CITY OF BALTIMORE ORDINANCE Council Bill 22-0233

Introduced by: The Council President At the request of: The Administration (Department of Planning) Introduced and read first time: April 25, 2022 <u>Assigned to: Ways and Means Committee</u> Committee Report: Favorable Council action: Adopted Read second time: July 25, 2022

AN ORDINANCE CONCERNING

Bond Issue - Affordable Housing Loan - \$14,000,000

2 FOR the purpose of authorizing the Mayor and City Council of Baltimore (pursuant to General 3 Assembly House Resolution I and Senate Resolution I of 2022 approved by the members of 4 the Maryland General Assembly representing Baltimore City) to create a debt, and to issue 5 and sell, at any time or from time to time and in one or more series its certificates of 6 indebtedness as evidence thereof, and proceeds not exceeding FOURTEEN Million (\$14,000,000.00) from the sale of such certificates of indebtedness to be used for the cost of 7 8 issuance, including the expense of engraving, printing, advertising, attorneys' fees, and all 9 other incidental expenses connected therewith (which may include the proportion of the compensation of employees and general administrative expenses of the Department of 10 Finance reasonably allocated to the issuance of the bonds); and the remainder of such 11 proceeds shall be used for or in connection with planning, developing, executing, and making 12 13 operative the Affordable Housing program of the Mayor and City Council of Baltimore, 14 including, but not limited to, the acquisition, by purchase, lease, condemnation or any other legal means, of land or property, or any right, interest, franchise, easement or privilege 15 therein, in the City of Baltimore; the payment of any and all costs and expenses incurred in 16 connection with or incidental to the acquisition and management of said land or property, 17 18 including any and all rights of interest therein hereinbefore mentioned; the payment of any 19 and all costs and expenses incurred for or in connection with relocating and moving persons or other legal entities displaced by the acquisition of said land or property, or any of the rights 20 or interest therein hereinbefore mentioned, in the City of Baltimore; the development or 21 redevelopment, including, but not limited to, the comprehensive renovation or rehabilitation 22 of, any land or property, or any rights or interests therein hereinbefore mentioned, in the City 23 of Baltimore, and the disposition of land and property for such purposes; costs related to the 24 25 rehabilitation and new construction of and operation of rental and homeownership developments, such costs to include but not be limited to relocation assistance, rental 26 payment and home purchase assistance, housing counseling and project financing comprised 27 of loans(including forgivable or fully amoritizing) or grants or other related activities and 28 buyer education assistance, and activities to support the orderly and sustainable planning, 29 30 preservation, rehabilitation, and development of economically diverse housing in City neighborhoods; support for the Affordable Housing Trust Fund; the elimination of 31

> EXPLANATION: CAPITALS indicate matter added to existing law. [Brackets] indicate matter deleted from existing law. <u>Underlining</u> indicates matter added to the bill by amendment. Strike out indicates matter stricken from the bill by amendment or deleted from existing law by amendment.

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unhealthful, unsanitary or unsafe conditions, lessening density, eliminating obsolete or other 1 uses detrimental to the public welfare or otherwise removing or preventing the spread of 2 3 blight or deterioration in the City of Baltimore; the demolition, removal, relocation, renovation or alteration of land, buildings, streets, highways, alleys, utilities or services, and 4 5 other structures or improvements, and for the construction, reconstruction, installation, 6 relocation or repair of buildings, streets, highways, alleys, utilities or services, and other 7 structures or improvements; the payment of any and all costs and expenses incurred for, or in 8 connection with, doing any or all of the things herein mentioned, including, but not limited 9 to, the costs and expenses of securing administrative, appraisal, economic analysis, 10 engineering, planning, designing, architectural, surveying, and other professional services; and for doing any and all things necessary, proper or expedient in connection with or 11 pertaining to any or all of the matters or things hereinbefore mentioned; authorizing the 12 submission of this Ordinance to the legal voters of the City of Baltimore, for their approval or 13 14 disapproval, at the General Election to be held in Baltimore City, on Tuesday, the 8th day of 15 November, 2022; and providing generally for the issuance and sale of such certificates of indebtedness in accordance with the provisions of the Charter of the Mayor and City Council 16 17 of Baltimore, and by the municipal agency designated in the annual Ordinance of Estimates of the Mayor and City Council of Baltimore. 18

19 WHEREAS, By General Assembly House Resolution I and Senate Resolution I of 2022, approved by the members of the Maryland General Assembly representing Baltimore City, the 20 Mayor and City Council of Baltimore is authorized to create a debt and to issue and sell, at any 21 22 time or from time to time and in one or more series, its certificates of indebtedness (hereinafter 23 called "bonds") as evidence thereof, and proceeds not exceeding Fourteen Million Dollars (\$14,000,000.00) from the sale of such bonds to be used in connection with the community 24 development program of the Mayor and City Council of Baltimore as authorized by the 25 Resolution: and 26

27 WHEREAS, Funds are now needed for these purposes; now, therefore,

SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the 28 Mayor and City Council of Baltimore, acting by and through the Board of Finance of the 29 30 municipality, be and it is hereby authorized and empowered to create a debt and to issue and sell bonds of the Mayor and City Council of Baltimore from time to time, as may be needed or 31 required for the purposes hereinafter named and the bonds shall be sold by the Board of Finance 32 from time to time and at such times as shall be requisite, and proceeds not exceeding Fourteen 33 Million Dollars (\$14,000,000.00) from the sale of such bonds shall be used for the purposes 34 35 hereinafter named, provided that this Ordinance shall not become effective unless it shall be approved by a majority of the votes of the legal voters of Baltimore City cast at the time and 36 37 place hereinafter designated by this Ordinance.

38 **SECTION 2.** AND BE IT FURTHER ORDAINED, That:

(a) The denomination or denominations of the bonds to be issued at any particular time
 and the place or places for the payment of principal and interest thereof are to be determined by
 the Board of Finance.

1 (b) The bonds authorized to be issued and sold under the provisions of this Ordinance 2 may be issued to mature on such dates and in such amounts as the Board of Finance may 3 determine; provided that the entire principal amount represented thereby shall be discharged not 4 more than 40 years from the date of issuance of the bonds.

(c) The bonds, when issued, shall bear interest at such rate or rates as may be determined
by the Board of Finance, which rate or rates may be fixed or variable or as determined by a
method approved by the Board of Finance, and such interest shall be payable at such time or
times as may be determined by the Board of Finance.

9 **SECTION 3.** AND BE IT FURTHER ORDAINED, That a majority of the Board of Finance of the 10 Mayor and City Council of Baltimore be, and they are hereby, authorized to pass a resolution or 11 resolutions, from time to time, to determine and set forth any or all of the following:

(a) The amount of debt to be incurred by the Mayor and City Council of Baltimore at any
particular time, and from time to time, under and pursuant to the provisions of this Ordinance;
the date or dates when any bonds representing said debt, or any part thereof, are to mature, and
the amount or amounts of said debt, or any part thereof, which shall mature upon the aforesaid
date or dates; and the date or dates in each year, during the entire period of time when any of said
bonds are outstanding, when interest on any of said bonds shall be payable;

(b) The form or forms of the bonds representing the debt, or any part thereof, authorized
 to be issued under the provisions of this Ordinance at any particular time; and

(c) If the bonds are to be sold at public sale, the time, place, manner and medium of 20 advertisement of the readiness of the Board of Finance, acting for and on behalf of the Mayor and 21 City Council of Baltimore, to receive bids for the purchase of the bonds authorized to be issued 22 hereunder or any part thereof; the form, terms and conditions of such bids; the time, place and 23 24 manner of awarding bonds so bid for, including the right whenever any of the bonds authorized by this Ordinance are offered for sale and sold at the same time as other bonds of the City, to 25 26 establish the conditions for bids and awards and to award all of the bonds on an all or none basis, 27 and the time, place, terms and manner of settlement for the bonds so bid for; provided, however, that notwithstanding anything in this section, the Mayor and City Council of Baltimore, or the 28 Board of Finance, as the case may be, shall have the right to reject any or all bids therefor for any 29 30 reason.

31 **SECTION 4.** AND BE IT FURTHER ORDAINED, That:

(a) All premiums resulting from the sale of any of the bonds issued and sold pursuant to
 the provisions of this Ordinance shall be applied as directed by the Board of Finance.

(b) The debt authorized by the provisions of this Ordinance, and the bonds issued and
sold pursuant thereto and their transfer, and the principal and interest payable thereon (including
any profit made in the sale thereof), shall be and remain exempt from any and all State, county
and municipal taxation in the State of Maryland.

1 (c) All bonds issued and sold pursuant to the provisions of this Ordinance may be sold at 2 public sale by the solicitation of competitive bids or at private (negotiated) sale without 3 advertisement or solicitation of competitive bids, for a price or prices which may be at, above or 4 below par value of the bonds, as determined by resolution of the Board of Finance of the Mayor 5 and City Council of Baltimore.

6 **SECTION 5.** AND BE IT FURTHER ORDAINED, That until all of the interest on and principal of 7 any bonds issued pursuant to the provisions of this Ordinance have been paid in full, the Mayor 8 and City Council of Baltimore shall levy and impose an annual tax on each \$100 of assessable 9 property in the City of Baltimore at a rate sufficient to produce revenue to pay all interest on and 10 principal of all bonds theretofore issued and outstanding or authorized to be issued and 11 outstanding, payable in the next succeeding year.

SECTION 6. AND BE IT FURTHER ORDAINED, That this Ordinance shall be submitted to the legal voters of the City of Baltimore, for their approval or disapproval, at the General Election to be held in Baltimore City, on Tuesday, the 8th day of November, 2022.

SECTION 7. AND BE IT FURTHER ORDAINED, That prior to the date of the election hereinbefore mentioned, notice shall be given to the public of the amount of money which the Mayor and City Council of Baltimore is authorized to borrow, and the general purposes for which such borrowed funds may be expended, under the terms and provisions of this Ordinance, and the time when the election hereinbefore mentioned is to be held; and such public notice shall be given in such manner and by such means or through such media and at such time or times as may be determined, from time to time, by a majority of the Board of Finance.

SECTION 8. AND BE IT FURTHER ORDAINED, That the actual cash proceeds derived from the sale of the bonds authorized to be issued under the provisions of this Ordinance shall be used exclusively for the following purposes, to wit:

(a) So much thereof as may be necessary for the cost of issuance, including the expense
 of engraving, printing, advertising, attorneys' fees, and all other incidental expenses connected
 therewith (which may include the proportion of the compensation of employees and general
 administrative expenses of the Department of Finance reasonably allocated to the issuance of the
 bonds); and

(b) The remainder of such proceeds shall be used for or in connection with planning,
 developing, executing and making operative the Affordable Housing Program of the Mayor and
 City Council of Baltimore, including, but not limited to:

(i) The acquisition, by purchase, lease, condemnation, or any other legal means, of
 land or property, or any right, interest, franchise, easement or privilege therein, in the City of
 Baltimore;

(ii) The payment of any and all costs and expenses incurred in connection with or
 incidental to the acquisition and management of said land or property, including any and all
 rights or interests therein hereinabove mentioned;

(iii) The payment of any and all costs and expenses incurred for or in connection with
 relocating and moving persons or other legal entities displaced by the acquisition of said land or
 property, or any of the rights or interests therein hereinbefore mentioned, in the City of
 Baltimore;

5 (iv) The development or redevelopment, including, but not limited to, the 6 comprehensive renovation or rehabilitation of, any land or property, or any rights or interests 7 therein hereinbefore mentioned, in the City of Baltimore, and the disposition of land and property 8 for such purposes;

9 (v) Costs related to the rehabilitation and new construction of and operation of rental 10 and homeownership developments, such costs to include but not be limited to relocation 11 assistance; rental payment and home purchase assistance, housing counseling and project 12 financing comprised of loans (including forgivable or fully amoritizing) or grants or other related 13 activities and buyer education assistance, and activities to support the orderly and sustainable 14 planning, preservation, rehabilitation, and development of economically diverse housing in City 15 neighborhoods;

(vi) The elimination of unhealthful, unsanitary, or unsafe conditions, lessening
 density, eliminating obsolete or other uses detrimental to the public welfare or otherwise
 removing or preventing the spread of blight or deterioration in the City of Baltimore;

(vii) The demolition, removal, relocation, renovation or alteration of land, buildings,
 streets, highways, alleys, utilities or services, and other structures or improvements, and for the
 construction and reconstruction, installation, relocation or repair of buildings, streets, highways,
 alleys, utilities or services, and other structures or improvements;

(viii) The payment of any and all costs and expenses incurred for, or in connection
 with, doing any or all of the things herein mentioned, including, but not limited to, the costs and
 expenses of securing administrative, appraisal, economic analysis, engineering, planning,
 designing, architectural, surveying, and other professional services; and

(ix) Doing any and all things necessary, proper or expedient in connection with or
 pertaining to any or all of the matters or things hereinbefore mentioned.

All such land or property shall be acquired, developed, redeveloped, renovated, rehabilitated, altered, improved, held or disposed of, as provided by law.

31 **SECTION 9.** AND BE IT FURTHER ORDAINED, That:

(a) The Mayor and City Council of Baltimore, acting by and through the Board of 32 Finance thereof, is hereby authorized and empowered to issue its bonds for the purpose of 33 34 refunding any bonds authorized to be issued under the provisions of this Ordinance by payment at maturity or the purchase or redemption of bonds in advance of maturity. The validity of any 35 refunding bonds shall in no way be dependent upon or related to the validity or invalidity of the 36 37 bonds being refunded. Such refunding bonds may be issued by the Mayor and City Council of Baltimore, acting by and through the Board of Finance thereof, for the purpose of providing it 38 with funds to pay any of its outstanding bonds authorized to be issued under the provisions of 39 this Ordinance at maturity, to purchase in the open market any of its outstanding bonds 40 41 authorized to be issued under the provisions of this Ordinance prior to their maturity, to redeem

prior to their maturity any outstanding bonds which are, by their terms, redeemable, to pay interest on any outstanding bonds prior to their payment at maturity or purchase or redemption in advance of maturity, or to pay any redemption or purchase premium in connection with the refunding of any of its outstanding bonds authorized to be issued under the provisions of this Ordinance.

- 6 (b) Any refunding bonds authorized to be issued and sold under the provisions of this 7 Ordinance may be issued for the public purpose of:
- 8 (1) Realizing savings to Baltimore City in the aggregate cost of debt service on either 9 a direct comparison or present value basis; or
- 10 (2) Debt restructuring that:
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(i) In the aggregate effects such a reduction in the cost of debt service; or

(ii) Is determined by the Board of Finance of the Mayor and City Council of
Baltimore to be in the best interests of Baltimore City, to be consistent with Baltimore City's
long-term financial plan, and to realize a financial objective of Baltimore City including,
improving the relationship of debt service to a source of payment such as taxes, assessments, or
other charges.

- 17 (c) Any refunding bonds authorized to be issued and sold under the provisions of this 18 Ordinance may be issued in whatever principal amount shall be required to achieve the purpose 19 for the issuance of the refunding bonds, which amount may be in excess of the principal amount 20 of the bonds refunded or the maximum principal amount of bonds authorized to be issued under 21 Section 1 of this Ordinance.
- (d) Any refunding bonds authorized to be issued and sold under the provisions of this
 Ordinance may be issued to mature on such dates and in such amounts as the Board of Finance
 may determine; provided that the entire principal amount represented by the refunding bonds
 shall be discharged not more than 40 years from the date of issuance of the bonds being refunded.

(e) Any refunding bonds authorized to be issued and sold under the provisions of this
Ordinance may be sold at public sale by the solicitation of competitive bids or at private
(negotiated) sale without advertisement or solicitation of competitive bids, for a price or prices
which may be at, above or below the par value of the refunding bonds, as determined by
resolution of the Board of Finance of the Mayor and City Council of Baltimore.

(f) Any refunding bonds authorized to be issued and sold under the provisions of this Ordinance shall bear interest at such rate or rates as may be determined by the Board of Finance of the Mayor and City Council of Baltimore, which rate or rates may be fixed or variable or as determined by a method approved by the Board of Finance, and such interest shall be payable at such time or times as may be determined by the Board of Finance.

(g) The proceeds of the sale of any refunding bonds authorized to be issued and sold
 under the provisions of this Ordinance, after the payment of issuance costs relating thereto, shall
 be set aside by the Mayor and City Council of Baltimore as a separate trust fund to be used solely
 for the purposes stated in this Section 9.

1 (h) Except as otherwise provided in this Section 9, the powers granted in, the limitations 2 and obligations imposed by, and the procedures specified in this Ordinance with respect to the 3 issuance of bonds shall be applicable to the issuance of refunding bonds.

4 (i) Any refunding bonds authorized to be issued and sold under the provisions of this 5 Ordinance shall not be subject to any debt policy limitation that may from time to time be 6 established by the Mayor and City Council of Baltimore.

7 SECTION 10. AND BE IT FURTHER ORDAINED, That the expenditure of the proceeds derived 8 from the sale of the bonds authorized to be issued under the provisions of this Ordinance shall be 9 in accordance with the provisions of the Charter of the Mayor and City Council of Baltimore, and 10 by the municipal agency designated in the annual Ordinance of Estimates of the Mayor and City 11 Council of Baltimore.

Certified as duly passed this _____ day of _____, 20____

President, Baltimore City Council

Certified as duly delivered to His Honor, the Mayor,

this _____ day of _____, 20____

Chief Clerk

Approved this _____ day of _____, 20____

Mayor, Baltimore City