CITY OF BALTIMORE ORDINANCE Council Bill 07-0582

Introduced by: Councilmember Kraft, President Rawlings-Blake, Councilmembers Holton, Clarke, Harris, Curran, Spector, Branch Introduced and read first time: February 12, 2007 Assigned to: Judiciary and Legislative Investigations Committee Committee Report: Favorable with amendments Council action: Adopted

Read second time: July 16, 2007

AN ORDINANCE CONCERNING

1	Resource Sustainability	
2	For the purpose of renaming the Commission on Resource Conservation and Recycling to be the	
3	Commission on Resource Sustainability; reconstituting the Commission's membership;	
4	restating and modifying the Commission's duties; expanding the information to be included	
5	by City agencies in their annual energy consumption reports; requiring City agencies to	
6	submit an annual greenhouse gas emissions reduction report; providing for the Commission	
7	to develop a comprehensive recycling plan for the City; and generally relating to resource	
8	conservation, recycling, and sustainability.	
9	By repealing and reordaining, with amendments	
10	Article 5 - Finance, Property, and Procurement	
11	Section(s) 34-1 to 34-4, to be under the amended subtitle heading,	
12	"Subtitle 34. Commission on Resource Sustainability"	
13	Baltimore City Code	
14	(Edition 2000)	
15	Commission on Sustainability	
16	For the purpose of establishing a Commission on Sustainability to develop a Sustainability Plan	
17	for the City of Baltimore; providing for the Commission's membership; requiring a public	
18	process in development of the Plan; specifying the Commission's duties; providing for City	
19	agencies' responsibilities to the Commission; conditioning the effectiveness of the Plan on	
20	approval by the City Council; abolishing the Commission on Resource Conservation and	
21	Recycling; providing for a special effective date; and generally relating to resource	
22	conservation, recycling, and sustainability.	

EXPLANATION: CAPITALS indicate matter added to existing law. [Brackets] indicate matter deleted from existing law. Underlining indicates matter added to the bill by amendment. Strike out indicates matter stricken from the bill by amendment or deleted from existing law by amendment.

1	By repealing	
2	Article 5 - Finance, Property, and Procurement	
3	Section(s) 34-1 to 34-4, and the subtitle designation,	
4	"Subtitle 34. Commission on Resource Conservation and Recycling"	
5	Baltimore City Code	
6	(<u>Edition 2000)</u>	
7	By adding	
8	Article 5 - Finance, Property, and Procurement	
9	Section(s) 34-1 to 34-8, to be under the new subtitle designation,	
10	"Subtitle 34. Commission on Sustainability"	
11	Baltimore City Code	
12	(<u>Edition 2000)</u>	
13	By repealing and reordaining, with amendments	
14	Article 5 - Finance, Property, and Procurement	
15	Section(s) 45-2	
16	Baltimore City Code	
17	(Edition 2000)	
18	By adding	
19	Article 5 - Finance, Property, and Procurement	
20	Section(s) 46-1, to be under the subtitle heading,	
21	"Subtitle 46. Emissions Reduction"	
22	Baltimore City Code	
23	(Edition 2000)	
24	By repealing and reordaining, with amendments	
25	Article 23 - Sanitation	
26	Section(s) 16-1 to 16-5, to be under the amended subtitle heading,	
27	"Subtitle 16. Recyclable Material and Compostable Yard Waste"	
28	Baltimore City Code	
29	(Edition 2000)	
30	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That	
31	Article 5, §§ 34-1 to 34-4 of the Code are repealed, together with the subtitle designation	
32	"Subtitle 34. Commission on Resource Conservation and Recycling".	
33	Section 2. And be it further ordained, That the Laws of Baltimore City read as	
34	follows:	
35	Baltimore City Code	
36	Article 5. Finance, Property, and Procurement	
37	Subtitle 34. Commission on Resource [Conservation and Recycling] Sustainability	
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1	§ 34-1. Commission created; members.
2	(a) Created.
3	There is [hereby created] a Commission on Resource [Conservation and Recycling]
4	Sustainability, to consist of 17 members, 16 of whom [shall be] are appointed by the
5	Mayor in the manner prescribed by Article IV, § 6 of the City Charter.
6	(b) Appointed members.
7	The [members] appointed MEMBERS shall represent [the interests of utilities, business,
8	community organizations, mass transit and petroleum industry, private recycling
9	industries, environmental groups, labor unions, the Mayor's Office, and persons who
10	have a general interest in energy and resource conservation, recycling, and waste
11	reduction as well as the age, sex, and race of the City population]:
12	(1) THE RESTAURANT AND BAR BUSINESS COMMUNITY;
13	(2) COMMUNITY ASSOCIATIONS;
14	(3) CURRENT AND POTENTIAL APPLICANTS AND AWARDEES OF CITY SANITATION,
15	COMPOSTING, AND RECYCLING CONTRACTS;
16	(4) THE POLYSTYRENE PRODUCT AND PACKAGING INDUSTRY;
17	(5) PROVIDERS OF RECYCLING, COMPOSTING, AND BIODEGRADABLE, POLYSTYRENE-
18	ALTERNATIVE PRODUCT SERVICES;
19	(6) THE U.S. GREEN BUILDING COUNCIL - BALTIMORE REGION;
20	(7) LABOR UNIONS;
21	(8) THE MAYOR'S OFFICE;
22	(9) THE DEPARTMENT OF PUBLIC WORKS;
23	(10) THE DEPARTMENT OF FINANCE;
24	(11) THE DEPARTMENT OF RECREATION AND PARKS;
25	(12) THE PUBLIC SCHOOL SYSTEM;
26	(13) THE HEALTH DEPARTMENT; AND
27	(14) SUSTAINABILITY ADVOCATES WHO HAVE A GENERAL INTEREST IN ENERGY AND
28	RESOURCE CONSERVATION, RECYCLING, AND WASTE REDUCTION.

1	(c) City Council representative.		
2 3	The 17 th member shall be a member of the City Council appointed [to the Commission] by the Council President [of the Council].		
4	§ 34-2. Terms; Chair.		
5	(a) Terms of members.		
6	The terms of each member [shall be] is 4 years, concurrent with the Mayor's term of		
7	office, [or] AND until a successor qualifies and takes office.		
8	(b) Commission Chair.		
9	The Commission shall appoint one member as its Chair.		
10	§ 34-3. Compensation; expenses.		
11	No member of the Commission [shall] MAY receive any compensation for services, but each		
12	member may be reimbursed for necessary and proper expenses incurred in the performance		
13	of his OR HER duties [as such].		
14	§ 34-4. Commission duties.		
15	The duties of the Commission are:		
16	(1) to [study] establish criteria and performance measures for, review, and		
17	make recommendations to the Mayor[, the] AND City Council[, and appropriate City		
18	agencies of methods by which the City can conserve energy, water and other vital		
19	resources and reduce and recycle solid waste within City government;]		
20	[(2) to make recommendations of methods by which the City can establish appropriate		
21	incentives, standards, and goals for the purchase of products made from recycled		
22	materials and to encourage and enable vendors to sell recycled products to the City;]		
23	[(3) to develop an information and referral system for City agencies and the general		
24	public related to conservation of energy, waste reduction, and recycling;]		
25	[(4) to cooperate with state and federal energy conservation, waste reduction, and		
26	recycling agencies;]		
27	[(5) to produce and distribute educational materials and create educational programs		
28	which will inform citizens, business, industry, and other organizations of the City's		
	resource conservation, recycling, and energy conservation programs, laws, and		
29 30	goals;]		
31	[(6) to make recommendations to the Mayor and the City Council for a plan to expand		
32	and attract to the City recycling, resource, and energy conservation businesses and		
33	industries;]		
34	[(7) to make recommendations to the Mayor and the City Council] regarding:		

1 2	(1) REQUESTS FOR PROPOSALS FOR THE CITY'S GARBAGE, MIXED REFUSE, RECYCLING, COMPOSTING, AND WATER AND SEWERAGE CONTRACTS;	
3 4	(II) THE CITY'S ANNUAL ENERGY CONSUMPTION REPORTS, REQUIRED BY § 45-2 OF THIS ARTICLE;	
5 6	(III) THE CITY'S ANNUAL GREENHOUSE GAS EMISSIONS REDUCTION REPORTS, REQUIRED BY § 46-1 OF THIS ARTICLE; AND	
7 8	(IV) COMPLIANCE WITH City, state, and federal legislation, and regional agreements concerning:	
9 10	(A) [(i)] energy or resource conservation, waste reduction, recycling, and the marketing of recyclables; and	
11 12	(B) [(ii)] the development of energy conservation, resource conservation, recycling, and waste reduction businesses and industry;	
13	(2) TO PREPARE AND IMPLEMENT:	
14 15	(i) A COMPREHENSIVE RECYCLING AND COMPOSTING PLAN, AS PRESCRIBED IN CITY CODE ARTICLE 23, § 16-3;	
16 17	(II) A PLAN BY WHICH THE CITY CAN RECYCLE WASTE AND CONSERVE ENERGY AND WATER IN ALL OF ITS BUILDINGS AND FACILITIES;	
18 19 20	(III) A PLAN TO EXPAND AND ATTRACT TO THE CITY BUSINESSES AND INDUSTRIES PROVIDING WASTE REDUCTION, ENERGY CONSERVATION, AND RECYCLING SERVICES;	
21 22 23	(IV) A COMPREHENSIVE PLAN FOR FOOD SERVICE ESTABLISHMENTS AND INDUSTRIES TO UTILIZE ALTERNATIVES TO PLASTIC, POLYSTYRENE, AND OTHER TOXIC, NON-BIODEGRADABLE SYNTHETIC MATERIALS;	
24 25 26 27	(v) incentives, standards, and goals to encourage citizens and businesses to recycle food and construction and other waste materials and to utilize biodegradable packaging and storage products;	
28 29	(vi) incentives, standards, and goals for the City to purchase, market, and sell products made from recycled materials;	
30 31 32	(3) TO DEVELOP AN INFORMATION AND REFERRAL SYSTEM FOR CITY AGENCIES AND THE GENERAL PUBLIC RELATED TO CONSERVATION OF ENERGY, WASTE REDUCTION, AND RECYCLING;	
33 34 35 36	(4) TO PRODUCE AND DISTRIBUTE EDUCATIONAL MATERIALS AND CREATE EDUCATIONAL PROGRAMS THAT WILL INFORM CITIZENS, BUSINESS, INDUSTRY, AND OTHER ORGANIZATIONS OF THE CITY'S RESOURCE CONSERVATION, RECYCLING, AND ENERGY CONSERVATION PROGRAMS, LAWS, AND GOALS;	

1 2	(5) [(8)] to [make] PRESENT a written report to the City Council in January of each year, summarizing Commission activities of the previous year; AND	
3 4	[(9) to review the City's water and sewerage plans that are required by the State of Maryland;]	
5 6	[(10) to examine alternative methods of waste reduction, resource conservation, and recycling;]	
7	[(11) to make recommendations to the Mayor and the City Council regarding:	
8	(i) the need for an Office of Recycling;	
9	(ii) implementation of the state-mandated recycling plan; and	
10 11	(iii) establishment of a plan to market recycled materials utilized by the City of Baltimore; and]	
12 13 14 15	(6) [(12)] to perform [such] ANY other duties [as may be deemed] CONSIDERED necessary to carry out the City's recycling plan, as prescribed in City Code Article 23, § 16-3, the City's energy and resource conservation plans, and [its] the City's recycling and waste reduction efforts.	
16	SUBTITLE 34. COMMISSION ON SUSTAINABILITY	
17	§ 34-1. Commission created; members.	
18	(a) Created.	
19	(1) There is a Commission on Sustainability	
20 21	(2) The Commission consists of 21 members, 20 of whom are appointed by the Mayor in the manner prescribed by Article IV, § 6 of the City Charter.	
22	(B) APPOINTED MEMBERS.	
23	The 20 appointed members shall represent:	
24	(1) COMMUNITY ORGANIZATIONS;	
25 26 27 28	(2) ENVIRONMENTAL GROUPS REPRESENTING ALL ELEMENTS OF ENVIRONMENTAL SUSTAINABILITY, INCLUDING BUT NOT LIMITED TO AIR QUALITY, WATER QUALITY, GREEN BUILDING TECHNIQUES, ENERGY CONSERVATION, AND ALTERNATE TRANSPORTATION;	
29	(3) LABOR UNIONS;	
30	(4) PUBLIC HEALTH AND ENVIRONMENTAL JUSTICE;	
31 32	(5) PRIVATE INDUSTRY, TO INCLUDE BUT NOT LIMITED TO RESTAURANTS AND BARS, PACKAGING INDUSTRY, AND RECYCLING INDUSTRY;	

1	(6) THE MAYOR'S OFFICE;
2	(7) CITY AGENCIES; AND
3	(8) PERSONS WITH A GENERAL INTEREST IN ENVIRONMENTAL ISSUES.
4	(C) CITY COUNCIL REPRESENTATIVE.
5 6	The 21^{st} member shall be a member of the City Council appointed by the Council President.
7	§ 34-2. TERMS; CHAIR.
8	(A) TERMS OF MEMBERS.
9	The terms of each member is 4 years, concurrent with the Mayor's term of office, and until a successor qualifies and takes office.
1	(B) COMMISSION CHAIR.
2	THE MAYOR SHALL APPOINT ONE MEMBER AS CHAIR OF THE COMMISSION.
3	§ 34-3. Compensation; expenses.
14	No member of the Commission may receive any compensation for services, but each member may be reimbursed for necessary and proper expenses incurred in the performance of his or her duties.
17	§ 34-4. Duties.
8	(A) Comprehensive Plan.
19 20	The Commission shall prepare a Comprehensive Sustainability Plan and, from time to time, recommend appropriate amendments to the Plan.
21	(B) Monitor Office of Sustainability.
22	The Commission shall monitor the Office of Sustainability and that Office's incorporation and implementation of the Comprehensive Sustainability Plan.
24	(c) Report to Council.
25	THE COMMISSION SHALL REPORT ANNUALLY TO THE CITY COUNCIL ON ITS ACTIVITIES.
26	§ 34-5. Comprehensive Sustainability Plan.
27	THE COMMISSION'S COMPREHENSIVE SUSTAINABILITY PLAN SHALL:
28 29	(1) DISCUSS ALL ELEMENTS OF SUSTAINABILITY, INCLUDING AIR QUALITY, WATER QUALITY, RESOURCE CONSERVATION AND RECYCLING, ENERGY, PUBLIC HEALTH,

1	ENVIRONMENTAL JUSTICE, REDUCTION OF GREENHOUSE EMISSIONS, AND INCREASING	
2	USE OF ALTERNATIVE MEANS OF TRANSPORTATION;	
3	(2) ESTABLISH 3-, 5-, AND 10-YEAR SUSTAINABILITY TARGETS;	
4	(3) CREATE PUBLIC AND PRIVATE SUSTAINABILITY INITIATIVES, TO INCLUDE BUT NOT	
5	LIMITED TO STANDARDS FOR CITY PURCHASING, INCENTIVES FOR CITIZENS AND	
6	BUSINESSES TO RECYCLE AND PURCHASE RECYCLED GOODS, INCENTIVES FOR ENERGY	
7	CONSERVATION, AND WATER QUALITY IMPROVEMENTS;	
8	(4) DESCRIBE THE RESOURCES AND RESPONSIBLE AGENCIES AND OTHERS NEEDED TO	
9	IMPLEMENT THE PLAN;	
0	(5) INCLUDE A PUBLIC INFORMATION COMPONENT;	
1 2	(6) ESTABLISH KEY SUSTAINABILITY INDICATORS TO TRACK PROGRESS OF PLAN IMPLEMENTATION; AND	
13	(7) SET CRITERIA AND RECOMMEND MANDATORY MEASURES FOR ANNUAL REPORTING TO THE CITY COUNCIL ON:	
15	(I) ENERGY CONSUMPTION REPORTS, AS REQUIRED IN CITY CODE ARTICLE 5, § 45-2;	
17	(II) Comprehensive Recycling and Composting Plan, as prescribed in City Code Article 23, § 16-2; and	
9	(III) Greenhouse gas emissions reduction reports.	
20	§ 34-6. Commission staff.	
21	(A) PLANNING DEPARTMENT.	
22	THE DEPARTMENT OF PLANNING WILL PROVIDE STAFF FOR COMMISSION IN THE DEVELOPMENT AND IMPLEMENTATION OF THE PLAN.	
24	(B) CONSULTANTS.	
25 26 27	The Commission may employ, as provided in the Ordinance of Estimates, consultants and other personnel necessary for the proper performance of its duties.	
28	§ 34-7. Adoption of Plan.	
29 30	To be become effective, the Sustainability Plan or an amendment to it must be approved by an Ordinance of the Mayor and City Council.	

1	§ 34-8. Effect of Plan.	
2 3	The Sustainability Plan will be incorporated into the City's Comprehensive Master Plan as an appendix.	
4	Subtitle 45. Energy Costs	
5	§ 45-2. Annual energy consumption report.	
6	(a) Agency reports to Finance.	
7 8	(1) On or before January 1 of every year, each City agency shall provide the Department of Finance with an energy consumption [item] REPORT.	
9	(2) This [item] REPORT shall state:	
10 11 12	(I) HOW THE AGENCY HAS COMPLIED TO DATE WITH THE CRITERIA AND PERFORMANCE MEASURES ESTABLISHED BY THE COMMISSION ON RESOURCE SUSTAINABILITY;	
13	(II) the amount budgeted for energy consumption in the current fiscal year; [and]	
14	(III) the amount budgeted for ENERGY CONSUMPTION IN the next fiscal year; AND	
15 16 17	(IV) A PLAN TO REDUCE ENERGY CONSUMPTION IN THE NEXT FISCAL YEAR IN ACCORDANCE WITH THE CRITERIA AND PERFORMANCE MEASURES ESTABLISHED BY THE COMMISSION ON RESOURCE SUSTAINABILITY.	
18	(3) The amounts shall be stated in:	
19 20	(I) the units of energy [as] billed by the sources, such as gallons, kilowatt-hours, or therms;	
21 22	(II) the energy equivalent per year in the International System of Units (joules per year) or BTU's by each energy source; AND	
23	(III) the cost of each type of energy; and the total cost of energy for each agency.	
24	(B) Finance report to Council.	
25 26	This information shall be transmitted BY THE DEPARTMENT OF FINANCE to the City Council on or before March 1 of the same year.	
27	Subtitle 46. Emissions Reduction	
28	§ 46-1. Annual greenhouse gas emissions reduction report.	
29	(A) AGENCY REPORTS TO PUBLIC WORKS.	

1	(1) On or before January 1 of every year, each City agency shall provide the		
2	DEPARTMENT OF PUBLIC WORKS WITH A GREENHOUSE GAS EMISSIONS REDUCTION		
3	REPORT.		
4	(2) This report shall state:		
5	(1) HOW THE AGENCY HAS COMPLIED TO DATE WITH THE CRITERIA AND		
6	PERFORMANCE MEASURES ESTABLISHED BY THE COMMISSION ON RESOURCE		
7	Sustainability;		
8	(II) TO THE EXTENT KNOWN OR ASCERTAINABLE, THE AMOUNT OF GREENHOUSE		
9	GAS EMISSIONS PRODUCED BY THE AGENCY IN 1990;		
0	(III) THE AMOUNT OF GREENHOUSE GAS EMISSIONS PRODUCED IN THE CURRENT		
1	FISCAL YEAR;		
2	(IV) THE AMOUNT OF GREENHOUSE GAS EMISSIONS THAT WOULD BE PRODUCED IN		
3	THE NEXT FISCAL YEAR AT THE CURRENT RATE;		
4	(v) a plan to reduce greenhouse gas emissions to 7 % below 1990 levels		
5	BY 2012; AND		
6	(VI) THE AMOUNT OF GREENHOUSE GAS EMISSIONS PROJECTED TO BE PRODUCED IN		
17	THE NEXT FISCAL YEAR IN ACCORDANCE WITH THE PLAN.		
8	(3) The amounts shall be stated in units of metric tons of CO_2 equivalent, in		
9	COMPLIANCE WITH PARAMETERS SET BY THE U.S. DEPARTMENT OF ENERGY AS PART		
20	OF ITS "VOLUNTARY REPORTING OF GREENHOUSE GASES PROGRAM".		
21	(B) Report to Council.		
22	This information shall be transmitted by the Department of Public Works to		
23	THE CITY COUNCIL ON OR BEFORE MARCH 1 OF THE SAME YEAR.		
24	Article 23. Sanitation		
25	Subtitle 16. RECYCLABLE MATERIALS AND Compostable Yard Waste		
26	[§ 16-1. "Yard waste" defined.]		
27	["Yard waste" includes grass, leaves, tree limbs, wood, and other natural byproducts of land		
28	maintenance operation.]		
29	§ 16-1. [§ 16-2.] No disposal at Quarantine Landfill.		
30	[After March 1, 1993,] RECYCLABLE MATERIALS, AS DEFINED IN § 11-1 OF THIS ARTICLE, AND		
3 1	compostable yard waste [shall] MAY not be disposed of at the Quarantine Landfill.		
32	§ 16-2. [§ 16-3.] Recycling plan.		
33	(a) [Public Works] Commission on Resource Sustainability to develop.		

1 2 3 4	The [Director of Public Works] COMMISSION ON RESOURCE-SUSTAINABILITY shall prepare AND IMPLEMENT a comprehensive recycling plan for RECYCLING AND composting at facilities operated by the City, individuals, and corporations, AS PRESCRIBED IN CITY CODE ARTICLE 5, SUBTITLE 34.
5	(b) Scope of plan.
6	The plan shall include:
7	(1) provisions for a City RECYCLING AND composting facility;
8	(2) standards for the operation of private individual and corporate RECYCLING AND composting facilities;
10 11	(3) PROVISIONS FOR RESIDENTIAL AND FOOD AND BEVERAGE BUSINESS RECYCLING PROGRAMS, INCLUDING:
12 13 14	(I) AN EXPANSION OF THE SCOPE OF RECYCLABLE MATERIALS TO BE COLLECTED FROM RESIDENTIAL AND FOOD AND BEVERAGE BUSINESS LOCATIONS;
15 16 17	(II) IMPROVEMENTS IN FREQUENCY AND SCHEDULING OF PICKUP OF RECYCLABLE MATERIALS FROM RESIDENTIAL AND FOOD AND BEVERAGE BUSINESS LOCATIONS;
18	(III) PERFORMANCE MEASURES FOR EVALUATING RECYCLING SERVICES;
19 20	(IV) AN ANALYSIS OF THE FISCAL IMPACT OF COMPLYING WITH THIS RECYCLING PLAN;
21 22	(4) PROVISIONS FOR A LOCAL FOOD WASTE COMPOSTING PROGRAM FOR FOOD AND BEVERAGE BUSINESSES;
23 24	(5) AN ANALYSIS OF THE FISCAL IMPACT OF COMPLYING WITH THE RECYCLING AND COMPOSTING PLAN; and
25 26	(6) [(3)] any other provisions relating to the process of providing for a comprehensive RECYCLING AND composting plan for the City of Baltimore.
27	§ 16-3. [§ 16-4.] Rules and regulations.
28 29 30	The Director of Public Works [is authorized to] MAY adopt rules and regulations to [enforce] CARRY OUT THE provisions of this subtitle, SUBJECT TO REVIEW BY THE COMMISSION ON RESOURCE SUSTAINABILITY.
3 1	[§ 16-5. Penalties.
32 33 34	The Director of Public Works shall recommend to the City Council penalties for the violations of the provisions of this subtitle, on or before 3 months after the date of passage of this subtitle.]

1 2 3	SECTION 23. AND BE IT FURTHER ORDAINED, That the catchlines contained in this Ordinance are not law and may not be considered to have been enacted as a part of this or any prior Ordinance.		
4 5 6 7	SECTION 4. AND BE IT FURTHER ORDAINED, That the Commission on Sustainability shall complete the Comprehensive Sustainability Plan required by City Code Article 5, §§ 34-4 and 34-5, as enacted by this Ordinance, and submit it for approval to the Mayor and City Council within 6 months of the Commission's initial appointment under this Ordinance.		
SECTION 3 5. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 3 day after the date it is enacted.		That this Ordinance takes effect on the 30 th	
	Certified as duly passed this day of	, 20	
	<u>-</u>	President, Baltimore City Council	
	Certified as duly delivered to Her Honor, the Mayor	,	
	this, 20		
		Chief Clerk	
	Approved this day of, 20	-	
	-	Mayor, Baltimore City	