CITY OF BALTIMORE ORDINANCE Council Bill 20-0593

Introduced by: Councilmember McCray, President Scott, Councilmembers Dorsey, Middleton, Bullock, Clarke, Pinkett, Cohen, Stokes, Sneed, Burnett, Reisinger Introduced and read first time: August 17, 2020 <u>Assigned to: Taxation, Finance and Economic Development Committee</u> Committee Report: Favorable with amendments Council action: Adopted Read second time: October 5, 2020

AN ORDINANCE CONCERNING

Tax Sales – Properties Exempt From Sale

- 2 FOR the purpose of directing the Director of Finance to withhold certain properties from tax sale;
- defining certain terms; requiring that the Director of Finance adopt regulations to implement
- 4 the requirements of this section; requiring that the Director of Finance submit an annual
- 5 report to the Mayor and City Council; <u>requiring the Commissioner of Housing and</u>
- 6 <u>Community Development to designate a City Tax Sale Ombudsman; providing for the duties</u> 7 of the City Tax Sale Ombudsman; providing for a special effective date; and generally
- implementing the authority provided by Section 14-811(f) of the State Tax-Property Article.
- 9 Chapter 730, 2019 Laws of Maryland.
- 10 BY authority of
- 11 Tax-Property Article
- 12 Section 14-811(f)
- 13 Maryland Code
- 14 <u>Chapter 730</u>
- 15 2019 Laws of Maryland
- 16 BY adding
- 17 Article 28 Taxes
- 18 Section 8-5 Sections 8-5 and 8-6
- 19 Baltimore City Code
- 20 (Edition 2000)
- 21

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Recitals

- WHEREAS, thousands of Baltimore City homeowners are confronted with losing their homes each year at public auction for unpaid real property taxes.
- WHEREAS, the owners of the properties listed at public auction must navigate the tax lien certificate sale process to avoid losing their homes, a process that is often confusing and filled with questions.

EXPLANATION: CAPITALS indicate matter added to existing law. [Brackets] indicate matter deleted from existing law. <u>Underlining</u> indicates matter added to the bill by amendment. Strike out indicates matter stricken from the bill by amendment or deleted from existing law by amendment.

1 **WHEREAS**, several owners of the properties subject to sale face extraordinary financial 2 challenges and struggles, compounded for many by being on a fixed income.

WHEREAS, partial payments on outstanding taxes owed cannot prevent or delay a property
 from a tax lien certificate sale, regardless of the amount of outstanding taxes owed.

5 **WHEREAS**, homeownership is one of the main ways for families to build wealth and 6 economic security.

WHEREAS, on January 1, 2020, Chapter 730 of the Laws of Maryland of 2019 took effect and
authorized a governing body of a county or municipal corporation to withhold from sale certain
dwellings owned by low-income individuals, individuals 65 years or older, or disabled
individuals.

11 **WHEREAS**, the rapid onset of the COVID-19 pandemic also has wreaked havoc on the 12 finances of many homeowners due to job loss and the inability to work, making it even more 13 difficult for homeowners to pay outstanding all taxes and charges to avoid losing their homes 14 during a a tax certificate sale.

15 **SECTION 1. BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF BALTIMORE**, That the 16 Laws of Baltimore City read as follows:

Baltimore City Code 17 Article 28. Taxes 18 19 Subtitle 8. Tax Sales 20 **§ 8-5. PROPERTIES EXEMPT FROM SALE.** 21 (A) DEFINITIONS. 22 (1) IN GENERAL.23 IN THIS SECTION, THE FOLLOWING TERMS HAVE THE MEANINGS INDICATED. 24 (2) DWELLING. 25 "DWELLING" HAS THE MEANING STATED IN STATE TAX-PROPERTY ARTICLE § 9-105 {"HOMESTEAD TAX CREDIT"}. 26 27 (3) HOMEOWNER. 28

1	(B) SCOPE OF SECTION.
2 3	THIS SECTION APPLIES TO THE SALE OF A DWELLING WITH AN ASSESSED VALUE OF \$250,000 OR LESS.
4	(C) SALE PROHIBITED.
5	(1) IN GENERAL.
6 7 8 9 10	IN ACCORDANCE WITH § 14-811(F) OF THE STATE TAX-PROPERTY ARTICLE ON RECEIPT OF AN APPLICATION FROM AN ELIGIBLE HOMEOWNER AND SUBJECT TO THE LIMITATION SET FORTH IN PARAGRAPH (3) OF THIS SUBSECTION, THE DIRECTOR OF FINANCE SHALL WITHHOLD FROM SALE A DWELLING OWNED BY A HOMEOWNER WHO: THE HOMEOWNER'S DWELLING FROM TAX SALE FOR 1 YEAR.
11	(2) ELIGIBILITY.
12 13	<u>A HOMEOWNER IS ELIGIBLE TO HAVE THE HOMEOWNER'S DWELLING WITHHELD FROM</u> TAX SALE UNDER THIS SECTION IF THE HOMEOWNER:
14	(1) (I) HAS RESIDED IN THE DWELLING FOR AT LEAST $\frac{315}{15}$ YEARS; AND
15	(2) (II) EITHER:
16 17	(I) (<u>A</u>) HAS A COMBINED <u>TOTAL ANNUAL HOUSEHOLD</u> INCOME OF LESS THAN \$40,000 <u>\$36,000;</u>
18 19	(H) (B) IS AT LEAST 65 YEARS OLD <u>AND HAS ANNUAL EARNED INCOME OF</u> <u>\$75,000 or less;</u> or
20 21 22 23	(III) (C) IS AN ADULT CURRENTLY RECEIVING DISABILITY BENEFITS FROM THE FEDERAL SOCIAL SECURITY DISABILITY INSURANCE PROGRAM OR THE SUPPLEMENTAL SECURITY INCOME PROGRAM <u>AND HAS ANNUAL</u> EARNED INCOME OF \$75,000 OR LESS.
24	(3) LIMITATION.
25 26 27	IN ANY TAX YEAR, THE AGGREGATE TAX AND LIEN LIABILITY OF ALL HOMEOWNERS FOR WHOM THE DIRECTOR OF FINANCE HAS WITHHELD THEIR DWELLINGS FROM TAX SALE UNDER THIS SECTION MAY NOT EXCEED \$2 MILLION.
28	(4) RENEWAL APPLICATIONS.
29 30 31 32 33	SUBJECT TO THE LIMITATION SET FORTH IN PARAGRAPH (3) OF THIS SUBSECTION, A HOMEOWNER MAY SUBMIT A RENEWAL APPLICATION ANNUALLY TO HAVE THE HOMEOWNER'S DWELLING WITHHELD FROM TAX SALE FOR AN ADDITIONAL YEAR PROVIDED THAT THE HOMEOWNER DEMONSTRATES CONTINUING ELIGIBILITY UNDER
22	THIS SECTION.

1	(E) <i>{Reserved} Application submissions.</i>
2 3	<u>A HOMEOWNER MAY SUBMIT AN APPLICATION UNDER THIS SECTION ONLINE, IN</u> <u>PERSON, OR BY MAIL.</u>
4	(F) RULES AND REGULATIONS.
5	(1) IN GENERAL.
6 7 8	THE DIRECTOR MAY OF FINANCE SHALL ADOPT RULES AND REGULATIONS TO CARRY OUT THIS SECTION INCLUDING APPLICATION AND SUPPORTING DOCUMENTATION PROCEDURES.
9	(2) FILING WITH LEGISLATIVE REFERENCE.
10 11 12	A COPY OF ALL RULES AND REGULATIONS ADOPTED UNDER THIS SUBTITLE MUST BE FILED WITH THE DEPARTMENT OF LEGISLATIVE REFERENCE BEFORE THEY TAKE EFFECT.
13	(G) ANNUAL REPORT.
14 15	ON OR BEFORE DECEMBER 31 OF EACH YEAR, THE DIRECTOR OF FINANCE SHALL SUBMIT A REPORT TO THE MAYOR AND CITY COUNCIL:
16	(1) THE TOTAL NUMBER OF DWELLINGS THAT WERE SUBJECT TO THIS SECTION;
17 18	(2) THE TOTAL AND AVERAGE AMOUNTS OF OUTSTANDING TAXES OWED ON THE DWELLINGS THAT WERE SUBJECT TO THIS SECTION; AND
19 20	(3) THE NUMBER OF DWELLINGS THAT WERE SUBJECT TO THIS SECTION SEPARATED BY THE TYPE OF HOMEOWNER SUBJECT TO THIS SECTION.
21	<u>§ 8-6. City Tax Sale Ombudsman.</u>
22	(A) "HOMEOWNER" DEFINED.
23 24	IN THIS SECTION, "HOMEOWNER" HAS THE MEANING STATED IN STATE TAX-PROPERTY ARTICLE § 9-105 {"HOMESTEAD TAX CREDIT"}.
25	(B) IN GENERAL.
26 27	(1) THERE IS A CITY TAX SALE OMBUDSMAN IN THE DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT.
28	(2) THE OMBUDSMAN SHALL:

1	(I) BE DESIGNATED BY THE COMMISSIONER OF THE DEPARTMENT OF HOUSING
2	AND COMMUNITY DEVELOPMENT TO CARRY OUT THE DUTIES OF THIS SECTION;
3	AND
4	(II) HAVE SUBSTANTIAL KNOWLEDGE OF THE PROPERTY TAX COLLECTION PROCESS.
5	(C) DUTIES OF OMBUDSMAN.
6	THE OMBUDSMAN SHALL:
7	(1) ASSIST HOMEOWNERS TO UNDERSTAND THE PROCESS FOR COLLECTION OF
8	DELINQUENT TAXES;
9	(2) ACTIVELY ASSIST HOMEOWNERS TO APPLY FOR TAX CREDITS, DISCOUNT
10	PROGRAMS, AND OTHER PUBLIC BENEFITS THAT MAY ASSIST THE HOMEOWNERS TO
11	PAY DELINQUENT TAXES AND IMPROVE THEIR FINANCIAL SITUATION;
12	(3) REFER HOMEOWNERS TO LEGAL SERVICES, HOUSING COUNSELING, AND OTHER
13	SOCIAL SERVICES THAT MAY ASSIST HOMEOWNERS TO PAY DELINQUENT TAXES
14	AND IMPROVE THEIR FINANCIAL SITUATION; AND
15	(4) MAINTAIN A WEBSITE THAT FUNCTIONS AS A CLEARINGHOUSE FOR INFORMATION
16	CONCERNING:
17	(I) THE PROCESS FOR COLLECTION OF DELINQUENT TAXES; AND
18	(II) SERVICES AND PROGRAMS THAT ARE AVAILABLE TO ASSIST HOMEOWNERS
19	TO PAY DELINQUENT TAXES AND IMPROVE THEIR FINANCIAL SITUATION.
20 21 22	SECTION 2. AND BE IT FURTHER ORDAINED , That the catchlines contained in this Ordinance are not law and may not be considered to have been enacted as a part of this or any prior Ordinance.
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SECTION 3. AND BE IT FURTHER ORDAINED, That this Ordinance takes effect on the 30th day
 after the date it is enacted July 1, 2021.

Certified as duly passed this _____ day of _____, 20____

President, Baltimore City Council

Certified as duly delivered to His Honor, the Mayor,

this _____ day of _____, 20____

Chief Clerk

Approved this _____ day of _____, 20____

Mayor, Baltimore City