CITY OF BALTIMORE COUNCIL BILL 18-0212 (First Reader)

Introduced by: The Council President At the request of: The Administration (Department of Planning) Introduced and read first time: March 26, 2018 Assigned to: Taxation, Finance and Economic Development Committee REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Department of Recreation and Parks, Health Department, Baltimore City Public School System, Baltimore Development Corporation, Planning Commission, Department of Housing and Community Development, Department of Finance

A BILL ENTITLED

1 AN ORDINANCE concerning

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Bond Issue - School Loan - \$38,000,000

3 FOR the purpose of authorizing the Mayor and City Council of Baltimore (pursuant to General 4 Assembly House Resolution II and Senate Resolution IV of 2018 approved by the members of the Maryland General Assembly representing Baltimore City) to create a debt, and to issue 5 and sell, at any time or from time to time and in one or more series its certificates of 6 indebtedness as evidence thereof, and proceeds not exceeding \$38,000,000 from the sale of 7 such certificates of indebtedness to be used for the cost of issuance, including the expense of 8 9 engraving, printing, advertising, attorneys' fees, and all other incidental expenses connected therewith (which may include the proportion of the compensation of employees and general 10 11 administrative expenses of the Department of Finance reasonably allocated to the issuance of 12 the bonds); and the remainder of such proceeds shall be used for the acquisition, by purchase, lease, condemnation or any other legal means, of land or property, or any rights therein, in the 13 City of Baltimore, and demolishing, constructing and erecting on said land or property, or on 14 any land or property now or hereafter owned by the Baltimore City Board of School 15 Commissioners and/or the Mayor and City Council of Baltimore, new school buildings, 16 athletic and other auxiliary facilities including community health and recreation facilities, and 17 for additions and improvements to, or the modernization or reconstruction of, including the 18 19 inspection, removal, encapsulation, management, containment and abatement of asbestos from existing facilities, and for equipment for any and all new or existing facilities authorized 20to be constructed, erected, added, improved, modernized or reconstructed by the provisions 21 hereof; the payment of any and all costs and expenses incurred for or in connection with 22 23 doing any or all of the things herein mentioned, including, but not limited to, the costs and 24 expenses of securing administrative, appraisal, economic analysis, engineering, planning, designing, architectural, surveying, and other professional services, including, without 25 limitation, services relating to planning for future projects of the same general character 26 which may be constructed out of future loans; and for doing any and all things necessary, 27 proper or expedient in connection with or pertaining to any or all of the matters or things 28 hereinbefore mentioned; authorizing the issuance of refunding bonds; conferring certain 29 30 powers upon the Baltimore City Board of School Commissioners; imposing certain conditions in connection with the expenditure of the proceeds derived from the sale of said 31 certificates of indebtedness; conferring and imposing upon the Board of Finance of Baltimore 32

1 City certain powers and duties; authorizing the submission of this Ordinance to the legal 2 voters of the City of Baltimore, for their approval or disapproval, at the Election to be held on 3 Tuesday, the 6th day of November, 2018, and providing for the expenditure of the proceeds of 4 sale of said certificates of indebtedness in accordance with the provisions of the Charter of 5 the Mayor and City Council of Baltimore, and by the municipal agency designated in the 6 annual Ordinance of Estimates of the Mayor and City Council of Baltimore.

WHEREAS, By General Assembly House Resolution II and Senate Resolution IV of 2018,
approved by the members of the Maryland General Assembly representing Baltimore City, the
Mayor and City Council is authorized to create a debt and to issue and sell its certificates of
indebtedness (hereinafter called "bonds") as evidence thereof, and proceeds not exceeding
\$38,000,000 from the sale of such bonds to be used for school purposes as authorized by said
Resolution; and

13 WHEREAS, Funds are now needed for said purposes; now, therefore,

14 SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the Mayor and City Council of Baltimore, acting by and through the Board of Finance of said 15 municipality, be and it is hereby authorized and empowered to create a debt and to issue and sell 16 bonds of the Mayor and City Council of Baltimore from time to time, as may be needed or 17 required for the purposes hereinafter named and said bonds shall be sold by the Board of Finance 18 from time to time and at such times as shall be requisite, and proceeds not exceeding 19 \$38,000,000, from the sale of such bonds shall be used for the purposes hereinafter named, 20 21 provided that this Ordinance shall not become effective unless it shall be approved by a majority of the votes of the legal voters of Baltimore City cast at the time and place hereinafter designated 22 23 by this Ordinance.

24 SECTION 2. AND BE IT FURTHER ORDAINED, That:

(a) The denomination or denominations of the bonds to be issued at any particular time
 and the place or places for the payment of principal and interest thereof are to be determined by
 the Board of Finance.

(b) The bonds authorized to be issued and sold under the provisions of this Ordinance
 may be issued to mature on such dates and in such amounts as the Board of Finance may
 determine; provided that the entire principal amount represented thereby shall be discharged not
 more than 40 years from the date of issuance of the bonds.

(c) The bonds, when issued, shall bear interest at such rate or rates as may be determined
by the Board of Finance, which rate or rates may be fixed or variable or as determined by a
method approved by the Board of Finance, and such interest shall be payable at such time or
times as may be determined by the Board of Finance.

36 **SECTION 3. AND BE IT FURTHER ORDAINED**, That a majority of the Board of Finance of the 37 Mayor and City Council of Baltimore be, and they are hereby, authorized to pass a resolution or 38 resolutions, from time to time, to determine and set forth any or all of the following:

(a) The amount of debt to be incurred by the Mayor and City Council of Baltimore at any
 particular time, and from time to time, under and pursuant to the provisions of this Ordinance;
 the date or dates when any bonds representing said debt, or any part thereof, are to mature, and

the amount or amounts of said debt, or any part thereof, which shall mature upon the aforesaid
date or dates; and the date or dates in each year, during the entire period of time when any of said
bonds are outstanding, when interest on any of said bonds shall be payable;

4 (b) The form or forms of the bonds representing the debt, or any part thereof, authorized 5 to be issued under the provisions of this Ordinance at any particular time; and

(c) If the bonds are to be sold at public sale, the time, place, manner and medium of 6 advertisement of the readiness of the Board of Finance, acting for and on behalf of the Mayor and 7 City Council of Baltimore, to receive bids for the purchase of the bonds authorized to be issued 8 hereunder or any part thereof; the form, terms and conditions of such bids; the time, place and 9 manner of awarding bonds so bid for, including the right whenever any of the bonds authorized 10 by this Ordinance are offered for sale and sold at the same time as other bonds of the City, to 11 12 establish the conditions for bids and awards and to award all of the bonds on an all or none basis, 13 and the time, place, terms and manner of settlement for the bonds so bid for; provided, however, that notwithstanding anything in this section, the Mayor and City Council of Baltimore, or the 14 15 Board of Finance, as the case may be, shall have the right to reject any or all bids therefor for any 16 reason.

17 SECTION 4. AND BE IT FURTHER ORDAINED, That:

(a) All premiums resulting from the sale of any of the bonds issued and sold pursuant to
 the provisions of this Ordinance shall be applied as directed by the Board of Finance.

(b) The debt authorized by the provisions of this Ordinance, and the bonds issued and
sold pursuant thereto and their transfer, and the principal and interest payable thereon (including
any profit made in the sale thereof), shall be and remain exempt from any and all State, county
and municipal taxation in the State of Maryland.

(c) All bonds issued and sold pursuant to the provisions of this Ordinance may be sold at
 public sale by the solicitation of competitive bids or at private (negotiated) sale without
 advertisement or solicitation of competitive bids, for a price or prices which may be at, above or
 below par value of the bonds, as determined by resolution of the Board of Finance of the Mayor
 and City Council of Baltimore.

SECTION 5. AND BE IT FURTHER ORDAINED, That until all of the interest on and principal of any bonds issued pursuant to the provisions of this Ordinance have been paid in full, the Mayor and City Council of Baltimore shall levy and impose an annual tax on each \$100 of assessable property in the City of Baltimore at a rate sufficient to produce revenue to pay all interest on and principal of all bonds theretofore issued and outstanding or authorized to be issued and outstanding, payable in the next succeeding year.

SECTION 6. AND BE IT FURTHER ORDAINED, That this Ordinance shall be submitted to the
 legal voters of the City of Baltimore, for their approval or disapproval, at the General Election to
 be held in Baltimore City, on Tuesday, the 6th day of November, 2018.

SECTION 7. AND BE IT FURTHER ORDAINED, That prior to the date of the election
 hereinbefore mentioned, notice shall be given to the public of the amount of money which the
 Mayor and City Council of Baltimore is authorized to borrow, and the general purposes for
 which such borrowed funds may be expended, under the terms and provisions of this Ordinance,

and the time when the election hereinbefore mentioned is to be held; and such public notice shall
be given in such manner and by such means or through such media and at such time or times as
may be determined, from time to time, by a majority of the Board of Finance.

4 **SECTION 8. AND BE IT FURTHER ORDAINED**, That the actual cash proceeds derived from the 5 sale of the bonds authorized to be issued under the provisions of this Ordinance shall be used 6 exclusively for the following purposes, to wit:

(a) So much thereof as may be necessary for the cost of issuance, including the expense of
engraving, printing, advertising, attorneys' fees, and all other incidental expenses connected
therewith (which may include the proportion of the compensation of employees and general
administrative expenses of the Department of Finance reasonably allocated to the issuance of the
bonds);

(b) The remainder of such proceeds shall be used for the acquisition, by purchase, lease, 12 condemnation or any other legal means, of land or property, or any rights therein, in the City of 13 14 Baltimore, and demolishing, constructing and erecting on said land or property, or on any land or property now or hereafter owned by the Baltimore City Board of School Commissioners and/or 15 16 the Mayor and City Council of Baltimore, new school buildings, athletic and other auxiliary facilities including community health and recreation facilities, and for additions and 17 improvements to, or the modernization or reconstruction of, including the inspection, removal, 18 19 encapsulation, management, containment and abatement of asbestos from existing school 20 buildings or facilities, and for equipment for any and all new or existing facilities authorized to 21 be constructed, erected, added to, improved, modernized or reconstructed by the provisions hereof; the payment of any and all costs and expenses incurred for or in connection with doing 22 23 any or all of the things herein mentioned, including, but not limited to, the costs and expenses of securing administrative, appraisal, economic analysis, engineering, planning, designing, 24 architectural, surveying, and other professional services, including, without limitation, services 25 26 relating to planning for future projects of the same general character which may be constructed out of future loans; and for or in connection with or pertaining to any or all of the matters or 27 28 things hereinbefore mentioned.

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SECTION 9. AND BE IT FURTHER ORDAINED, That:

(a) The Mayor and City Council of Baltimore, acting by and through the Board of Finance 30 31 thereof, is hereby authorized and empowered to issue its bonds for the purpose of refunding any bonds authorized to be issued under the provisions of this Ordinance by payment at maturity or 32 33 the purchase or redemption of bonds in advance of maturity. The validity of any refunding bonds shall in no way be dependent upon or related to the validity or invalidity of the bonds being 34 refunded. Such refunding bonds may be issued by the Mayor and City Council of Baltimore, 35 acting by and through the Board of Finance thereof, for the purpose of providing it with funds to 36 pay any of its outstanding bonds authorized to be issued under the provisions of this Ordinance at 37 maturity, to purchase in the open market any of its outstanding bonds authorized to be issued 38 39 under the provisions of this Ordinance prior to their maturity, to redeem prior to their maturity any outstanding bonds which are, by their terms, redeemable, to pay interest on any outstanding 40 bonds prior to their payment at maturity or purchase or redemption in advance of maturity, or to 41 42 pay any redemption or purchase premium in connection with the refunding of any of its outstanding bonds authorized to be issued under the provisions of this Ordinance. 43

(b) Any refunding bonds authorized to be issued and sold under the provisions of this 1 Ordinance may be issued for the public purpose of: 2

(1) Realizing savings to Baltimore City in the aggregate cost of debt service on either 3 4 a direct comparison or present value basis; or

- (2) Debt restructuring that:

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(i) In the aggregate effects such a reduction in the cost of debt service; or

7 (ii) Is determined by the Board of Finance of the Mayor and City Council of Baltimore to be in the best interests of Baltimore City, to be consistent with Baltimore City's 8 long-term financial plan, and to realize a financial objective of Baltimore City including, 9 10 improving the relationship of debt service to a source of payment such as taxes, assessments, or 11 other charges.

12 (c) Any refunding bonds authorized to be issued and sold under the provisions of this Ordinance may be issued in whatever principal amount shall be required to achieve the purpose 13 for the issuance of the refunding bonds, which amount may be in excess of the principal amount 14 of the bonds refunded or the maximum principal amount of bonds authorized to be issued under 15 Section 1 of this Ordinance. 16

17 (d) Any refunding bonds authorized to be issued and sold under the provisions of this 18 Ordinance may be issued to mature on such dates and in such amounts as the Board of Finance may determine; provided that the entire principal amount represented by the refunding bonds 19 shall be discharged not more than 40 years from the date of issuance of the bonds being refunded. 20

(e) Any refunding bonds authorized to be issued and sold under the provisions of this 21 22 Ordinance may be sold at public sale by the solicitation of competitive bids or at private (negotiated) sale without advertisement or solicitation of competitive bids, for a price or prices 23 24 which may be at, above or below the par value of the refunding bonds, as determined by 25 resolution of the Board of Finance of the Mayor and City Council of Baltimore.

(f) Any refunding bonds authorized to be issued and sold under the provisions of this 26 27 Ordinance shall bear interest at such rate or rates as may be determined by the Board of Finance of the Mayor and City Council of Baltimore, which rate or rates may be fixed or variable or as 28 determined by a method approved by the Board of Finance, and such interest shall be payable at 29 30 such time or times as may be determined by the Board of Finance.

(g) The proceeds of the sale of any refunding bonds authorized to be issued and sold 31 32 under the provisions of this Ordinance, after the payment of issuance costs relating thereto, shall be set aside by the Mayor and City Council of Baltimore as a separate trust fund to be used solely 33 34 for the purposes stated in this Section 9.

(h) Except as otherwise provided in this Section 9, the powers granted in, the limitations 35 and obligations imposed by, and the procedures specified in this Ordinance with respect to the 36 issuance of bonds shall be applicable to the issuance of refunding bonds. 37

(i) Any refunding bonds authorized to be issued and sold under the provisions of this
 Ordinance shall not be subject to any debt policy limitation that may from time to time be
 established by the Mayor and City Council of Baltimore.

- 4 **SECTION 10. AND BE IT FURTHER ORDAINED**, That in the expenditure of the proceeds of sale 5 of said bonds, the Mayor and City Council of Baltimore shall observe the following conditions:
- 6 (a) Subject to the provisions of the Charter of Baltimore City relating to the Planning
 7 Commission, the Baltimore City Board of School Commissioners, shall have the authority to
 8 select sites for the construction of any new school buildings hereby authorized;

9 (b) All plans and specifications for the construction or reconstruction of school buildings, 10 or for additions or improvement to school buildings, to be financed out of the proceeds derived 11 from the sale of the bonds herein authorized to be issued, shall be subject to the approval of the 12 Baltimore City Board of School Commissioners prior to the final acceptance of such plans and 13 specifications, and the endorsement of approval by the Board of such plans and specifications 14 shall be made thereon, and shall also be recorded by the Board in its official minutes;

(c) All changes in approved plans and specifications which may be found necessary and
 expedient during the course of construction shall also be subject to the approval of the Baltimore
 City Board of School Commissioners, and shall also be recorded by the Board in its official
 minutes; and

(d) No part of the proceeds derived from the sale of the bonds hereby authorized to be
issued shall be expended without the approval of the Baltimore City Board of School
Commissioners.