Introduced by: Councilmember Middleton

At the request of: Robinson's Food and Variety Market, Inc.

Address: c/o Kwan Lee, 3601-3605 Park Heights Avenue, Baltimore, Maryland 21215

Telephone: 443-255-0343

Date: June 23, 2017 Prepared by: Department of Legislative Reference

Referred to: LAND USE AND TRANSPORTATION Committee

Also referred for recommendation and report to municipal agencies listed on reverse.

CITY COUNCIL 7 -0106

A BILL ENTITLED

AN ORDINANCE concerning

## Rezoning - 3601-3605 Park Heights Avenue

FOR the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

By amending

Article 32 - Zoning Zoning Map Sheet 23 Baltimore City Revised Code (Edition 2000)

Show Mothers

<sup>\*\*</sup>The introduction of an Ordinance or Resolution by Councilmembers at the request of any person, firm or organization is a courtesy extended by the Councilmembers and not an indication of their position.

## soionogA.

Other:	Other:
:TothO	Other:
Other:	Other:
moissimmo sgaW	Employees, Retirement System
Planning Commission	Commission on Sustainability
Parking Authority Board	Comm. for Historical and Architectural Preservation
Labor Commissioner	elasqqA gninoZ bna laqisinuM lo braoa
Fire & Police Employees' Retirement System	Board of Ethics
Environmental Control Board	Board of Estimates
SHOISSIDH IS	IoO bas sbrsod
	D ban abacod
Other:	Осрет:
Other:	Other:
Police Department	Other:
Office of the Mayor	Department of Planning
Mayor's Office of Information Technology	Department of Human Resources
Mayor's Office of Human Services	Department of Housing and Community Development
Mayor's Office of Employment Development	Department of General Services
Health Department	Department of Finance
Fire Department	Department of Audits
Department of Transportation	Comptroller's Office
Department of Recreation and Parks	City Solicitor
Department of Real Estate	Baltimore Development Corporation
Department of Public Works	Baltimore City Public School System

## CITY OF BALTIMORE ORDINANCE 18 • 134 Council Bill 17-0106

Introduced by: Councilmember Middleton

At the request of: Robinson's Food and Variety Market, Inc.

Address: c/o Kwan Lee, 3601-3605 Park Heights Avenue, Baltimore, Maryland 21215

Telephone: 443-255-0343

Introduced and read first time: July 17, 2017

Assigned to: Land Use and Transportation Committee

Committee Report: Favorable Council action: Adopted

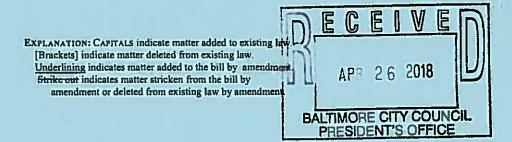
Read second time: April 16, 2018

#### AN ORDINANCE CONCERNING

### Rezoning – 3601-3605 Park Heights Avenue

- 2 FOR the purpose of changing the zoning for the property known as 3601-3605 Park Heights
- Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1
- 4 Zoning District.
- 5 By amending

- 6 Article 32 Zoning
- 7 Zoning Map
- 8 Sheet 23
- 9 Baltimore City Revised Code
- 10 (Edition 2000)
- 11 SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That
- 12 Sheet 23 of the Zoning Map is amended by changing from the R-6 Zoning District to the C-1
- 20 Zoning District the property known as 3601-3605 Park Heights Avenue, as outlined in red on the
- 14 plat accompanying this Ordinance.
- 15 SECTION 2. AND BE IT FURTHER ORDAINED, That as evidence of the authenticity of the
- 16 accompanying plat and in order to give notice to the agencies that administer the City Zoning
- 17 Ordinance: (i) when the City Council passes this Ordinance, the President of the City Council
- shall sign the plat; (ii) when the Mayor approves this Ordinance, the Mayor shall sign the plat;
- and (iii) the Director of Finance then shall transmit a copy of this Ordinance and the plat to the
- 20 Board of Municipal and Zoning Appeals, the Planning Commission, the Commissioner of
- 21 Housing and Community Development, the Supervisor of Assessments for Baltimore City, and
- 22 the Zoning Administrator.
- 23 SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30th day
- 24 after the date it is enacted.



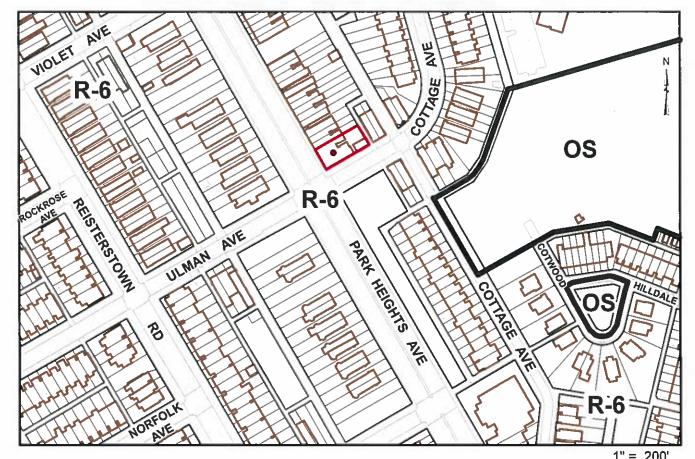
### Council Bill 17-0106

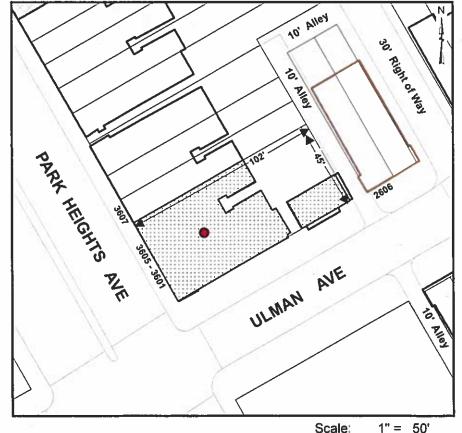
Certified as duly pa	ssed this day of _	APR 23 2018
		President, Baltimore City Council
Certified as duly de	livered to Her Honor, the	Mayor,
this day of _	APR 23 2008	Leaven Fr. Dewin
Approved this	_ day of	, 20
		Mayor, Baltimore City
		Pursuant to City Charter Article IV, Section 5 (c)
		this bill became law on May 14, 2018

without the Mayor's Signature.

Not Approved For Form or Legal Sufficiency -Law Dystart 4/24/18

## SHEET NO. 23 OF THE ZONING MAP OF THE ZONING CODE OF BALTIMORE CITY





#### Note:

In Connection With Property Known As No. 3601-3605 PARK HEIGHTS AVENUE. The Applicant Wishes To Request The Rezoning Of The Aforementioned Property From R-6 Zoning to C-1 Zoning, As Outlined In Red Above.

WARD 15 SECTION 32
BLOCK 3327A LOT 1

MAYOR

PRESIDENT CITY COUNCIL

RPE 6-22-17

CODEN ON COOKON

). III ×711 .

## LAND USE AND TRANSPORTATION COMMITTEE

#### **FINDINGS OF FACT**

MOTION OF THE CHAIR OF THE LAND USE AND TRANSPORTATION COMMITTEE, AFTER A PUBLIC HEARING AT WHICH AGENCY REPORTS AND PUBLIC TESTIMONY WERE CONSIDERED, AND PURSUANT TO Sections 10-304 and 10-305 of the Maryland Land Use Article and Section 5-508 of the Baltimore City Code, THE CITY COUNCIL ADOPTS THESE FINDINGS OF FACT CONCERNING THE REZONING OF:

## CITY COUNCIL BILL NO: 17-0106 REZONING – 3601 – 3605 PARK HEIGHTS AVENUE

Upon finding as follows with regard to:

(1) Population changes;



The census tract that includes the Properties is estimated to have increased its population from 4,215 in 2010 to 4,820 in 2015, according to estimates of the U.S. Census Bureau. This 14.35% increase in residential population drives a demand for commercial uses to serve the residents, such as the grocery store located at the Property.

(2) The availability of public facilities;

The area is adequately served by public utilities and services. The proposed rezoning of the Property simply will permit the existing use to remain and will not have an impact on the demand for public facilities or services.

(3) Present and future transportation patterns;

The rezoning of the Property will not adversely impact present or future transportation patterns, as the Property is located along the highly trafficked Park Heights corridor. As the Property is already used for commercial purposes, the change in zoning will not increase the number of trips generated. The Baltimore City Department of Transportation supports the rezoning.

(4) Compatibility with existing and proposed development for the area;

The property is in a predominantly residential area comprised primarily of twostory attached and semi-detached dwellings with some non-residential uses such as churches and small retail establishments present, of which the subject property is an example. The rezoning of the Property to the C-1 District is

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Land Use and Transportation Committee Findings of Fact Bill No. 17-0106 Page 2 of 5

consistent with the Park Heights Urban Renewal Plan, which designates the Property for "Neighborhood Business" uses.

(5) The recommendations of the City agencies and officials, including the Baltimore City Planning Commission and the Board of Municipal and Zoning Appeals;

The Planning Commission was unable to make a recommendation on this bill, as three members voted in favor of the bill and three members voted against.

In July of 1980, the Board of Zoning appeals approved consolidation of three dwellings at 3601, 3603 and 3605 (appeal no. 374-8X), subject to the condition that the liquor store authorized (Robinson's) was limited in floor area to the floor area of 3601 (a pharmacy and drug store) that it replaced. More recently, the Board of Municipal and Zoning Appeals issued an unfavorable recommendation for Bill 17-0106 to rezone the properties.

On January 20, 2017, the Baltimore City Health Department entered into a Memorandum of Understanding with Robinson's Food & Variety Market, Inc. at the 3601 property to become a Baltimarket Healthy Corner Store which focuses on improving the health and wellness of Baltimore City residents by using food access and food justice as strategies for health promotion land community transformation. The initiative has support from local community organizations, houses of worship, local schools and community gate-keepers.

The Department of Transportation supports the rezoning request.

(6) The proposed amendment's relationship to and consistency with the City's Comprehensive Master Plan.

The proposed amendment is consistent with the City's LiveEarnPlayLearn Master Plan by meeting Live Goal 1: Build Human and Social Capital By Strengthening Neighborhoods. Neighborhoods need access to retail and commercial services to serve their residents. In the area surrounding the Property, many residents do not drive, making it difficult for them to access other grocery options. There are several senior housing buildings located in close proximity to this site, including Monte Verde Apartments at 2501 Violet Avenue (0.1 miles from the Property), SOS Care Services at 2901 Druid Park Drive (0.4 miles from the site), and Renaissance Gardens at 4311 Pimlico Road (0.6 miles from the Property). The retail use at this location serves local residents and provides an amenity to the neighborhood.

Land Use and Transportation Committee Findings of Fact Bill No. 17-0106 Page 3 of 5

(7) Existing uses of property within the general area of the property in question;

The property is in a predominantly residential area comprised primarily of twostory attached and semi-detached dwellings with some scattered non-residential uses such as churches and small retail establishments. The Property is located along a heavily trafficked corridor and is the only grocery store in the area. As a result, it provides a necessary service to nearby residents, many of whom rely on the grocery for their food shopping needs. The nearest grocery store, Food City, is 0.4 miles away from this site. Beyond that a Sav-A-Lot and a Shoppers are each 0.91 miles away from the site.

(8) The zoning classification of other property within the general area of the property in question;

The Property is located in the middle of a residentially zoned area. Prior to the effective date of the new Zoning Code, however, the Property was zoned B-1-2, which permitted the existing package good store to operate as a nonconforming use.

(9) The suitability of the property in question for the uses permitted under its existing zoning classification;

The Property is not suited for the uses permitted under the R-6 zoning classification. The surrounding blocks of Park Heights Avenue are occupied by many vacant structures, demonstrating that there is little residential demand in this area. In addition, because the existing structure has been used for commercial purposes since the early 20th century, it is not feasible to convert it to residential use.

(10) The trend of development, if any, in the general area of the property in question, including changes, if any, that have taken place since the property in question was placed in its present classification;

Very little development has occurred in the general area of the Property in recent times, especially since the most recent rezoning to the R-6 District. The Property is not likely to see any significant investment under its present zoning classification as the nonconforming use regulations mandate the termination of the alcoholic beverages sales use within two years.

(11) For a rezoning based on a <u>SUBSTANTIAL CHANGE IN THE CHARACTER OF</u>
<u>THE NEIGHBORHOOD</u>, the following facts establish the substantial change since the time of the last comprehensive rezoning:

Land Use and Transportation Committee Findings of Fact Bill No. 17-0106 Page 4 of 5

(12) For a rezoning based on a <u>MISTAKE</u> in the existing zoning classification, the following facts establish that at the time of the last comprehensive zoning the Council failed to consider then existing facts, or projects or trends which were reasonably foreseeable and/or that events occurring subsequent to the comprehensive zoning have proven that the Council's initial premises were incorrect:

There was a mistake in the 2017 comprehensive rezoning of the property known as 3601-05 Park Heights Avenue (the "Property") from the B-1-2 District to the R-6 District as the City Council did not consider the existing commercial use of the Property, which has been in place since the early 20th century. Unlike many other retail goods establishments with alcoholic beverages sales, the Property historically has been operated in a manner that serves the local community by providing groceries and convenience items that are otherwise unavailable in the neighborhood. The City Council rezoned the Property to the R-6 District based on a general desire to eliminate nonconforming retail goods establishments with alcoholic beverages sales without considering the specific impact that would occur here. As a result, it was a mistake to rezone the Property to R-6, and the Property should now be rezoned to C-1 to correct the error. The Property originally consisted of three separate lots known as 3601, 3603. and 3605 Park Heights Avenue, which were consolidated into one lot known as 3601 Park Heights Avenue in 1980. The Property was formerly zoned B-1-2 and, according to the City's zoning records, all three lots historically were used for commercial purposes. The property formerly known as 3601 Park Heights Avenue originally was used as a pharmacy and variety store, and held a liquor license dating back to 1935. On July 8, 1980, the Board of Municipal and Zoning Appeals ("BMZA") approved the consolidation of the lots and rehabilitation of the structures, provided that the existing nonconforming package goods store be limited to its existing location and not expanded to the remainder of the Property. As a result, the retail goods establishment that has been in place since that time has offered alcoholic beverage sales only in the portion of the Property that was formerly known as 3601 Park Heights Avenue, while the remainder of the Property is used as a grocery. When the Property was rezoned to the R-6 District, the existing package goods component became nonconforming and, due to the new regulations imposed on nonconforming retail goods establishments with alcoholic beverages sales, the package goods component must be discontinued by June 4, 2019. Art. 32, § 18-701(a)(1). It was a mistake for the City Council not to consider the important services provided by a commercial use at this location when it rezoned the Property to R-6, and the Council should correct the mistake by rezoning the property to C-1.

SOURCE OF FINDINGS (Check all that apply):

Land Use and Transportation Committee Findings of Fact Bill No. 17-0106 Page 5 of 5

- [ X ] Department of Planning Memoranda Dated: October 20, 2017
- [X] Testimony presented at the Committee hearing

Oral – Witness Name:

- The Honorable Mary Pat Clarke, 14th District
- Ms. Caroline L. Hecker, Attorney for the Applicant

Written – Submitted by: (Include documents that have relevant facts only)

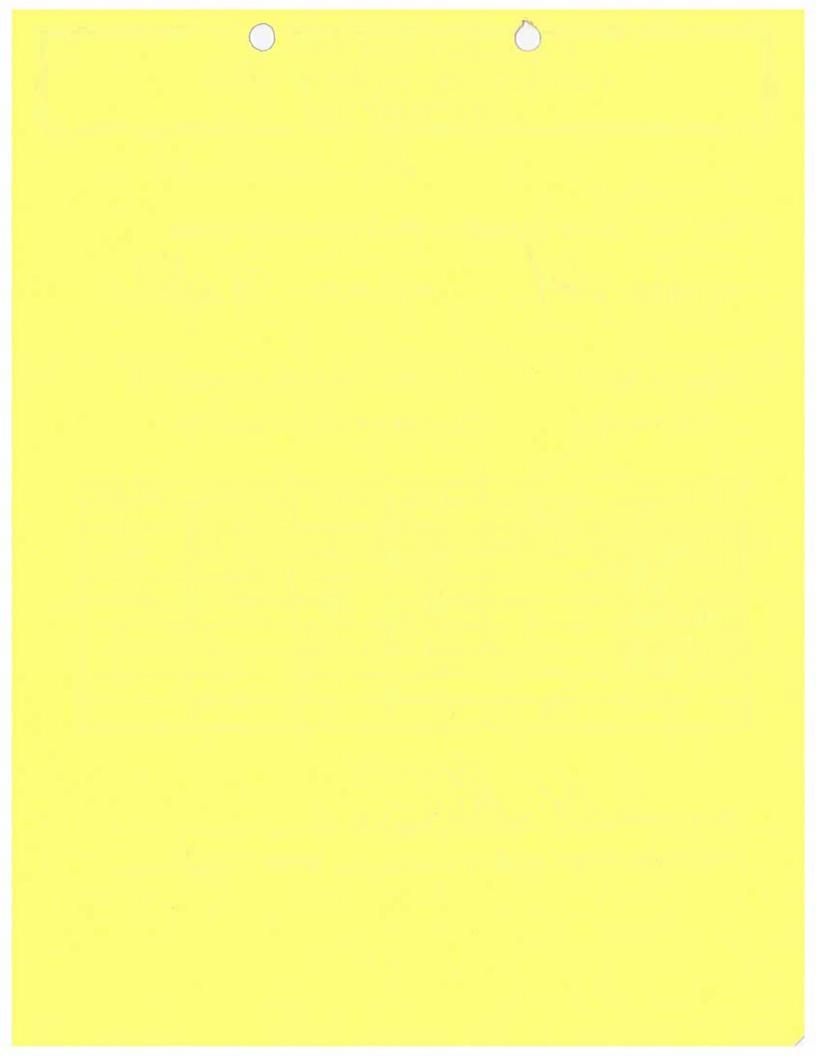
- Memorandum dated November 21, 2017 from Caroline L. Hecker and Stanley S. Fine (Rosenberg, Martin, Greenberg LLP), attorneys for the applicant.
- Handout Package date stamped April 11, 2018 presented by Ms. Caroline Hecker
- Baltimore City Agency reports for Bill 17-0106

LAND USE AND TRANSPORTATION COMMITTEE.

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Edward Lewine		
Chairman Mulylla	Member	111
Member MARY	Member	
Member Stoll	Member	2
Member	Member	_

## BALTIMORE CITY COUNCIL LAND USE AND TRANSPORTATION VOTING RECORD

	DA'	ΓE: //	oril 11, 2	2018	
BILL#: <u>17-0106</u>			11/1		
BILL TITLE: Ordinance - Reze	oning - 3601-	3605 Park	Heights Aven	ue 44	
MOTION BY: Clay SECONDED BY: Muddled					
☐ UNFAVORABLE ☐ WITHOUT RECOMMENDATION					
NAME	YEAS	NAYS	ABSENT	ABSTAIN	
Reisinger, Edward, Chair					
Middleton, Sharon, Vice Chair					
Clarke, Mary Pat					
Costello, Eric					
Dorsey, Ryan					
Pinkett, Leon	1/				
Stokes, Robert	V				
TOTALS	7			1	
CHAIRPERSON: Aller L. Coates , Initials:					
COMMITTED STAFF. Schinici L. Coates , Illiciais:					





501 N. Calvert St., P.O. Box 1377 Baltimore, Maryland 21278-0001 tel: 410/332-6000 800/829-8000

WE HEREBY CERTIFY, that the annexed advertisement of Order No 5505221

#### **Sold To:**

Kwan Lee - CU00642149 3601-3605 Park Heights Avenue Baltimore, MD 21215

#### Bill To:

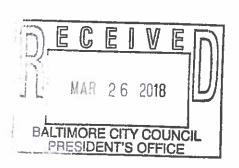
Kwan Lee - CU00642149 3601-3605 Park Heights Avenue Baltimore, MD 21215

Was published in "The Baltimore Sun", "Daily", a newspaper printed and published in Baltimore City on the following dates:

Mar 13, 2018

The Baltimore Sun Media Group Subscribed and sworn to before me this Ву My commission expires





BALTIMORE CITY COUNCIL PUBLIC HEARING ON BILL NO. 17-0106 Variety Market, Inc. TTE: This bill is subject to mendment by the Balt City Council. EDWARD REISINGER



enal Advertising



## The Daily Record

11 East Saratoga Street Baltimore, MD 21202-2199 (443) 524-8100

http://www.thedailyrecord.com

## **PUBLISHER'S AFFIDAVIT**

We hereby certify that the annexed advertisement was published in The Daily Record, a daily newspaper published in the State of Maryland 1 times on the following dates:

3/20/2018

Order #:

11514009

Case #:

**Description:** 

CC 17-0106 ORDINANCE - Rezoning - 3601-3605 Park Heights

Avenue.

Darlene Miller, Public Notice Coordinator (Representative Signature)

#### BALTIMORE CITY COUNCIL **PUBLIC HEARING ON BILL NO. 17-0106**

The Land Use and Transportation Committee of the Baltimore City Council will meet on Wednesday, April 11, 2018 at 1:00 P.M in the City Council Chambers, 4th floor, City Hall, 100 N. Holliday Street to conduct a public bearing on City Council Bill No. 17-0106.

CC 170 06 ORDINANCE - Rezoning - 3601-3605 Park Heights Avenue FOR the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

mh20

By amending Article 32 - Zoning

Zoning Map Sheet 23

Baltimore City Revised Code

(Edition 2000)

Applicant: Robinson's Foodund Variety Market, Inc. NOTE: This bill is subject to amendment by the Baltimore City Council.

EDWARD REISINGE,

Chakman







Caroline L. Hecker Direct Dial: (410) 727-6676 checker@rosenbergmartin.com

MAR 1 4 2018

BALTIMORE CITY COUNCIL PRESIDENT'S OFFICE

March 14, 2018

## VIA HAND DELIVERY

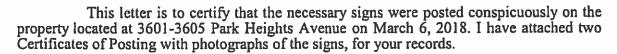
Baltimore City Council c/o Natawna B. Austin Room 409 - City Hall 100 N. Holliday Street Baltimore, MD 21202

Re:

City Council Bill 17-0106 & 17-0107

Hearing Date: April 11, 2018

Dear Ms. Austin:



Thank you for your attention to this matter. Please let us know if you require any additional information.

Sincerely,

Caroline L. Hecker

CLH/mag Enclosures

cc: Mr. Paul Kwan-Young Lee (via electronic mail)



# CERTIFICATE OF POSTING Baltimore City Council Land Use and Transportation Committee City Council Bill 17-0106

BALTIMORE CITY COUNCIL
PUBLIC HEARING ON BILL NO. 17-0106
THE LAND USE AND TRANSPORTATION COMMITTEE OF THE BALTIMORE CITY
COUNCIL WILL MEET ON WED., ARRILD. 2018 AT 1:00 P.M. IN THE CITY
COUNCIL CHAMBERS, 4 TH. FLOOR, CITY HALL, 100 N. HOLLIDAY STREET TO
CONDUCT A PUBLIC HEARING ON CITY COUNCIL BILL NO. 17-0106.
CC 17-0106 ORDINANCE-REZONING 3601-3605 PARK HEIGHTS AVENUE-FOR THE
PURPOSE OF CHANCING THE ZONING FOR THE PROPERTY KNOWN AS 3601-3605
PARK HEIGHTS AVENUE, AS OUTLINED IN RED ON THE ACCOMPANYING PLAT.
FROM THE R-G ZONING DISTRICT TO THE C-1 ZONING DISTRICT.
BY AMENDING ARTICLE 32-ZONING, ZONING MAP SHEET 23
BALTIMORE CITY REVISED CODE (EDITION 2000)
APPLICANT: ROBINSON'S FOOD AND VARIETY MARKET, INC.
NOTE: THIS BILL IS SUBJECT TO AMENDMENT BY THE BALTIMORE CITY COUNCIL.

3601-3605 Park Heights Ave. Posted 03/06/2018

Caroline L. Hecker

Rosenberg, Martin, Greenberg, LLP 25 S. Charles Street, 21<sup>st</sup> Floor

Baltimore, MD 21201

410-727-6600

# CERTIFICATE OF POSTING Baltimore City Council Land Use and Transportation Committee City Council Bill 17-0107

BALTIMORE CITY COUNCIL

PUBLIC HEARING ON BILL NO. 17-0107

THE LAND USE AND TRANSPORTATION COMMITTEE COMMITTEE OF THE BALTIMORE CITY COUNCIL WILL MEET ON WED ARRIVIN 2018 AT I:05 pm in the city council chambers, 4<sup>th</sup> floor, city hall, loon. Houldry street to conduct a public hearing on city council bill no.17-0107. (C17-0107 ordinance-zoning-conditional use retail goods establishment (with alcoholic beverages sales). 3601-3605 park heights avenue-for the purpose of permitting, subject to certain conditions, the establishment (with alcoholic beverages sales) on the property known as 3601-3605 park heights avenue, as outlined in red on the accompanying plat. By authority of article 32-zoning, section 5-zoi(a) and able 10-301 (C-1) baltimore city revised code (edition 2000)

Note: This bill is subject to amendment by the Baltimore city council. Edward Reisinger. Chair

3601-3605 Park Heights Ave. Posted 03/06/2018

Caroline L. Hecker

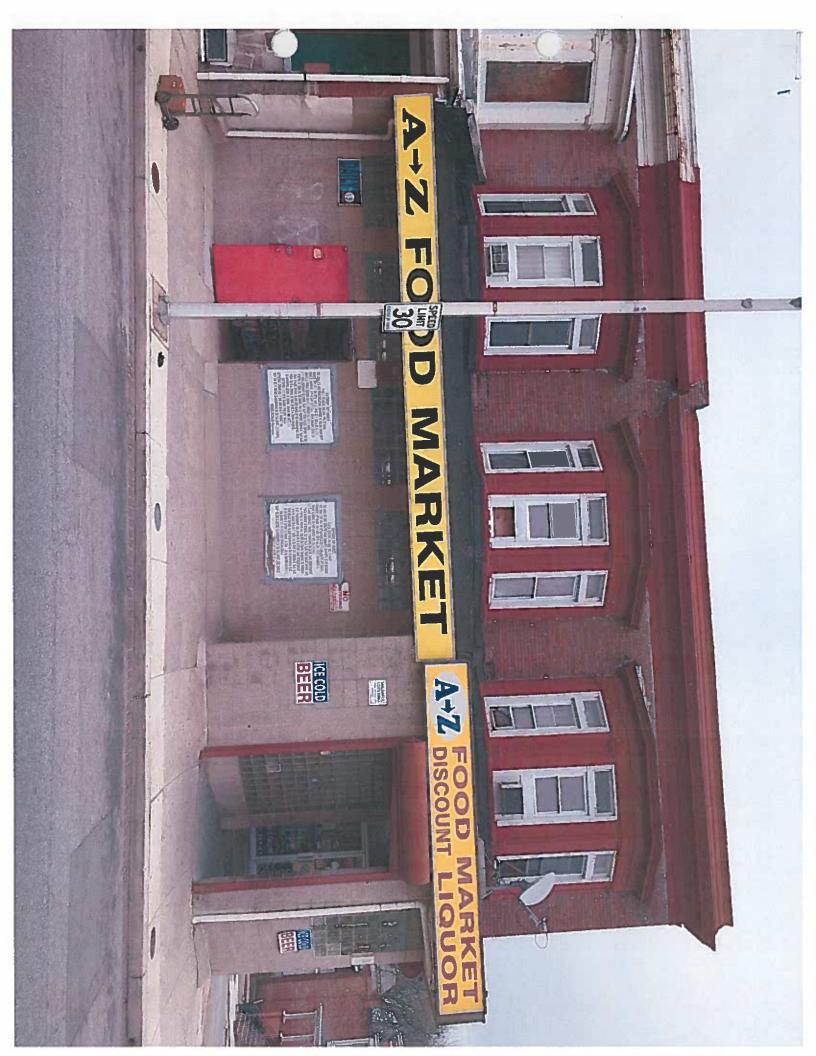
Rosenberg, Martin, Greenberg, LLP

25 S. Charles Street, 21st Floor

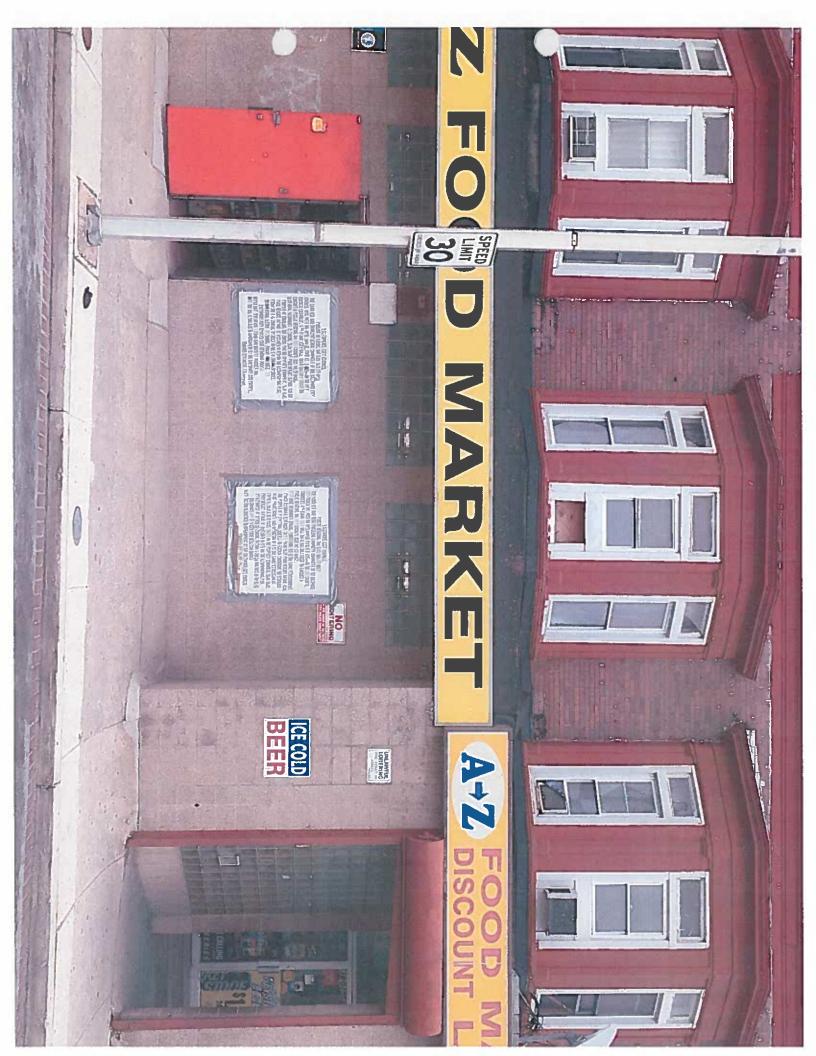
Baltimore, MD 21201

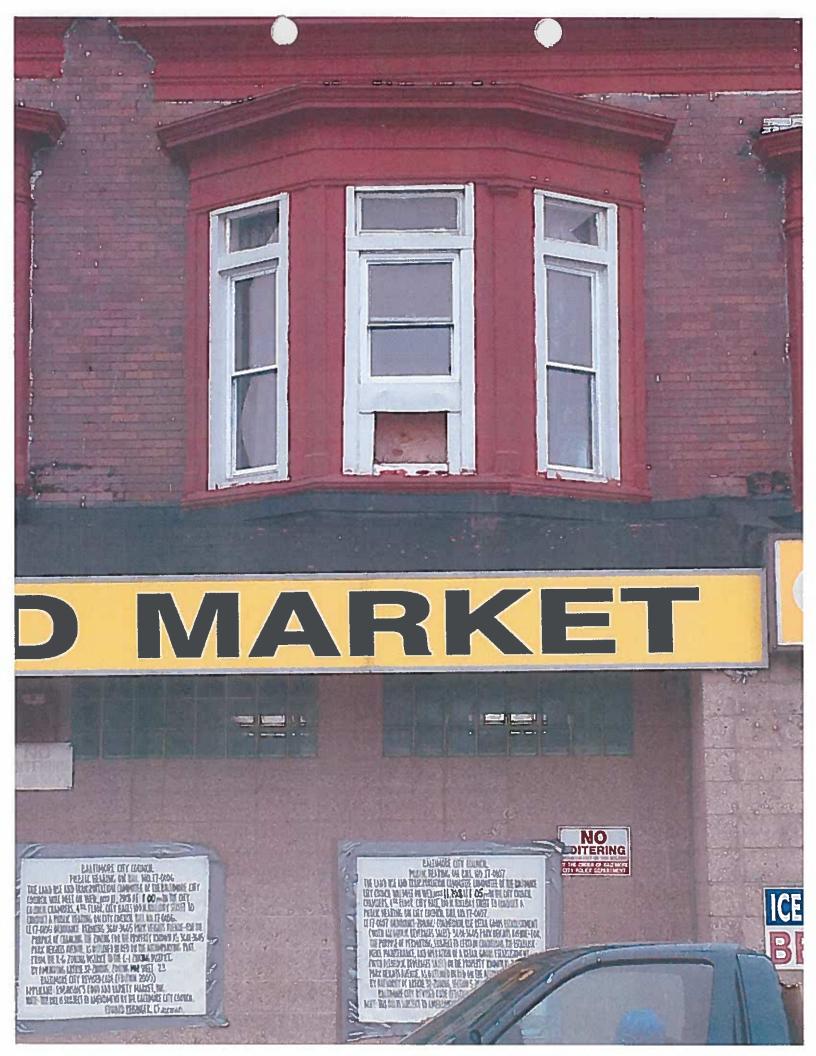
410-727-6600

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### CITY OF BALTIMORE

CATHERINE E PUGH, Mayor



BOARD OF MUNICIPAL AND ZONING APPEALS

DAVID C. TANNER, Executive Director 417 E. Fayette Street, Room 1432 Baltimore, Maryland 21202

The Honorable President and Members of the City Council City Hall 100 N. Holliday Street Baltimore, MD 21202

RE: CC Bill #17-0106: Rezoning - 3601-3605 Park Heights Avenue -

Rezoning 3601-3605 Park Heights Avenue from the R-6 Zoning

District to the C-1 Zoning District

### Ladies and Gentlemen:

City Council Bill No. 17-0106 has been referred by your Honorable Body to the Board of Municipal and Zoning Appeals for study and report.

The purpose of City Council Bill No. 17-0106 is to rezone the subject property known as 3601-3605 Park Heights Avenue, as outlined in red on the plat submitted, from the R-6 Zoning District ("Garden Rowhouse Residential District") to the C-1 Zoning District ("Neighborhood Business District").

After review of the legislation BMZA defers to the expertise of the Planning Department in recommending disapproval of Bill No. 17-0106.

Sincerely,

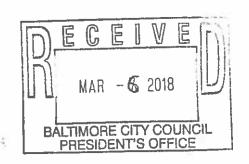
Derek J. Beeingardner Acting Executive Director

CC: Mr. Kyron Banks, Mayors Office of Council Relations

Ms. Natawna Austin, Office of the City Council President

Mr. Geoffrey Veale, Zoning Administrator

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TO:

Kwan Lee, Robinson's Food and Variety Market, Inc.

FROM:

Natawna B. Austin, Executive Secretary, Baltimore City Council

DATE:

February 27, 2018

RE:

INSTRUCTIONS FOR ADVERTISING A PUBLIC HEARING FOR MAP AND TEXT AMENDMENTS

(REZONINGS); PUDs

The Land Use and Transportation Committee has scheduled the following City Council Bill for public hearing:

Bill:

City Council Bill No. 17-0106

Date:

Wednesday, April 11, 2018

Time:

1:00 P.M

Place:

City Council Chambers, 4th floor of City Hall, 100 N. Holliday Street.

At the expense of the applicant, notice of this public hearing must be provided in accordance with Article 32. Zoning § 5-601 (please reference pages 127-129):

http://legislativereference.baltimorecity.gov/sites/default/files/Art%2032%20-%20Zoning%20%28As%20Enacted%29%20%282%29.pdf

Please note that <u>ALL</u> of these requirements <u>MUST</u> be met in order for your hearing to proceed as scheduled. If you have any questions regarding your advertisement requirements, please contact the Baltimore City Council Executive Secretary, Natawna B. Austin at 410-396-1697 or by email at Natawnab.Austin@baltimorecity.gov.

### **Newspaper Advertisement**

You may choose any of the following newspapers for advertising purposes: The Daily Record, The Sun, or the Afro-American.

### **Wording for Sign and Newspaper Advertisement**

The information that must be advertised appears between the double lines on the attached page; the <u>deadline date</u> is indicated at the top of the page.

### **Certification of Postings**

Certification of the sign posting(s) on the property or properties and publication of the newspaper advertisement(s), in duplicate, must be sent to the Executive Secretary, four (4) days prior to the hearing.

If the required certifications are not received as specified above, the public hearing will be cancelled without notice to the applicant.

THE INFORMATION BETWEEN THE DOUBLE LINES (SEE BELOW) MUST BE ADVERTISED IN A NEWSPAPER AND DOCUMENTS SHOULD BE PROVIDED TO PROPERTY OWNERS **BY Tuesday, March 27, 2018** AND THE SIGN(S) MUST BE POSTED ON THE PROPERTY OR PROPERTIES **BY Monday, March 12, 2018** AS OUTLINED ON THE PREVIOUS PAGE.

### **BALTIMORE CITY COUNCIL**

### **PUBLIC HEARING ON BILL NO. 17-0106**

The Land Use and Transportation Committee of the Baltimore City Council will meet on Wednesday, April 11, 2018 at 1:00 P.M in the City Council Chambers, 4<sup>th</sup> floor, City Hall, 100 N. Holliday Street to conduct a public hearing on City Council Bill No. 17-0106.

CC 17-0106 ORDINANCE - Rezoning - 3601-3605 Park Heights Avenue - For the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

By amending
Article 32 - Zoning
Zoning Map
Sheet 23
Baltimore City Revised Code
(Edition 2000)

Applicant: Robinson's Food and Variety Market, Inc.

NOTE: This bill is subject to amendment by the Baltimore City Council.

### EDWARD REISINGER

Chairman

SEND CERTIFICATION OF PUBLICATION TO:

SEND BILL FOR THIS ADVERTISEMENT TO:

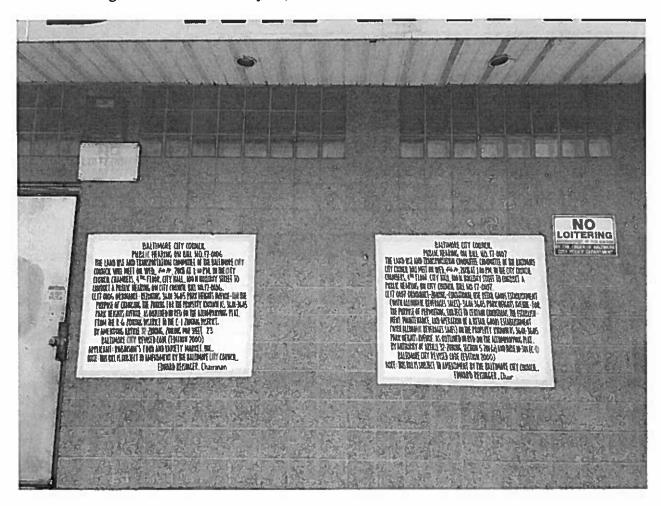
Natawna B. Austin Baltimore City Council Room 409, City Hall 100 N. Holliday Street Baltimore, MD 21202 410-396-1697 Kwan Lee 3601-3605 Park Heights Avenue Baltimore, MD 21215 443-255-0343

## **Certificate of Posting**

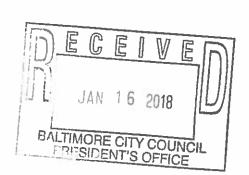
Baltimore City Council 100 N. Holliday Street Baltimore, MD 21202

Re: CCB # 17-0106 & 17-0107

This is to certify that the necessary signs were posted conspicuously on the property known as 3601 Park Heights Avenue on January 10, 2018.



4842-4965-0266, v. 1



Caroline L. Hecker 25 S. Charles St., 21<sup>st</sup> Floor Baltimore, MD 21201

TO:

Kwan Lee, Robinson's Food and Variety Market, Inc.

FROM:

Natawna B. Austin, Executive Secretary, Baltimore City Council

DATE:

January 9, 2018

RE:

NOTICE TO APPLICANT AND INSTRUCTIONS FOR ADVERTISING A PUBLIC HEARING FOR MAP

AND TEXT AMENDMENTS; PUDs

You are hereby notified that the Land Use and Transportation Committee has scheduled the following City Council Bill for a public hearing:

Bill:

City Council Bill No. 17-0106

Date:

Wednesday, February 14, 2018

Time:

1:10 P.M

Place:

City Council Chambers, 4th floor of City Hall, 100 N. Holliday Street.

At the expense of the applicant, notice of this public hearing must be provided in accordance with **Article 32**. **Zoning § 5-601**:

- 1) Notice must be published in one (1) newspaper of general circulation, 15 days prior to the date of the hearing, in accordance with Article 32. Zoning § 5-601.
- 2) Notice of map amendments and PUD's must be posted on the property or properties involved 30 days prior to date of hearing in accordance with Article 32. Zoning § 5-601.
- 3) Notice of map amendments and PUD's must be provided by first-class mailing of a written notice to each person who appears on the tax records of the City as an owner of the property to be rezoned 15 days prior to the date of the hearing, in accordance with Article 32. Zoning § 5-601. This letter serves as notice to the applicant/property owner. If the applicant is not the property owner, the applicant must provide the required notice to the property owner(s).

Please note that ALL of these requirements MUST be met in order for your hearing to proceed as scheduled.

### **Newspaper Advertisement**

You may choose any of the following newspapers for advertising purposes: The Daily Record, The Sun, or the Afro-American.

### Wording for Sign, Newspaper Advertisement, and Written Notice:

The information that must be advertised appears between the double lines on the attached page; the <u>deadline date</u> is indicated at the top of the page.

### **Certification of Postings**

Certification of the written notice, sign posting on the property, and publication of the newspaper advertisements, in duplicate, must be sent to the Executive Secretary, four (4) days prior to the hearing.

If the required certifications are not received as specified above, the public hearing will be cancelled without notice to the applicant.

THE INFORMATION BETWEEN THE DOUBLE LINES (SEE BELOW) MUST BE ADVERTISED IN A NEWSPAPER AND PROVIDED

TO PROPERTY OWNERS ON Tuesday, January 30, 2018 AND A SIGN MUST BE POSTED ON THE PROPERTY ON Monday,

January 15, 2018 AS OUTLINED ON THE PREVIOUS PAGE.

### BALTIMORE CITY COUNCIL

### **PUBLIC HEARING ON BILL NO. 17-0106**

The Land Use and Transportation Committee of the Baltimore City Council will meet on Wednesday, February 14, 2018 at 1:10 P.M in the City Council Chambers, 4<sup>th</sup> floor, City Hall, 100 N. Holliday Street to conduct a public hearing on City Council Bill No. 17-0106.

CC 17-0106 ORDINANCE - Rezoning - 3601-3605 Park Heights Avenue - FOR the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

By amending
Article 32 - Zoning
Zoning Map
Sheet 23
Baltimore City Revised Code
(Edition 2000)

Applicant: Robinson's Food and Variety Market, Inc.

NOTE: This bill is subject to amendment by the Baltimore City Council.

### EDWARD REISINGER

Chairman

SEND CERTIFICATION OF PUBLICATION TO:

SEND BILL FOR THIS ADVERTISEMENT TO:

Natawna B. Austin Baltimore City Council Room 409, City Hall 100 N. Holliday Street Baltimore, MD 21202 410-396-1697 Kwan Lee 3601-3605 Park Heights Avenue Baltimore, MD 21215 443-255-0343

# **CERTIFICATE OF POSTING**

	RE: Case No. <u>CCB 17-0106</u>
	Date of Hearing <u>12/13/17</u>
Baltimore City Council	
c/o Natawna B. Austin	
Room 409 – City Hall	
LOO N. Holliday Street	
Baltimore, Md. 21202	
This letter is to certify that the nece	essary sign(s) were posted conspicuously
on the property located at	
3601-3605	Park Heights Avenue
	44/42/47
	on <u>11/13/17</u>
	Sincerely,
	6 hull off 11/13/17
DECEIVED	Richard E. Hoffman
	904 Dellwood Drive
NOV 2 1 2017 U	
NOV ETTENT	Fallston, Md. 21047

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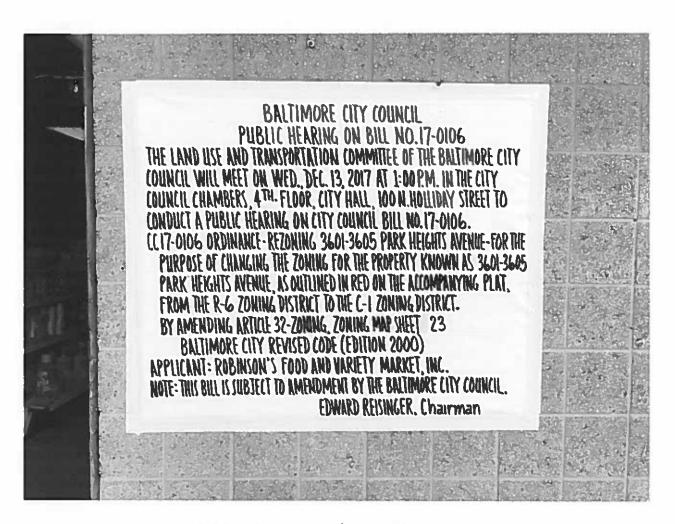
# Victorio Inc.



# **Certificate of Posting**

# **Baltimore City Council**

# Land Use and Transportation Committee City Council Bill No. 17-0106



3601-3605 Park Heights Ave.

Posted 11/13/17

Richard E. Hoffman

904 Dellwood Drive

Fallston, Md. 21047

443-243-7360

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\$500 - DESCRIPTION



11 East Saratoga Street Baltimore, MD 21202-2199 (443) 524-8100

http://www.thedailyrecord.com

# **PUBLISHER'S AFFIDAVIT**

We hereby certify that the annexed advertisement was published in The Dally Record, a daily newspaper published in the State of Maryland 1 times on the following dates:

11/21/2017

Order #:

11438881

Case #:

17-0106

Description:

Bill No. 17-0106 The Land Use and Transportation Committee of the Baltimore City Council w

Darlene Miller, Public Notice Coordinator (Representative Signature)

BALTIMORE CITY COUNCIL PUBLIC HEARING ON BILL NO. 17-0106

PUBLIC HEARING ON BILL NO. 17-0106

The Land Use and Transportation Committee of the Balkmore City Council will meet on Wednesday, December 13, 2017 at 1:00 PM in the City Council Chambers, 4th floor, City Hall, 100 N. Holliday Street to conduct a public hearing on City Council Bill No. 17-0106.

CC 17-0106 ORINNANCE - Rezoning - 3601-3605 Park Heights Avenue FOR the purpose of changing the zoning for the property known as 1601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zening District to the C-1 Zoning District.

BY amenting

BY amending
Article 32 - Zoning
Zoning Map

Sheet 23

Baltimore City Revised Code (Edition 2000)

Applicant: Robinson's Food and Variety Market, Inc.

NOTE: This bill is subject to amendment by the Baltimore City Council. EDWARD REISINGER.

Chairman



TO:

Kwan Lee, Robinson's Food and Variety Market, Inc.

FROM:

Natawna B. Austin, Executive Secretary, Baltimore City Council

DATE:

October 31, 2017

RE:

NOTICE TO APPLICANT AND INSTRUCTIONS FOR ADVERTISING A PUBLIC HEARING FOR MAP

AND TEXT AMENDMENTS; PUDS

You are hereby notified that the Land Use and Transportation Committee has scheduled the following City Council Bill for a public hearing:

Bill:

City Council Bill No. 17-0106

Date:

Wednesday, December 13, 2017

Time:

1:00 P.M

Place:

City Council Chambers, 4th floor of City Hall, 100 N. Holliday Street.

At the expense of the applicant, notice of this public hearing must be provided in accordance with **Article 32. Zoning § 5-601**:

- 1) Notice must be published in one (1) newspaper of general circulation, 15 days prior to the date of the hearing, in accordance with Article 32. Zoning § 5-601.
- 2) Notice of map amendments and PUD's must be posted on the property or properties involved 30 days prior to date of hearing in accordance with Article 32. Zoning § 5-601.
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Please note that ALL of these requirements MUST be met in order for your hearing to proceed as scheduled.

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If the required certifications are not received as specified above, the public hearing will be cancelled without notice to the applicant.

	≥:

THE INFORMATION BETWEEN THE DOUBLE LINES (SEE BELOW) MUST BE ADVERTISED IN A NEWSPAPER AND PROVIDED

TO PROPERTY OWNERS ON Tuesday, November 28, 2017 AND A SIGN MUST BE POSTED ON THE PROPERTY ON

Monday, November 13th, 2017 AS OUTLINED ON THE PREVIOUS PAGE.

#### **BALTIMORE CITY COUNCIL**

### **PUBLIC HEARING ON BILL NO. 17-0106**

The Land Use and Transportation Committee of the Baltimore City Council will meet on Wednesday, December 13, 2017 at 1:00 P.M in the City Council Chambers, 4<sup>th</sup> floor, City Hall, 100 N. Holliday Street to conduct a public hearing on City Council Bill No. 17-0106.

CC 17-0106 ORDINANCE - Rezoning - 3601-3605 Park Heights Avenue - For the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

By amending
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Zoning Map
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Applicant: Robinson's Food and Variety Market, Inc.

NOTE: This bill is subject to amendment by the Baltimore City Council.

### EDWARD REISINGER

Chairman

SEND CERTIFICATION OF PUBLICATION TO:

SEND BILL FOR THIS ADVERTISEMENT TO:

Natawna B. Austin Baltimore City Council Room 409, City Hall 100 N. Holliday Street Baltimore, MD 21202 410-396-1697 Kwan Lee 3601-3605 Park Heights Avenue Baltimore, MD 21215 443-255-0343

<u> </u>	

CIVA			
5	NAME & TITLE	THOMAS J. STOSUR, DIRECTOR	
ROR		DEPARTMENT OF PLANNING 8 <sup>TH</sup> FLOOR, 417 EAST FAYETTE STREET	
m	SUBJECT	CITY COUNCIL BILL #17-0106 / REZONING – 3601-3605 PARK HEIGHTS AVENUE	

CITY of BALTIMORE

MEMO



TO

The Honorable President and Members of the City Council City Hall, Room 400 100 North Holliday Street DATE:

September 29, 2017

At its regular meeting of September 28, 2017, the Planning Commission considered City Council Bill #17-0106, for the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

In its consideration of this Bill, the Planning Commission reviewed the attached staff report, which recommended disapproval of City Council Bill #17-0106. Upon a motion to recommend disapproval of the bill, three members voted in favor of approving the bill, and three voted against the bill. Pursuant to the Charter of Baltimore City § 72(1), the Planning Commission "may report and submit to the City Council amendments to the Baltimore City Zoning Ordinance. Any such amendment shall be submitted only by resolution, adopted by the affirmative vote of two-thirds of the entire membership of the Commission." As the Planning Commission did not have six votes in the affirmative, they are unable to make a recommendation to the Council.

If you have any questions, please contact Mr. Wolde Ararsa, Division Chief, Land Use and Urban Design Division at 410-396-4488.

### TJS/WA

## Attachment

cc: Mr. Pete Hammen, Chief Operating Officer

Mr. Jim Smith, Chief of Strategic Alliances

Ms. Karen Stokes, Mayor's Office

Mr. Colin Tarbert, Mayor's Office

Mr. Kyron Banks, Mayor's Office

The Honorable Edward Reisinger, Council Rep. to Planning Commission

Mr. David Tanner, BMZA

Mr. Geoffrey Veale, Zoning Administration

Ms. Sharon Daboin, DHCD

Ms. Lindsay Wines, DOT

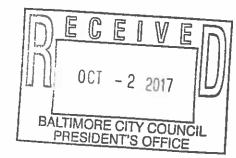
Ms. Elena DiPietro, Law Dept.

Ms. Natawna Austin, Council Services

Mr. Paul Plymouth, Council President's Office

Mr. Francis Burnszynski, PABC

Mr. Kwan Lee



40 recommendation



### **PLANNING COMMISSION**

Wilbur E. "Bill" Cunningham, Chairman

### STAFF REPORT



September 28, 2017

REQUEST: City Council Bill #17-0106/ Rezoning - 3601-3605 Park Heights Avenue

For the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

**RECOMMENDATION:** Disapproval

STAFF: Martin French

PETITIONERS: Councilmember Middleton, at the request of Robinson's Food and Variety

Market, Inc. c/o Kwan Lee

OWNERS: Kwan Young Lee and Jeong Sug Lee

### SITE/GENERAL AREA

Site Conditions: This property is located at the northeast corner of the intersection of Park Heights Avenue and Ulman Avenue, measures approximately 45' by 102', and is currently improved with a two-story formerly porch-front middle-and-end-of-row residential mixed-use building covering approximately 75% of the consolidated lot. This structure was built in 1915 as three single-family dwellings; by the mid-1930s, with the porches enclosed, no. 3601 was being used as a pharmacy and drug store and one dwelling unit; no. 3603 was being used as a tailor's shop and one dwelling unit; and no. 3605 was being used as a delicatessen and lunchroom and one dwelling unit. In July of 1980 the Board of Zoning Appeals approved consolidation of the stores and three dwellings (appeal no. 374-80X), subject to the condition that the liquor store authorized (Robinson's) was limited in floor area to the floor area of the pharmacy and drug store that it replaced. Entrance to the liquor store is on the corner of the building, from both Park Heights Avenue and Ulman Avenue; the other two storefront entrances (now closed) are on Park Heights Avenue.

General Area: This property is in the southern portion of a predominantly residential area known as Park Heights that is comprised primarily of two-story attached and semi-detached dwellings with some non-residential uses such as churches and small retail establishments present, of which the subject property is an example. This southern portion of the larger Park Heights area developed from 1915 onward as an in-city suburban-style neighborhood made possible by an electric street-car line on Park Heights Avenue, and has been designated as the Park Heights National Register Historic District. Two blocks northeast of this property is a large multi-story Federally-subsidized multi-family development for senior citizens built

25	

in 1979. Across Ulman Avenue, on the southeast corner of Park Heights and Ulman Avenues, is a new playground for children.

### **HISTORY**

The original Urban Renewal Plan for Park Heights was approved by Ordinance no. 304 dated April 16, 1973. By Ordinance no. 113 dated June 30, 1976, the second amendment to that Plan added 3601, 3603, 3605, and all other properties on the east side of the 3600 block of Park Heights Avenue to the list of properties to be acquired by purchase or condemnation. The property that is subject of this bill was never actually acquired under this Plan. Over thirty years later, a replacement Urban Renewal Plan for Park Heights was approved by Ordinance no. 08-93 dated December 11, 2008. This Plan was last amended by Ordinance no. 14-297 dated October 1, 2014. The replacement Urban Renewal Plan, although containing lists of many properties to be acquired and disposed of, does not list any properties on the east side of the 3600 block of Park Heights Avenue other than 3633 Park Heights Avenue, reflecting the focus of the Plan on commercial and mixed-use revitalization in portions of Park Heights north of this property. The Plan's Exhibit IE, Land Use Plan map, designates this property as "Neighborhood Business" surrounded by blocks and properties designated as "Medium Density Residential". The Plan's text states: "In the area designated as Neighborhood Business on the Land Use Plan, uses shall be limited to those uses permitted and conditional under the B-1 category of the Zoning Code of Baltimore City" (Plan, Land Use Plan, Permitted Uses, B.4.). The B-1 zoning district formerly covering this property did not permit either liquor stores: package goods, or taverns, although it did permit drug stores and pharmacies (subsections 6-206 through 6-209 of the former Code).

Additionally, this property was subject to rezoning during the TransForm Baltimore process (see below).

### **CONFORMITY TO PLANS**

The proposed rezoning action does not support the goals, objectives and strategies contained in the Comprehensive Master Plan for the City of Baltimore. One of the objectives expressed in the Master Plan for the new zoning code was consistency of zoning with existing land use, community character, City plans and projects, and City economic development goals (Master Plan, p. 15). In this regard, the structure of which this property is a part is a group of houses, and in a community defined by its row-housing and semi-detached housing and the residents as residential, for which the existing R-6 zoning is appropriate. Use of the property in part as a liquor store makes it a site of an "alcohol outlet" which in turn means nonconforming status under the new TransForm Baltimore zoning code which rezoned the property into the R-6 Zoning District. One of the goals of the comprehensive rezoning process was reduction of nonconforming alcohol outlets, particularly those in Residential zoning districts. It appears that, in the context of a rezoning which could have the practical effect of extending operation of a liquor store at this location, the proposed action would prevent implementation of the requirement that nonconforming retail goods establishments stop selling liquor (alcoholic beverages) within two years of the June 5, 2017 effective date of the new zoning code. It would thereby also conflict to a certain extent with LIVE Goal 2, Objective 3, Strategy 4: Ensure all residents are within 1.5 miles of quality groceries and neighborhood services, in that possible conversion of this liquor store to a food store or other retail goods establishment with no alcohol sales would not be encouraged.

### **ANALYSIS**

In April 1971, under the previous Zoning Code, this property was zoned B-1-2, a district which allowed continuation of the pharmacy, tailor shop and shoe-shine parlor, and delicatessen and variety store, that occupied the street levels of 3601, 3603, and 3605 Park Heights Avenue. The surrounding area was all part of the R-6 zoning district, a classification which has been continued according to the replacement Zoning Code (Article 32) that became effective on June 5, 2017.

This particular property was rezoned from B-1-2 to R-6 effective June 5, 2017, reflecting the residential character of the row of houses to which this property is the row's south end, and of the housing on both sides of the 3600 block (and 3400, 3500, 3700 and 3800 blocks) of Park Heights Avenue. Across the 10' wide alley behind this property the zoning is also R-6, reflective of the single-family attached and semi-detached dwellings that predominate in this part of the community. The Planning Commission, in developing the map for the new TransForm Baltimore zoning code, carefully studied the existing conditions of this area and concluded that this R-6 zoning along both sides of Park Heights Avenue and R-6 zoning to its immediate east should remain with the 10' wide alley and a party wall no longer defining a boundary between an island of C-1 (successor to B-1) commercial zoning and the R-6 Residential Districts.

The Planning Commission further studied the non-residential uses that should be included as Neighborhood Commercial Establishments in residential zoning districts. As a Neighborhood Commercial Establishment includes commercial zoning land uses with low impact upon, but desirability to, residents of established neighborhoods, as an option available to the property owner it should encourage use of the property with community-oriented enterprises in a way that could advance the Comprehensive Master Plan's LIVE Goal 2, Objective 3, Strategy 4 of ensuring residents have better access to quality grocery stores and neighborhood services, cited above under "Conformity to Plans". The Mayor and City Council concurred with the Planning Commission's recommendations in adopting the new Zoning Code and its map which became effective on June 5, 2017.

Introduction to the rationale for rezoning. Following is the staff's review of the required considerations of §16-305 of the Zoning Code, on the basis of which staff finds that this change is not in the public's interest, in that it would make the existing structure and its current first floor level liquor store usable in its entirety as a commercial establishment physically attached to a row of dwellings. The bill would void the restriction on liquor store floor area that has been in effect since 1980, thus also expanding what is otherwise a nonconforming use. There would be no public street or alley to separate the non-residential use from its residential neighbor at 3607 Park Heights Avenue, which is part of a row-of-dwellings.

Under §16-305(c) of the Zoning Code, the Planning Commission must consider the following matters:

- (1) existing uses of property within the general area of the property in question;
  All other parts of the row to which this end-of-row structure is attached are used residentially. Properties north, south, east and west of this property were built as housing, and are zoned and used residentially.
- (2) the zoning classification of other property within the general area of the property in question;

Properties to all points of the compass surrounding this property are zoned R-6 and have been so zoned since 1971 and remained so zoned after June 5, 2017.

(3) the suitability of the property in question for the uses permitted under its existing zoning classification;

The R-6 zoning that became effective June 5, 2017 allows residential use. Given some past alterations to the original structures now consolidated as 3601-3605 Park Heights Avenue, the property may be appropriate for community-oriented commercial use under the classification of Neighborhood Commercial Establishment. The current R-6 zoning does not allow the liquor store, because liquor stores are not among the Neighborhood Commercial Establishments allowed as conditional uses under the TransForm Baltimore zoning code. Because the liquor store remained in place after June 5, 2017, it is now classified as a nonconforming use by the new Zoning Code. According to §18-701 of the Code, an establishment with alcoholic beverage sales that existed as a lawful nonconforming use before June 5, 2017 must end alcoholic beverage sales no later than June 4, 2019, notwithstanding any issuance of a prior use permit as a nonconforming package goods liquor store.

(4) the trend of development, if any, in the general area of the property in question, including changes, if any, that have taken place since the property in question was placed in its present zoning classification.

It has only been three months since the property was placed in its present zoning classification. Residential use of this block and nearby residentially-developed blocks has remained. The new zoning of the subject property (R-6) that took effect on June 5, 2017 is reflective of its physical attachment to a row of dwellings and to its location in a larger area of residential use that has also been designated as historic. This southern portion of the greater Park Heights community has been historically viewed as the Park Heights Gateway area, with the two major routes emanating northward from Park Circle (Park Heights Avenue and Reisterstown Road) leading to major commercial nodes further north of this property. The City of Baltimore is undertaking an initiative to improve the residential character and curb appeal of this residential portion of Park Heights as part of a Mayoral priority to revitalize this area as part of realizing the goals and objectives of the Park Heights Area Master Plan (which was approved as the forerunner to the new Park Heights Urban Renewal Plan adopted in 2008). The Urban Renewal Plan's first objective is: "To establish a positive and identifiable image for the Park Heights area" and retaining this property's non-residential use as a liquor store is inconsistent-with it.

## Maryland Land Use Code - Requirements for Rezoning:

The Maryland Land Use Code requires the Planning Commission to study the proposed changes in relation to: 1. The plan; 2. The needs of Baltimore City; and 3. The needs of the particular neighborhood in the vicinity of the proposed changes (cf. Md. LAND USE Code Ann. 2012, §10-305). In reviewing this request, Planning staff finds that:

1. The Plan: This action does not advance the goals, objectives or strategies contained in the Comprehensive Master Plan also known as LIVE EARN PLAY LEARN.

- 2. The needs of Baltimore City: This action is not needed to serve either a comprehensive redevelopment strategy or a Mayoral initiative. In fact, as noted above, it may actually conflict with a Mayoral initiative. It is also contradictory to the City's policy, represented in the new Zoning Code, of reducing alcohol outlet density. This policy, which is supported by many community members and associations, recognizes relationships that have been studied showing correlated higher rates of crime near liquor outlets, particularly sellers of alcohol for off-premises consumption, and showing correlated poorer health outcomes, including shorter life expectancy.
- 3. The needs of the particular neighborhood: This action does not help to meet the needs of the southern portion of the larger Park Heights neighborhood, the southern part of which has been determined to be in a "food desert". To the extent that this particular neighborhood will benefit from the improvement initiatives focussed on the Park Heights Gateway area, enabling continuation of an establishment with alcoholic beverages sales at this location is inconsistent with those initiatives.

Similarly, the Land Use article requires the City Council to make findings of fact (cf. Md. LAND USE Code Ann. 2012, §10-304). The findings of fact include:

- 1. Population changes; There is not likely to be a noticeable population change between June 5, 2017 and the effective date of this proposed action.
- 2. The availability of public facilities; Public facilities are expected to remain unchanged.
- 3. Present and future transportation patterns; These are expected to remain unchanged.
- 4. Compatibility with existing and proposed development for the area; The proposed action would be incompatible with existing development in the area, as elaborated upon previously. There are no proposed development plans for the area that would call for this action. Retail development in general is intended by the Park Heights Urban Renewal Plan to be concentrated north of this residential area.
- 5. The recommendations of the Planning Commission and the Board of Municipal and Zoning Appeals (BMZA); For the above reasons, the Planning Department will recommend disapproval of the rezoning request to the Planning Commission. The BMZA has not yet commented on this bill.
- 6. The relation of the proposed amendment to the City's plan. As the R-6 zoning that became effective June 5, 2017 is consistent with the City's Comprehensive Master Plan, which the Planning Commission previously determined in recommending the new zoning districts map to the Mayor and City Council, there is no obvious relationship of this proposed amendment to the City's plan.

The City Council may grant the amendment to change the zoning classification based on a finding that there was: (i) a substantial change in the character of the neighborhood where the property is located; or (ii) a mistake in the existing zoning classification. There is not likely to be substantial change in neighborhood character between June 5, 2017 and the effective date of the proposed amending ordinance. The current zoning classification of R-6 was based upon the

9

physical characteristics of the existing structure (an end-of-row dwelling group with a nonconforming commercial use of its street level) and of the dwellings to which it is attached, as well as the residential character of the surrounding community. As such, there was no mistake in classifying the subject property as R-6, even though the change has made continuation of the existing liquor store use on the street level of the premises nonconforming.

Notification: Planning staff notified the Cottage/ Park Heights/ Violet/ Springhill/ Ulman Avenues Non-Profit Association, Development Corporation of Northwest Baltimore, Fellowship Outreach Corporation, Inc., Northwest Zoning Committee, Northwest District Police-Community Relations Council, Park Heights Community Council, and Park Heights Renaissance, Inc. of this matter.

Thomas J. Stosur

Director



### CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



### BOARD OF MUNICIPAL AND ZONING APPEALS

DAVID C. TANNER, Executive Director 417 E. Fayette Street, Room 1432 Bultimore, Maryland 21202

The Honorable President and Members of the City Council City Hall 100 N. Holliday Street Baltimore, MD 21202

RE: CC Bill #17-0106: Rezoning - 3601-3605 Park Heights Avenue -

Rezoning 3601-3605 Park Heights Avenue from the R-6 Zoning

District to the C-1 Zoning District

### Ladies and Gentlemen:

City Council Bill No. 17-0106 has been referred by your Honorable Body to the Board of Municipal and Zoning Appeals for study and report.

The purpose of City Council Bill No. 17-0106 is to rezone the subject property known as 3601-3605 Park Heights Avenue, as outlined in red on the plat submitted, from the R-6 Zoning District ("Garden Rowhouse Residential District") to the C-1 Zoning District ("Neighborhood Business District").

After review of the legislation BMZA defers to the expertise of the Planning Department in <u>recommending disapproval</u> of Bill No. 17-0106.

Sincerely.

Derek J. Beamgardner
Acting Executive Director

CC: Mr. Kyron Banks, Mayors Office of Council Relations

Ms. Natawna Austin, Office of the City Council President

Mr. Geoffrey Veale, Zoning Administrator

	NAME & TITLE	Michelle Pourciau, Director	CITY of	
R	AGENCY NAME & ADDRESS	Department of Transportation (DOT) 417 E Fayette Street, Room 527	BALTIMORE	
M	SUBJECT	City Council Bill 17-0106	мемо	

TO The Honorable President and Members of the City Council c/o Natawna Austin Room 400 City Hall

December 22, 2017

I am herein reporting on City Council Bill 17-0106- Rezoning - 3601-3605 Park Heights Avenue For the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

DOT supports this bill and respectfully requests a favorable report.

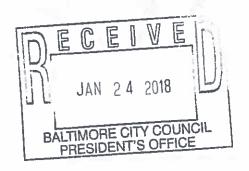
Respectfully,

Michelle Pourciau

Director

MP/lw

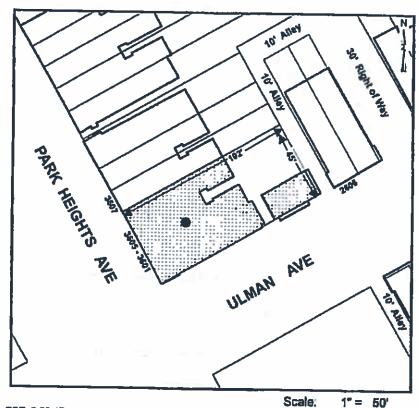
Cc: Kyron Banks, Mayor's Office





## SHEET NO. 23 OF THE ZONING MAP OF THE ZONING CODE OF BALTIMORE CITY





RPE 6-22-17

### Note:

In Connection With Property Known As No. 3601-3805 PARK HEIGHTS AVENUE. The Applicant Wishes To Request The Rezoning Of The Aforementioned Property From R-6 Zoning to C-1 Zoning, As Outlined In Red Above.

WARD 15 SECTION 32

BLOCK 3327A LOT 1

**MAYOR** 

PRESIDENT CITY COUNCIL

### CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



### DEPARTMENT OF LAW

ANDRE M. DAVIS, CITY SOLICITOR 100 N. Holliday Street Suite 101, City Hall Baltimore, Maryland 21202

February 7, 2018

The Honorable President and Members of the Baltimore City Council Attn: Executive Secretary Room 409, City Hall 100 N. Holliday Street Baltimore, Maryland 21202

Re: City Council Bill 17-0106 Rezoning of 3601 – 3605 Park Heights Avenue

Dear President and City Council Members:

The Law Department has reviewed City Council Bill 17-0106 for form and legal sufficiency. If enacted, the bill would change the zoning for 3601-3605 Park Heights Avenue from the R-6 Zoning District to the C-1 Zoning District. For the reasons set forth within, the Law Department cannot find that the bill is legally sufficient in achieving its purpose.

The City Council can only permit this rezoning if it finds facts sufficient to show either a mistake in the existing zoning classification or a substantial change in the character of the neighborhood. Md. Code, Land Use, \$10-304(b)(2); City Code, Art. 32, \$\$5-508(a),(b)(1). There would appear to be no basis to believe that the neighborhood could have substantially changed between the comprehensive rezoning of the property to R-6 on June 5, 2017 and today's date. Therefore, to legally rezone the property under current law, the City Council must identify a "mistake" that lead to the inappropriate zoning of the property as R-6 a mere eight months ago. Md. Code, Land Use \$10-304(b)(2); City Code, Art. 32, \$\$5-508(a),(b)(1).

As "there is a strong presumption of the correctness of original zoning and of comprehensive rezoning," there must be substantial evidence "to show that there were then existing facts which the Council, in fact, failed to take into account, or subsequently occurring events which the Council could not have taken into account." People's Counsel v. Beachwood I Ltd. Partnership, 107 Md. App. 627, 641 (1995)(citations omitted); Boyce v. Sembly, 25 Md. App. 43, 52 (1975) (citations omitted). In other words, "the Council's action was premised initially on a misapprehension" making the selection of the R-6 zoning designation a "conclusion based upon a factual predicate that is incomplete or inaccurate." People's Counsel, 107 Md. App. at 641, 645 (1995)(citation omitted); accord White v. Spring, 109 Md. App. 692, 698 (1996). "[A]n allegedly aberrant conclusion based on full and accurate information, by contrast, is simply a case of bad judgment, which is immunized from second-guessing." Id. at 645. Without showing either facts that were not taken into account or subsequent events, "the presumption of validity accorded to comprehensive zoning is not overcome and the question of error is not 'fairly debatable." Boyce, 25 Md. App. at 52.

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The Honorable President and Members of the Baltimore City Council Page 2 of 3

To be sure, if evidence of a factual mistake sufficient to justify a rezoning is revealed, then courts will accord deference to the legislative judgment to rezone. Cty. Council of Prince George's Cty. v. Zimmer Dev. Co., 444 Md. 490, 509-510 (2015); accord White, 109 Md. App. at 699 ("the courts may not substitute their judgment for that of the legislative agency if the issue is rendered fairly debatable"); Floyd v. County Council of Prince George's County, 55 Md. App. 246, 258 (1983) ("Substantial evidence, we have noted, 'means a little more than a "scintilla of evidence."").

The Law Department has not been provided with any such evidence. Moreover, we note that there was not a majority of votes of the Planning Commission to approve the rezoning. More important, still, the Report of the Planning Commission contains no facts to support that there was a *factual* mistake in the selection of R-6 as the zoning for 3601–3605 Park Heights Avenue. Md. Code, Land Use, §10-304(b)(2). Rather, it is clear in this case that City Council had a complete set of material facts about the property and chose to zone it R-6 as part of its comprehensive rezoning process, "Transform".

Specifically, the City Council knew that the decades of alcohol sales at this location made it a non-conforming use in its previous zoning category, B-1, because that category permitted drugstores, pharmacies, ice cream shops and other grocery stores without alcohol sales. City Code, Zoning Article, §6-206. Rezoning a property to conform it to the intensity of the area around it is appropriate in comprehensive rezoning. See, e.g., Tennison v. Shomette, 38 Md. App. 1, 5 (1977), cert. den., 282 Md. 739 (1978). Thus, the City Council appropriately rezoned the property R-6 to require the alcohol sales to cease within two years of the date of the rezoning and thereby conform the property to the appropriate level of commercial intensity for the neighborhood. To go backwards by undoing this comprehensive rezoning would constitute unlawful spot zoning because it would be increasing the intensity allowed in this neighborhood only for the benefit of the property owner. When the City has undertaken such efforts in the past, Maryland's highest court has invalidated the ordinance as unreasonable, discriminatory spot zoning because the rezoning had insufficient relationship to the public health, safety or general welfare. See, e.g., Cassel v. Mayor and City Council of Baltimore, 195 Md. 348, 354 (1950).

On the present record, it cannot be shown that the City Council had a misapprehension about these facts. Accordingly, the legal standard for rezoning cannot be met and the Law Department cannot approve the bill for legal sufficiency.

Very truly yours,

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Andre M. Davis City Solicitor

Karen Stokes, Director, Mayor's Office of Government Relations Kyron Banks, Mayor's Legislative Liaison + 20

The Honorable President and Members of the Baltimore City Council Page 3 of 3

Elena DiPietro, Chief Solicitor, General Counsel Division Victor Tervala, Chief Solicitor Hilary Ruley, Chief Solicitor Jennifer Landis, Assistant Solicitor

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# The Baltimore City Department of HOUSING & COMMUNITY DEVELOPMENT

### **MEMORANDUM**

To: The Honorable President and Members of the Baltimore City Council

c/o Natawna Austin, Executive Secretary

From: Michael Braverman, Housing Commissioner

Date: November 22, 2017

Re: City Council Bill 17-0106 - Rezoning - 3601-3605 Park Heights Avenue

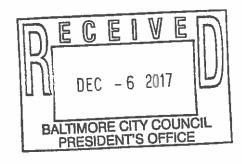
The Department of Housing and Community Development (HCD) has reviewed City Council Bill 17-0106 for the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue from the R-6 Zoning District to the C-1 Zoning District.

If enacted, this bill, a companion bill to City Council Bill 17-0107 (Zoning – Conditional Use Retail Goods Establishment (With Alcoholic Beverages Sales) – 3601-3605 Park Heights Avenue) would allow the rezoning of property to support the continued operation of a liquor store in a mostly residential historic Park Heights neighborhood. The property was rezoned from B-1-2 to R-6 in June 2017 as part of the new zoning code to be consistent with the residential character of the row of houses on both sides of the 3600 block, as well as the residential housing on both sides of the 3400, 3500, 3700 and 3800 blocks of Park Heights Avenue.

The Department of Housing and Community Development agrees with the analysis and recommendations in the Staff Report from the Department of Planning to the Planning Commission, dated September 28, 2017. The analysis concludes that the proposed rezoning of the property to allow the continued operation of a non-conforming liquor store is not in the public's interest because it does not support the on-going revitalization efforts of the Park Heights neighborhood through improving the areas residential character and curb appeal. HCD does not support the passage of City Council Bill 17-0106.

MB:sd

cc: Ms. Karen Stokes, Mayor's Office of Government Relations Mr. Kyron Banks, Mayor's Office of Government Relations



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# Contents

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### **MEMORANDUM**

TO:

Honorable President and Members of the City Council

Attention: Natawna Austin, Executive Secretary

FROM:

William H. Cole, President and (FO

DATE:

October 5, 2017

SUBJECT:

City Council Bill No. 17-0106

Rezoning - 3601-3605 Park Heights Avenue

The Baltimore Development Corporation (BDC) has been asked to comment on Council Bill 17-0106, Rezoning for the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

The proposed rezoning has been requested to allow for the continued operations of a Retail Goods Establishment with Alcohol Beverage Sales. The property is located in the middle of an R-6 Zoning district across the street from a community playground, and is not a part of, or adjacent to, a commercial district.

BDC defers to the Department of Planning regarding the appropriateness of rezoning in this case, and to the Baltimore City Law Department regarding the legal implications of this rezoning in light of the recent approval of a city-wide comprehensive rezoning.

As the economic development extension of the City of Baltimore, the BDC is readily available and willing to assist any business in relocating to properties within the City that will afford the appropriate zoning and allow a business to be classified as a conforming establishment, if the current location will not afford that opportunity.

BDC defers its position on City Council Bill 17-0106 to the Planning and Law Departments.

cc: Kyron Banks

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### Testimony before the Land Use and Transportation Committee April 11, 2018

# Opposition to 17-0106 (Rezoning -3601-3605 Park Heights Ave) and Opposition to 17-0107 (Zoning – Conditional Use Retail Goods Establishment (With Alcoholic Beverages Sales) – 3601-3605 Park Heights Avenue

The following is my recollection of testimony made before the Committee on April 11, 2018:

Good afternoon Mr. Chairman and Committee members. I am Barbara Valeri, a resident of Baltimore City living in the Otterbein area. I am testifying today in opposition to 17-0106 and 17-0107. I am speaking to you as an individual resident, but I am also a member of the Baltimore Good Neighbor's Coalition.

Mr. Chairman, in December of 2017, I sent you an email that detailed my reasons for opposing the rezoning of this property from R6 to C1. I would like to read my email as part of my testimony.

"Dear Councilman Reisinger,

I am writing to you in your capacity as Chair of the Land Use and Transportation Committee. I recently became aware that the subject draft ordinance (I was referring to 17-0107) was making its way through your committee. My interest in the actions/decisions of your committee stem from my knowledge of and support for the provisions contained in TransForm Baltimore that impact certain alcohol outlets. Under TransForm Baltimore, the license for the establishment at 3601-3605 Park Heights Avenue, which is currently in a residential zone (R6) would be amortized as of June 5, 2019 (unless a hardship extension was sought and granted).

I have reviewed all of the material available on this matter that is posted on the Baltimore City Council website and find no rationale for this proposed change. Mr. Lee's Statement of Intent/Application contains nothing to support this request nor is there anything in the ordinance itself or in the file that explains the reason for the rezoning of this single property from R6 to C1. The 1st reader of the ordinance does not address this matter and certainly does not place any special conditions on this property for this significant departure from the provisions of TransForm Baltimore which, as you are very much aware, took years to complete. The responses from the Departments and Agencies that have commented thus far should raise a red flag about the potential consequences of the action that your committee is about to take on Mr. Lee's behalf. While the Planning Commission does not approve or



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disapprove the proposed rezoning action based on a split vote, the Planning staff's analysis of this action makes a compelling argument for its disapproval. HDC does not support this rezoning. The BDC defers to Planning and to the Baltimore City Law Department "regarding legal implications". Parking does not oppose.

Without a very specific, compelling reason for rezoning this particular property, it is not readily apparent why the request should be supported by the Council or the City's Departments and Agencies. In my mind, the very real potential consequence of the approval of this rezoning is the undermining of TransForm Baltimore with significant resulting harm to our City. I would hope that the Baltimore City Law Department provides a full analysis of the potential impact."

### (This concluded the email reading.)

In February of 2018, the Law Department submitted its opinion on the proposed rezoning. The Law Department concluded that "this property cannot be legally rezoned" and stated that "for the reasons set forth, the Law Department is unable to approve this bill for legal sufficiency".

My comments are not directed at Mr. Lee – they are directed at the Committee and the City Council. You spent a number of years crafting the new zoning code (TransForm Baltimore). You collected and considered a significant amount of information; you consulted with experts in many fields, to include those in the areas of public health and safety; and, you held many open meetings to discuss your proposals with city residents and to obtain their input. In the end, you made some tough zoning policy decisions that were expected to benefit this City and the vast majority of its residents. I believe the proposed ordinances, if passed by you and the City Council, would weaken significantly the policies adopted to reduce the overconcentration of liquor stores in residential neighborhoods and to improve the quality of life for their residents. I also believe that these ordinances are not the proper mechanism to address this matter as has been strongly and overwhelmingly suggested by the various Departments and Agencies providing input on this matter.

Barbara Valeri bhvaleri@yahoo.com 410-547-1296

### Coates, Jennifer

From:

H&B Valeri <br/>
<br/>bhvaleri@yahoo.com>

Sent:

Tuesday, April 17, 2018 12:24 PM

To:

Coates, Jennifer

Subject:

Testimony before the Land Use and Transportation Committee - April 11, 2018

Attachments:

Testimony before the Land Use and Transportation Committee.docx

Ms. Coates,

Please see the attached. Thank you,

Barbara Valeri

eres, Jennifer

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### **City of Baltimore**

City Council City Hall, Room 408 100 North Holliday Street Baltimore, Maryland 21202

### **Meeting Minutes - Final**

### **Land Use and Transportation Committee**

Wednesday, April 11, 2018

1:00 PM

Du Burns Council Chamber, 4th floor, City Hall

17-0106

**CALL TO ORDER** 

INTRODUCTIONS

**ATTENDANCE** 

Member Edward Reisinger, Member Sharon Green Middleton, Member Mary Pat Clarke, Member Eric T. Costello, Member Ryan Dorsey, Member Leon F. Pinkett III, and Member Robert Stokes Sr.

### ITEMS SCHEDULED FOR PUBLIC HEARING

17-0106

Rezoning - 3601-3605 Park Heights Avenue

For the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

Sponsors: Sharon Green Middleton

A motion was made by Member Clarke, seconded by Member Middleton, that the bill be recommended favorably. The motion carried by the following vote:

Yes: 7 - Member Reisinger, Member Middleton, Member Clarke, Member Costello, Member Dorsey, Member Pinkett III, and Member Stokes Sr.

THIS MEETING IS OPEN TO THE PUBLIC

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### CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



### OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fax: 410-545-7596 email: larry.greene@baltimorecity.gov

### **HEARING NOTES**

Bill: 17-0106

Rezoning - 3601-3605 Park Heights Avenue
Committee: Land Use and Transportation Chaired By: Councilmember Edward Reisinger
Hearing Date: April 11, 2018  Time (Beginning): 1:00 PM  Time (Ending): 1:25 PM  Location: Clarence "Du" Burns Chamber  Total Attendance: ~50  Committee Members in Attendance: Reisinger, Edward, Chairman Middleton, Sharon, Vice Chair  Clarke, Mary Pat Costello, Eric Dorsey, Ryan Pinkett, Leon Stokes, Robert
Bill Synopsis in the file?

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### **Major Speakers**

(This is not an attendance record.)

- The Honorable Mary Pat Clarke
- Mr. Martin French, Department of Planning
- Ms. Hilary Ruley, Law Department
- Mr. Derrick Baumgardner, Board of Municipal Zoning Appeals
- Ms. Katelyn McCauley, Department of Transportation
- Ms. Sharon DaBoin, Department of Housing and Community Development
- Mr. Gaylord Dutton, Baltimore Development Corporation
- Ms. Caroline Hecker, representative for the applicant
- Ms. Barbara Valeri, City resident
- Mr. George Mitchell, Neighborhood United

### **Major Issues Discussed**

- 1. Councilman Reisinger introduced councilmembers and read the title and purpose of the bill. The applicant met the public notice requirements for the hearing. He also read the positions of certain organizations that submitted correspondence as follows:
  - o The New Park Heights Community Development Corporation Supports
  - o Baltimore City Police Department Northwestern District Supports
  - o Neighborhoods United Support/Comments
- 2. Mr. Martin French testified that although the Planning Department disapproved of the bill the Planning Commission made no recommendation in response to the agency referral from the City Council.
- 3. All agency representatives testified in support of their respective agencies' written position.
- 4. Ms. Caroline Hecker testified on behalf of the applicant in support of the bill. She presented oral and written testimony about the history of zoning for the property. She also presented written testimony and testified about how the City made a mistake in rezoning the property to R-6 during the last comprehensive rezoning (Transform Baltimore). She presented oral and written findings of facts, a Memorandum of Understanding between the City and the owner of the property, letters of support, a signed petition, (see handout) in support of the rezoning. Councilman Reisinger asked questions about the change in population in the area and partial use of the property for the sale of fresh fruits, vegetables and groceries.
- 5. Ms. Barbara Valeri, a community resident, read testimony in opposition to the bill. She indicated that the Planning staff made a compelling argument for disapproval of the bill. She believes that the request for rezoning should go before a court of law.
- 6. Mr. George Mitchell, representing Neighborhoods United, testified in support of the bill. He testified about the owner's partnership with the community and willingness to use property to provide groceries for the community.
- 7. Councilwoman Clarke indicated that during the last comprehensive rezoning process the City made a mistake in rezoning the property to R-6. She testified that although a process was used to curtail non-conforming uses with retail alcoholic beverage sales, the Council did not consider all the relevant facts for the property in question.

8. There was a motion to approve the findings pres a motion to recommend a favorable report	sented at the hearing. The motion passed. There was on the bill. The motion was approved.
Furth	er Study
Was further study requested?	☐ Yes ⊠ No
If yes, describe.	
Reisinger, Edward, Chairman	YeaYeaYeaYeaYeaYeaYeaYeaYeaYeaYeaYeaYeaYeaYeaYeaYeaYeaYea
Jennifer L. Coates, Committee Staff	Date: April 11, 2018
cc: Bill File OCS Chrono File	

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# CITY OF BALTIMORE CITY COUNCIL HEARING ATTENDANCE RECORD

REGISTERED IN THE CITY ON (\*) LOBBYIST: ARE YOU CC Bill Number: 17-0106 (\*) NOTE: IF YOU ARE COMPENSATED OR INCUR EXPENSES IN CONNECTION WITH THIS BILL, YOU MAY BE REQUIRED BY LAW TO REGISTER WITH THE CITY ETHICS YOUR
POSITION ON
THIS BILL? WHATIS BOARD. REGISTRATION IS A SIMPLE PROCESS. FOR INFORMATION AND FORMS, CALL OR WRITE: BALTIMORE CITY BOARD OF ETHICS, C/O DEPARTMENT OF FOR Chairperson: Edward Reisinger LEZLIEA S. Che les St. 21st | 21201 | williamse cosuberymetho con checkup rosenbermannian 21202 Hrideria Jahro, con Place: Clarence "Du" Burns Chambers Johndoenbmore@yahoo.com **ENIAIL ADDRESS** TESTIFY PLEASE CHECK LEGISLATIVE REFERENCE, 626 CITY HALL, BALTIMORE, MD 21202. TEL: 410-396-4730: FAX: 410-396-8483. 21202 ZIP ADDRESS/ORGANIZATION NAME EASTLEE STREET PLEASE PRINT North Charles Street Subject: Ordinance - Rezoning - 3601-3605 Park Heights Avenue Time: 1:00 PM HOR 25 9 ST.# 100 7 Committee: Land Use and Transportation LAST NAME Dato Date: April 11, 2018 Sharar JAR BARA FIRST NAME Nolin ハキシ

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# CITY OF BALTIMORE CITY COUNCIL HEARING ATTENDANCE RECORD

Committee: Land I	Committee: Land Use and Transportation				Chairperson: E	Edward Reisinger	isinger		
Date: April 11, 2018	200	Ti	Time: 1:00 PM P	Place: Clar	Clarence "Du" Burns Chambers				
Subject: Ordinance	Subject: Ordinance - Rezoning - 3601-3605 Park Heights Avenue	5 Park	Heights Avenue			CC	Bill Nu	CC Bill Number: 17-0106	7-0106
			PLEASE PRINT				Po	WHAT IS YOUR POSITION ON THIS BILL?	(*) LOBBYIST: ARE YOU REGISTERED IN THE CITY
IF YOU	IF YOU WANT TO TESTIFY PLE	TES	TIFY PLEASE		CHECK HERE		STIFY	LSNIV:	
FIRST NAME	LAST NAME	ST.#	ADDRESS/ORGANIZATION NAME	ZIP	EMAIL ADDRESS		TE		ИО ДЕ
John	Doe	100	North Charles Street	21202	Johndoenbmore@yahoo.com		1	Z	7
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(*) NOTE: IF YOU ARE BOARD. REGISTRATIC LEGISLATIVE REFERE	COMPENSATED OR INCUR I IN IS A SIMPLE PROCESS. F NCE, 626 CITY HALL, BALTI	EXPENSE OR INFO MORE, M	(*) NOTE: IF YOU ARE COMPENSATED OR INCUR EXPENSES IN CONNECTION WITH THIS BILL, YOU MAY BOARD. REGISTRATION IS A SIMPLE PROCESS. FOR INFORMATION AND FORMS, CALL OR WRITE: BAL LEGISLATIVE REFERENCE, 626 CITY HALL, BALTIMORE, MD 21202. TEL: 410-396-4730: FAX: 410-396-8483.	ILL, YOU MA R WRITE: BA :: 410-396-848	(*) NOTE: IF YOU ARE COMPENSATED OR INCUR EXPENSES IN CONNECTION WITH THIS BILL, YOU MAY BE REQUIRED BY LAW TO REGISTER WITH THE CITY ETHICS BOARD. REGISTRATION IS A SIMPLE PROCESS. FOR INFORMATION AND FORMS, CALL OR WRITE: BALTIMORE CITY BOARD OF ETHICS, C/O DEPARTMENT OF LEGISLATIVE REFERENCE, 626 CITY HALL, BALTIMORE, MD 21202. TEL: 410-396-8483.	GISTER WIT	H THE C	TTY ETH	ICS

Page No.

### **City of Baltimore**

City Council
City Hall, Room 408
100 North Holliday Street
Baltimore, Maryland
21202

### **Meeting Minutes - Final**

### **Land Use and Transportation Committee**

Wednesday, April 11, 2018

1:00 PM

Du Burns Council Chamber, 4th floor, City Hall

17-0106

**CALL TO ORDER** 

INTRODUCTIONS

**ATTENDANCE** 

Present 7 - Member Edward Reisinger, Member Sharon Green Middleton, Member Mary Pat Clarke, Member Eric T. Costello, Member Ryan Dorsey, Member Leon F. Pinkett III, and Member Robert Stokes Sr.

### ITEMS SCHEDULED FOR PUBLIC HEARING

17-0106

Rezoning - 3601-3605 Park Heights Avenue

For the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

Sponsors: Sharon Green Middleton

A motion was made by Member Clarke, seconded by Member Middleton, that the bill be recommended favorably. The motion carried by the following vote:

Yes: 7 - Member Reisinger, Member Middleton, Member Clarke, Member Costello, Member Dorsey, Member Pinkett III, and Member Stokes Sr.

THIS MEETING IS OPEN TO THE PUBLIC



### LAND USE & TRANSPORTATION COMMITTEE HEARING

CCB# 17-0106 & 17-0107

### **3601 PARK HEIGHTS AVENUE**

**APRIL 11, 2018** 

### **EXHIBITS**

- 1. Google Earth Image 3601 Park Heights Avenue
- 2. Google Earth Images Showing Proximity of Residential Uses
- 3. Google Earth Images Showing Proximity of Nearby Food Stores
- 4. Baltimore City Health Department Letter & MOU Baltimarket Healthy Corner Store
- 5. Letters of Support
  - a. The New Park Heights Community Development Corporation
  - b. Neighborhoods United
  - c. Northwestern District Police Department
- 6. Petition in Support (271 signatures)
- 7. Proposed Findings of Fact

From: Caroline Hecke received

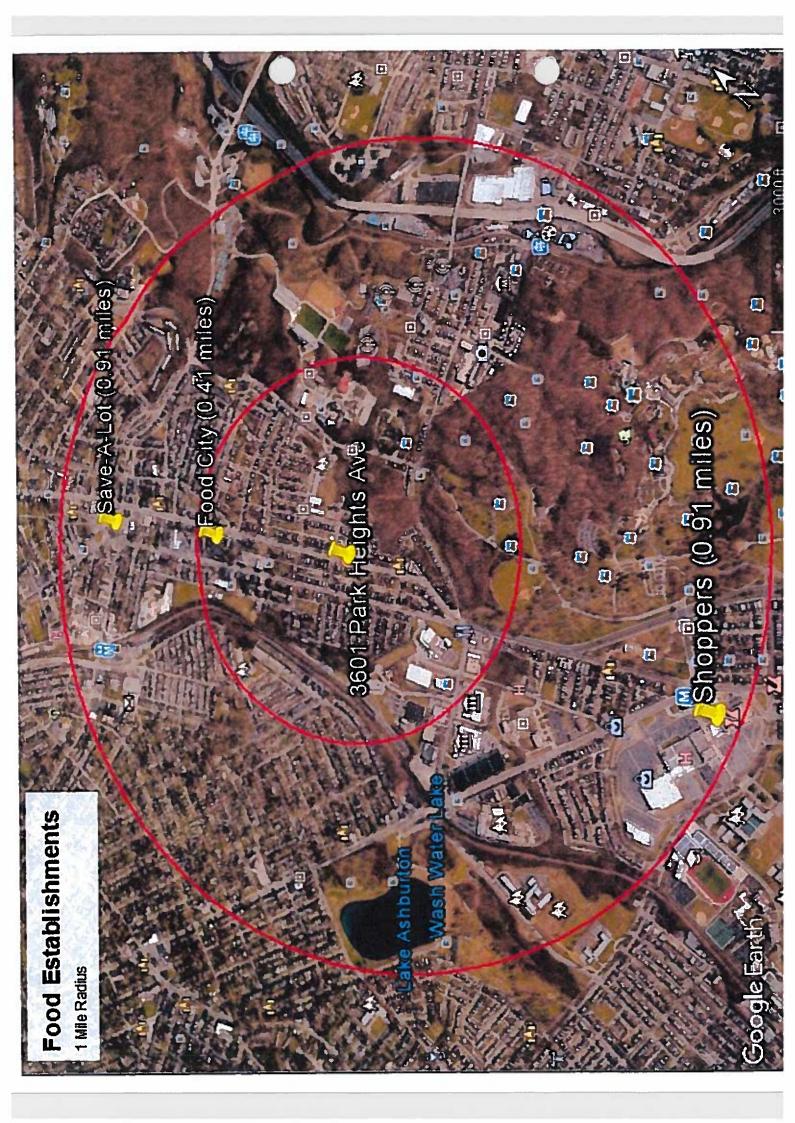
















December 15, 2016

To Whom It May Concern:

Please be advised that Robinson's Food and Variety Market located at 3601 Park Heights Ave. Baltimore, Maryland 21215 is in the process of becoming a Baltimore City Health Department Baltimarket Healthy Corner Store. Baltimarket is a suite of community-based food access and food justice programs through the Baltimore City Health Department. Baltimarket's mission is to improve the health and wellness of Baltimore City residents by using food access and food justice as strategies for health promotion and community transformation. The Healthy Stores program aims to reduce childhood obesity through a multi-level, community-based program that transforms the retail food environment in Baltimore's food deserts, engaging corner stores, youth, grocery stores, and caregivers to increase supply of and demand for healthy foods.

The program has three elements: Corner Store, Youth Neighborhood Food Advocate, and Grocery Store-based nutrition education. In corner stores, the program provides owners with technical assistance, customer education, marketing, start-up incentives and infrastructure to enable small stores to stock and sell healthier foods. Participating stores are required to carry at least two varieties of healthy foods in six categories with perishable food in at least three categories. Categories include whole grains, vegetables, fruits, low-fat dairy, healthy snacks, and healthy beverages.

The Youth Neighborhood Food Advocates Program engages young people in conversations around health disparities, teaches practical nutrition information, and develops young people as community leaders. The curriculum culminates in planning and implementing projects to complement the corner store improvements.

Baltimarket's in-store nutrition education is a program that educates and demonstrates healthy eating and cooking in West Baltimore grocery stores.

Prior to accepting any corner store into the program, Baltimarket engages local community organizations, houses of worship, local schools and community gate-keepers to identify those businesses which have the support of area residents.

Best Regards,

Laura Flamm

Director of Healthy Eating and Active Living

Baltimore City Health Department

7 E. Redwood Street, Room 203

Baltimore, Maryland 21202

(410) 545-7544





### CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



#### HEALTH DEPARTMENT

Leana Wen, M.D., M.Sc. Commissioner of Health 1001 E. Fayette Street Baltimore, Maryland 21202

January 10, 2017

Kwan Young Lee Owner Robinson's Food & Variety Market, Inc. 9601 Park Heights Avenue Baltimore, MD 21215

Re:

Memorandum of Understanding (MOU)

Baltimore City Health Department - Baltimarket Healthy Stores Program

Dear Kwan Young Lee,

Enclosed is the fully executed MOU for the Baltimarket Healthy Stores Program. If you have any questions please contact Jasina Wise, Healthy Stores Manager at 410-396-8951 or <a href="mailto:iasina.wise@baltimorecit.gov">iasina.wise@baltimorecit.gov</a>.

Sincerely,

Michelle Wilson-Mayzek

**Contract Processing Supervisor** 

**Enclosures** 

Jasina Wise Copy:

Jasina.Wise@baltimorecity.gov

**Healthy Stores Manager Baltimarket Program** 

**Baltimore City Health Department** 

7 E. Redwood Street, Room 203

Baltimore, MD 21202

Office: (410) 396-8951



# MEMORANDUM OF UNDERSTANDING BETWEEN THE MAYOR AND CITY COUNCIL OF BALTIMORE AND ROBINSON'S FOOD & VARIETY MARKET, INC.

WHEREAS, one of the goals of Baltimarket is to support store retailers in making fresh produce and healthy foods more visible, affordable, and attractive to neighborhood residents; and,

WHEREAS the Department and the Retailer mutually seek to reduce or eliminate the difficulties in stocking and carrying fresh produce and healthy foods.

WHEREAS, the Retailer recognizes the potential for benefits to the community and to the Retailer's business by stocking and carrying fresh produce and healthy foods; and,

WHEREAS, incentivizing local and community grocery stores to carry fresh produce and healthy foods has been shown to promote healthy food choices by members of the community.

**NOW THEREFORE**, for good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby understand and agree as follows:

# I. TERM:

The Term of this MOU shall begin on the date first written above, and shall end one (1) year thereafter (the "Initial Term"), unless terminated earlier in accordance with the terms of this MOU. This MOU shall automatically renew for successive one-year terms (each one-year period a "Renewal Term") unless terminated pursuant to Section VI of this Agreement.

#### II. PURPOSE:

The purpose of this MOU is to memorialize the collaboration between the Department and the Retailer and increase the availability and visibility of healthy and fresh food options in corner grocery stores in Baltimore.



#### III. RESPONSIBILITIES OF RETAILER:

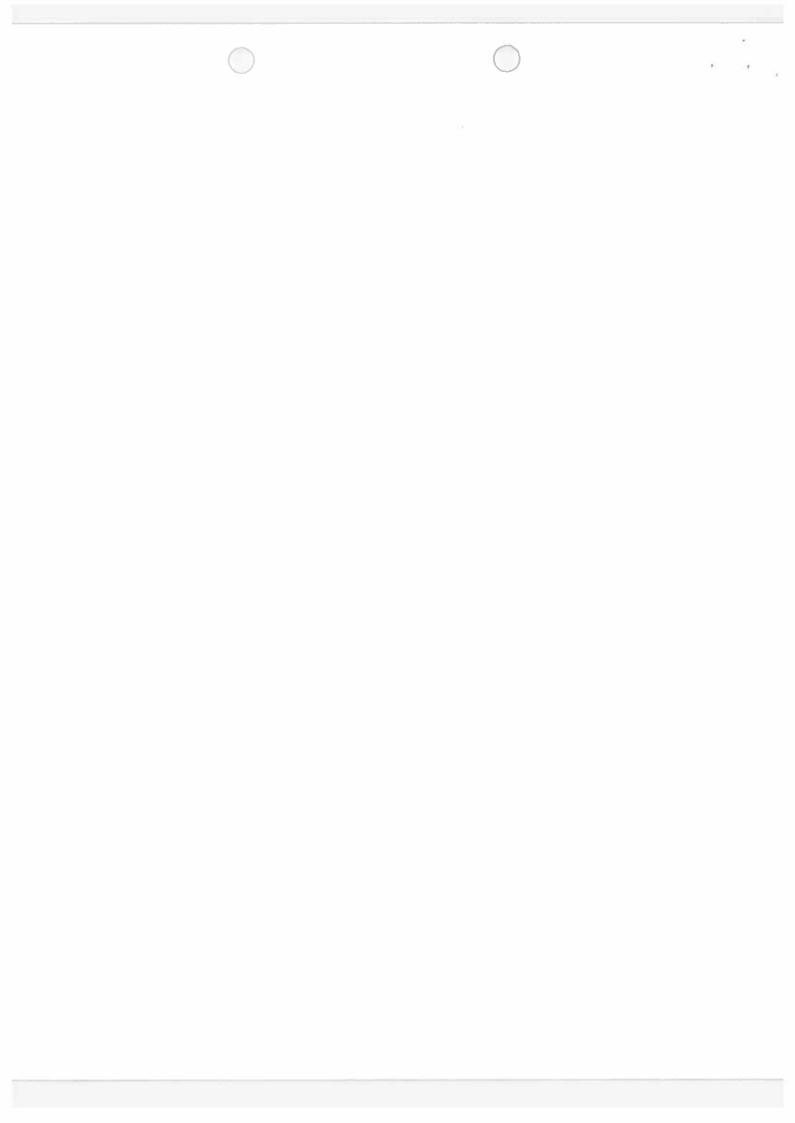
- A. The Department and the Retailer agree to collaborate on the development and implementation of a plan for the Retailer to stock and carry additional fresh produce and healthy foods at the Store, which plan may include, without limitation:
- 1. Stocking produce and healthier food options including fresh fruits and vegetables, whole grains and/or low-fat dairy options;
- 2. More prominent display of current healthy food items by creating shelf space for healthy items near the front of the store and hanging posters and/or other promotional materials advocating healthy food options;
  - 3. Labeling and promoting healthy items; and
  - 4. Any other in-store change or promotion that promotes healthy food choices.
- B. The Retailer will obtain and maintain, at his own expense, any necessary licensure, training, or accreditation in order to carry and market fresh produce and healthy foods. The Retailer will also observe all applicable health code and food handling regulations. The Retailer's breach of this provision shall be grounds to terminate this MOU for cause, pursuant to Section VI of this MOU.
  - C. The Retailer agrees to prominently display Baltimarket promotional materials at the Store.

#### IV. INDEMNIFICATION:

The Retailer agrees to indemnify, defend and hold harmless the Mayor and City Council of Baltimore, its elected/appointed officials, its employees, agents and representatives against and from any and all claims, demands, suits or actions of every nature and description, including attorney's fees and court costs connected therewith, brought against the Mayor and City Council of Baltimore, its elected/appointed officials, its employees, agents and representatives arising from or in connection with any willful or negligent act or omission of the Retailer, its employees, agents, representatives, assigns or successors in the performance of this MOU.

# V. ADDITIONAL INCENTIVES:

The Retailer qualifies for the additional incentives as set forth in Attachment A, which is attached hereto and made a part hereof. In the event this Agreement is terminated for any reason, the Department shall not be obligated to provide any of the incentives offered to the Retailer after the effective date of termination. Further, the Retailer agrees to return to the Department any promotional materials received under this Agreement and to cease using the Baltimarket name in connection with its store upon termination of this Agreement.



#### VI. TERMINATION:

- A. <u>For Convenience</u>. This MOU may be terminated by either party, for convenience, upon thirty (30) days written notice.
- B. <u>For Cause</u>. If the Retailer fails to fulfill its obligations under this MOU properly and on time, or otherwise violates any provision of this MOU, the Department shall have the right to terminate the MOU upon written notice thereof and specifying an effective date of termination. The Department may, in its sole discretion, allow the Retailer a specified time period in which to cure a breach and/or otherwise correct and/or improve its performance to the Department's satisfaction. The parties agree that they shall make good faith efforts in the performance of this MOU.

#### VII. NOTICE:

Any notices required or permitted under this MOU shall be in writing and mailed, postage prepaid, to the other party by certified mail, return receipt requested, or hand delivered, with receipt obtained therefore, to the following:

For the CITY:

Laura Flamm

Director of Healthy Eating & Active Living

For the RETAILER:

Kwan Young Lee

ROBINSON'S FOOD & VARIETY MARKET,

INC.

Baltimore City Health Department

7 E. Redwood Street, Room 203

Baltimore, Maryland 21202

9601 Park Heights Ave. Baltimore, MD 21215

#### VIII. AMENDMENTS:

The parties may amend this MOU only by written amendment, signed by both parties.

#### IX. APPLICABLE LAW:

This MOU shall be construed under and governed by the laws of the State of Maryland. Furthermore, the parties hereto agree that any suits or actions brought by either party against the other shall be brought in a court of competent jurisdiction in Baltimore City.

#### X. ENTIRE AGREEMENT:

This MOU constitutes the entire, full and final understanding between the parties hereto and neither party shall be bound by any representation, statement, promise or agreement not expressly set forth herein. No other agreement or understanding verbal or otherwise exists between the parties.



#### XI. MISCELLANEOUS PROVISIONS:

- A. <u>Counterparts</u>. This MOU may be executed in any number of copies and each such copy shall be deemed an original.
- B. <u>Assignability</u>. The Retailer shall not assign this MOU, or subcontract any obligations hereunder except in writing and with the prior written approval of the Department, which approval shall be subject to such conditions and provisions, as the Department may deem necessary.
- C. <u>Severability</u>. Each provision of this MOU shall be deemed to be a separate, severable, and independently enforceable provision. The invalidity or breach of any provision shall not cause the invalidity or breach of the remaining provisions or of this MOU, which shall remain in full force and effect.
- D. <u>Headings and Recitals</u>. Any heading of the paragraphs in this MOU is inserted for convenience and reference only, and shall be disregarded in construing and/or interpreting this MOU. The recitals are hereby made a part of this MOU.
- E. <u>No Waiver</u>. The waiver of any term of this MOU, or the failure of the Department to insist on strict compliance and prompt performance of any term of this MOU, followed by the acceptance of such performance thereafter, shall not constitute or be construed as a waiver or relinquishment of any right by the Department to enforce all terms strictly in the event of a continuous or subsequent breach of this MOU.
- F. <u>Ambiguities</u>. In the event of any question regarding the meaning of any of the provisions of this MOU, the interpretation placed thereon by the Department shall be final and binding on the parties hereto, provided that any such interpretation shall not be unreasonable.
- G. <u>Authority</u>. The persons executing this MOU have the capacity and are authorized to execute this MOU as the representatives of their respective party, and to bind their respective party to the terms of this MOU.

[SIGNATURE PAGE FOLLOWS]



IN WITNESS WHEREOF, the parties hereby evidence their agreement to the above terms and conditions by having executed this MOU.

WITNESS

MAYOR AND CITY COUNCIL OF BALTIMORE

BY Veer

Leana Wen, M.D., M.Sc. Commissioner of Health

**WITNESS** 

ROBINSON'S FOOD & VARIETY MARKET, INC.

BY:

APPROVED AS TO FORM AND LEGAL SUFFICIENCY

**Assistant City Solicitor** 



#### **ATTACHMENT A - INCENTIVES**

The following incentives will be offered by the Department pursuant to the Agreement:

- 1. Baltimarket Marketing Materials:
  - a. Shelf Talkers (healthy advertisements attached to the product shelf),
  - b. Freezer and Refrigerator Stickers ( front of door healthy advertisements to be place on front glass display door),
  - c. Shelf Banners and Nutrition education Posters (30" by 40" posters that will be placed on the exterior of the store and 11" by 17" posters to be placed inside the store).
- 2. In-Store Nutrition Education. This will consist of nutrition education and healthy food tastings. Each session will last approximately 3 hours, and the Retailer may receive up to 4 sessions per year.
- 3. Business Trainings. The trainings will focus on different topics of healthy food retail. Each session will be conducted in-store and will last approximately 10 to 15 minutes each.
- 4. Store Credit. The Department will provide the Retailer with \$500.00 in store credit to be issued in ten separate distributions for the purchase of healthy foods at B. Green & Co., Inc.





3719 Reisterstown Road Baltimore, Maryland 21215

Phone 443-550-1232

Entail parkheightsede@gmail.com

Website: www.parkheightscdc.com

#### **Board of Directors**

Will. J. Hanna, II Chairman/CEO

Pamela Curtis Massey Vice-Chairperson

Melvin Willingham Board Member

> Ken Crowder Board Member

Joseph Aston Treasurer Board Member

Gladetone Rwing Board Member

Danelle Austin-Pinder Board Member

> Derrick Chase Board Member

Tessa Hill-Aston Board Member

Officers

Will. J. Hanna, II CEO

LaVen Magruder Secretary

Dr. Tins Stevensen
Director of Economic &
Community Development

Wayne T. Smith Director of Human & Community Services

Stacie J. Whitaker-Harris Sr. Executive Assistant

# The New Park Heights Community Development Corporation, Inc.

"Together We CAN Make A Bifference"

#### MEMORANDUM FOR RECORD

Office of the Chairman & CEO Will. J. Hanns, II 3719 Reisterstown Road Baltimore, Maryland 21215

Sharon Green Middleton Baltimore City Council 6th Councilmatic District 200 Holliday Street Baltimore, Maryland 21201

RE: Letter of Support for Business Establishment

Honorable Councilwoman Middleton, et al:

The New Park Heights Community Development Corporation, Inc., in association with Neighborhoods United and the Park Circle Improvement Association, stand firmly in support of A-Z Convenient Store located at 3601 Park Heights Avenue. It is our understanding that this business has come up on the non-conforming list in accordance with Baltimore City's newly proposed zoning changes and recommendations.

The business located at 3601 Park Heights Avenue is the ONLY location in the Park Circle community where several residents including hundreds of seniors from Monteverde Senior Housing and community residents get food and household items. It serves a community of over 3,000 residents and has worked with our organization over the past 5 years in providing scholarships to students within the Park Heights neighborhood of Park Circle.

The New Park Heights CDC, Inc. is a non-profit community-based organization in existence and serving the Park Heights community since 1999 and is currently the longest standing organization in Park Heights. We are the organizers of The Park Heights Merchants Association. In that, we support an exception being made for A-Z Convenient Store located at 3601 Park Heights Avenue to be removed from the non conforming list and be allowed to continue operations.

Sincerely,

Will J Hanna

Will. J. Hanna, II Chairman & CEO

Recid from Paul Plymonth



#### **POLICE DEPARTMENT**

#### Baltimore, Maryland

December 13, 2016

To:

Councilwoman Sharon Middleton

From:

Captain Jason Yerg

Northwestern District

Subject:

A-Z Liquor Zone Change Request

Ma'am,

With regard to A-Z Liquor located in the 3600 block of Park Heights Avenue, I have found this establishment to be both proactive and interactive in the community. The crime in and around this establishment has been minimal and the owner has sought to assist in the Police Department's efforts to thwart crime in the area as well as to positively influence the surrounding neighborhood.

Additionally, I am aware that Neighborhoods United is in full support of this locations zoning change request and that the City Liquor Board Staff has indicated that there are no violations with the store.

For all of the above listed reasons, I support A-Z Liquor being removed from the "Non-conforming" list and for their zoning to be changed to a C1. Should you need anything further or have any additional requests don't hesitate to call me at (410)396-2466.

Respectfully,

Jason A. Yerg

Captain

Northwestern District

Jason A. Yorg

Pecelyed

11-13-17

Recid from Paul Plymouth





"Braging Fride To Our Neighborhoods"

THE BOARD

President George E. Mitchell

Members

Cherring Spence

Christopher Crockett

**Eddie Brooks** 

Gladys Stewart

Israel "Izzy" Patoka

**Matthew Minson** 

Maxine Mabry

Minerva Eaton

Pearl Clark

R. Anthony Milis

Shannon Morgan

Shymaine Davis

Valarie Matthews

Neighborhoods United, LLC P.O. Box 2501 Baltimore, Maryland 21215-2501

Phone: 443-416-1443
Fax: 410-947-2133
E-mail: Neighborhoodsunitednw
@gmail.com
Web site:
Neighborhoodsunitednw.com
Twitter: @NeighborhoodsU

December, 2016

Dear President Jack Young and Councilwoman Sharon Middleton,

Last week we had the pleasure of meeting Paul, the owner of A-Z groceries at 3601 Park Heights Avenue. I was impressed with the operation of his store and what he brings to the community. I was really impressed at how he has, over the years, donated scholarships to the local students.

The need for this store is obvious there in southern Park Heights. It serves the community well.

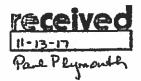
Our association will help them expand the fresh foods they already offer. There is a desperate need to eliminate the food desert in this area. This store is helping to eliminate that problem. I find the owner to be very pleasant and genuinely interested in the community. According to one online review, "This store is the cleanest grocery store I have ever been in."

Therefore, as the premier neighborhood association in Park Heights, we support letting this operation stay as is just as long as he continues to sell fresh foods and groceries and continues to be an asset to the community.

Any questions please contact me. Thanking you in advance

Sincerely,

George E. Mitchell
President, Neighborhoods United
Gem14gem14@gmail.com
240-463-0195





To: Baltimore City Board of Municipal & Zoning Appeals

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To: Baltimore City Board of Municipal & Zoning Appeals

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To: Baltimore City Board of Municipal & Zoning Appeals

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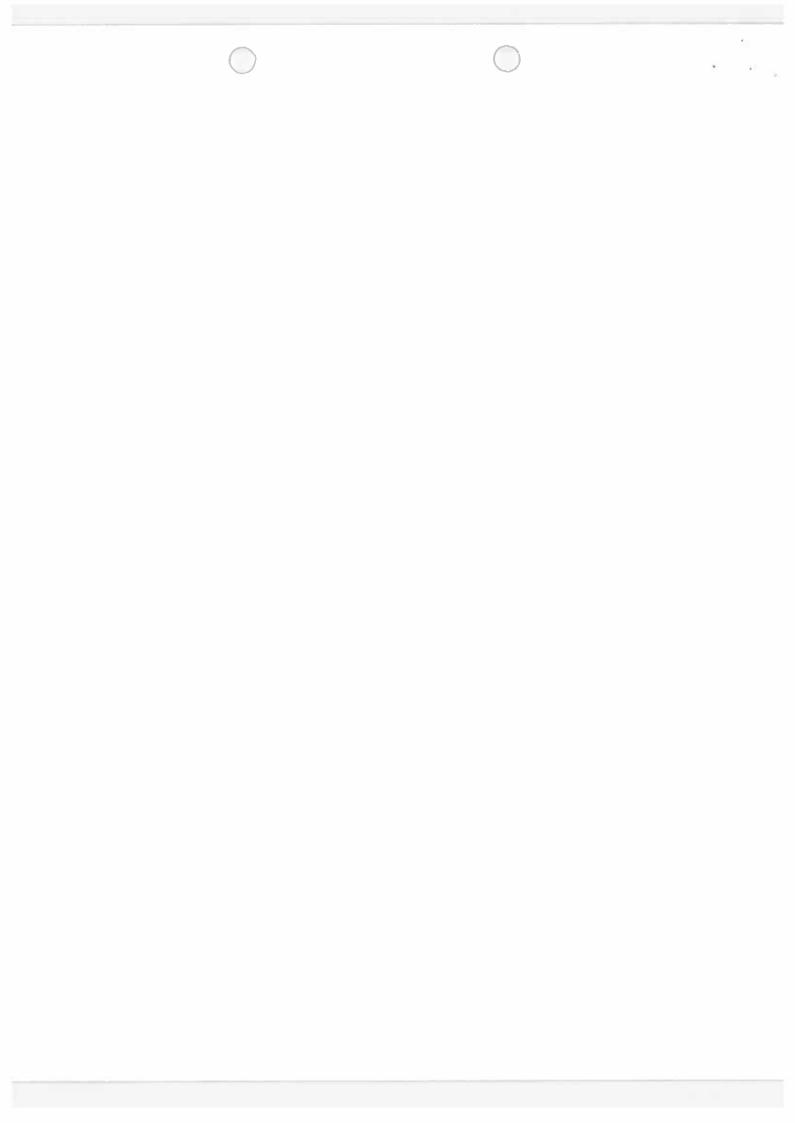
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To: Baltimore City Board of Municipal & Zoning Appeals

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To: Baltimore City Board of Municipal & Zoning Appeals

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To: Baltimore City Board of Municipal & Zoning Appeals

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To: Baltimore City Board of Municipal & Zoning Appeals

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To: Baltimore City Board of Municipal & Zoning Appeals

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To: Baltimore City Board of Municipal & Zoning Appeals

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Caroline L. Hecker 25 South Charles Street, 21<sup>st</sup> Floor Baltimore, Maryland 21201 P: (410) 727-6600/F: (410) 727-1115 checker@rosenbergmartin.com



#### **MEMORANDUM**

TO:

LAND USE & TRANSPORTATION COMMITTEE,

**BALTIMORE CITY COUNCIL** 

FROM:

CAROLINE L. HECKER

STANLEY S. FINE

CC:

PAUL KWAN-YOUNG LEE

RE:

CCB # 17-0106 - REZONING - 3601-05 PARK HEIGHTS AVENUE

PROPOSED FINDINGS OF FACT

DATE:

**NOVEMBER 21, 2017** 

The City Council has the authority to change the zoning classification of a property as part of a comprehensive rezoning process or upon a finding that there was either 1) a substantial change in the character of the neighborhood where the property is located, or 2) a mistake in the existing zoning classification. MD. CODE ANN., Land Use § 10-304(b)(2); Baltimore City Code, Article 32 – Zoning § 5-508(b)(1). Here, there was a mistake in the 2017 comprehensive rezoning of the property known as 3601-05 Park Heights Avenue (the "Property") from the B-1-2 District to the R-6 District as the City Council did not consider the existing commercial use of the Property, which has been in place since the early 20<sup>th</sup> century. Unlike many other retail goods establishments with alcoholic beverages sales, the Property historically has been operated in a manner that serves the local community by providing groceries and convenience items that are otherwise unavailable in the neighborhood. The City Council rezoned the Property to the R-6 District based on a general desire to eliminate nonconforming retail goods establishments with alcoholic beverages sales without considering the specific impact that would occur here. As a result, it was a mistake to rezone the Property to R-6, and the Property should now be rezoned to C-1 to correct the error.

The Property originally consisted of three separate lots known as 3601, 3603, and 3605 Park Heights Avenue, which were consolidated into one lot known as 3601 Park Heights Avenue in 1980. The Property was formerly zoned B-1-2 and, according to the City's zoning records, all three lots historically were used for commercial purposes. The property formerly known as 3601 Park Heights Avenue originally was used as a pharmacy and variety store, and held a liquor license dating back to 1935. On July 8, 1980, the Board of Municipal and Zoning Appeals ("BMZA") approved the consolidation of the lots and rehabilitation of the structures, provided that the existing nonconforming package goods store be limited to its existing location and not expanded to the remainder of the Property. As a result, the retail goods establishment that has been in place since that time has offered alcoholic beverage sales only in the portion of the Property that was formerly known as 3601 Park Heights Avenue, while the remainder of the Property is used as a grocery. When the Property was rezoned to the R-6 District, the existing package goods component became nonconforming and, due to the new regulations imposed on nonconforming retail goods



establishments with alcoholic beverages sales, the package goods component must be discontinued by June 4, 2019. Art. 32, § 18-701(a)(1). It was a mistake for the City Council not to consider the important services provided by a commercial use at this location when it rezoned the Property to R-6, and the Council should correct the mistake by rezoning the property to C-1.

In connection with the finding that there was a mistake in the existing zoning classification that justifies the rezoning of the Property, both Section 5-508(b) of the Zoning Code and Section 10-304 of the Maryland Land Use Article require the City Council to make findings of fact that address:

# (i) Population Change

• The census tract that includes the Properties is estimated to have increased its population from 4,215 in 2010 to 4,820 in 2015, according to estimates of the U.S. Census Bureau. This 14.35% increase in residential population drives a demand for commercial uses to serve the residents, such as the grocery store located at the Property.

# (ii) The availability of public facilities;

• The area is adequately served by public utilities and services. The proposed rezoning of the Property simply will permit the existing use to remain and will not have an impact on the demand for public facilities or services.

# (iii) Present and future transportation patterns;

 The rezoning of the Property will not adversely impact present or future transportation patterns, as the Property is located along the highly trafficked Park Heights corridor. As the Property is already used for commercial purposes, the change in zoning will not increase the number of trips generated.

# (iv) Compatibility with existing and proposed development for the area;

• The rezoning of the Property to the C-1 District is consistent with the Park Heights Urban Renewal Plan, which designates the Property for "Neighborhood Business" uses.

# (v) The recommendations of the Baltimore City Planning Commission and the Board of Municipal and Zoning Appeals;

- The Planning Commission was unable to make a recommendation on this bill, as three members voted in favor of the bill and three members voted against.
- The Board of Municipal and Zoning Appeals has not yet commented on this bill, and will do so separately.



- (vi) The proposed amendment's consistency with the City's Comprehensive Master Plan.
  - The proposed amendment is consistent with the City's LiveEarnPlayLearn Master Plan by meeting Live Goal 1: Build Human and Social Capital By Strengthening Neighborhoods. Neighborhoods need access to retail and commercial services to serve their residents. In the area surrounding the Property, many residents do not drive, making it difficult for them to access other grocery options. There are several senior housing buildings located in close proximity to this site, including Monte Verde Apartments at 2501 Violet Avenue (0.1 miles from the Property), SOS Care Services at 2901 Druid Park Drive (0.4 miles from the site), and Renaissance Gardens at 4311 Pimlico Road (0.6 miles from the Property). The retail use at this location serves local residents and provides an amenity to the neighborhood.

Section 5-508(b)(3) of the Zoning Code also mandates that the following additional standards be considered for map amendments:

- (i) Existing uses of property within the general area of the property in question;
  - The Property is located along a heavily trafficked corridor and is the only commercial use in the area. As a result, it provides a necessary service to nearby residents, many of whom rely on the grocery for their food shopping needs. The nearest grocery store, Food City, is 0.4 miles away from this site. Beyond that, a Sav-A-Lot and a Shoppers are each 0.91 miles away from the site.
- (ii) The zoning classification of other property within the general area of the property in question;
  - The Property is located in the middle of a residentially zoned area. Prior to the effective date of the new Zoning Code, however, the Property was zoned B-1-2, which permitted the existing package good store to operate as a nonconforming use.
- (iii) The suitability of the property in question for the uses permitted under its existing zoning classification; and
  - The Property is not suited for the uses permitted under the R-6 zoning classification. The surrounding blocks of Park Heights Avenue are occupied by many vacant structures, demonstrating that there is little residential demand in this area. In addition, because the existing structure has been used for commercial purposes since the early 20<sup>th</sup> century, it is not feasible to convert it to residential use.
- (iv) The trend of development, if any, in the general area of the property in question, including changes, if any, that have taken place since the property in question was placed in its present zoning classification.



• Very little development has occurred in the general area of the Property in recent times, especially since the most recent rezoning to the R-6 District. The Property is not likely to see any significant investment under its present zoning classification as the nonconforming use regulations mandate the termination of the alcoholic beverages sales use within two years.

4824-2072-1237, v. 1



# **City of Baltimore**

City Council City Hall, Room 408 100 North Holliday Street Baltimore, Maryland 21202

# Meeting Agenda - Final

# **Land Use and Transportation Committee**

Wednesday, April 11, 2018

1:00 PM

Du Burns Council Chamber, 4th floor, City Hall

17-0106

**CALL TO ORDER** 

**INTRODUCTIONS** 

ATTENDANCE

#### ITEMS SCHEDULED FOR PUBLIC HEARING

<u>17-0106</u>

Rezoning - 3601-3605 Park Heights Avenue

For the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning

District to the C-1 Zoning District.

Sponsors:

Sharon Green Middleton

THIS MEETING IS OPEN TO THE PUBLIC



# BALTIMORE CITY COUNCIL LAND USE AND TRANSPORTATION COMMITTEE

#### **Mission Statement**

On behalf of the Citizens of Baltimore City, the mission of the Land Use and Transportation Committee is to review and support responsible development and zoning initiatives to ensure compatibility with the aim of improving the quality of life for the diverse population of Baltimore City.

# The Honorable Edward Reisinger Chairperson

# **PUBLIC HEARING**

Wednesday, April 11, 2018 1:00 PM Clarence "Du" Burns Council Chambers

City Council Bill # 17-0106

Rezoning - 3601-3605 Park Heights Avenue

# CITY COUNCIL COMMITTEES

#### **BUDGET AND APPROPRIATIONS**

Eric Costello – Chair Leon Pinkett – Vice Chair Bill Henry Sharon Green Middleton Brandon M. Scott Isaac "Yitzy" Schleifer Shannon Sneed Staff: Marguerite Currin

## **EDUCATION AND YOUTH**

Zeke Cohen – Chair Mary Pat Clarke – Vice Chair John Bullock Kristerfer Burnett Ryan Dorsey Staff: Larry Greene

#### **EXECUTIVE APPOINTMENTS**

Robert Stokes - Chair Kristerfer Burnett- Vice Chair Mary Pat Clarke Zeke Cohen Isaac "Yitzy" Schleifer Staff: Marguerite Currin

#### **HOUSING AND URBAN AFFAIRS**

John Bullock – Chair Isaac "Yitzy" Schleifer – Vice Chair Kristerfer Burnett Bill Henry Shannon Sneed Zeke Cohen Ryan Dorsey Staff: Richard Krummerich

JUDICIARY AND LEGISLATIVE INVESTIGATIONS

Eric Costello – Chair Mary Pat Clarke – Vice Chair John Bullock Leon Pinkett Edward Reisinger Brandon Scott Robert Stokes Staff: Marguerite Currin

#### LABOR

Shannon Sneed – Chair Robert Stokes – Vice Chair Eric Costello Bill Henry Mary Pat Clarke Staff: Samuel Johnson

#### LAND USE AND TRANSPORTATION

Edward Reisinger - Chair Sharon Green Middleton - Vice Chair Mary Pat Clarke Eric Costello Ryan Dorsey Leon Pinkett Robert Stokes Staff: Jennifer Coates

#### PUBLIC SAFETY

Brandon Scott – Chair Ryan Dorsey – Vice Chair Kristerfer Burnett Shannon Sneed Zeke Cohen Leon Pinkett Isaac "Yitzy" Schleifer Staff: Richard Krummerich

# TAXATION, FINANCE AND ECONOMIC DEVELOPMENT

Sharon Green Middleton – Chair Leon Pinkett – Vice Chair Eric Costello Edward Reisinger Robert Stokes Staff: Samuel Johnson - Larry Greene (pension only)

#### CITY OF BALTIMORE

CATHERINE E. PUGH, Mayor



#### OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fax: 410-545-7596 email: larry.greene@baltimorecity.gov

#### **BILL SYNOPSIS**

**Committee: Land Use and Transportation** 

Bill 17-0106

#### Rezoning - 3601-3605 Park Heights Avenue

Sponsor: Councilmember Middleton

Introduced: July 17, 2017

#### Purpose:

For the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

Effective: 30th day after enactment

**Hearing Date/Time/Location:** April 11, 2018 /1:00 p.m./Clarence "Du" Burns Chambers

## **Agency Reports**

Planning Commission Board of Municipal and Zoning Appeals Department of Transportation Department of Law Department of Housing and Community Development Does Not Support **Baltimore Development Corporation** 

No Recommendation Unfavorable Favorable Unfavorable Defers to Planning and Law

### **Analysis**

#### **Current Law**

Article 32 – Zoning; Zoning Map; Sheet 23; Baltimore City Revised Code (Edition 2000).

#### **Background**

If approved, CC Bill 17-0106, would change the property known as 3601 – 3605 Park Heights Avenue from the R-6 Zoning District to the C-1 Zoning District.

Current and proposed zoning districts as outlined in Article 32 are described below:

#### Current Zoning District - R-6

## § 9-202. R-6 Garden Rowhouse Residential District

(a) Neighborhoods.

The R-6 Garden Rowhouse Residential Zoning District is intended for primarily low density rowhouse neighborhoods that reflect a naturalistic environment typified by open and landscaped front yards of buildings that are set back and that contain stoops and porches oriented to those yards.

(b) Housing types.

The R-6 District is meant to accommodate single-family units in both detached and semidetached dwellings, rowhouse developments, and multi-family developments of a moderate density.

#### Proposed Zoning District - C-1

#### § 10-201. C-1 Neighborhood Business District.

(a) Areas for which intended.

The C-1 Neighborhood Business Zoning District is intended for areas of commercial clusters or pedestrian-oriented corridors of commercial uses that serve the immediate neighborhood.

#### (b) Standards.

The C-1 District standards are crafted to:

- (1) Ensure compatibility between neighboring residential and commercial uses:
- (2) Maintain the proper scale of commercial use; and
- (3) Address the unique issues related to smaller commercial sites.

The current R-6 zoning assigned to the property does not allow liquor stores. According to Article 32, the new TransForm Baltimore zoning code, liquor stores are not among the Neighborhood Commercial Establishments allowed as conditional uses. Prior to being rezoned under TransForm Baltimore, the site was zoned B-1 which did not permit either liquor stores, package goods, or taverns. The liquor store is now classified as a non-conforming use under the R-6 zoning designation and must end alcoholic beverage sales no later than June 4, 2019, unless authorized.

Situated on the northeast corner of the intersection of Park Heights Avenue and Ulman Avenue, the 45' by 102' site is improved with a two-story middle and end of row residential mixed-use building. Just northeast, is a multi-story federally-subsidized multi-family development for senior citizens. A playground is located across the street on the southeast corner of Park Heights and Ulman Avenues. The predominantly residential area has been designated as the Park Heights National Register Historic District.

The subject site is owned by Kwan Young Lee dba Robinson's Food & Variety Market, Inc. The owner currently operates a grocery and nonconforming package goods store on part of the first floor level of 3601 Park Heights Avenue. The entrance is on the corner of Park Heights and Ulman Avenue. Entrances for the properties located at 3603 and 3605 Park Heights Avenue are closed.

The property was formerly used as a pharmacy and variety store, and has held a liquor license dating back to 1935. On July 8, 1980, the Board of Municipal and Zoning Appeals approved the consolidation of the 3601, 3603 and 3605 Park Heights Avenue properties and rehabilitation of the structures, provided that the existing nonconforming package goods store be limited to its existing location and not expanded to the remainder of the property. The resulting retail goods establishment has offered alcoholic beverage sales only in the 3601 portion of the site, while the remainder of the site is used as a grocery.

A companion bill, Bill 17-0107 Zoning - Conditional Use Retail Goods Establishment (With Alcoholic Beverages Sales) - 3601-3605 Park Heights Avenue, would permit, under certain

conditions, the establishment, maintenance and operation of a retail goods establishment (with alcoholic beverages sales) on the property.

#### Additional Information

Fiscal Note: Not Available

Information Source(s): Agency reports; Memo from Rosenberg, Martin and Greenberg, LLP

Direct Inquiries to: (410) 396-1260

dated November 21, 2017

Analysis by:

Jennifer L. Coates

Analysis Date:

April 6, 2018

# CITY OF BALTIMORE COUNCIL BILL 17-0106 (First Reader)

Introduced by: Councilmember Middleton

At the request of: Robinson's Food and Variety Market, Inc.

Address: c/o Kwan Lee, 3601-3605 Park Heights Avenue, Baltimore, Maryland 21215

Telephone: 443-255-0343

Introduced and read first time: July 17, 2017

Assigned to: Land Use and Transportation Committee

REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Board of Municipal and Zoning Appeals, Planning Commission, Department of Housing and Community Development,

Baltimore Development Corporation, Department of Transportation

#### A BILL ENTITLED

AN ORDINANCE CO	oncerning
-----------------	-----------

#### Rezoning - 3601-3605 Park Heights Avenue

- For the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.
- 6 By amending

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- 7 Article 32 Zoning
- 8 Zoning Map
- 9 Sheet 23
- 10 Baltimore City Revised Code
- 11 (Edition 2000)
- SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That
  Sheet 23 of the Zoning Map is amended by changing from the R-6 Zoning District to the C-1
  Zoning District the property known as 3601-3605 Park Heights Avenue, as outlined in red on the

plat accompanying this Ordinance.

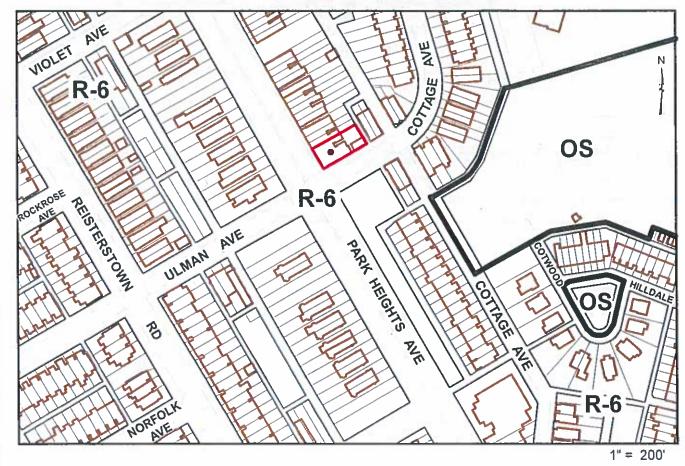
SECTION 2. AND BE IT FURTHER ORDAINED, That as evidence of the authenticity of the accompanying plat and in order to give notice to the agencies that administer the City Zoning Ordinance: (i) when the City Council passes this Ordinance, the President of the City Council shall sign the plat; (ii) when the Mayor approves this Ordinance, the Mayor shall sign the plat; and (iii) the Director of Finance then shall transmit a copy of this Ordinance and the plat to the Board of Municipal and Zoning Appeals, the Planning Commission, the Commissioner of Housing and Community Development, the Supervisor of Assessments for Baltimore City, and

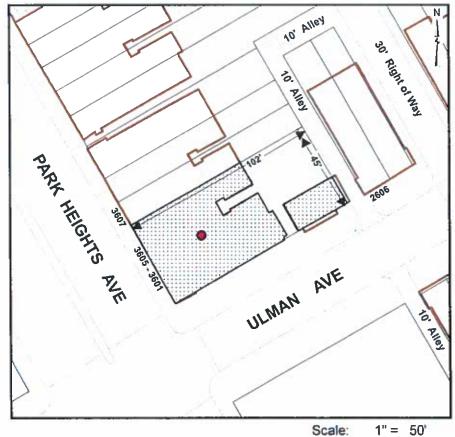
the Zoning Administrator.

SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30<sup>th</sup> day after the date it is enacted.

EXPLANATION: CAPITALS indicate matter added to existing law.
[Brackets] indicate matter deleted from existing law.

# SHEE I NO. 23 OF THE ZONING MAP OF THE ZONING CODE OF BALTIMORE CITY





RPE 6-22-17

#### Note:

In Connection With Property Known As No. 3601-3605 PARK HEIGHTS AVENUE. The Applicant Wishes To Request The Rezoning Of The Aforementioned Property From R-6 Zoning to C-1 Zoning, As Outlined In Red Above.

MAYOR						
				7		
BLOCK	3327A	LOT	1			
WARD	15	SECTION	32			

PRESIDENT CITY COUNCIL



3719 Reisterstown Road Baltimore, Maryland 21215

Phone: 443-550-1232

Email: parkheightscdc@gmail.com

Website www.parkheightscdc.com

#### Board of Directors

Will. J. Hanna, II Chairman/CEO

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Melvin Willingham Board Member

> Kea Crowder Board Member

Joseph Aston Treasurer Board Member

Gladstone Ewing Board Member

Danelle Austin-Pinder Board Member

> Derrick Chase Board Member

Tessa Hill-Aston Board Member

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Will. J. Hanna, II CEO

LaVon Magruder Secretary

Dr. Tina Stevenson
Director of Economic &
Community Development

Wayne T. Smith Director of Human & Community Services

Stacie J. Whitaker-Harris Sr. Executive Assistant

# The New Park Heights Community Development Corporation, Inc.

"Together We CAN Make & Difference"

MEMORANDUM FOR RECORD

Office of the Chairman & CEO Will. J. Hanna, II 3719 Reisterstown Road Baltimore, Maryland 21215

Sharon Green Middleton Baltimore City Council 6th Councilmatic District 200 Holliday Street Baltimore, Maryland 21201

RE: Letter of Support for Business Establishment

Honorable Councilwoman Middleton, et al:

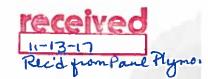
The New Park Heights Community Development Corporation, Inc., in association with Neighborhoods United and the Park Circle Improvement Association, stand firmly in support of A-Z Convenient Store located at 3601 Park Heights Avenue. It is our understanding that this business has come up on the non-conforming list in accordance with Baltimore City's newly proposed zoning changes and recommendations.

The business located at 3601 Park Heights Avenue is the ONLY location in the Park Circle community where several residents including hundreds of seniors from Monteverde Senior Housing and community residents get food and household items. It serves a community of over 3,000 residents and has worked with our organization over the past 5 years in providing scholarships to students within the Park Heights neighborhood of Park Circle.

The New Park Heights CDC, Inc. is a non-profit community-based organization in existence and serving the Park Heights community since 1999 and is currently the longest standing organization in Park Heights. We are the organizers of The Park Heights Merchants Association. In that, we support an exception being made for A-Z Convenient Store located at 3601 Park Heights Avenue to be removed from the non conforming list and be allowed to continue operations.

Sincerely,

Will. J. Hanna, II Chairman & CEO





#### POLICE DEPARTMENT

#### Baltimore, Maryland

December 13, 2016

To:

Councilwoman Sharon Middleton

From:

Captain Jason Yerg

Northwestern District

Subject:

A-Z Liquor Zone Change Request

Ma'am,

With regard to A-Z Liquor located in the 3600 block of Park Heights Avenue, I have found this establishment to be both proactive and interactive in the community. The crime in and around this establishment has been minimal and the owner has sought to assist in the Police Department's efforts to thwart crime in the area as well as to positively influence the surrounding neighborhood.

Additionally, I am aware that Neighborhoods United is in full support of this locations zoning change request and that the City Liquor Board Staff has indicated that there are no violations with the store.

For all of the above listed reasons, I support A-Z Liquor being removed from the "Non-conforming" list and for their zoning to be changed to a C1. Should you need anything further or have any additional requests don't hesitate to call me at (410)396-2466.

Respectfully,

Jason A. Yerg

Captain

Northwestern District

Jason A. Yorg







1



ging Pride To Our Neighborhoods\*

THE BOARD

President George E. Mitchell

Members

**Cherring Spence** 

Christopher Crockett

Eddie Brooks

**Gladys Stewart** 

Israel "Izzy" Patoka

Matthew Minson

Maxine Mabry

Minerva Eaton

Pearl Clark

R. Anthony Mills

Shannon Morgan

Shymaine Davis

Valarie Matthews

Neighborhoods United, LLC P.O. Box 2501 Baltimore, Maryland 21215-2501

Phone: 443-416-1443 Fax: 410-947-2133

E-mail: Neighborhoodsunitednw

@gmail.com Web site:

Neighborhoodsunitednw.com Twitter: @NeighborhoodsU

December, 2016

Dear President Jack Young and Councilwoman Sharon Middleton,

Last week we had the pleasure of meeting Paul, the owner of A-Z groceries at 3601 Park Heights Avenue. I was impressed with the operation of his store and what he brings to the community. I was really impressed at how he has, over the years, donated scholarships to the local students.

The need for this store is obvious there in southern Park Heights. It serves the community well.

Our association will help them expand the fresh foods they already offer. There is a desperate need to eliminate the food desert in this area. This store is helping to eliminate that problem. I find the owner to be very pleasant and genuinely interested in the community. According to one online review, "This store is the cleanest grocery store I have ever been in."

Therefore, as the premier neighborhood association in Park Heights, we support letting this operation stay as is just as long as he continues to sell fresh foods and groceries and continues to be an asset to the community.

Any questions please contact me. Thanking you in advance

Sincerely,

George E. Mitchell

President, Neighborhoods United

Gem14gem14@gmail.com

240-463-0195



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'JACK". YOUNG DAY AVENUE MD 21202 Caroline L. Hecker 25 South Charles Street, 21\* Floor Baltimore, Maryland 21201 P: (410) 727-6600/F: (410) 727-1115 checker@rosenbergmartin.com



#### **MEMORANDUM**

TO:

LAND USE & TRANSPORTATION COMMITTEE,

**BALTIMORE CITY COUNCIL** 

FROM:

CAROLINE L. HECKER

STANLEY S. FINE

CC:

PAUL KWAN-YOUNG LEE

RE:

CCB # 17-0106 - REZONING - 3601-05 PARK HEIGHTS AVENUE

PROPOSED FINDINGS OF FACT

DATE:

**NOVEMBER 21, 2017** 

The City Council has the authority to change the zoning classification of a property as part of a comprehensive rezoning process or upon a finding that there was either 1) a substantial change in the character of the neighborhood where the property is located, or 2) a mistake in the existing zoning classification. MD. CODE ANN., Land Use § 10-304(b)(2); Baltimore City Code, Article 32 – Zoning § 5-508(b)(1). Here, there was a mistake in the 2017 comprehensive rezoning of the property known as 3601-05 Park Heights Avenue (the "Property") from the B-1-2 District to the R-6 District as the City Council did not consider the existing commercial use of the Property, which has been in place since the early 20<sup>th</sup> century. Unlike many other retail goods establishments with alcoholic beverages sales, the Property historically has been operated in a manner that serves the local community by providing groceries and convenience items that are otherwise unavailable in the neighborhood. The City Council rezoned the Property to the R-6 District based on a general desire to eliminate nonconforming retail goods establishments with alcoholic beverages sales without considering the specific impact that would occur here. As a result, it was a mistake to rezone the Property to R-6, and the Property should now be rezoned to C-1 to correct the error.

The Property originally consisted of three separate lots known as 3601, 3603, and 3605 Park Heights Avenue, which were consolidated into one lot known as 3601 Park Heights Avenue in 1980. The Property was formerly zoned B-1-2 and, according to the City's zoning records, all three lots historically were used for commercial purposes. The property formerly known as 3601 Park Heights Avenue originally was used as a pharmacy and variety store, and held a liquor license dating back to 1935. On July 8, 1980, the Board of Municipal and Zoning Appeals ("BMZA") approved the consolidation of the lots and rehabilitation of the structures, provided that the existing nonconforming package goods store be limited to its existing location and not expanded to the remainder of the Property. As a result, the retail goods establishment that has been in place since that time has offered alcoholic beverage sales only in the portion of the Property that was formerly known as 3601 Park Heights Avenue, while the remainder of the Property is used as a grocery. When the Property was rezoned to the R-6 District, the existing package goods component became nonconforming and, due to the new regulations imposed on nonconforming retail goods





establishments with alcoholic beverages sales, the package goods component must be discontinued by June 4, 2019. Art. 32, § 18-701(a)(1). It was a mistake for the City Council not to consider the important services provided by a commercial use at this location when it rezoned the Property to R-6, and the Council should correct the mistake by rezoning the property to C-1.

In connection with the finding that there was a mistake in the existing zoning classification that justifies the rezoning of the Property, both Section 5-508(b) of the Zoning Code and Section 10-304 of the Maryland Land Use Article require the City Council to make findings of fact that address:

#### (i) Population Change

• The census tract that includes the Properties is estimated to have increased its population from 4,215 in 2010 to 4,820 in 2015, according to estimates of the U.S. Census Bureau. This 14.35% increase in residential population drives a demand for commercial uses to serve the residents, such as the grocery store located at the Property.

#### (ii) The availability of public facilities;

• The area is adequately served by public utilities and services. The proposed rezoning of the Property simply will permit the existing use to remain and will not have an impact on the demand for public facilities or services.

#### (iii) Present and future transportation patterns;

 The rezoning of the Property will not adversely impact present or future transportation patterns, as the Property is located along the highly trafficked Park Heights corridor. As the Property is already used for commercial purposes, the change in zoning will not increase the number of trips generated.

#### (iv) Compatibility with existing and proposed development for the area;

• The rezoning of the Property to the C-1 District is consistent with the Park Heights Urban Renewal Plan, which designates the Property for "Neighborhood Business" uses.

## (v) The recommendations of the Baltimore City Planning Commission and the Board of Municipal and Zoning Appeals;

- The Planning Commission was unable to make a recommendation on this bill, as three members voted in favor of the bill and three members voted against.
- The Board of Municipal and Zoning Appeals has not yet commented on this bill, and will do so separately.

- (vi) The proposed amendment's consistency with the City's Comprehensive Master Plan.
  - The proposed amendment is consistent with the City's LiveEarnPlayLearn Master Plan by meeting Live Goal 1: Build Human and Social Capital By Strengthening Neighborhoods. Neighborhoods need access to retail and commercial services to serve their residents. In the area surrounding the Property, many residents do not drive, making it difficult for them to access other grocery options. There are several senior housing buildings located in close proximity to this site, including Monte Verde Apartments at 2501 Violet Avenue (0.1 miles from the Property), SOS Care Services at 2901 Druid Park Drive (0.4 miles from the site), and Renaissance Gardens at 4311 Pimlico Road (0.6 miles from the Property). The retail use at this location serves local residents and provides an amenity to the neighborhood.

Section 5-508(b)(3) of the Zoning Code also mandates that the following additional standards be considered for map amendments:

- (i) Existing uses of property within the general area of the property in question;
  - The Property is located along a heavily trafficked corridor and is the only commercial use in the area. As a result, it provides a necessary service to nearby residents, many of whom rely on the grocery for their food shopping needs. The nearest grocery store, Food City, is 0.4 miles away from this site. Beyond that, a Sav-A-Lot and a Shoppers are each 0.91 miles away from the site.
- (ii) The zoning classification of other property within the general area of the property in question;
  - The Property is located in the middle of a residentially zoned area. Prior to the effective date of the new Zoning Code, however, the Property was zoned B-1-2, which permitted the existing package good store to operate as a nonconforming use.
- (iii) The suitability of the property in question for the uses permitted under its existing zoning classification; and
  - The Property is not suited for the uses permitted under the R-6 zoning classification. The surrounding blocks of Park Heights Avenue are occupied by many vacant structures, demonstrating that there is little residential demand in this area. In addition, because the existing structure has been used for commercial purposes since the early 20<sup>th</sup> century, it is not feasible to convert it to residential use.
- (iv) The trend of development, if any, in the general area of the property in question, including changes, if any, that have taken place since the property in question was placed in its present zoning classification.

• Very little development has occurred in the general area of the Property in recent times, especially since the most recent rezoning to the R-6 District. The Property is not likely to see any significant investment under its present zoning classification as the nonconforming use regulations mandate the termination of the alcoholic beverages sales use within two years.

4824-2072-1237, v. 1

#### CITY OF BALTIMORE COUNCIL BILL 17-0106 (First Reader)

Introduced by: Councilmember Middleton

At the request of: Robinson's Food and Variety Market, Inc.

Address: c/o Kwan Lee, 3601-3605 Park Heights Avenue, Baltimore, Maryland 21215

Telephone: 443-255-0343

Introduced and read first time: July 17, 2017

Assigned to: Land Use and Transportation Committee

REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Board of Municipal and Zoning Appeals, Planning Commission, Department of Housing and Community Development, Baltimore Development Corporation, Department of Transportation

#### A BILL ENTITLED

1 THE ORDINANCE CONCERNING	1	AN ORDINANCE	concerning
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#### Rezoning - 3601-3605 Park Heights Avenue

- FOR the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.
- 6 By amending

2

3

4

5

- 7 Article 32 Zoning
- 8 Zoning Map
- 9 Sheet 23
- 10 Baltimore City Revised Code
- 11 (Edition 2000)
- SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That
  Sheet 23 of the Zoning Map is amended by changing from the R-6 Zoning District to the C-1
  Zoning District the property known as 3601-3605 Park Heights Avenue, as outlined in red on the
- 15 plat accompanying this Ordinance.
- SECTION 2. AND BE IT FURTHER ORDAINED, That as evidence of the authenticity of the accompanying plat and in order to give notice to the agencies that administer the City Zoning Ordinance: (i) when the City Council passes this Ordinance, the President of the City Council
- shall sign the plat; (ii) when the Mayor approves this Ordinance, the Mayor shall sign the plat;
- and (iii) the Director of Finance then shall transmit a copy of this Ordinance and the plat to the
- 21 Board of Municipal and Zoning Appeals, the Planning Commission, the Commissioner of
- Housing and Community Development, the Supervisor of Assessments for Baltimore City, and
- 23 the Zoning Administrator.
- SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30<sup>th</sup> day after the date it is enacted.

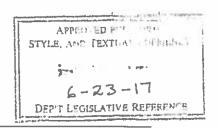
EXPLANATION: CAPITALS indicate matter added to existing law.

[Brackets] indicate matter deleted from existing law.



#### INTRODUCTORY\*

## CITY OF BALTIMORE COUNCIL BILL \_\_\_\_



Introduced by: Councilmember Middleton

At the request of: Robinson's Food and Variety Market, Inc.

Address: c/o Kwan Lee, 3601-3605 Park Heights Avenue, Baltimore, Maryland 21215

Telephone: 443-255-0343

#### A BILL ENTITLED

AN ORDINANCE concerning

#### Rezoning - 3601-3605 Park Heights Avenue

For the purpose of changing the zoning for the property known as 3601-3605 Park Heights Avenue, as outlined in red on the accompanying plat, from the R-6 Zoning District to the C-1 Zoning District.

BY amending

Article 32 - Zoning Zoning Map Sheet 23 Baltimore City Revised Code (Edition 2000)

SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That Sheet 23 of the Zoning Map is amended by changing from the R-6 Zoning District to the C-1 Zoning District the property known as 3601-3605 Park Heights Avenue, as outlined in red on the plat accompanying this Ordinance.

SECTION 2. AND BE IT FURTHER ORDAINED, That as evidence of the authenticity of the accompanying plat and in order to give notice to the agencies that administer the City Zoning Ordinance: (i) when the City Council passes this Ordinance, the President of the City Council shall sign the plat; (ii) when the Mayor approves this Ordinance, the Mayor shall sign the plat; and (iii) the Director of Finance then shall transmit a copy of this Ordinance and the plat to the Board of Municipal and Zoning Appeals, the Planning Commission, the Commissioner of Housing and Community Development, the Supervisor of Assessments for Baltimore City, and the Zoning Administrator.

SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30<sup>th</sup> day after the date it is enacted.

\* WARNING: THIS IS AN UNOFFICIAL, INTRODUCTORY COPY OF THE BILL.
THE OFFICIAL COPY CONSIDERED BY THE CITY COUNCIL IS THE FIRST READER COPY.



#### STATEMENT OF INTENT

#### FOR

#### 3601 Park Heights Ave, Baltimore Md 21215 {Address}

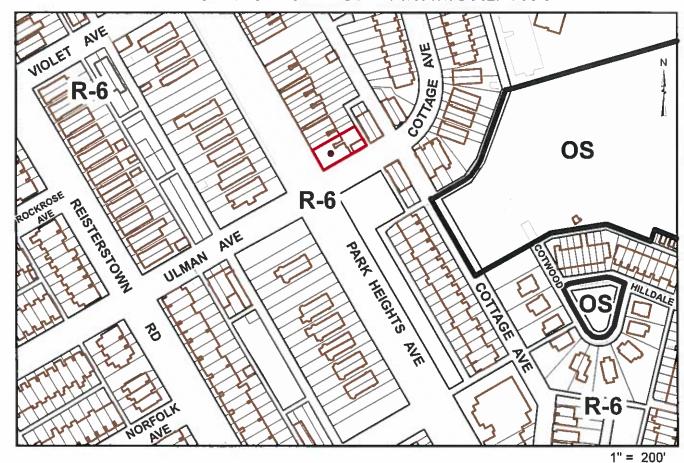
1.	Applicant's Contact Information:
	Name: Robinson's Food & Variety Market Inc.
	Mailing Address: 3601 Park Heights Ave
	Baltimore Md 21215
	Telephone Number: 443-255-0343
	Email Address: Klee517214@gmail.com
2.	All Proposed Zoning Changes for the Property: Rezoned from the R-6 Zoning District to C-1 zoning district
3.	All Intended Uses of the Property: Retail Goods establishment with alcoholic beverage sales
4.	Current Owner's Contact Information:
	Name: Kwan Young Lee
	Mailing Address: 3601 Park Heights Ave
	Baltimore Md 21215
	Telephone Number: 443-255-0343 Email Address: Klee517214@gmail.com
	Email Address: Kieebi7214egmail.com
5.	Property Acquisition:
	The property was acquired by the current owner on $4-29-2011$ by deed recorded in the Land Records of Baltimore City in Liber $13464$ Folio $338-342$ .
6.	Contract Contingency:
	(a) There is is not X a contract contingent on the requested legislative authorization.
	(b) If there is a contract contingent on the requested legislative authorization:
	(i) The names and addresses of all parties to the contract are as follows {use additional sheet if necessary;:

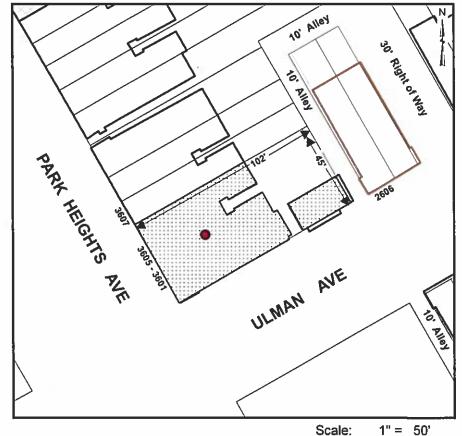


		(ii) 1	Γhe purpose, n	ature, and effec	ct of the contract	are:	
		-					
7.	Age	ncy:	_				
	(a)	The	applicant is	is not <u>x</u>	_ acting as an ag	gent for another.	
	(b) If the applicant is acting as an agent for another, the names of all principals on whose behalf the applicant is acting, including the names of the majority stockholders of any corporation, are as follo {use additional sheet if necessary}:				ration, are as follows		
			-				
					AFFIDAV	TT	
	the	infor	Young Le mation given i ion, and belief	n this Statemen	, solemnly at of Intent is true	affirm under the penalties of pand complete to the best of my Applicant's signature	perjury that when when the serious that when the serious that we have a serious that when the serious that when the serious that we have a serious that we have
						6-21-2017 Date	



# SHEET NO. 23 OF THE ZONING MAP OF THE ZONING CODE OF BALTIMORE CITY





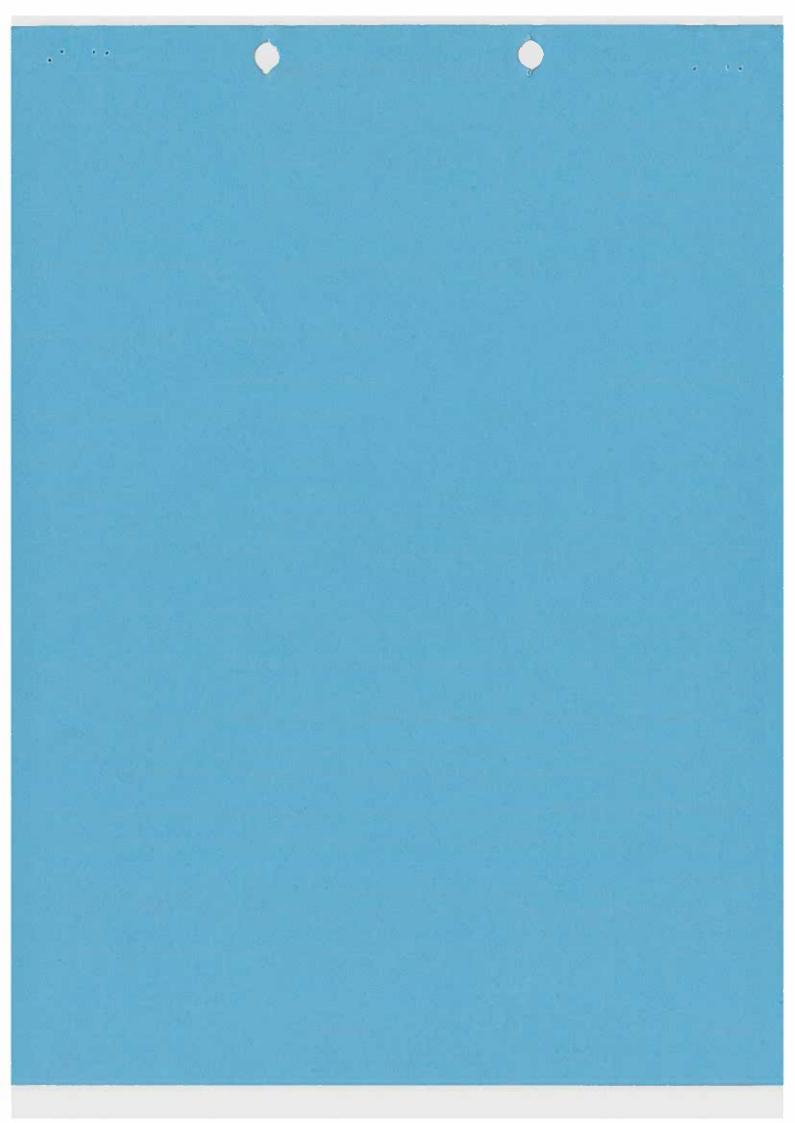
RPE 6-22-17

#### Note:

In Connection With Property Known As No. 3601-3605 PARK HEIGHTS AVENUE. The Applicant Wishes To Request The Rezoning Of The Aforementioned Property From R-6 Zoning to C-1 Zoning, As Outlined In Red Above.

WARD	15	SECTION	32		
BLOCK	3327A	LOT	1		
MAYOR					

PRESIDENT CITY COUNCIL



### ACTION BY THE CITY COUNCIL

PUBLIC HEARING HELD ON	20 18
COMMITTEE REPORT AS OF April 16,	20 18
	RABLE AS AMENDEDWITHOUT RECOMMENDATION
COMMITTEE MEMBERS:	COMMITTEE MEMBERS:
SECOND READING: The Council's action being favorable (unf Third Reading on:  Amendments were read and adopted (defeated) as it	avorable), this City Council bill was (was not) ordered printed for APR 16 2019
	APR 2.3 2018
THIRD READING	
Amendments were read and adopted (defeated) as i THIRD READING (ENROLLED)	ndicated on the copy attached to this blue backing.
Amendments were read and adopted (defeated) as i	ndicated on the copy attached to this blue backing.
THIRD READING (RE-ENROLLED)	20
	20
There being no objections to the request for withdrawal, it from the files of the City Council.	was so ordered that this City Council Ordinance be withdrawn
President	Liver St. Deeni Chief Clerk