## CITY OF BALTIMORE COUNCIL BILL 12-0031 (First Reader)

Introduced by: The Council President

At the request of: The Administration (Employees' and Elected Officials' Retirement Systems)

Introduced and read first time: February 27, 2012

Assigned to: Taxation, Finance and Economic Development Committee

REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Employees' Retirement System,

Department of Finance, Labor Commissioner

### A BILL ENTITLED

1 AN ORDINANCE concerning Employees' and Elected Officials' Retirement Systems - Modifications 2 FOR the purpose of updating the regular interest and other economic assumptions used to 3 evaluate benefits under and the level of City funding for the Employees' and Elected 4 Officials' Retirement Systems; modifying certain provisions relating to the method of 5 financing the Elected Officials' Retirement System; removing the separate account structure 6 for retiree and active funds of the Elected Officials' Retirement System; reducing 7 prospectively the rate of interest credited on member contributions; repealing certain obsolete 8 restrictions on investments by the Employees' Retirement System and the Elected Officials' 9 Retirement System; modifying time periods within which members of the Employees' and 10 Elected Officials' Retirement Systems must apply for retirement; repealing an obsolete time 11 limit for Trustees to take their oaths of office; correcting, conforming, and clarifying related 12 13 provisions; and providing for a special effective date. By repealing and reordaining, with amendments 14 Article 22 - Retirement Systems 15 Section(s) 1(9), 5(e), 6(a)(1st par.), 9(e)(intro), 17A(7), (8), and (12), 20(a)(2)(i), 16 22(a)(2) and (d)(2), and 24 17 **Baltimore City Code** 18 (Edition 2000) 19 20 By repealing Article 22 - Retirement Systems 21 Section(s) 7(a)(2) and 23(c)22 Baltimore City Code 23 (Edition 2000) 24 25 SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the Laws of Baltimore City read as follows:

> EXPLANATION: CAPITALS indicate matter added to existing law. [Brackets] indicate matter deleted from existing law.

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1	Baltimore City Code
2	Article 22. Retirement Systems
3	Subtitle – Employees' Retirement System
4	§ 1. Definitions.
5 6 7 8	(9) (I) "Regular interest" for the [Annuity Savings Fund] ACCUMULATION OF MEMBER CONTRIBUTIONS means interest at [5.5%] 5.25% per year, compounded annually. ["Regular interest" for the Annuity Reserve Fund and the Pension Reserve Fund means interest at 7% per year, compounded annually.]
9	(II) [For] "REGULAR INTEREST" FOR valuation purposes[, "regular interest"] means:
10	(A) [8%] 7.75% before benefit payments commence; and
11	(B) [6.8%] 6.55% after benefit payments commence.
12 13	(III) "Regular interest" for the purpose of determining actuarial equivalents means interest at 4.5% per year, compounded annually.
14	§ 5. Administration; Board of Trustees.
15	(e) Oath of office.
16 17 18 19 20 21	[Each] BEFORE ASSUMING OFFICE, EACH trustee shall[, within 10 days after his appointment or election,] take an oath of office that, so far as it devolves [upon] ON him OR HER, [he] THE TRUSTEE will diligently and honestly administer the affairs of the [said] Board, and that he OR SHE will not knowingly violate or willingly permit to be violated any of the provisions of law applicable to the Retirement System. [Such] THIS oath shall be subscribed to by the member making it and certified by the Mayor before whom it is taken and shall be immediately filed in the office of the Director of Finance.
23	§ 6. Benefits for Class A and Class B members.
24 25	(a) Service retirement benefits for any Class A or Class B member who was an employee on or after June 29, 1989.
26 27 28 29 30 31 32	Any Class A or Class B member in service may retire [upon] ON written application to the Board of Trustees, if the application specifies the date on which the member desires to be retired, which date must be the 1 <sup>st</sup> day of a month and not less than [30] 45 days nor more than 90 days following the filing of the application, and if, on the date so specified, the member [shall] WILL have attained age 60 and acquired at least 5 years of service or [shall] WILL have acquired 30 years of service, regardless of age, even if, during the application period, the member has separated from service.
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1	§ 7. Management of funds.	
2	(a) Trustee of funds.	
3		
4	[(2) Northern Ire	land investments.
5	(i) On and af	ter the 1st day of the 1st quarter of fiscal year 1994, no monies or
6	funds held	l under any provision of the Retirement System shall be invested in
7		, securities or other obligations of any bank or financial institution
8		kes loans to Northern Ireland, or to a national corporation of
9		Ireland, or in the stocks, securities, or other obligations of any
10 11		doing business in or with Northern Ireland, or whose subsidiary or bes business in or with Northern Ireland, unless the bank, financial
12		, national corporation of Northern Ireland or any company or that
13		s subsidiary doing business in or with Northern Ireland has adopted
14		vs the goals known as the MacBride Principles:
15	1. inc	creased representation of individuals from under-represented
16	rel	igious groups in the work force, including managerial, supervisory,
17	ad	ministrative, clerical and technical jobs;
18	2. ad	equate security for the protection of minority employees at the work
19	pla	ace and while traveling to and from work;
20	3. ba	n of provocative religious or political emblems from the work place;
21	4. pu	blic advertisement of all job openings and special recruitment efforts
22	ma	ade to attract applicants from under-represented religious groups;
23		off, recall and termination procedures not to favor particular
24	rel	igious groups;
25		olition of job reservations, apprenticeship restrictions and
26		ferential employment criteria which discriminate on the basis of
27	rel	igion or ethnic origin;
28	7. de	velopment of training programs that will prepare substantial
29		mbers of current minority employees for skilled jobs, including the
30		pansion of existing programs and the creation of new programs to
31	tra	in, upgrade and improve the skills of minority employees;
32	8. est	ablishment of procedures to assess, identify and actively recruit
33	mi	nority employees with potential for further advancement; and
34		pointment of a senior management staff member to oversee the
35		mpany's affirmative action efforts and the setting up of timetables to
36	car	rry out affirmative action principles

1 2	(ii) Business entities doing business in Northern Ireland shall be identified by reference to the most recent report of Investor Responsibility Research Center,
3	Incorporated concerning Northern Ireland.
4 5 6 7 8	(iii) 1. Notwithstanding the provisions of § 7(a)(2)(i) to corporations doing business in Northern Ireland, the Board of Trustees shall, consistent with sound investment policy, make investments in such a manner as to encourage corporations that, in the Board's determination, pursue a policy of affirmative action in Northern Ireland.
9 10 11 12	2. Whenever feasible, the Board shall sponsor, cosponsor, and support shareholder resolutions designed to encourage corporations in which the Board has invested to pursue a policy of affirmative action in Northern Ireland.
13 14	3. The provisions of § 7(a)(2) shall not be construed to require the Board to dispose of existing investments.]
15	§ 9. Class C membership.
16	(e) Service retirement benefits.
17 18 19 20 21 22 23 24	Any Class C member in service may retire [upon] ON [his] written application to the Board of Trustees [setting forth at what time] SPECIFYING THE DATE ON WHICH THE MEMBER DESIRES TO BE RETIRED, WHICH DATE MUST BE not less than [30] 45 days nor more than 90 days subsequent to the [execution and] filing [thereof] OF THE APPLICATION, [he desires to be retired,] provided that, ON THE DATE SO SPECIFIED, the [said] member [at the time so specified for his retirement shall] WILL have complied with the applicable provisions of the retirement benefit applied for.
25	Subtitle – Elected Officials' Retirement System
26	§ 17A. Definitions.
27 28 29	(7) (I) "Regular interest" for the [Annuity Savings Fund shall mean] ACCUMULATION OF MEMBER CONTRIBUTIONS MEANS interest at [5½%] 5.25% per [annum] YEAR, compounded annually.
30 31 32	(II) "Regular interest" for [the Annuity Reserve Fund, FOR the Pension Reserve Fund, and for] valuation purposes [shall mean] MEANS interest at [7½%] 7.25% per [annum] YEAR, compounded annually.
33 34	(III) "Regular interest" for the purposes of determining actuarial equivalents [shall mean] MEANS interest at 4½% per [annum] YEAR, compounded annually.
35 36 37	(8) "Accumulated contributions" [shall mean] MEANS the sum of all the amounts deducted from the compensation of a member, [and any other additional amounts as provided under this subtitle, credited to his individual account, in the Annuity Savings Fund,]

1 2	together with regular interest [thereon] as provided in paragraph (7) of this section and pursuant to the provisions [contained in] OF §§ 23 and 24 of this subtitle.
3 4	(12) All retirement allowances or other benefits that are calculated on an annual basis shall be payable for each month in a year. Payments shall be made in periodic installments, as
5	determined from time to time by the Board of Trustees, and the monthly allowance shall
6 7	be computed by dividing the annual allowance by 12. ALL RETIREMENT DATES SHALL FALL ON THE $1^{\rm st}$ DAY OF A MONTH.
8	§ 20. Military service creditable.
9	(a) Military personnel – Benefits, membership, and service credit during employment.
10	(2) Redeposit of accumulated contributions; payment methods, deadline; pro rata credit.
11	(i) If a member of this system who is absent from employment for military service
	withdraws any of his or her accumulated contributions and redeposits into the
13	system the sum withdrawn, with regular interest at the [annuity savings fund] rate
12 13 14 15	FOR ACCUMULATION OF MEMBER CONTRIBUTIONS from the date of withdrawal to
15	the date that the redeposit is completed, the member, if otherwise qualified, is
16	entitled to the benefits of this section as if the withdrawal had not been made.
17	§ 22. Benefits.
18	(a) Service retirement benefits.
19	(2) Application.
20	[Prior to] BEFORE receiving a service retirement benefit, a member must:
21	(i) [complete] FILE a written application [filed] with the Board of Trustees; and
22 23	(ii) select an effective date of retirement not less than [30] 45 days [or] NOR more than 90 days after the filing of the written application.
24	(d) Deferred vested retirement benefit.
25	(2) Application.
26	[Prior to] BEFORE receiving a retirement benefit under this subsection (d), a member
27	must file a written application [for retirement] with the Board of Trustees more than
28	[30] 45 days and less than 90 days from the member's effective retirement date.
29	§ 23. Management of Funds.
30	[(c) Northern Ireland investments.
31 32	The provisions of § 7(a)(2) of this Article 22, concerning the investment of funds in firms doing business in or with Northern Ireland unless the firm adopts and follows the

1 2	MacBride Principles, shall apply to the several funds of the Elected Officials' Retirement System of Baltimore.]
3	§ 24. Method of financing.
4	Assets. All of the assets of this Retirement System shall be credited [according to the
5	purpose for which they are held to 1 of 4 funds, namely, the Annuity Savings Fund, the
6	Annuity Reserve Fund, the Pension Accumulation Fund and the Pension Reserve Fund
7	TOWARD MEETING THE AGGREGATE OBLIGATIONS OF THIS RETIREMENT SYSTEM.
8	(a) [Annuity Savings Fund] MEMBER CONTRIBUTIONS.
9	(1) [The Annuity Savings Fund] MEMBER CONTRIBUTIONS shall be [a fund in which shall
10	be] accumulated [contributions] from the compensation of members to provide for
11	their annuities. [Effective with the 1st full payroll period commencing after the
12	December 1983 new term of office, the] THE contributions by a member to the
13	Retirement System shall equal 5% of his OR HER current annual earnable
14	compensation, [such] THESE contributions to continue throughout [such] THE
15	member's entire period of service. However, no contributions [shall] MAY be made
16	by the member after the member has attained age 60 and has acquired 35 years of
17	service credit in this system.
18	(2) The deductions provided for [herein] IN THIS SUBSECTION (A) shall be made
19	notwithstanding that the minimum compensation provided for by law for any member
20	[shall be] IS reduced [thereby] BY THE DEDUCTION. Every member [shall be] IS
21	deemed to consent and agree to the deductions made and provided for [herein] IN THIS
22	SUBSECTION, and the receipt of his OR HER full salary or compensation, and payment
23	of salary or compensation, less [said] THIS deduction, shall be a full and complete
24	discharge and acquittance of all claims and demands whatsoever for the services
25	rendered by [such] THAT person during the period covered by [such] THE payment,
26	except as to the benefits provided under this subtitle.
27	(3) The accumulated contributions of a member withdrawn by him OR HER[,] or paid to
28	his OR HER estate or to his OR HER designated beneficiary in event of [his] death [as
29	provided in this subtitle,] shall be paid from the [Annuity Savings Fund] RETIREMENT
30	SYSTEM. [Upon retirement of a member, his accumulated contributions shall be
31	transferred from the Annuity Savings Fund to the Annuity Reserve Fund.]
32	[(b) Annuity Reserve Fund.
33	The Annuity Reserve Fund shall be the fund from which shall be paid all annuities as
34	provided in this subtitle.]
35	(B) [(c) Pension Accumulation Fund] CITY CONTRIBUTIONS.
36	[(1) The Pension Accumulation Fund shall be the fund in which shall be accumulated all
37	reserves for the payment of all pensions and other benefits payable from contributions
38	made by the City of Baltimore. Contributions to and payments from the Pension
39	Accumulation Fund shall be made as follows:

1 2 3 4 5 6 7	(1) [(2)] On the basis of regular interest and of [such] THE mortality and other tables AND ASSUMPTIONS [as shall be] adopted by the Board of Trustees, the actuary engaged by the Board shall make a valuation to determine the required contribution by the City of Baltimore for the [Pension Accumulation Fund] SYSTEM. [(3) Effective with the fiscal year ending June 30, 1992, the] THE normal cost and accrued liability shall be determined by the projected unit credit cost method. [Annual salary increases shall be assumed to increase 1½% per year less than the investment return. All other actuarial
9 10 11	assumptions shall be as adopted by the Board of Trustees.]  [The accrued liability computed in the preceding paragraph shall be added to the reserve for retirement benefits payable to retired members from the Pension Accumulation Fund to obtain the total accrued liability.]
12 13 14 15 16 17	(2) The assets of the [Pension Accumulation Fund] SYSTEM shall be applied against the total accrued liability, computed above for all members, retirees, and beneficiaries, to determine the amount of unfunded accrued liability. An accrued liability contribution [shall be] IS THE AMOUNT determined [as the amount which is] BY THE BOARD OF TRUSTEES TO BE sufficient to meet regular interest on the unfunded accrued liability[,] and to amortize the principal of [such] THAT unfunded accrued liability over the period of time determined by the Board of Trustees.
19 20 21 22 23 24	(3) [(4)] The required contribution by the City of Baltimore shall be the sum of the normal cost and accrued liability contribution determined above[; provided, however]. HOWEVER, [that] the aggregate payment by the City of Baltimore [shall] MUST be sufficient, when combined with the [amount in the fund] ASSETS OF THE SYSTEM, to provide the pensions and other benefits payable out of the fund during the year then current.
25 26 27 28 29 30	[(5) The accrued liability contribution shall be discontinued as soon as the accumulated reserve in the Pension Accumulation Fund shall equal the present value, as actuarially computed and approved by the Board of Trustees, of the total liability of such fund less the present value, computed on the basis of the normal contribution rate then in force, of the prospective normal contributions to be received on account of persons who are at that time members.]
31 32	[(6) Upon the retirement of a member, an amount equal to his pension reserve shall be transferred from the Pension Accumulation Fund to the Pension Reserve Fund.]
33	[(d) Pension Reserve Fund.
34 35	The Pension Reserve Fund shall be the fund from which shall be paid the pension to members and benefits in lieu thereof.]
36	(C) [(e)] Certification of Appropriation.
37 38 39 40	On or before April 1 of each year, the Board of Trustees shall certify to the Board of Estimates the amount of the appropriation necessary to pay to [the various funds of the retirement system] THIS RETIREMENT SYSTEM in the amounts payable by the City of Baltimore, as enumerated in this article, for the fiscal year beginning on July 1 of the

1 2	succeeding year. [and items] ITEMS of appropriation providing [such] THESE amounts shall be included in the Ordinance of Estimates.
3	(D) [(f)] For an elected official who transfers to this [system] SYSTEM, the Board of Trustees
4	of the transferring system shall determine and transfer to this [system] SYSTEM [any and]
5	all applicable funds provided by the City of Baltimore for the transferring member's past
6	service. The amount to be transferred shall be based [upon] ON the benefit accrued in the
7	transferring retirement system.
8	SECTION 2. AND BE IT FURTHER ORDAINED, That if any provision of this Ordinance or the
9	application of it to any person or circumstance is held invalid for any reason in a court of
10	competent jurisdiction, the invalidity does not affect any other provision of this Ordinance or any
11	other application of it that can be given effect without the invalid provision or application, and,
12	for this purpose, the provisions of this Ordinance are declared severable.

- **SECTION 3. AND BE IT FURTHER ORDAINED**, That the catchlines contained in this Ordinance are not law and may not be considered to have been enacted as a part of this or any prior Ordinance.
- SECTION 4. AND BE IT FURTHER ORDAINED, That the changes made by this Ordinance to the regular interest rates specified in Article 22, § 1(9) and § 17A(7), and the repeal by this Ordinance of the 2<sup>nd</sup> sentence of former Article 22, § 24(c)(3), take effect July 1, 2012.
- SECTION 5. AND BE IT FURTHER ORDAINED, That, except as provided in Section 4 of this Ordinance, this Ordinance takes effect on the date it is enacted.

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