F O R O	NAME & TITLE	CHRIS RYER, DIRECTOR	
	AGENCY NAME & ADDRESS	DEPARTMENT OF PLANNING 8 <sup>TH</sup> FLOOR, 417 EAST FAYETTE STREET	
	SUBJECT	CITY COUNCIL BILL #19-0416/ ZONING – CONDITIONAL USE CONVERSION TO 3 DWELLING UNITS IN THE R-8 ZONING DISTRICT – VARIANCES – 2005 WEST BALTIMORE STREET	

CITY of

BALTIMORE





TO

The Honorable President and Members of the City Council City Hall, Room 400 100 North Holliday Street DATE:

September 13, 2019

At its regular meeting of September 12, 2019, the Planning Commission considered City Council Bill #19-0416, for the purpose of permitting, subject to certain conditions, the conversion of a single-family dwelling unit to 3 dwelling units in the R-8 Zoning District on the property known as 2005 West Baltimore Street (Block 0206, Lot 043), as outlined in red on an accompanying plat; and granting variances from certain bulk (lot area) and off-street parking regulations.

In its consideration of this Bill, the Planning Commission reviewed the attached staff report which recommended amendment and approval of City Council Bill #19-0416 and adopted the following resolution, five members being present (five in favor):

RESOLVED, That the Planning Commission finds, in accordance with subsections 5-406(a) and 5-406(b) of the Zoning Code of Baltimore City, that the proposed use provided in this bill:

- would not be detrimental to or endanger the public, health, safety, or welfare;
- would not be precluded by any other law, including an applicable Urban Renewal Plan;
- would not be contrary to the public interest;
- would be in harmony with the purpose and intent of this Code; and
- meets all criteria for approval specified in subsection 5-406(b) of the Zoning Code of Baltimore City, as described in the Departmental staff report; and further

RESOLVED, That the Planning Commission concurs with the recommendation of its Departmental staff, and recommends that City Council Bill #19-0416 be amended and passed passed by the City Council.

If you have any questions, please contact Mr. Eric Tiso, Division Chief, Land Use and Urban Design Division at 410-396-8358.

CR/mf

attachment

cc: Mr. Nicholas Blendy, Mayor's Office

Mr. Matthew Stegman, Mayor's Office

Ms. Nina Themelis, Mayor's Office

The Honorable Edward Reisinger, Council Rep. to Planning Commission

Mr. Colin Tarbert, BDC

Mr. Derek Baumgardner, BMZA

Mr. Geoffrey Veale, Zoning Administration

Mr. Bob Pipik, DHCD

Ms. Elena DiPietro, Law Dept.

Mr. Francis Burnszynski, PABC

Mr. Liam Davis, DOT

Ms. Natawna Austin, Council Services

Mr. Dominic McAlily, Council Services

Mr. Kevin Jean-Pierre, Applicant



#### PLANNING COMMISSION

Sean D. Davis, Chairman

# STAFF REPORT



**September 12, 2019** 

**REQUEST:** City Council Bill #19-0416/ Zoning – Conditional Use Conversion of a Single-Family Dwelling Unit to 3 Dwelling Units in the R-8 Zoning District – Variances – 2005 West Baltimore Street

For the purpose of permitting, subject to certain conditions, the conversion of a single-family dwelling unit to 3 dwelling units in the R-8 Zoning District on the property known as 2005 West Baltimore Street (Block 0206, Lot 043), as outlined in red on the accompanying plat; and granting variances from certain bulk (lot area) and off-street parking regulations.

**RECOMMENDATION:** Amendment, and Approval as amended

<u>Amendment</u>: Add a variance of floor area standards for conversion of a single-family dwelling to a multi-family dwelling.

STAFF: Martin French

**PETITIONER:** Councilmember Bullock, at the request of Kevin Jean-Pierre

**OWNER:** Kira Kashima Jean-Pierre

## SITE/GENERAL AREA

<u>Site Conditions</u>: 2005 West Baltimore Street is located on the south side of the street, approximately 30' west of the intersection with Payson Street. This property measures approximately 14'2" by 90' and is currently improved with a three-story attached residential building measuring approximately 14'2" by 57'. The site is zoned R-8 and is located in the Fayette Street Outreach community.

General Area: Most of the housing in this area was originally developed in the mid-19<sup>th</sup> Century. There are also nonresidential uses such as offices, churches and small businesses in the area. Directly opposite this property is the Bon Secours Hospital site, an anchor institution in this community. During the 20<sup>th</sup> Century there was much conversion of single-family dwellings to multi-family or residential mixed-use structures. This site is an example of that former trend.

### **HISTORY**

There is no legislative action of record concerning this property specifically. This block retained its R-8 zoning during the comprehensive rezoning mapping process associated with the effective date of the current Zoning Code on June 5, 2017.

### **CONFORMITY TO PLANS**

The proposed action is consistent with LIVE EARN PLAY LEARN, the Comprehensive Master Plan for Baltimore, <u>Live</u> Goal 1: Build Human and Social Capital by Strengthening Neighborhoods, Objective 1: Expand Housing Choices for all Residents.

#### **ANALYSIS:**

Background: This legislation would allow the petitioner to use the existing structure as three dwelling units, each a 1-bedroom unit on each floor level of the structure. Approving use as a three-family multi-family dwelling would allow preservation of a piece of the community's traditional architectural fabric while responding to more contemporary, smaller-scale residential needs in a location with convenient access to downtown for residents of the three dwelling units.

Zoning Analysis: This property is a middle-of-group residential structure containing approximately 2,000 square feet of gross floor area. This bill would encourage re-use (or continuing use) of a structure consistent with its current zoning.

- The Zoning Code requires, for conversion of a single-family dwelling property in the R-8 District, 750 square feet of lot area per dwelling unit (BCZC subsection 9-703.d., citing Table 9-401). A lot area of 1,875 square feet is thus required for the proposed use. This lot has 1,275 square feet and thus does not meet the lot area requirement for conversion. A variance of this requirement is therefore included in this bill. The variance amounts to approximately 32% of the Zoning Code requirement.
- The Zoning Code requires, for conversion of a single-family dwelling property in the R-8 District, 750 square feet of floor area per 1-bedroom dwelling unit (BCZC subsection 9-703.c.). The existing structure contains approximately 1,500 square feet of floor area on its lower two levels, thus meeting this requirement for the lower two dwelling units to be created; the top floor, being shorter in depth, only has approximately 500 square feet of floor area. A variance of this floor area requirement should therefore be added to this bill, in order to authorize all three 1-bedroom dwelling units.
- The maximum lot coverage allowed is 80% (Zoning Code Table 9-401). This structure covers approximately 65% of the lot. No variance of this requirement is needed.
- Two additional off-street parking spaces are required to serve the two newly-created dwelling units (BCZC subsection 9-703.f.). This property can only provide one off-street parking space meeting Zoning Code standards for accessibility, as the lot width is 14' and the rear alley is 10' wide, and therefore a variance of this requirement is included in this bill.

<u>Conditional Use</u>: Per subsection 5-406 {"Approval standards"} of Article 32 – *Zoning*:

(a) Limited criteria for denying.

Neither the Board of Municipal and Zoning Appeals, nor the City Council, as the case may be, may approve a conditional use unless, after public notice and hearing and on consideration of the standards required by this subtitle, it finds that:

- (1) The establishment, location, construction, maintenance, or operation of the conditional use would not be detrimental to or endanger the public health, safety, or welfare;
- (2) The use would not be precluded by any other law, including an applicable Urban Renewal Plan;
- (3) The authorization would not be contrary to the public interest; and
- (4) The authorization would be in harmony with the purpose and intent of this Code.

The establishment, location, and operation of this property as a multi-family dwelling containing three dwelling units would not be detrimental to or endanger public health, safety, or welfare. The proposed use is not precluded by any other law, and there is no Urban Renewal Plan for this area. The proposed authorization would not be contrary to the public interest (in fact, it could advance the public interest by creating housing affordable to moderate-income families). Therefore, Planning staff conclude that the authorization would be in harmony with the purpose and intent of the Zoning Code.

In making the above recommendation, Planning staff reviewed subsection 5-406(b) {"Required considerations"} of Article 32 - Zoning, and finds that the proposed use meets these additional criteria for approval of a conditional use:

- 1. The nature of the proposed site, including its size and shape, are adequate for the proposed use;
- 2. There will be no negative impact to traffic patterns;
- 3. The proposed use will not impair the present and future development of this lot or the surrounding area;
- 4. There will be no negative impact resulting from proximity to dwellings, churches, schools, public structures, and other places of public gathering;
- 5. There is adequate accessibility of the premises to emergency vehicles;
- 6. There is adequate light and air to the premises and to properties in the vicinity;
- 7. Adequate utilities, access roads, drainage, and other necessary facilities have been or will be provided;
- 8. The proposed use will not interfere with preservation of cultural and historic landmarks and structures;
- 9. The proposed use would not alter the character of the neighborhood;
- 10. The proposed use is consistent with provisions of the City's Comprehensive Master Plan;
- 11. The proposed use is consistent with the provisions of the applicable urban renewal plan;
- 12. The proposed use meets all other applicable standards and requirements of the Zoning Code;
- 13. The proposed use is consistent with the intent and purpose of the Zoning Code; and

14. Is consistent with any other matters that may be considered to be in the interest of the general welfare.

Planning staff recommend that the Planning Commission also find:

- The proposed use as a three-family dwelling would be consistent with other residential use in the area.
- While only one off-street parking space meeting Zoning Code standards can be provided on this property, the site is located in a dense, walkable neighborhood that is served by public transportation.
- There is a practical difficulty with complying with the bulk standards in the Zoning Code that has not been caused by the action or inaction of any person with a present interest in this property. Conditions on which this bill is based are unique to this property and are not generally applicable to other property within the same zoning classification, while practical difficulty has not been created by intentional action or inaction of a person with a present interest in the property. The purpose of the variances requested is not based exclusively on a desire to increase the value or income potential of the property. Each of the variances that would be granted would not be injurious to use and enjoyment of other property in the immediate vicinity, nor substantially diminish or impair property values in the neighborhood. The variances are in harmony with the Comprehensive Master Plan and related considerations of public health, safety, and general welfare.

<u>Notification</u>: Fayette Street Outreach and Councilman Bullock have been notified of this matter.

Chris Ryer Director