

BALTIMORE CITY COUNCIL  
PUBLIC SAFETY AND GOVERNMENT OPERATIONS COMMITTEE

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Mayor's Office of Neighborhood Safety and Engagement (MONSE)  
Baltimore Police Department  
Baltimore City State's Attorney's Office

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**Group Violence Reduction Strategy (GVRs) Update**



Chairman Mark Conway  
October 11, 2023





# Group Violence Reduction Strategy (GVRS) Update

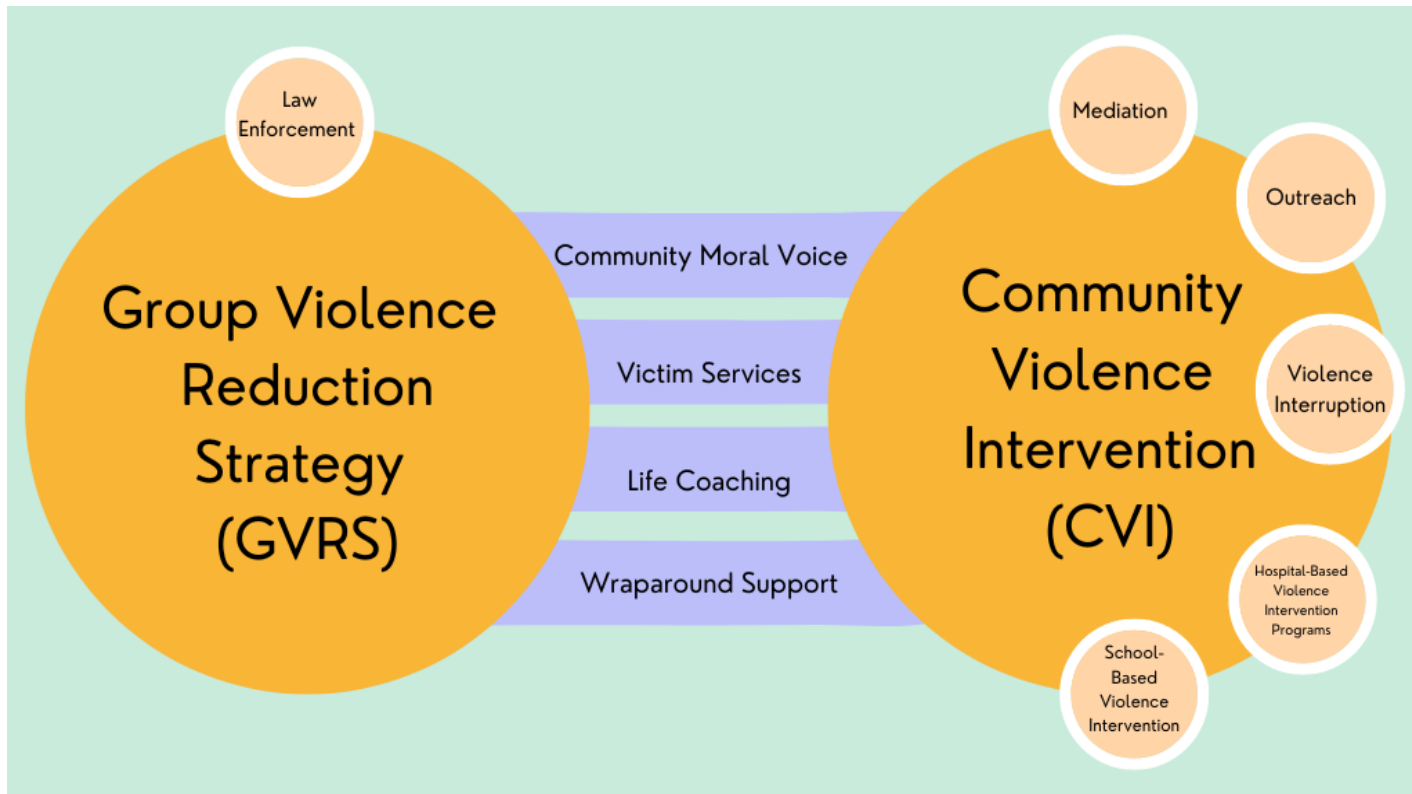
1. GVRS Overview
2. GVRS Status – Measuring The Impact
  - Western District pilot launched January 2022
  - Expansion to Southwestern District January 2023
3. Building On A Strong Foundation – Scaling Citywide
  - GVRS Sequenced Expansion ('23-'24)

# **Group Violence Reduction Strategy (GVRS)**

## **Overview**



# GVRS Is One Prong Of Baltimore's Dual, Integrated Gun Violence Prevention Approaches





# GVRS Goals

- Reduce homicides and shootings by keeping individuals safe, alive, and free
- Decrease recidivism and improve outcomes for those at the highest risk of violence
- Strengthen police-community relations and trust



# GVRs Strategy

- GVRs = Focused Deterrence, a nationally recognized and data-driven strategy to help reduce shootings and homicides
- We engage directly with those most involved in and impacted by violence
- GVRs leverages daily coordination between MONSE, BPD and SAO as well as service providers (YAP and ROCA) and community moral voice
  - Under Mayor's leadership, MONSE drives strategy and daily project management
- Proof of Concept: Western District pilot launched in January 2022 following rigorous analysis of who is at highest risk of being shot
- GVRs has been a citywide strategy from the outset. We expanded to the Southwestern in January 2023; all districts will have GVRs by Q2 of 2024



# Building And Sustaining The Work

FY22 - CVPP Foundational Year (July 1, 2021 - June 30, 2022)	FY23 - CVPP Framing Year (July 1, 2022 - June 30, 2023)	FY24 - CVPP Securing Year (July 1, 2023 - June 30, 2024)
<ul style="list-style-type: none"><li>• Define the work</li><li>• Staff the work</li><li>• Build the infrastructure to support it</li><li>• Develop key local, state, and federal partnerships to strengthen coordination</li><li>• <u>Initiate pilots to begin proving concepts outlined in the CVPP</u></li><li>• Begin the work of coordinating City agency partners</li></ul>	<ul style="list-style-type: none"><li>• <u>Deepen interagency partnership through expansion of GVRS</u></li><li>• Solidify and grow partnerships to develop the CVI ecosystem</li><li>• Expand and streamline victim services</li><li>• Stand up a robust re-entry program for currently and previously incarcerated people</li><li>• Streamline community-based funding protocols</li><li>• <u>Establish internal and external data tracking tools to measure key performance indicators</u></li></ul>	<ul style="list-style-type: none"><li>• Finishing proof of concepts</li><li>• Bringing remaining pilots to scale</li><li>• <u>Continuing GVRS citywide scale process to the Eastern and Southern</u></li><li>• <u>Continuing to grow and connect CVI ecosystem partners</u></li><li>• Update the Violence Prevention Plan and present to the City Council and public, as required by the Biennial Comprehensive Violence Prevention Plan Ordinance</li></ul>

# Measuring The Impact





# GVRStat – Tracking Program Performance And Outcomes

- **Provision of Services, Support, and Opportunities**
  - Direct Communications (DC): conversations with GVRStat candidates delivering message of community effect, services, hope and accountability
  - Services provided and time from referral to DC and enrollment
  - Time from referral to DC and enrollment
- **Focused Enforcement**
  - Investigations
  - GVRStat-related arrests
  - Prosecution of violent group members
- **Outcomes – Reduction in Violence**
  - Homicide shootings and non-fatal shootings

# Services, Support, and Opportunities



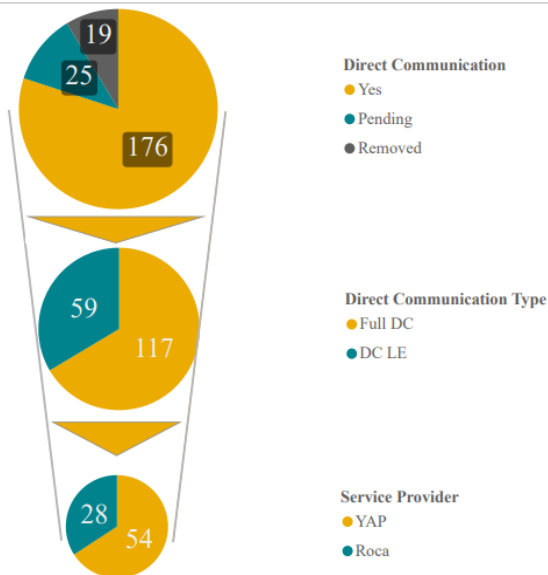
Provided,

# Direct Communications, Services and Time From Referral To Enrollment

## Western – 21 months

2022-2023 (1/1/2022 - 10/2/2023)

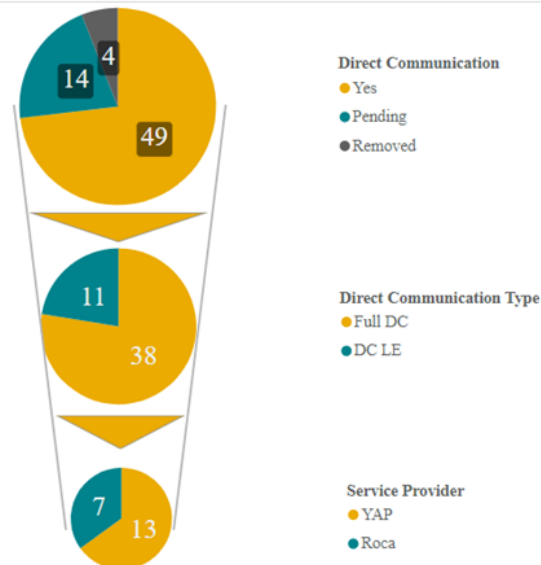
Average Referral Response Time	25.50
Average Time Before Enrollment	11.38



## Southwestern – 9 months

2022-2023 (1/1/2023 - 10/2/2023)

Average Referral Response Time	18.52
Average Time Before Enrollment	12.65





# Recidivism and Revictimization

	% of GVRs Participants*	# of Participants*
Recidivism	5.26%	6
Revictimization	1.75%	2

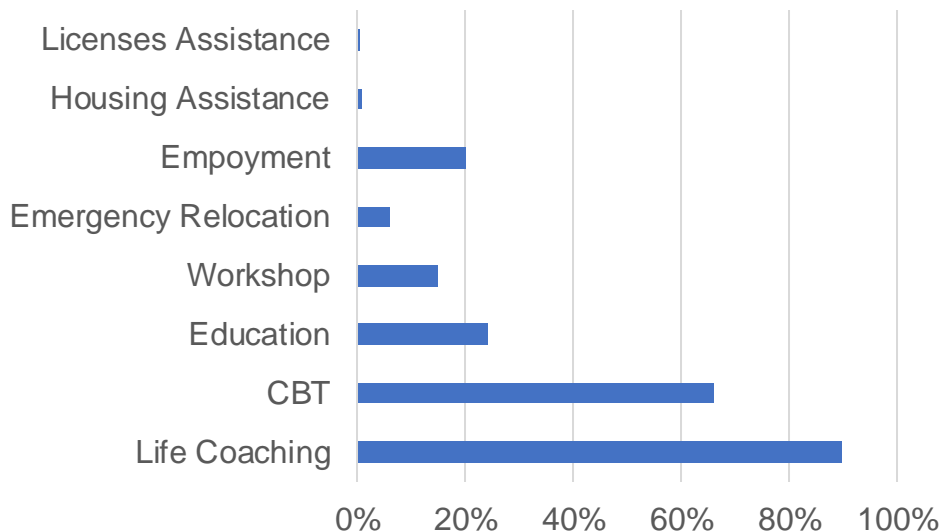
\*Data current through  
10/09/2023

Recidivism: A recidivist is defined as someone who has been arrested for a violent crime, handgun violation, or as part of a takedown after enrollment in GVRs services. The recidivism rate is the number of recidivists divided by the total number of individuals who have enrolled in GVRs services.

Revictimization: A revictimized individual is a GVRs participant who is victimized (homicide/non-fatal shooting incident) after enrolling. The revictimization rate is the number of revictimized individuals divided by the total number of individuals who have enrolled in GVRs services.



# Western District Breakdown of GVRs Services Received, 1/1/2022 – 10/02/2023 (21 months)

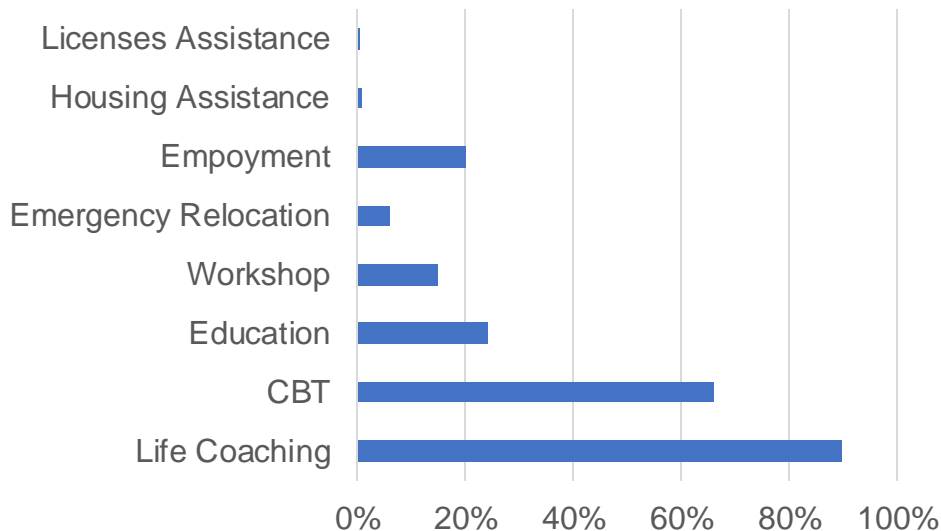


Service	# Received Service*	% of All Participants
Life coaching	91	100%
CBT	60	66%
Education	22	24%
Workshop	14	16%
Emergency Safety Relocation	23	24%
Employment	18	20%
Long Term Safety Relocation	12	13%
Licenses Assistance	21	23%
Total Participants	91	--

\*The total number of WD participants receiving GVRs services (91) includes 4 individuals who were connected with service partners through a process other than DC referrals. 1 is pending services, 3 individuals were removed from services, and 2 were law enforcement notifications.



# SWD Breakdown of GVRs Services Received, 1/1/2023 – 10/02/2023 (9 months)



Service	# Received Service*	% of All Participants
Life coaching	23	100%
CBT	7	30%
Education	3	13%
Workshop	1	4%
Emergency Safety Relocation	5	22%
Employment	1	4%
Long Term Safety Relocation	0	0%
Licenses Assistance	4	17%
Total Participants	23	--

\*The total number of SWD participants receiving GVRs services (23) includes 4 individuals who were connected with service partners through a process other than DC referrals. 1 individual was a law enforcement notification.

# Focused Enforcement



# Closed Investigations – Strategic Enforcement Takedowns

## GVRs Closed Investigations

Group	District	# Indictments	# Violence Drivers (VDs) *	% VD Convictions Significant**	Lead Unit	Key Partners	Duration (mos)
Poe Homes	WD	11	3	Murder Felony CDS FADT	GVU	SAO	8
Wick Squad	WD	9	4	FADT Felony CDS Robbery	GVU	AG	7
Princess Plaza	WD	6	3	FADT HGV Felony CDS	GVU	SAO	2

\* **"Violence drivers"** = Suspects and/or Persons of Interest in homicides and shootings, as well as their associates, who can influence group-related gun violence.

\*\* **"Significant"** = Charges and convictions for felonies, violent, and/or repeat offenses that, based on aggregate sentencing guidelines and/or mandatory minimums, lead to significant period of incarceration of no less than five (5) years in order to have a deterrent effect on group-related gun violence.

Source: BPD Group Violence Unit & Mayor's Office of Neighborhood Safety and Engagement.





# Closed Investigations – Strategic Enforcement Takedowns

## GVRS Closed Investigations

Group	District	# Indictments	# Violence Drivers (VDs) *	% VD Convictions Significant**	Lead Unit	Key Partners	Duration (mos)
B & B	WD/SWD	33	10	Con Murder Human Trafficking Criminal; Enterprise FADT	GVU	AG	16
Franklinton/ McHenry	SWD	6	2	Vol Dealer	GVU	SAO	3
1700 Carey	WD	10	2	Conspiracy/HG	GVU	SAO	4
Fayette/ Monroe	WD	6	4	Conspiracy	GVU	SAO	4

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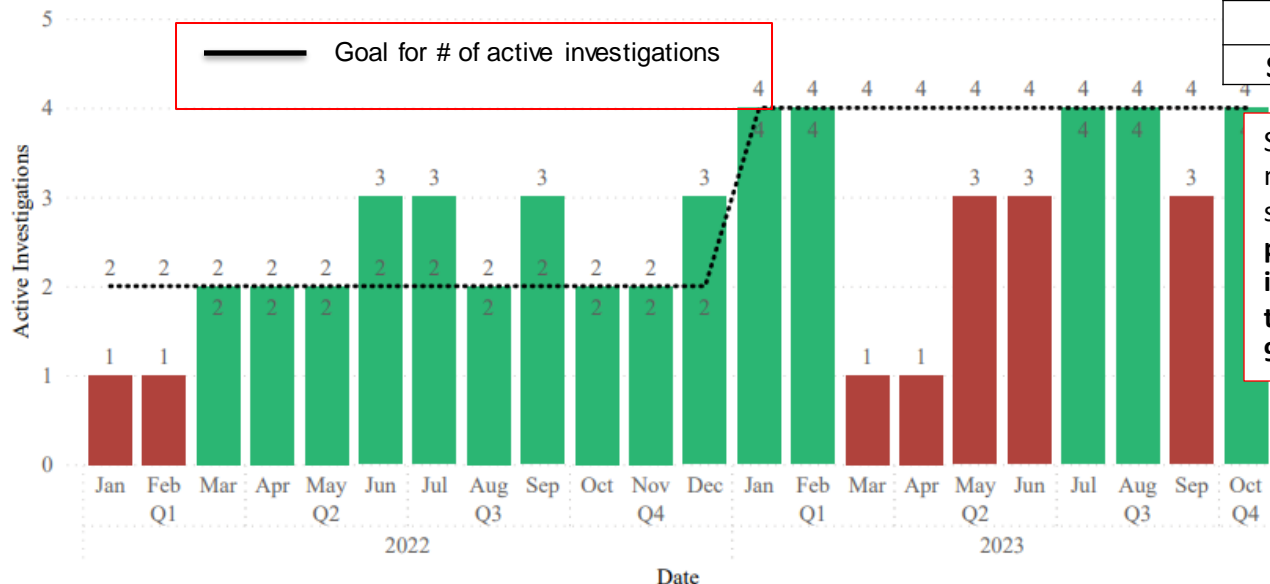


# GVRs Active Investigations By Month Since January 1, 2022

## GVRs Active Investigations By Month (1/1/2022 – 10/2/2023)

CITYWIDE - 4.3: Number of Active Investigations

● Active Investigations ● Max of Goal



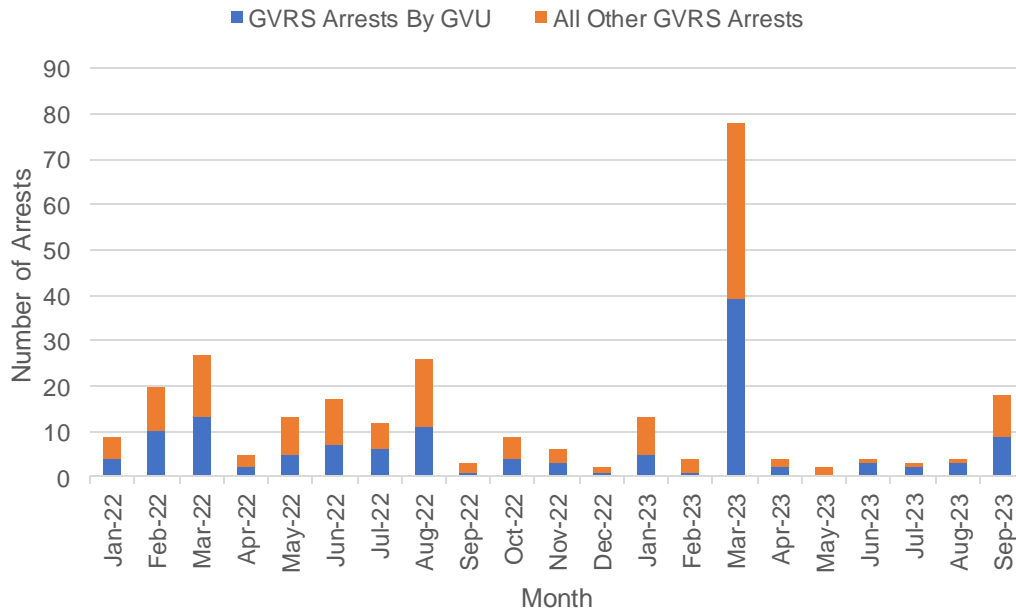
	# of Ongoing Investigations as of 10/2/2023
WD	2
SWD	2

Strategic Enforcement minimum performance standard: **maintain 2 proactive, group-based investigations per district that conclude within 60-90 days on average**

# Monthly GVRs Arrests By Gvu And Non-Gvu.

## 2022 and 2023 YTD

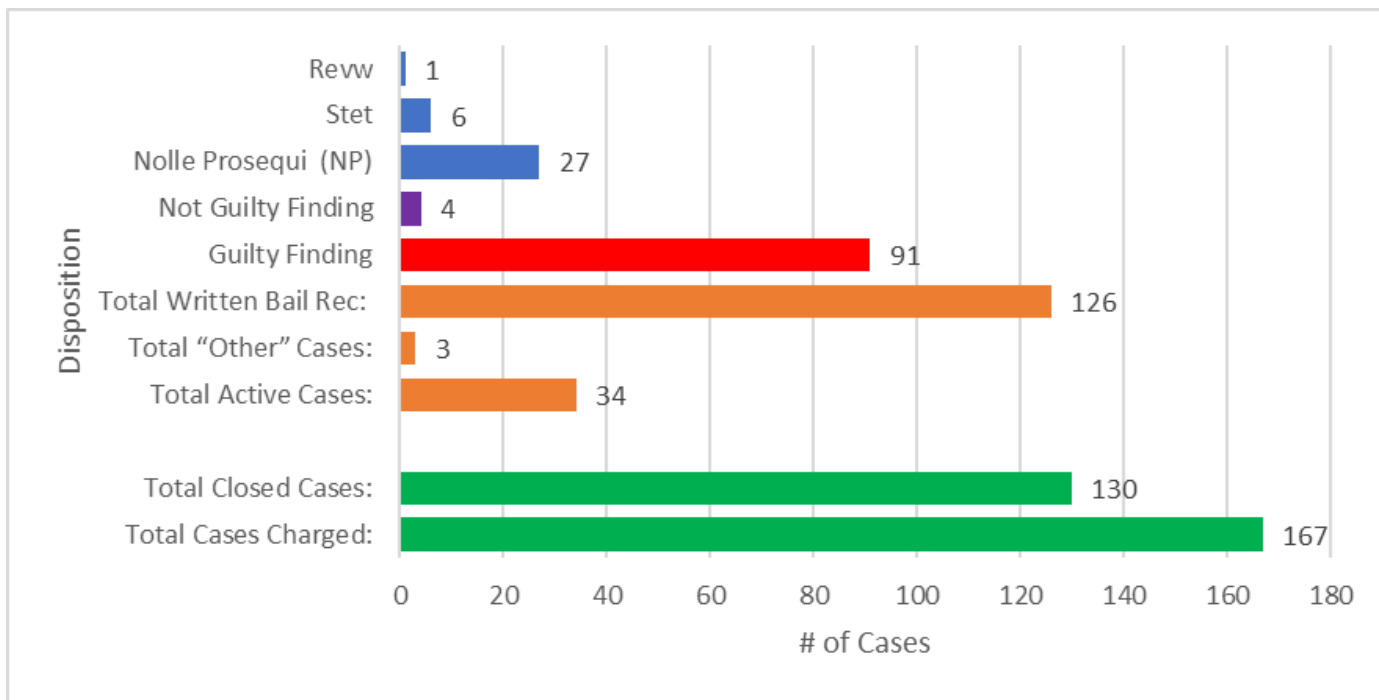
### GVRs Arrests By The Group Violence Unit (GVU) & All Other GVRs Arrests 1/1/2022 – 9/31/2023





# SAO Prosecution Of Violent Group Members – Circuit Court Cases , 2022 and 2023 YTD

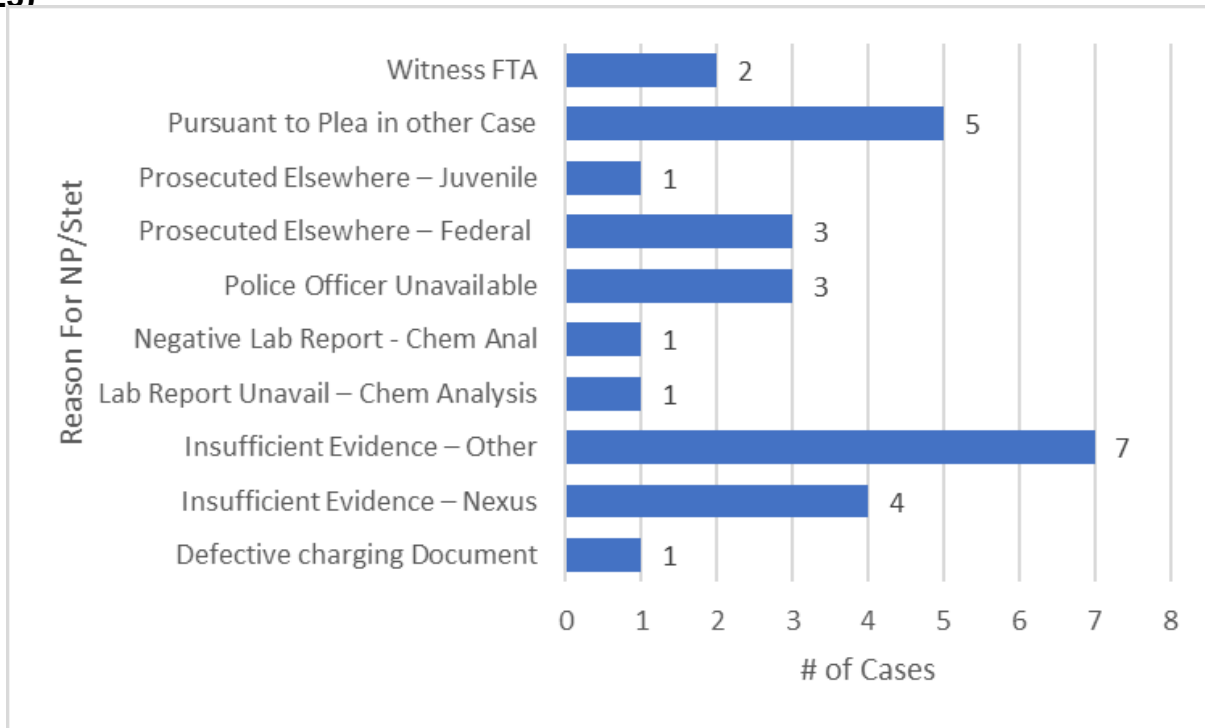
**SAO Prosecution of Violent Group Members  
Circuit Court Cases, 1/1/2022 – 10/3/2023**





# Reasons For NP/Stet Cases In SAO Prosecution Of Violent Group Members (Circuit Court, 2022 and 2023 YTD)

**NP/Stet Reasons – SAO Prosecution of Violent Group Members (Circuit Court, 1/1/2022-10/3/2023)**

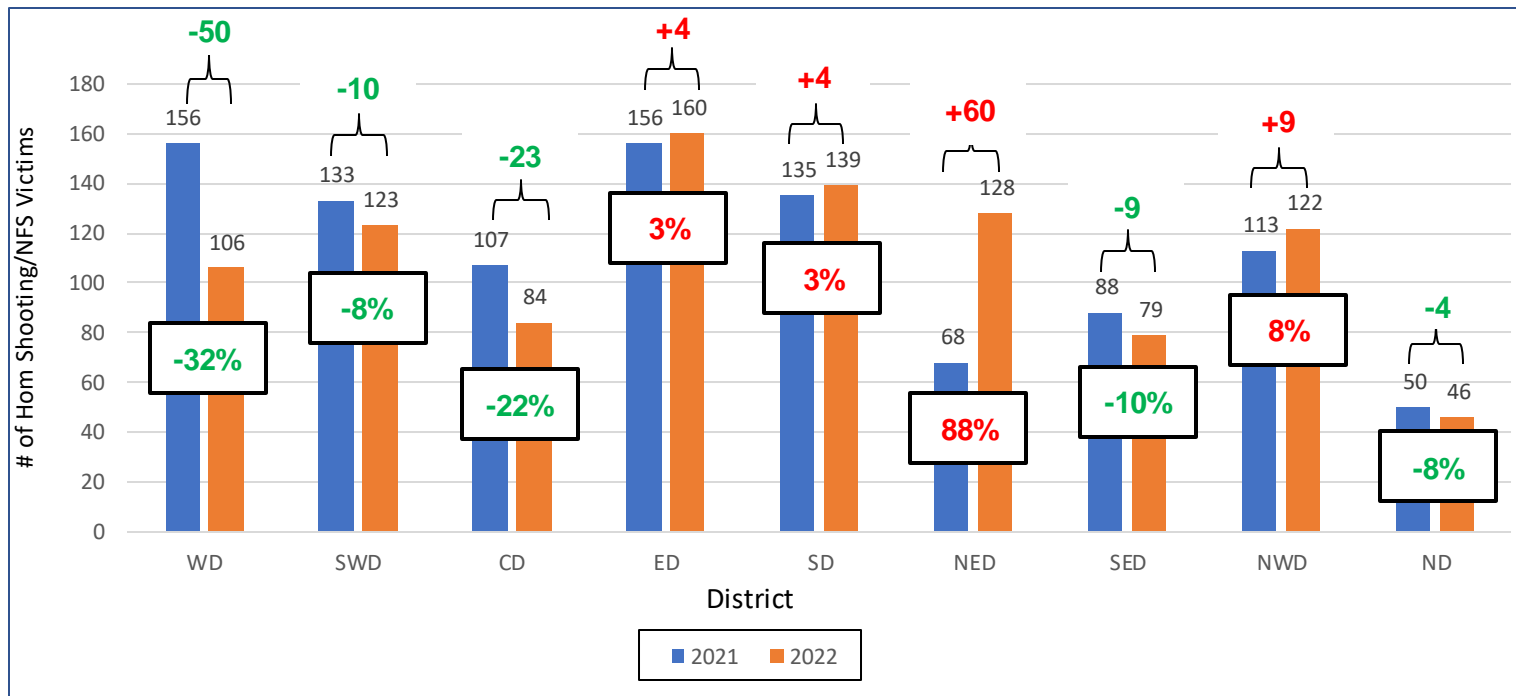


# Outcomes: Violence Reduction



# Combined Homicide & Non-Fatal Shooting Victims By District, 2022 vs 2021

2022 (1/1 – 12/31) vs 2021 (1/1 - 12/31)

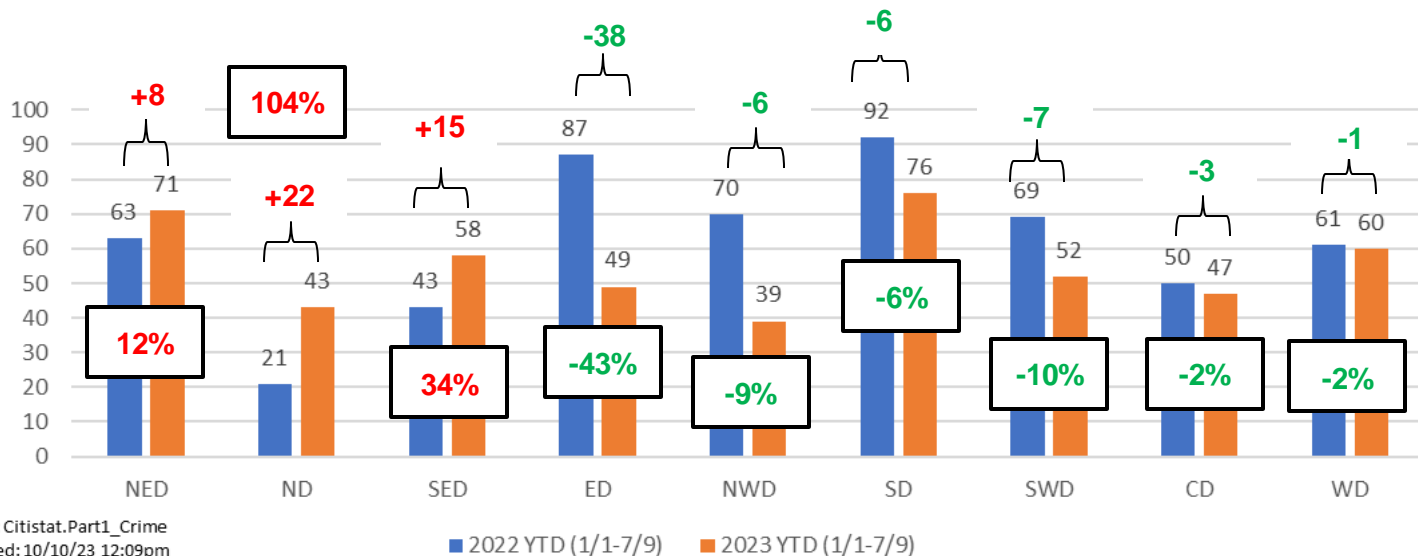




# Combined Homicide & Non-Fatal Shooting Victims By District, 2023 vs 2022

**2023 (1/1 – 7/9) vs 2022 (1/1 - 7/9)\***

\*Note: year-over-year comparison for 2023 stops July 9 due to redistricting.





Building on a Strong Foundation

# **GQRS Sequenced Expansion ('23-'24)**



# Guiding Principles For Successful Scale-Up

## Hard-earned wisdom dictates:

- Avoid rushed or crisis-driven scaling
- Have a data-driven plan
- Do the necessary design work and infrastructure development in new areas while maintaining fidelity in the demonstration area
- Take advantage of economies of scale
- Align management processes and indicators from the district to mid-management and to the executive level



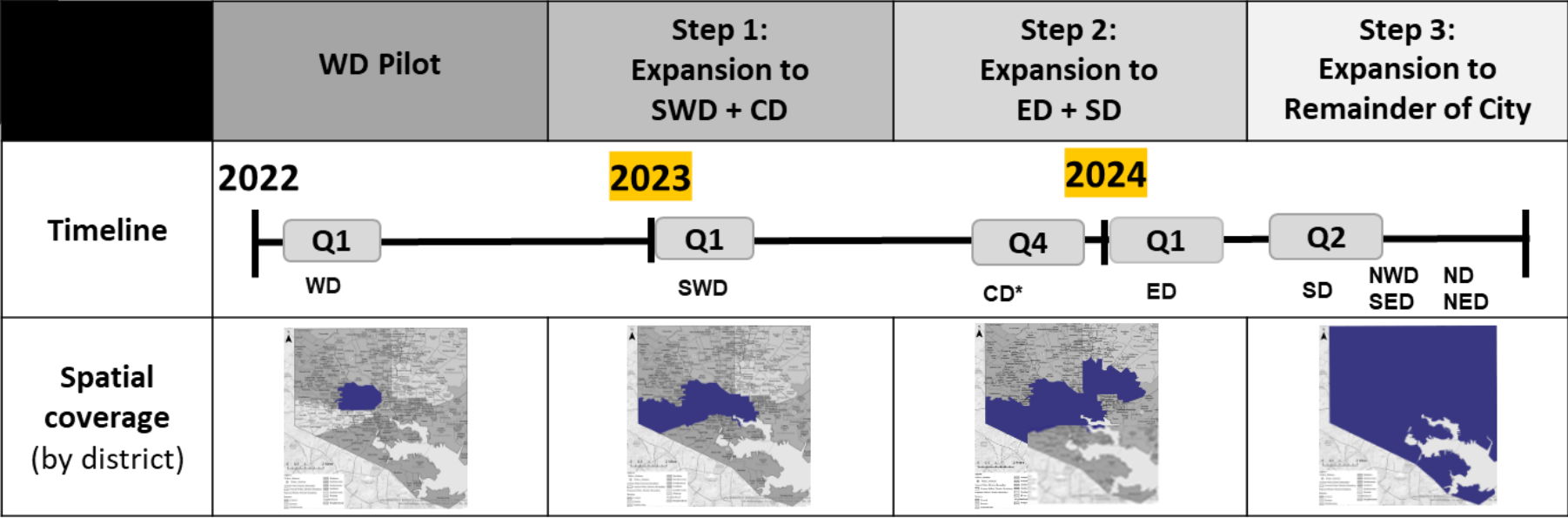
# Criteria For Expansion Districts

## Key criteria for expansion to a new district:

- District must have a group violence challenge
- District must share interconnected group violence dynamics with current GVRs districts
- Expansion cannot outstrip projected capacities
- Expansion must benefit the overall scale-up plan



# Sequenced Expansion – Scaling Citywide



\*Expansion to CD: end of October (2023)