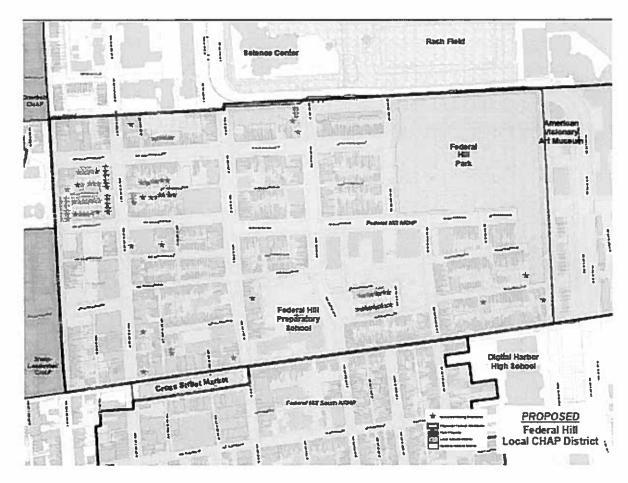


Image 20: Proposed Federal Hill Local Historic District

Federal Hill Local Historic District Designation: Hearing Two





*Image 21*: Non-Contributing Buildings within Proposed Federal Hill Local Historic District Indicated with Stars

Federal Hill Local Historic District Designation: Hearing Two



#### REFERENCES

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Wright, Russell, and Denys P. Meyers. A Preservation Index for the Federal Hill Historic District Baltimore, Maryland. Prepared for Rummel, Klepper and Kahl Consulting Engineers, November 1, 1973.



# APPENDIX A—LIST OF NON-CONTRIBUTING PROPERTIES IN PROPOSED FEDERAL HILL LOCAL HISTORIC DISTRICT

- 22 E. Montgomery Street
- 24 E. Montgomery Street
- 26 E. Montgomery Street
- 28 E. Montgomery Street
- 30 E. Montgomery Street
- 32 E. Montgomery Street
- 34 E. Montgomery Street
- 132 E. Montgomery Street
- 5 W. Montgomery Street
- 7 W. Montgomery Street
- 9 W. Montgomery Street
- 11 W. Montgomery Street
- 13 W. Montgomery Street
- 4 W. Churchill Street
- 6 W. Churchill Street
- 8 W. Churchill Street
- 10 W. Churchill Street
- 12 W. Churchill Street
- 14 W. Churchill Street
- 5 W. Churchill Street
- 7 W. Churchill Street
- 9 W. Churchill Street
- 11 W. Churchill Street
- 13 W. Churchill Street
- 15 W. Churchill Street
- 17 W. Churchill Street
- 4 W. Henrietta Street
- 6 W. Henrietta Street
- 8 W. Henrietta Street
- 10 W. Henrietta Street
- 12 W. Henrietta Street
- 14 W. Henrietta Street
- 815 S. Hanover Street
- 817 S. Hanover Street
- 819 S. Hanover Street
- 821 S. Hanover Street
- 823 S. Hanover Street
- 825 S. Hanover Street
- 827 S. Hanover Street
- 800 S. Charles Street
- 802 S. Charles Street
- 804 S. Charles Street
- 806 S. Charles Street



- 808 S. Charles Street
- 810 S. Charles Street
- 812 S. Charles Street
- 814 S. Charles Street
- 816 S. Charles Street
- 818 S. Charles Street
- 820 S. Charles Street
- 2 E. Wheeling Street
- 20 E. Wheeling Street
- 4 E. Churchill Street
- 8 E. Churchill Street
- 10 E. Churchill Street
- 12 E. Churchill Street
- 14 E. Churchill Street
- 18 E. Churchill Street
- 22 E. Churchill Street
- 3 E. Churchill Street
- 7 E. Churchill Street
- 13 E. Churchill Street
- 15 E. Churchill Street
- 17 E. Churchill Street
- 21 E. Churchill Street
- 23 E. Churchill Street
- 1021 Patapsco Street
- 1019 Patapsco Street
- 213 Lanasa Lane
- 215 Lanasa Lane
- 217 Lanasa Lane
- 219 Lanasa Lane
- 221 Lanasa Lane 223 Lanasa Lane
- 225 Lanasa Lane
- 227 Lanasa Lane
- 210 Grindall Street
- 212 Grindall Street
- 214 Grindall Street
- 216 Grindall Street
- 218 Grindall Street
- 220 Grindall Street
- 222 Grindall Street
- 224 Grindall Street
- 226 Grindall Street
- 460 Grindall Street
- 421 Grindall Street
- 470 E. Cross Street
- 1030 William Street

ě.

1042 Light Street

813 S. Charles Street

815 S. Charles Street

817 S. Charles Street

819 S. Charles Street

1065 S. Charles Street (Cross Street Market)

1031 S. Charles Street

1059 S. Charles Street

723 S. Charles Street

1011 Light Street

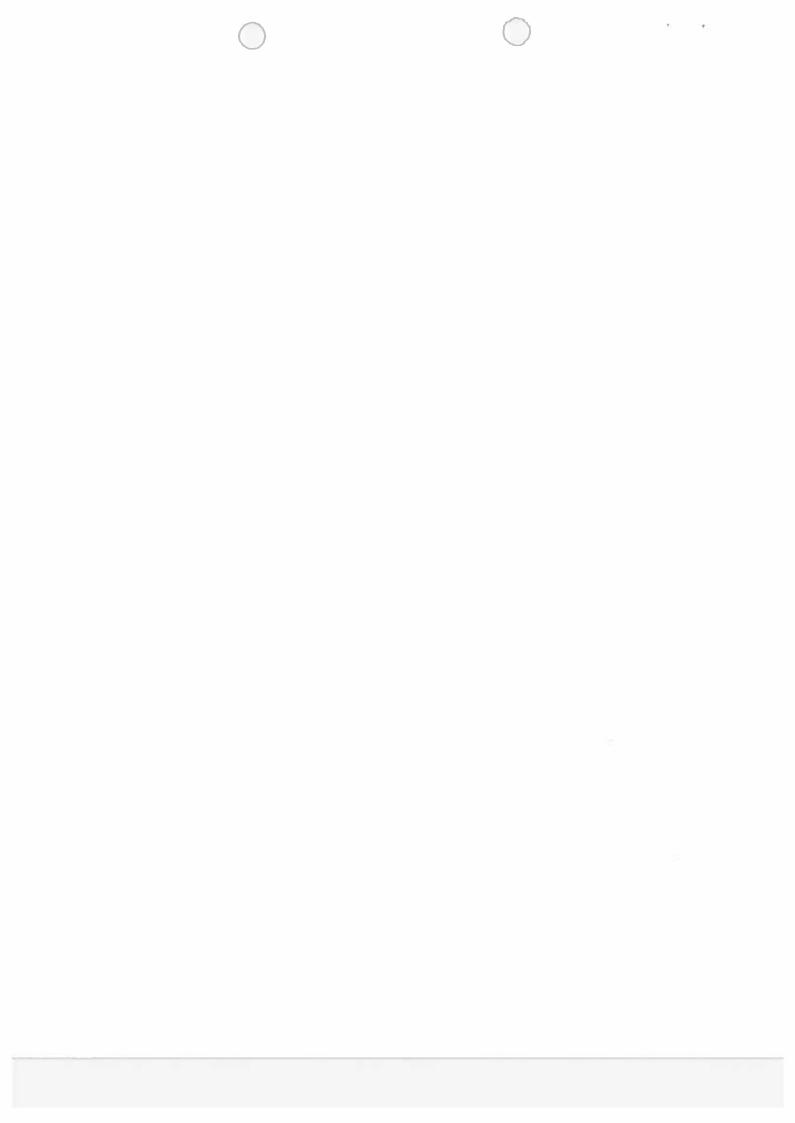
700 William Street

702 William Street

704 William Street

706 William Street

708 William Street



#### APPENDIX B

# SECRETARY OF THE INTERIOR'S STANDARDS FOR PRESERVATION PLANNING, IDENTIFICATION, EVALUATION, AND REGISTRATION

From National Park Service, National Register Bulletin 24 - Guidelines for Local Surveys: A Basis for Preservation Planning.

https://www.nps.gov/nr/publications/bulletins/nrb24/intro.htm

#### Standards for Preservation Planning:

Standard I. Preservation planning establishes historic contexts.

Standard II. Preservation planning uses historic contexts to develop goals and priorities for the identification, evaluation, registration, and treatment of historic properties. Standard III. The results of preservation planning are made available for integration into broader planning processes.

#### Standards for Identification:

Standard I Identification of historic properties is undertaken to the degree required to make decisions.

Standard II. Results of identification activities are integrated into the preservation planning process.

Standard III. Identification activities include explicit procedures for record-keeping and information distribution.

#### Standards for Evaluation:

Standard I. Evaluation of the significance of historic properties uses established criteria.

Standard II. Evaluation of significance applies the criteria within historic contexts.

Standard III. Evaluation results in a list or inventory of significant properties that is consulted in assigning registration and treatment priorities.

Standard IV. Evaluation results are made available to the public.

#### Standards for Registration:

Standard I. Registration is conducted according to stated procedures.

Standard II. Registration information locates, describes, and justifies the significance and physical integrity of a historic property.

Standard III. Registration information is accessible to the public.

Federal Hill Local Historic District Designation: Hearing Two



CATHERINE E. PUGH Mayor



THOMAS J STOSUR Director

## January 12, 2017

Ms. Beth Whitmer President, Federal Hill Neighborhood Association P.O. Box 27112 Baltimore, MD 21230

Subject: Federal Hill Local Historic District Designation

Dear Ms. Whitmer:

At its regular meeting of January 10, 2017, the Commission for Historical and Architectural Preservation held its second public hearing regarding the designation of Federal Hill Neighborhood as a local historic district.

In its consideration of the designation, the Commission for Historical and Architectural Preservation reviewed the attached staff report and made a motion to approve the following staff recommendation (10 members being present, 8 in favor):

Staff recommends approval of the determination that the proposed designation of Federal Hill as a local historic district meets the requirements of *Baltimore City Historic Preservation Rules and Regulations'* Designation of Districts and Landmarks. The designation includes a full and proper study with findings of fact that the proposed district and boundaries comply with requirements of Local Government Certification under the National Historic Preservation Act, the Secretary of the Interior's Standards for Identification and Registration, and CHAP's own criteria for designation.

The next step in the process will be for CHAP staff to assist in preparing a City Council bill for introduction. Once the bill is introduced, a hearing at the Planning Commission will be scheduled prior to a City Council Housing and Urban Affairs Committee Hearing. CHAP staff will update you during each step of the process.

If you have any questions, please contact Mr. Eric Holcomb, Executive Director, at 410-396-4866.

Attachments

Sincerely,

Eric L. Holcomb, Executive Director

E. S. WLL

(over)

COMMISSION FOR HISTORICAL & ARCHITECTURAL PRESERVATION

Charles L. Benton, Jr. Building 417 East Fayette Street Eighth Floor Baltimore, MD 21202-3416

Plan Preserve Prosper



CATHERINE E. PUGH Mayor



THOMAS J STOSUR

Director

cc: The Honorable Councilman Eric T. Costello

The Honorable Councilman John T. Bullock

Mr. Colin Tarbert, Mayor's Office

Mr. Thomas J. Stosur, Director Baltimore City Department of Planning

COMMISSION FOR HISTORICAL & ARCHITECTURAL PRESERVATION

Charles L. Benton, Jr. Building 417 East Fayette Street Eighth Floor Baltimore, MD 21202-3416

Plan Preserve Prosper



#### CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



DEPARTMENT OF LAW ANDRE M. DAVIS, CITY SOLICI FOR 100 N. HOLLIDAY STREET SUITE 101, CITY HALL BALTIMORE, MD 21202

October 20, 2017

The Honorable President and Members of the Baltimore City Council Attn: Natawna B. Austin, Executive Secretary Room 409, City Hall, 100 N. Holliday Street Baltimore, Maryland 21202

Re: City Council Bill 17-0073 – Federal Hill Historic District

Dear President and City Council Members:

The Law Department has reviewed City Council Bill 17-0073 for form and legal sufficiency. The bill designates the area located within certain boundaries as the Federal Hill Local Historic District. It provides for an immediate effective date.

City Code, Article 6, Subtitle 3 establishes the procedures for designating an historic district. Sections 3-1 thru 3-3 require the ordinance designating an historic district to be supported by certain findings of facts and the Commission on Historical and Architectural Preservation ("CHAP") is directed to engage in certain studies supportive of the designation. Section 3-5 requires CHAP, the Planning Commission and other agencies designated by the President to report on the proposed legislation within 100 days of referral. Section 3-6 requires the City Council to provide a public hearing on the bill and directs the manner in which notice of the hearing is to be provided. Section 3-7 allows the City Council to adopt, reject or modify the ordinance, but Section 3-9 directs the City Council to obtain the approval of CHAP if the City Council proposes to amend the district boundary lines.

Assuming the above procedural requirements are met, the Law Department is prepared to approve the bill for form and legal sufficiency.

Sincerely,

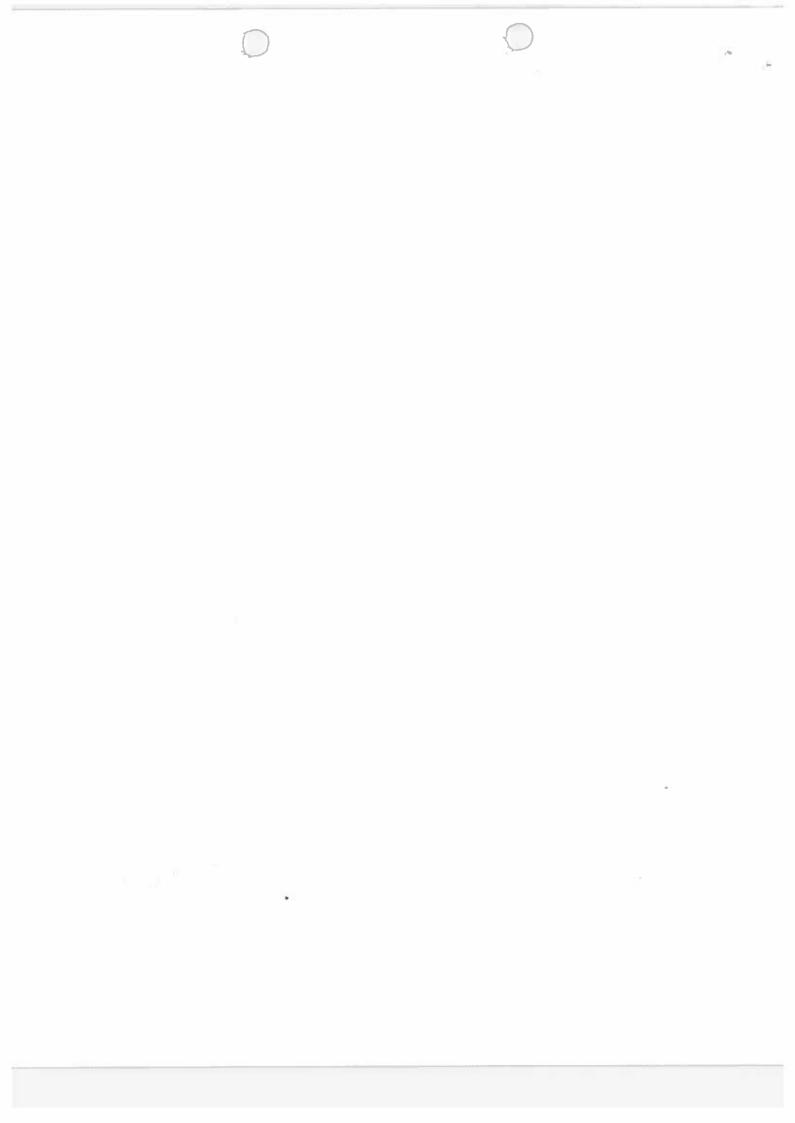
Victor K. Tervala

**Chief Solicitor** 

DECEIVE

OCT 23 2017

BALTIMORE CITY COUNCIL
PRESIDENT'S OFFICE



cc: Andre M. Davis, City Solicitor
Karen Stokes, Director, Mayor's Office of Government Relations
Kyron Banks, Mayor's Legislative Liaison
Elena DiPietro, Chief Solicitor, General Counsel Division
Hilary Ruley, Chief Solicitor
Jennifer Landis, Assistant Solicitor



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FROM	NAME &	THOMAS J. STOSUR, DIRECTOR
	AGENCY NAME & ADDRESS	DEPARTMENT OF PLANNING 8 <sup>TH</sup> FLOOR, 417 EAST FAYETTE STREET
	SUBJECT	CITY COUNCIL BILL #17-0073 / FEDERAL HILL LOCAL HISTORIC DISTRICT

CITY of

BALTIMORE

MEMO



TO

The Honorable President and Members of the City Council City Hall, Room 400 100 North Holliday Street DATE:

July 28, 2017

At its regular meeting of July 27, 2017, the Planning Commission considered City Council Bill #17-0073, for the purpose of designating the area located within certain boundaries as the Federal Hill Local Historic District; and providing for a special effective date.

In its consideration of this Bill, the Planning Commission reviewed the attached staff report, which recommended approval of the designation as a local historic district. Thus, the Planning Commission recommended approval of City Council Bill #17-0073 and adopted the following resolution; eight members being present (eight in favor).

RESOLVED, That the Planning Commission concurs with the recommendation of its departmental staff, and recommends that City Council Bill #17-0073 be passed by the City Council.

If you have any questions, please contact Mr. Wolde Ararsa, Division Chief, Land Use and Urban Design Division at 410-396-4488.

#### TJS/WA

#### Attachment

cc: Mr. Pete Hammen, Chief Operating Officer

Mr. Jim Smith, Chief of Strategic Alliances

Ms. Karen Stokes, Mayor's Office

Mr. Colin Tarbert, Mayor's Office

Mr. Kyron Banks, Mayor's Office

The Honorable Edward Reisinger, Council Rep. to Planning Commission

Mr. David Tanner, BMZA

Mr. Geoffrey Veale, Zoning Administration

Ms. Sharon Daboin, DHCD

Mr. Patrick Fleming, DOT

Ms. Elena DiPietro, Law Dept.

Ms. Natawna Austin, Council Services

Mr. Francis Burnszynski, PABC







### Catherine E. Pugh Mayor

#### **PLANNING COMMISSION**

Wilbur E. "Bill" Cunningham, Chairman

#### STAFF REPORT



Thomas J. Stosur Director

July 27, 2017

REQUEST: City Council Bill #17-0073/ Federal Hill Local Historic District:
For the purpose of designating the area located within certain boundaries as the Federal Hill Local Historic District; and providing for a special effective date.

**RECOMMENDATION: Approval** 

STAFF: Walter W. Gallas, AICP

INTRODUCED BY: Councilman Eric Costello

#### SITE/GENERAL AREA

<u>Site Conditions</u>: Situated on a street grid with street names retained from its original development, Federal Hill demonstrates distinctive characteristics of a significant place combining various architectural styles and workmanship well-preserved over the course of its long history. Federal Hill comprises about 24 city blocks just south of the Inner Harbor. At its northeast corner, Federal Hill Park rises steeply from Key Highway overlooking the downtown skyline and providing open recreational space for the community.

The neighborhood retains remarkably intact streets of largely residential properties reflecting the building eras from 1788 to 1945 and the economic status of their early residents. Early houses were built of wood with side gables, and the form continued in Hemish bond brick with gabled roofs and dormers. Simple Greek Revival rowhouses are found throughout the district, along with many Italianate rowhouses, and a few detached houses.

Commercial structures, some with ornate storefronts, along the two primary thoroughfares, Light Street and Charles Street, reflect a range of 19<sup>th</sup> and early 20<sup>th</sup> century styles. A number of churches, a fire station, and an adaptively re-used high school and junior high school are examples of institutional buildings in the district.

The district is also significant for its social and cultural history, because it represents the housing and neighborhoods of various working class groups from the 1790s to 1945. Federal Hill was home to many groups of immigrants and migrants, including French Acadians, Germans, African Americans, Irish and workers from the rural South, all of whom contributed to the economic development—especially the maritime trade—of the city from the late 18<sup>th</sup> century to World War II.



General Area: The proposed boundaries of the Federal Hill local historic district are generally the centerlines of Hughes Street/Key Highway to the north; the centerline of Covington Street to the east; the centerline of Cross Street to the south; and the centerline of Hanover Street to the west (See map below).

#### **HISTORY**

There are no previous legislative or Planning Commission actions regarding this site. However, the Commission for Historical and Architectural Preservation supported Council Bill #17-0073 in a unanimous vote on July 11, 2017.

#### **ANALYSIS**

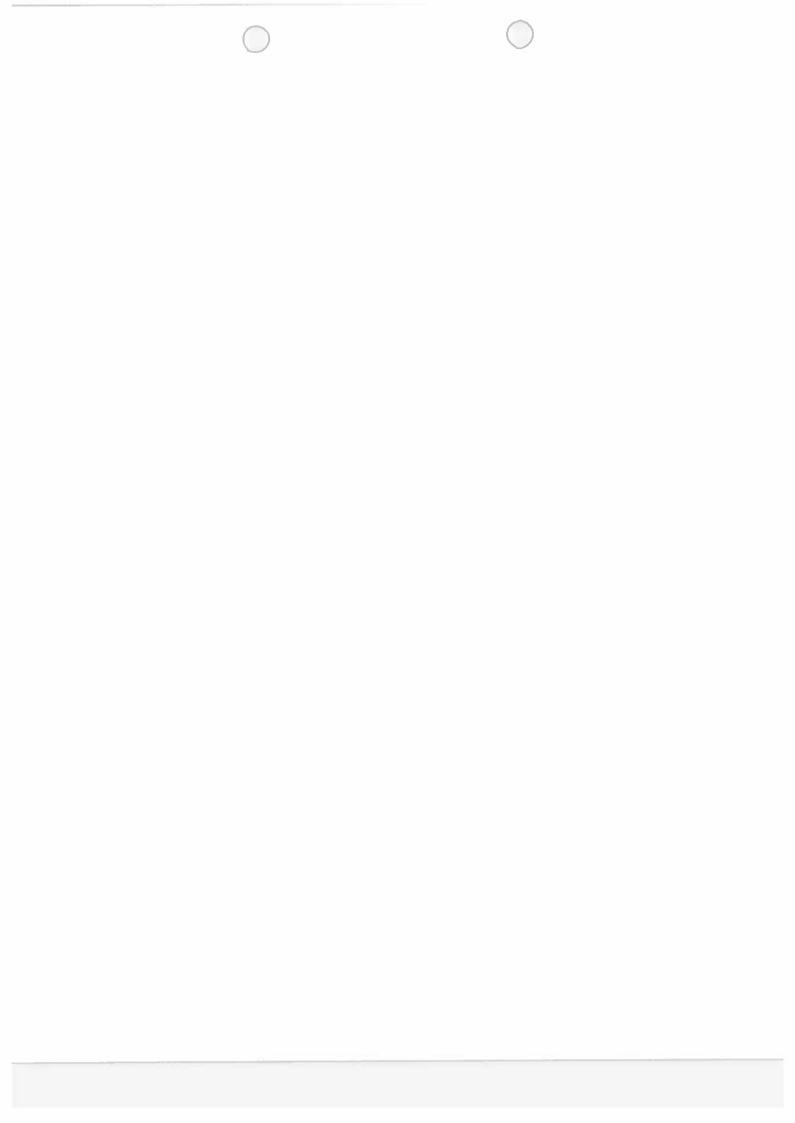
The July 11, 2017, vote of the Commission for Historical and Architectural Preservation giving final approval for the designation of the Federal Hill local historic district was the culmination of CHAP and community efforts reaching back to 2008. CHAP met with the Federal Hill Neighborhood Association on numerous occasions over the years, contacted property owners, made information available for newsletters and Facebook pages, created an FAQ brochure, and set up a GovDelivery email list to communicate to interested parties. The Federal Hill Neighborhood Association made the formal request for local district designation to Mayor Stephanie Rawlings-Blake on February 22, 2014. On November 9, 2016, in accordance with CHAP Rules and Regulations, Federal Hill Local Historic District Designation Hearing One was held at which the Commission requested that staff prepare a "full and proper study with findings of fact" to support the designation (See CHAP Staff Report, November 9, 2016). On January 10. 2017, CHAP held Federal Hill Local Historic District Designation Hearing Two and approved the study and designation (See CHAP Staff Report, January 10, 2017). The district designation returned to CHAP one more time when the district boundary was amended to remove the Cross Street Market (See CHAP Staff Report, July 11, 2017). The district boundaries, with that amendment, are the ones before the City Planning Commission today.

CHAP determined that the neighborhood meets CHAP's criteria for designation one "that are associated with events that have made a significant contribution to the broad patterns of Baltimore history and three "that embody the distinctive characteristics of a type, period, or method of construction, or that represent the work of a master, or that possess high artistic values, or that represent a significant and distinguishable entity whose components may lack individual distinction."

The Planning Commission and its staff apply all relevant plans to proposed historic district designations. In the case of Federal Hill, staff applied the Comprehensive Master Plan, and also reviewed the Montgomery Urban Renewal Plan which affects a large portion of the proposed district.

The Federal Hill local district designation is consistent with the Comprehensive Master Plan. The LIVE element of the plan includes Goal 2: Elevate the Design and Quality of the City's Built Environment with Objective 4: Protect and Enhance the Preservation of Baltimore's Historic Buildings and Neighborhoods which encourages actively pursuing local historic district designation. The Commission determined that Criteria for Evaluation 1 and 3, and that based on Step 1: Historical Assessment and Property Owner Survey, and Step 2: Analysis, the Federal Hill

CCB #17-0073/ Federal Hill Local Historic District



District designation should proceed to Step 3: Designation. At the November 9, 2016 hearing, the Commission concurred with this finding, directing the staff to produce this full and proper study and findings of fact.

The Montgomery Urban Renewal Plan has been a preservation-based neighborhood revitalization tool affecting nearly half of the physical area of the proposed Federal Hill local historic district for decades. It was originally adopted in 1979 and amended in 1981, 1982, and 1986. Local designation is consistent with the goals of the plan, among them: to achieve a good residential neighborhood with compatible land uses appropriate to an urban environment; to preserve and enhance the historic and architectural character of the neighborhood and the structures; to eliminate deterioration through rehabilitation of buildings consistent with the historical and architectural character of the neighborhood where possible; to eliminate blighting influences and to protect the area from future blighting influences; and to develop a more detailed plan in conjunction with residents and other interested citizens for a general physical improvement of the area through coordinated public and private improvements. The Montgomery Urban Renewal Plan includes an appendix with nine detailed rehabilitation standards to guide the modifications to properties within the project area. They address treatment of windows and doors, exterior structural elements, exterior building surfaces, addition of contemporary equipment, signage, new additions and rooftop decks. These are consistent with CHAP's Historic Preservation Design Guidelines. When the Urban Renewal Plan sunsets, the application of CHAP guidelines is expected to be a smooth transition for the area. The URP will expire on May 14, 2019.

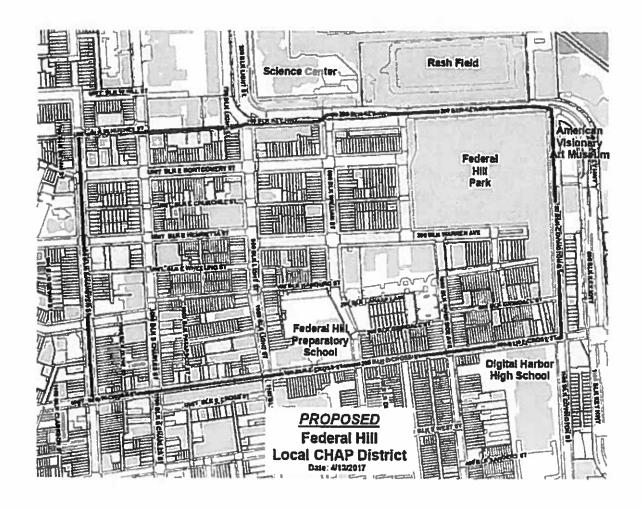
Federal Hill was listed in the National Register of Historic Places in 1970. This was part of a strategy of the Society for the Preservation of Federal Hill and Fells Point in light of the threats to both neighborhoods from the highway and bridge construction plans along the Baltimore waterfront during this time. Fells Point was named to the National Register in 1969 and became a local historic district in 2007. Given the similar histories of these two important waterfront neighborhoods, and the conformity of the proposed designation with the Comprehensive Master Plan and the Montgomery Urban Renewal Plan, staff recommends the designation of Federal Hill as a local historic district.

Notification: The Federal Hill Neighborhood Association, the Federal Hill South Neighborhood Association, Federal Hill Main Street and the Baltimore National Heritage Area have been notified of this action.

Thomas J. Stosur

Director







## CITY OF BALTIMORE

CATHERINE E. PUGII, Mayor



#### OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fax: 410-545-7596 email: larry.greene@baltimorecity.gov

# **HEARING NOTES**

Bill: CC 17-0073

### Ordinance -Federal Hill Local Historic District

Committee: Hou	ising and Urban Affairs		
Chaired By: Cou	ncilmember John Bullock		
Hearing Date: October 26, 2017			
Time (Beginning			
Time (Ending):	2:22 PM	and appeals are a	
Location:	Clarence "Du" Burns Chamber		
<b>Total Attendance</b>	e: 22		
Committee Memb	pers in Attendance:		
John Bullock	Zeke Cohen		
Isaac "Yitzy" Schle	eifer Ryan Dorsey		
Kristerfer Burnett			
Bill Henry			
Sharon Sneed			
	ne file?		
Attendance sheet	in the file?	yes 🔲 no 🔲 n/a	
Attendance sheet Agency reports re	in the file?ead?	$ \begin{array}{c cccc}                                 $	
Attendance sheet Agency reports re Hearing televised	in the file?ead?ead?	yes no n/a yes no n/a n/a yes no n/a n/a	
Attendance sheet Agency reports re Hearing televised Certification of a	in the file?ead?or audio-digitally recorded?dvertising/posting notices in the file?	yes no n/ayes no n/ayes no n/ayes no n/ayes no n/ayes no n/a	
Attendance sheet Agency reports re Hearing televised Certification of a Evidence of notifi	in the file?ead?	yes no n/a	
Attendance sheet Agency reports re Hearing televised Certification of a Evidence of notifi Final vote taken a	in the file?ead?	yes	
Attendance sheet Agency reports re Hearing televised Certification of a Evidence of notifi Final vote taken a Motioned by:	in the file?ead?	yes	

# Major Speakers

(This is not an attendance record.)

- Councilman Eric Costello (D11th)
- •

# **Major Issues Discussed**

- 1. The previous hearing was continued
- 2. This Bill was introduced to preserve the unique quality of the Federal Hill neighborhood. And was the product of much community input
- 3. The Bill passed on a 7-0 vote

Was further study requested?

☐ Yes ⊠ No

If yes, describe.

# **Committee Vote:**

J. Bullock:	Yea
I. Schleifer:	Yea
K. Burnett:	Yea
B. Henry:	
S. Sneed:	Yea
Z. Cohen:	Yea
R. Dorsey:	
1	
4	
•	
•	,
•	
**************************************	
*	*************************

Richard G. Krummerich, Committee Staff

Date: October 27, 2017

cc: Bill File

OCS Chrono File



# CITY COUNCIL HEARING ATT CITY OF BALTIN

	Committee:
I	*
	Housing and
The state of the s	<b>Urban Affairs</b>

Date: October 26, 2017

Subject: \* - Ordinance - Federal Hill Local Historic District

Time:2:10 PM

PLEASE PRINT

FIRST NAME	LAST NAME	ST.#	ADDRESS/ORGANIZATION NA
John	Doe	100	North Charles Street
	tector		HOUSE ARKETTE STATE
50,5	Holomb		417 E Forte St.
WALTER	GALLAS		417 E. FAMETTES
Party	Mikpowsky		
	- C		



## CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



## OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fax: 410-545-7596 email: larry greene@baltimorecity gov

# **BILL SYNOPSIS**

Committee: Housing and Urban Affairs

Bill CC 17-0073

# Ordinance - Federal Hill Local Historic District

Sponsor: Councilmember Costello \*

Introduced: May 15, 2017

# Purpose:

For the purpose of designating the area located within certain boundaries as the Federal Hill Local Historic District; and providing for a special effective date.

Effective: Upon enactment

Hearing Date/Time/Location: October 26, 2017 at 2:10 PM in the Council Chambers

# **Agency Reports**

**Planning Commission** Department of Law **CHAP** 

Favorable Favorable Favorable

# Analysis

# **Current Law**

Article 6 Sections 11-36 of the Baltimore City Code establishes a process for the creation of Historic Preservation Districts. One of the steps in the process is enactment of an Ordinance of the Mayor and City Council.

# **Background**

The Federal Hill Community is located immediately to the south of the Inner Harbor. The Boundaries are generally: Hughes Street on the North, Cross Street on the South, Hanover Street on the West and Covington Street on East. The neighborhood is generally residential with some retail and contains many old homes.

Recent development in the neighborhood has raised concerns about impact on infrastructure and services. Many residents believe that establishment of a historic district is the best way to protect the integrity of the neighborhood.

CC 17-0073 establishes the Federal Hill Local Historic District.

# Additional Information

Fiscal Note: Not Available

Information Source(s): Bill File

Analysis by:

Richard G. Krummerich RIC

Direct Inquiries to: 410-396-1266

Analysis Date:

10-24-17

# CITY OF BALTIMORE COUNCIL BILL 17-0073 (First Reader)

Introduced by: Councilmember Costello Introduced and read first time: May 15, 2017
Assigned to: Housing and Urban Affairs Committee

REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Planning Commission, Commission for

Historical and Architectural Preservation

# A BILL ENTITLED

1	AN ORDINANCE concerning
2	Federal Hill Local Historic District
3	FOR the purpose of designating the area located within certain boundaries as the Federal Hill Local Historic District; and providing for a special effective date.
5 6 7 8 9	By adding Article 6 - Historical and Architectural Preservation Section(s) 11-36 Baltimore City Code (Edition 2000)
10 11	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the Laws of Baltimore City read as follows:
12	Baltimore City Code
13	Article 6. Historical and Architectural Preservation
14	Subtitle 11. Preservation Districts
15	§ 11-36. FEDERAL HILL LOCAL HISTORIC DISTRICT.
16 17	THE AREA LOCATED WITHIN THE FOLLOWING BOUNDARIES IS DECLARED TO BE THE FEDERAL HILL LOCAL HISTORIC DISTRICT.
18 19 20 21	BEGINNING AT THE INTERSECTION OF WEST HUGHES STREET AND SOUTH HANOVER STREET; THEN FROM THE POINT OF BEGINNING BINDING ON THE CENTERLINE OF WEST HUGHES STREET EASTERLY FOR APPROXIMATELY 329 FEET, CROSSING SOUTH CHARLES STREET, AND CONTINUING ON THE
22 23 24	CENTERLINE OF EAST CROSS STREET EASTERLY FOR APPROXIMATELY 533 FEET TO INTERSECT LIGHT STREET; THEN BINDING ON THE CENTERLINE OF LIGHT STREET NORTHERLY FOR APPROXIMATELY 27 FEET TO INTERSECT
25	THE CENTERI INE OF KEY HIGHWAY. THEN BINDING TO THE CENTERI INE OF

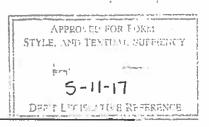
EXPLANATION: CAPITALS indicate matter added to existing law. [Brackets] indicate matter deleted from existing law.

# Council Bill 17-0073

1	KEY HIGHWAY EASTERLY FOR APPROXIMATELY 1,572 FEET TO INTERSECT THE
2	CENTERLINE OF COVINGTON STREET; THEN BINDING ON THE
3	CENTERLINE OF COVINGTON STREET SOUTHERLY FOR APPROXIMATELY
4	1,154 FEET TO INTERSECT EAST CROSS STREET; THEN BINDING WESTERLY
5	ON THE CENTERLINE OF EAST CROSS STREET FOR APPROXIMATELY 2,101
6	FEET TO THE INTERSECTION WITH SOUTH CHARLES STREET, THEN
7	CONTINUING ONTO WEST CROSS STREET FOR APPROXIMATELY 328 FEET TO
8	THE INTERSECTION WITH SOUTH HANOVER STREET; THEN BINDING ON THE
9	CENTERLINE OF SOUTH HANOVER STREET FOR APPROXIMATELY 1,350 FEET
10	TO THE POINT OF BEGINNING.
11	SECTION 2. AND BE IT FURTHER ORDAINED, That the catchlines contained in this Ordinance
12	are not law and may not be considered to have been enacted as a part of this or any prior
13	Ordinance.
14	SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect when it is
15	enacted.

# **INTRODUCTORY\***

# CITY OF BALTIMORE COUNCIL BILL \_\_\_\_



Introduced by: Councilmember Costello

# A BILL ENTITLED

AN ORDINANCE concerning

### Federal Hill Local Historic District

FOR the purpose of designating the area located within certain boundaries as the Federal Hill Local Historic District; and providing for a special effective date.

By adding

Article 6 - Historical and Architectural Preservation Section(s) 11-36 Baltimore City Code (Edition 2000)

SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the Laws of Baltimore City read as follows:

# **Baltimore City Code**

#### Article 6. Historical and Architectural Preservation

#### Subtitle 11. Preservation Districts

# § 11-36. FEDERAL HILL LOCAL HISTORIC DISTRICT.

THE AREA LOCATED WITHIN THE FOLLOWING BOUNDARIES IS DECLARED TO BE THE FEDERAL HILL LOCAL HISTORIC DISTRICT.

BEGINNING AT THE INTERSECTION OF WEST HUGHES STREET AND SOUTH HANOVER STREET; THEN FROM THE POINT OF BEGINNING BINDING ON THE CENTERLINE OF WEST HUGHES STREET EASTERLY FOR APPROXIMATELY 329 FEET, CROSSING SOUTH CHARLES STREET, AND CONTINUING ON THE CENTERLINE OF EAST CROSS STREET EASTERLY FOR APPROXIMATELY 533 FEET TO INTERSECT LIGHT STREET; THEN BINDING ON THE CENTERLINE OF LIGHT STREET NORTHERLY FOR APPROXIMATELY 27 FEET TO INTERSECT THE CENTERLINE OF KEY HIGHWAY; THEN BINDING TO THE CENTERLINE OF KEY HIGHWAY EASTERLY FOR APPROXIMATELY 1,572 FEET TO INTERSECT THE CENTERLINE OF COVINGTON STREET; THEN BINDING ON THE

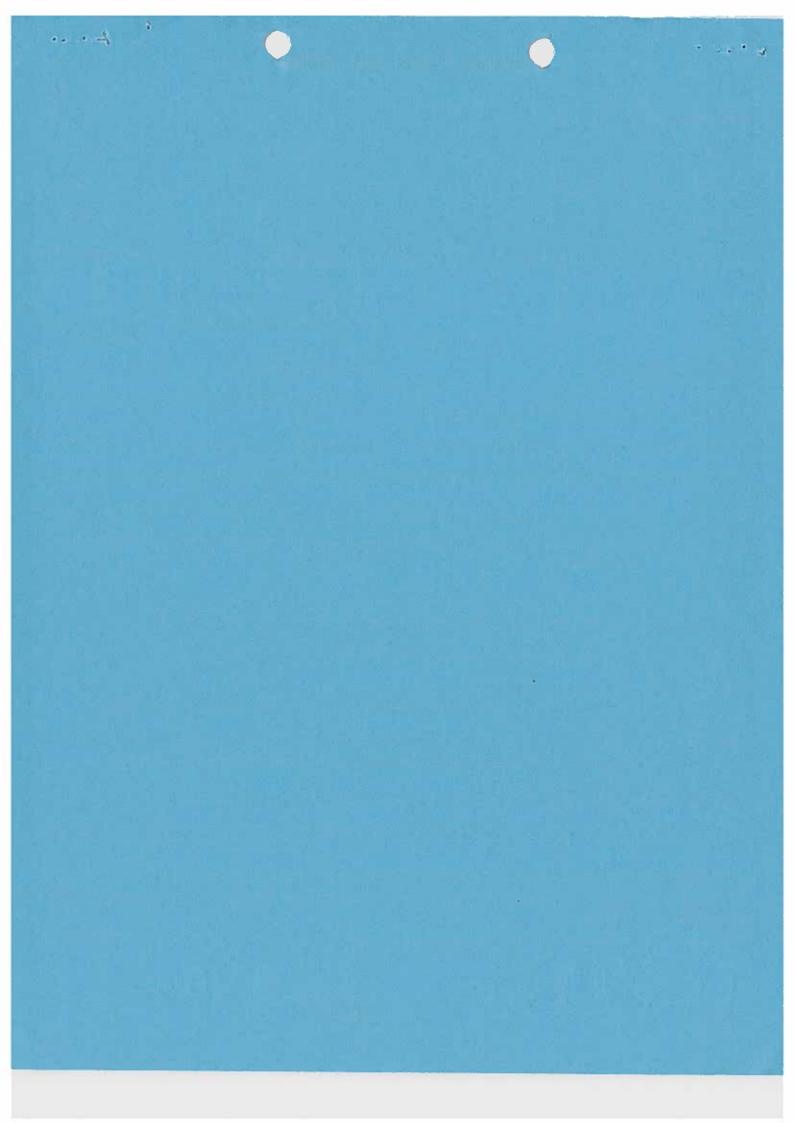
EXPLANATION: CAPITALS indicate matter added to existing law.
[Brackets] indicate matter deleted from existing law.

\* WARNING: THIS IS AN UNOFFICIAL, INTRODUCTORY COPY OF THE BILL.
THE OFFICIAL COPY CONSIDERED BY THE CITY COUNCIL IS THE FIRST READER COPY.

CENTERLINE OF COVINGTON STREET SOUTHERLY FOR APPROXIMATELY 1,154 FEET TO INTERSECT EAST CROSS STREET; THEN BINDING WESTERLY ON THE CENTERLINE OF EAST CROSS STREET FOR APPROXIMATELY 2,101 FEET TO THE INTERSECTION WITH SOUTH CHARLES STREET, THEN CONTINUING ONTO WEST CROSS STREET FOR APPROXIMATELY 328 FEET TO THE INTERSECTION WITH SOUTH HANOVER STREET; THEN BINDING ON THE CENTERLINE OF SOUTH HANOVER STREET FOR APPROXIMATELY 1,350 FEET TO THE POINT OF BEGINNING.

SECTION 2. AND BE IT FURTHER ORDAINED, That the catchlines contained in this Ordinance are not law and may not be considered to have been enacted as a part of this or any prior Ordinance.

SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect when it is enacted.



	MAY 15 2017
FIRST READING (INTRODUCTION)	20
PUBLIC HEARING HELD ON 10-76	20 17
COMMITTEE REPORT AS OF	20
FAVORABLEUNFAVORABLEFAVORA	Chair COMMITTEE MEMBERS:
COMMITTEE MEMBERS:	COMMITTEE MEMBERS:
SECOND READING: The Council's action being favorable (unfavorable favorable)  Third Reading on:  Amendments were read and adopted (defeated) as Indiana.	OCT 3 0 2017
THIRD READING	NOV 1 3 2017
Amendments were read and adopted (defeated) as ind	
THIRD READING (ENROLLED)	
Amendments were read and adopted (defeated) as ind	
THIRD READING (RE-ENROLLED)	
WITHDRAWAL	
There being no objections to the request for withdrawal, it we from the files of the City Council.	
1313	Slain Delmi
President	Chief Clerk

# **CITY OF BALTIMORE** COUNCIL BILL 17-0073 (First Reader)

Introduced by: Councilmember Costello Introduced and read first time: May 15, 2017

Assigned to: Housing and Urban Affairs Committee
REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Planning Commission, Commission for

Historical and Architectural Preservation

# A BILL ENTITLED

1	AN ORDINANCE concerning		
2	Federal Hill Local Historic District		
3 4	FOR the purpose of designating the area located within certain boundaries as the Federal Hill Local Historic District; and providing for a special effective date.		
5 6 7 8 9	By adding Article 6 - Historical and Architectural Preservation Section(s) 11-36 Baltimore City Code (Edition 2000)		
10 11	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the Laws of Baltimore City read as follows:		
12	Baltimore City Code		
13	Article 6. Historical and Architectural Preservation		
14	Subtitle 11. Preservation Districts		
15	§ 11-36. FEDERAL HILL LOCAL HISTORIC DISTRICT.		
16 17	THE AREA LOCATED WITHIN THE FOLLOWING BOUNDARIES IS DECLARED TO BE THE FEDERAL HILL LOCAL HISTORIC DISTRICT.		
18 19 20 21 22 23 24 25	BEGINNING AT THE INTERSECTION OF WEST HUGHES STREET AND SOUTH HANOVER STREET; THEN FROM THE POINT OF BEGINNING BINDING ON THE CENTERLINE OF WEST HUGHES STREET EASTERLY FOR APPROXIMATELY 329 FEET, CROSSING SOUTH CHARLES STREET, AND CONTINUING ON THE CENTERLINE OF EAST CROSS STREET EASTERLY FOR APPROXIMATELY 533 FEET TO INTERSECT LIGHT STREET; THEN BINDING ON THE CENTERLINE OF LIGHT STREET NORTHERLY FOR APPROXIMATELY 27 FEET TO INTERSECT THE CENTERLINE OF KEY HIGHWAY; THEN BINDING TO THE CENTERLINE OF		
	Hughes		

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# Council Bill 17-0073

1	KEY HIGHWAY EASTERLY FOR APPROXIMATELY 1,572 FEET TO INTERSECT THE
2	CENTERLINE OF COVINGTON STREET; THEN BINDING ON THE
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9	CENTERLINE OF SOUTH HANOVER STREET FOR APPROXIMATELY 1,350 FEET
10	TO THE POINT OF BEGINNING.
1	SECTION 2. AND BE IT FURTHER ORDAINED, That the catchlines contained in this Ordinance
12	are not law and may not be considered to have been enacted as a part of this or any prior
13	Ordinance.
14	SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect when it is
15	enacted.

# INTRODUCTORY\*

# CITY OF BALTIMORE COUNCIL BILL 17-007 3

APPROVED FOR FORM STYLE, AND TEXTURE, SUFFICIAL Y 5-11-17 DEPT LUCISLATION REFERENCE

Introduced by: Councilmember Costello

A BILL ENTITLED

AN ORDINANCE concerning

Federal Hill Local Historic District

Planeas com FOR the purpose of designating the area located within certain boundaries as the Federal Hill Local Historic District; and providing for a special effective date.

By adding

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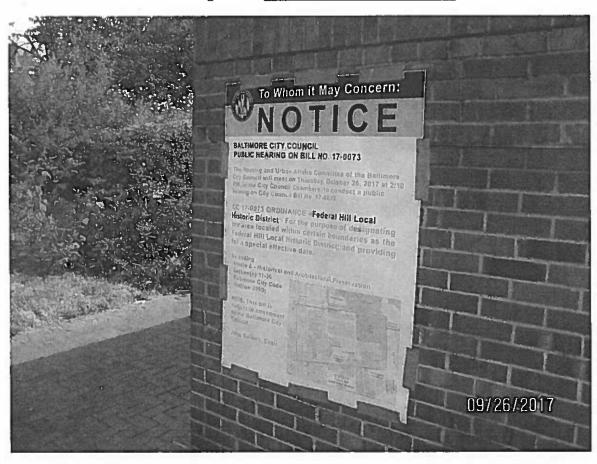
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# **Certificate of Posting**

# Baltimore City Council Hearing Notice <u>City Council Bill No. 17-0073</u>



700 Block of Light Street, near Key Highway, Gateway Park, Baltimore, MD, 21230

Posted 9-26-2017

COMMISSION FOR HISTORICAL & ARCHITECTURAL PRESERVATION

Charles L. Benton, Jr. Building

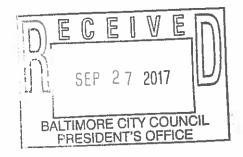
417 East Fayette Street MD 21202-3416 Eighth Floor

Baltimore,

Plan

Preserve

Prosper







Federal Hill Park, Baltimore, MD. 21230

Posted 9-26-2017

Walter W. Gallas

417 E. Fayette Street, 8th Floor

Walter W. Sfallas

Ph. 443-984-3343





#### **PLANNING COMMISSION**

Wilbur E. "Bill" Cunningham, Chairman

#### STAFF REPORT



Thomas J. Stosur Director

July 27, 2017

REQUEST: <u>City Council Bill #17-0073/ Federal Hill Local Historic District</u>: For the purpose of designating the area located within certain boundaries as the Federal Hill

Local Historic District; and providing for a special effective date.

**RECOMMENDATION: Approval** 

STAFF: Walter W. Gallas, AICP

INTRODUCED BY: Councilman Eric Costello

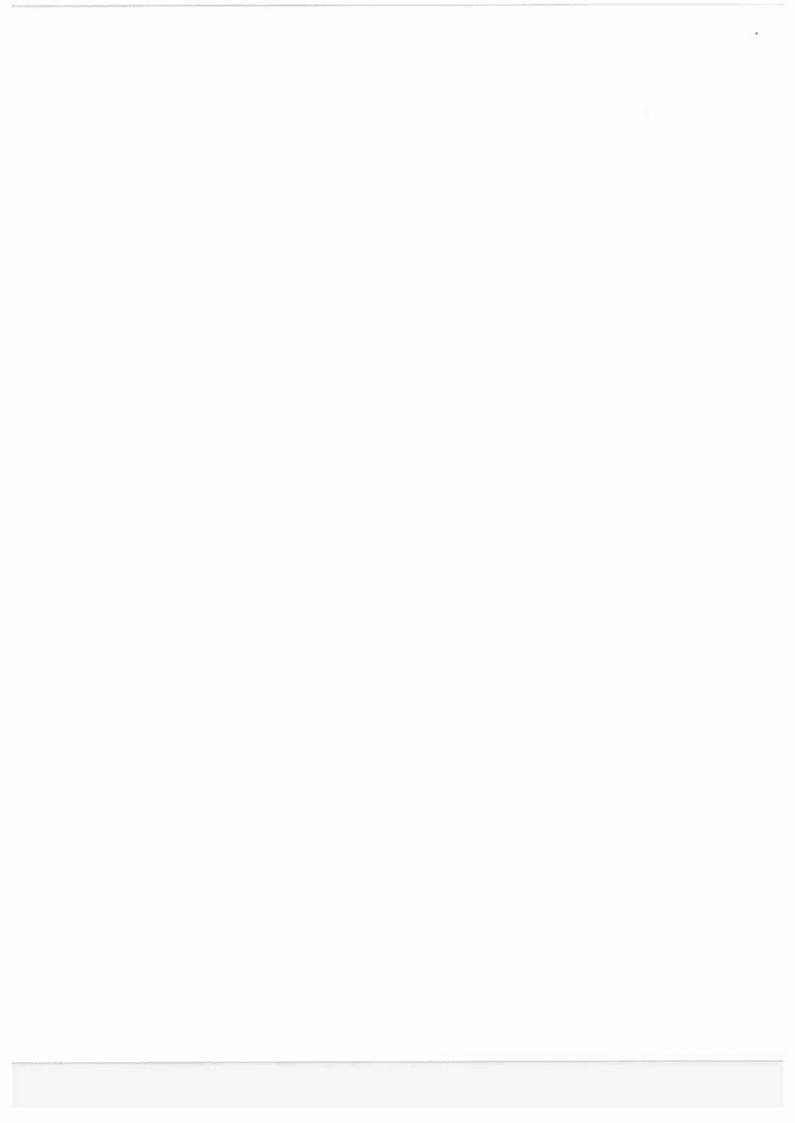
# SITE/GENERAL AREA

<u>Site Conditions</u>: Situated on a street grid with street names retained from its original development, Federal Hill demonstrates distinctive characteristics of a significant place combining various architectural styles and workmanship well-preserved over the course of its long history. Federal Hill comprises about 24 city blocks just south of the Inner Harbor. At its northeast corner, Federal Hill Park rises steeply from Key Highway overlooking the downtown skyline and providing open recreational space for the community.

The neighborhood retains remarkably intact streets of largely residential properties reflecting the building eras from 1788 to 1945 and the economic status of their early residents. Early houses were built of wood with side gables, and the form continued in Flemish bond brick with gabled roofs and dormers. Simple Greek Revival rowhouses are found throughout the district, along with many Italianate rowhouses, and a few detached houses.

Commercial structures, some with omate storefronts, along the two primary thoroughfares, Light Street and Charles Street, reflect a range of 19<sup>th</sup> and early 20<sup>th</sup> century styles. A number of churches, a fire station, and an adaptively re-used high school and junior high school are examples of institutional buildings in the district.

The district is also significant for its social and cultural history, because it represents the housing and neighborhoods of various working class groups from the 1790s to 1945. Federal Hill was home to many groups of immigrants and migrants, including French Acadians, Germans, African Americans, Irish and workers from the rural South, all of whom contributed to the economic development—especially the maritime trade—of the city from the late 18<sup>th</sup> century to World War II.



General Aren: The proposed boundaries of the Federal Hill local historic district are generally the centerlines of Hughes Street/Key Highway to the north; the centerline of Covington Street to the east; the centerline of Cross Street to the south; and the centerline of Hanover Street to the west (See map below).

### **HISTORY**

There are no previous legislative or Planning Commission actions regarding this site. However, the Commission for Historical and Architectural Preservation supported Council Bill #17-0073 in a unanimous vote on July 11, 2017.

#### **ANALYSIS**

The July 11, 2017, vote of the Commission for Historical and Architectural Preservation giving final approval for the designation of the Federal Hill local historic district was the culmination of CHAP and community efforts reaching back to 2008. CHAP met with the Federal Hill Neighborhood Association on numerous occasions over the years, contacted property owners, made information available for newsletters and Facebook pages, created an FAQ brochure, and set up a GovDelivery email list to communicate to interested parties. The Federal Hill Neighborhood Association made the formal request for local district designation to Mayor Stephanie Rawlings-Blake on February 22, 2014. On November 9, 2016, in accordance with CHAP Rules and Regulations, Federal Hill Local Historic District Designation Hearing One was held at which the Commission requested that staff prepare a "full and proper study with findings of fact" to support the designation (See CHAP Staff Report, November 9, 2016). On January 10, 2017, CHAP held Federal Hill Local Historic District Designation Hearing Two and approved the study and designation (See CHAP Staff Report, January 10, 2017). The district designation returned to CHAP one more time when the district boundary was amended to remove the Cross Street Market (See CHAP Staff Report, July 11, 2017). The district boundaries, with that amendment, are the ones before the City Planning Commission today.

CHAP determined that the neighborhood meets CHAP's criteria for designation one "that are associated with events that have made a significant contribution to the broad patterns of Baltimore history and three "that embody the distinctive characteristics of a type, period, or method of construction, or that represent the work of a master, or that possess high artistic values, or that represent a significant and distinguishable entity whose components may lack individual distinction."

The Planning Commission and its staff apply all relevant plans to proposed historic district designations. In the case of Federal Hill, staff applied the Comprehensive Master Plan, and also reviewed the Montgomery Urban Renewal Plan which affects a large portion of the proposed district.

The Federal Hill local district designation is consistent with the Comprehensive Master Plan. The LIVE element of the plan includes Goal 2: Elevate the Design and Quality of the City's Built Environment with Objective 4: Protect and Enhance the Preservation of Baltimore's Historic Buildings and Neighborhoods which encourages actively pursuing local historic district designation. The Commission determined that Criteria for Evaluation 1 and 3, and that based on Step 1: Historical Assessment and Property Owner Survey, and Step 2: Analysis, the Federal Hill



District designation should proceed to Step 3: Designation. At the November 9, 2016 hearing, the Commission concurred with this finding, directing the staff to produce this full and proper study and findings of fact.

The Montgomery Urban Renewal Plan has been a preservation-based neighborhood revitalization tool affecting nearly half of the physical area of the proposed Federal Hill local historic district for decades. It was originally adopted in 1979 and amended in 1981, 1982, and 1986. Local designation is consistent with the goals of the plan, among them: to achieve a good residential neighborhood with compatible land uses appropriate to an urban environment; to preserve and enhance the historic and architectural character of the neighborhood and the structures; to eliminate deterioration through rehabilitation of buildings consistent with the historical and architectural character of the neighborhood where possible; to eliminate blighting influences and to protect the area from future blighting influences; and to develop a more detailed plan in conjunction with residents and other interested citizens for a general physical improvement of the area through coordinated public and private improvements. The Montgomery Urban Renewal Plan includes an appendix with nine detailed rehabilitation standards to guide the modifications to properties within the project area. They address treatment of windows and doors, exterior structural elements, exterior building surfaces, addition of contemporary equipment, signage, new additions and rooftop decks. These are consistent with CHAP's Historic Preservation Design Guidelines. When the Urban Renewal Plan sunsets, the application of CHAP guidelines is expected to be a smooth transition for the area. The URP will expire on May 14, 2019.

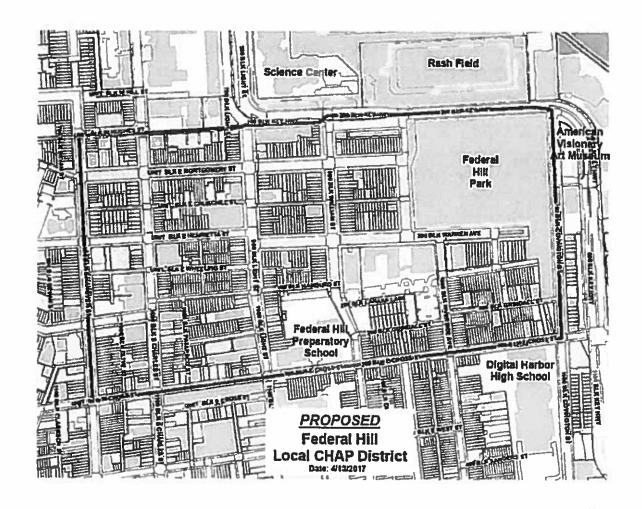
Federal Hill was listed in the National Register of Historic Places in 1970. This was part of a strategy of the Society for the Preservation of Federal Hill and Fells Point in light of the threats to both neighborhoods from the highway and bridge construction plans along the Baltimore waterfront during this time. Fells Point was named to the National Register in 1969 and became a local historic district in 2007. Given the similar histories of these two important waterfront neighborhoods, and the conformity of the proposed designation with the Comprehensive Master Plan and the Montgomery Urban Renewal Plan, staff recommends the designation of Federal Hill as a local historic district.

Notification: The Federal Hill Neighborhood Association, the Federal Hill South Neighborhood Association, Federal Hill Main Street and the Baltimore National Heritage Area have been notified of this action.

Thomas J. Stosur

Director





#### CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



DEPARTMENT OF LAW ANDRE M. DAVIS, CITY SOLICI FOR 100 N. HOLLIDAY STRELT SUITE 101, CITY HALL BALTIMORE, MD 21202

October 20, 2017

The Honorable President and Members of the Baltimore City Council Attn: Natawna B. Austin, Executive Secretary Room 409, City Hall, 100 N. Holliday Street Baltimore, Maryland 21202

Re: City Council Bill 17-0073 – Federal Hill Historic District

Dear President and City Council Members:

The Law Department has reviewed City Council Bill 17-0073 for form and legal sufficiency. The bill designates the area located within certain boundaries as the Federal Hill Local Historic District. It provides for an immediate effective date.

City Code, Article 6, Subtitle 3 establishes the procedures for designating an historic district. Sections 3-1 thru 3-3 require the ordinance designating an historic district to be supported by certain findings of facts and the Commission on Historical and Architectural Preservation ("CHAP") is directed to engage in certain studies supportive of the designation. Section 3-5 requires CHAP, the Planning Commission and other agencies designated by the President to report on the proposed legislation within 100 days of referral. Section 3-6 requires the City Council to provide a public hearing on the bill and directs the manner in which notice of the hearing is to be provided. Section 3-7 allows the City Council to adopt, reject or modify the ordinance, but Section 3-9 directs the City Council to obtain the approval of CHAP if the City Council proposes to amend the district boundary lines.

Assuming the above procedural requirements are met, the Law Department is prepared to approve the bill for form and legal sufficiency.

Sincerely,

Victor K. Tervala

**Chief Solicitor** 



DECEIVE

OCT 2 3 2017

BALTIMORE CITY COUNCIL

PRESIDENT'S OFFICE



cc: Andre M. Davis, City Solicitor
Karen Stokes, Director, Mayor's Office of Government Relations
Kyron Banks, Mayor's Legislative Liaison
Elena DiPietro, Chief Solicitor, General Counsel Division
Hilary Ruley, Chief Solicitor
Jennifer Landis, Assistant Solicitor



estronica	Nasata and Alexander		
FROM	NAME &	THOMAS J. STOSUR, DIRECTOR	CITY of
	AGENCY NAME & ADDRESS	DEPARTMENT OF PLANNING 8 <sup>TH</sup> FLOOR, 417 EAST FAYETTE STREET	BALT
	SUBJECT	CITY COUNCIL BILL #17-0073 / FEDERAL HILL LOCAL HISTORIC DISTRICT	

IMORE



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The Honorable President and Members of the City Council City Hall, Room 400 100 North Holliday Street

DATE:

July 28, 2017

At its regular meeting of July 27, 2017, the Planning Commission considered City Council Bill #17-0073, for the purpose of designating the area located within certain boundaries as the Federal Hill Local Historic District; and providing for a special effective date.

In its consideration of this Bill, the Planning Commission reviewed the attached staff report, which recommended approval of the designation as a local historic district. Thus, the Planning Commission recommended approval of City Council Bill #17-0073 and adopted the following resolution; eight members being present (eight in favor).

RESOLVED, That the Planning Commission concurs with the recommendation of its departmental staff, and recommends that City Council Bill #17-0073 be passed by the City Council.

If you have any questions, please contact Mr. Wolde Ararsa, Division Chief, Land Use and Urban Design Division at 410-396-4488.

## TJS/WA

#### Attachment

Mr. Pete Hammen, Chief Operating Officer

Mr. Jim Smith, Chief of Strategic Alliances

Ms. Karen Stokes, Mayor's Office

Mr. Colin Tarbert, Mayor's Office

Mr. Kyron Banks, Mayor's Office

The Honorable Edward Reisinger, Council Rep. to Planning Commission

Mr. David Tanner, BMZA

Mr. Geoffrey Veale, Zoning Administration

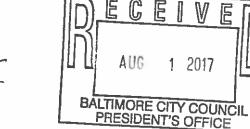
Ms. Sharon Daboin, DHCD

Mr. Patrick Fleming, DOT

Ms. Elena DiPietro, Law Dept.

Ms. Natawna Austin, Council Services

Mr. Francis Burnszynski, PABC



# AMENDMENTS TO COUNCIL BILL 17-0073 (1st Reader Copy)

APPROVEE COR FORM

STYLE, AND TEXTILAL SUFFICIETY

10-26-17

Defile Silver Reserve

By: Housing and Urban Affairs Committee

# Amendment No. 1

On page 1, in line 22, strike "CROSS" and substitute "HUGHES".



# CITY OF BALTIMORE ORDINANCE Council Bill 17-0073

Introduced by: Councilmember Costello
Introduced and read first time: May 15, 2017
Assigned to: Housing and Listen Affairs Com-

Assigned to: Housing and Urban Affairs Committee
Committee Report: Favorable with an amendment

Council action: Adopted

Read second time: October 30, 2017

# AN ORDINANCE CONCERNING

1	Federal Hill Local Historic District
2	FOR the purpose of designating the area located within certain boundaries as the Federal Hill Local Historic District; and providing for a special effective date.
4	By adding
5	Article 6 - Historical and Architectural Preservation
6	Section(s) 11-36
7 8	Baltimore City Code (Edition 2000)
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24	FEET TO INTERSECT THE CENTERLINE OF KEY HIGHWAY; THEN BINDING TO

EXPLANATION: CAPITALS indicate matter added to existing law.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates matter added to the bill by amendment.

<u>Strike out</u> indicates matter stricken from the bill by amendment or deleted from existing law by amendment.

# Council Bill 17-0073

1	THE CENTERLINE OF	KEY HIGHWAY EAST	TERLY FOR APPROXIMATELY 1,572
2			COVINGTON STREET; THEN
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14 15	SECTION 3. AND BE IT FUR enacted.	THER ORDAINED, T	hat this Ordinance takes effect when it is
	Certified as duly passed this	day of	, 20
			President, Baltimore City Council
	Gertified as duly delivered to H	or Honor the Mayo	
	this day of	, 20	
			Chief Clerk
	Approved this day of	, 20	
			Mayor, Baltimore City