Introduced by: Councilmember Sneed, Hany Bullock, Brusett, Prepared by: Department of Legislative Reference Date: January 29, 2019 Referred to: Committee reisinge Also referred for recommendation and report to municipal agencies listed on reverse. CITY COUNCIL 19 - 0334 A BILL ENTITLED AN ORDINANCE concerning Community Relations - Redefining "Employer" FOR the purpose of redefining "employer" for purposes of the laws governing unlawful employment practices. By repealing and reordaining, with amendments Article 4 - Community Relations Section(s) 1-1(i) **Baltimore City Code** (Edition 2000)

^{**}The introduction of an Ordinance or Resolution by Councilmembers at the request of any person, firm or organization is a courtesy extended by the Councilmembers and not an indication of their position.

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Other:	Cthetr:
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Mage Commission	Employees, Retirement System
noissimmo gninnala	Commission on Sustainability
Parking Authority Board	Comm. for Historical and Architectural Preservation
Labor Commissioner	slaaqqA gninoS bas laqisinuM lo brao8
Fire & Police Employees' Retirement System	Board of Ethics
Environmental Control Board	Board of Estimates
suoissima	Boards and Cor
Other:	Other:
Other:	Other:
Police Department	Other: Other Of CIVIL VIGING
Office of the Mayor	Department of Planning
Mayor's Office of Information Technology	Department of Human Resources
Mayor's Office of Human Services	Department of Housing and Community Development
Mayor's Office of Employment Development	Department of General Services
Health Department	Department of Finance
Fire Department	
Department of Transportation	Comptroller's Office
Department of Recreation and Parks	City Solicitor
Department of Real Estate	Baltimore Development Corporation
Department of Public Works	Baltimore City Public School System

CITY OF BALTIMORE ORDINANCE 19 · 267 Council Bill 19-0334

Introduced by: Councilmembers Sneed, Henry, Bullock, Burnett, Cohen, Dorsey, Scott, Clarke,

Middleton, Reisinger

Introduced and read first time: February 4, 2019

Assigned to: Labor Committee Committee Report: Favorable Council action: Adopted

Read second time: June 11, 2019

AN ORDINANCE CONCERNING

1	Community Relations – Redefining "Employer"
2	FOR the purpose of redefining "employer" for purposes of the laws governing unlawful
3	employment practices.
4	By repealing and reordaining, with amendments
5	Article 4 - Community Relations
6	Section(s) 1-1(i)
7	Baltimore City Code
8	(Edition 2000)
9	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the
0	Laws of Baltimore City read as follows:
1	Baltimore City Code
.2	Article 4. Community Relations
3	Subtitle 1. Definitions
4	§ 1-1. Definitions.
.5	(i) Employer.
6	(1) "Employer" means every person, other than fraternal and religious organizations, who
7	employs [15] 1 or more persons, exclusive of parents, spouse, or children of [such]
8	THAT person, during at least 15 days in the preceding 12 months.
	Explanation: CAPITALS indicate matter added to existing law.
	[Brackets] indicate matter deleted from existing law.
	Underlining indicates matter added to the bill by amendment.

or deleted from existing law by amendment.

Council Bill 19-0334

2	(2) "Employer" includes any governmental unit, agency, or employer as to which the City has the power to legislate.
3 1 5	SECTION 2. AND BE IT FURTHER ORDAINED, That the catchlines contained in this Ordinance are not law and may not be considered to have been enacted as a part of this or any prior Ordinance.
5 7	SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30 th day after the date it is enacted.
	Certified as duly passed this day of JUN 1 1 2019
	President, Baltimore City Council
	Certified as duly delivered to his Honor, the Mayor,
	this day of
d	Chief Clerk
	Approved this 17 day of June, 2019 Mayor, Baltimore City

Approved For Form and Legal Sufficiency
This 1977 Day of 700, 2019.

SALTIMORE CITY COUNCIL LABOR COMMITTEE **VOTING RECORD**

DATE: May 16, 2019

CITY COUNCIL RESOLUTION#: 19-0331

BILL TITLE:	Community	Relations -	Redefining	"Employer"
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BILL TITLE: Community R	<u>kelations – Re</u>	defining "En	ıployer"	
MOTION BY: Costello	SF	CONDED B	v: Stake	8
FAVORABLE	☐ FAV	ORABLE W	ITH AMEND	MENTS
UNFAVORABLE	☐ WIT	HOUT REC	OMMENDAT	ION
NAME	YEAS	NAYS	ABSENT	ABSTAIN
Sneed, Shannon				
Stokes, Robert				
Costello, Eric				
Clarke, Mary Pat				
Henry, Bill				
TOTALS				
CHAIRPERSON:		2		
COMMITTEE STAFF: Sam	uel Johnson	, Initia	ls:	

CITY OF BALTIMORE

BERNARD C "JACK" YOUNG Mayor



OFFICE OF CIVIL RIGHTS AND WAGE ENFORCEMENT COMMUNITY RELATIONS COMMISSION

DARNELL E. INGRAM, Director 7 E. Redwood Street, 9th Floor Baltimore, Maryland 21202

May 02, 2019

The Honorable President and Members Of the Baltimore City Council Attn: Jeff Amoros Room 409, City Hall, 100 N. Holliday Street Baltimore, Maryland 21202



Re: City Council Bill 19-0334, Community Relations - "Redefining Employer"

Dear President and City Council Members:

Art. 4, § 1-1(i)(1) of the Baltimore City Code defines an "employer" as "every person, other than fraternal and religious organizations, who employs 15 or more persons, exclusive of parents, spouse, or children of such persons during at least 15 days in the preceding 12 full months." Employer is defined for the purpose of establishing jurisdiction in which a charge of employment discrimination can be filed and investigated by the Baltimore Community Relations Commission. This means that any business operating in Baltimore City that has less than 15 employees can openly and actively discriminate in its hiring, discipline, termination, and sexual harassment practices without being subject to any discipline. Employees of these companies have no recourse, as the Maryland Commission on Civil Rights and the Equal Employment Opportunity Commission both have a 15-person threshold to establish jurisdiction.

In light of the 15-person threshold at the state and federal level, local jurisdictions have amended their laws to afford protection to employees who work for companies with less than 15 people. However, Baltimore City has not taken such corrective action. This 15-person threshold, in effect, perpetuates employment discrimination and sexual harassment in Baltimore City, given that it is significantly higher than the thresholds required in surrounding jurisdictions. Baltimore County, Prince George's County, and Montgomery County require a threshold of one, whereas Howard County requires a threshold of five employees. As of January 01, 2018, Baltimore City had 7,708 companies with less than 15 employees, and there are 30,604 employees working at these companies. How many of these 30,604 employees are currently being subjected to discrimination due to their sexual orientation, age, religion, or the color of their skin?

How many of these 30,604 are being subjected to sexual harassment and are forced to suffer in silence like the brave women who have come forth as part of the national #MeToo movement? Between FY 2015 – FY 2018, the Baltimore Community Relations Commission has had to dismiss approximately 150 complaints due to a lack of jurisdiction, because the Respondent had less than the required 15 employees. The majority of these complaints contained allegations of race discrimination and sexual harassment, some of which were egregious. By amending this law, the Baltimore City Council will help the Community Relations Commission achieve its mission of eradicating discrimination in Baltimore City, as well as improving the economy and workforce, as discrimination has negative consequences on retention, productivity and employee morale.

A memo, from 1979, written by former Community Relations Commission Director John B. Ferron (1973-1996), stressed the importance of imploring the Baltimore City Council to amend Article 4 to make this change. The memo highlighted the potential opposition from the small business community and emphasized that high unemployment would continue to plague the Black community if discrimination based on race was permitted for employers with less than 15 people, as those employers made up the bulk of the workforce. The City Council was unwilling to make the necessary change then, but the Community Relations Commission hopes that the Council is willing to make this change four decades later.

Regards,

Raemond Parrott

Deputy Director, Office of Civil Rights

cc: Darnell E. Ingram, Director cc: Andrea Davis, City Solicitor

250000		White sudget kneder, for
5	NAME &	Henry Raymond, Director of Finance
0	AGENCY NAME &	Department of Finance
T.	ADDRESS	Room 454. City Hall (410) 396-4940
止	SUBJECT	City Council Bill #19-0334
	au au ECT	Community Relations Redefining Employer

CITY of
BALTIMORE

MEMO



TO

The Honorable President and Members of the City Council Room 400, City Hall DATE.

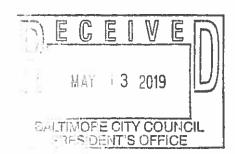
March 8, 2019

City Council Bill 19-0334 proposes redefining "employer" for the purpose of the laws governing unlawful employment practices. The Bill changes the definition to include all persons who employ one or more individuals, from 15 individuals, for a period of at least 15 days during the preceding 12 months.

The Department of Finance does not anticipate that this legislation will have a fiscal impact.

Finance supports this legislation.

cc: Jeffrey Amoros





CITY OF BALTIMORE

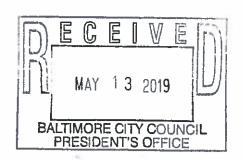
BERNARD C. "JACK" YOUNG
Mayor



DEPARTMENT OF LAW
ANDRE M. DAVIS, CITY SOLICITOR
100 N. HOLLIDAY STREET
SUITE 101, CITY HALL
BALTIMORE, MD 21202

May 13, 2019

The Honorable President and Members of the Baltimore City Council Attn: Executive Secretary Room 409, City Hall 100 N. Holliday Street Baltimore, Maryland 21202



Re: City Council Bill 19-0334 – Community Relations

Dear President and City Council Members:

The Law Department has reviewed City Council Bill 19-0334 for form and legal sufficiency. Article 4 of the City Code – Community Relations – currently defines "employer" to mean, with certain exceptions, every person employing at least 15 persons. This bill would amend the law to redefine the term to mean the employment of one or more persons.

The City's current definition of "employer" comports with both Maryland State and federal anti-discrimination laws. See MD STATE GOV, § 20-601(d)(defining the term to mean at least 15 employees); Title VII of the Civil Rights Act of 1964 (15 or more employees); the American with Disabilities Act (15 employees); and the Age Discrimination in Employment Act (20 employees). Nonetheless, the anti-discrimination laws of certain States as well as those of certain Maryland counties have defined the term to include fewer than 15 employees. Alaska, for example, defines "employer" to include as few as two employees. Montgomery County, Maryland, in its local law on Human Rights and Civil Liberties, defines the term to include a single employee. See Montgomery County Code, Chapter 27, § 27-6.

The Community Relations Article in the City Code (Article 4) exists pursuant to the City's police power. See City Charter, Art II, §§ 27 and 47. The definition of "employer" in Article 4, as well as the reach and effect of the entire ordinance, is within the discretion of the Mayor and City Council to determine. The Law Department therefore sees no legal impediment to the passage of this bill.

Sincerely yours,

Victor K. Tervala

cc: Andre M. Davis, City Solicitor
Jeffrey Amoros, Mayor's Legislative Liaison
Elena DiPietro, Chief Solicitor, General Counsel Division
Hilary Ruley, Chief Solicitor
Ashlea Brown, Assistant Solicitor

City of Baltimore

City Council City Hall, Room 408 100 North Holliday Street Baltimore, Maryland 21202

Meeting Minutes - Final

Labor Committee

Thursday, May 16, 2019

1:00 PM

Du Burns Council Chamber, 4th floor, City Hall

19-0334

CALL TO ORDER

INTRODUCTIONS

ATTENDANCE

Present 4 -Member Shannon Sneed, Member Robert Stokes Sr., Member Eric T. Costello, and Member Bill Henry

Excused 1 -Member Mary Pat Clarke

ITEMS SCHEDULED FOR PUBLIC HEARING

19-0334

Community Relations - Redefining "Employer"

For the purpose of redefining "employer" for purposes of the laws governing unlawful

employment practices.

Sponsors: Shannon Sneed, Bill Henry, John T. Bullock, Kristerfer Burnett, Zeke Cohen, Ryan Dorsey, Brandon M. Scott, Mary Pat Clarke, Sharon Green Middleton, Edward Reisinger

A motion was made by Member Costello, seconded by Member Stokes, Sr., that

this bill 19-0331 be Recommended Favorably. The motion carried by the

following vote:

Yes: 4 - Member Sneed, Member Stokes Sr., Member Costello, and Member Henry

ADJOURNMENT

CITY OF BALTIMORE



OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 415 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fax: 410-545-7596 email: farry.greene@baltimorecity.gov

HEARING NOTES

Bill: 19-0334

	Community Relations - Redefining "	"Employer"			
Committee: Labor		7(= 10)		uju -utr	
Chaired By: Counci	ilmember Shannon Sneed				
** * **	16.000				
Hearing Date:	May 16, 2019				
Time (Beginning):					
Time (Ending):	1:10 p.m.				
Location:	Clarence "Du" Burns Chambers				
	Approximately 5 – 10 people				
Committee Member	s in Attendance:				
Shannon Sneed					
Robert Stokes					
Eric Costello					
Bill Henry					
		-		1 N/100 Sec	NI SPECIA
	file?			☐ NO	□ N/A
Attendance sheet in	the file?	<u>×</u>	YES	☐ NO	□ N/A
	9			□NO	□ N/A
	audio-digitally recorded?		=	⊠ NO	□ N/A
	ertising/posting notices in the file?			∐ NO	⊠ N/A
	tion to property owners?			□NO	⊠ N/A
	his hearing?			□NO	□ N/A
					tokes
Final Vote:	•••••••••••••••••••••••••••••••••••••••	Fa	avorabl	e	

Major Speakers

(This is not an attendance record.)

- Hilary Ruley, Law Department
- Pedro Aponte, Department of Finance
- Raemond Parrot, Office of Civil Rights

Major Issues Discussed

- 1. Councilwoman Sneed read the bill into the record and introduced committee members.
- 2. Hilary Ruley Read agency report into the record.
- 3. Pedro Aponte Read agency report into the record.
- 4. Raemond Parrot Read agency report into the record.
- 5. There was no public comments.
- 6. Approximately 5 10 people were in attendance.
- 7. This hearing was adjourned, the final bill will be presented at the June 11, 2019 City Council meeting.

Fu	rther Study
Was further study requested?	☐ Yes ⊠ No
If yes, describe. N/A	10 *
Com	mittee Vote:
S. Sneed:	Yea
E. Costello: B. Henry: M. Clarke:	Yea

Samuel Johnson, Committee Staff (410) 396-1091

cc: Bill File

OCS Chrono File

Date: May 16, 2019



BALTIMORE CITY COUNCIL LABOR COMMITTEE

Mission Statement

On behalf of the Citizens of Baltimore City, the mission of the Labor Committee is to examine Labor Management Issues in the Public and Private Sectors to ensure that working people of Baltimore have a safe and hospitable environment and equitable pay.

The Honorable Shannon Sneed Chairwoman

PUBLIC HEARING

Thursday, May 16, 2019 1:00 PM

CLARENCE "DU" BURNS COUNCIL CHAMBERS

Bill 19-0334 Community Relations – Redefining "Employer"

CITY COUNCIL COMMITTEES

BUDGET AND APPROPRIATIONS

Eric Costello — Chair Leon Pinkett — Vice Chair Bill Henry Sharon Green Middleton Brandon M. Scott Isaac "Yitzy" Schleifer Shannon Sneed Staff: Marguerite Currin

EDUCATION AND YOUTH

Zeke Cohen – Chair Mary Pat Clarke – Vice Chair John Bullock Kristerfer Burnett Ryan Dorsey Staff: Matthew Peters

EXECUTIVE APPOINTMENTS

Robert Stokes – Chair Kristerfer Burnett– Vice Chair Mary Pat Clarke Zeke Cohen Isaac "Yitzy" Schleifer Staff: Marguerite Currin

HOUSING AND URBAN AFFAIRS

John Bullock – Chair Isaac "Yitzy" Schleifer – Vice Chair Kristerfer Burnett Bill Henry Shannon Sneed Zeke Cohen Ryan Dorsey Staff: Richard Krummerich

JUDICIARY AND LEGISLATIVE INVESTIGATIONS

Eric Costello – Chair
Mary Pat Clarke – Vice Chair
John Bullock
Leon Pinkett
Edward Reisinger
Brandon Scott
Robert Stokes
Staff: Matthew Peters

LABOR

Shannon Sneed – Chair Robert Stokes – Vice Chair Eric Costello Bill Henry Mary Pat Clarke Staff: Samuel Johnson

LAND USE AND TRANSPORTATION

Edward Reisinger - Chair
Sharon Green Middleton - Vice Chair
Mary Pat Clarke
Eric Costello
Ryan Dorsey
Leon Pinkett
Robert Stokes
Staff: Jennifer Coates

PUBLIC SAFETY

Brandon Scott - Chair
Ryan Dorsey - Vice Chair
Kristerfer Burnett
Shannon Sneed
Zeke Cohen
Leon Pinkett
Isaac "Yitzy" Schleifer
Staff: Richard Krummerich

TAXATION, FINANCE AND ECONOMIC

DEVELOPMENT

Sharon Green Middleton – Chair Leon Pinkett – Vice Chair Eric Costello Edward Reisinger Robert Stokes Staff: Samuel Johnson

- Larry Greene (pension only)

CITY OF BALTIMORE



OFFICE OF COUNCIL SERVICES

LARRY E. GREENE, Director 413 City Hall, 100 N. Holliday Street Baltimore, Maryland 21202 410-396-7215 / Fax: 410-545-7596 email: larry.greene@baltimorecity.gov

BILL SYNOPSIS

Committee: Labor

Bill 18-0334

Community Relations - Redefining "Employer"

Sponsor: Councilmember Sneed *

Introduced: August 6, 2018

Purpose:

For the purpose of redefining "employer" for purposes of the laws governing unlawful employment practices.

Effective: On the 30th day after the date of enactment.

Hearing Date/Time/Location: May 16, 2019 / 1:00 p.m. / Clarence "Du" Burns

Chamber

Agency Reports

Department of Finance	minutament Thillington Can
Office of Civil Rights and Wage Enforcement	
Department of Law	

Analysis

Current Law:

Repealing and reordaining, with amendments Article 4 – Community Relations Section 1 – 1 (i) Baltimore City Code (Edition 2000)

Background

In Article 4 – Community Relations Subtitle 1 of the Baltimore City Code, "employer" is defined for the purpose of establishing jurisdiction in which a charge of employment discrimination can be filed and investigated by the Baltimore City Community Relations Commission. Under the current law, a business with less than 15 employees can discriminate in its hiring, discipline, termination, and sexual harassment practices without being subject to enforcement or penalties. Under these standards aggrieved employees have no means of recourse which just leaves them subjected to the actions of these employers.

If enacted, Bill 18-0334 would redefine the meaning of "employer" in the Baltimore City Code to reduce the threshold to 1 or more persons that are employed by a business and organization, this will expand the jurisdiction of the Baltimore City Community Relations Commission in being able to pursue more cases of unjust employment practices. Information received from the Maryland Department of Labor, Licensing & Regulation, as of January 1, 2018 there were 7,708 employers in Baltimore City that employ 14 or fewer people, this accounts for approximately 30,604 employees who work with no protection against abusive and discriminatory practices.

Now, while at the state and federal level their jurisdiction remains at the 15-person threshold, local jurisdictions have the authority to amend their laws to ensure the protection of employees who work at these smaller businesses. In each of the neighboring jurisdictions (Baltimore County, Prince George's County and Montgomery County) their legislators have amended their County Codes to require a threshold on one employee. In Howard County, they require a threshold of five employees.

Additional Information

Fiscal Note: Not Available

Information Source(s): Agency Reports, Montgomery County Code Chapter 27-6 Definitions, Baltimore County Code of Ordinances Article 29-2-201 Human Relations Definitions, Prince George's County Code of Ordinances Section 2-186 Definitions, Howard County Code of Ordinances Section 12.208 Unlawful Employment Practices

Analysis by: Samuel Johnson, Jr.

Analysis Date: May 14, 2019

Direct Inquiries to: (410) 396-1091

CITY OF BALTIMORE COUNCIL BILL 19-0334 (First Reader)

Introduced by: Councilmembers Sneed, Henry, Bullock, Burnett, Cohen, Dorsey, Scott, Clarke, Middleton, Reisinger

Introduced and read first time: February 4, 2019

Assigned to: Labor Committee

REFERRED TO THE FOLLOWING AGENCIES: City Solicitor, Office of Civil Rights, Department of Finance

A BILL ENTITLED

1	AN ORDINANCE concerning
2	Community Relations - Redefining "Employer"
3 4	FOR the purpose of redefining "employer" for purposes of the laws governing unlawful employment practices.
5 6 7 8 9	By repealing and reordaining, with amendments Article 4 - Community Relations Section(s) 1-1(i) Baltimore City Code (Edition 2000)
10 11	SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the Laws of Baltimore City read as follows:
12	Baltimore City Code
13	Article 4. Community Relations
14	Subtitle 1. Definitions
15	§ 1-1. Definitions.
16	(i) Employer.
17 18 19	(1) "Employer" means every person, other than fraternal and religious organizations, who employs [15] 1 or more persons, exclusive of parents, spouse, or children of [such] THAT person, during at least 15 days in the preceding 12 months.
20 21	(2) "Employer" includes any governmental unit, agency, or employer as to which the City has the power to legislate.

EXPLANATION: CAPITALS indicate matter added to existing law. [Brackets] indicate matter deleted from existing law.

Council Bill 19-0334

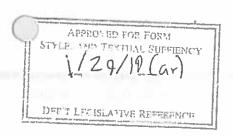
1	SECTION 2. AND BE IT FURTHER ORDAINED, That the catchlines contained in this Ordinance
2	are not law and may not be considered to have been enacted as a part of this or any prior
3	Ordinance.

SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30th day after the date it is enacted.

4

Introductory*

CITY OF BALTIMORE COUNCIL BILL ____



Introduced by: Councilmember Sneed

A BILL ENTITLED

AN ORDINANCE concerning

Community Relations - Redefining "Employer"

FOR the purpose of redefining "employer" for purposes of the laws governing unlawful employment practices.

By repealing and reordaining, with amendments

Article 4 - Community Relations Section(s) 1-1(i) Baltimore City Code (Edition 2000)

SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE, That the Laws of Baltimore City read as follows:

Baltimore City Code

Article 4. Community Relations

Subtitle 1. Definitions

§ 1-1. Definitions.

- (i) Employer.
 - (1) "Employer" means every person, other than fraternal and religious organizations, who employs [15] 1 or more persons, exclusive of parents, spouse, or children of [such] THAT person, during at least 15 days in the preceding 12 months.
 - (2) "Employer" includes any governmental unit, agency, or employer as to which the City has the power to legislate.

SECTION 2. AND BE IT FURTHER ORDAINED, That the catchlines contained in this Ordinance are not law and may not be considered to have been enacted as a part of this or any prior Ordinance.

EXPLANATION: CAPITALS indicate matter added to existing law.
[Brackets] indicate matter deleted from existing law.

* Warning: This is an unofficial, introductory copy of the bill.

The official copy considered by the City Council is the first reader copy.

SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30th day after the date it is enacted.

ACTION BY THE CITY COUNCIL

DUNA A	e being no objections to the request for withdrawal, it was so ordered that this City Council Ordinance be the files of the City Council.
- 02 -	JAWARDH
- 20	ID BEADING (RE-ENROLLED)
•	Amendments were read and adopted (defeated) as Indicated on the copy attached to this blue backing
- 02	ID READING (ENROLLED)
	Amendments were read and adopted (defeated) as indicated on the copy attached to this blue backing
- 20	ID BEADING
•	- Amendments were read and adopted (defeated) as indicated on the copy attached to this blue backing
	I NOC
1 201	Third Reading on:
1 201	I NOC
1 201	T NUC Reading on:
1 30.	T NUC Reading on:
1 30.	Third Reading on:
1 30.	Third Reading on:
1 30	OND READING: The Council's action being favorable (unfavorable), this City Council bill was (was not) ordered Third Reading on:
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Chief Clerk

President

S-01-080f