 176, 190 (1989) (citations omitted). However, the replacement of a new PUD for 5601 Eastern Avenue, to include 5801 Eastern Avenue, is treated as any other enactment of a new PUD. Baltimore City Code, Art. 32, §§ 5-201(a), 13-403(a)(4), (b).

A PUD is not permitted in an I-2 zoning district. Baltimore City Code, Art. 32, § 13-201(c). Therefore, this PUD is only allowed if 5601 Eastern Avenue is rezoned because it is currently zoned I-2. City Council Bill 18-0269, or another to bill to rezone 5601 Eastern Avenue, must be enacted at or before the time that this bill is enacted. Additionally, there must be at least two acres within the PUD. Baltimore City Code, Art. 32, §13-202(b). 5601 Eastern Avenue, which is larger than twenty acres, must remain a part of this PUD because 5801 Eastern Avenue, at only 27,000 square feet, is too small for a PUD itself. In short, if 5601 Eastern Avenue is not rezoned, or is otherwise removed from this bill, then the PUD cannot be enacted because it cannot exist for 5801 Eastern Avenue alone.

#### Page 2 of 8

# Findings of Fact and Factors to Consider

The City Council may approve the PUD in accordance with Subtitle 2 of Article 13 of the City's Zoning Code, which requires that the City Council find facts to establish:

- (1) the use is compatible with the surrounding neighborhood;
- (2) the use furthers the purpose of the proposed classification; and
- (3) the PUD master plan developed under § 13-304 ("PUD master plan") of this title ensures that there will be no discordance with existing uses.

Baltimore City Code, Art. 32, §13-203(b). In addition, the PUD is subject to the conditional use standards in Section 5-406, which means that the City Council may not approve the PUD unless it finds:

- (1) the establishment, location, construction, maintenance, or operation of the PUD would not be detrimental to or endanger the public health, safety, or welfare;
- (2) the use would not be precluded by any other law, including an applicable Urban Renewal Plan;
- (3) the authorization would not be contrary to the public interest; and
- (4) the authorization would be in harmony with the purpose and intent of this Code.

Baltimore City Code, Art. 32, §§5-406, 13-203(a)(1). The following additional factors must also be considered:

- (i) whether the planned unit development is in general conformance with all elements of the Comprehensive Master Plan, and the character and nature of existing and contemplated development in the vicinity of the proposed planned unit development;
- (ii) whether the planned unit development will preserve unusual topographic or natural features of the land, and the design of the planned unit development will best utilize and be compatible with the topography of the land;
- (iii) whether the physical characteristics of the planned unit development will not adversely affect future development or the value of undeveloped neighboring areas, or the use, maintenance, or value of neighboring areas already developed;

# Page 3 of 8

- (iv) whether the planned unit development will provide the same protection as the basic district regulations in regard to fire, health hazards, and other dangers;
- (v) whether the planned unit development will encourage innovative design features or adaptive reuse of structures that would not be possible by application of the basic district regulations; and
- (vi) whether the planned unit development is compatible with any nearby industrial district.

Baltimore City Code, Art. 32, §13-203(a)(2).

The Planning Report does not find all the facts necessary to support this Planned Unit Development. Therefore, the City Council must take care to make all the required findings of fact.

Approval of the Master Plan

The Mayor and City Council's enactment of the ordinance is legislative approval of the PUD Master Plan, which must include thirteen separate components. Baltimore City Code, Art. 32, §13-304(a), (b). There are no required findings or reviews for this Master Plan by the City Council, but the Planning Commission must include in its bill report to the City Council its final determination on the proposed PUD Master Plan. Baltimore City Code, Art. 32, §13-304(d). Thus, it is imperative that in Section 3, the Planning Commission and City Council are satisfied that they have received the correct Exhibits that make up this Master Plan. The Law Department notes that the Planning Report recommends amending the Exhibits to reflect a new date and an additional exhibit. The Law Department would approve that amendment for form and legal sufficiency. Additionally, the Planning Report states that this PUD serves to approve the same design approvals that had been approved under the previous PUD. The Law Department would also approve that amendment for form and legal sufficiency.

Exceptions for Use, Bulk, Yard, Parking and Signage

The PUD can make exceptions for the use, bulk, yard, parking and signage regulations of the underlying districts (C-3, if 560! Eastern Avenue is rezoned; C-4 for 580! Eastern Avenue). Baltimore City Code, Art. 32, §13-202(c). But, in "determining whether to grant an exception from district regulations, the Planning Commission and City Council must consider whether the exception will:

- (1) enhance the overall merit of the planned unit development;
- (2) promote the objectives of both the City and the development;

- (3) enhance the quality of the design of the structures and the site plan;
- (4) enable the development to offer environmental and pedestrian amenities;
- (5) not cause such an adverse impact on neighboring properties so as to outweigh the benefits of the development;
- (6) not negatively affect the value and enjoyment of surrounding property, the provision of municipal services, or the flow of traffic;
- (7) be compatible with the land use policies of the Comprehensive Master Plan;
- (8) provide a substantial public benefit to the City, as illustrated in subsection (d) of this section; and
- (9) allow uses that predominantly match or are compatible with uses allowed in the underlying zoning district and the zoning districts of adjacent properties."

Baltimore City Code, Art. 32, §13-204(a). Moreover, to be granted an exception, the applicant must demonstrate superior design, enhanced amenities and substantial benefit to the City. Baltimore City Code, Art. 32, §13-204(b), (c). Examples of substantial benefits to the City are contained in Section 13-204(d). Baltimore City Code, Art. 32, §13-204(d).

This PUD seeks such exceptions to bulk regulations in Sections 4 and 5 and to the parking regulations in Section 9. It also seeks in certain signage regulation exceptions in Section 11. The Planning Report does not address all these considerations for each of the exceptions sought in this PUD. Therefore, the City Council must take care to address the required considerations for each legally permissible exception.

While there are no legal impediments to the exemptions sought in Sections 4, 5 and 9, assuming the above facts are found with respect to them, there is a problem with the signage exception in Section 11. In that Section, the bill creates a whole separate set of signage regulations for the area contained in the PUD rather than operating as an exception to the existing regulations on signs contained in Title 17 of Article 32 of the City Code. Thus, Section 11 impermissibly operates as the creation of a whole new set of sign regulations applicable only in this PUD. Baltimore City Code, Art. 32, §13-202(c). The amendment suggested in the Planning Report, to delete subsection 11(b), while legally sufficient, is not enough to cure this problem. Therefore, the Law Department recommends rewording this Section 11 to make the permissions or restrictions sought conform with the regulations on signs in Title 17 or deleting Section 11. A suggested amendment to remove the sign regulations is attached to this bill report.

Page 5 of 8

Conditions Imposed

Conditions may be imposed on the PUD in accordance with Section 5-405(a). Baltimore City Code, Art. 32, §13-203(a)(1). These can only be conditions that protect the public interest and are "reasonably related and roughly proportional to the expected impact" of the PUD. Baltimore City Code, Art. 32, §5-405(a). Such a condition is proposed in Section 10 of the Bill concerning principal entrances and frontages. The City Council must find that this condition protects the public interest and does so in a way that it proportional to the expected impact.

Additionally, such a condition is imposed in Section 6(b) with the language "when within a full service grocery store whose net leasable area exceeds 15,000 square feet." That language operates as a condition on a retail goods establishment with alcoholic beverage sales. Such a use is permitted of right in a C-4 district but is only permitted by enactment of conditional use ordinance in a C-3. Baltimore City Code, Art. 32, Tbl. 10-301. This PUD would operate as the conditional use ordinance and therefore permit the retail goods establishment with alcoholic beverage sales. The Law Department notes that the Planning Report recommends an amendment to language in Section 6(b). The Law Department would approve that language for form and legal sufficiency. However, as with the conditions in Section 10 of the bill, the City Council must find that this condition protects the public interest and does so in a way that it proportional to the expected impact.

The Planning Report does not address the required findings for these conditions. Therefore, the City Council must take care to make these findings for <u>every condition</u> sought to be imposed on this PUD.

Use Restrictions

With respect to the use restrictions in Section 6, 7, and 8 of the bill, there are various issues.

Section 6(a) is unclear because it refers to a "Title 10-205." Even if the word "Section" was intended instead of "Title," there is still ambiguity because it is unclear if the PUD is attempting to permit all the uses that are allowed in the C-3 district, or also those that are conditional in that district. It is also unclear if the PUD is to allow any of the uses permitted or conditional in the C-4 district. Baltimore City Code, Art. 32, §10-205. Presumably, Section 6(a) should be reworded to state that the PUD allows all the uses permitted in C-3 and C-4. The Law Department notes that the Planning Report suggests an amendment to this language that will remedy this issue by allowing all permitted uses and two conditional uses. The Law Department would approve this amendment for form and legal sufficiency.

Section 6(c) should be modified to remove the language "as approved under the Final Development Plan at 5801 Eastern Avenue" because this PUD would have its own Development

Plan that is approved via this PUD process. Baltimore City Code, Art. 32, §13-304. This exact amendment is recommended in the Planning Report and the Law Department would approve it for form and legal sufficiency.

Section 7 includes in its list of prohibited uses, several uses that are not in Article 32. These include a Community Correction Center, Firearm Sales, Parole and Probation Field Office and Taxidermist Shop. These uses need to be removed from the bill or reworded so that they are defined by whatever use they would fall under in Article 32. Baltimore City Code, Art. 32, §13-202(c). A suggested amendment to remove these uses is attached to this bill report.

Section 8(a) states that a certain liquor license must be "approved as a conditional use by the Board." The Board of Municipal and Zoning Appeals does not approve liquor licenses. If the intent of this language is to allow a Class A Beer, Wine & Liquor License if approved by the Liquor Board, then the language should be modified to "as may qualify under applicable law for such license." If the intent is to require a conditional use for something that is already permitted of right in a C-3 or C-4, that may not be accomplished in a PUD because it effectuates a change in the text of Article 32. Baltimore City Code, Art. 32, §13-202(c). Certainly, an otherwise permitted use can be prohibited in a PUD, but it cannot be made to get conditional use approval if such approval is not required in the underlying zoning district.

Section 8(b) must be clarified because as written in prohibits a tavern with off-premises sales unless that tavern is the retail goods establishment in a grocery store described in Section 6(b). It is unclear how such grocery store with over 15,000 square feet would satisfy the requirement in Section 14-437(b) of Article 32 that requires more than half of the establishment's floor space be devoted to on-premises consumption and annually more than half of the average daily receipts are for the sale of alcoholic beverages for on-premises consumption. Baltimore City Code, Art. 32, §14-337(b). The Law Department recommends deleting the language that ties this use restriction to Section 6(b).

The Planning Report suggested an amendment to eliminate the entirety of Section 8, which would fix the issues in Sections 8(a) and 8(b). The Law Department would approve that amendment for form and legal sufficiency.

# Tolling Provision

The Law Department notes that Section 15 should be removed from the bill as it may conflict with the rules on tolling time limits and stays set forth in Title 19 of Article 32 and the City's Building Code. Baltimore City Code, Art. 32, §§ 19-301(c), 19-302(d); Baltimore City Building, Fire and Related Codes, §128.6.1. An amendment to accomplish that purpose is attached to this bill report.

#### Procedural Requirements

Finally, certain procedural requirements apply to this bill beyond those discussed above because the enactment of a Planned Unit Development is deemed a "legislative authorization." Baltimore City Code, Art. 32, §5-501(2)(iii). This includes referral to certain agencies, including the Planning Commission. Baltimore City Code, Art. 32, §\$5-504, 5-506. Specifically, notice of the City Council hearing must be given by publication in a newspaper of general circulation in the City, by posting in a conspicuous place on the property and by first-class mail, on forms provided by the Zoning Administrator, to each person who appears on the tax records of the City as an owner of the property. Baltimore City Code, Art. 32, §5-601(b). The notice of the City Council hearing must include the date, time, place and purpose of the hearing, as well as the address of the property and the name of the applicant. Baltimore City Code, Art. 32, §5-601(c). The posted notices must be at least 3 feet by 4 feet in size, placed at a prominent location that is visible to passing pedestrians, and at least one sign must be visible from each of the property's street frontages. City Code, Art., §5-601(d). The published and mailed notices must be given at least 15 days before the hearing; the posted notice must be at least 30 days before the public hearing. Baltimore City Code, Art. 32, §5-601(e), (f).

The bill is the appropriate method to review the facts and make the determination as to whether the legal standards for PUD have been met. The Law Department can approve the amended bill for form and legal sufficiency if the required findings are made at the hearing, all procedural requirements are satisfied, and the amendments discussed herein, or other satisfactory amendments, are adopted.

Very truly yours,

Hilary Ruley
Chief Solicitor

cc: Andre M. Davis, City Solicitor

Karen Stokes, Director, Mayor's Office of Government Relations

Kyron Banks, Mayor's Legislative Liaison

Elena DiPietro, Chief Solicitor, General Counsel Division

Victor Tervala, Chief Solicitor Ashlea Brown, Assistant Solicitor

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# AMENDMENTS TO COUNCIL BILL 18-0270 (1st Reader Copy)

Proposed by: Law Dep't

(To be offered to the Land Use and Transportation Committee)

#### Amendment No. 1

Delete lines 40 and 41 on page 3 and lines 1 through 11 on page 4.

#### Amendment No. 2

On page 3, delete lines 8, 9, 13 and 16.

#### Amendment No. 3

On page 4, delete lines 27 through 30.

# The Baltimore City Department of HOUSING & COMMUNITY DEVELOPMENT

#### **MEMORANDUM**

To: The Honorable President and Members of the Baltimore City Council

c/o Natawna Austin, Executive Secretary

From: Michael Braverman, Housing Commissioner

Date: August 24, 2018

Re: City Council Bill 18-0270 - Planned Unit Development - Designation - 5601 Eastern

Avenue

The Department of Housing and Community Development (HCD) has reviewed City Council Bill 18-0270, for the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

If enacted, this bill would repeal the existing Development Plan for 5601 Easter Avenue and replace it with a development plan that would include improvements on both 5601 and 5801 Eastern Avenue because the lots were consolidated. The development plan includes mixed-use commercial and residential development and includes limits on heights and square footage, which are consistent with the limits in the original development plan.

The Department of Housing and Community Development supports the passage of City Council Bill 18-0270.

MB:sd

cc: Ms. Karen Stokes, Mayor's Office of Government Relations Mr. Kyron Banks, Mayor's Office of Government Relations



#### **MEMORANDUM**

TO:

Honorable President and Members of the City Council

Attention: Natawna B. Austin, Executive Secretary

FROM:

William H. Cole, President and the

DATE:

July 19, 2018

SUBJECT:

City Council Bill No. 18-0270

Planned Unit Development – Designation – 5601 Eastern Avenue

The Baltimore Development Corporation (BDC) has been asked to comment on City Council Bill No. 18-0270, a Bill for the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

This Bill will allow for the transformation of the former PEMCO industrial site into Yard 56, a \$100 million, mixed-use development featuring over two million square feet of residential, retail, hotel and office space. BDC acknowledges that through several years of extensive outreach, the developer has connected with the neighboring communities, and they strongly support this project.

BDC supports this proposed ordinance and respectfully requests that City Council Bill# 18-0270 be given favorable consideration by the City Council.

cc:

**Kyron Banks** 

NAME TITL		CITY of	
O AGEN NAME ADDRI	Department of Public Works 600 Abel Wolman Municipal Building	MEMO	CITY OF THE STATE
SUBJE	CITY COUNCIL BILL 18-0270		

TO

August 8, 2018

The Honorable President and Members of the Baltimore City Council c/o Natawna Austin Room 400 – City Hall

I am herein reporting on City Council Bill 18-0270 introduced by Councilmember Cohen and Council President Young at the request of TRP-MCB 5601 Eastern, LLC.

The purpose of this Bill is to repeal the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approve a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

Ordinance 15-380 established the Business Planned Unit Development (PUD) for 5601 Eastern Avenue. The boundaries of this PUD are Eastern Avenue to the north, Bonsal Street to the east, I-95 to the south, and Umbra Street to the west. The PUD, which consists of approximately 20 acres, is located in the Pulaski Industrial Area of southeast Baltimore, adjacent to the neighborhoods of Bayview and Greektown. Heavy manufacturing occurred at the site for many years when the Pemco Corporation, and other corporations, manufactured glass and porcelain. The current owner is working with the Maryland Department of the Environment on mitigation.

The City's new zoning code, which went into effect on June 5, 2017, included new rules for PUDs that require repeal and replacement of PUDs for any major changes. The developer for this site is seeking major changes in the new proposed PUD, including: expanding the boundaries, removing a high-density development plan, modifying the development plan concept, and making changes to the use structure. The new development plan proposes to create a mixed-use commercial and residential development which would be built in phases with both high-density and low-density options.

City Council Bill 18-0270, if approved, would replace the existing Planned Unit with a new one that reflects changes previously approved in the Development Plan and final plan approvals from the Planning Commission, and would revise certain text provisions. Companion legislation, City Council Bill 18-0269, seeks to rezone the property from the I-2 Zoning District to the C-3 Zoning District.

The Department of Public Works' Plans Review Section will need to review and approve all Stormwater Management plans and Erosion and Sediment Control (ESD) plans for the development. The ESD plans for the portion of the project known as Yard 56 were approved in July 2018.

The Planning Commission considered City Council Bill 18-0270 at its August 2, 2018 meeting and recommended several amendments which are explained in the Planning Commission Staff Report. It is the understanding of this Department that the neighboring community associations were notified of this legislation.

Based on these considerations, the Department of Public Works has no objection to the passage of City Council Bill 18-0241 as proposed to be amended by the Planning Commission.

Sincerely,

S. Wale Thoughou for R. Claur Rudolph S. Chow, P.E.

Director

RSC/KTO

#### TRANSMITTAL MEMO

Bernard C. "Jack" Young, President City Council

FROM: Peter Little, Executive Director

July 13, 2018

City Council Bill 18-0270

RE:



I am herein reporting on City Council Bill 18-0270 introduced by Councilmembers Cohen and President Young at the request of TMP-MCB 5601 Eastern, LLC.

The purpose of this bill is to approve certain amendments to the Planned Unit Development – Designation – 5601 Eastern Avenue.

The Development Plan for the 5601 Eastern Avenue Planned Unit Development (PUD) was originally approved by Ordinance 15-380. Master developer TRP-MCB 5601 Eastern, LLC wishes to amend the Development Plan, as previously approved, to add an adjoining property within the Planned Unit Development.

The Parking Authority of Baltimore City (PABC) reviewed the proposed legislation and determined there would be no impact to any parking programs for on-street parking activity and/or City-owned off-street parking facilities. The Baltimore City Parking Authority will continue to work with City agencies and developers to ensure that sufficient parking is provided without regard to specific lot lines, and, instead, in the aggregate for the entire PUD. Additionally, PABC will help ensure parking ratios as proscribed by Code are met, with the understanding that off-street parking may be further reduced by the Planning Commission in cases where shared parking may be appropriate.

Based on the above comments, PABC does not oppose the passage of City Council Bill 18-0270.

### LAND USE AND TRANSPORTATION COMMITTEE

# BILL 18-0270

# Proposed Amendments

- Department of Law August 27, 2018
- Department of Planning August 7, 2018

# AMENDMENTS TO COUNCIL BILL 18-0270 (1st Reader Copy)

Proposed by: Law Dep't

(To be offered to the Land Use and Transportation Committee)

#### Amendment No. 1

Delete lines 40 and 41 on page 3 and lines 1 through 11 on page 4.

#### Amendment No. 2

On page 3, delete lines 8, 9, 13 and 16.

#### Amendment No. 3

On page 4, delete lines 27 through 30.

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#### DLR DRAFT I 21Aug18

#### AMENDMENTS TO COUNCIL BILL 18-0270 (1st Reader Copy)

By: Department of Planning

{To be offered to the Land Use and Transportation Committee}

#### Amendment No. 1

On page 1, beginning in line 15, strike "that" down through and including "provisions", in line 19.

#### Amendment No. 2

On page 2, in lines 16 through 22, in each instance, strike "June 20" and substitute "July 12"; in line 22, strike the period; and, on the same page, after line 22, insert "Exhibit C-8.0, "Design Guidelines", dated July 12, 2018.".

#### Amendment No. 3

On page 2, in line 35, after "Uses", insert "allowed in the Planned Unit Development are those uses"; in the same line, after "10-301", insert ". In addition, the 2 following conditional uses are allowed: retail goods establishment (with alcoholic beverages sales) and gas station"; and, in line 35, after the semi colon, insert "and".

#### Amendment No. 4

On page 2, in line 36, strike "with off premises alcohol sales" and substitute "(with alcoholic beverages sales)"; on the same page, in line 37, strike "; and" and substitute a period; and, on the same page, strike line 38 in its entirety.

#### Amendment No. 5

On page 3, strike lines 18 through 28 in their entireties, and, on page 3, in lines 29, 34, and 40, and, on page 4, in lines 12, 15, 19, 27, 31, and 35, strike "9", "10", "11", "12", "13", "14",

"15", "16", and "17", respectively, and substitute "8", "9", "10", "11", "12", "13", "14", "15", and "16", respectively.

#### Amendment No. 6

On page 4, strike lines 4 through 8 in their entireties; and, in line 9, strike "(c)" and substitute "(b)".

#### Amendment No. 7

On page 4, in line 18, after the period, insert "All final design approvals previously accepted in the existing Planned Unit Development, established in 2015, are accepted under this Planned Unit Development, subject to other Agency comments.".

# Appendix Amendment #6 Design Guidelines Exhibit C-8.0

# **DESIGN GUIDELINES**

# 5601 and 5801 EASTERN AVENUE BALTIMORE, MD 21224

BUSINESS PLANNED UNIT DEVELOPMENT PLAN
EXHIBIT C-8.0
JULY 12, 2018

Note: The illustrations contained in this document show the design intent, but do not represent a formal approval of any site or building design. The illustrations contained herein are conceptual and guidelines only, and are subject to Final Design Approval. Specific references (names) to internal circulation streets and drives are for descriptive purposes only.

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#### **DESIGN PRINCIPLES**

#### 5601 Eastern Avenue Business Planned Unit Development

#### INTRODUCTION

These design principles are intended to support the overall intent behind the specific guidelines that accompany the Planned Unit Development approval of 5601 Eastern Avenue and its redevelopment into a mixed-use center with retail, office, fuel service station/convenience store, medical, hotel and residential uses.

The 5601 Eastern Avenue Business Planned Unit Development consist of the parcels addressed as 5601 Eastern Avenue and 5801 Eastern Avenue but will be referenced to as 5601 Eastern Avenue.

#### 1. An integrated redevelopment plan

The entire site of 5601 Eastern Avenue will be designed as a cohesive redevelopment plan with integrated design and architectural features that complement each of the individual phases and the surrounding residential and institutional communities. The plan is intended to be a phased project within four distinct Development Areas (Design Guidelines Exhibit A).

#### 2. Create a pedestrian -friendly, mixed-use environment

Provide significant features such as welcoming and enhanced pedestrian areas that facilitate movement both to the new development from the community and within the development itself. This principle also recognizes the importance of the architectural treatments such as windows and entrances within the plan to reinforce and welcome pedestrian activity.

#### 3. Create a high-quality environment

The use of high-quality design elements and materials in both the architectural and landscaping elements throughout the redevelopment plan are intended to promote a quality destination environment that emphasizes the redevelopment as an asset that reinforces the on-going revitalization of the overall community.

#### 4. Undertake the environmental remediation and planning of the entire site as the initial phase

The entire 20.6-acre property will undergo remedial action and planning with Maryland Department of the Environment (MDE) and U.S. Environmental Protection Agency (EPA) approval prior to commencement of any of the redevelopment phases.

#### 5. Complete the initial landscaping areas following environmental remediation

The landscaped areas along both Eastern Avenue and the buffer adjacent to the Greektown community (Design Guidelines Exhibit B) will be implemented as part of the initial phase of redevelopment in order to establish the overall landscaping intent.

#### STREETSCAPE DESIGN

The objective is to create streetscape designs that focus on improving the attractiveness and effectiveness of the pedestrian network with a level of safety, social spaces, amenities, and active uses that reinforce and encourage pedestrian activity along the street corridor.

- Streetscape at retail/restaurant frontage areas must accommodate pedestrian activities and allow retail/restaurant programs to spread out into the hardscape area.
- The streetscape design must screen parking lots from adjacent public rights-of-way. In order to screen headlights from the parked car a 3.5'+/- height wall or landscape screening buffer will be required facing Eastern Avenue. The parking lot shall be graded to be lower than the sidewalk along Eastern Avenue to enhance the screening. Walls should be constructed out of durable, low maintenance materials coordinated with the materials used on building facades. Walls should be placed on the inside edge of the landscape strip with the planting on the Eastern Avenue side of the wall or in wider buffers, placed to allow planting on both sides of the wall.
- An 8' wide clear unobstructed, linear sidewalk space must be created to allow for
  pedestrian circulation. If there are project constraints effecting the design, an ADA
  compliant, unobstructed walking path must maintained. Where space allows within the
  pedestrian zone street furniture is encouraged as long as the minimum clear zone is
  maintained.
- The area at roadway edge should be clear of any amenity element and should be set back as much as 3 feet from the face of the street curb to avoid conflict with on-street parking (e.g. car doors, passenger loading, etc.), but no less than 1.5 feet.

#### General Sidewalk Design

Sidewalk widths are established at 8 feet. If there are project constraints effecting the design, an ADA compliant, unobstructed walking path must maintained. Public sidewalks will provide a direct and continuous pedestrian network with a clear, unobstructed pedestrian path way throughout the development. Sidewalks will be cast-in-place concrete or integral colored concrete with thoughtful score line design.

#### **Paving Design**

The pedestrian experience shall be enhanced through the variation of paving materials. Paving material, color, and pattern shall provide visual cues to help define pedestrian access and safety. The surfaces shall be attractive, durable and of high-quality. Design options for paving surfaces include: cast-in-place concrete, integral colored concrete, stamped concrete, non-slip finish concrete, and stamped asphalt.

Colors to be coordinated with architecture.

Special paving shall be located at high visibility locations like entrances and intersections

#### Lighting Selection and Design

All lighting shall be dark sky compliant. When possible, street lighting shall be pedestrian

oriented 12'- 15' high decorative poles. To provide additional pedestrian lighting and night light effects, accent lighting should be incorporated when appropriate. Wall washes, LED colored light, light strings, and pendant lights are encouraged at entries and gathering areas. When required for vehicular safety, cobra lighting, or a similar vehicular scale fixture, shall be installed.

#### General Planting Guidelines and Design

To enhance the pedestrian experience, planting of the public spaces adds visual interest, softens the urban edges, and provides shade. It also creates buffers, pedestrian scale, and assists with storm water management. When selecting a planting palette, consideration shall be given to compatibility with the urban environment (i.e. limited space for roots and canopies, limited soil fertility increased urban pollution, etc.) and multi-seasonal interest.

Streetscape planting shall have a consistent and well-coordinated planting scheme where specific species are repeated regularly throughout the site to provide visual continuity and identity of spaces. The plant palette selected should assist in unifying the site while also offering periodic accent points. Landscaping should not obstruct pedestrian through-traffic or access to the street or retail storefronts. Spacing of trees shall coordinate with utilities, sight clearances, and maintaining views of retail signage and storefronts.

Proper clearance of plant material includes the following:

- Shrubs shall be trimmed to three (3) feet or less in height above the grade of the sidewalk
- Tree canopies shall be trimmed up to at least eight (8) feet over the sidewalk when trees
  have matured.
- Street trees shall be selected that have a branching pattern that will not obscure storefront windows or conflict with truck/pedestrian access.
- Where possible, trees shall be spaced 25'-35' to maintain a consistent overhead canopy; provided, however, final tree locations shall be coordinated with utilities.
- Tree pits shall be a minimum of 4'x8' and may include continuous planting strips or pits.

#### STREETSCAPE ZONES

For purposes of these guidelines, the pedestrian realm has been subdivided into four zones: the frontage zone, the pedestrian zone, the amenity zone and the roadway edge zone. These zones are conceptual, and may vary in areas along the street.

- Frontage zone-adjacent to building frontages and serves as a transition area
- Pedestrian zone- primarily accommodates pedestrian circulation and ensures an 8' unobstructed sidewalk width for pedestrian through-traffic (If design constraints are present, at a minimum, the path shall be an ADA complaint walking path.)
- Amenity zone- adjacent to the street and accommodates a landscape buffer, storm water management, and street furnishings (Minimum 4' Width)
- Roadway edge zone- this zone's purpose is to allow cars parked along the street enough room to open their car doors without any obstructions (Minimum 1.5' Width)

#### Frontage Zone

The frontage zone forms the outer edge of the public right-of-way and typically is defined by a building façade, constructed wall, or landscape screening treatment. This zone provides a connection of pedestrian circulation of the public sidewalk to the interior of the buildings. It allows for retailers and restaurants to extend their programs out into the hardscape. Some uses or programs include displays, street furniture, seating, tables, planters, and other elements as a means of engaging passersby and activating the public streetscape. This area is an opportunity for places of interest like outdoor dining without constricting the adjacent flow of pedestrian traffic.

The streetscape design must screen parking lots from adjacent public rights-of Way. In order to screen headlights from the parked car a 3.5'+/- height wall or landscape screening treatment will be required with landscaping in front of the wall facing Eastern Avenue. Walls shall be constructed of durable, low maintenance materials coordinated with the materials used on building facades or coordinated with the existing church facade. Walls shall be placed on the inside edge of the landscape strip with the planting on Eastern Avenue side of the wall or in wider buffers, placed to allow planting on both sides of the walls.

#### Pedestrian Zone

The pedestrian zone's intent is to facilitate the efficient movement of pedestrians between the frontage zone and the public amenity zone. It provides a wide unobstructed, linear sidewalk space that is free of street furniture, street trees, planters, and other vertical elements (Refer to General Sidewalk Design listed above). Where space allows within the pedestrian zone street furniture can be introduced as long as the minimum, ADA compliant, clear zone is maintained. The pedestrian zone should generally remain straight, and never be less than ADA compliant at specific constrained locations.

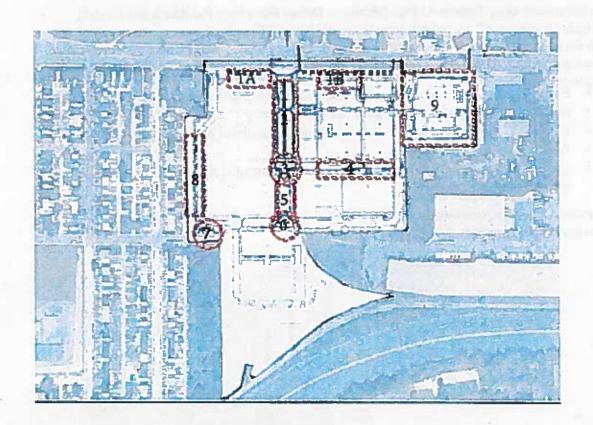
#### **Public Amenity Zone**

The public amenity zone contains streetscape amenities that work and coordinate with the pedestrian zone. It includes features such as street trees, landscaping, micro-bioretention, site furniture, seating, and other features. This space not only acts as a buffer from vehicular traffic but enhances the aesthetics of the streetscape and activates the space with its designated functions. Streetscape features should be repeated to provide a continuity and identity along the street. Where possible and appropriate, furniture shall be oriented to allow for social interaction. Amenities located in this zone improve the visual appearance of the street, and assist in making the streetscape a functional/ active space. Street furnishing design, type, color and material shall be consistent. Along Eastern Avenue there shall be a sufficient landscape buffer provided which may include storm water management areas.

#### Roadway Edge Zone

The public amenity and the roadway edge zone is the area directly adjacent to the street and buffers pedestrians from the street. Where feasible in the roadway edge zone, elements within the Public Amenity Zone generally should be set back at minimum 1.5' to 3' feet from the face of the street curb to avoid conflict with on-street parking (e.g. car doors, passenger loading, etc.),

#### AREA LOCATION MAP



#### 1. STREETSCAPE ON EASTERN AVENUE

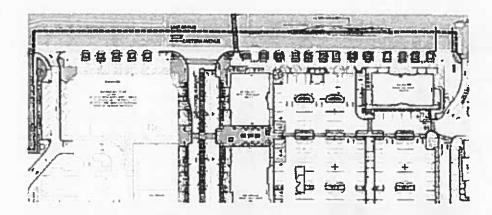
The streetscape along Eastern Avenue (shown on Design Guidelines Exhibits B and C) shall maintain an average 42' +/- setback from the travel lanes. This setback was created to coordinate with the adjacent church to the west of the property. Where appropriate, existing pedestrian access and crosswalks shall be incorporated into the pedestrian access areas and create a link to the community.

• Encourage locations that coordinate with public transportation spots.

- Maintain an average 42' +/- setback from travel lanes.
- Lighting along Eastern Avenue shall be coordinated with the project design.
- Provide bike racks and benches.
- Create a landscape buffer along Eastern Avenue; landscaped area can be designed as a micro-bioretention area.

No permanent or temporary surface parking lot shall be permitted within 42 feet of the Eastern Avenue travel lanes.

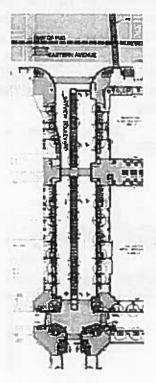


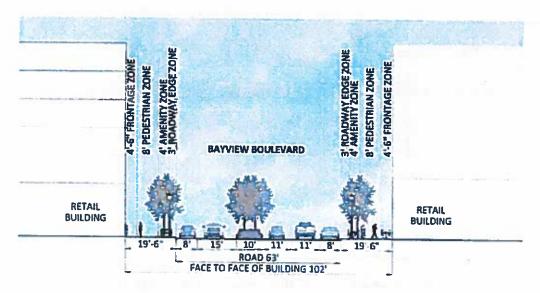


\*All dimensions are approximate and subject to change.

#### 2. UPPER BAYVIEW BOULEVARD DESIGN

The focus of the design is on the aesthetics and effectiveness of the pedestrian network that encourages pedestrian activity along the street corridor. Pedestrian elements such as site furnishings and wide sidewalks shall be incorporated to accommodate social interaction and amenities like outdoor dining. Provide benches and smaller seating areas throughout the streetscape. Street trees along this street shall be larger in size ranging from 3"-3.5" caliper to provide a larger tree canopy. Upper Bayview Boulevard Streetscape (Design Guidelines Exhibit C) will also include a 10' +/- median that provides a refuge for crossing pedestrians between retail spaces.

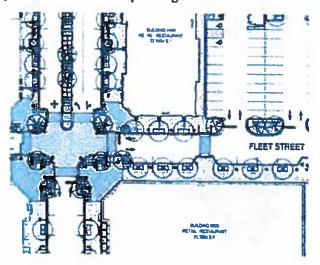


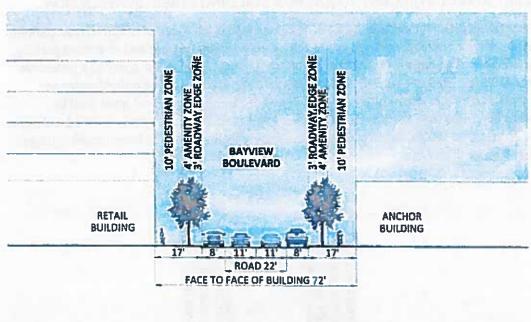


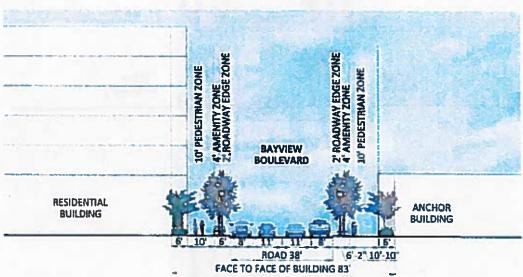
\*All dimensions are approximate and subject to change.

#### 3. BAYVIEW BOULEVARD AND FLEET STREET INTERSECTION DESIGN

This intersection (Design Guidelines Exhibit C) is the terminus point of the designated retail area and therefore needs to have a special identity. The buildings in this area will be chamfered to accommodate opportunities for pedestrians to activate the area. This will also allow retailers and restaurants to extend their programs out into the hardscape. This may include displays, street furniture, seating, tables for outdoor dining areas, planters, and other elements as a means of engaging passersby. This intersection shall have special paving patterns and attractive pedestrian crosswalks. To help aid in traffic calming and add a distinctive character in this area, raised planters or seat walls will help separate the pedestrian and vehicular traffic. Site furniture, lighting, seating areas, and outdoor dining is encouraged in this area. The area shall provide a Tree canopy and opportunities for accent planting.



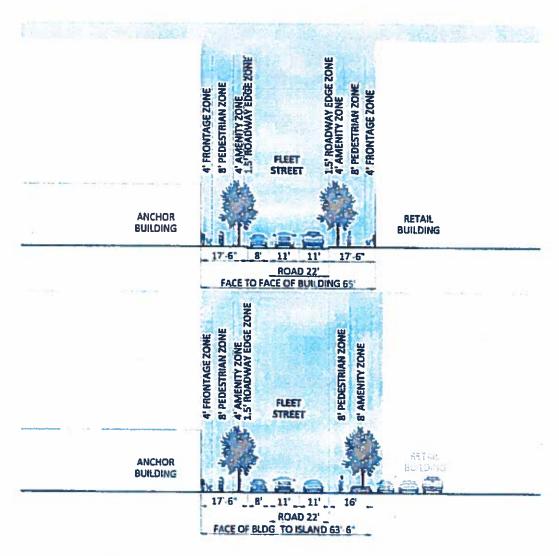




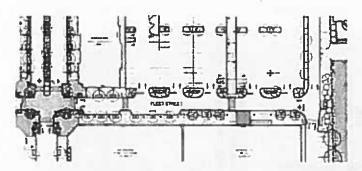
<sup>\*</sup>All dimensions are approximate and subject to change.

#### 4. FLEET STREET ADJACENT TO ANCHOR BUILDING STREETSCAPEDESIGN

This area (Design Guidelines Exhibit C) is designated to act as: 1) a buffer between the parking lot and the anchor building entrance; or, 2) a drive aisle serving surface and structured parking. The use of special paving and bollards is encouraged to help identify the space as a pedestrian friendly walkway. Bollards can be used to mark pathway entries and the bollard styles and color shall match other site furniture. At the far east of Fleet Street, a focal point shall be created to be visible from the Bayview Boulevard and Fleet Street intersection. This focal point can be created by a special landscaped area or a feature wall which may have special signage and lighting.

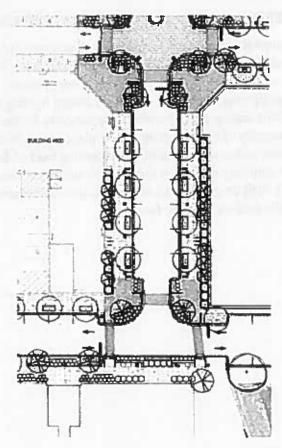


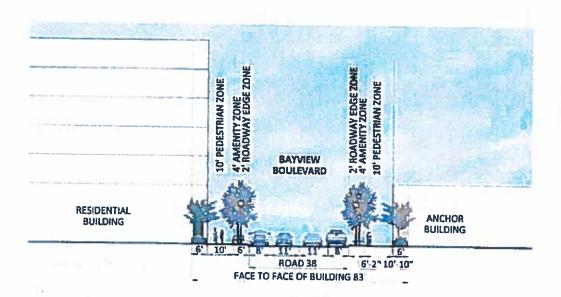
<sup>\*</sup>All dimensions are approximate and subject to change.



#### 5. LOWER BAYVIEW BOULEVARD STREETSCAPE DESIGN

The character transitions here (Design Guidelines Exhibit C) from a retail corridor to an outdoor residential amenity space. This "quieter space" is comprised of green space, seating areas and site furniture such as bike racks. The buildings will be inset 6'+/- to allow room for larger landscaping areas and seating areas. The road also transforms its character by changing the paving material to a different paving material than the retail areas Here the site furniture will serve a more flexible purpose such as platforms, seat walls or site furniture. This area will act as a flexible outdoor area for lounging, seating and socializing with other residents and patrons of the site.

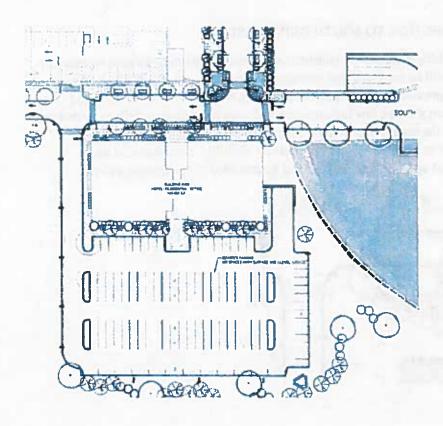


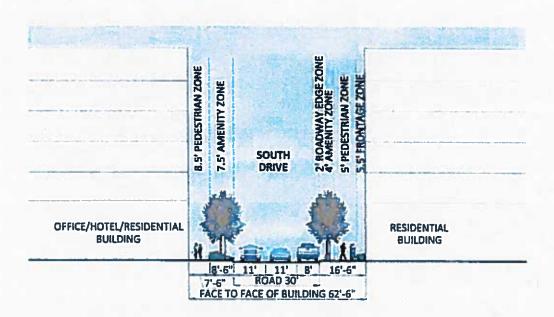


\*All dimensions are approximate and subject to change.

### 6. BAYVIEW BOULEVARD STREETSCAPE AND TERMINUS POINT DESIGN

Located at the terminus point of Bayview Boulevard a focal point is to be created at the intersection of Bayview Boulevard and South Drive (Design Guidelines Exhibit C). This will be achieved with a site feature such as a sculpture, architecture, seat wall, water feature, landscaping, etc. Additional pedestrian lighting, night light effects, or accent lighting shall be incorporated into the gathering area. This seating area provides an opportunity for the hotel/residential building to have an amenity of outdoor dining and a place for socializing surrounded by landscaping. To the south of the anchor building, the service road on South Drive shall be screened with landscaping. A wall may be used in this area for additional screening, subject to final design approval. Walls shall be constructed of durable, low maintenance materials coordinated with the materials used on building facades.

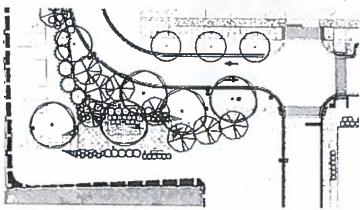


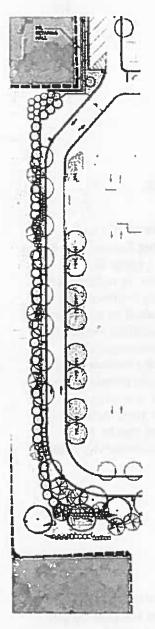


<sup>\*</sup>All dimensions are approximate and subject to change.

#### 7. GREEKTOWN CONNECTION TO SOUTH DRIVE DESIGN

This site is within easy walking distance of residential areas and Greektown. To gain entrance to the site, pedestrian access will be provided that connects Foster Avenue to South Drive. As appropriate, this area shall provide space for passive gathering with benches for seating and social activities. Landscaping shall be low maintenance and must keep clear sightlines so that the seating area can be seen by the hotel/residential building. Shrubs and groundcover must be maintained 3' high or lower so vegetation does not obstruct visibility. Security must be maintained and adequate and appropriate lighting must be provided for pedestrian safety.



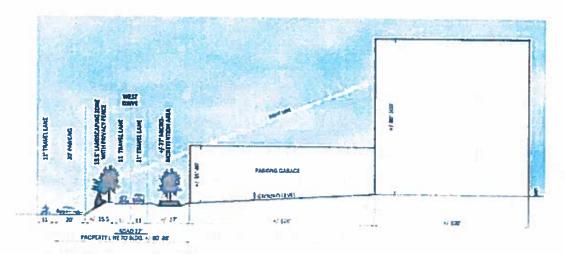


#### 8. GREEKTOWN BUFFER TO WEST DRIVEDESIGN

On the site there is a transitional space located between the residential units of Greektown and the parking garage building on West Drive (Design Guidelines Exhibit B). This area will act as a buffer and transitional zone between the residential community and the myriad of uses on the site. Along the existing alley there will be designated parking for the residents to the west of the property.

Next to the parking an approximately 13'+/- wide landscape buffer shall be created to help screen the new development from the residents. The buffer shall be enhanced by creating the vegetative screen on top of an earthen berm. The sloped area will help screen the residents while assisting with site grading. This vegetative buffer shall include a combination of evergreen trees, shrubs, and shade trees. The majority of the selected plants shall be evergreen to maintain screening qualities in winter. Beyond the landscape buffer a 6' high privacy fence shall be placed (and shown on a site plan prior to final approvals). The privacy fence shall be made of durable, good quality, and aesthetically pleasing materials. It should be coordinated in style, color, and materials of the buildings' architecture.

Stormwater management areas such as micro-bioretention areas will be provided along both sides of West Drive. The width of the mico-bioretention areas vary from 20'-27'. As noted above in the "General Planting Guidelines and Design" species selected should be native/adaptive plant material and should take into account seasonal interest and survivability of the urban condition. Plant species selected for the micro-bioretention should handle the specific fluxuating water depth.



\*All dimensions are approximate and subject to change.

#### 9. EASTERN AVENUE FUEL STATION AND CONVENIENCE STORE

At the corner of Eastern Avenue and Bonsal Street there will be a fuel service station and convenience store placed at the front of the site. The streetscape planting along Eastern Ave will be continued and established as per the streetscape design described in Section 1 (page 8). The streetscape design must screen parking lots from adjacent public rights-of-way. In order to screen headlights from the parked cars a 3.5' +/- height wall and landscape screening treatment will be required with landscaping in front of the wall facing Eastern Avenue. Walls shall be constructed of durable, low maintenance materials coordinated with the materials used on building facades or coordinated with the existing church facade. Walls shall be placed on the inside edge of the landscape strip with the planting on eastern Avenue side of the wall or in wider buffers, placed to allow planting on both sides of the wall. This area will incorporate aesthetically pleasing plantings selected to fluctuate due to seasonal patterns while still providing year-round screening and buffering from the adjacent road. Within the fuel service station/convenience store there will be decorative crosswalks for aesthetics and for pedestrian safety. Crosswalks can also be found surrounding the area for increasing the walkability of the site and providing connectivity to the surrounding neighborhood.

#### **NEW BUILDING DESIGN GUILDELINES**

#### **BUILDING FORM AND PLACEMENT**

New buildings in the project are to be designed to allow for a transition from nearby low-density areas to moderate and high densities within the site boundary. Building form and penetrations shall be used to define and reinforce the public realm. Build-to lines are established to reinforce the building-to-building relationships (Design Guidelines Exhibit D). Maximum heights and structured parking shall be setback from the existing residential community on the western

boundary of the project.

#### Design Guidelines:

- New buildings along Upper Bayview Boulevard are to be set back a minimum of 17-19 feet from the curb to the building.
- New buildings along Lower Bayview Boulevard are to be set back a minimum of 15-17 feet from the curb to the building with an additional 6'+/- inset to allow for additional, quiet public realm space.
- Corner buildings at Bayview Boulevard and Fleet Street shall have massing and active fronts reflecting their corner position.
- Buildings located on Development Area C shall have pedestrian access directly to the Bayview Boulevard terminus area as shown on Exhibit C.
- Pedestrian passageways from parking areas to streets are to cut through the building mass and receive appropriate lighting and architectural design consideration.
- Service and utility access shall not be located on Eastern Avenue and Bayview Boulevard.
- All buildings fronting Eastern Avenue and Bayview Boulevard shall have main entrances on those streets.

#### **BUILDING WALL**

- 80% of the ground level building wall planes highlighted on Design Guidelines Exhibit D shall meet the build-to line dimension on Exhibit D. The line relationship may be established by building-to-building dimension or by half of the building-to-building dimension from the street center line.
- Street frontage buildings on Eastern Avenue and Upper Bayview Boulevard shall, in their
  ground level street front facade, allow for potential retail, restaurants, cafes and service
  type businesses that activate the street with pedestrian traffic. Extensive solid wall areas
  at the street level are not permitted.
- Street frontage at the intersection of Bayview Boulevard and Fleet Street shall be active, composed of significant amounts of glazing and have entries at the intersection areas.
- Glass at the ground floor must be clear vision glass; heavily tinted or mirrored glass is not permitted.
- Upper floors must have street-facing windows.
- A distinct base will be composed of the first floor or the first two floors of the building.
- Rooftop elements such as mechanical penthouses shall be compatible and integrate into the massing and exterior wall design below in materials, color and design.
- Ground floor facades shall be designed to accommodate signage that allows for each commercial tenant to achieve a distinct identity.

#### **PARKING**

#### STRUCTURED PARKING

- Garage openings should have some form of screening to block views of cars on upper levels.
- Structured parking shall not exclusively front, nor be the first building wall plane, on Eastern Avenue or North South Street.

#### **SURFACE PARKING**

- Structured parking is preferred over surface parking.
- No off-street surface parking shall be permitted within 50 feet of the streetscape edge of Bayview Boulevard.
- Permanent surface parking is permitted provided lots: 1) have landscaped refuge islands;
   and, 2) are screened with constructed walls.
- Surface parking lot light fixtures shall be dark sky compliant.
- Permanent, clear-to-sky, surface parking lots on Development Area A as shown on Exhibit A shall not exceed 100 spaces. Temporary surface parking shall be allowed.

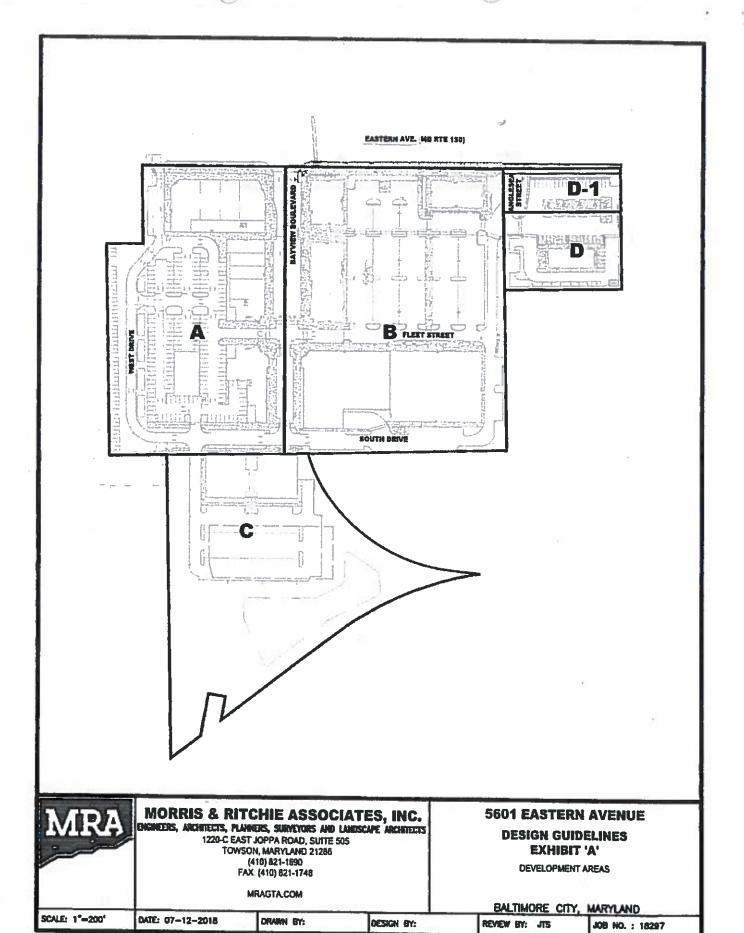
#### SIGNAGE

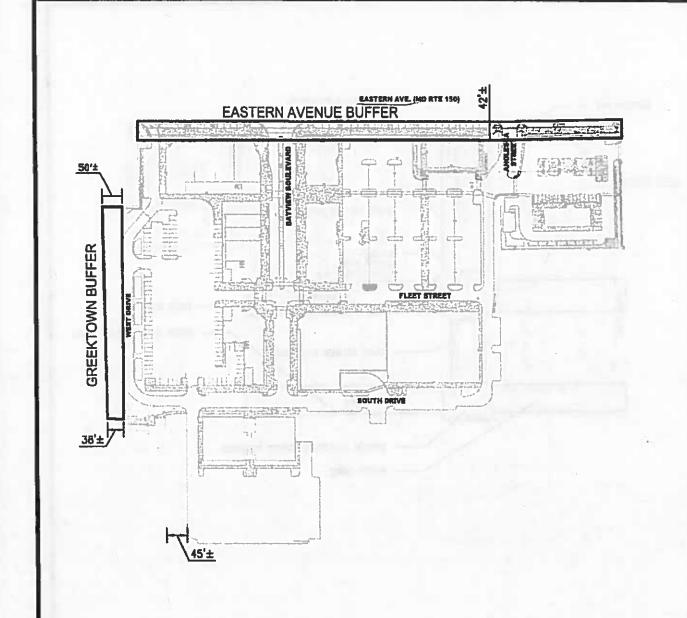
The primary project entrance and identity signage locations shall be shown on the Development Plan and have dimensions not to exceed 12' by 4' by 25'.

Comprehensive Signage Plan shall be subject to Final Design Approval.

### 5601 EASTERN AVENUE, BALTIMORE, MD 21224 BUSINESS PLANNED UNIT DEVELOPMENT

**EXHIBITS** 







#### **MORRIS & RITCHIE ASSOCIATES, INC.**

ENGINEERS, ARCHITECTS, PLANNEIS, SURVEYORS AND LANDSCAPE ARCHITECTS
1220-C EAST JOPPA ROAD, SUITE 505 TOWSON, MARYLAND 21286 (410) 821-1690 FAX: (410) 821-1748

**5601 EASTERN AVENUE** 

**DESIGN GUIDELINES** EXHIBIT 'B'

**BUFFER AREAS** 

MRAGTA.COM

BALTIMORE CITY, MARYLAND

SCALE: 1"-200"

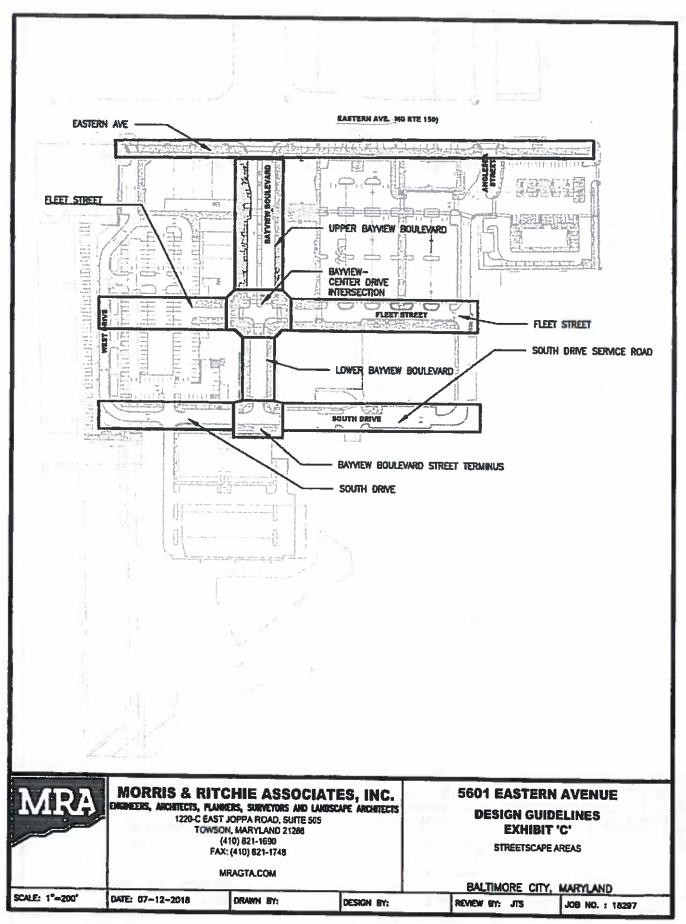
DATE: 07-12-2018

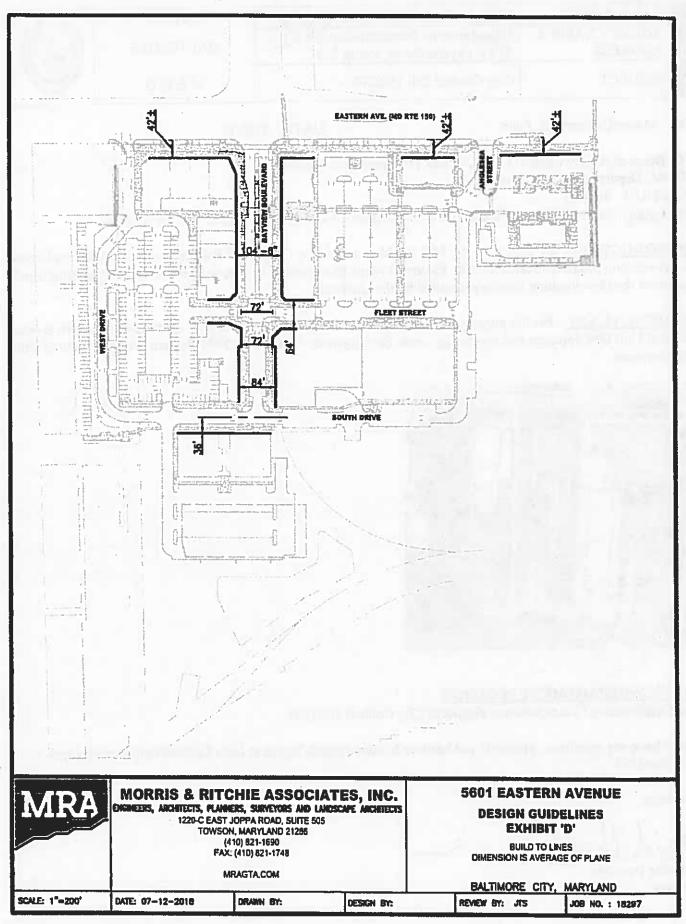
DRAWN BY:

DESIGN BY:

REVIEW BY: JTS

JOB NO. : 18297





FR	NAME & TITLE AGENCY NAME & ADDRESS	Michelle Pourciau, Director (DOT)  Department of Transportation (DOT)  417 E Fayette Street, Room 527	CITY of BALTIMORE	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
M	SUBJECT	City Council Bill 18-0270	MEMO	

TO Mayor Catherine E. Pugh

DATE: 7/30/18

TO: Respective City Council Land Use and Transportation Committee

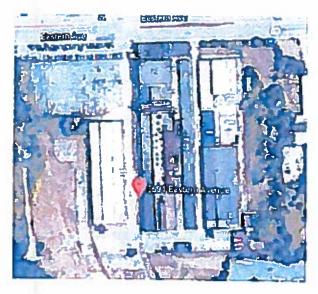
FROM: Department of Transportation

POSITION: Support

RE: Council Bill - 18-0270 - Planned Unit Development - Designation - 5601 Eastern Avenue

<u>INTRODUCTION</u> – By Ordinance 15-380, the Mayor and City Council of Baltimore approved the application to have certain property located at 5601 Eastern Avenue designated a Business Planned Unit Development and approved the Development Plan as submitted by the applicant.

<u>PURPOSE/PLANS</u> – For the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unite Development.



# **AGENCY/DEPARTMENT POSITION -**

The Department of Transportation supports City Council 18-0270

If you have any questions, please do not hesitate to contact Josh Taylor at Josh. Taylor@baltimorecity.gov, 443-984-3394

Sincerely,

Michelle Pourciau

Director

# CITY OF BALTIMORE COUNCIL BILL 18-0270 (First Reader)

Introduced by: Councilmember Cohen, President Young

At the request of: TRP-MCB 5601 Eastern, LLC

Address: c/o AB Associates, 201 East Baltimore Street, Suite 1150, Baltimore, Maryland 21202

Telephone: 410-547-6900

Introduced and read first time: June 25, 2018

Assigned to: Land Use and Transportation Committee

REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Board of Municipal and Zoning Appeals, Planning Commission, Department of Housing and Community Development. Department of Public Works, Fire Department, Baltimore Development Corporation, Baltimore City Parking Authority Board, Department of Transportation

#### A BILL ENTITLED

1	AN ORDINANCE concerning
2	Planned Unit Development - Designation - 5601 Eastern Avenue
3	FOR the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue
4	Planned Unit Development and approving a new Development Plan for the 5601 Eastern
5	Avenue Planned Unit Development.
6	BY authority of
7	Article 32 - Zoning
8	Section 5-201(a) and Title 13
9	Baltimore City Revised Code
10	(Edition 2000)
11	Recitals
12	By Ordinance 15-380, the Mayor and City Council of Baltimore approved the application to
13	have certain property located at 5601 Eastern Avenue designated a Business Planned Unit
14	Development and approved the Development Plan as submitted by the applicant.
15	The applicant is the contract purchaser of an adjoining property at 5801 Eastern Avenue that
16	is to be added to the Planned Unit Development and wants approval of a Final Development Plan
17	for the combined property. The applicant wants to replace the existing Planned Unit with a new
18	one that reflects changes previously approved in the Development Plan and final plan approvals
19	from the Planning Commission, and to revise certain text provisions.
20	On May 30, 2018, representatives of the applicant met with the Department of Planning for a
21	preliminary consultation, to explain the scope and nature of existing and proposed development
22	on the property and to institute proceedings to have the property designated a Planned Unit
23	Development.

# Council Bill 18-0270

1 2 3 4	The representatives of the applicant have now applied to the Baltimore City Council for designation of the property as a Planned Unit Development, and they have submitted a Development Plan intended to satisfy the requirements of the Baltimore City Zoning Code, Section 5-201(a) and Title 13.
5 6	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That Ordinance 15-380 is repealed.
7 8 9 10 11	SECTION 2. AND BE IT FURTHER ORDAINED, That the Mayor and City Council approves the application of TRP-MCB 5601 Eastern Avenue, LLC, owner of the property located at 5601 Eastern Avenue, consisting of 20.0166 acres, and contract purchaser of the adjacent property at 5801 Eastern Avenue, consisting of 27,000 square feet, more or less, as outlined on the accompanying Development Plan entitled "5601 Eastern Avenue", to designate the property as a Planned Unit Development under Title 13, of the Baltimore City Zoning Code.
13 14 15	SECTION 3. AND BE IT FURTHER ORDAINED, That the Mayor and City Council of Baltimore approves the replacement of the Planned Unit Development and approves the new Development Plan submitted by the applicant, as attached to and made part of this Ordinance, including:
16 17 18 19 20 21	Exhibit C-1.0, "Cover Sheet", dated June 20, 2018 Exhibit C-2.0, "Existing Conditions Plan", dated June 20, 2018 Exhibit C-3.0, "Revised Master Plan - Low Density", dated June 20, 2018 Exhibit C-4.0, "Simplified Forest Delineation Plan", dated June 20, 2018 Exhibit C-5.0, "Landscape Plan", dated June 20, 2018 Exhibit C-6.0, "Landscape Notes and Details", dated June 20, 2018 Exhibit C-7.0, "Development Plan Height Limit", dated June 20, 2018.
23 24 25	SECTION 4. AND BE IT FURTHER ORDAINED, That the maximum gross square footage for all buildings and uses, excluding parking and circulation, in the Planned Unit Development is 2,000,000 square feet, as follows:
26 27 28 29	184,000 square feet for retail uses; 376,000 square feet for office uses; 350,000 square feet for hotel uses; and up to and including a maximum number of 1,350 residential units.
30 31 32	SECTION 5. AND BE IT FURTHER ORDAINED, That the maximum heights for all buildings shall be as shown on Exhibit C-7.0 of the Development Plan, and no building may be constructed within 65 feet of the westernmost boundary of the Planned Unit Development.
33 34	SECTION 6. AND BE IT FURTHER ORDAINED, That residential, retail, and office uses shall be permitted as follows:
35	(a) Uses permitted under Title 10-205 and Table 10-301;
36 37	(b) 1 retail goods establishment with off premises alcohol sales when within a full service grocery store whose net leasable area exceeds 15,000 square feet; and
38	(c) 1 gas station as approved under the Final Development Plan at 5801 Eastern Avenue.

## Council Bill 18-0270

1 2	SECTION 7. AND BE IT FURTHER ORDAINED, That the following uses are prohibited within the Planned Unit Development:		
3	Adult book or video store		
4	Adult entertainment		
5	Amusement arcade		
6	Bail bond establishment		
7	Body art establishment		
8	Community correction center		
9	Firearm sales		
10	Fraternity or sorority house		
11	Helistop		
12	Massage parlor		
13	Parole and Probation field office		
14	Payday loan shop		
15	Rooming house		
16	Taxidermist shop		
17	Tobacco, hookah, and vaping shops		
18 19	SECTION 8. AND BE IT FURTHER ORDAINED, That the number of liquor licenses permitted within the Planned Unit Development are limited as follows:		
20	(a) Class A Beer, Wine & Liquor License, if approved as a conditional use by the Board;		
21	(b) Class BD-7 Beer, Wine & Liquor Licenses (Tavern), provided that there are no off-		
22 23	premises sales, except for the use specifically approved under § 6(b) of this Ordinance;		
24	(c) Class B Beer, Wine & Liquor Licenses (Restaurant) in such number as may		
25	accompany restaurants within the Planned Unit Development that may qualify under		
26	applicable law for such licenses; and		
27	(d) Class B Beer, Wine & Liquor Licenses (Hotel/Motel) in such number as may qualify		
28	under applicable law for such licenses.		
29	SECTION 9. AND BE IT FURTHER ORDAINED, That off-street parking shall be provided		
30	according to the provisions of the Baltimore City Zoning Code, without regard to specific lot		
31	lines, and, instead, in the aggregate for the entire Planned Unit Development. Off-street parkin		
32	may also be further reduced by the Planning Commission on a finding of shared parking where		
33	appropriate.		
34	SECTION 10. AND BE IT FURTHER ORDAINED, That all buildings with frontages on Eastern		
35	Avenue shall have a principal entrance on Eastern Avenue. All buildings with frontages on		
36	Bayview Drive, as shown on the Development Plan, shall have a principal entrance on that road		
37	unless the building also has a entrance on Eastern Avenue. No service access shall be permitted		
38	to buildings on Eastern Avenue or Bayview Drive. No vehicular access shall be permitted		
39	directly or indirectly to Foster Avenue into the Planned Unit Development.		
40	SECTION 11. AND BE IT FURTHER ORDAINED, That the following signage limitations apply		
41	to the Planned Unit Development:		

# Council Bill 18-0270

1 2 3	(a) Total permitted signage within the Planned Unit Development shall be calculated under the Zoning Code using an area factor of 3 and applied to buildings facing any public or private right of ways or streets.
4 5 6 7 8	(b) A maximum of three monument/pylon signs along Eastern Avenue are permitted subject to the previous design approval by the Planning Commission under the previous Planned Unit Development. One new monument/pylon sign will be permitted for the 5801 Eastern Avenue property, and one free-standing sign facing I- 95 will be permitted.
9 10 11	(c) All signage within the Planned Unit Development is subject to final design approval by the Planning Commission. The approval can be in the form of either a specific design or a sign design package.
12 13 14	SECTION 12. AND BE IT FURTHER ORDAINED, That the Planning Commission may determine what constitutes minor or major modifications to the Planned Unit Development, as per the provisions of Title 13 of the Baltimore City Zoning Code.
15 16 17 18	SECTION 13. AND BE IT FURTHER ORDAINED, That all plans for the construction of permanent improvements on the property are subject to final design approval by the Planning Commission to insure that the plans are consistent with the Development Plan and this Ordinance.
19 20 21 22 23 24 25 26	SECTION 14. AND BE IT FURTHER ORDAINED, That as evidence of the authenticity of the accompanying Development Plan and in order to give notice to the agencies that administer the City Zoning Ordinance: (i) when the City Council passes this Ordinance, the President of the City Council shall sign the Development Plan; (ii) when the Mayor approves this Ordinance, the Mayor shall sign the Development Plan; and (iii) the Director of Finance then shall transmit a copy of this Ordinance and the Development Plan to the Board of Municipal and Zoning Appeals, the Planning Commission, the Commissioner of Housing and Community Development, the Supervisor of Assessments for Baltimore City, and the Zoning Administrator.
27 28 29 30	SECTION 15. AND BE IT FURTHER ORDAINED, That the filing of an appeal of the Planned Unit Development or an appeal of any building permit issued in accordance with the Planned Unit Development shall toll any time limits set forth in the Development Plan pending the conclusion of all appeals.
31 32 33 34	SECTION 16. AND BE IT FURTHER ORDAINED, That if any provision of this Ordinance or the application of this Ordinance to any person or circumstance is held invalid for any reason, the invalidity does not affect any other provision or any other application of this Ordinance, and for this purpose the provisions of this Ordinance are declared severable.
35 36	SECTION 17. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30 <sup>th</sup> day after the date it is enacted.

#### Introductory\*

# CITY OF BALTIMORE COUNCIL BILL \_\_\_\_

APPROVED FOR FORM.
STYLE, AND TEXTUAL SUFFIENCY

6-20-18 DEP'T LEGISLATIVE REFERENCE

Introduced by: Councilmember Cohen

At the request of: TRP-MCB 5601 Eastern, LLC

Address: c/o AB Associates, 201 East Baltimore Street, Suite 1150, Baltimore, Maryland 21202

Telephone: 410-547-6900

#### A BILL ENTITLED

AN ORDINANCE concerning

#### Planned Unit Development – Designation – 5601 Eastern Avenue

FOR the purpose of repealing the existing Development Plan for the 5601 Eastern Avenue Planned Unit Development and approving a new Development Plan for the 5601 Eastern Avenue Planned Unit Development.

By authority of

Article 32 - Zoning Section 5-201(a) and Title 13 Baltimore City Revised Code (Edition 2000)

#### Recitals

By Ordinance 15-380, the Mayor and City Council of Baltimore approved the application to have certain property located at 5601 Eastern Avenue designated a Business Planned Unit Development and approved the Development Plan as submitted by the applicant.

The applicant is the contract purchaser of an adjoining property at 5801 Eastern Avenue that is to be added to the Planned Unit Development and wants approval of a Final Development Plan for the combined property. The applicant wants to replace the existing Planned Unit with a new one that reflects changes previously approved in the Development Plan and final plan approvals from the Planning Commission, and to revise certain text provisions.

On May 30, 2018, representatives of the applicant met with the Department of Planning for a preliminary consultation, to explain the scope and nature of existing and proposed development on the property and to institute proceedings to have the property designated a Planned Unit Development.

The representatives of the applicant have now applied to the Baltimore City Council for designation of the property as a Planned Unit Development, and they have submitted a Development Plan intended to satisfy the requirements of the Baltimore City Zoning Code, Section 5-201(a) and Title 13.

SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That Ordinance 15-380 is repealed.

SECTION 2. AND BE IT FURTHER ORDAINED, That the Mayor and City Council approves the application of TRP-MCB 5601 Eastern Avenue, LLC, owner of the property located at 5601 Eastern Avenue, consisting of 20.0166 acres, and contract purchaser of the adjacent property at 5801 Eastern Avenue, consisting of 27,000 square feet, more or less, as outlined on the accompanying Development Plan entitled "5601 Eastern Avenue", to designate the property as a Planned Unit Development under Title 13, of the Baltimore City Zoning Code.

SECTION 3. AND BE IT FURTHER ORDAINED, That the Mayor and City Council of Baltimore approves the replacement of the Planned Unit Development and approves the new Development Plan submitted by the applicant, as attached to and made part of this Ordinance, including:

Exhibit C-1.0, "Cover Sheet", dated June 20, 2018

Exhibit C-2.0, "Existing Conditions Plan", dated June 20, 2018

Exhibit C-3.0, "Revised Master Plan - Low Density", dated June 20, 2018

Exhibit C-4.0, "Simplified Forest Delineation Plan", dated June 20, 2018

Exhibit C-5.0, "Landscape Plan", dated June 20, 2018

Exhibit C-6.0, "Landscape Notes and Details", dated June 20, 2018

Exhibit C-7.0, "Development Plan Height Limit", dated June 20, 2018.

**SECTION 4. AND BE IT FURTHER ORDAINED,** That the maximum gross square footage for all buildings and uses, excluding parking and circulation, in the Planned Unit Development is 2,000,000 square feet, as follows:

184,000 square feet for retail uses;

376,000 square feet for office uses;

350,000 square feet for hotel uses; and

up to and including a maximum number of 1,350 residential units.

SECTION 5. AND BE IT FURTHER ORDAINED, That the maximum heights for all buildings shall be as shown on Exhibit C-7.0 of the Development Plan, and no building may be constructed within 65 feet of the westernmost boundary of the Planned Unit Development.

**SECTION 6.** AND BE IT FURTHER ORDAINED, That residential, retail, and office uses shall be permitted as follows:

- (a) Uses permitted under Title 10-205 and Table 10-301;
- (b) 1 retail goods establishment with off premises alcohol sales when within a full service grocery store whose net leasable area exceeds 15,000 square feet; and
- (c) 1 gas station as approved under the Final Development Plan at 5801 Eastern Avenue.

SECTION 7. AND BE IT FURTHER ORDAINED, That the following uses are prohibited within the Planned Unit Development:

Adult book or video store Adult entertainment Amusement arcade Bail bond establishment Body art establishment Community correction center
Firearm sales
Fraternity or sorority house
Helistop
Massage parlor
Parole and Probation field office
Payday loan shop
Rooming house
Taxidermist shop
Tobacco, hookah, and vaping shops

SECTION 8. AND BE IT FURTHER ORDAINED, That the number of liquor licenses permitted within the Planned Unit Development are limited as follows:

- (a) Class A Beer, Wine & Liquor License, if approved as a conditional use by the Board;
- (b) Class BD-7 Beer, Wine & Liquor Licenses (Tavern), provided that there are no offpremises sales, except for the use specifically approved under § 6(b) of this Ordinance;
- (c) Class B Beer, Wine & Liquor Licenses (Restaurant) in such number as may accompany restaurants within the Planned Unit Development that may qualify under applicable law for such licenses; and
- (d) Class B Beer, Wine & Liquor Licenses (Hotel/Motel) in such number as may qualify under applicable law for such licenses.

SECTION 9. AND BE IT FURTHER ORDAINED, That off-street parking shall be provided according to the provisions of the Baltimore City Zoning Code, without regard to specific lot lines, and, instead, in the aggregate for the entire Planned Unit Development. Off-street parking may also be further reduced by the Planning Commission on a finding of shared parking where appropriate.

SECTION 10. AND BE IT FURTHER ORDAINED, That all buildings with frontages on Eastern Avenue shall have a principal entrance on Eastern Avenue. All buildings with frontages on Bayview Drive, as shown on the Development Plan, shall have a principal entrance on that road unless the building also has a entrance on Eastern Avenue. No service access shall be permitted to buildings on Eastern Avenue or Bayview Drive. No vehicular access shall be permitted directly or indirectly to Foster Avenue into the Planned Unit Development.

SECTION 11. AND BE IT FURTHER ORDAINED, That the following signage limitations apply to the Planned Unit Development:

- (a) Total permitted signage within the Planned Unit Development shall be calculated under the Zoning Code using an area factor of 3 and applied to buildings facing any public or private right of ways or streets.
- (b) A maximum of three monument/pylon signs along Eastern Avenue are permitted subject to the previous design approval by the Planning Commission under the previous Planned Unit Development. One new monument/pylon sign will be permitted for the 5801 Eastern Avenue property, and one free-standing sign facing I-95 will be permitted.

(c) All signage within the Planned Unit Development is subject to final design approval by the Planning Commission. The approval can be in the form of either a specific design or a sign design package.

SECTION 12. AND BE IT FURTHER ORDAINED, That the Planning Commission may determine what constitutes minor or major modifications to the Planned Unit Development, as per the provisions of Title 13 of the Baltimore City Zoning Code.

SECTION 13. AND BE IT FURTHER ORDAINED, That all plans for the construction of permanent improvements on the property are subject to final design approval by the Planning Commission to insure that the plans are consistent with the Development Plan and this Ordinance.

SECTION 14. AND BE IT FURTHER ORDAINED, That as evidence of the authenticity of the accompanying Development Plan and in order to give notice to the agencies that administer the City Zoning Ordinance: (i) when the City Council passes this Ordinance, the President of the City Council shall sign the Development Plan; (ii) when the Mayor approves this Ordinance, the Mayor shall sign the Development Plan; and (iii) the Director of Finance then shall transmit a copy of this Ordinance and the Development Plan to the Board of Municipal and Zoning Appeals, the Planning Commission, the Commissioner of Housing and Community Development, the Supervisor of Assessments for Baltimore City, and the Zoning Administrator.

SECTION 15. AND BE IT FURTHER ORDAINED, That the filing of an appeal of the Planned Unit Development or an appeal of any building permit issued in accordance with the Planned Unit Development shall toll any time limits set forth in the Development Plan pending the conclusion of all appeals.

SECTION 16. AND BE IT FURTHER ORDAINED, That if any provision of this Ordinance or the application of this Ordinance to any person or circumstance is held invalid for any reason, the invalidity does not affect any other provision or any other application of this Ordinance, and for this purpose the provisions of this Ordinance are declared severable.

SECTION 17. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30<sup>th</sup> day after the date it is enacted.

#### STATEMENT OF INTENT

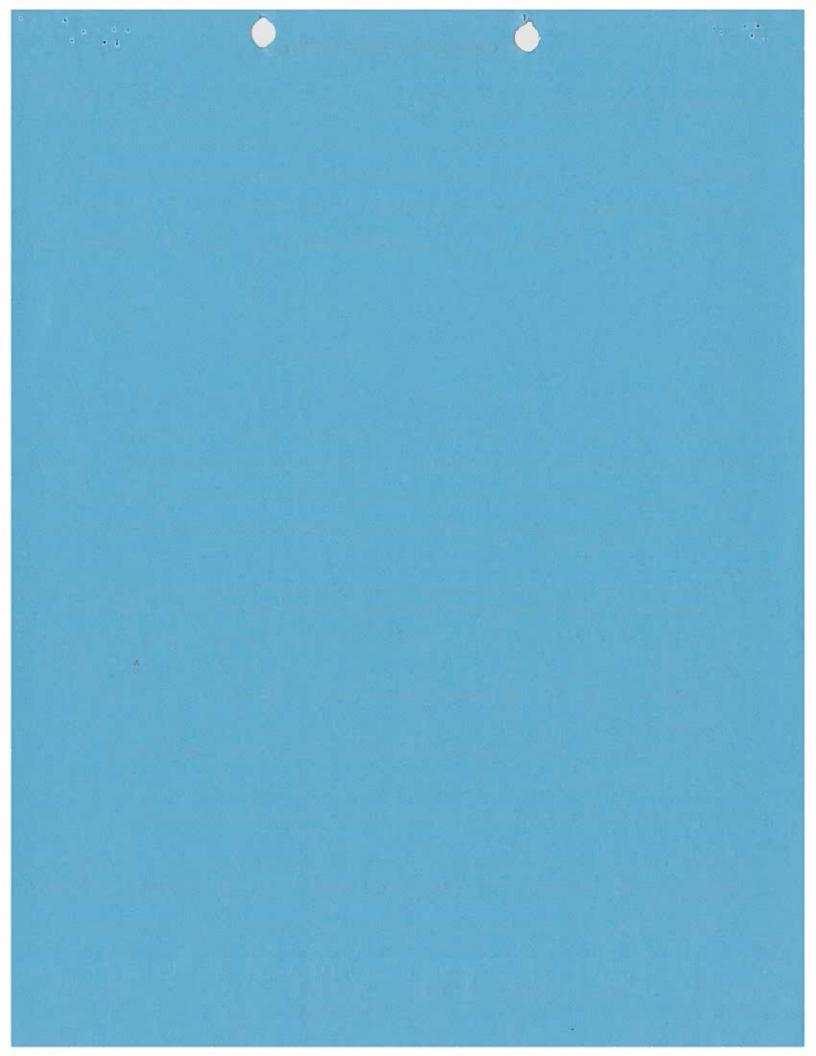
### FOR

# 5601 Eastern Avenue; 5801 Eastern Avenue

{Address}

1.	Applicant's Contact Information:			
	Name: MCB Real Estate c/o AB Associates	7-1011		
	Mailing Address: 201 E. Baltimore St. #1150			
	Raltimore, MD 21202 Telephone Number: (410) 547-6900			
	Email Address: ababalt@vahoo.com			
2.	All Proposed Zoning Changes for the Property:			
	Repeal existing Planned Unit Development (Ord. 15-380) and replace with a new PUD to inclu			
	an additional parcel at 5801 Eastern Ave and new exhibits.			
3	AD Y-A J-3 Time of the Decementary			
٥.	All Intended Uses of the Property:			
	Tresidential, Office, Hotel, Commercial			
4.	Current Owner's Contact Information: Name: TRP-MCB 5601 Eastern, LLC	5801 Eastern Avenue, LLC		
	Mailing Address: 2701 N. Charles St #404  Baltimore, MD 21218  Telephone Number: (410) 547-6900	11411 Rockville Pike		
	Baltimore, MD 21218	Rockville, MD 20852		
	Telephone Number: (410) 547-6900	(410) 547-6900		
	Email Address:	THE PERSON NAME OF		
5.	Property Acquisition:			
-	11 110 1			
	The property was acquired by the current owner on 4/14/20	14 by deed recorded in the		
	Land Records of Baltimore City in Liber 16154	Folio 0059		
_	5801 Eastern Avenue - acquired 4/2/14 Li	ber 16124 Folio 0316		
6.	Contract Contingency:			
	(a) There is X is not X a contract contingent on the	requested legislative authorization		
	(5801 Eastern Ave) (5601 Eastern Ave) (b) If there is a contract contingent on the requested legislati	ve authorization:		
	(2) (27)	t fallenne form additional about if		
	<ul><li>(i) The names and addresses of all parties to the contrac necessary;</li></ul>			
	Names and addresses are the same of	a listed shave in Section 4 of this		
	Names and addresses are the same a			
	statement of intent			

	(ii)	) The purpose, nature, and effect of the con	tract are:	
		Purchase the property	to include as part of proposed redevelopment.	
7. A	gency	y:		
(	a) The	ne applicant is is notX_ acting as	an agent for another.	
(	(b) If the applicant is acting as an agent for another, the names of all principals on whose behalf the applicant is acting, including the names of the majority stockholders of any corporation, are as fol <i>(use additional sheet if necessary)</i> :			
	W	se duamonal sheet if necessary;		
	_	11 -		
	_			
		AFF	TIDAVIT	
t	he info	red W. Barry III , sole formation given in this Statement of Intent in nation, and belief.	emnly affirm under the penalties of perjury that s true and complete to the best of my knowledge,	
			all 118-5	
		#	Applicant's signature	
			6/18/2018	
			Date	



# ACTION BY THE CITY COUNCIL

FIRST READING (INTRODUCTION)		JUN 25 2018
PUBLIC HEARING HELD ON	kotember 12.	20 /8
PUBLIC HEARING HELD ONX	Lee 17.	20/8
FAVORABLEUNFAVORABLE	FAVORABLE AS AMENDEDWITHOU	T RECOMMENDATION
	Fleward 6C	7
	Cawange	wy
	1	Chair
COMMITTEE MEMBERS:	COMMITTEE MEMBERS:	
The state of the s		
SECOND READING: The Council's action being favo	rable (unfavorable), this City Council bill was (was	not) ordered printed for
Third Reading on:		
		SEP 1 <sub>2</sub> 7 2018
Amendments were read and adopted (defeat	ated) as indicated on the copy attached to this b	lue backing.
THIRD READING		SEP 1 7 2018
THIRD READING Amendments were read and adopted (defer	ated) as indicated on the copy attached to this b	
THIRD READING (ENROLLED)  Amendments were read and adopted (defeated)		
THIRD READING (RE-ENROLLED)		20
WITHDRAWAL		
There being no objections to the request for with from the files of the City Council.	drawai, it was so ordered that this City Council C	ordinance be withdrawn
	1 0 0	
Sologe	y Lient Do	سن
President	Chief Clerk	